# User intent driven retrieval augmented generation frameworks for auto-assisting compliance questionnaires

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#### Abstract

AI models in production can pose risks related 1 to ethics, regulations and compliance. Compli-2 ance frameworks and policies in organisations are 3 fundamental in managing these risks. Question-4 naires are an important tool adopted by organisa-5 6 tions where owners or users of these models pro-7 vide predefined information for review prior to deploying/using these AI models which can be me-8 chanical and time-consuming. This paper discusses 9 a retrieval augmented generation (RAG) framework 10 to assist the end-user fill these questionnaires. In 11 particular, early results show that one-shot human-12 in-the-loop RAG provides significant performance 13 improvement in auto-assisting as compared to a tra-14 ditional RAG model or a direct LLM model. 15

#### 16 **1** Introduction

The demand for deploying AI models on the cloud is steadily 17 increasing across various domains. The advent of Large Lan-18 guage Models (LLMs) has significantly expanded the range 19 of applications for AI. While these AI systems offer substan-20 tial societal benefits, ensuring their responsible deployment 21 and monitoring for drifts is crucial to address concerns re-22 lated to transparency, bias, compliance, and ethical implica-23 tions. A range of tools and frameworks have been developed 24 to assess the real-world impact of AI systems (ex. [Zhang et 25 al., 2023]). 26

As organisations adopt responsible AI frameworks into 27 practice, questionnaires play a key role in the compliance 28 process. They serve to ensure AI systems adhere to the com-29 pany's internal governance guidelines, can be used to iden-30 tify risks or concerns in AI system approval and contribute to 31 stakeholder awareness through transparency. The question-32 naires typically involve end-users providing responses that 33 help evaluate the risks of an ML or LLM model that can be 34 deployed for a given use case ([Raji et al., 2020]). How-35 ever, filling these questionnaires can be mundane and time-36 consuming for the end-user. This paper presents novel RAG 37 based approaches to auto-fill or assist the end-user to fill com-38 pliance questionnaires based on user intent. 39

The rest of the paper is as follows. Section 2 provides a short literature survey of various methods and applications to auto-filling questionnaires followed by research overview in intent based AI. The architecture of the RAG platform for compliance questionnaires is provided in Section 3. Then, an evaluation of the framework is studied in Sections 4-6 by describing the datasets, evaluation metrics and results of the experiments respectively. Finally, the conclusion and future work is provided in Section 7.

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#### 2 Literature review

Numerous attempts have been made to auto-fill question-50 naires in various fields like medicine, personality assess-51 ment, academic institutions etc ([Toudeshki et al., 2022; 52 Srivastava et al., 2012; Puspitasari et al., 2018] and cita-53 tions within). The focus of these papers is to apply natural 54 language inference (NLI) on text corpus or dialog contexts. 55 For example, answering questionnaires require multiple in-56 teractions of the chat-bots with the end-user in [Toudeshki et 57 al., 2022] and extensive material from social media posts in 58 [Spartalis *et al.*, 2021]. 59

The emergence of LLMs has sparked significant advance-60 ments in NLI ([Chang et al., 2023]). RAG frameworks, as 61 particularly shown in [Wu et al., 2024], have been success-62 fully employed to fix hallucinations and provide up-to-date 63 information to improve model accuracy. However, [Wu et 64 al., 2024] have shown that RAG documents are not strictly 65 adhered to by LLM models if it significantly deviates from 66 the prior knowledge of LLM models. Hence, it is important 67 to understand the model behaviour in the presence of RAG 68 document sources as well to ensure that the model inferences 69 are trustworthy and accurate. 70

On the other hand, intent based networking is a novel concept that has been employed to configure, manage, and monitor networks based on user-intent which is usually provided as a couple of short sentences or phrases ([Leivadeas and Falkner, 2022] and references within). This concept has mainly been limited to networking community. 76

In this paper, in contrast to the works listed here, we present a novel methodology to use intents as an input for RAG based LLMs to auto-assist the end-user to fill out compliance questionnaires.

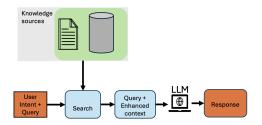


Figure 1: RAG based approach for auto-assisting compliance questionnaires.

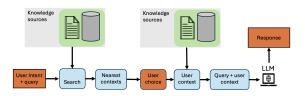


Figure 2: HITL RAG based approach for auto-assisting compliance questionnaires.

