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# Offline Primal-Dual Reinforcement Learning for Linear MDPs

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## Abstract

1 Offline Reinforcement Learning (RL) aims to learn a near-optimal policy from  
2 a fixed dataset of transitions collected by another policy. This problem has at-  
3 tracted a lot of attention recently, but most existing methods with strong theoretical  
4 guarantees are restricted to finite-horizon or tabular settings. In contrast, few  
5 algorithms for infinite-horizon settings with function approximation and minimal  
6 assumptions on the dataset are both sample and computationally efficient. Another  
7 gap in the current literature is the lack of theoretical analysis for the average-reward  
8 setting, which is more challenging than the discounted setting. In this paper, we  
9 address both of these issues by proposing a primal-dual optimization method based  
10 on the linear programming formulation of RL. Our key contribution is a new  
11 reparametrization that allows us to derive low-variance gradient estimators that can  
12 be used in a stochastic optimization scheme using only samples from the behavior  
13 policy. Our method finds an  $\varepsilon$ -optimal policy with  $O(\varepsilon^{-4})$  samples, improving  
14 on the previous  $O(\varepsilon^{-5})$ , while being computationally efficient for infinite-horizon  
15 discounted and average-reward MDPs with realizable linear function approxima-  
16 tion and partial coverage. Moreover, to the best of our knowledge, this is the first  
17 theoretical result for average-reward offline RL.

## 18 1 Introduction

19 We study the setting of Offline Reinforcement Learning (RL), where the goal is to learn an  $\varepsilon$ -optimal  
20 policy without being able to interact with the environment, but only using a fixed dataset of transitions  
21 collected by a *behavior policy*. Learning from offline data proves to be useful especially when  
22 interacting with the environment can be costly or dangerous [16].

23 In this setting, the quality of the best policy learnable by any algorithm is constrained by the quality  
24 of the data, implying that finding an optimal policy without further assumptions on the data is not  
25 feasible. Therefore, many methods [23, 33] make a *uniform coverage* assumption, requiring that the  
26 behavior policy explores sufficiently well the whole state-action space. However, recent work [17, 31]  
27 demonstrated that *partial coverage* of the state-action space is sufficient. In particular, this means that  
28 the behavior policy needs only to sufficiently explore the state-actions visited by the optimal policy.

29 Moreover, like its online counterpart, modern offline RL faces the problem of learning efficiently in  
30 environments with very large state spaces, where function approximation is necessary to compactly  
31 represent policies and value functions. Although function approximation, especially with neural  
32 networks, is widely used in practice, its theoretical understanding in the context of decision-making  
33 is still rather limited, even when considering *linear* function approximation.

34 In fact, most existing sample complexity results for offline RL algorithms are limited either to the  
35 tabular and finite horizon setting, by the uniform coverage assumption, or by lack of computational  
36 efficiency — see the top section of Table 1 for a summary. Notable exceptions are the recent works of

Algorithm	Partial Coverage	Polynomial Sample Complexity	Polynomial Computational Complexity	Function Approximation	Infinite Horizon	
					Discounted	Average-Reward
FQI [23]	✗	✓	✓	✓	✓	✗
Rashidinejad et al. [31]	✓	✓	✓	✗	✓	✗
Jin et al. [14]	✓	✓	✓	✓	✗	✗
Zanette et al. [38]	✓	✓	✓	✓	✓	✗
Uehara & Sun [32]	✓	✓	✗	✓	✓	✗
Cheng et al. [9]	✓	$O(\varepsilon^{-5})$	superlinear	✓	✓	✗
Xie et al. [36]	✓	$O(\varepsilon^{-5})$	$O(n^{7/5})$	✓	✓	✗
<b>Ours</b>	✓	$O(\varepsilon^{-4})$	$O(n)$	✓	✓	✓

Table 1: Comparison of existing offline RL algorithms. The table is divided horizontally in two sections. The upper section qualitatively compares algorithms for easier settings, that is, methods for the tabular or finite-horizon settings or methods which require uniform coverage. The lower section focuses on the setting considered in this paper, that is computationally efficient methods for the infinite horizon setting with function approximation and partial coverage.

37 Xie et al. [36] and Cheng et al. [9] who provide computationally efficient methods for infinite-horizon  
38 discounted MDPs under realizable linear function approximation and partial coverage. Despite  
39 being some of the first implementable algorithms, their methods work only with discounted rewards,  
40 have superlinear computational complexity and find an  $\varepsilon$ -optimal policy with  $O(\varepsilon^{-5})$  samples – see  
41 the bottom section of Table 1 for more details. Therefore, this work is motivated by the following  
42 research question:

43 *Can we design a linear-time algorithm with polynomial sample complexity for the discounted and*  
44 *average-reward infinite-horizon settings, in large state spaces under a partial-coverage assumption?*  
45

46 We answer this question positively by designing a method based on the linear-programming (LP)  
47 formulation of sequential decision making [20]. Albeit less known than the dynamic-programming  
48 formulation [3] that is ubiquitous in RL, it allows us to tackle this problem with the powerful tools  
49 of convex optimization. We turn in particular to a relaxed version of the LP formulation [21, 2]  
50 that considers action-value functions that are linear in known state-action features. This allows to  
51 reduce the dimensionality of the problem from the cardinality of the state space to the number of  
52 features. This relaxation still allows to recover optimal policies in *linear MDPs* [37, 13], a structural  
53 assumption that is widely employed in the theoretical study of RL with linear function approximation.

54 Our algorithm for learning near-optimal policies from offline data is based on primal-dual optimization  
55 of the Lagrangian of the relaxed LP. The use of saddle-point optimization in MDPs was first proposed  
56 by Wang & Chen [34] for *planning* in small state spaces, and was extended to linear function  
57 approximation by Chen et al. [8], Bas-Serrano & Neu [1], and Neu & Okolo [26]. We largely take  
58 inspiration from this latter work, which was the first to apply saddle-point optimization to the *relaxed*  
59 LP. However, primal-dual planning algorithms assume oracle access to a transition model, whose  
60 samples are used to estimate gradients. In our offline setting, we only assume access to i.i.d. samples  
61 generated by a possibly unknown behavior policy. To adapt the primal-dual optimization strategy  
62 to this setting we employ a change of variable, inspired by Nachum & Dai [24], which allows easy  
63 computation of unbiased gradient estimates.

64 **Notation.** We denote vectors with bold letters, such as  $\mathbf{x} \doteq [x_1, \dots, x_d]^\top \in \mathbb{R}^d$ , and use  $e_i$  to  
65 denote the  $i$ -th standard basis vector. We interchangeably denote functions  $f : \mathcal{X} \rightarrow \mathbb{R}$  over a finite  
66 set  $\mathcal{X}$ , as vectors  $\mathbf{f} \in \mathbb{R}^{|\mathcal{X}|}$  with components  $f(x)$ , and use  $\geq$  to denote element-wise comparison. We  
67 denote the set of probability distributions over a measurable set  $\mathcal{S}$  as  $\Delta_{\mathcal{S}}$ , and the probability simplex  
68 in  $\mathbb{R}^d$  as  $\Delta_d$ . We use  $\sigma : \mathbb{R}^d \rightarrow \Delta_d$  to denote the softmax function defined as  $\sigma_i(\mathbf{x}) \doteq e^{x_i} / \sum_{j=1}^d e^{x_j}$ .  
69 We use upper-case letters for random variables, such as  $S$ , and denote the uniform distribution over a  
70 finite set of  $n$  elements as  $\mathcal{U}(n)$ . In the context of iterative algorithms, we use  $\mathcal{F}_{t-1}$  to denote the  
71 sigma-algebra generated by all events up to the end of iteration  $t-1$ , and use the shorthand notation  
72  $\mathbb{E}_t[\cdot] = \mathbb{E}[\cdot | \mathcal{F}_{t-1}]$  to denote expectation conditional on the history. For nested-loop algorithms, we  
73 write  $\mathcal{F}_{t,i-1}$  for the sigma-algebra generated by all events up to the end of iteration  $i-1$  of round  $t$ ,  
74 and  $\mathbb{E}_{t,i}[\cdot] = \mathbb{E}[\cdot | \mathcal{F}_{t,i-1}]$  for the corresponding conditional expectation.

75 **2 Preliminaries**

76 We study discounted Markov decision processes [MDP, 29] denoted as  $(\mathcal{X}, \mathcal{A}, p, r, \gamma)$ , with discount  
 77 factor  $\gamma \in [0, 1]$  and finite, but potentially very large, state space  $\mathcal{X}$  and action space  $\mathcal{A}$ . For  
 78 every state-action pair  $(x, a)$ , we denote as  $p(\cdot | x, a) \in \Delta_{\mathcal{X}}$  the next-state distribution, and as  
 79  $r(x, a) \in [0, 1]$  the reward, which is assumed to be deterministic and bounded for simplicity. The  
 80 transition function  $p$  is also denoted as the matrix  $\mathbf{P} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times |\mathcal{X}|}$  and the reward as the vector  
 81  $\mathbf{r} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}|}$ . The objective is to find an *optimal policy*  $\pi^* : \mathcal{X} \rightarrow \Delta_{\mathcal{A}}$ . That is, a stationary  
 82 policy that maximizes the normalized expected return  $\rho(\pi^*) \doteq (1 - \gamma)\mathbb{E}_{\pi^*}[\sum_{t=0}^{\infty} r(X_t, A_t)]$ , where  
 83 the initial state  $X_0$  is sampled from the initial state distribution  $\nu_0$ , the other states according to  
 84  $X_{t+1} \sim p(\cdot | X_t, A_t)$  and where the notation  $\mathbb{E}_{\pi}[\cdot]$  is used to denote that the actions are sampled  
 85 from policy  $\pi$  as  $A_t \sim \pi(\cdot | X_t)$ . Moreover, we define the following quantities for each policy  $\pi$ : its  
 86 state-action value function  $q^{\pi}(x, a) \doteq \mathbb{E}_{\pi}[\sum_{t=0}^{\infty} \gamma^t r(X_t, A_t) | X_0 = x, A_0 = a]$ , its value function  
 87  $v^{\pi}(x) \doteq \mathbb{E}_{\pi}[q^{\pi}(x, A_0)]$ , its state occupancy measure  $\nu^{\pi}(x) \doteq (1 - \gamma)\mathbb{E}_{\pi}[\sum_{t=0}^{\infty} \mathbb{1}\{X_t = x\}]$ , and  
 88 its state-action occupancy measure  $\mu^{\pi}(x, a) \doteq \pi(a|x)\nu^{\pi}(x)$ . These quantities are known to satisfy  
 89 the following useful relations, more commonly known respectively as Bellman’s equation and flow  
 90 constraint for policy  $\pi$  [4]:

$$q^{\pi} = \mathbf{r} + \gamma \mathbf{P} \mathbf{v}^{\pi} \quad \nu^{\pi} = (1 - \gamma)\nu_0 + \gamma \mathbf{P}^{\top} \mu^{\pi} \quad (1)$$

91 Given this notation, we can also rewrite the normalized expected return in vector form as  $\rho(\pi) =$   
 92  $(1 - \gamma)\langle \nu_0, \mathbf{v}^{\pi} \rangle$  or equivalently as  $\rho(\pi) = \langle \mathbf{r}, \mu^{\pi} \rangle$ .

93 Our work is based on the linear programming formulation due to Manne [19] (see also 29) which  
 94 transforms the reinforcement learning problem into the search for an optimal state-action occupancy  
 95 measure, obtained by solving the following Linear Program (LP):

$$\begin{aligned} & \text{maximize} && \langle \mathbf{r}, \boldsymbol{\mu} \rangle \\ & \text{subject to} && \mathbf{E}^{\top} \boldsymbol{\mu} = (1 - \gamma)\nu_0 + \gamma \mathbf{P}^{\top} \boldsymbol{\mu} \\ & && \boldsymbol{\mu} \geq 0 \end{aligned} \quad (2)$$

96 where  $\mathbf{E} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times |\mathcal{X}|}$  denotes the matrix with components  $\mathbf{E}_{(x,a),x'} \doteq \mathbb{1}\{x = x'\}$ . The constraints  
 97 of this LP are known to characterize the set of valid state-action occupancy measures. Therefore,  
 98 an optimal solution  $\boldsymbol{\mu}^*$  of the LP corresponds to the state-action occupancy measure associated to a  
 99 policy  $\pi^*$  maximizing the expected return, and which is therefore optimal in the MDP. This policy  
 100 can be extracted as  $\pi^*(a|x) \doteq \mu^*(x, a) / \sum_{\bar{a} \in \mathcal{A}} \mu^*(x, \bar{a})$ . However, this linear program cannot be  
 101 directly solved in an efficient way in large MDPs due to the number of constraints and dimensions  
 102 of the variables scaling with the size of the state space  $\mathcal{X}$ . Therefore, taking inspiration from the  
 103 previous works of Bas-Serrano et al. [2], Neu & Okolo [26] we assume the knowledge of a *feature*  
 104 *map*  $\varphi$ , which we then use to reduce the dimension of the problem. More specifically we consider the  
 105 setting of Linear MDPs [13, 37].

106 **Definition 2.1** (Linear MDP). An MDP is called linear if both the transition and reward functions  
 107 can be expressed as a linear function of a given feature map  $\varphi : \mathcal{X} \times \mathcal{A} \rightarrow \mathbb{R}^d$ . That is, there exist  
 108  $\psi : \mathcal{X} \rightarrow \mathbb{R}^d$  and  $\boldsymbol{\omega} \in \mathbb{R}^d$  such that, for every  $x, x' \in \mathcal{X}$  and  $a \in \mathcal{A}$ :

$$r(x, a) = \langle \varphi(x, a), \boldsymbol{\omega} \rangle, \quad p(x' | x, a) = \langle \varphi(x, a), \boldsymbol{\psi}(x') \rangle.$$

109 We assume that for all  $x, a$ , the norms of all relevant vectors are bounded by known constants as  
 110  $\|\varphi(x, a)\|_2 \leq D_{\varphi}$ ,  $\|\sum_{x'} \boldsymbol{\psi}(x')\|_2 \leq D_{\psi}$ , and  $\|\boldsymbol{\omega}\|_2 \leq D_{\omega}$ . Moreover, we represent the feature map  
 111 with the matrix  $\boldsymbol{\Phi} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times d}$  with rows given by  $\varphi(x, a)^{\top}$ , and similarly we define  $\boldsymbol{\Psi} \in \mathbb{R}^{d \times |\mathcal{X}|}$   
 112 as the matrix with columns given by  $\boldsymbol{\psi}(x)$ .

