# **Robust Reinforcement Learning using Offline Data**

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#### **Abstract**

The goal of robust reinforcement learning (RL) is to learn a policy that is robust against the uncertainty in model parameters. Parameter uncertainty commonly occurs in many real-world RL applications due to simulator modeling errors, changes in the real-world system dynamics over time, and adversarial disturbances. Robust RL is typically formulated as a max-min problem, where the objective is to learn the policy that maximizes the value against the worst possible models that lie in an uncertainty set. In this work, we propose a robust RL algorithm called Robust Fitted Q-Iteration (RFQI), which uses only an offline dataset to learn the optimal robust policy. Robust RL with offline data is significantly more challenging than its non-robust counterpart because of the minimization over all models present in the robust Bellman operator. This poses challenges in offline data collection, optimization over the models, and unbiased estimation. In this work, we propose a systematic approach to overcome these challenges, resulting in our RFQI algorithm. We prove that RFQI learns a near-optimal robust policy under standard assumptions and demonstrate its superior performance on standard benchmark problems.

# 1 Introduction

Reinforcement learning (RL) algorithms often require a large number of data samples to learn a control policy. As a result, training them directly on the real-world systems is expensive and potentially dangerous. This problem is typically overcome by training them on a simulator (online RL) or using a pre-collected offline dataset (offline RL). The offline dataset is usually collected either from a sophisticated simulator of the real-world system or from the historical measurements. The trained RL policy is then deployed assuming that the training environment, the simulator or the offline data, faithfully represents the model of the real-world system. This assumption is often incorrect due to multiple factors such as the approximation errors incurred while modeling, changes in the real-world parameters over time and possible adversarial disturbances in the real-world. For example, the standard simulator settings of the sensor noise, action delay, friction, and mass of a mobile robot can be different from that of the actual real-world robot, in addition to changes in the terrain, weather conditions, lighting, and obstacle densities of the testing environment. Unfortunately, the current RL control policies can fail dramatically when faced with even mild changes in the training and testing environments (Sünderhauf et al., 2018; Tobin et al., 2017; Peng et al., 2018).

The goal in robust RL is to learn a policy that is robust against the model parameter mismatches between the training and testing environments. The robust planning problem is formalized using the framework of Robust Markov Decision Process (RMDP) (Iyengar, 2005; Nilim and El Ghaoui, 2005). Unlike the standard MDP which considers a single model (transition probability function), the RMDP formulation considers a set of models which is called the *uncertainty set*. The goal is to find an optimal robust policy that performs the best under the worst possible model in this uncertainty set. The minimization over the uncertainty set makes the robust MDP and robust RL problems significantly more challenging than their non-robust counterparts.

In this work, we study the problem of developing a robust RL algorithm with provably optimal performance for an RMDP with arbitrarily large state spaces, using only offline data with function approximation. Before stating the contributions of our work, we provide a brief overview of the results in offline and robust RL that are directly related to ours. We leave a more thorough discussion on related works to Appendix D.

Offline RL: Offline RL considers the problem of learning the optimal policy only using a pre-collected (offline) dataset. Offline RL problem has been addressed extensively in the literature (Antos et al., 2008; Bertsekas, 2011; Lange et al., 2012; Chen and Jiang, 2019; Xie and Jiang, 2020; Levine et al., 2020; Xie et al., 2021). Many recent works develop deep RL algorithms and heuristics for the offline RL problem, focusing on the algorithmic and empirical aspects (Fujimoto et al., 2019; Kumar et al., 2019, 2020; Yu et al., 2020; Zhang and Jiang, 2021). A number of theoretical work focus on analyzing the variations of Fitted Q-Iteration (FQI) algorithm (Gordon, 1995; Ernst et al., 2005), by identifying the necessary and sufficient conditions for the learned policy to be approximately optimal and characterizing the performance in terms of sample complexity (Munos and Szepesvári, 2008; Farahmand et al., 2010; Lazaric et al., 2012; Chen and Jiang, 2019; Liu et al., 2020; Xie et al., 2021). All these works assume that the offline data is generated according to a single model and the goal is to find the optimal policy for the MDP with the same model. In particular, none of these works consider the offline robust RL problem where the offline data is generated according to a (training) model which can be different from the one in testing, and the goal is to learn a policy that is robust w.r.t. an uncertainty set.

Robust RL: The RMDP framework was first introduced in Iyengar (2005); Nilim and El Ghaoui (2005). The RMDP problem has been analyzed extensively in the literature (Xu and Mannor, 2010; Wiesemann et al., 2013; Yu and Xu, 2015; Mannor et al., 2016; Russel and Petrik, 2019) providing computationally efficient algorithms, but these works are limited to the planning problem. Robust RL algorithms with provable guarantees have also been proposed (Lim et al., 2013; Tamar et al., 2014; Roy et al., 2017; Panaganti and Kalathil, 2021; Wang and Zou, 2021), but they are limited to tabular or linear function approximation settings and only provide asymptotic convergence guarantees. Robust RL problem has also been addressed using deep RL methods (Pinto et al., 2017; Derman et al., 2018, 2020; Mankowitz et al., 2020; Zhang et al., 2020a). However, these works do not provide any theoretical guarantees on the performance of the learned policies.

The works that are closest to ours are by Zhou et al. (2021); Yang et al. (2021); Panaganti and Kalathil (2022) that address the robust RL problem in a tabular setting under the generative model assumption. Due to the generative model assumption, the offline data has the same uniform number of samples corresponding to each and every state-action pair, and tabular setting allows the estimation of the uncertainty set followed by solving the planning problem. Our work is significantly different from these in the following way: (i) we consider a robust RL problem with arbitrary large state space, instead of the small tabular setting, (ii) we consider a true offline RL setting where the state-action pairs are sampled according to an arbitrary distribution, instead of using the generative model assumption, (iii) we focus on a function approximation approach where the goal is to directly learn optimal robust value/policy using function approximation techniques, instead of solving the tabular planning problem with the estimated model. To the best of our knowledge, this is the first work that addresses the offline robust RL problem with arbitrary large state space using function approximation, with provable guarantees on the performance of the learned policy.

**Offline Robust RL: Challenges and Our Contributions:** Offline robust RL is significantly more challenging than its non-robust counterpart mainly because of the following key difficulties.

- (i) Data generation: The optimal robust policy is computed by taking the infimum over all models in the uncertainty set P. However, generating data according to all models in P is clearly infeasible. It may only be possible to get the data from a nominal (training) model  $P^o$ . How do we use the data from a nominal model to account for the behavior of all the models in the uncertainty set P?
- (ii) Optimization over the uncertainty set P: The robust Bellman operator (defined in (3)) involves a minimization over P, which is a significant computational challenge. Moreover, the uncertainty set P itself is unknown in the RL setting. How do we solve the optimization over P?
- (*iii*) Function approximation: Approximation of the robust Bellman update requires a modified target function which also depends on the approximate solution of the optimization over the uncertainty set. *How do we perform the offline RL update accounting for both approximations?*

As the *key technical contributions* of this work, we first derive a dual reformulation of the robust Bellman operator which replaces the expectation w.r.t. all models in the uncertainty set P with an ex-

pectation only w.r.t. the nominal (training) model  $P^o$ . This enables using the offline data generated by  $P^o$  for learning, without relying on high variance importance sampling techniques to account for all models in P. Following the same reformulation, we then show that the optimization problem over P can be further reformulated as functional optimization. We solve this functional optimization problem using empirical risk minimization and obtain performance guarantees using the Rademacher complexity based bounds. We then use the approximate solution obtained from the empirical risk minimization to generate modified target samples that are then used to approximate robust Bellman update through a generalized least squares approach with provably bounded errors. Performing these operations iteratively results in our proposed Robust Fitted Q-Iteration (RFQI) algorithm, for which we prove that its learned policy achieves non-asymptotic and approximately optimal performance guarantees.

**Notations:** For a set X, we denote its cardinality as jXj. The set of probability distribution over X is denoted as (X), and its power set sigma algebra as (X). For any  $X \supseteq \mathbb{R}$ , we denote  $\max fX_i \supseteq 0g$  as  $(X)_+$ . For any function  $f: S \supseteq A \supseteq \mathbb{R}$ , state-action distribution  $(X)_+ \supseteq (X)_+ \supseteq (X$ 

#### 2 Preliminaries

A Markov Decision Process (MDP) is a tuple  $(S;A;r;P; ;d_0)$ , where S is the state space, A is the action space, r:S A P is the reward function, P is the discount factor, and P is the initial state distribution. The transition probability function  $P_{S;a}(S^0)$  is the probability of transitioning to state P when action P is also called the *model* of the MDP. We consider a setting where P is an P is also called the *model* of the MDP. We consider a setting where P is an P is an P is also called the *model* will also assume that P is a conditional distribution over actions given a state. The value function P is an the state-action value function P is a policy for an MDP with model P are defined as

$$V_{;P}(s) = \mathbb{E}_{;P}[\sum_{t=0}^{\mathcal{X}} {}^{t}r(s_{t};a_{t}) j s_{0} = s]; \quad Q_{;P}(s;a) = \mathbb{E}_{;P}[\sum_{t=0}^{\mathcal{X}} {}^{t}r(s_{t};a_{t}) j s_{0} = s; a_{0} = a];$$

where the expectation is over the randomness induced by the policy and model P. The optimal value function  $V_P$  and the optimal policy  $P_P$  of an MDP with the model P are defined as  $V_P = \max_{P} V_{PP}$  and  $P_P = \arg\max_{P} V_{PP}$ . The optimal state-action value function is given by  $Q_P = \max_{P} Q_{PP}$ . The optimal policy can be obtained as  $P_P(s) = \arg\max_{P} Q_P(s;a)$ . The discounted state-action occupancy of a policy for an MDP with model  $P_P$ , denoted as  $P_P(s;a) = \max_{P} Q_P(s;a)$ , is defined as  $P_P(s;a) = \max_{P} Q_P(s;a) = \max_{P} Q_P(s;a)$ .

**Robust Markov Decision Process (RMDP):** Unlike the standard MDP which considers a single model (transition probability function), the RMDP formulation considers a set of models. We refer to this set as the *uncertainty set* and denote it as P. We consider P that satisfies the standard (S; A)-rectangularity condition (Iyengar, 2005). We note that a similar uncertainty set can be considered for the reward function at the expense of additional notations. However, since the analysis will be similar and the sample complexity guarantee will be identical up to a constant factor, without loss of generality, we assume that the reward function is known and deterministic.

We specify an RMDP as  $M = (S/A; r/P; jd_0)$ , where the uncertainty set P is typically defined as

$$P = {}_{(S;a)2S \ A} P_{S;a}; \text{ where } P_{S;a} = fP_{S;a} 2 \quad (S) : D(P_{S;a}; P_{S;a}^{o}) \quad g; \quad (1)$$

 $P^o = (P^o_{S;a'}(s;a) \ 2 \ S \ A)$  is the *nominal model*,  $D(\ ;\ )$  is a distance metric between two probability distributions, and  $\ > 0$  is the radius of the uncertainty set that indicates the level of robustness. The nominal model  $P^o$  can be thought as the model of the training environment. It is either the model of the simulator on which the (online) RL algorithm is trained, or in our setting, it is the model according to which the offline data is generated. The uncertainty set P(1) is the set of all valid transition probability functions (valid testing models) in the neighborhood of the nominal model  $P^o$ , which by definition satisfies (s;a)-rectangularity condition (Iyengar, 2005), where the neighborhood is defined using the distance metric  $D(\ ;\ )$  and radius. In this work, we consider the *Total Variation (TV) uncertainty set* defined using the TV distance, i.e.,  $D(P_{S;a}; P^o_{S;a}) = (1=2)kP_{S;a} P^o_{S;a}k_1$ .