## 81 3 Architecture

The auto-assist framework expects user-intent that broadly defines the purpose of using LLMs or AI models as input. Further, a database of use-cases are stored as knowledge sources using historical records of user-intents and also synthetically generated using generative AI. We consider three main approaches to answering the questionnaires based on user-intent:

- Direct LLM (zero-shot): User intents are provided directly to LLMs and queries are answered directly based on the query and user-intent.
- RAG based LLM (single-shot): Vector database or knowledge sources of synthetic data is searched to find the closest match to the user-intent. The closest matching document is then used along with the query to autoassist the answers for the questionnaire (Fig. 1).
- User driven RAG based LLM (human-in-the-loop (HITL) single shot): In this case, vector database or knowledge sources of synthetic data is searched to find the top k closest matches to the user-intent. The closest matching document is chosen by the end-user. This document is then used along with the query to auto-assist the answers for the questionnaire (Fig. 2).

#### 104 **4 Dataset**

The dataset consists of 600 real intents provided by end users.
Each user was asked to write a use case on how LLM can help
them in their work. The users come from diverse professional
backgrounds, resulting in intents that expand across domains,
such as Customer service/support, Technical, Code/software
engineering, Sales, Information retrieval, Strategy and others.
The example user intents are shown in Table 1. We asked a

Table 1: User Intents from the dataset. Each example represents a particular domain type. Example (a) is from Strategy, example (b) is from Technical, and example (c) is from Customer service/support.

User Intents
a. Generate optimized workflows, resource allocation plans, and process
improvements for back-office operations
b. generate a list of SOE optimized keywords for a database platform
c. Support non-native customers in their mother tongue by providing content
in a different language.

Table 2: Example Synthetic Intents generated for the RAG based approach.

S	Synthetic Intents
I	LMs can be integrated into customer support chatbots to provide instant, accurate,
a	nd personalized responses to customer inquiries, helping to resolve issues quickly
a	nd efficiently.
I	LMs can be trained on domain-specific text data to generate tailored medical reports
h	elping healthcare professionals save time and improve the accuracy of diagnoses.
I	LMs can optimize supply chain management by analyzing demand, production,
a	nd logistics data to identify bottlenecks and suggest improvements.

separate group of users to annotate these intents for each compliance question as shown in Table 3. In this paper, for every question type, we considered four domains from the dataset - Customer service/support, Technical, Information retrieval, and Strategy, totalling 81 use cases.

We performed experiments mainly with four main cate-117 gories of questions: Dropdown - given a question and list 118 of options, select an appropriate option based on the intent; 119 Binary - based on the intent, state whether the given question 120 evaluates to yes or no (true/false); Freeform - a descriptive 121 answer is needed. We also compared the descriptive answers 122 of Freeform questions via a fourth category - Compare, where 123 we asked a different LLM to compare the response given by 124 an LLM with the ground truth. Table 3 display each question 125 type and the prompts. 126

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### 5 Evaluation

The experiments used the LM Evaluation Harness [Gao et al., 128 2023] to evaluate large language model responses. LM Eval-129 uation tool can provide a range of metrics and benchmarks 130 that comprehensively assess a wide range of LLM capabil-131 ities. It is entirely template-based and uses Unitxt [Bandel 132 et al., 2024], an open-source Python library that provides a 133 consistent interface and methodology for defining datasets, 134 preprocessing, and the metrics used to evaluate the results. 135 For the experiments mentioned in this paper, we created four 136 Unitxt templates, one each for the four question types. All 137 three approaches, Direct LLM, RAG Basd LLM, and User-138 driven RAG-based LLM, use Unitxt templates to prepare the 139 input questions, tune prompts, and pre and post-process the 140 inputs and outputs. We ran these templates through LM Eval-141 uation tool to obtain rouge metrics and accuracy. 142

#### 6 Results

To test the model architectures, we generate synthetic data 144 in four domains, namely, information retrieval, technical, 145 customer service and strategy. We generate 10 synthetic 146 use-cases for each domain and corresponding details on the 147 Table 3: Question types with prompts. Every prompt is formatted with the intent and question before being submitted to the LLM.