113 With this notation we can rewrite the transition matrix as  $\mathbf{P} = \boldsymbol{\Phi} \boldsymbol{\Psi}$ . Furthermore, it is convenient  
 114 to assume that the dimension  $d$  of the feature map cannot be trivially reduced, and therefore that  
 115 the matrix  $\boldsymbol{\Phi}$  is full-rank. An easily verifiable consequence of the Linear MDP assumption is that  
 116 state-action value functions can be represented as a linear combinations of  $\varphi$ . That is, there exist  
 117  $\boldsymbol{\theta}^{\pi} \in \mathbb{R}^d$  such that:

$$q^{\pi} = \mathbf{r} + \gamma \mathbf{P} \mathbf{v}^{\pi} = \boldsymbol{\Phi}(\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}^{\pi}) = \boldsymbol{\Phi} \boldsymbol{\theta}^{\pi}. \quad (3)$$

118 It can be shown that for all policies  $\pi$ , the norm of  $\boldsymbol{\theta}^{\pi}$  is at most  $D_{\theta} = D_{\omega} + \frac{D_{\psi}}{1-\gamma}$  (cf. Lemma B.1  
 119 in 13). We then translate the linear program (2) to our setting, with the addition of the new variable  
 120  $\boldsymbol{\lambda} \in \mathbb{R}^d$ , resulting in the following new LP and its corresponding dual:

$$\begin{aligned}
& \text{maximize} && \langle \boldsymbol{\omega}, \boldsymbol{\lambda} \rangle && \text{minimize} && (1 - \gamma) \langle \boldsymbol{\nu}_0, \boldsymbol{v} \rangle \\
& \text{subject to} && \mathbf{E}^\top \boldsymbol{\mu} = (1 - \gamma) \boldsymbol{\nu}_0 + \gamma \boldsymbol{\Psi}^\top \boldsymbol{\lambda} && \text{subject to} && \boldsymbol{\theta} = \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} \\
& && \boldsymbol{\lambda} = \boldsymbol{\Phi}^\top \boldsymbol{\mu} && && \mathbf{E} \boldsymbol{v} \geq \boldsymbol{\Phi} \boldsymbol{\theta} \\
& && \boldsymbol{\mu} \geq 0. && && 
\end{aligned} \tag{4} \tag{5}$$

121 It can be immediately noticed how the introduction of  $\boldsymbol{\lambda}$  did not change neither the set of admissible  
122  $\boldsymbol{\mu}$ s nor the objective, and therefore did not alter the optimal solution. The Lagrangian associated to  
123 this set of linear programs is the function:

$$\begin{aligned}
\mathcal{L}(\boldsymbol{v}, \boldsymbol{\theta}, \boldsymbol{\lambda}, \boldsymbol{\mu}) &= (1 - \gamma) \langle \boldsymbol{\nu}_0, \boldsymbol{v} \rangle + \langle \boldsymbol{\lambda}, \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} - \boldsymbol{\theta} \rangle + \langle \boldsymbol{\mu}, \boldsymbol{\Phi} \boldsymbol{\theta} - \mathbf{E} \boldsymbol{v} \rangle \\
&= \langle \boldsymbol{\lambda}, \boldsymbol{\omega} \rangle + \langle \boldsymbol{v}, (1 - \gamma) \boldsymbol{\nu}_0 + \gamma \boldsymbol{\Psi}^\top \boldsymbol{\lambda} - \mathbf{E}^\top \boldsymbol{\mu} \rangle + \langle \boldsymbol{\theta}, \boldsymbol{\Phi}^\top \boldsymbol{\mu} - \boldsymbol{\lambda} \rangle.
\end{aligned} \tag{6}$$

124 It is known that finding optimal solutions  $(\boldsymbol{\lambda}^*, \boldsymbol{\mu}^*)$  and  $(\boldsymbol{v}^*, \boldsymbol{\theta}^*)$  for the primal and dual LPs is  
125 equivalent to finding a saddle point  $(\boldsymbol{v}^*, \boldsymbol{\theta}^*, \boldsymbol{\lambda}^*, \boldsymbol{\mu}^*)$  of the Lagrangian function [5]. In the next  
126 section, we will develop primal-dual methods that aim to find approximate solutions to the above  
127 saddle-point problem, and convert these solutions to policies with near-optimality guarantees.

### 128 3 Algorithm and Main Results

129 This section introduces the concrete setting we study in this paper, and presents our main contributions.

130 We consider the offline-learning scenario where the agent has access to a dataset  $\mathcal{D} = (W_t)_{t=1}^n$ ,  
131 collected by a behavior policy  $\pi_B$ , and composed of  $n$  random observations of the form  $W_t =$   
132  $(X_t^0, X_t, A_t, R_t, X_t')$ . The random variables  $X_t^0$ ,  $(X_t, A_t)$  and  $X_t'$  are sampled, respectively, from  
133 the initial-state distribution  $\nu_0$ , the discounted occupancy measure of the behavior policy, denoted as  
134  $\mu_B$ , and from  $p(\cdot | X_t, A_t)$ . Finally,  $R_t$  denotes the reward  $r(X_t, A_t)$ . We assume that all observations  
135  $W_t$  are generated independently of each other, and will often use the notation  $\varphi_t = \varphi(X_t, A_t)$ .

136 Our strategy consists in finding approximately good solutions for the LPs (4) and (5) using stochastic  
137 optimization methods, which require access to unbiased gradient estimates of the Lagrangian (Equation  
138 6). The main challenge we need to overcome is constructing suitable estimators based only on  
139 observations drawn from the behavior policy. We address this challenge by introducing the matrix  
140  $\boldsymbol{\Lambda} = \mathbb{E}_{X, A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top]$  (supposed to be invertible for the sake of argument for now),  
141 and rewriting the gradient with respect to  $\boldsymbol{\lambda}$  as

$$\begin{aligned}
\nabla_{\boldsymbol{\lambda}} \mathcal{L}(\boldsymbol{\lambda}, \boldsymbol{\mu}; \boldsymbol{v}, \boldsymbol{\theta}) &= \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} - \boldsymbol{\theta} = \boldsymbol{\Lambda}^{-1} \boldsymbol{\Lambda} (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} - \boldsymbol{\theta}) \\
&= \boldsymbol{\Lambda}^{-1} \mathbb{E} [\varphi(X_t, A_t) \varphi(X_t, A_t)^\top (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} - \boldsymbol{\theta})] \\
&= \boldsymbol{\Lambda}^{-1} \mathbb{E} [\varphi(X_t, A_t) (R_t + \gamma \boldsymbol{v}(X_t') - \langle \boldsymbol{\theta}, \varphi(X_t, A_t) \rangle)].
\end{aligned}$$

142 This suggests that the vector within the expectation can be used to build an unbiased estimator of the  
143 desired gradient. A downside of using this estimator is that it requires knowledge of  $\boldsymbol{\Lambda}$ . However,  
144 this can be sidestepped by a reparametrization trick inspired by Nachum & Dai [24]: introducing the  
145 parametrization  $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-1} \boldsymbol{\lambda}$ , the objective can be rewritten as

$$\mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \boldsymbol{v}, \boldsymbol{\theta}) = (1 - \gamma) \langle \boldsymbol{\nu}_0, \boldsymbol{v} \rangle + \langle \boldsymbol{\beta}, \boldsymbol{\Lambda} (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \boldsymbol{v} - \boldsymbol{\theta}) \rangle + \langle \boldsymbol{\mu}, \boldsymbol{\Phi} \boldsymbol{\theta} - \mathbf{E} \boldsymbol{v} \rangle.$$

146 This can be indeed seen to generalize the tabular reparametrization of Nachum & Dai [24] to the case  
147 of linear function approximation. Notably, our linear reparametrization does not change the structure  
148 of the saddle-point problem, but allows building an unbiased estimator of  $\nabla_{\boldsymbol{\beta}} \mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \boldsymbol{v}, \boldsymbol{\theta})$  without  
149 knowledge of  $\boldsymbol{\Lambda}$  as

$$\tilde{\boldsymbol{g}}_{\boldsymbol{\beta}} = \varphi(X_t, A_t) (R_t + \gamma \boldsymbol{v}(X_t') - \langle \boldsymbol{\theta}, \varphi(X_t, A_t) \rangle).$$

150 In what follows, we will use the more general parametrization  $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-c} \boldsymbol{\lambda}$ , with  $c \in \{1/2, 1\}$ , and  
151 construct a primal-dual stochastic optimization method that can be implemented efficiently in the  
152 offline setting based on the observations above. Using  $c = 1$  allows to run our algorithm without  
153 knowledge of  $\boldsymbol{\Lambda}$ , that is, without knowing the behavior policy that generated the dataset, while using  
154  $c = 1/2$  results in a tighter bound, at the price of having to assume knowledge of  $\boldsymbol{\Lambda}$ .

155 Our algorithm (presented as Algorithm 1) is inspired by the method of Neu & Okolo [26], originally  
156 designed for planning with a generative model. The algorithm has a double-loop structure, where

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**Algorithm 1** Offline Primal-Dual RL
 

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**Input:** Learning rates  $\alpha, \zeta, \eta$ , initial points  $\theta_0 \in \mathbb{B}(D_\theta), \beta_1 \in \mathbb{B}(D_\beta), \pi_1$ , and data  $\mathcal{D} = (W_t)_{t=1}^n$   
**for**  $t = 1$  **to**  $T$  **do**  
   Initialize  $\theta_{t,1} = \theta_{t-1}$   
   **for**  $k = 1$  **to**  $K - 1$  **do**  
     Obtain sample  $W_{t,k} = (X_{t,k}^0, X_{t,k}, A_{t,k}, X'_{t,k})$   
      $\mu_{t,k} = \pi_t \circ [(1 - \gamma)e_{X_{t,k}^0} + \gamma \langle \varphi(X_{t,k}, A_{t,k}), \Lambda^{c-1} \beta_t \rangle e_{X'_{t,k}}]$   
      $\tilde{g}_{\theta,t,i} = \Phi^\top \mu_{t,k} - \Lambda^{c-1} \varphi(X_{t,k}, A_{t,k}) \langle \varphi(X_{t,k}, A_{t,k}), \beta_t \rangle$   
      $\theta_{t,k+1} = \Pi_{\mathbb{B}(D_\theta)}(\theta_{t,k} - \eta \tilde{g}_{\theta,t,i})$  // Stochastic gradient descent  
   **end for**  
    $\theta_t = \frac{1}{K} \sum_{k=1}^K \theta_{t,k}$   
  
   Obtain sample  $W_t = (X_t^0, X_t, A_t, X'_t)$   
    $v_t = E^\top(\pi_t \circ \Phi \theta_t)$   
    $\tilde{g}_{\beta,t} = \varphi(X_t, A_t)(R_t + \gamma v_t(X'_t) - \langle \varphi(X_t, A_t), \theta_t \rangle)$   
    $\beta_{t+1} = \Pi_{\mathbb{B}(D_\beta)}(\beta_t + \zeta \tilde{g}_{\beta,t})$  // Stochastic gradient ascent  
  
    $\pi_{t+1} = \sigma(\alpha \sum_{i=1}^t \Phi \theta_i)$  // Policy update  
**end for**  
**return**  $\pi_J$  with  $J \sim \mathcal{U}(T)$ .

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157 at each iteration  $t$  we run one step of stochastic gradient ascent for  $\beta$ , and also an inner loop  
 158 which runs  $K$  iterations of stochastic gradient descent on  $\theta$  making sure that  $\langle \varphi(x, a), \theta_t \rangle$  is a  
 159 good approximation of the true action-value function of  $\pi_t$ . Iterations of the inner loop are indexed  
 160 by  $k$ . The main idea of the algorithm is to compute the unbiased estimators  $\tilde{g}_{\theta,t,k}$  and  $\tilde{g}_{\beta,t}$  of  
 161 the gradients  $\nabla_{\theta} \mathcal{L}(\beta_t, \mu_t; \cdot, \theta_{t,k})$  and  $\nabla_{\beta} \mathcal{L}(\beta_t, \cdot; v_t, \theta_t)$ , and use them to update the respective  
 162 variables iteratively. We then define a softmax policy  $\pi_t$  at each iteration  $t$  using the  $\theta$  parameters as  
 163  $\pi_t(a|x) = \sigma\left(\alpha \sum_{i=1}^{t-1} \langle \varphi(x, a), \theta_i \rangle\right)$ . The other higher-dimensional variables ( $\mu_t, v_t$ ) are defined  
 164 symbolically in terms of  $\beta_t, \theta_t$  and  $\pi_t$ , and used only as auxiliary variables for computing the  
 165 estimates  $\tilde{g}_{\theta,t,k}$  and  $\tilde{g}_{\beta,t}$ . Specifically, we set these variables as

$$v_t(x) = \sum_a \pi_t(a|x) \langle \varphi(x, a), \theta_t \rangle, \quad (7)$$

$$\mu_{t,k}(x, a) = \pi_t(a|x) ((1 - \gamma) \mathbb{1}\{X_{t,k}^0 = x\} + \gamma \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle \mathbb{1}\{X'_{t,k} = x\}). \quad (8)$$

166 Finally, the gradient estimates can be defined as

$$\tilde{g}_{\beta,t} = \Lambda^{c-1} \varphi_t (R_t + \gamma v_t(X'_t) - \langle \varphi_t, \theta_t \rangle), \quad (9)$$

$$\tilde{g}_{\theta,t,k} = \Phi^\top \mu_{t,k} - \Lambda^{c-1} \varphi_{t,k} \langle \varphi_{t,k}, \beta_t \rangle. \quad (10)$$

167 These gradient estimates are then used in a projected gradient ascent/descent scheme, with the  $\ell_2$   
 168 projection operator denoted by  $\Pi$ . The feasible sets of the two parameter vectors are chosen as  $\ell_2$   
 169 balls of radii  $D_\theta$  and  $D_\beta$ , denoted respectively as  $\mathbb{B}(D_\theta)$  and  $\mathbb{B}(D_\beta)$ . Notably, the algorithm does not  
 170 need to compute  $v_t(x), \mu_{t,k}(x, a)$ , or  $\pi_t(a|x)$  for all states  $x$ , but only for the states that are accessed  
 171 during the execution of the method. In particular,  $\pi_t$  does not need to be computed explicitly, and it  
 172 can be efficiently represented by the single  $d$ -dimensional parameter vector  $\sum_{i=1}^t \theta_i$ .

173 Due to the double-loop structure, each iteration  $t$  uses  $K$  samples from the dataset  $\mathcal{D}$ , adding up to  
 174 a total of  $n = KT$  samples over the course of  $T$  iterations. Each gradient update calculated by the  
 175 method uses a constant number of elementary vector operations, resulting in a total computational  
 176 complexity of  $O(|\mathcal{A}|dn)$  elementary operations. At the end, our algorithm outputs a policy selected  
 177 uniformly at random from the  $T$  iterations.