The RMDP problem is to find the optimal robust policy which maximizes the value against the worst possible model in the uncertainty set P. The *robust value function V* corresponding to a policy

and the optimal robust value function V are defined as (Iyengar, 2005; Nilim and El Ghaoui, 2005)

$$V = \inf_{P \ge P} V_{P}; \qquad V = \sup \inf_{P \ge P} V_{P}; \tag{2}$$

The *optimal robust policy* is such that the robust value function corresponding to it matches the optimal robust value function, i.e., V = V. It is known that there exists a deterministic optimal policy (Iyengar, 2005) for the RMDP. The *robust Bellman operator* is defined as (Iyengar, 2005)

$$(TQ)(s;a) = r(s;a) + \inf_{P_{s;a} \ge P_{s;a}} \mathbb{E}_{s^{\theta}} P_{s;a}[\max_{b} Q(s^{\theta};b)];$$
(3)

It is known that T is a contraction mapping in the infinity norm and hence it has a unique fixed point Q with  $V(s) = \max_a Q(s; a)$  and  $(s) = \arg\max_a Q(s; a)$  (Iyengar, 2005). The *Robust Q-Iteration (RQI)* can now be defined using the robust Bellman operator as  $Q_{k+1} = TQ_k$ . Since T is a contraction, it follows that  $Q_k \neq Q$ . So, RQI can be used to compute (solving the planning problem) Q and in the tabular setting with a known P. Due to the optimization over the uncertainty set  $P_{s;a}$  for each (s;a) pair, solving the planning problem in RMDP using RQI is much more computationally intensive than solving it in MDP using Q-Iteration.

**Offline RL:** Offline RL considers the problem of learning the optimal policy of an MDP when the algorithm does not have direct access to the environment and cannot generate data samples in an online manner. For learning the optimal policy  $P_{P}$  of an MDP with model  $P_{P}$ , the algorithm will only have access to an offline dataset  $D_{P} = f(s_{i}; a_{i}; r_{i}; s_{i}^{0}) g_{i-1}^{N}$ , where  $(s_{i}; a_{i})$ ,  $P_{S_{i}; a_{i}}$  is some distribution, and  $S_{i}^{0} = P_{S_{i}; a_{i}}$ . Fitted Q-Iteration (PQI) is a popular offline RL approach which is amenable to theoretical analysis while achieving impressive empirical performance. In addition to the dataset  $D_{P}$ , FQI uses a function class  $F = ff : S = P_{S_{i}; a_{i}} = P_{S_{i};$ 

# 3 Offline Robust Reinforcement Learning

The goal of an offline robust RL algorithm is to learn the optimal robust policy using a pre-collected offline dataset D. The data is typically generated according to a nominal (training) model  $P^o$ , i.e.,  $D = f(s_i; a_i; r_i; s_i^0) g_{i=1}^N$ , where  $(s_i; a_i) = (S - A)$  is some data generating distribution, and  $s_i^0 = P_{s_i; a_i}^0$ . The uncertainty set P is defined around this nominal model  $P^o$  as given in (1) w.r.t. the total variation distance metric. We emphasize that the learning algorithm does not know the nominal model  $P^o$  as it has only access to D, and hence it also does not know P. Moreover, the learning algorithm does not have data generated according to any other models in P and has to rely only on D to account for the behavior w.r.t. all models in P.

Learning policies for RL problems with large state-action spaces is computationally intractable. RL algorithms typically overcome this issue by using function approximation. In this paper, we consider two function classes F = ff : S = A : [0;1=(1)]g and G = fg : S = A : [0;2=((1))]g. We use F to approximate Q and G to approximate the dual variable functions which we will introduce in the next section. For simplicity, we will first assume that these function classes are finite but exponentially large, and we will use the standard log-cardinality to characterize the sample complexity results, as given in Theorem 1. We note that, at the cost of additional notations and analysis, infinite function classes can also be considered where the log-cardinalities are replaced by the appropriate notions of covering number.

Similar to the non-robust offline RL, we make the following standard assumptions about the data generating distribution  $\Gamma$  and the representation power of  $\Gamma$ .

**Assumption 1** (Concentratability). There exists a finite constant C > 0 such that for any C > 0 such that C > 0 such that

Assumption 1 states that the ratio of the distribution and the data generating distribution, (s; a) = (s; a), is uniformly bounded. This assumption is widely used in the offline RL literature (Munos, 2003; Agarwal et al., 2019; Chen and Jiang, 2019; Wang et al., 2021; Xie et al., 2021) in many different forms. We borrow this assumption from Chen and Jiang (2019), where they used it for

non-robust offline RL. In particular, we note that the distribution is in the collection of discounted state-action occupancies on model  $P^o$  alone for the robust RL.

**Assumption 2** (Approximate completeness). Let 2 (S A) be the data distribution. Then,  $\sup_{f \geq F} \inf_{f^0 \geq F} kf^0 = Tfk_2^2$ .

Assumption 2 states that the function class  $\digamma$  is approximately closed under the robust Bellman operator T. This assumption has also been widely used in the offline RL literature (Agarwal et al., 2019; Chen and Jiang, 2019; Wang et al., 2021; Xie et al., 2021).

One of the most important properties that the function class  $\digamma$  should have is that there must exist a function  $f^0 2 \digamma$  which well-approximates Q. This assumption is typically called *approximate realizability* in the offline RL literature. This is typically formalized by assuming  $\inf_{f 2 \digamma} kf = Tfk_{2}^2$  "r (Chen and Jiang, 2019). It is known that the approximate completeness assumption and the concentratability assumption imply the realizability assumption (Chen and Jiang, 2019; Xie et al., 2021).

# 4 Robust Fitted Q-Iteration: Algorithm and Main Results

In this section, we give a step-by-step approach to overcome the challenges of the offline robust RL outlined in Section 1. We then combine these intermediate steps to obtain our proposed RFQI algorithm. We then present our main result about the performance guarantee of the RFQI algorithm, followed by a brief description about the proof approach.

#### 4.1 Dual Reformulation of Robust Bellman Operator

One key challenge in directly using the standard definition of the optimal robust value function given in (2) or of the robust Bellman operator given in (3) for developing and analyzing robust RL algorithms is that both involve computing an expectation w.r.t. each model  $P \ 2 \ P$ . Given that the data is generated only according to the nominal model  $P^o$ , estimating these expectation values is really challenging. We show that we can overcome this difficulty through the dual reformulation of the robust Bellman operator, as given below.

**Proposition 1.** Let M be an RMDP with the uncertainty set P specified by (1) using the total variation distance  $D(P_{S;a}; P_{S;a}^0) = (1=2)kP_{S;a} \quad P_{S;a}^0k_1$ . Then, for any  $Q: S \quad A \mid [0; 1=(1)]$ , the robust Bellman operator T given in (3) can be equivalently written as

$$(TQ)(s;a) = r(s;a) \qquad \inf_{2[0;\frac{2}{(1-s)}]} (\mathsf{E}_{s^0} \ P_{s;a}^o[(V(s^0))_+] + (\inf_{s^0} V(s^0))_+); \quad (4)$$

where  $V(s) = \max_{a \ge A} Q(s; a)$ . Moreover, the inner optimization problem in (4) is convex in.

This result mainly relies on Shapiro (2017, Section 3.2) and Duchi and Namkoong (2018, Proposition 1). Note that in (4), the expectation is now only w.r.t. the nominal model  $P^o$ , which opens up the possibility of using empirical estimates obtained from the data generated according to  $P^o$ . This avoids the need to use importance sampling based techniques to account for all models in P, which often have high variance, and thus, are not desirable.

While (4) provides a form that is amenable to estimation using offline data, it involves finding  $\inf_{S^{(0)}} V(S^{(0)})$ . Though this computation is straightforward in a tabular setting, it is infeasible in a function approximation setting. In order to overcome this issue, we make the following assumption.

**Assumption 3** (Fail-state). The RMDP M has a 'fail-state'  $S_f$ , such that  $r(S_f; a) = 0$  and  $P_{S_f; a}(S_f) = 1$ ; 8a 2 A; 8P 2 P.

We note that this is not a very restrictive assumption because such a 'fail-state' is quite natural in most simulated or real-world systems. For example, a state where a robot collapses and is not able to get up, either in a simulation environment like MuJoCo or in real-world setting, is such a fail state.

Assumption 3 immediately implies that  $V_{P}(s_f) = 0$ ; 8P 2 P, and hence  $V(s_f) = 0$  and  $Q(s_f; a) = 0$ ; 8a 2 A. It is also straightforward to see that  $Q_{k+1}(s_f; a) = 0$ ; 8a 2 A, where  $Q_k$ 's are the RQI iterates given by the robust Bellman update  $Q_{k+1} = TQ_k$  with the initialization  $Q_0 = 0$ . By the contraction property of T, we have  $Q_k \neq Q_k$ . So, under Assumption 3, without loss of generality, we can always keep  $Q_k(s_f; a) = 0$ ; 8a 2 A and for all k in RQI (and later in RFQI).

So, in the light of the above description, for the rest of the paper we will use the robust Bellman operator T by setting  $\inf_{S^{(0)}} V(S^{(0)}) = 0$ . In particular, for any function  $f: S \to A = [0; 1=(1$ )] with  $f(S_f/a) = 0$ , the robust Bellman operator T is now given by

$$(Tf)(s;a) = r(s;a) \qquad \inf_{2[0;\frac{2}{(1-s)}]} (\mathsf{E}_{s^0} P_{s;a}^o[(\max_{a^0} f(s^0;a^0))_+] \quad (1) ) : (5)$$

# Approximately Solving the Dual Optimization using Empirical Risk Minimization

Another key challenge in directly using the standard definition of the optimal robust value function given in (2) or of the robust Bellman operator given in (3) for developing and analyzing robust RL algorithms is that both involve an optimization over P. The dual reformulation given in (5) partially overcomes this challenge also, as the optimization over P is now replaced by a convex optimization over a scalar 2[0.2=((1))]. However, this still requires solving an optimization for each (s; a) 2 S A, which is clearly infeasible even for moderately sized state-action spaces, not to mention the function approximation setting. Our key idea to overcome this difficulty is to reformulate this as a functional optimization problem instead of solving it as multiple scalar optimization problems. This functional optimization method will make it amenable to approximately solving the dual problem using an empirical risk minimization approach with offline data.

Consider the probability (measure) space (S A; (S A);) and let  $L^1(S A; (S A);)$  be the set of all absolutely integrable functions defined on this space. In other words,  $L^1$  is the set of all functions  $g: S \to A \not = C \to \mathbb{R}$ , such that  $kgk_1$  is finite. We set C = [0; 2 = (1)], anticipating the solution of the dual optimization problem (5). We also note is the data generating distribution which is a -finite measure.

For any given function 
$$f: S \to A / [0; 1=(1)]$$
, we define the loss function  $L_{\text{dual}}(; f)$  as  $L_{\text{dual}}(g; f) = \mathbb{E}_{S;a} [\mathbb{E}_{S^0} P_{S;a}(g(s; a)) \max_{a^0} f(s^0; a^0))_+] = (1) g(s; a) = 8g 2 L^1$  (6)

In the following lemma, we show that the scalar optimization over for each (s; a) pair in (5) can be replaced by a single functional optimization w.r.t. the loss function  $L_{\text{dual}}$ .

**Lemma 1.** Let  $L_{\text{dual}}$  be the loss function defined in (6). Then, for any function  $f: S \rightarrow A$ ! [0;1=(1 )], we have  $\inf_{g \ge L^1} L_{\text{dual}}(g; f) = E_{s;a} \quad \inf_{g \ge [0; \frac{2}{(1-y)}]} E_{s^0} P_{s;a}^o \quad \max_{a^0} f(s^0; a^0) + (1 ) \quad : \quad (7)$ 

$$\inf_{g \ge L^1} L_{\text{dual}}(g; f) = \mathbb{E}_{s; a} \quad \inf_{g \ge [0; \frac{2}{(1-y)}]} \mathbb{E}_{s^0} P_{s; a}^0 \quad \max_{a^0} f(s^0; a^0) + (1-y) \quad (7)$$

Note that the RHS of (7) has minimization over for each (S; a) pair and minimization is inside the expectation  $E_{s:a}$  []. However, the LHS of (7) has a single functional minimization over  $g \ge L^1$ and this minimization is outside the expectation. For interchanging the expectation and minimization, and for moving from point-wise optimization to functional optimization, we use the result from Rockafellar and Wets (2009, Theorem 14.60), along with the fact that  $L^1$  is a decomposable space. We also note that this result has been used in many recent works on distributionally robust optimization (Shapiro, 2017; Duchi and Namkoong, 2018) (see Appendix A for more details).