Question type	Prompt
	Based on the context given below, choose carefully the best option from the given options in the question. Give ouptut only from the options given.
Dropdown	context: LLMs can be integrated into customer support chatbots to provide instant, accurate, and personalized responses to customer inquiries, helping to resolve issues quickly and efficiently. This is a Customer service/support use request.
	question: What domain does your use request fall under? Customer service/support, Technical, Information retrieval, Strategy, Other
	Read the context given below and then answer the question in a single word. Answer Yes or No.
Binary	context: LLMs can be integrated into customer support chatbots to provide instant, accurate, and personalized responses to customer inquiries, helping to resolve issues quickly and efficiently.
	question: Does the context include personal information
Freeform	Read the context given below carefully and then answer the question briefly. context: LLMs can be integrated into customer support chatbots to provide instant, accurate, and personalized responses to customer inquiries, helping to resolve issues quickly and efficiently.
	question: Please detail the input to be sent to the model.
	context 1:The LLM will analyze news articles, identifying key topics, trends, and sources. It will then provide summaries, analysis, or insights, helping journalists and media professionals stay informed and make better decisions.
Compare	context 2:The input to the model would typically include a text or a set of text documents, such as news articles, as the primary source of information. The model would then analyze and process this text to identify key topics, trends, and sources.
	State whether context 1 and context 2 given above are: Same, Similar, Different

inputs, privacy aspects etc for each of the use-cases re-148 spectively. Example synthetic intents are shown in Table 149 We checked the performance of filling the question-2. 150 naire using the three approaches described in Section 3 us-151 ing the user intents as inputs and the synthetic use-cases 152 as knowledge sources for RAG based LLM. We present 153 the evaluation metrics using four LLMs: google/flan-ul2, 154 google/flan-t5-xl, meta-llama/llama-2-70b, and ibm/granite-155 13b-lab-incubation. The rouge scores were recorded for the 156 Binary, Dropdown, Freeform questions, and accuracy scores 157 for the Compare question. We assess these scores across the 158 three approaches described in Section 3. 159

As the original intents are fragmented, task-centric and par-160 ticular to a user's domain type, no single LLM or prompt can 161 directly predict the answers to compliance questionnaires, 162 with acceptable accuracy, based on the intents alone. Our 163 RAG-based approaches can better understand these intents 164 and further provide improvisation to the predictions using 165 human input. The results highlight a substantial advantage 166 of using the user-driven RAG-based LLM approach over 167 the RAG-based LLM approach and, subsequently, the RAG-168 based LLM approach over the Direct LLM approach. Tables 169 4 and 5 show rouge scores of four LLMs benchmarked on 170 the Dropdown and Binary question, respectively. The exam-171 ple queries for Dropdown and Binary questions are shown in 172 Table 3. 173

174 RAG-based LLMs offer a definitive edge over Direct 175 LLMs. RAG's knowledge base, which spans multiple conTable 4: Rouge Metric for LLMs evaluated using the question type Dropdown and approach types described in Section 3

LLM	Approach	rouge1	rouge2	rougeL	rougeLsum
google/flan-ul2	Direct LLM	0.40	0.16	0.40	0.40
	RAG based LLM	0.49	0.28	0.49	0.49
	User driven	0.78	0.44	0.78	0.78
	RAG based LLM	0.78			0.78
google/flan-t5-xl	Direct LLM	0.61	0.32	0.61	0.61
	RAG based LLM	0.48	0.17	0.48	0.48
	User driven	0.69	0.23	0.69	0.69
	RAG based LLM	0.09 0.25		0.09	0.09
meta-llama/llama-2-70b	Direct LLM	0.39	0.34	0.39	0.39
	RAG based LLM	0.59	0.28	0.59	0.59
	User driven	0.91	0.44	0.91	0.91
	RAG based LLM	0.91	0.44	0.91	0.21
ibm/granite-13b-lab-incubation	Direct LLM	0.43	0.25	0.43	0.43
	RAG based LLM	0.59	0.28	0.59	0.59
	User driven	0.93	0.44	0.93	0.93
	RAG based LLM	0.95	0.44	0.95	0.95

Table 5: Rouge Metric for LLMs evaluated using the question type Binary (Yes/No) and approach types described in Section 3

LLM	Approach	rouge1	rouge2	rougeL	rougeLsum
google/flan-ul2	Direct LLM	0.65	0.0	0.65	0.65
	RAG based LLM	0.64	0.0	0.64	0.64
	User driven	0.69	0.0	0.69	0.69
	RAG based LLM	0.09			
google/flan-t5-xl	Direct LLM	0.62	0.0	0.62	0.62
	RAG based LLM	0.67	0.0	0.67	0.67
	User driven	0.69	0.0	0.69	0.69
	RAG based LLM	0.09	0.0	0.09	0.02
meta-llama/llama-2-70b	Direct LLM	0.54	0.0	0.54	0.54
	RAG based LLM	0.86	0.0	0.86	0.86
	User driven	0.88 0.0	0.88 0.0 0.88	0.88	0.88
	RAG based LLM		0.0	0.00	
ibm/granite-13b-lab-incubation	Direct LLM	0.64	0.0	0.64	0.64
	RAG based LLM	0.77	0.0	0.77	0.77
	User driven	0.86	0.0	0.86	0.86
	RAG based LLM	0.00	0.0	0.00	0.00