### 178 3.1 Main result

179 We are now almost ready to state our main result. Before doing so, we first need to discuss the  
 180 quantities appearing in the guarantee, and provide an intuitive explanation for them.

181 Similarly to previous work, we capture the partial coverage assumption by expressing the rate of  
 182 convergence to the optimal policy in terms of a *coverage ratio* that measures the mismatch between  
 183 the behavior and the optimal policy. Several definitions of coverage ratio are surveyed by Uehara &  
 184 Sun [32]. In this work, we employ a notion of *feature coverage ratio* for linear MDPs that defines  
 185 coverage in feature space rather than in state-action space, similarly to Jin et al. [14], but with a  
 186 smaller ratio.

187 **Definition 3.1.** Let  $c \in \{1/2, 1\}$ . We define the generalized coverage ratio as

$$C_{\varphi,c}(\pi^*; \pi_B) = \mathbb{E}_{(X^*, A^*) \sim \mu^{\pi^*}} [\varphi(X^*, A^*)]^\top \Lambda^{-2c} \mathbb{E}[\varphi(X^*, A^*)].$$

188 We defer a detailed discussion of this ratio to Section 6, where we compare it with similar notions in  
 189 the literature. We are now ready to state our main result.

190 **Theorem 3.2.** *Given a linear MDP (Definition 2.1) such that  $\theta^\pi \in \mathbb{B}(D_\theta)$  for any policy  $\pi$ . Assume  
 191 that the coverage ratio is bounded  $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$ . Then, for any comparator policy  $\pi^*$ , the  
 192 policy output by an appropriately tuned instance of Algorithm 1 satisfies  $\mathbb{E}[\langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle] \leq \varepsilon$   
 193 with a number of samples  $n_\varepsilon$  that is  $O\left(\varepsilon^{-4} D_\theta^4 D_\varphi^{8c} D_\beta^4 d^{2-2c} \log |\mathcal{A}|\right)$ .*

194 The concrete parameter choices are detailed in the full version of the theorem in Appendix A. The  
 195 main theorem can be simplified by making some standard assumptions, formalized by the following  
 196 corollary.

197 **Corollary 3.3.** *Assume that the bound of the feature vectors  $D_\varphi$  is of order  $O(1)$ , that  $D_\omega = D_\psi =$   
 198  $\sqrt{d}$  and that  $D_\beta = c \cdot C_{\varphi,c}(\pi^*; \pi_B)$  for some positive universal constant  $c$ . Then, under the same  
 199 assumptions of Theorem 3.2,  $n_\varepsilon$  is of order  $O\left(\frac{d^4 C_{\varphi,c}(\pi^*; \pi_B)^2 \log |\mathcal{A}|}{d^{2c} (1-\gamma)^4 \varepsilon^4}\right)$ .*

## 200 4 Analysis

201 This section explains the rationale behind some of the technical choices of our algorithm, and sketches  
 202 the proof of our main result.

203 First, we explicitly rewrite the expression of the Lagrangian (6), after performing the change of  
 204 variable  $\lambda = \Lambda^c \beta$ :

$$\mathcal{L}(\beta, \mu; \mathbf{v}, \theta) = (1 - \gamma) \langle \nu_0, \mathbf{v} \rangle + \langle \beta, \Lambda^c (\omega + \gamma \Psi \mathbf{v} - \theta) \rangle + \langle \mu, \Phi \theta - E \mathbf{v} \rangle \quad (11)$$

$$= \langle \beta, \Lambda^c \omega \rangle + \langle \mathbf{v}, (1 - \gamma) \nu_0 + \gamma \Psi^\top \Lambda^c \beta - E^\top \mu \rangle + \langle \theta, \Phi^\top \mu - \Lambda^c \beta \rangle. \quad (12)$$

205 We aim to find an approximate saddle-point of the above convex-concave objective function. One  
 206 challenge that we need to face is that the variables  $\mathbf{v}$  and  $\mu$  have dimension proportional to the size of  
 207 the state space  $|\mathcal{X}|$ , so making explicit updates to these parameters would be prohibitively expensive  
 208 in MDPs with large state spaces. To address this challenge, we choose to parametrize  $\mu$  in terms of a  
 209 policy  $\pi$  and  $\beta$  through the symbolic assignment  $\mu = \mu_{\beta,\pi}$ , where

$$\mu_{\beta,\pi}(x, a) \doteq \pi(a|x) \left[ (1 - \gamma) \nu_0(x) + \gamma \langle \psi(x), \Lambda^c \beta \rangle \right]. \quad (13)$$

210 This choice can be seen to satisfy the first constraint of the primal LP (4), and thus the gradient of the  
 211 Lagrangian (12) evaluated at  $\mu_{\beta,\pi}$  with respect to  $\mathbf{v}$  can be verified to be 0. This parametrization  
 212 makes it possible to express the Lagrangian as a function of only  $\theta, \beta$  and  $\pi$  as

$$f(\theta, \beta, \pi) \doteq \mathcal{L}(\beta, \mu_{\beta,\pi}; \mathbf{v}, \theta) = \langle \beta, \Lambda^c \omega \rangle + \langle \theta, \Phi^\top \mu_{\beta,\pi} - \Lambda^c \beta \rangle. \quad (14)$$

213 For convenience, we also define the quantities  $\nu_\beta = E^\top \mu_{\beta,\pi}$  and  $v_{\theta,\pi}(s) \doteq \sum_a \pi(a|s) \langle \theta, \varphi(x, a) \rangle$ ,  
 214 which enables us to rewrite  $f$  as

$$f(\theta, \beta, \pi) = \langle \Lambda^c \beta, \omega - \theta \rangle + \langle v_{\theta,\pi}, \nu_\beta \rangle = (1 - \gamma) \langle \nu_0, v_{\theta,\pi} \rangle + \langle \Lambda^c \beta, \omega + \gamma \Psi v_{\theta,\pi} - \theta \rangle. \quad (15)$$

215 The above choices allow us to perform stochastic gradient / ascent over the low-dimensional param-  
 216 eters  $\theta$  and  $\beta$  and the policy  $\pi$ . In order to calculate an unbiased estimator of the gradients, we first

217 observe that the choice of  $\mu_{t,k}$  in Algorithm 1 is an unbiased estimator of  $\mu_{\beta_t, \pi_t}$ :

$$\begin{aligned} \mathbb{E}_{t,k} [\mu_{t,k}(x, a)] &= \pi_t(a|x) \left( (1-\gamma) \mathbb{P}(X_{t,k}^0 = x) + \mathbb{E}_{t,k} [\mathbb{1}\{X'_{t,k} = x\} \langle \varphi_t, \Lambda^{c-1} \beta_t \rangle] \right) \\ &= \pi_t(a|x) \left( (1-\gamma) \nu_0(x) + \gamma \sum_{\bar{x}, \bar{a}} \mu_B(\bar{x}, \bar{a}) p(x|\bar{x}, \bar{a}) \varphi(\bar{x}, \bar{a})^\top \Lambda^{c-1} \beta_t \right) \\ &= \pi_t(a|x) \left( (1-\gamma) \nu_0(x) + \gamma \psi(x)^\top \Lambda \Lambda^{c-1} \beta_t \right) = \mu_{\beta_t, \pi_t}(x, a), \end{aligned}$$

218 where we used the fact that  $p(x|\bar{x}, \bar{a}) = \langle \psi(x), \varphi(\bar{x}, \bar{a}) \rangle$ , and the definition of  $\Lambda$ . This in turn  
219 facilitates proving that the gradient estimate  $\tilde{g}_{\theta_t, k}$ , defined in Equation 10, is indeed unbiased:

$$\mathbb{E}_{t,k} [\tilde{g}_{\theta_t, k}] = \Phi^\top \mathbb{E}_{t,k} [\mu_{t,k}] - \Lambda^{c-1} \mathbb{E}_{t,k} [\varphi_{t,k} \varphi_{t,k}^\top] \beta_t = \Phi^\top \mu_{\beta_t, \pi_t} - \Lambda^c \beta_t = \nabla_{\theta} \mathcal{L}(\beta_t, \mu_t; \mathbf{v}_t, \cdot).$$

220 A similar proof is used for  $\tilde{g}_{\beta_t}$  and is detailed in Appendix B.3.

221 Our analysis is based on arguments by Neu & Okolo [26], carefully adapted to the reparametrized  
222 version of the Lagrangian presented above. The proof studies the following central quantity that we  
223 refer to as *dynamic duality gap*:

$$\mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*) \doteq \frac{1}{T} \sum_{t=1}^T (f(\beta^*, \pi^*; \theta_t) - f(\beta_t, \pi_t; \theta_t^*)). \quad (16)$$

224 Here,  $(\theta_t, \beta_t, \pi_t)$  are the iterates of the algorithm,  $\theta_{1:T}^* = (\theta_t^*)_{t=1}^T$  a sequence of comparators for  $\theta$ ,  
225 and finally  $\beta^*$  and  $\pi^*$  are fixed comparators for  $\beta$  and  $\pi$ , respectively. Our first key lemma relates  
226 the suboptimality of the output policy to  $\mathcal{G}_T$  for a specific choice of comparators.

227 **Lemma 4.1.** *Let  $\theta_t^* \doteq \theta^{\pi_t}$ ,  $\pi^*$  be any policy, and  $\beta^* = \Lambda^{-c} \Phi^\top \mu^{\pi^*}$ . Then,  $\mathbb{E} [\langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle] =$   
228  $\mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*)$ .*

229 The proof is relegated to Appendix B.1. Our second key lemma rewrites the gap  $\mathcal{G}_T$  for any choice of  
230 comparators as the sum of three regret terms:

231 **Lemma 4.2.** *With the choice of comparators of Lemma 4.1*

$$\begin{aligned} \mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*) &= \frac{1}{T} \sum_{t=1}^T \langle \theta_t - \theta_t^*, g_{\theta, t} \rangle + \frac{1}{T} \sum_{t=1}^T \langle \beta^* - \beta_t, g_{\beta, t} \rangle \\ &\quad + \frac{1}{T} \sum_{t=1}^T \sum_s \nu^{\pi^*}(s) \sum_a (\pi^*(a|s) - \pi_t(a|s)) \langle \theta_t, \varphi(x, a) \rangle, \end{aligned}$$

232 where  $g_{\theta, t} = \Phi^\top \mu_{\beta_t, \pi_t} - \Lambda^c \beta_t$  and  $g_{\beta, t} = \Lambda^c (\omega + \gamma \Psi v_{\theta_t, \pi_t} - \theta_t)$ .

233 The proof is presented in Appendix B.2. To conclude the proof we bound the three terms appearing  
234 in Lemma 4.2. The first two of those are bounded using standard gradient descent/ascent analysis  
235 (Lemmas B.1 and B.2), while for the latter we use mirror descent analysis (Lemma B.3). The details  
236 of these steps are reported in Appendix B.3.

## 237 5 Extension to Average-Reward MDPs

238 In this section, we briefly explain how to extend our approach to offline learning in *average reward*  
239 *MDPs*, establishing the first sample complexity result for this setting. After introducing the setup, we  
240 outline a remarkably simple adaptation of our algorithm along with its performance guarantees for  
241 this setting. The reader is referred to Appendix C for the full details, and to Chapter 8 of Puterman  
242 [29] for a more thorough discussion of average-reward MDPs.

243 In the average reward setting we aim to optimize the objective  $\rho^\pi(x) =$   
244  $\liminf_{T \rightarrow \infty} \frac{1}{T} \mathbb{E}_\pi [\sum_{t=1}^T r(x_t, a_t) \mid x_1 = x]$ , representing the long-term average reward of  
245 policy  $\pi$  when started from state  $x \in \mathcal{X}$ . Unlike the discounted setting, the average reward criterion  
246 prioritizes long-term frequency over proximity of good rewards due to the absence of discounting  
247 which expresses a preference for earlier rewards. As is standard in the related literature, we will  
248 assume that  $\rho^\pi$  is well-defined for any policy and is independent of the start state, and thus will

249 use the same notation to represent the scalar average reward of policy  $\pi$ . Due to the boundedness  
 250 of the rewards, we clearly have  $\rho^\pi \in [0, 1]$ . Similarly to the discounted setting, it is possible  
 251 to define quantities analogous to the value and action value functions as the solutions to the  
 252 Bellman equations  $q^\pi = r - \rho^\pi \mathbf{1} + P v^\pi$ , where  $v^\pi$  is related to the action-value function as  
 253  $v^\pi(x) = \sum_a \pi(a|x) q^\pi(x, a)$ . We will make the following standard assumption about the MDP (see,  
 254 e.g., Section 17.4 of Meyn & Tweedie [22]):

255 **Assumption 5.1.** For all stationary policies  $\pi$ , the Bellman equations have a solution  $q^\pi$  satisfying  
 256  $\sup_{x,a} q^\pi(x, a) - \inf_{x,a} q^\pi(x, a) < D_q$ .

257 Furthermore, we will continue to work with the linear MDP assumption of Definition 2.1, and will  
 258 additionally make the following minor assumption:

259 **Assumption 5.2.** The all ones vector  $\mathbf{1}$  is contained in the column span of the feature matrix  $\Phi$ .  
 260 Furthermore, let  $\rho \in \mathbb{R}^d$  such that for all  $(x, a) \in \mathcal{Z}$ ,  $\langle \varphi(x, a), \rho \rangle = 1$ .

261 Using these insights, it is straightforward to derive a linear program akin to (2) that characterize the  
 262 optimal occupancy measure and thus an optimal policy in average-reward MDPs. Starting from this  
 263 formulation and proceeding as in Sections 2 and 4, we equivalently restate this optimization problem  
 264 as finding the saddle-point of the reparametrized Lagrangian defined as follows:

$$\mathcal{L}(\beta, \mu; \rho, v, \theta) = \rho + \langle \beta, \Lambda^c[\omega + \Psi v - \theta - \rho \rho] \rangle + \langle \mu, \Phi \theta - E v \rangle.$$

265 As previously, the saddle point can be shown to be equivalent to an optimal occupancy measure under  
 266 the assumption that the MDP is linear in the sense of Definition 2.1. Notice that the above Lagrangian  
 267 slightly differs from that of the discounted setting in Equation (11) due to the additional optimization  
 268 parameter  $\rho$ , but otherwise our main algorithm can be directly generalized to this objective. We  
 269 present details of the derivations and the resulting algorithm in Appendix C. The following theorem  
 270 states the performance guarantees for this method.