We can now define the empirical loss function  $\mathbb{P}_{dual}$  corresponding to the true loss  $L_{dual}$  as

$$\mathcal{D}_{\text{dual}}(g; f) = \frac{1}{N} \sum_{i=1}^{N} (g(s_i; a_i) \quad \max_{a^0} f(s_i^0; a^0))_+ \quad (1 \quad )g(s_i; a_i)$$
 (8)

Now, for any given f, we can find an approximately optimal dual function through the *empirical risk minimization* approach as  $\inf_{g \ge L^1} \mathcal{D}_{\text{dual}}(g; f)$ .

As we mentioned in Section 3, our offline robust RL algorithm is given an input function class  $G = fg : S A \mid [0;2=((1))]g$  to approximate the dual variable functions. So, in the empirical risk minimization, instead of taking the infimum over all the functions in  $L^1$ , we can only take the infimum over all the functions in G. For this to be meaningful, G should have sufficient representation power. In particular, the result in Lemma 1 should hold approximately even if we replace the infimum over  $L^1$  with infimum over G. One can see that this is similar to the realizability requirement for the function class  $\digamma$  as described in Section 3. We formalize the representation power of G in the following assumption.

<sup>&</sup>lt;sup>1</sup>In the following, we will simply denote  $L^1(\mathcal{S} \times \mathcal{A}, \Sigma(\mathcal{S} \times \mathcal{A}), \mu)$  as  $L^1$  for conciseness.

**Assumption 4** (Approximate dual realizability). For all  $f \ge F$ , there exists a uniform constant "dual such that  $\inf_{g \ge G} L_{\text{dual}}(g; f) = \inf_{g \ge L^1} L_{\text{dual}}(g; f) = \prod_{dual} f \ge F$ .

Using the above assumption, for any given  $f \supseteq F$ , we can find an approximately optimal dual function  $g_f \ge G$  through the *empirical risk minimization* approach as  $g_f = \arg \min_{g \ge G} \mathbb{E}_{\text{dual}}(g, f)$ . In order to characterize the performance of this approach, consider the operator  $T_q$  for any  $g \ge G$  as

$$(T_g f)(s; a) = r(s; a)$$
  $(\mathbb{E}_{s^0} P_{s; a}^o[(g(s; a) \max_{a^0} f(s^0; a^0))_+]$   $(1) g(s; a)$ 

for all f 2 F and (s;a) 2 S A. We will show in Lemma 6 in Appendix C that the error  $\sup_{f \geq F} kTf$   $T_{\mathbf{g}_f} f k_{1;}$  is  $O(\log(jFj = 1) = \overline{N})$  with probability at least 1.

#### 4.3 Robust Fitted O-iteration

The intuitive idea behind our robust fitted Q-iteration (RFQI) algorithm is to approximate the exact RQI update step  $Q_{k+1} = TQ_k$  with function approximation using offline data. The exact RQI step requires updating each (S; a)-pair separately, which is not scalable to large state-action spaces. So, this is replaced by the function approximation as  $Q_{k+1} = \arg\min_{f \ge F} kTQ_k - fk_{2}^2$ . It is still infeasible to perform this update as it requires to exactly compute the expectation (w.r.t.  $P^o$  and ) and to solve the dual problem accurately. We overcome these issues by replacing both these exact computations with empirical estimates using the offline data. We note that this intuitive idea is similar to that of the FQI algorithm in the non-robust case. However, RFQI has unique challenges due to the nature of the robust Bellman operator T and the presence of the dual optimization problem within T.

Given a dataset D, we also follow the standard non-robust offline RL choice of least-squares residual minimization (Chen and Jiang, 2019; Xie et al., 2021; Wang et al., 2021). Define the empirical loss of f given  $f^{\emptyset}$  (which represents the Q-function from the last iteration) and dual variable function g as

$$\underline{P}_{RFQI}(f; f^{\emptyset}; g) = \frac{1}{N} \sum_{i=1}^{N} r(s_i; a_i) + (g(s_i; a_i) \max_{a^{\emptyset}} f^{\emptyset}(s_i^{\emptyset}; a^{\emptyset}))_{+} + (1)g(s_i; a_i) f(s_i; a_i) + (10)$$

The correct dual variable function to be used in (10) is the optimal dual variable  $g_{F^0}$  =  $\arg\min_{g\geq G} L_{\text{dual}}(g; f^{\emptyset})$  corresponding to the last iterate  $f^{\emptyset}$ , which we will approximate it by  $g_{f^0} = \arg\min_{g \geq G} \mathcal{D}_{\text{dual}}(g; f^0)$ . The RFQI update is then obtained as  $\arg\min_{g \geq G} \mathcal{D}_{\text{RFQI}}(f; f^0; g_{f^0})$ . Summarizing the individual steps described above, we formally give our RFQI algorithm below.

# Algorithm 1 Robust Fitted Q-Iteration (RFQI) Algorithm

- 1: **Input:** Offline dataset  $D = (s_i; a_i; r_i; s_i^0)_{i=1}^N$ , function classes F and G.
- 2: **Initialize:**  $Q_0 = 0.2 F$ .
- 3: **for** k = 0; K 1 do
- **Dual variable function optimization:** Compute the dual variable function corresponding to
- $Q_k$  through empirical risk minimization as  $g_k = g_{Q_k} = \arg\min_{g \ge G} g_{\text{dual}}(g, Q_k)$  (see (8)). **Robust Q-update:** Compute the next iterate  $Q_{k+1}$  through least-squares regression as  $Q_{k+1} = \operatorname{arg\,min}_{Q2F} \, \mathcal{Q}_{RFQI}(Q; Q_k; g_k) \quad (\text{see } (10)).$
- 7: **Output:**  $K = \arg \max_a Q_K(s; a)$

Now we state our main theoretical result on the performance of the RFQI algorithm.

**Theorem 1.** Let Assumptions 1-4 hold. Let K be the output of the RFQI algorithm after K iterations. Denote  $J = \mathbb{E}_{s d_0}[\hat{V}(s)]$  where  $d_0$  is initial state distribution. Then, for any 2(0,1), with probability at least 1 - 2, we have

$$J = J^{\kappa} = \frac{\kappa}{(1-)^2} + \frac{P \overline{C}(P_{\overline{6}_c} + "_{dual})}{(1-)^2} + \frac{16}{(1-)^3} \overline{\frac{18C \log(2jFjjGj=)}{N}}.$$

Remark1. Theorem 1 states that the RFQI algorithm can achieve approximate optimality. To see this, note that with  $O(\frac{1}{\log(1-1)}\log(\frac{1}{\log(1-1)}))$ , and neglecting the second term corresponding to (inevitable) approximation error's and"  $_{dual}$ , we get J = (1) with probability greater than 1 2 for any"; 2 (0; 1), as long as the number of sampNes O  $(\frac{1}{(-1)^2(1-)^4}\log\frac{jF_{ij}G_j}{j})$ . So, the above theorem can also be interpreted sample complexity result. Remark2. The known sample complexity of robust-RL in the tabular setting (s is is j 2 j Aj j 2 l et al., 2021; Panaganti and Kalathil, 2022). Conside@(log(jFjjGj)) to be@(jSjjAj), we can recover the same bound as in the tabular setting (wejsavobue to the use of Bernstein inequality). Remark3. Under similar Bellman completeness and concentratability assumptions, RFQI sample complexity is comparable to that of a non-robust of ine RL algorithm,  $\Omega(\frac{1}{2(1-)^4}\log\frac{jFj}{2})$  (Chen

#### 4.4 Proof Sketch

Here we brie y explain the key ideas used in the analysis of RFQI for obtaining the optimality gap bound in Theorem 1. The complete proof is provided in Appendix C.

and Jiang, 2019). As a consequence of robustness, we havendlog(jGj) factors in our bound.

Step 1:To boundJ  $J^{\kappa}$ , we connect it to the errorQ Q<sub>K</sub> k<sub>1:</sub> for any state-action distribution . While the similar step follows almost immediately using the well-known performance lemma in the analysis of non-robust FQI, such a result is not known in the robust RL setting. So, we derive the basic inequalities to get a recursive form and to obtain the bound J K 2kQ (see (22) and the steps before in Appendix C). Step 2:To boundkQ  $Q_K k_1$ ; for any state-action distribution such that  $k = k_1$   $\overline{C}$ , we decompose it to get a recursion, with approximation terms based on the least-squares regression and empirical risk minimization. Recall that is the dual variable function from the algorithm for stateaction value function 2 F. Denote as the least squares solution from the algorithm for the stateaction value function 2 F and dual variable function 2 G, i.e.,  $f_g^0 = \arg\min_{Q \ge F} \frac{1}{|Q_F|} (Q; f; g)$ . By recursive use of the obtained inequal (12)8) (see Appendix C) and using uniform bound, we get  $\frac{K}{|Q_F|} = \frac{1}{|Q_F|} \frac$ 

$$kQ = Q_K k_{1;}$$
  $\frac{\kappa}{1} + \frac{p}{C} \frac{\overline{C}}{1} \sup_{f \in F} kTf = T_{g_f} f k_{1;} + \frac{p}{C} \frac{\overline{C}}{1} \sup_{f \in F} \sup_{g \in G} kT_g f = f_g^b k_{2;}$ 

Step 3:We recognize that  $up_{f2F} kTf T_{g_f} f k_{1;}$  is an empirical risk minimization error term. Using Rademacher complexity based bounds, we show in Lemma 6 that this  $\mathfrak{COr}(boig(jFj=)) = \overline{N}$ with high probability.

Step 4:Similarly, we also recognize that  $p_{12F} \sup_{g \in G} kT_g f_g \int_{\overline{N}} f_g^b k_{2j}$  is a least-squares regression error term. We also show that this error  $O(f_g)(jF_j)(jG_j) = 0$  with high probability. We adapt the generalized least squares regression result to accommodate the modi ed target functions resulting from the robust Bellman operator to obtain this bound (see Lemma 7). The proof is complete after combining steps 1-4 above.

#### **Experiments** 5

Figure 1: CartPole Figure 2: CartPole Figure 3: Hopper

Here, we demonstrate the robust performance of our RFQI algorithm by evaluatin@airtoroleand Hopperenvironments in OpenAI Gym (Brockman et al., 2016). In all the gures shown, the quantity in the vertical axis is averaged oven different seeded runs depicted by the thick line and the band around it is the 0:5 standard deviation more detailed description of the experiments, and results on additional experiments, are deferred to Appendive provide our code igithub webpagehttps: //github.com/zaiyan-x/RFQI containing instructions to reproduce all results in this paper.

For theCartpole we compare RFQI algorithm against the non-robust RL algorithms FQI and DQN, and the soft-robust RL algorithm proposed in Derman et al. (2018). We test the robustness of the algorithms by changing the parameterce\_mag(to model external force disturbance), and also by introducing action perturbations (to model actuator noise). Fig. 1 and Fig. 2 shows superior robust performance of RFQI compared to the non-robust FQI and DQN. The RFQI performance is similar to that of soft-robust DQN. We note that soft-robust RL algorithm (here soft-robust DQN) is an online deep RL algorithm (and not an of ine RL algorithm) and has no provable performance guarantee. Moreover, soft-robust RL algorithm requires generating online data according a number of models in the uncertainty set, whereas RFQI only requires of ine data according to a single nominal training model.