texts, helps them incorporate prior knowledge, fill in missing 176 pieces, and extrapolate knowledge beyond the query. How-177 ever, this advantage vanishes quickly when conflicting infor-178 mation is present across RAG documents. User-based RAG 179 LLMs can quickly mitigate this issue by bringing in the user's 180 inherent knowledge about the context. In Tables 4 and 5, the 181 user-driven RAG-based rouge score for all four LLMs is dom-182 inant by a significant margin over the other two. This result 183 establishes that the user-driven RAG-based LLM approach is 184 highly effective at predicting responses to questions, aided by 185 the synthetic context and human involvement, with predic-186 tions moderately consistent with the end user's original in-187 tent. 188

Table 6 shows rouge scores for a Freeform question. The 189 example query is given in Table 3. The rouge metric is based 190 on individual word overlap and ordering consecutive words 191 and phrases. Freeform questions have descriptive answers to 192 the input query. The LLM models, in this case, can present 193 the same output as the ground truth but may have different 194 wordings and/or context, making the rouge extremely low. 195 Hence, we report the accuracy score of the Freeform question 196 using the LLM comparison question type. Using a differ-197 ent LLM, we compare LLM output and the ground truth to 198 determine whether they are Same, Similar or Different. We 199 swap the order of LLM output and the ground truth to re-200 move the comparison bias and present the scores in Table 7. 201

Table 6: Rouge Metric for LLMs evaluated using the question type Freeform and approach types described in Section 3

LLM	Approach	rouge1	rouge2	rougeL	rougeLsum
google/flan-ul2	Direct LLM	0.04	0.01	0.04	0.04
	RAG based LLM	0.12	0.04	0.12	0.12
	User driven	0.18	0.07	0.17	0.17
	RAG based LLM	0.10	0.07	0.17	0.17
google/flan-t5-xl	Direct LLM	0.03	0.0	0.03	0.04
	RAG based LLM	0.11	0.03	0.11	0.11
	User driven	0.15	0.06	0.15	0.15
	RAG based LLM	0.15 0.00	0.00	0.15	0.15
meta-llama/llama-2-70b	Direct LLM	0.12	0.03	0.10	0.10
	RAG based LLM	0.20	0.06	0.16	0.15
	User driven	0.21	0.07	0.18	0.18
	RAG based LLM	0.21	0.07	0.18	0.18
ibm/granite-13b-lab-incubation	Direct LLM	0.11	0.01	0.09	0.09
	RAG based LLM	0.14	0.03	0.11	0.11
	User driven	0.16	0.04	0.13	0.13
	RAG based LLM	0.10	0.04	0.15	0.15

Table 7: Accuracy Metric for LLMs evaluated using the question type Compare and approach types described in Section 3

LLM	Approach	prediction and ground truth	ground truth and prediction	
google/flan-ul2	Direct LLM	0.15	0.12	
	RAG based LLM	0.57	0.43	
	User driven	0.80	0.70	
	RAG based LLM			
google/flan-t5-xl	Direct LLM	0.29	0.23	
	RAG based LLM	0.40	0.40	
	User driven	0.58	0.55	
	RAG based LLM	0.38	0.55	
meta-llama/llama-2-70b	Direct LLM	0.30	0.32	
	RAG based LLM	0.60	0.63	
	User driven	0.81	0.78	
	RAG based LLM	0.81	0.78	
ibm/granite-13b-lab-incubation	Direct LLM	0.20	0.25	
	RAG based LLM	0.30	0.33	
	User driven	0.55	0.55	
	RAG based LLM	0.55	0.55	

202 User-driven RAG-based LLM again tops the accuracy scores 203 regardless of the context order.

It is also important to note that the tables are not indicative of one LLM outperforming the others since we did not perform any prompt engineering to improve the performance of individual LLMs. We used the same prompt for all the LLMs since the focus of this study is to compare the different frameworks for answering the questionnaire rather than improve the performance of individual LLMs.

## 211 7 Conclusion

We presented a novel intent based RAG framework to autoassist the end-user to complete compliance questionnaires and minimize the effort to responsibly deploy AI models into production. We noticed that the HITL RAG based approach provides the best performance in auto-assisting. Future work will concentrate on improved query rewriting for user intents to further improve the performance.

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