271 **Theorem 5.3.** *Given a linear MDP (Definition 2.1) satisfying Assumption 5.2 and such that  $\theta^\pi \in$   
 272  $\mathbb{B}(D_\theta)$  for any policy  $\pi$ . Assume that the coverage ratio is bounded  $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$ . Then, for  
 273 any comparator policy  $\pi^*$ , the policy output by an appropriately tuned instance of Algorithm 2 satisfies  
 274  $\mathbb{E} [\langle \mu^{\pi^*} - \mu^{\pi_{out}}, r \rangle] \leq \varepsilon$  with a number of samples  $n_\varepsilon$  that is  $O\left(\varepsilon^{-4} D_\theta^4 D_\varphi^{12c-2} D_\beta^4 d^{2-2c} \log |A|\right)$ .*

275 As compared to the discounted case, this additional dependence of the sample complexity on  $D_\varphi$   
 276 is due to the extra optimization variable  $\rho$ . We provide the full proof of this theorem along with further  
 277 discussion in Appendix C.

## 278 6 Discussion and Final Remarks

279 In this section, we compare our results with the most relevant ones from the literature. Our Table 1 can  
 280 be used as a reference. As a complement to this section, we refer the interested reader to the recent  
 281 work by Uehara & Sun [32], which provides a survey of offline RL methods with their coverage and  
 282 structural assumptions. Detailed computations can be found in Appendix E.

283 An important property of our method is that it only requires partial coverage. This sets it apart from  
 284 classic batch RL methods like FQI [11, 23], which require a stronger uniform-coverage assumption.  
 285 Algorithms working under partial coverage are mostly based on the principle of pessimism. However,  
 286 our algorithm does not implement any form of explicit pessimism. We recall that, as shown by Xiao  
 287 et al. [35], pessimism is just one of many ways to achieve minimax-optimal sample efficiency.

288 Let us now compare our notion of coverage ratio to the existing notions previously used in the  
 289 literature. Jin et al. [14] (Theorem 4.4) rely on a *feature* coverage ratio which can be written as

$$C^\circ(\pi^*; \pi_B) = \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)^\top \Lambda^{-1} \varphi(X, A)]. \quad (17)$$

290 By Jensen's inequality, our  $C_{\varphi,1/2}$  (Definition 3.1) is never larger than  $C^\circ$ . Indeed, notice how  
 291 the random features in Equation (17) are coupled, introducing an extra variance term w.r.t.  $C_{\varphi,1/2}$ .  
 292 Specifically, we can show that  $C_{\varphi,1/2}(\pi^*; \pi_B) = C^\circ(\pi^*; \pi_B) - \mathbb{V}_{X,A \sim \mu^*} [\Lambda^{-1/2} \varphi(X, A)]$ , where  
 293  $\mathbb{V}[Z] = \mathbb{E}[\|Z - \mathbb{E}[Z]\|^2]$  for a random vector  $Z$ . So, besides fine comparisons with existing notions  
 294 of coverage ratios, we can regard  $C_{\varphi,1/2}$  as a low-variance version of the standard feature coverage  
 295 ratio. However, our sample complexity bounds do not fully take advantage of this low-variance



296 property, since they scale quadratically with the ratio itself, rather than linearly, as is more common  
 297 in previous work.

298 To scale with  $C_{\varphi,1/2}$ , our algorithm requires knowledge of  $\Lambda$ , hence of the behavior policy. However,  
 299 so does the algorithm from Jin et al. [14]. Zanette et al. [38] remove this requirement at the price of a  
 300 computationally heavier algorithm. However, both are limited to the finite-horizon setting.

301 Uehara & Sun [32] and Zhang et al. [39] use a coverage ratio that is conceptually similar to Equa-  
 302 tion (17),

$$C^\dagger(\pi^*; \pi_B) = \sup_{y \in \mathbb{R}^d} \frac{y^\top \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A) \varphi(X, A)^\top] y}{y^\top \mathbb{E}_{X,A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top] y}. \quad (18)$$

303 Some linear algebra shows that  $C^\dagger \leq C^\circ \leq dC^\dagger$ . Therefore, chaining the previous inequalities  
 304 we know that  $C_{\varphi,1/2} \leq C^\circ \leq dC^\dagger$ . It should be noted that the algorithm from Uehara & Sun [32]  
 305 also works in the representation-learning setting, that is, with unknown features. However, it is far  
 306 from being efficiently implementable. The algorithm from Zhang et al. [39] instead is limited to the  
 307 finite-horizon setting.

308 In the special case of tabular MDPs, it is hard to compare our ratio with existing ones, because in  
 309 this setting, error bounds are commonly stated in terms of  $\sup_{x,a} \mu^*(x,a)/\mu_B(x,a)$ , often introducing  
 310 an explicit dependency on the number of states [e.g., 17], which is something we carefully avoided.  
 311 However, looking at how the coverage ratio specializes to the tabular setting can still provide  
 312 some insight. With known behavior policy,  $C_{\varphi,1/2}(\pi^*; \pi_B) = \sum_{x,a} \mu^*(x,a)^2 / \mu_B(x,a)$  is smaller than  
 313 the more standard  $C^\circ(\pi^*; \pi_B) = \sum_{x,a} \mu^*(x,a) / \mu_B(x,a)$ . With unknown behavior,  $C_{\varphi,1}(\pi^*; \pi_B) =$   
 314  $\sum_{x,a} (\mu^*(x,a) / \mu_B(x,a))^2$  is non-comparable with  $C^\circ$  in general, but larger than  $C_{\varphi,1/2}$ . Interestingly,  
 315  $C_{\varphi,1}(\pi^*; \pi_B)$  is also equal to  $1 + \mathcal{X}^2(\mu^* \parallel \mu_B)$ , where  $\mathcal{X}^2$  denotes the chi-square divergence, a crucial  
 316 quantity in off-distribution learning based on importance sampling [10]. Moreover, a similar quantity  
 317 to  $C_{\varphi,1}$  was used by Lykouris et al. [18] in the context of (online) RL with adversarial corruptions.

318 We now turn to the works of Xie et al. [36] and Cheng et al. [9], which are the only practical  
 319 methods to consider function approximation in the infinite horizon setting, with minimal assumption  
 320 on the dataset, and thus the only directly comparable to our work. They both use the coverage  
 321 ratio  $C_{\mathcal{F}}(\pi^*; \pi_B) = \max_{f \in \mathcal{F}} \|f - \mathcal{T}f\|_{\mu^*}^2 / \|f - \mathcal{T}f\|_{\mu_B}^2$ , where  $\mathcal{F}$  is a function class and  $\mathcal{T}$  is Bellman's  
 322 operator. This can be shown to reduce to Equation (18) for linear MDPs. However, the specialized  
 323 bound of Xie et al. [36] (Theorem 3.2) scales with the potentially larger ratio from Equation (17).  
 324 Both their algorithms have superlinear computational complexity and a sample complexity of  $O(\varepsilon^{-5})$ .  
 325 Hence, in the linear MDP setting, our algorithm is a strict improvement both for its  $O(\varepsilon^{-4})$  sample  
 326 complexity and its  $O(n)$  computational complexity. However, It is very important to notice that no  
 327 practical algorithm for this setting so far, including ours, can match the minimax optimal sample  
 328 complexity rate of  $O(\varepsilon^2)$  [35, 31]. This leaves space for future work in this area. In particular, by  
 329 inspecting our proofs, it should be clear the the extra  $O(\varepsilon^{-2})$  factor is due to the nested-loop structure  
 330 of the algorithm. Therefore, we find it likely that our result can be improved using optimistic descent  
 331 methods [6] or a two-timescale approach [15, 30].

332 As a final remark, we remind that when  $\Lambda$  is unknown, our error bounds scales with  $C_{\varphi,1}$ , instead of  
 333 the smaller  $C_{\varphi,1/2}$ . However, we find it plausible that one can replace the  $\Lambda$  with an estimate that is  
 334 built using some fraction of the overall sample budget. In particular, in the tabular case, we could  
 335 simply use all data to estimate the visitation probabilities of each-state action pairs and use them to  
 336 build an estimator of  $\Lambda$ . Details of a similar approach have been worked out by Gabbianelli et al.  
 337 [12]. Nonetheless, we designed our algorithm to be flexible and work in both cases.

338 To summarize, our method is one of the few not to assume the state space to be finite, or the dataset  
 339 to have global coverage, while also being computationally feasible. Moreover, it offers a significant  
 340 advantage, both in terms of sample and computational complexity, over the two existing polynomial-  
 341 time algorithms for discounted linear MDPs with partial coverage [36, 9]; it extends to the challenging  
 342 average-reward setting with minor modifications; and has error bounds that scale with a low-variance  
 343 version of the typical coverage ratio. These results were made possible by employing algorithmic  
 344 principles, based on the linear programming formulation of sequential decision making, that are new  
 345 in offline RL. Finally, the main direction for future work is to develop a single-loop algorithm to  
 346 achieve the optimal rate of  $\varepsilon^{-2}$ , which should also improve the dependence on the coverage ratio  
 347 from  $C_{\varphi,c}(\pi^*; \pi_B)^2$  to  $C_{\varphi,c}(\pi^*; \pi_B)$ .

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446 **Supplementary Material**

447 **A Complete statement of Theorem 3.2**

448 **Theorem A.1.** Consider a linear MDP (Definition 2.1) such that  $\theta^\pi \in \mathbb{B}(D_\theta)$  for all  $\pi \in \Pi$ . Further,  
 449 suppose that  $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$ . Then, for any comparator policy  $\pi^* \in \Pi$ , the policy output by  
 450 Algorithm 1 satisfies:

$$\mathbb{E} \left[ \langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle \right] \leq \frac{2D_\beta^2}{\zeta T} + \frac{\log |\mathcal{A}|}{\alpha T} + \frac{2D_\theta^2}{\eta K} + \frac{\zeta G_{\beta,c}^2}{2} + \frac{\alpha D_\theta^2 D_\varphi^2}{2} + \frac{\eta G_{\theta,c}^2}{2},$$

451 where:

$$G_{\theta,c}^2 = 3D_\varphi^2 \left( (1-\gamma)^2 + (1+\gamma^2)D_\beta^2 \|\mathbf{\Lambda}\|_2^{2c-1} \right), \quad (19)$$

$$G_{\beta,c}^2 = 3(1 + (1+\gamma^2)D_\varphi^2 D_\theta^2) D_\varphi^{2(2c-1)}. \quad (20)$$

452 In particular, using learning rates  $\eta = \frac{2D_\theta}{G_{\theta,c}\sqrt{K}}$ ,  $\zeta = \frac{2D_\beta}{G_{\beta,c}\sqrt{T}}$ , and  $\alpha = \frac{\sqrt{2\log |\mathcal{A}|}}{D_\varphi D_\theta \sqrt{T}}$ , and setting

453  $K = T \cdot \frac{2D_\beta^2 G_{\beta,c}^2 + D_\theta^2 D_\varphi^2 \log |\mathcal{A}|}{2D_\theta^2 G_{\theta,c}^2}$ , we achieve  $\mathbb{E} \left[ \langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle \right] \leq \epsilon$  with a number of samples  $n_\epsilon$

454 that is

$$O \left( \epsilon^{-4} D_\theta^4 D_\varphi^4 D_\beta^4 \text{Tr}(\mathbf{\Lambda}^{2c-1}) \|\mathbf{\Lambda}\|_2^{2c-1} \log |\mathcal{A}| \right).$$

455 By remark A.2 below, we have that  $n_\epsilon$  is simply of order  $O \left( \epsilon^{-4} D_\theta^4 D_\varphi^{8c} D_\beta^4 d^{2-2c} \log |\mathcal{A}| \right)$

456 *Remark A.2.* When  $c = 1/2$ , the factor  $\text{Tr}(\mathbf{\Lambda}^{2c-1})$  is just  $d$ , the feature dimension, and  $\|\mathbf{\Lambda}\|_2^{2c-1} = 1$ .

457 When  $c = 1$  and  $\mathbf{\Lambda}$  is unknown, both  $\|\mathbf{\Lambda}\|_2$  and  $\text{Tr}(\mathbf{\Lambda})$  should be replaced by their upper bound  $D_\varphi^2$ .

458 Then, for  $c \in \{1/2, 1\}$ , we have that  $\text{Tr}(\mathbf{\Lambda}^{2c-1}) \|\mathbf{\Lambda}\|_2^{2c-1} \leq D_\varphi^{8c-4} d^{2-2c}$ .

## 459 B Missing Proofs for the Discounted Setting

### 460 B.1 Proof of Lemma 4.1

461 Using the choice of comparators described in the lemma, we have

$$\begin{aligned} \nu_{\beta^*}(s) &= (1 - \gamma)\nu_0(s) + \gamma \langle \psi(s), \mathbf{\Lambda}^c \mathbf{\Lambda}^{-c} \mathbf{\Phi}^\top \mu^{\pi^*} \rangle \\ &= (1 - \gamma)\nu_0(s) + \sum_{s', a'} P(s|s', a') \mu^{\pi^*}(s', a') = \nu^{\pi^*}(s), \end{aligned}$$

462 hence  $\mu_{\beta^*, \pi^*} = \mu^{\pi^*}$ . From Equation (14) it is easy to see that

$$\begin{aligned} f(\beta^*, \pi^*; \theta_t) &= \langle \mathbf{\Lambda}^{-c} \mathbf{\Phi}^\top \mu^*, \mathbf{\Lambda}^c \omega \rangle + \langle \theta_t, \mathbf{\Phi}^\top \mu^* - \mathbf{\Lambda}^c \mathbf{\Lambda}^{-c} \mathbf{\Phi}^\top \mu^* \rangle \\ &= \langle \mu^{\pi^*}, \mathbf{\Phi} \omega \rangle = \langle \mu^*, \mathbf{r} \rangle. \end{aligned}$$

463 Moreover, we also have

$$\begin{aligned} v_{\theta_t^*, \pi_t}(s) &= \sum_a \pi_t(a|s) \langle \theta^{\pi_t}, \varphi(x, a) \rangle \\ &= \sum_a \pi_t(a|s) q^{\pi_t}(s, a) = v^{\pi_t}(s, a). \end{aligned}$$