For theHopper, we compare RFQI algorithm against the non-robust RL algorithms FQI and TD3 (Fujimoto et al., 2018), and the soft-robust RL (here soft-robust DDPG) algorithm proposed in Derman et al. (2018). We test the robustness of the algorithms by changing the partegeteint\_stiffness Fig. 3 shows the superior performance of our RFQI algorithm against the non-robust algorithms and soft-robust DDPG algorithm. The average episodic reward of RFQI remains almost the same initially, and later decays much less and gracefully when compared to the non-robust FQI and TD3.

#### 6 Conclusion

In this work, we presented a novel robust RL algorithm called Robust Fitted Q-Iteration algorithm with provably optimal performance for an RMDP with arbitrarily large state space, using only of ine data with function approximation. We also demonstrated the superior performance of the proposed algorithm on standard benchmark problems.

One limitation of our present work is that, we considered only the uncertainty set de ned with respect to the total variation distance. In future work, we will consider uncertainty sets de ned with respect to otherf -divergences such as KL-divergence and Chi-square divergence. Finding a lower bound for the sample complexity and relaxing the assumptions used are also important and challenging problems.

### 7 Acknowledgements

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# Checklist

- 1. For all authors...
  - (a) Do the main claims made in the abstract and introduction accurately re ect the paper's contributions and scope? [Yes] Scantributions in the Introduction.
  - (b) Did you describe the limitations of your work? [Yes] The discussions on the assumptions describes the limitations.
  - (c) Did you discuss any potential negative societal impacts of your work? [N/A]
  - (d) Have you read the ethics review guidelines and ensured that your paper conforms to them? [Yes]
- 2. If you are including theoretical results...
  - (a) Did you state the full set of assumptions of all theoretical results? [Yes] See Sections 3-4.3
  - (b) Did you include complete proofs of all theoretical results? [Yes] We provide proof sketch 4.4 in main paper and the complete proof in Appendix with self-contained material.
- 3. If you ran experiments...
  - (a) Did you include the code, data, and instructions needed to reproduce the main experimental results (either in the supplemental material or as a URL)? [Yes]
  - (b) Did you specify all the training details (e.g., data splits, hyperparameters, how they were chosen)? [Yes] Described in the Appendix.
  - (c) Did you report error bars (e.g., with respect to the random seed after running experiments multiple times)? [Yes] Described in the main paper and the Appendix.
  - (d) Did you include the total amount of compute and the type of resources used (e.g., type of GPUs, internal cluster, or cloud provider)? [Yes] Mentioned in the Appendix.
- 4. If you are using existing assets (e.g., code, data, models) or curating/releasing new assets...
  - (a) If your work uses existing assets, did you cite the creators? [Yes]
  - (b) Did you mention the license of the assets? [Yes]
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  - (d) Did you discuss whether and how consent was obtained from people whose data you're using/curating? [N/A]
  - (e) Did you discuss whether the data you are using/curating contains personally identi able information or offensive content? [N/A]
- 5. If you used crowdsourcing or conducted research with human subjects...
  - (a) Did you include the full text of instructions given to participants and screenshots, if applicable? [N/A]
  - (b) Did you describe any potential participant risks, with links to Institutional Review Board (IRB) approvals, if applicable? [N/A]
  - (c) Did you include the estimated hourly wage paid to participants and the total amount spent on participant compensation? [N/A]

# **Appendix**

#### A Useful Technical Results

In this section, we state some existing results from concentration inequalities, generalization bounds, and optimization theory that we will use later in our analysis. We rst state the Berstein's inequality that utilizes second-moment to get a tighter concentration inequality.

Lemma 2 (Bernstein's inequalitý/Vershynin, 2018, Theorem 2.8)4)Let  $X_1$ ;  $X_T$  be independent random variables. Assume that  $X_t \to X_t \to$ 

$$P = \frac{1}{T} \frac{X^{T}}{1} (X_{t} = E[X_{t}]) = 2 \exp \left( \frac{T^{2"2}}{2^{2} + \frac{2MT''}{3}} \right);$$

where  $^2 = {P\atop t=1}^T E[X_t^2]$ . Furthermore, if  $X_1$ ;  $X_T$  are independent and identically distributed random variables, then for any 2 (0; 1), we have

$$\mathsf{E}[\mathsf{X}_1] \quad \frac{1}{\mathsf{T}} \, \mathop{X^{\mathsf{T}}}_{t=1} \; \mathsf{X}_t \qquad ^\mathsf{r} \; \frac{\overline{2\mathsf{E}[\mathsf{X}_1^2] \log(2=)}}{\mathsf{T}} + \, \frac{\mathsf{M} \; \log(2=)}{3\mathsf{T}};$$

with probability at least1

We now state a result for the generalization bounds on empirical risk minimization (ERM) problems. This result is adapted from Shalev-Shwartz and Ben-David (2014, Theorem 26.5, Lemma 26.8, Lemma 26.9).

Lemma 3 (ERM generalization bound)Let P be the data generating distribution on the space and letH be a given hypothesis class of functions. Assume that for 2alK and h 2 H we have that jI(h; x)j c<sub>1</sub> for some positive constant > 0. Given a dataseD = f X ig P 1, generated independently from P, denote as the ERM solution, i.e arg min  $_{h2H}$  (1=N)  $_{i=1}^{N}$  I(h; X i). For any xed 2 (0; 1) and h 2 arg min  $_{h2H}$  Ex  $_{P}$  [I(h; X)], we have

$$E_{X P}[I(\hat{h};X)] E_{X P}[I(h;X)] 2R(I H D) + 5c_1 \frac{r}{2\log(8=)};$$
 (11)

with probability at least 1, where R() is the Rademacher complexity loft given by

$$R(I \ H \ D \ ) = \frac{1}{N} E_{f \ i \ g_{i=1}^{N}} \ \sup_{g \ 2 \ i \ H} \ i \ g(X_{i}) \ ;$$

in which  $_{i}$ 's are independent from  $X_{i}$ 's and are independently and identically distributed according to the Rademacher random variable i.e. P(=1) = 0: 5 = P(=1).

Furthermore, ifH is a nite hypothesis class, i. $\oint$ Hj < 1, with jh xj  $c_2$  for all h 2 H and x 2 X, and I(h; x) is  $c_3$ -Lipschitz inh, then we have

$$E_{X P}[I(\hat{h};X)] E_{X P}[I(h;X)] 2c_2c_3 \frac{r}{2\log(jHj)} + 5c_1 \frac{r}{2\log(8=)}; (12)$$

with probability at least1

We now mention two important concepts from variational analysis (Rockafellar and Wets, 2009) literature that is useful to relate minimization of integrals and the integrals of pointwise minimization under special class of functions.

De nition 1 (Decomposable spaces and Normal integrands (Rockafellar and Wets, 2009, De nition 14.59, Example 14)29)A space X of measurable functions is a decomposable space relative to an underlying measure(space), if for every function  $x_0 \in X$ , every setA 2 A with (A) < 1, and any bounded measurable function  $x_1 : A : R$ , the function  $x_1 : A : R$ , the function  $x_1 : A : R$  (nite-valued) is a normal integrand, if and only fif(!; x) is A-measurable in for each and is continuous in for each!

Remark4. A few examples of decomposable spacesLar((S A; (S A); ) for any (S A; (S A)), the space of all (S A)-measurable functions.

Lemma 4 (Rockafellar and Wets, 2009, Theorem 14.6Det X be a space of measurable functions from to R that is decomposable relative to a nite measure on the -algebra A. Let f:

R! R ( nite-valued) be a normal integrand. Then, we have Z

$$Z = \inf_{x \ge X} \int_{|\cdot| \ge 2} f(!; x(!)) (d!) = \inf_{|\cdot| \ge 2} f(!; x) (d!)$$

$$x^{0} = 2 \underset{x \ge X}{\operatorname{arg\,min}} f(!; x(!)) (d!);$$

if and only if  $x^0(!)$  2 arg min<sub>x2R</sub> f (!;x) almost surely.

We now give one result from distributioanlly robust optimization. The ivergence between the distributions P and P o is de ned as

$$Z D_{f}(PkP^{o}) = f(\frac{dP}{dP^{o}})dP^{o};$$
 (13)

where f is a convex function (Csiszár, 1967; Moses and Sundaresan, 2011). We obtain different divergences for different forms of the function including some well-known divergences. For example f (t) = jt 1j=2 gives Total Variation (TV) f (t) = t logt gives Kullback-Liebler (KL), f (t) = (t 1)² gives Chi-square, arfd(t) = ( $^{1}\bar{t}$  1)² gives squared Hellinger divergences.

Let P° be a distribution on the spa\( \)e and letl: X! R be a loss function. We have the following result from the distributionally robust optimization fiterature, see e.g., Shapiro (2017, Section 3.2) and Duchi and Namkoong (2018, Proposition 1).

Proposition 2. Let D<sub>f</sub> be thef -divergence as de ned i(13). Then,

$$\sup_{D_{f}(PkP^{\circ})} E_{P}[I(X)] = \inf_{>0; 2R} E_{P^{\circ}} f \frac{I(X)}{} + + ;$$
 (14)

wheref  $(s) = \sup_{t \to 0} f(s) + \inf_{t \to 0} f(t) = \sup_{t \to 0} f(t) = \inf_{t \to 0$ 

Note that on the right hand side (\$14), the expectation is taken only with respectable. We will use the above result to derive the dual reformulation of the robust Bellman operator.

# B Proof of the Proposition 1

As the rst step, we adapt the result given in Proposition 2 in two waysSince Proposition 1 considers the TV uncertainty set, we will derive the speci c form of this result for the TV uncertainty set,(ii) Since Proposition 1 considers the minimization problem instead of the maximization problem, unlike in Proposition 2, we will derive the speci c form of this result for minimization.

Lemma 5. Let  $D_f$  be as de ned ir(13) with f(t) = jt 1j=2 corresponding to the TV uncertainty set. Then,

$$\inf_{D_f \, (P \, k P^\circ)} \ E_P[I(X)] = \ \inf_{2 \, R} \, E_{P^\circ}[( \ I(X))_+] + ( \ \inf_{x \ge X} \, I(x))_+ \ ;$$

Proof. First, we will compute the Fenchel conjugate  $\phi(t) = jt$  1j=2. We have

$$f \quad (s) = \sup_{t=0}^{s} f s t \quad \frac{1}{2} j t \quad 1 j g = \max \sup_{t \ge [0;1]}^{s} (s + \frac{1}{2}) t \quad \frac{1}{2} g \ ; \ \sup_{t > 1}^{s} (s - \frac{1}{2}) t + \frac{1}{2} g \ :$$

It is easy to see that for > 1=2, we have f(s) = +1, and for f(s) = 1=2. For f(s) = 1=2, we have

f (s) = max 
$$\sup_{t \ge [0;1]} f(s + \frac{1}{2})t$$
  $\frac{1}{2}g$ ;  $\sup_{t > 1} (f(s - \frac{1}{2})t + \frac{1}{2}g)$ 

$$= \max ((s + \frac{1}{2}) \ 1 \ \frac{1}{2}); ((s \ \frac{1}{2}) \ 1 + \frac{1}{2}) = s:$$

Thus, we have

$$f(s) = \begin{cases} 8 & \frac{1}{2} & s & \frac{1}{2}; \\ s & s & 2 \left[ \frac{1}{2}; \frac{1}{2} \right]; \\ +1 & s > \frac{1}{2}; \end{cases}$$

From Proposition 2, we obtain

$$\sup_{D_{f}(PkP^{\circ})} \ E_{P}[I(X)] = \inf_{>0; \ 2R} E_{P^{\circ}}[f(\frac{I(X)}{})] + +$$

$$= \inf_{; \ :>0; \ 2R; \frac{\sup_{x \ge X} I(x)}{2X} - \frac{1}{2}} E_{P^{\circ}}[\max f(\frac{I(X)}{}); \ \frac{1}{2}g] + +$$

$$= \inf_{; \ :>0; \ 2R; \frac{\sup_{x \ge X} I(x)}{2X} - \frac{1}{2}} E_{P^{\circ}}[\max f(X); \ :=2g] + +$$

$$= \inf_{; \ :>0; \ 2R; \frac{\sup_{x \ge X} I(x)}{2X} - \frac{1}{2}} E_{P^{\circ}}[(I(X) + 2)_{+}] = 2 + +$$

$$= \inf_{; \ 0:>0; \ 0:R; \frac{\sup_{x \ge X} I(x)}{2X} - \frac{1}{2}} E_{P^{\circ}}[(I(X) - \frac{1}{2})_{+}] + + 0.$$