464 Then, from Equation (15) we obtain

$$\begin{aligned} f(\theta_t^*, \beta_t, \pi_t) &= (1 - \gamma) \langle \nu_0, v^{\pi_t} \rangle + \langle \beta_t, \mathbf{\Lambda}^c (\omega + \gamma \mathbf{\Psi} v^{\pi_t} - \theta^{\pi_t}) \rangle \\ &= (1 - \gamma) \langle \nu_0, v^{\pi_t} \rangle + \langle \beta_t, \mathbf{\Lambda}^{c-1} \mathbb{E}_{X, A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top (\omega + \gamma \mathbf{\Psi} v^{\pi_t} - \theta^{\pi_t})] \rangle \\ &= (1 - \gamma) \langle \nu_0, v^{\pi_t} \rangle + \langle \beta_t, \mathbf{\Lambda}^{c-1} \mathbb{E}_{X, A \sim \mu_B} [r(X, A) + \gamma \langle p(\cdot|X, A), v^{\pi_t} \rangle - \mathbf{q}^{\pi_t}(X, A)] \varphi(X, A) \rangle \\ &= (1 - \gamma) \langle \nu_0, v^{\pi_t} \rangle = \langle \mu^{\pi_t}, \mathbf{r} \rangle, \end{aligned}$$

465 where the fourth equality uses that the value functions satisfy the Bellman equation  $\mathbf{q}^\pi = \mathbf{r} + \gamma \mathbf{P} v^\pi$   
 466 for any policy  $\pi$ . The proof is concluded by noticing that, since  $\pi_{\text{out}}$  is sampled uniformly from  
 467  $\{\pi_t\}_{t=1}^T$ ,  $\mathbb{E}[\langle \mu^{\pi_{\text{out}}}, \mathbf{r} \rangle] = \frac{1}{T} \sum_{t=1}^T \mathbb{E}[\langle \mu^{\pi_t}, \mathbf{r} \rangle]$ .  $\square$

### 468 B.2 Proof of Lemma 4.2

469 We start by rewriting the terms appearing in the definition of  $\mathcal{G}_T$ :

$$\begin{aligned} f(\beta^*, \pi^*; \theta_t) - f(\beta_t, \pi_t; \theta_t^*) &= f(\beta^*, \pi^*; \theta_t) - f(\beta^*, \pi_t; \theta_t) \\ &\quad + f(\beta^*, \pi_t; \theta_t) - f(\beta_t, \pi_t; \theta_t) \\ &\quad + f(\beta_t, \pi_t; \theta_t) - f(\beta_t, \pi_t; \theta_t^*). \end{aligned} \tag{21}$$

470 To rewrite this as the sum of the three regret terms, we first note that

$$f(\beta, \pi; \theta) = \langle \mathbf{\Lambda}^c \beta, \omega - \theta_t \rangle + \langle \nu_\beta, v_{\theta_t, \pi} \rangle,$$

471 which allows us to write the first term of Equation (21) as

$$\begin{aligned} f(\beta^*, \pi^*; \theta_t) - f(\beta^*, \pi_t; \theta_t) &= \langle \mathbf{\Lambda}^c (\beta^* - \beta^*), \omega - \theta_t \rangle + \langle \nu_{\beta^*}, v_{\theta_t, \pi^*} - v_{\theta_t, \pi_t} \rangle \\ &= \langle \nu_{\beta^*}, \sum_a (\pi^*(a|\cdot) - \pi_t(a|\cdot)) \langle \theta_t, \varphi(\cdot, a) \rangle \rangle, \end{aligned}$$

472 and we have already established in the proof of Lemma C.3 that  $\nu_{\beta^*}$  is equal to  $\nu^{\pi^*}$  for our choice of  
 473 comparator. Similarly, we use Equation (15) to rewrite the second term of Equation (21) as

$$\begin{aligned} f(\beta^*, \pi_t; \theta_t) - f(\beta_t, \pi_t; \theta_t) &= (1 - \gamma) \langle \nu_0, v_{\theta_t, \pi_t} - v_{\theta_t, \pi_t} \rangle + \langle \beta^* - \beta_t, \mathbf{\Lambda}^c (\omega + \gamma \mathbf{\Psi} v_{\theta_t, \pi_t} - \theta_t) \rangle \\ &= \langle \beta^* - \beta_t, g_{\beta, t} \rangle. \end{aligned}$$

474 Finally, we use Equation (14) to rewrite the third term of Equation (21) as

$$\begin{aligned} f(\beta_t, \pi_t; \theta_t) - f(\beta_t, \pi_t; \theta_t^*) &= \langle \beta_t - \beta_t, \mathbf{\Lambda}^c \omega \rangle + \langle \theta_t - \theta_t^*, \mathbf{\Phi}^\top \mu_{\beta_t, \pi_t} - \mathbf{\Lambda}^c \beta_t \rangle \\ &= \langle \theta_t - \theta_t^*, g_{\theta, t} \rangle. \end{aligned}$$

475 **B.3 Regret bounds for stochastic gradient descent / ascent**

476 **Lemma B.1.** For any dynamic comparator  $\theta_{1:T} \in D_\theta$ , the iterates  $\theta_1, \dots, \theta_T$  of Algorithm 1 satisfy  
 477 the following regret bound:

$$\mathbb{E} \left[ \sum_{t=1}^T \langle \theta_t - \theta_t^*, g_{\theta,t} \rangle \right] \leq \frac{2TD_\theta^2}{\eta K} + \frac{3\eta TD_\varphi^2 \left( (1-\gamma)^2 + (1+\gamma^2)D_\beta^2 \|\Lambda\|_2^{2c-1} \right)}{2}.$$

478 *Proof.* First, we use the definition of  $\theta_t$  as the average of the inner-loop iterates from Algorithm 1,  
 479 together with linearity of expectation and bilinearity of the inner product.

$$\mathbb{E} \left[ \sum_{t=1}^T \langle \theta_t - \theta_t^*, g_{\theta,t} \rangle \right] = \sum_{t=1}^T \frac{1}{K} \underbrace{\mathbb{E} \left[ \sum_{k=1}^K \langle \theta_{t,k} - \theta_t^*, g_{\theta,t} \rangle \right]}_{\mathfrak{R}_t}. \quad (22)$$

480 We then appeal to standard stochastic gradient descent analysis to bound each term  $\mathfrak{R}_t$  separately.

481 We have already proven in Section 4 that the gradient estimator for  $\theta$  is unbiased, that is,  
 482  $\mathbb{E}_{t,k} [\tilde{g}_{\theta,t,k}] = g_{\theta,t}$ . It is also useful to recall here that  $\tilde{g}_{\theta,t,k}$  does *not* depend on  $\theta_{t,k}$ . Next,  
 483 we show that its second moment is bounded. From Equation (10), plugging in the definition of  $\mu_{t,k}$   
 484 from Equation (8) and using the abbreviations  $\varphi_{t,k}^0 = \sum_a \pi_t(a|x_{t,k}^0) \varphi(x_{t,k}^0, a)$ ,  $\varphi_t = \varphi(x_{t,k}, a_{t,k})$ ,  
 485 and  $\varphi'_{t,k} = \sum_a \pi_t(a|x_{t,k}^0) \varphi(x'_{t,k}, a)$ , we have:

$$\begin{aligned} & \mathbb{E}_{t,k} \left[ \|\tilde{g}_{\theta,t,i}\|^2 \right] \\ &= \mathbb{E}_{t,k} \left[ \left\| (1-\gamma)\varphi_{t,k}^0 + \gamma\varphi'_{t,k} \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle - \varphi_{t,k} \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle \right\|^2 \right] \\ &\leq 3(1-\gamma)^2 D_\varphi^2 + 3\gamma^2 \mathbb{E}_{t,k} \left[ \left\| \varphi'_{t,k} \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle \right\|^2 \right] + 3\mathbb{E}_{t,k} \left[ \left\| \varphi_{t,k} \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle \right\|^2 \right] \\ &\leq 3(1-\gamma)^2 D_\varphi^2 + 3(1+\gamma^2) D_\varphi^2 \mathbb{E}_{t,k} \left[ \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle^2 \right] \\ &= 3(1-\gamma)^2 D_\varphi^2 + 3(1+\gamma^2) D_\varphi^2 \beta_t^\top \Lambda^{c-1} \mathbb{E}_{t,k} \left[ \varphi_{t,k} \varphi_{t,k}^\top \right] \Lambda^{c-1} \beta_t \\ &= 3(1-\gamma)^2 D_\varphi^2 + 3(1+\gamma^2) D_\varphi^2 \|\beta_t\|_{\Lambda^{2c-1}}^2. \end{aligned}$$

486 We can then apply Lemma D.1 with the latter expression as  $G^2$ ,  $\mathbb{B}(D_\theta)$  as the domain, and  $\eta$  as the  
 487 learning rate, obtaining:

$$\begin{aligned} \mathbb{E}_t \left[ \sum_{k=1}^K \langle \theta_{t,k} - \theta_t^*, g_{\theta,t} \rangle \right] &\leq \frac{\|\theta_{t,1} - \theta_t^*\|_2^2}{2\eta} + \frac{3\eta K D_\varphi^2 \left( (1-\gamma)^2 + (1+\gamma^2) \|\beta_t\|_{\Lambda^{2c-1}}^2 \right)}{2} \\ &\leq \frac{2D_\theta^2}{\eta} + \frac{3\eta K D_\varphi^2 \left( (1-\gamma)^2 + (1+\gamma^2) \|\beta_t\|_{\Lambda^{2c-1}}^2 \right)}{2}. \end{aligned}$$

488 Plugging this into Equation (22) and bounding  $\|\beta_t\|_{\Lambda^{2c-1}}^2 \leq D_\beta^2 \|\Lambda\|_2^{2c-1}$ , we obtain the final  
 489 result.  $\square$

490 **Lemma B.2.** For any comparator  $\beta \in D_\beta$ , the iterates  $\beta_1, \dots, \beta_T$  of Algorithm 1 satisfy the  
 491 following regret bound:

$$\mathbb{E} \left[ \sum_{t=1}^T \langle \beta^* - \beta_t, g_{\beta,t} \rangle \right] \leq \frac{2D_\beta^2}{\zeta} + \frac{3\zeta T (1 + (1+\gamma^2) D_\varphi^2 D_\theta^2) \text{Tr}(\Lambda^{2c-1})}{2}.$$

492 *Proof.* We again employ stochastic gradient descent analysis. We first prove that the gradient  
 493 estimator for  $\beta$  is unbiased. Recalling the definition of  $\tilde{g}_{\beta,t}$  from Equation (9),

$$\begin{aligned}
 \mathbb{E}[\tilde{g}_{\beta,t} | \mathcal{F}_{t-1}, \theta_t] &= \mathbb{E}[\Lambda^{c-1} \varphi_t (R_t + \gamma v_t(X'_t) - \langle \varphi_t, \theta_t \rangle) | \mathcal{F}_{t-1}, \theta_t] \\
 &= \Lambda^{c-1} (\mathbb{E}_t[\varphi_t \varphi_t^\top] \omega + \gamma \mathbb{E}_t[\varphi_t v_t(X'_t)] - \mathbb{E}_t[\varphi_t \varphi_t^\top] \theta_t) \\
 &= \Lambda^{c-1} (\Lambda \omega + \gamma \mathbb{E}_t[\varphi_t v_t(X'_t)] - \Lambda \theta_t) \\
 &= \Lambda^{c-1} (\Lambda \omega + \gamma \mathbb{E}_t[\varphi_t P(\cdot | X_t, A_t) v_t] - \Lambda \theta_t) \\
 &= \Lambda^{c-1} (\Lambda \omega + \gamma \mathbb{E}_t[\varphi_t \varphi_t^\top] \Psi v_t - \Lambda \theta_t) \\
 &= \Lambda^c (\omega + \gamma \Psi v_{\theta_t, \pi_t} - \theta_t) = g_{\beta,t},
 \end{aligned}$$

494 recalling that  $v_t = v_{\theta_t, \pi_t}$ . Next, we bound its second moment. We use the fact that  $r \in [0, 1]$  and  
 495  $\|v_t\|_\infty \leq \|\Phi \theta_t\|_\infty \leq D_\varphi D_\theta$  to show that

$$\begin{aligned}
 \mathbb{E}[\|\tilde{g}_{\beta,t}\|_2^2 | \mathcal{F}_{t-1}, \theta_t] &= \mathbb{E}\left[\|\Lambda^{c-1} \varphi_t [R_t + \gamma v_t(X'_t) - \langle \theta_t, \varphi_t \rangle]\|_2^2 | \mathcal{F}_{t-1}, \theta_t\right] \\
 &\leq 3(1 + (1 + \gamma^2) D_\varphi^2 D_\theta^2) \mathbb{E}_t[\varphi_t^\top \Lambda^{2(c-1)} \varphi_t] \\
 &= 3(1 + (1 + \gamma^2) D_\varphi^2 D_\theta^2) \mathbb{E}_t[\text{Tr}(\Lambda^{2(c-1)} \varphi_t \varphi_t^\top)] \\
 &= 3(1 + (1 + \gamma^2) D_\varphi^2 D_\theta^2) \text{Tr}(\Lambda^{2c-1}).
 \end{aligned}$$

496 Thus, we can apply Lemma D.1 with the latter expression as  $G^2$ ,  $\mathbb{B}(D_\beta)$  as the domain, and  $\zeta$  as the  
 497 learning rate.  $\square$

498 **Lemma B.3.** *The sequence of policies  $\pi_1, \dots, \pi_T$  of Algorithm 1 satisfies the following regret bound:*

$$\mathbb{E}\left[\sum_{t=1}^T \sum_{x \in \mathcal{X}} \nu^{\pi^*}(x) \sum_a (\pi^*(a|x) - \pi_t(a|x)) \langle \theta_t, \varphi(x, a) \rangle\right] \leq \frac{\log |\mathcal{A}|}{\alpha} + \frac{\alpha T D_\varphi^2 D_\theta^2}{2}.$$

499 *Proof.* We just apply mirror descent analysis, invoking Lemma D.2 with  $q_t = \Phi \theta_t$ , noting that  
 500  $\|q_t\|_\infty \leq D_\varphi D_\theta$ . The proof is concluded by trivially bounding the relative entropy as  $\mathcal{H}(\pi^* \| \pi_1) =$   
 501  $\mathbb{E}_{x \sim \nu^{\pi^*}} [\mathcal{D}(\pi(\cdot|x) \| \pi_1(\cdot|x))] \leq \log |\mathcal{A}|$ .  $\square$

502 **C Analysis for the Average-Reward MDP Setting**

503 This section describes the adaptation of our contributions in the main body of the paper to average-  
 504 reward MDPs (AMDPs). In the offline reinforcement learning setting that we consider, we assume  
 505 access to a sequence of data points  $(X_t, A_t, R_t, X'_t)$  in round  $t$  generated by a behaviour policy  $\pi_B$   
 506 whose occupancy measure is denoted as  $\mu_B$ . Specifically, we will now draw i.i.d. samples from  
 507 the *undiscounted* occupancy measure as  $X_t, A_t \sim \mu_B$ , sample  $X'_t \sim p(\cdot|X_t, A_t)$ , and compute  
 508 immediate rewards as  $R_t = r(X_t, A_t)$ . For simplicity, we use the shorthand notation  $\varphi_t = \varphi(X_t, A_t)$   
 509 to denote the feature vector drawn in round  $t$ , and define the matrix  $\mathbf{\Lambda} = \mathbb{E} [\varphi(X_t, A_t)\varphi(X_t, A_t)^\top]$ .

510 Before describing our contributions, some definitions are in order. An important central concept in  
 511 the theory of AMDPs is that of the *relative value functions* of policy  $\pi$  defined as

$$v^\pi(x) = \lim_{T \rightarrow \infty} \mathbb{E}_\pi \left[ \sum_{t=0}^T r(X_t, A_t) - \rho^\pi \middle| X_0 = x \right],$$

$$q^\pi(x, a) = \lim_{T \rightarrow \infty} \mathbb{E}_\pi \left[ \sum_{t=0}^T r(X_t, A_t) - \rho^\pi \middle| X_0 = x, A_0 = a \right],$$

512 where we recalled the notation  $\rho^\pi$  denoting the average reward of policy  $\pi$  from the main text. These  
 513 functions are sometimes also called the *bias functions*, and their intuitive role is to measure the total  
 514 amount of reward gathered by policy  $\pi$  before it hits its stationary distribution. For simplicity, we  
 515 will refer to these functions as value functions and action-value functions below.

516 By their recursive nature, these value functions are also characterized by the corresponding Bellman  
 517 equations recalled below for completeness

$$\mathbf{q}^\pi = \mathbf{r} - \rho^\pi \mathbf{1} + \mathbf{P}\mathbf{v}^\pi,$$

518 where  $\mathbf{v}^\pi$  is related to the action-value function as  $v^\pi(x) = \sum_a \pi(a|x)q^\pi(x, a)$ . We note that the  
 519 Bellman equations only characterize the value functions up to a constant offset. That is, for any  
 520 policy  $\pi$ , and constant  $c \in \mathbb{R}$ ,  $\mathbf{v}^\pi + c\mathbf{1}$  and  $\mathbf{q}^\pi + c\mathbf{1}$  also satisfy the Bellman equations. A key  
 521 quantity to measure the size of the value functions is the *span seminorm* defined for  $\mathbf{q} \in \mathbb{R}^{\mathcal{X} \times \mathcal{A}}$   
 522 as  $\|\mathbf{q}\|_{\text{sp}} = \sup_{(x,a) \in \mathcal{X} \times \mathcal{A}} q(x, a) - \inf_{(x,a) \in \mathcal{X} \times \mathcal{A}} q(x, a)$ . Using this notation, the condition of  
 523 Assumption 5.1 can be simply stated as requiring  $\|\mathbf{q}^\pi\|_{\text{sp}} \leq D_q$  for all  $\pi$ .

524 Now, let  $\pi^*$  denote an optimal policy with maximum average reward and introduce the shorthand  
 525 notations  $\rho^* = \rho^{\pi^*}$ ,  $\mu^* = \mu^{\pi^*}$ ,  $\nu^* = \nu^{\pi^*}$ ,  $\mathbf{v}^* = \mathbf{v}^{\pi^*}$  and  $\mathbf{q}^* = \mathbf{q}^{\pi^*}$ . Under mild assumptions  
 526 on the MDP that we will clarify shortly, the following Bellman optimality equations are known to  
 527 characterize bias vectors corresponding to the optimal policy

$$\mathbf{q}^* = \mathbf{r} - \rho^* \mathbf{1} + \mathbf{P}\mathbf{v}^*,$$

528 where  $\mathbf{v}^*$  satisfies  $v^*(x) = \max_a q^*(x, a)$ . Once again, shifting the solutions by a constant preserves  
 529 the optimality conditions. It is easy to see that such constant offsets do not influence greedy or  
 530 softmax policies extracted from the action value functions. Importantly, by a calculation analogous to  
 531 Equation (3), the action-value functions are exactly realizable under the linear MDP condition (see  
 532 Definition 2.1) and Assumption 5.2.

533 Besides the Bellman optimality equations stated above, optimal policies can be equivalently charac-  
 534 terized via the following linear program:

$$\begin{aligned} & \text{maximize} && \langle \mu, \mathbf{r} \rangle \\ & \text{subject to} && \mathbf{E}^\top \mu = \mathbf{P}^\top \mu \\ & && \langle \mu, \mathbf{1} \rangle = 1 \\ & && \mu \geq 0. \end{aligned} \tag{23}$$

535 This can be seen as the generalization of the LP stated for discounted MDPs in the main text, with  
 536 the added complication that we need to make sure that the occupancy measures are normalized<sup>1</sup> to 1.  
 537 By following the same steps as in the main text to relax the constraints and reparametrize the LP, one

<sup>1</sup>This is necessary because of the absence of  $\nu_0$  in the LP, which would otherwise fix the scale of the solutions.



538 can show that solutions of the LP under the linear MDP assumption can be constructed by finding the  
 539 saddle point of the following Lagrangian:

$$\begin{aligned}\mathcal{L}(\boldsymbol{\lambda}, \boldsymbol{\mu}; \rho, \mathbf{v}, \boldsymbol{\theta}) &= \rho + \langle \boldsymbol{\lambda}, \boldsymbol{\omega} + \boldsymbol{\Psi}\mathbf{v} - \boldsymbol{\theta} - \rho\boldsymbol{\varrho} \rangle + \langle \mathbf{u}, \boldsymbol{\Phi}\boldsymbol{\theta} - \mathbf{E}\mathbf{v} \rangle \\ &= \rho[1 - \langle \boldsymbol{\lambda}, \boldsymbol{\varrho} \rangle] + \langle \boldsymbol{\theta}, \boldsymbol{\Phi}^\top \boldsymbol{\mu} - \boldsymbol{\lambda} \rangle + \langle \mathbf{v}, \boldsymbol{\Psi}^\top \boldsymbol{\lambda} - \mathbf{E}^\top \boldsymbol{\mu} \rangle.\end{aligned}$$

540 As before, the optimal value functions  $q^*$  and  $v^*$  are optimal primal variables for the saddle-point  
 541 problem, as are all of their constant shifts. Thus, the existence of a solution with small span seminorm  
 542 implies the existence of a solution with small supremum norm.

543 Finally, applying the same reparametrization  $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-c}\boldsymbol{\lambda}$  as in the discounted setting, we arrive to the  
 544 following Lagrangian that forms the basis of our algorithm:

$$\mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \rho, \mathbf{v}, \boldsymbol{\theta}) = \rho + \langle \boldsymbol{\beta}, \boldsymbol{\Lambda}^c[\boldsymbol{\omega} + \boldsymbol{\Psi}\mathbf{v} - \boldsymbol{\theta} - \rho\boldsymbol{\varrho}] \rangle + \langle \boldsymbol{\mu}, \boldsymbol{\Phi}\boldsymbol{\theta} - \mathbf{E}\mathbf{v} \rangle.$$

545 We will aim to find the saddle point of this function via primal-dual methods. As we have some  
 546 prior knowledge of the optimal solutions, we will restrict the search space of each optimization  
 547 variable to nicely chosen compact sets. For the  $\boldsymbol{\beta}$  iterates, we consider the Euclidean ball domain  
 548  $\mathbb{B}(D_\beta) = \{\boldsymbol{\beta} \in \mathbb{R}^d \mid \|\boldsymbol{\beta}\|_2 \leq D_\beta\}$  with the bound  $D_\beta > \|\boldsymbol{\Phi}^\top \boldsymbol{\mu}^*\|_{\boldsymbol{\Lambda}^{-2c}}$ . Since the average reward  
 549 of any policy is bounded in  $[0, 1]$ , we naturally restrict the  $\rho$  iterates to this domain. Finally, keeping  
 550 in mind that Assumption 5.1 guarantees that  $\|\mathbf{q}^\pi\|_{\text{sp}} \leq D_q$ , we will also constrain the  $\boldsymbol{\theta}$  iterates  
 551 to an appropriate domain:  $\mathbb{B}(D_\theta) = \{\boldsymbol{\theta} \in \mathbb{R}^d \mid \|\boldsymbol{\theta}\|_2 \leq D_\theta\}$ . We will assume that this domain  
 552 is large enough to represent all action-value functions, which implies that  $D_\theta$  should scale at least  
 553 linearly with  $D_q$ . Indeed, we will suppose that the features are bounded as  $\|\boldsymbol{\varphi}(x, a)\|_2 \leq D_\varphi$  for all  
 554  $(x, a) \in \mathcal{X} \times \mathcal{A}$  so that our optimization algorithm only admits parametric  $q$  functions satisfying  
 555  $\|\mathbf{q}\|_\infty \leq D_\varphi D_\theta$ . Obviously,  $D_\theta$  needs to be set large enough to ensure that it is possible at all to  
 556 represent  $q$ -functions with span  $D_q$ .

557 Thus, we aim to solve the following constrained optimization problem:

$$\min_{\rho \in [0, 1], \mathbf{v} \in \mathbb{R}^{\mathcal{A}}, \boldsymbol{\theta} \in \mathbb{B}(D_\theta)} \max_{\boldsymbol{\beta} \in \mathbb{B}(D_\beta), \boldsymbol{\mu} \in \mathbb{R}_+^{\mathcal{X} \times \mathcal{A}}} \mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \rho, \mathbf{v}, \boldsymbol{\theta}).$$

558 As done in the main text, we eliminate the high-dimensional variables  $\mathbf{v}$  and  $\boldsymbol{\mu}$  by committing to the  
 559 choices  $\mathbf{v} = \mathbf{v}_{\boldsymbol{\theta}, \pi}$  and  $\boldsymbol{\mu} = \boldsymbol{\mu}_{\boldsymbol{\beta}, \pi}$  defined as

$$\begin{aligned}\mathbf{v}_{\boldsymbol{\theta}, \pi}(x) &= \sum_a \pi(a|x) \langle \boldsymbol{\theta}, \boldsymbol{\varphi}(x, a) \rangle, \\ \boldsymbol{\mu}_{\boldsymbol{\beta}, \pi}(x, a) &= \pi(a|x) \langle \boldsymbol{\psi}(x), \boldsymbol{\Lambda}^c \boldsymbol{\beta} \rangle.\end{aligned}$$

560 This makes it possible to express the Lagrangian in terms of only  $\boldsymbol{\beta}, \pi, \rho$  and  $\boldsymbol{\theta}$ :

$$\begin{aligned}f(\boldsymbol{\beta}, \pi; \rho, \boldsymbol{\theta}) &= \rho + \langle \boldsymbol{\beta}, \boldsymbol{\Lambda}^c[\boldsymbol{\omega} + \boldsymbol{\Psi}\mathbf{v}_{\boldsymbol{\theta}, \pi} - \boldsymbol{\theta} - \rho\boldsymbol{\varrho}] \rangle + \langle \boldsymbol{\mu}_{\boldsymbol{\beta}, \pi}, \boldsymbol{\Phi}\boldsymbol{\theta} - \mathbf{E}\mathbf{v}_{\boldsymbol{\theta}, \pi} \rangle \\ &= \rho + \langle \boldsymbol{\beta}, \boldsymbol{\Lambda}^c[\boldsymbol{\omega} + \boldsymbol{\Psi}\mathbf{v}_{\boldsymbol{\theta}, \pi} - \boldsymbol{\theta} - \rho\boldsymbol{\varrho}] \rangle\end{aligned}$$

561 The remaining low-dimensional variables  $\boldsymbol{\beta}, \rho, \boldsymbol{\theta}$  are then updated using stochastic gradient de-  
 562 scent/ascent. For this purpose it is useful to express the partial derivatives of the Lagrangian with  
 563 respect to said variables:

$$\begin{aligned}\mathbf{g}_\beta &= \boldsymbol{\Lambda}^c[\boldsymbol{\omega} + \boldsymbol{\Psi}\mathbf{v}_{\boldsymbol{\theta}, \pi} - \boldsymbol{\theta} - \rho\boldsymbol{\varrho}] \\ g_\rho &= 1 - \langle \boldsymbol{\beta}, \boldsymbol{\Lambda}^c \boldsymbol{\varrho} \rangle \\ \mathbf{g}_\theta &= \boldsymbol{\Phi}^\top \boldsymbol{\mu}_{\boldsymbol{\beta}, \pi} - \boldsymbol{\Lambda}^c \boldsymbol{\beta}\end{aligned}$$

## 564 C.1 Algorithm for average-reward MDPs

565 Our algorithm for the AMDP setting has the same double-loop structure as the one for the discounted  
 566 setting. In particular, the algorithm performs a sequence of outer updates  $t = 1, 2, \dots, T$  on the  
 567 policies  $\pi_t$  and the iterates  $\boldsymbol{\beta}_t$ , and then performs a sequence of updates  $i = 1, 2, \dots, K$  in the  
 568 inner loop to evaluate the policies and produce  $\boldsymbol{\theta}_t, \rho_t$  and  $\mathbf{v}_t$ . Thanks to the reparametrization  
 569  $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-c}\boldsymbol{\lambda}$ , fixing  $\pi_t = \text{softmax}(\sum_{k=1}^{t-1} \boldsymbol{\Phi}\boldsymbol{\theta}_k)$ ,  $\mathbf{v}_t(x) = \sum_{a \in \mathcal{A}} \pi_t(a|x) \langle \boldsymbol{\varphi}(x, a), \boldsymbol{\theta}_t \rangle$  for  $x \in \mathcal{X}$ ,  
 570 and  $\boldsymbol{\mu}_t(x, a) = \pi_t(a|x) \langle \boldsymbol{\psi}(x), \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \rangle$  in round  $t$  we can obtain unbiased estimates of the gradients  
 571 of  $f$  with respect to  $\boldsymbol{\theta}, \boldsymbol{\beta}$ , and  $\rho$ . For each primal update  $t$ , the algorithm uses a single sample  
 572 transition  $(X_t, A_t, R_t, X'_t)$  generated by the behavior policy  $\pi_B$  to compute an unbiased estimator

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**Algorithm 2** Offline primal-dual method for Average-reward MDPs

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**Input:** Learning rates  $\zeta, \alpha, \xi, \eta$ , initial iterates  $\beta_1 \in \mathbb{B}(D_\beta), \rho_0 \in [0, 1], \theta_0 \in \mathbb{B}(D_\theta), \pi_1 \in \Pi$ ,

**for**  $t = 1$  **to**  $T$  **do**

  // Stochastic gradient descent:

  Initialize:  $\theta_t^{(1)} = \theta_{t-1}$ ;

**for**  $i = 1$  **to**  $K$  **do**

    Obtain sample  $W_{t,i} = (X_{t,i}, A_{t,i}, R_{t,i}, X'_{t,i})$ ;

    Sample  $A'_{t,i} \sim \pi_t(\cdot | X'_{t,i})$ ;

    Compute  $\tilde{g}_{\rho,t,i} = 1 - \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle$ ;

$\tilde{g}_{\theta,t,i} = \varphi'_{t,i} \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle - \varphi_{t,i} \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle$ ;

    Update  $\rho_t^{(i+1)} = \Pi_{[0,1]}(\rho_t^{(i)} - \xi \tilde{g}_{\rho,t,i})$ ;

$\theta_t^{(i+1)} = \Pi_{\mathbb{B}(D_\theta)}(\theta_t^{(i)} - \eta \tilde{g}_{\theta,t,i})$ .