The second equality follows  $sin \&e(\frac{I(X)}{I(X)}) = +1$  wheneve $\frac{I(X)}{I(X)} > \frac{1}{2}$ , which can be ignored as we are minimizing over and . The fourth equality follows form the fact thataxf x; yg =  $(x + y)_+ + y$  for any x; y 2 R. Finally, the last equality follows by making the substitution 0 = -2. Taking the optimal value of, i.e.,  $= (\sup_{x \ge X} I(x))_+$ , we get

$$\sup_{D_{f}(PkP^{\circ})} \ E_{P}[I(X)] = \inf_{2R} E_{P^{\circ}}[(I(X)) \ )_{+}] + (\sup_{x2X} I(x) \ )_{+} + :$$

Now,

$$\inf_{D_{f}(PkP^{\circ})} E_{P}[I(X)] = \sup_{D_{f}(PkP^{\circ})} E_{P}[I(X)]$$

$$= \inf_{2R} E_{P^{\circ}}[(I(X))_{+}] + (\sup_{x \ge X} I(x))_{+} +$$

$$= \inf_{0 \ge R} E_{P^{\circ}}[(I(X))_{+}] + (\lim_{x \ge X} I(x))_{+} = 0,$$

which completes the proof.

We are now ready to prove Proposition 1.

Proof of Proposition 1 For each (s; a), the optimization problem in(3) is given by  $\min_{P_{s;a}} \sum_{P_{s;a}} E_{s^0} \sum_{P_{s;a}} [V(s^0)]$ , and our focus is on the setting where is given by the TV uncertainty set. SoP<sub>s;a</sub> can be equivalently de ned using the divergence with (t) = jt 1j=2 as  $P_{s;a} = fP_{s;a} : D_f(P_{s;a}) = fP_{s;a} : D_f(P_{s;a}) = g$ . We can now use the result of Lemma 5 to get

$$\inf_{\mathsf{P}_{\mathsf{s};\mathsf{a}}} \; \mathsf{E}_{\mathsf{S}^0} \; \; \mathsf{P}_{\mathsf{s};\mathsf{a}} \; [\mathsf{V}(\mathsf{S}^0)] = \quad \inf_{\mathsf{2R}} \; \mathsf{E}_{\mathsf{S}^0} \; \; \mathsf{P}_{\mathsf{s};\mathsf{a}} \; [(\quad \mathsf{V}(\mathsf{S}^0))_+] + (\quad \inf_{\mathsf{S}^0 \circ \mathsf{2S}} \mathsf{V}(\mathsf{S}^{00}))_+$$

From Proposition 2, the function ( ) =  $E_{s^0} P_{s;a} [(V(s^0))_+] + (\inf_{s^{00}} V(s^{00})_+ is$  convex in . Since  $V(s^0) = 0$ , the function ( ) = 0 when 0. So, inf 0, achieved at = 0. Also, since V(s) = 0, we have

$$h(\frac{2}{(1)}) = E_{s^0} P_{s,a} \left[ \frac{2}{(1)} V(s^0) \right] + \left( \frac{2}{(1)} \inf_{s^{00}} V(s^{00}) \frac{2}{(1)} \right]$$

$$\frac{1}{(1)} + \left( \frac{2}{(1)} \frac{1}{(1)} \right) = \frac{2}{(1)} \frac{(1+1)}{(1)} 0:$$

So, it is sufficient to consider 2  $[0; \frac{2}{(1)}]$  for the above optimization problem.

Using these, we get

This completes the proof of Proposition 1.

# C Proof of Theorem 1

We start by proving Lemma 1 which mainly follows from Lemma 4 in Appendix A.

Proof of Lemma 1Let  $h((s;a);) = E_{s^0 P_{s,a}^0}((max_{a^0}f(s^0,a^0))_+ (1))$ . We note that h((s;a);) is (SA)-measurable in (s;a) 2 SA for each 2 [0;1=((1))] and is continuous in for each (s;a) 2 SA. Now it follows that h((s;a);) is a normal integrand (see De nition 1 in Appendix A). We now note that h((s;a);) is a decomposable space (Remark 4 in Appendix A). Thus, this lemma now directly follows from Lemma 4.

Now we state a result and provide its proof for the empirical risk minimization on the dual parameter. Lemma 6 (Dual Optimization Error Bound) Let  $g_f$  be the dual optimization parameter from the algorithm (Step 4) for the state-action value function and let  $T_g$  be as de ned in (9). With probability at least 1 , we have

$$\sup_{f \ 2F} kTf \quad T_{b_f} \ f \ k_{1;} \qquad \frac{4 \ (2 \ )}{(1 \ )}^{r} \ \overline{\frac{2 \log(jGj)}{N}} \ + \ \frac{25}{(1 \ )}^{r} \ \overline{\frac{2 \log(8jFj=)}{N}} \ + \ \text{" dual}.$$

Proof. Fix anf  $2 \, \text{F}$ . We will also invoke union bound for the supremum here. We recall from that  $g_f = \arg \min_{g \in G} b_{\text{dual}}(g; f)$ . From the robust Bellman equation, we directly obtain

$$\begin{split} kT_{b_{i}} &f \quad Tf \ k_{1;} \ = \ (E_{s;a} \quad jE_{s^{0}} \quad p_{s,a}^{\circ} \ ((b_{i}^{\circ}(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )b_{i}^{\circ}(s;a)) \\ & \quad \inf_{2[0;2=(-(1-))]} E_{s^{0}} \quad p_{s,a}^{\circ} \ ((-\max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad ))]) \\ & = \ (E_{s;a} \quad E_{s^{0}} \quad p_{s,a}^{\circ} \ ((b_{i}^{\circ}(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )b_{i}^{\circ}(s;a)) \\ & \quad E_{s;a} \quad [ \quad \inf_{2[0;2=(-(1-))]} E_{s^{0}} \quad p_{s,a}^{\circ} \ ((-\max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )b_{i}^{\circ}(s;a)) \\ & \quad E_{s;a} \quad [ \quad \inf_{2[0;2=(-(1-))]} E_{s^{0}} \quad p_{s,a}^{\circ} \ ((-\max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )b_{i}^{\circ}(s;a)) \\ & \quad = \ (E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((b_{i}^{\circ}(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )b_{i}^{\circ}(s;a)) \\ & \quad \inf_{g^{2}L^{-1}} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad = \ (E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad + \ (\inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}L^{-1}} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g(s;a)) \\ & \quad \inf_{g^{2}G} E_{s;a} \quad ;s^{\circ} \quad p_{s,a}^{\circ} \ ((g(s;a) \quad \max_{a^{0}} f \ (s^{0},a^{0})_{+} \ (1 \quad )g$$

(a) follows since  $\inf_{\alpha} h(g) = h(g_f)$ . (b) follows from Lemma 1 (c) follows from the approximate dual realizability assumption (Assumption 4).

For (d), we consider the loss function  $(g;(s;a;s^0)) = (g(s;a) \max_{a^0} f(s^0,a^0))_+ (1)g(s;a)$  and datase  $(s,a;s^0) = (1)g(s;a)$ . Note that  $(s,a;s^0) = (1)g(s;a)$  becomes apply the empirical risk minimization result in Lemma 3 to  $(s,a;s^0) = (1)g(s;a;a)$ . the Rademacher complexity.

Finally, (e) follows from (12) in Lemma 3 when combined with the facts theat; (s; a; s<sup>0</sup>)) is )-Lipschitz ing andg(s; a) 2=( (1 )), sinceg 2 G.

With union bound, with probability at least , we nally get 
$$\sup_{f \mid 2F} kTf = T_{g_i} \mid f \mid k_{1;} = \frac{4 \mid (2 \mid)}{(1 \mid)} \mid \frac{2 \log(jGj)}{N} + \frac{25}{(1 \mid)} \mid \frac{2 \log(8jFj = )}{N} \mid f \mid dual_i,$$

which concludes the proof.

We next prove the least-squares generalization bound for the RFQI algorithm.

Lemma 7 (Least squares generalization boundlet flog be the least-squares solution from the algorithm (Step 5) for the state-action value function dual variable function. Let Tg be as

Proof. We adapt the least-squares generalization bound given in Agarwal et al. (2019, Lemma A.11) to our setting. We recall fror(10) that  $f_g^0 = \arg \min_{Q2F} p_{RFQI}(Q;f;g)$ . We rst x functions f 2 F and g 2 G. For any function  $f^0$  2 F, we de ne random variables  $f^0$  as

$${z_i^f}^{^0} = (\,f^{\,0}\!(s_i\,;a_i\,) - y_i\,)^2 - ((T_g f\,)(s_i\,;a_i\,) - y_i\,)^2\,;$$

where  $y_i = r_i$   $(g(s_i; a_i)$   $\max_{a^0} f(s_i^0; a^0))_+ + (1)g(s_i; a_i)$ , and  $(s_i; a_i; s_i^0)$  2 D with  $(s_i; a_i)$  ;  $s_i^0$   $P_{s_i; a_i}^0$ . It is straightforward to note that for a give( $\mathbf{s}_i; a_i$ ), we have  $E_{s_i^0}$   $P_{s_i; a_i}^0$  [ $y_i$ ] =  $(T_g f)(s_i; a_i)$ .

Also, sinceg( $s_i$ ;  $a_i$ ) 2=( (1 )) (because 2 G) and f( $s_i$ ;  $a_i$ ); f  ${}^0$ ( $s_i$ ;  $a_i$ ) 1=(1 ) (because f; f  ${}^0$ 2 F), we have( $T_g$ f)( $s_i$ ;  $a_i$ ) 5=( (1 )). This also gives us that 5=( (1 )).

Using this, we obtain the rst moment and an upper-bound for the second moment and follows:

$$\begin{split} E_{s_{i}^{0} P_{s_{i}; a_{i}}^{0}}[z_{i}^{f^{0}}] &= E_{s_{i}^{0} P_{s_{i}; a_{i}}^{0}}[(f^{0}(s_{i}; a_{i}) (T_{g}f)(s_{i}; a_{i})) (f^{0}(s_{i}; a_{i}) + (T_{g}f)(s_{i}; a_{i}) 2y_{i})] \\ &= (f^{0}(s_{i}; a_{i}) (T_{g}f)(s_{i}; a_{i}))^{2}; \end{split}$$

$$\begin{split} E_{s_{i}^{0} P_{s_{i}; a_{i}}^{0}}[(z_{i}^{f^{0}})^{2}] &= E_{s_{i}^{0} P_{s_{i}; a_{i}}^{0}}[(f^{0}(s_{i}; a_{i}) (T_{g}f)(s_{i}; a_{i}))^{2} (f^{0}(s_{i}; a_{i}) + (T_{g}f)(s_{i}; a_{i}) 2y_{i})^{2}] \\ &= (f^{0}(s_{i}; a_{i}) (T_{g}f)(s_{i}; a_{i}))^{2} E_{s_{i}^{0} P_{s_{i}; a_{i}}^{0}}[(f^{0}(s_{i}; a_{i}) + (T_{g}f)(s_{i}; a_{i}) 2y_{i})^{2}] \\ &\qquad \qquad C_{1}(f^{0}(s_{i}; a_{i}) (T_{g}f)(s_{i}; a_{i}))^{2}; \end{split}$$

where  $C_1 = 16^2 = (2(1)^2)$ . This immediately implies that

$$\begin{split} E_{s_i\,;a_i\ \ \, ;s\,{}_{i}^0\ \ \, P_{s_i^0\,;a_i}^{\, o}}[z_i^{f\,^0}] = \, kT_gf \qquad f^{\,0}k_{2;}^2\ \ \, ; \\ E_{s_i\,;a_i\ \ \, ;s\,{}_{i}^0\ \ \, P_{s_i^0\,;a_i}^{\, o}}[(z_i^{f\,^0})^2] \qquad C_1\,kT_gf \qquad f^{\,0}k_{2;}^2\ \ \, : \end{split}$$

From these calculations, it is also straightforward to seej  $\mathbf{z}_{i}^{\uparrow}$  at  $\mathbf{E}_{\mathbf{s}_{i};\mathbf{a}_{i}}$   $\mathbf{E}_{\mathbf{s}_{i};\mathbf{a}_{i}}$   $\mathbf{z}_{i}^{\uparrow}$   $\mathbf{E}_{\mathbf{s}_{i};\mathbf{a}_{i}}$   $\mathbf{z}_{i}^{\uparrow}$ almost surely.