**end for**

  Compute  $\rho_t = \frac{1}{K} \sum_{i=1}^K \rho_t^{(i)}$ ;

$\theta_t = \frac{1}{K} \sum_{i=1}^K \theta_t^{(i)}$ ;

  // Stochastic gradient ascent:

  Obtain sample  $W_t = (X_t, A_t, R_t, X'_t)$ ;

  Compute  $v_t(X'_t) = \sum_a \pi_t(a | X'_t) \langle \varphi(X'_t, a), \theta_t \rangle$ ;

  Compute  $\tilde{g}_{\beta,t} = \Lambda^{c-1} \varphi_t [R_t + v_t(X'_t) - \langle \theta_t, \varphi_t \rangle - \rho_t]$ ;

  Update  $\beta_{t+1} = \Pi_{\mathbb{B}(D_\beta)}(\beta_t + \zeta \tilde{g}_{\beta,t})$ ;

  // Policy update:

  Compute  $\pi_{t+1} = \sigma \left( \alpha \sum_{k=1}^t \Phi \theta_k \right)$ .

**end for**

**Return:**  $\pi_J$  with  $J \sim \mathcal{U}(T)$ .

---

573 of the first gradient  $g_\beta$  for that round as  $\tilde{g}_{\beta,t} = \Lambda^{c-1} \varphi_t [R_t + v_t(X'_t) - \langle \theta_t, \varphi_t \rangle - \rho_t]$ . Then, in  
574 iteration  $i = 1, \dots, K$  of the inner loop within round  $t$ , we sample transitions  $(X_{t,i}, A_{t,i}, R_{t,i}, X'_{t,i})$   
575 to compute gradient estimators with respect to  $\rho$  and  $\theta$  as:

$$\begin{aligned} \tilde{g}_{\rho,t,i} &= 1 - \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle \\ \tilde{g}_{\theta,t,i} &= \varphi'_{t,i} \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle - \varphi_{t,i} \langle \varphi_{t,i}, \Lambda^{c-1} \beta_t \rangle. \end{aligned}$$

576 We have used the shorthand notation  $\varphi_{t,i} = \varphi(X_{t,i}, A_{t,i})$ ,  $\varphi'_{t,i} = \varphi(X'_{t,i}, A'_{t,i})$ . The update steps  
577 are detailed in the pseudocode presented as Algorithm 2.

578 We now state the general form of our main result for this setting in Theorem C.1 below.

579 **Theorem C.1.** Consider a linear MDP (Definition 2.1) such that  $\theta^\pi \in \mathbb{B}(D_\theta)$  for all  $\pi \in \Pi$ . Further,  
580 suppose that  $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$ . Then, for any comparator policy  $\pi^* \in \Pi$ , the policy output by  
581 Algorithm 2 satisfies:

$$\mathbb{E} \left[ \langle \mu^{\pi^*} - \mu^{\pi^{out}}, r \rangle \right] \leq \frac{2D_\beta^2}{\zeta T} + \frac{\log |\mathcal{A}|}{\alpha T} + \frac{1}{2\xi K} + \frac{2D_\theta^2}{\eta K} + \frac{\zeta G_{\beta,c}^2}{2} + \frac{\alpha D_\theta^2 D_\varphi^2}{2} + \frac{\xi G_{\rho,c}^2}{2} + \frac{\eta G_{\theta,c}^2}{2},$$

582 where

$$G_{\beta,c}^2 = \text{Tr}(\Lambda^{2c-1})(1 + 2D_\theta D_\varphi)^2, \quad (24)$$

$$G_{\rho,c}^2 = 2 \left( 1 + D_\beta^2 \|\Lambda\|_2^{2c-1} \right), \quad (25)$$

$$G_{\theta,c}^2 = 4D_\varphi^2 D_\beta^2 \|\Lambda\|_2^{2c-1}. \quad (26)$$

583 In particular, using learning rates  $\zeta = \frac{2D_\beta}{G_{\beta,c}\sqrt{T}}$ ,  $\alpha = \frac{\sqrt{2\log|\mathcal{A}|}}{D_\theta D_\varphi \sqrt{T}}$ ,  $\xi = \frac{1}{G_{\rho,c}\sqrt{K}}$ , and  $\eta = \frac{2D_\theta}{G_{\theta,c}\sqrt{K}}$ ,  
584 and setting  $K = T \cdot \frac{4D_{\beta^2}G_{\beta,c}^2 + 2D_\theta^2 D_\varphi^2 \log|\mathcal{A}|}{G_{\rho,c}^2 + 4D_\theta^2 G_{\theta,c}^2}$ , we achieve  $\mathbb{E}[\langle \boldsymbol{\mu}^{\pi^*} - \boldsymbol{\mu}^{\pi^{out}}, \mathbf{r} \rangle] \leq \epsilon$  with a number  
585 of samples  $n_\epsilon$  that is

$$O\left(\epsilon^{-4} D_\theta^4 D_\varphi^4 D_\beta^4 \text{Tr}(\boldsymbol{\Lambda}^{2c-1}) \|\boldsymbol{\Lambda}\|_2^{2(2c-1)} \log|\mathcal{A}|\right).$$

586 By remark A.2, we have that  $n_\epsilon$  is of order  $O\left(\epsilon^{-4} D_\theta^4 D_\varphi^{12c-2} D_\beta^4 d^{2-2c} \log|\mathcal{A}|\right)$ .

587 **Corollary C.2.** Assume that the bound of the feature vectors  $D_\varphi$  is of order  $O(1)$ , that  $D_\omega = D_\psi =$   
588  $\sqrt{d}$  which together imply  $D_\theta \leq \sqrt{d} + 1 + \sqrt{d}D_q = O(\sqrt{d}D_q)$  and that  $D_\beta = c \cdot C_{\varphi,c}(\pi^*; \pi_B)$  for  
589 some positive universal constant  $c$ . Then, under the same assumptions of Theorem 3.2,  $n_\epsilon$  is of order  
590  $O\left(\epsilon^{-4} D_q^4 C_{\varphi,c}(\pi^*; \pi_B)^2 d^{4-2c} \log|\mathcal{A}|\right)$ .

591 Recall that  $C_{\varphi,1/2}$  is always smaller than  $C_{\varphi,1}$ , but using  $c = 1/2$  in the algorithm requires knowledge  
592 of the covariance matrix  $\boldsymbol{\Lambda}$ , and results in a slightly worse dependence on the dimension.

593 The proof of Theorem C.1 mainly follows the same steps as in the discounted case, with some added  
594 difficulty that is inherent in the more challenging average-reward setup. Some key challenges include  
595 treating the additional optimization variable  $\rho$  and coping with the fact that the optimal parameters  
596  $\boldsymbol{\theta}^*$  and  $\boldsymbol{\beta}^*$  are not necessarily unique any more.

## 597 C.2 Analysis

598 We now prove our main result regarding the AMDP setting in Theorem C.1. Following the derivations  
599 in the main text, we study the dynamic duality gap defined as

$$\mathcal{G}_T(\boldsymbol{\beta}^*, \pi^*; \rho_{1:T}^*, \boldsymbol{\theta}_{1:T}^*) = \frac{1}{T} \sum_{t=1}^T (f(\boldsymbol{\beta}^*, \pi^*; \rho_t, \boldsymbol{\theta}_t) - f(\boldsymbol{\beta}_t, \pi_t; \rho_t^*, \boldsymbol{\theta}_t^*)). \quad (27)$$

600 First we show in Lemma C.3 below that, for appropriately chosen comparator points, the expected  
601 suboptimality of the policy returned by Algorithm 2 can be upper bounded in terms of the expected  
602 dynamic duality gap.

603 **Lemma C.3.** Let  $\boldsymbol{\theta}_t^*$  such that  $\langle \boldsymbol{\varphi}(x, a), \boldsymbol{\theta}_t^* \rangle = \langle \boldsymbol{\varphi}(x, a), \boldsymbol{\theta}^{\pi_t} \rangle - \inf_{(x,a) \in \mathcal{X} \times \mathcal{A}} \langle \boldsymbol{\varphi}(x, a), \boldsymbol{\theta}^{\pi_t} \rangle$  holds  
604 for all  $(x, a) \in \mathcal{X} \times \mathcal{A}$ , and let  $\mathbf{v}_t^*$  be defined as  $\mathbf{v}_t^*(x) = \sum_{a \in \mathcal{A}} \pi_t(a|x) \langle \boldsymbol{\varphi}(x, a), \boldsymbol{\theta}_t^* \rangle$  for all  $x$ . Also,  
605 let  $\rho_t^* = \rho^{\pi_t}$ ,  $\pi^*$  be an optimal policy, and  $\boldsymbol{\beta}^* = \boldsymbol{\Lambda}^{-c} \boldsymbol{\Phi}^\top \boldsymbol{\mu}^*$  where  $\boldsymbol{\mu}^*$  is the occupancy measure of  
606  $\pi^*$ . Then, the suboptimality gap of the policy output by Algorithm 2 satisfies

$$\mathbb{E}_T[\langle \boldsymbol{\mu}^* - \boldsymbol{\mu}^{\pi^{out}}, \mathbf{r} \rangle] = \mathcal{G}_T(\boldsymbol{\beta}^*, \pi^*; \rho_{1:T}^*, \boldsymbol{\theta}_{1:T}^*).$$

607 *Proof.* Substituting  $(\boldsymbol{\beta}^*, \pi^*) = (\boldsymbol{\Lambda}^{-c} \boldsymbol{\Phi}^\top \boldsymbol{\mu}^*, \pi^*)$  in the first term of the dynamic duality gap we have

$$\begin{aligned} f(\boldsymbol{\beta}^*, \pi^*; \rho_t, \boldsymbol{\theta}_t) &= \rho_t + \langle \boldsymbol{\Lambda}^{-c} \boldsymbol{\Phi}^\top \boldsymbol{\mu}^*, \boldsymbol{\Lambda}^c [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_{\boldsymbol{\theta}_t, \pi^*} - \boldsymbol{\theta}_t - \rho_t \boldsymbol{e}] \rangle \\ &= \rho_t + \langle \boldsymbol{\mu}^*, \mathbf{r} + \mathbf{P} \mathbf{v}_{\boldsymbol{\theta}_t, \pi^*} - \boldsymbol{\Phi} \boldsymbol{\theta}_t - \rho_t \mathbf{1} \rangle \\ &= \langle \boldsymbol{\mu}^*, \mathbf{r} \rangle + \langle \boldsymbol{\mu}^*, \mathbf{E} \mathbf{v}_{\boldsymbol{\theta}_t, \pi^*} - \boldsymbol{\Phi} \boldsymbol{\theta}_t \rangle + \rho_t [1 - \langle \boldsymbol{\mu}^*, \mathbf{1} \rangle] \\ &= \langle \boldsymbol{\mu}^*, \mathbf{r} \rangle. \end{aligned}$$

608 Here, we have used the fact that  $\boldsymbol{\mu}^*$  is a valid occupancy measure, so it satisfies the flow constraint  
609  $\mathbf{E}^\top \boldsymbol{\mu}^* = \mathbf{P}^\top \boldsymbol{\mu}^*$  and the normalization constraint  $\langle \boldsymbol{\mu}^*, \mathbf{1} \rangle = 1$ . Also, in the last step we have used the  
610 definition of  $\mathbf{v}_{\boldsymbol{\theta}_t, \pi^*}$  that guarantees that the following equality holds:

$$\langle \boldsymbol{\mu}^*, \boldsymbol{\Phi} \boldsymbol{\theta}_t \rangle = \sum_{x \in \mathcal{X}} \nu^*(x) \sum_{a \in \mathcal{A}} \pi^*(a|x) \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}(x, a) \rangle = \sum_{x \in \mathcal{X}} \nu^*(x) \mathbf{v}_{\boldsymbol{\theta}_t, \pi^*}(x) = \langle \boldsymbol{\mu}^*, \mathbf{E} \mathbf{v}_{\boldsymbol{\theta}_t, \pi^*} \rangle.$$

611 For the second term in the dynamic duality gap, using that  $\pi_t$  is  $\mathcal{F}_{t-1}$ -measurable we write

$$\begin{aligned}
& f(\beta_t, \pi_t; \rho_t^*, \theta_t^*) \\
&= \rho_t^* + \langle \beta_t, \Lambda^c [\omega + \Psi v_{\theta_t^*, \pi_t} - \theta_t^* - \rho_t^* \mathbf{q}] \rangle \\
&= \rho_t^* + \langle \beta_t, \Lambda^{c-1} \mathbb{E}_t [\varphi_t \varphi_t^\top [\omega + \Psi v_{\theta_t^*, \pi_t} - \theta_t^* - \rho_t^* \mathbf{q}]] \rangle \\
&= \rho_t^* + \left\langle \beta_t, \mathbb{E}_t \left[ \Lambda^{c-1} \varphi_t \left[ R_t + \sum_{x,a} p(x|X_t, A_t) \pi_t(a|x) \langle \varphi(x, a), \theta_t^* \rangle - \langle \varphi(X_t, A_t), \theta_t^* \rangle - \rho_t^* \right] \right] \right\rangle \\
&= \rho^{\pi_t} + \left\langle \beta_t, \mathbb{E}_t \left[ \Lambda^{c-1} \varphi_t \left[ R_t + \sum_{x,a} p(x|X_t, A_t) \pi_t(a|x) \langle \varphi(x, a), \theta^{\pi_t} \rangle - \langle \varphi(X_t, A_t), \theta^{\pi_t} \rangle - \rho^{\pi_t} \right] \right] \right\rangle \\
&= \rho^{\pi_t} + \langle \beta_t, \mathbb{E}_t [\Lambda^{c-1} \varphi_t [r(X_t, A_t) + \langle p(\cdot|X_t, A_t), v^{\pi_t} \rangle - q^{\pi_t}(X_t, A_t) - \rho^{\pi_t}]] \rangle \\
&= \rho^{\pi_t} = \langle \mu^{\pi_t}, r \rangle,
\end{aligned}$$

612 where in the fourth equality we used that  $\langle \varphi(x, a) - \varphi(x', a'), \theta_t^* \rangle = \langle \varphi(x, a) - \varphi(x', a'), \theta^{\pi_t} \rangle$   
613 holds for all  $x, a, x', a'$  by definition of  $\theta_t^*$ . Then, the last equality follows from the fact that the  
614 Bellman equations for  $\pi_t$  imply  $q^{\pi_t}(x, a) + \rho^{\pi_t} = r(x, a) + \langle p(\cdot|x, a), v^{\pi_t} \rangle$ .