Now, using the Bernstein's inequality (Lemma 2), together with a union bound over 2IF, with

probability at least , we have 
$$jkT_{g}f = f^{0}k_{2;}^{2} = \frac{1}{N} \sum_{i=1}^{X^{N}} z_{i}^{f^{0}}j = \frac{2C_{1}kT_{g}f - f^{0}k_{2;}^{2} - \log(2jFj = )}{N} + \frac{2C_{1}\log(2jFj = )}{3N}; \quad (15)$$

$$kT_g f$$
  $f_g^{l_0} k_{2;}^2$   $\frac{1}{N} \sum_{i=1}^{N} z_i^{l_0g} + \sum_{i=1}^{N} \frac{2C_1 kT_g f}{N} + \frac{f_g^{l_0} k_{2;}^2 \log(4jFj=)}{N} + \frac{2C_1 \log(4jFj=)}{3N}$ : (16)

Now we upper-boun(f1=N)  $P_{i=1}^{N} z_{i}^{fb_{g}}$  in the following. Consider a function  $P_{i}^{g}$  arg  $P_{i}^{g}$  kh  $T_af k_2^2$ . Note that  $f^e$  is independent of the dataset. We note that our earlier rst and second moment calculations hold true fofe, replacing f 0, as well. Now, from (15) setting f 0 = fe, with probability at =2 we have

$$\frac{1}{N} \sum_{i=1}^{N} z_i^{fe} k T_g f \qquad f^{e}k_{2;}^2 \qquad \frac{2C_1 k T_g f \qquad f^{e}k_{2;}^2 \log(4jFj=)}{N} + \frac{2C_1 \log(4jFj=)}{3N}$$
(17)

Suppose(1=N) 
$$\stackrel{P}{\underset{i=1}{N}} z_{i}^{fe}$$
  $2C_{1} \log(4jFj = )=N \text{ holds, then from (17) we get}$   $\frac{1}{N} \sum_{i=1}^{N} z_{i}^{fe} k T_{g}f$   $f^{e}k_{2;}^{2}$   $\frac{1}{N} \sum_{i=1}^{N} z_{i}^{fe} + \frac{2C_{1} \log(4jFj = )}{N}$ : (18)

We note the following algebra fact: Suppose ax + b = 0 with b > 0 and  $a^2 = 4b$ , then we have a. Taking  $x = (1 = N)^{N} \sum_{i=1}^{N} z_i^{e}$  in this fact, from (18) we get

$$\frac{1}{N} \sum_{i=1}^{N} z_i^{fe} = 3kT_g f = fek_{2;}^2 + \frac{4C_1 \log(4jFj = 1)}{3N} = 3kT_g f = fek_{2;}^2 + \frac{2C_1 \log(4jFj = 1)}{N}$$
: (19)

Now suppose(1=N)  $P_{i=1}^{N} z_i^{fe}$   $2C_1 \log(4jFj = )=N$ , then (19) holds immediately. Thus(19) always holds with probability at least = 2. Furthermore, recaff 2 arg min<sub>h2F</sub> kh  $T_g f k_2^2$ , we have

$$\frac{1}{N} \sum_{i=1}^{N} z_i^{\text{fe}} 3kT_g f \qquad f^g k_{2;}^2 + \frac{2C_1 \log(4jFj = )}{N}$$

$$= 3 \min_{h \ge F} kh \qquad T_g f k_{2;}^2 + \frac{2C_1 \log(4jFj = )}{N} \qquad 3''_c + \frac{2C_1 \log(4jFj = )}{N}; \qquad (20)$$

where the last inequality follows from the approximate robust Bellman completion assumption (Assumption 2).

We note that  $sinc e_g^b$  is the least-squares regression solution, we know (that)  $\sum_{i=1}^{p} z_i^{p_g}$  $(1=N)^{P} \sum_{i=1}^{N} z_{i}^{fe}$ . With this note in (20), from (16), with probability at least , we have

$$kT_{g}f = f_{g}^{0}k_{2;}^{2} = \frac{3}{s} \frac{c + \frac{2C_{1}\log(4jFj=)}{N}}{\frac{2C_{1}kT_{g}f - f_{g}^{0}k_{2;}^{2} - \log(4jFj=)}{N}} + \frac{2C_{1}\log(4jFj=)}{3N} + \frac{2C_{1}\log(4jFj=)}{3N} = \frac{3}{s} \frac{c + \frac{3C_{1}\log(4jFj=)}{N} + \frac{3C_{1}\log(4jFj=)}{N}}{s}$$

From the earlier algebra fact, taking=  $kT_g f$   $f_g^0 k_{2;}^2$ , with probability at leas1 , we have

$$kT_g f = f_g^0 k_{2;}^2 = 6''_c + \frac{9C_1 \log(4jFj = )}{N}$$
:

From the fact  $\overline{x + y}$   $\overline{x} + \overline{y}$   $\overline{y}$ , with probability at least , we get

$$kT_g f = f_g^b k_{2;}$$
  $p = \frac{p}{6"_c} + \frac{9C_1 \log(4jFj = )}{N}$ :

Using union bound fof 2 F andg 2 G, with probability at least , we nally obtain 
$$\sup_{\substack{f \text{ 2F a2G}}} \sup_{g \in G} k_{2;} \qquad p \frac{r}{6"_c} + \frac{r}{\frac{18C_1 \log(2jFjjGj=)}{N}};$$

which completes the least-squares generalization bound analysis.

We are now ready to prove the main theorem.

Proof of Theorem 1 We let  $V_k(s) = Q_k(s; k(s))$  for everys 2 S. Since k is the greedy policy w.r.t  $Q_k$ , we also have  $V_k(s) = Q_k(s; k(s)) = \max_a Q_k(s; a)$ . We recall that  $V_k(s) = V_k(s; a)$ Q = Q . We also recall from Section 2 th@t is a xed-point of the robust Bellman operator T de ned in (3). We also note that the same holds true for any stationary deterministic policy from Iyengar (2005) that Q satis es Q (s; a) = r(s; a) +  $min_{P_{s;a}} |_{2P_{s;a}} |_{2$ decomposition betweeln and V k. For a givens 2 S, we observe that

(a) follows from the fact that K is the greedy policy with respect  $\mathbf{Q}_K$ . (b) follows from the Bellman optimality equations and the factor f(x) sup, g(x) sup, g(x) sup, f(x) g(x). Finally, (c) follows from the facts(x)<sub>+</sub> (y)<sub>+</sub> (x y)<sub>+</sub> and(x)<sub>+</sub> j xj for anyx; y 2 R.

We now recall the initial state distribution. Thus, we have

$$\begin{split} E_{s_0 \ d_0}[V \ ] & E_{s_0 \ d_0}[V^{\ K}] \\ E_{s_0 \ d_0} & jQ \ (s_0; \ (s_0)) \ Q_K \, (s_0; \ (s_0))j + jQ \ (s_0; \ _K \, (s_0)) \ Q_K \, (s_0; \ _K \, (s_0))j \\ & + \ E_{s_1 \ P^o_{s_0; \ _K \, (s_0)}}(jV \ (s_1) \ V^{\ K} \, (s_1)j) \ : \end{split}$$

SinceV (s) V K (s) for anys 2 S, by telescoping we get

$$\mathsf{E}_{s_0 - d_0}[V \quad ] \quad \mathsf{E}_{s_0 - d_0}[V \quad ^{\kappa} \ ] \quad \ \ ^h_{h=0}$$

$$E_{s\ d_{h;\ K}}\left[jQ\ (s;\ (s))\ Q_{K}\left(s;\ (s)\right)j+jQ\ (s;\ _{K}\left(s\right)\right)\ Q_{K}\left(s;\ _{K}\left(s\right)\right)j\right]\ ;\ (21)$$

$$\text{whered}_{h;\ \kappa} \ 2 \ (\ S) \ \text{for all natural numberb} \quad 0 \ \text{is de ned as}$$
 
$$d_{h;\ \kappa} \ = \ \frac{d_0}{P^o_{s^0;\ \kappa} \ (s^0)} \quad \text{otherwise, withs}^0 \quad d_{h-1;\ \kappa} \ :$$

We emphasize that the state distribution,  $\kappa$  's are different from the discounted state-action occupancy distributions. We note that a similar state distribution proof idea is used in Agarwal et al. (2019).

Recallkf  $k_{p;}^2 = (E_{s;a} \ jf (s;a)j^p)^{1=p}$ , where 2 ( S A ). With this we have

$$E_{s_0 \ d_0}[V \ ] \ E_{s_0 \ d_0}[V^{\kappa}] \ \overset{X}{\overset{h}{\overset{}{=}}} \ kQ \ Q_K \ k_{1;d_{h; \kappa}} \ + kQ \ Q_K \ k_{1;d_{h; \kappa} \ \kappa} \ ;$$

where the state-action distribution  $d_{s; \kappa}$  (s; a) /  $d_{h; \kappa}$  (s)1f a = (s)g and  $d_{h; \kappa}$  (s; a) /  $d_{h; \kappa}$  (s)1f a =  $d_{h; \kappa}$  (s)g directly follows by comparing with (21).

We now bound one of the RHS terms above by bounding for any state-action distribusiatis fying Assumption 1 (in particular the following bound is true  $f_{hr}$  or  $d_{hr}$  or  $d_{hr}$  K in (21)):

where(a) follows by the concentratability assumption (Assumption(b)), from Bellman equation, operator T, and the fact  $\sup_x p(x) = \sup_x q(x)j = \sup_x jp(x) = q(x)j$ , (c) from the fact  $j(x)_+ (y)_+ j = j = (x - y)_+ j$  for any x; y 2 R, (d) follows by Jensen's inequality and by the facts  $\lim_x p(x) = \sup_x q(x)j = \sup_x q(x)j = \lim_x q(x)$ 

Now, by recursion until iteration 0, we get

$$kQ \qquad Q_{K}\,k_{1;} \qquad ^{K}\,supkQ \qquad Q_{0}k_{1;} \ + \ ^{p}\,\overline{C}^{\stackrel{fK}{N}-1}_{t=0}^{t}kT\,Q_{K-1-t}\,\,Q_{K-1-t}\,Q_{K-1-t}\,k_{1;} \\ + \ ^{p}\,\overline{C}^{\stackrel{fK}{N}-1}_{t=0}^{t}kT_{g_{K-1-t}}\,Q_{K-1-t}\,\,Q_{K-t}\,k_{2;} \\ \stackrel{(a)}{=} \frac{\kappa}{1} + \ ^{p}\,\overline{C}^{\stackrel{fK}{N}-1}_{t=0}^{t}kT\,Q_{K-1-t}\,\,Q_{K-1-t}\,Q_{K-1-t}\,k_{1;} \\ + \ ^{p}\,\overline{C}^{\stackrel{fK}{N}-1}_{t=0}^{t}kT_{g_{K-1-t}}\,Q_{K-1-t}\,\,Q_{K-1-t}\,Q_{K-t}\,k_{2;} \\ \stackrel{(b)}{=} \frac{\kappa}{1} + \frac{^{p}\,\overline{C}}{1}\,\sup_{f\,2F}kTf \qquad T_{g_{f}}\,f\,k_{1;} \ + \frac{^{p}\,\overline{C}}{1}\,\sup_{f\,2F}sup\,kT_{g_{f}}\,f\,f^{g_{g}}\,k_{2;} \\ \frac{\kappa}{1} + \frac{^{p}\,\overline{C}}{1}\,\sup_{f\,2F}kTf \qquad T_{g_{f}}\,f\,k_{1;} \ + \frac{^{p}\,\overline{C}}{1}\,\sup_{f\,2F}sup\,kT_{g}f\,f^{g_{g}}\,k_{2;} \ . \eqno(24)$$

where(a) follows sincejQ (s; a)j 1=(1);  $Q_0(s; a) = 0$ , and(b) follows since $g_f$  is the dual variable function from the algorithm for the state-action value function dual variable function from the state-action value function dual variable function pair.

#### D Related Works

Here we provide a more detailed description of the related work to complement what we listed in the introduction (Section 1).

Of ine RL: The problem of learning the optimal policy only using an of ine dataset is rst addressed under the generative model assumption (Singh and Yee, 1994; Azar et al., 2013; Haskell et al., 2016; Sidford et al., 2018; Agarwal et al., 2020; Li et al., 2020; Kalathil et al., 2021). This assumption requires generating the same uniform number of next-state samples for each and every state-action pairs. To account for large state spaces, there are number of works (Antos et al., 2008; Bertsekas, 2011; Lange et al., 2012; Chen and Jiang, 2019; Xie and Jiang, 2020; Levine et al., 2020; Xie et al., 2021) that utilize function approximation under similar assumption, concentratability assumption (Chen and Jiang, 2019) in which the data distribution of ciently covers the discounted state-action occupancy. There is rich literature (Munos and Szepesvári, 2008; Farahmand et al., 2010; Lazaric et al., 2012; Chen and Jiang, 2019; Liu et al., 2020; Xie et al., 2021) in the conquest of identifying and improving these necessary and suf cient assumptions for of ine RL that use variations of Fitted Q-Iteration (FQI) algorithm (Gordon, 1995; Ernst et al., 2005). There is also rich literature (Fujimoto et al., 2019; Kumar et al., 2019, 2020; Yu et al., 2020; Zhang and Jiang, 2021) that develop of ine deep RL algorithms focusing on the algorithmic and empirical aspects and propose multitude heuristic approaches to advance the eld. All these results assume that the of ine data is generated according to a single model and the goal is to nd the optimal policy for the MDP with the same model. In particular, none of these works consider the robust RL problemwhere the of ine data is generated according to a (training) model which can be different from the one in testing, and the goal is to learn a policy that is robust w.r.t. an uncertainty set.

Robust RL: To address the parameter uncertainty problem, Iyengar (2005) and Nilim and El Ghaoui (2005) introduced the RMDP framework. Iyengar (2005) showed that the optimal robust value function and policy can be computed using the robust counterparts of the standard value iteration and policy iteration algorithms. To tackle the parameter uncertainty problem, other works considered distributionally robust setting (Xu and Mannor, 2010), modi ed policy iteration (Kaufman and Schaefer, 2013), and more general uncertainty set (Wiesemann et al., 2013). These initial works mainly focused on the planning problem (known transition probability dynamics) in the tabular setting. Tamar et al. (2014) proposed linear function approximation method to solve large RMDPs. Though this work suggests a sampling based approach, a general model-free learning algorithm and analysis was not included. Roy et al. (2017) proposed the robust versions of the classical model-free reinforcement learning algorithms, such as Q-learning, SARSA, and TD-learning in the tabular setting. They also proposed function approximation based algorithms for the policy evaluation. However, this work does not have a policy iteration algorithm with provable guarantees for learning the optimal robust policy. Derman et al. (2018) introduced soft-robust actor-critic algorithms using neural networks, but does not provide any global convergence guarantees for the learned policy. Tessler et al. (2019) proposed a min-max game framework to address the robust learning problem focusing on the tabular setting. Lim and Autef (2019) proposed a kernel-based RL algorithm for inding the robust value function in a batch learning setting. Mankowitz et al. (2020) employed an entropy-regularized policy optimization algorithm for continuous control using neural network, but does not provide any provable guarantees for the learned policy. Panaganti and Kalathil (2021) proposed least-squares policy iteration method to handle large state-action space in robust RL, but only provide asymptotic policy evaluation convergence guarantees whereas Panaganti and Kalathil (2021) provide nite time convergence for the policy iteration to optimal robust value.

Other robust RL related works: Robust control is a well-studied area in the classical control theory (Zhou et al., 1996; Dullerud and Paganini, 2013). Recently, there are some interesting works that address the robust RL problem using this framework, especially focusing on the linear quadratic regulator setting (Zhang et al., 2020b). Risk sensitive RL algorithms (Borkar, 2002; Prashanth and Ghavamzadeh, 2016; Fei et al., 2021) and adversarial RL algorithms (Pinto et al., 2017; Zhang et al., 2021; Huang et al., 2022) also address the robustness problem implicitly under different frameworks which are independent from RMDPs. (Zhang et al., 2022) addresses the problem uption-robust of ine RL problem, where an adversary is allowed to change a fraction of the samples of an of ine RL dataset and the goal is to nd the optimal policy for the nominal linear MDP model (according to

which the of ine data is generated). Our framework and approach of robust MDP is signi cantly different from these line of works.

This work: The works that are closest to ours are by Zhou et al. (2021); Yang et al. (2021); Panaganti and Kalathil (2022) that address the robust RL problem in a tabular setting under the generative model assumption. Due to the generative model assumption, the of ine data has the same uniform number of samples corresponding to each and every state-action pair, and tabular setting allows the estimation of the uncertainty set followed by solving the planning problem. Our work is signi cantly different from these in the following wayi) we consider a robust RL problem with arbitrary large state space, instead of the small tabular set(in) we consider a true of ine RL setting where the state-action pairs are sampled according to an arbitrary distribution, instead of using the generative model assumptior(iii) we focus on a function approximation approach where the goal is to directly learn optimal robust value/policy using function approximation techniques, instead of solving the tabular planning problem with the estimated model the best of our knowledge, this is the rst work that addresses the of ine robust RL problem with arbitrary large state space using function approximation, with provable guarantees on the performance of the learned policy.

# **E** Experiment Details

We provide more detailed and practical version of our RFQI algorithm (Algorithm 1) in this section. We also provide more experimental results evaluate (Campole, Hopper, and Half-Cheetah Open Al Gym Mujoco (Brockman et al., 2016) environments.

We provide our code in interest with the provide our code in it is paper. We implemented our RFQI algorithm based on the architecture of Batch Constrained deep Q-learning (BCQ) algorithm (Fujimoto et al., 200) Pessimistic Q-learning (PQL) algorithm (Liu et al., 202) We note that PQL algorithm (with b=0 Itration thresholding (Liu et al., 202)) and BCQ algorithm are the practical versions of FQI algorithm with neural network architecture.

# E.1 RFQI Practical Algorithm

We provide the practical version of our RFQI algorithm in Algorithm 2 and highlight the difference with BCQ and PQL algorithms in blue (steps 8 and 9).

RFQI algorithm implementation details: The Variational Auto-Encoder (VAEQ) (Kingma and Welling, 2013) is de ned by two networks, an encoder, (s;a) and  $decodeD_{1,2}(s;z)$ , where  $!=f!_1;!_2g$ . The encoder outputs mean and standard devia(tipn,)  $=E_{1,1}(s;a)$ , of a normal distribution. A latent vector is sampled from the standard normal distribution and for a state the decoder maps them to an acteon (s;z) 7! a. Then the evidence lower bound(BO) of VAE is given by ELBO  $(B;G^a_1) = \frac{1}{B}(a-a)^2 + D_{KL}(N(;-1);N(0;1))$ ; where N is the normal distribution with mean and standard deviation parameters. We refer to (Fujimoto et al., 2019) for more details on VAE. We also use the default VAE architecture from BCQ algorithm (Fujimoto et al., 2019) and PQL algorithm (Liu et al., 2020) in our RFQI algorithm.

We now focus on the additions described in blue (steps 8 and 9) in Algorithm 2. For all the other networks we use default architecture from BCQ algorithm (Fujimoto et al., 2019) and PQL algorithm (Liu et al., 2020) in our RFQI algorithm.

- (1) In each iteratiork, we solve the dual variable function optimization problem (step 4 in Algorithm 1, step 8 in Algorithm 2) implemented by ADAM (Kingma and Ba, 2014) on the minibatch B with the learning rate mentioned in Table 1.
- (2) Our state-action value target function corresponds to the robust state-action value target function described in(10). This is re ected in step 9 of Algorithm 2. The state-action value function optimization problem (step 5 in Algorithm 1, step 9 in Algorithm 2) is implemented by ADAM (Kingma and Ba, 2014) on the minibatBhwith the learning rate mentioned in Table 1.

<sup>&</sup>lt;sup>2</sup>Available athttps://github.com/sfujim/BCQ

<sup>&</sup>lt;sup>3</sup>Available athttps://github.com/yaoliucs/PQL

# Algorithm 2 RFQI Practical Algorithm

```
1: Input: Of ine datasetD, radius of robustness maximum perturbation, target update rate,
    mini-batch sizeN, maximum number of iterations, number of actions.
 2: Initialize: Two state-action neural networks, and Q, one dual neural networks
    policy (perturbation) model: 2 [ ; ]); and action VAEG, with random parameters,
                                                                             2,'0
     2, ',!', and target network o; Qo, o with
                                                               1; 0
 3: for k = 1;
                    ; K do
       Sample a minibatcB with N samples from D.
                   arg min, ELBO (B; G<sub>1</sub><sup>a</sup>): Sampleu actionsa<sub>1</sub><sup>0</sup> from G<sub>1</sub><sup>a</sup> (s<sup>0</sup>) for eachs<sup>0</sup>.
       Train!
 5:
       Perturbu actionsa<sub>i</sub><sup>0</sup> = a_i^0 + (s^0, a_i^0).
 6:
       Compute next-state value target for escin B:
 7:
                         V_t = max (0.75 \text{ minf } Q_{\circ}; Q_{\circ}g + 0.25 \text{ maxf } Q_{\circ}; Q_{\circ}g):
              arg min [maxf g (s; a) V_t(s^0); 0g (1) g (s; a)]:
 8:
 9:
       Compute next-state Q target for ea(sha; r; s<sup>0</sup>) pair in B:
                     Q_t(s; a) = r maxf g_3(s; a) V_t(s^0); 0g + (1) g_3(s; a):
             \text{arg min} \ \ \overset{P}{\text{$P$}} \ (Q_t(s;a) \quad \  Q \ (s;a))^2:
10:
       Sampleu actions a_i from G_i^a(s) for eachs.

arg max \max_{a_i} Q_{a_i}(s; a_i + \dots (s; a_i)).
11:
12:
       Update target network:^{0} = (1 ) ^{0} + ;^{'} ^{0} = (1
13:
14: end for
15: Output policy: Given s, sample u actions a_i from G_i^a(s).
                                                                                      Select actiona =
    arg max_{a_i} Q_1(s; a_i + (s; a_i)).
```

Environment	Discount	Learning rates	Q Neural nets	Dual Neural nets
		$[l_1; l_2]$	$_1 = _2 = [h_1; h_2]$	$_3 = [h_1; h_2]$
CartPole	0:99	[10 <sup>-3</sup> ; 10 <sup>-3</sup> ]	[400; 300]	[64; 64]
Hopper	0:99	$[10^{-3}; 8  10^{-4}]$	[400, 300]	[64; 64]
Half-Cheetah	0:99	[3 10 <sup>4</sup> ; 6 10 <sup>4</sup> ] [10 <sup>3</sup> ; 8 10 <sup>4</sup> ] [3 10 <sup>4</sup> ; 6 10 <sup>4</sup> ]	[400, 300]	[64; 64]

Table 1: Details of hyper-parameters in FQI and RFQI algorithms experiments.

Hyper-parameters details We now give the description of hyper-parameters used in our codebase in Table 1. We use same hyper-parameters across different algorithms. Across all learning algorithms we use = 0:005 for the target network update() = 5 10<sup>5</sup> for the maximum iterations, jDj = 10<sup>6</sup> for the of ine datasetjBj = 1000 for the minibatch size. We used grid-search foin f 0:2; 0:3; ; 0:6g. We also picked best of the two sets of learning rates mentioned in Table 1. For all the other hyper-parameters we use default values from BCQ algorithm (Fujimoto et al., 2019) and PQL algorithm (Liu et al., 2020) in our RFQI algorithm that can be found in our code.

Of ine datasets: Now we discuss the of ine dataset used in the our training of FQI and RFQI algorithms. For the fair comparison in every plot, we train both FQI and RFQI algorithms on same of ine datasets.

Cartpole dataseD<sub>c</sub>: We rst train proximal policy optimization (PPO) (Schulman et al., 2017) algorithm, under default RL baseline zoo (Raf n, 2020) parameters. We then generate the Cartpole dataseD<sub>c</sub> with  $10^5$  samples using aħ-greedy ( = 0:3) version of this PPO trained policy. We note that this of ine dataset contains non-expert behavior meeting the richness of the data-generating distribution assumption in practice.

Mixed dataseD<sub>m</sub>: For the MuJoCo environment popper and Half-Cheeta, we increase the richness of the dataset since these are high dimensional problems. We rst train soft actor-critic (SAC) (Haarnoja et al., 2018) algorithm, under default RL baseline zoo (Raf n, 2020) parameters, with replay

buffer updated by a xed-greedy ( = 0:1) policy with the model parameterctuator\_ctrlrange set to [0:85; 0:85]. We then generate the mixed data set with 10 samples from this-greedy (" = 0:3) SAC trained policy. We note that such a dataset generation gives more diverse set of observations than the process of generation for fair comparison between FQI and RFQI algorithms.

D4RL dataseD<sub>d</sub>: We consider the opper-medium and halfcheetah-medium fine datasets in (Fu et al., 2020) which are benchmark datasets in of ine RL literature (Fu et al., 2020; Levine et al., 2020; Liu et al., 2020). These `medium' datasets are generated by rst training a policy online using Soft Actor-Critic (Haarnoja et al., 2018), early-stopping the training, and colled the gramples from this partially-trained policy. We refer to (Fu et al., 2020) for more details.

We end this section by mentioning the software and hardware con gurations used. The training and evaluation is done using three computers with the following con guration. Operating system is Ubuntu 18.04 and Lambda Stack; main softwares are PyTorch, Caffe, CUDA, cuDNN, Numpy, Matplotlib; processor is AMD Threadripper 3960X (24 Cores, 3.80 GHz); GPUs are 2x RTX 2080 Ti; memory is 128GB RAM; Operating System Drive is 1 TB SSD (NVMe); and Data Drive is 4TB HDD.

#### E.2 More Experimental Results

Figure 4: Cartpole simulation results on of ine datas 120 episodes versus different model parameter perturbations mentioned in the respective titles.

Figure 5:Hopper simulation results on of ine datas 12th. Average cumulative reward 12th episodes versus different model parameter perturbations mentioned in the respective titles.

Here we provide more experimental results and details in addition to Fig. 1-3 in Section 5.

For theCartpole, we compare RFQI algorithm against the non-robust RL algorithms FQI and DQN, and the soft-robust RL algorithm proposed in Derman et al. (2018). We trained FQI and RFQI algorithms on the datas $\Theta_c$  (a detailed description of data set is provided in Appendix E.1). We test the robustness of the algorithms by changing the parameters\_mag(to model external force disturbance)length(to model change in pole length), and also by introducing action perturbations (to model actuator noise). The nominal valueforce\_magandlengthparameters ar 0 and 0.5 respectively. Fig. 4 shows superior robust performance of RFQI compared to the non-robust FQI and DQN. For example, consider the action perturbation performance plot in Fig. 4 where RFQI algorithm improves by 75% compared to FQI algorithm in average cumulative reward f 0 algorithm. The RFQI performance is similar to that of soft-robust DQN. We note that soft-robust DQN algorithm is an online deep RL algorithm (and not an of ine RL algorithm) and has no provable performance guarantee. Moreover, soft-robust DQN algorithm requires generating online data according a number of models in the uncertainty set, whereas RFQI only requires of ine data according to a single nominal training model.

Before we proceed to describe our results on the OpenAI Gym MuJoCo (Brockman et al., 2016) environmentsHopperandHalf-Cheetahwe rst mention their model parameters and its corresponding nominal values in Table 2. The model parameter names are self-explanatory, for example, stiffness control on the leg joint is the g\_joint\_stiffness ange of actuator values is the tuator\_ctrlrange. The front and back parameters in Half-Cheetah are for the front and back legs. We refer to the perturbed environments provided in our code and the perturbed environments of OpenAI Gym MuJoCo (Brockman et al., 2016) for more information regarding these model parameters.

Environment	Model parameter	Nominal range/value
Hopper	actuator_ctrlrange	[ 1; 1]
	foot_joint_stiffness	0
	leg_joint_stiffness	0
	thigh_joint_stiffness	0
	joint_damping	1
	joint_frictionloss	0
	joint_frictionloss	0
Half-Cheetah	front actuator_ctrlrange	[ 1;1]
	backactuator_ctrlrange	[ 1;1]
	front joint_stiffness= (thigh_joint_stiffness	
	shin_joint_stiffnes,foot_joint_stiffnes)s	(180; 120; 60)
	backjoint_stiffness= (thigh_joint_stiffness	
	shin_joint_stiffnes,foot_joint_stiffnes)s	(240; 180; 120)
	front joint_damping= (thigh_joint_damping	
	shin_joint_dampingfoot_joint_damping	(4:5; 3:0; 1:5)
	backjoint_damping= (thigh_joint_damping	
	shin_joint_dampingfoot_joint_damping	(6:0; 4:5; 3:0)

Table 2: Details of model parameters **fdo**pperandHalf-Cheetahenvironments.

For theHopper, we compare RFQI algorithm against the non-robust RL algorithms FQI and TD3 (Fujimoto et al., 2018). We trained FQI and RFQI algorithms on the mixed dataset detailed description of dataset provided in Appendix E.1). We note that we do not compare with soft robust RL algorithms because of its poor performance on MuJoCo environments in the rest of our gures. We test the robustness of the algorithm by introducing action perturbations, and by changing the model parametersctuator\_ctrlrangefoot\_joint\_stiffnessandleg\_joint\_stiffnessFig. 3 and Fig. 5 shows RFQI algorithm is consistently robust compared to the non-robust algorithms. We note that we found = 0:5 is the best from grid-search for RFQI algorithm. The average episodic reward of RFQI remains almost the same initially, and later decays much less and gracefully when compared to FQI and TD3 algorithms. For example, in plot 3 in Fig. 5, atfibrat\_joint\_stiffnessparameter value15, the episodic reward of FQI is only arounde00whereas RFQI achieves an episodic reward of 3200 Similar robust performance of RFQI can be seen in other plots as well. We also note that TD3 (Fujimoto et al., 2019) is a powerful off-policy policy gradient algorithm that relies on lateger replay buffer of online data collection, unsurprisingly performs well initially with less perturbation near the nominal models.

In order to verify the effectiveness and consistency of our algorithm across different of ine dataset, we repeat the above experiments, on additional OpenAI Gym MuJoCo (Brockman et al., 2016) environmenHalf-Cheetahusing D4RL datased (a detailed description of dataset provided in Appendix E.1) which are benchmark in of ine RL literature (Fu et al., 2020; Levine et al., 2020; Liu et al., 2020) than our mixed dataseth. Since D4RL dataset is a benchmark dataset for of ine RL algorithms, here we focus only on the comparison between the two of ine RL algorithms we consider, our RFQI algorithm and its non-robust counterpart FQI algorithm. We now showcase the results or Hopperand Half-Cheetal for this setting.

For theHopper, we test the robustness by changing the model parameteristy, joint\_damping and joint\_frictionloss Fig. 6 shows RFQI algorithm is consistently robust compared to the non-robust FQI algorithm. We note that we found= 0:5 is the best from grid-search for RFQI algorithm. The average episodic reward of RFQI remains almost the same initially, and later decays much less and gracefully when compared to FQI algorithm. For example, in plot 2 in Fig. 6, for the later decays much less and gracefully when compared to FQI algorithm.

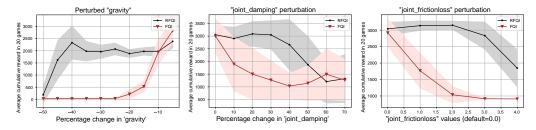


Figure 6: Hopper evaluation simulation results on offline dataset  $D_d$ . Average cumulative reward in 20 episodes versus different model parameter perturbations mentioned in the respective titles.

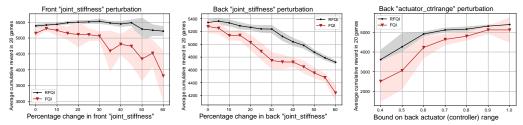


Figure 7: Half-Cheetah evaluation simulation results on offline dataset  $D_d$ . Average cumulative reward in 20 episodes versus different model parameter perturbations mentioned in the respective titles.

change in *joint\_damping* parameter, the episodic reward of FQI is only around 1400 whereas RFQI achieves an episodic reward of 3000 which is almost the same as for unperturbed model. Similar robust performance of RFQI can be seen in other plots as well.

For the *Half-Cheetah*, we test the robustness by changing the model parameters *joint\_stiffness* of front and back joints, and *actuator\_ctrlrange* of back joint. Fig. 7 shows RFQI algorithm is consistently robust compared to the non-robust FQI algorithm. We note that we found = 0.3 is the best from grid-search for RFQI algorithm. For example, in plot 1 in Fig. 7, RFQI episodic reward stays at around 5500 whereas FQI drops faster to 4300 for more than 50% change in the nominal value. Similar robust performance of RFQI can be seen in other plots as well.

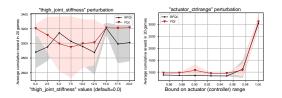


Figure 8: Similar performance of RFQI and FQI in Hopper on dataset  $D_d$  w.r.t. parameters actuator ctrlrange and thigh joint stiffness.

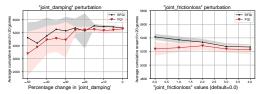


Figure 9: Similar performance of RFQI and FQI in Half-Cheetah on dataset  $D_d$  w.r.t. parameters *joint damping* and *joint frictionloss*.

As part of discussing the limitations of our work, we also provide two instances where RFQI and FQI algorithm behave similarly. RFQI and FQI algorithms trained on the D4RL dataset  $D_d$  perform similarly under the perturbations of the *Hopper* model parameters *actuator\_ctrlrange* and *thigh\_joint\_stiffness* as shown in Fig. 8. We also make similar observations under the perturbations of the *Half-Cheetah* model parameters *joint\_damping* (both front *joint\_damping* and back *joint\_damping*) and *joint\_frictionloss* as shown in Fig. 9. We observed that the robustness performance can depend on the offline data available, which was also observed for non-robust offline RL algorithms (Liu et al., 2020; Fu et al., 2020; Levine et al., 2020). Also, perturbing some parameters may make the problem really hard especially if the data is not representative with respect to that parameter. We believe that this is the reason for the similar performance of RFQI and FQI w.r.t. some parameters. We believe that this opens up an exciting area of research on developing online policy gradient algorithms for robust RL, which may be able to overcome the restriction and challenges due to offline data. We plan to pursue this goal in our future work.