615 Combining both expressions for  $f(\beta^*, \pi^*; \rho_t, \theta_t)$  and  $f(\beta_t, \pi_t; \rho_t^*, \theta_t^*)$  in the dynamic duality gap  
616 we have:

$$\mathcal{G}_T(\beta^*, \pi^*; \rho_{1:T}^*, \theta_{1:T}^*) = \frac{1}{T} \sum_{t=1}^T (\langle \mu^* - \mu^{\pi_t}, r \rangle) = \mathbb{E}_T [\langle \mu^* - \mu^{\pi_{\text{out}}}, r \rangle].$$

617 The second equality follows from noticing that, since  $\pi_{\text{out}}$  is sampled uniformly from  $\{\pi_t\}_{t=1}^T$ ,  
618  $\mathbb{E} [\langle \mu^{\pi_{\text{out}}}, r \rangle] = \frac{1}{T} \sum_{t=1}^T \mathbb{E} [\langle \mu^{\pi_t}, r \rangle]$ . This completes the proof.  $\square$

619 Having shown that for well-chosen comparator points the dynamic duality gap equals the expected  
620 suboptimality of the output policy of Algorithm 2, it remains to relate the gap to the optimization  
621 error of the primal-dual procedure. This is achieved in the following lemma.

622 **Lemma C.4.** *For the same choice of comparators  $(\beta^*, \pi^*; \rho_{1:T}^*, \theta_{1:T}^*)$  as in Lemma C.3 the dynamic*  
623 *duality gap associated with the iterates produced by Algorithm 2 satisfies*

$$\begin{aligned}
& \mathbb{E} [\mathcal{G}_T(\beta^*, \pi^*; \rho_{1:T}^*, \theta_{1:T}^*)] \\
& \leq \frac{2D_\beta^2}{\zeta T} + \frac{\mathcal{H}(\pi^* \|\pi_1)}{\alpha T} + \frac{1}{2\xi K} + \frac{2D_\theta^2}{\eta K} \\
& \quad + \frac{\zeta \text{Tr}(\Lambda^{2c-1})(1 + 2D_\varphi D_\theta)^2}{2} + \frac{\alpha D_\varphi^2 D_\theta^2}{2} + \xi \left( 1 + D_\beta^2 \|\Lambda\|_2^{2c-1} \right) + 2\eta D_\varphi^2 D_\beta^2 \|\Lambda\|_2^{2c-1}.
\end{aligned}$$

624 *Proof.* The first part of the proof follows from recognising that the dynamic duality gap can be  
625 rewritten in terms of the total regret of the primal and dual players in the algorithm. Formally, we  
626 write

$$\begin{aligned}
& \mathcal{G}_T(\beta^*, \pi^*; \rho_{1:T}^*, \theta_{1:T}^*) \\
&= \frac{1}{T} \sum_{t=1}^T (f(\beta^*, \pi^*; \rho_t, \theta_t) - f(\beta_t, \pi_t; \rho_t, \theta_t)) + \frac{1}{T} \sum_{t=1}^T (f(\beta_t, \pi_t; \rho_t, \theta_t) - f(\beta_t, \pi_t; \rho_t^*, \theta_t^*)).
\end{aligned}$$

627 Using that  $\beta^* = \Lambda^{-c} \Phi^\top \mu^*$ ,  $\mathbf{q}_t = \langle \varphi(x, a), \theta_t \rangle$ ,  $\mathbf{v}_t = v_{\theta_t, \pi_t}$  and that  $\mathbf{g}_{\beta,t} = \Lambda^c [\omega + \Psi \mathbf{v}_t - \theta_t - \rho_t \mathbf{q}]$ ,  
628 we see that term in the first sum can be simply rewritten as

$$\begin{aligned}
& f(\beta^*, \pi^*; \rho_t, \theta_t) - f(\beta_t, \pi_t; \rho_t, \theta_t) \\
&= \langle \beta^*, \Lambda^c [\omega + \Psi v_{\theta_t, \pi^*} - \theta_t - \rho_t \mathbf{q}] \rangle - \langle \beta_t, \Lambda^c [\omega + \Psi v_{\theta_t, \pi_t} - \theta_t - \rho_t \mathbf{q}] \rangle \\
&= \langle \beta^* - \beta_t, \Lambda^c [\omega + \Psi \mathbf{v}_t - \theta_t - \rho_t \mathbf{q}] \rangle + \langle \Psi^\top \Lambda^c \beta^*, v_{\theta_t, \pi^*} - v_{\theta_t, \pi_t} \rangle \\
&= \langle \beta^* - \beta_t, \mathbf{g}_{\beta,t} \rangle + \sum_{x \in \mathcal{X}} \nu^*(x) \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), \mathbf{q}_t(x, \cdot) \rangle.
\end{aligned}$$

629 In a similar way, using that  $\mathbf{E}^\top \boldsymbol{\mu}_t = \boldsymbol{\Psi}^\top \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t$  and the definitions of the gradients  $g_{\rho,t}$  and  $\mathbf{g}_{\boldsymbol{\theta},t}$ , the  
630 term in the second sum can be rewritten as

$$\begin{aligned}
& f(\boldsymbol{\beta}_t, \pi_t; \rho_t, \boldsymbol{\theta}_t) - f(\boldsymbol{\beta}_t, \pi_t; \rho_t^*, \boldsymbol{\theta}_t^*) \\
&= \rho_t + \langle \boldsymbol{\beta}_t, \boldsymbol{\Lambda}^c [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_{\boldsymbol{\theta}_t, \pi_t} - \boldsymbol{\theta}_t - \rho_t \boldsymbol{\varrho}] \rangle - \rho_t^* - \langle \boldsymbol{\beta}_t, \boldsymbol{\Lambda}^c [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_{\boldsymbol{\theta}_t^*, \pi_t} - \boldsymbol{\theta}_t^* - \rho_t^* \boldsymbol{\varrho}] \rangle \\
&= (\rho_t - \rho_t^*) [1 - \langle \boldsymbol{\beta}_t, \boldsymbol{\Lambda}^c \boldsymbol{\varrho} \rangle] - \langle \boldsymbol{\theta}_t - \boldsymbol{\theta}_t^*, \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \rangle + \langle \mathbf{E}^\top \boldsymbol{\mu}_t, \mathbf{v}_{\boldsymbol{\theta}_t, \pi_t} - \mathbf{v}_{\boldsymbol{\theta}_t^*, \pi_t} \rangle \\
&= (\rho_t - \rho_t^*) [1 - \langle \boldsymbol{\beta}_t, \boldsymbol{\Lambda}^c \boldsymbol{\varrho} \rangle] - \langle \boldsymbol{\theta}_t - \boldsymbol{\theta}_t^*, \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \rangle + \langle \boldsymbol{\Phi}^\top \boldsymbol{\mu}_t, \boldsymbol{\theta}_t - \boldsymbol{\theta}_t^* \rangle \\
&= (\rho_t - \rho_t^*) [1 - \langle \boldsymbol{\beta}_t, \boldsymbol{\Lambda}^c \boldsymbol{\varrho} \rangle] + \langle \boldsymbol{\theta}_t - \boldsymbol{\theta}_t^*, \boldsymbol{\Phi}^\top \boldsymbol{\mu}_t - \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \rangle \\
&= (\rho_t - \rho_t^*) g_{\rho,t} + \langle \boldsymbol{\theta}_t - \boldsymbol{\theta}_t^*, \mathbf{g}_{\boldsymbol{\theta},t} \rangle = \frac{1}{K} \sum_{i=1}^K \left( (\rho_t^{(i)} - \rho_t^*) g_{\rho,t} + \langle \boldsymbol{\theta}_t^{(i)} - \boldsymbol{\theta}_t^*, \mathbf{g}_{\boldsymbol{\theta},t} \rangle \right).
\end{aligned}$$

631 Combining both terms in the duality gap concludes the first part of the proof. As shown below  
632 the dynamic duality gap is written as the error between iterates of the algorithm from respective  
633 comparator points in the direction of the exact gradients. Formally, we have

$$\begin{aligned}
\mathcal{G}_T(\boldsymbol{\beta}^*, \pi^*; \rho_{1:T}^*, \boldsymbol{\theta}_{1:T}^*) &= \frac{1}{T} \sum_{t=1}^T \left( \langle \boldsymbol{\beta}^* - \boldsymbol{\beta}_t, \mathbf{g}_{\boldsymbol{\beta},t} \rangle + \sum_{x \in \mathcal{X}} \nu^*(x) \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), \mathbf{q}_t(x, \cdot) \rangle \right) \\
&+ \frac{1}{TK} \sum_{t=1}^T \sum_{i=1}^K \left( (\rho_t^{(i)} - \rho_t^*) g_{\rho,t} + \langle \boldsymbol{\theta}_t^{(i)} - \boldsymbol{\theta}_t^*, \mathbf{g}_{\boldsymbol{\theta},t} \rangle \right).
\end{aligned}$$

634 Then, implementing techniques from stochastic gradient descent analysis in the proof of Lemmas **C.5**  
635 to **C.7** and mirror descent analysis in Lemma **B.3**, the expected dynamic duality gap can be upper  
636 bounded as follows:

$$\begin{aligned}
& \mathbb{E} [\mathcal{G}_T(\boldsymbol{\beta}^*, \pi^*; \rho_{1:T}^*, \boldsymbol{\theta}_{1:T}^*)] \\
&\leq \frac{2D_\beta^2}{\zeta T} + \frac{\mathcal{H}(\pi^* \|\pi_1)}{\alpha T} + \frac{1}{2\xi K} + \frac{2D_\theta^2}{\eta K} \\
&+ \frac{\zeta \text{Tr}(\boldsymbol{\Lambda}^{2c-1})(1 + 2D_\varphi D_\theta)^2}{2} + \frac{\alpha D_\varphi^2 D_\theta^2}{2} + \xi \left( 1 + D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1} \right) + 2\eta D_\varphi^2 D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}.
\end{aligned}$$

637 This completes the proof  $\square$

638 **Proof of Theorem C.1** First, we bound the expected suboptimality gap by combining Lemma **C.3**  
639 and **C.4**. Next, bearing in mind that the algorithm only needs  $T(K+1)$  total samples from the  
640 behavior policy we optimize the learning rates to obtain a bound on the sample complexity, thus  
641 completing the proof.  $\square$

### 642 C.3 Missing proofs for Lemma C.4

643 In this section we prove Lemmas **C.5** to **C.7** used in the proof of Lemma **C.4**. It is important to  
644 recall that sample transitions  $(X_k, A_k, R_t, X'_k)$  in any iteration  $k$  are generated in the following  
645 way: we draw i.i.d state-action pairs  $(X_k, A_k)$  from  $\boldsymbol{\mu}_B$ , and for each state-action pair, the next  $X'_k$   
646 is sampled from  $p(\cdot|X_k, A_k)$  and immediate reward computed as  $R_t = r(X_k, A_k)$ . Precisely in  
647 iteration  $i$  of round  $t$  where  $k = (t, i)$ , since  $(X_{t,i}, A_{t,i})$  are sampled i.i.d from  $\boldsymbol{\mu}_B$  at this time step,  
648  $\mathbb{E}_{t,i} [\boldsymbol{\varphi}_{t,i} \boldsymbol{\varphi}_{t,i}^\top] = \mathbb{E}_{(x,a) \sim \boldsymbol{\mu}_B} [\boldsymbol{\varphi}(x, a) \boldsymbol{\varphi}(x, a)^\top] = \boldsymbol{\Lambda}$ .

649 **Lemma C.5.** The gradient estimator  $\tilde{\mathbf{g}}_{\boldsymbol{\beta},t}$  satisfies  $\mathbb{E} [\tilde{\mathbf{g}}_{\boldsymbol{\beta},t} | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] = \mathbf{g}_{\boldsymbol{\beta},t}$  and

$$\mathbb{E} [\|\tilde{\mathbf{g}}_{\boldsymbol{\beta},t}\|_2^2] \leq \text{Tr}(\boldsymbol{\Lambda}^{2c-1})(1 + 2D_\varphi D_\theta)^2.$$

650 Furthermore, for any  $\boldsymbol{\beta}^*$  with  $\boldsymbol{\beta}^* \in \mathbb{B}(D_\beta)$ , the iterates  $\boldsymbol{\beta}_t$  satisfy

$$\mathbb{E} \left[ \sum_{t=1}^T \langle \boldsymbol{\beta}^* - \boldsymbol{\beta}_t, \mathbf{g}_{\boldsymbol{\beta},t} \rangle \right] \leq \frac{2D_\beta^2}{\zeta} + \frac{\zeta T \text{Tr}(\boldsymbol{\Lambda}^{2c-1})(1 + 2D_\varphi D_\theta)^2}{2}. \quad (28)$$

651 *Proof.* For the first part, we remind that  $\pi_t$  is  $\mathcal{F}_{t-1}$ -measurable and  $\mathbf{v}_t$  is determined given  $\pi_t$  and  $\boldsymbol{\theta}_t$ .  
 652 Then, we write

$$\begin{aligned}
 \mathbb{E} [\tilde{\mathbf{g}}_{\beta,t} | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] &= \mathbb{E} [\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t [R_t + v_t(X'_t) - \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}_t \rangle - \rho_t] | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= \mathbb{E} [\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t [R_t + \mathbb{E}_{x' \sim p(\cdot | X_t, A_t)} [v_t(x')] - \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}_t \rangle - \rho_t] | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= \mathbb{E} [\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t [R_t + \langle p(\cdot | X_t, A_t), \mathbf{v}_t \rangle - \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}_t \rangle - \rho_t] | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= \mathbb{E} [\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t \boldsymbol{\varphi}_t^\top [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_t - \boldsymbol{\theta}_t - \rho_t \boldsymbol{\varrho}] | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= \boldsymbol{\Lambda}^{c-1} \mathbb{E} [\boldsymbol{\varphi}_t \boldsymbol{\varphi}_t^\top | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_t - \boldsymbol{\theta}_t - \rho_t \boldsymbol{\varrho}] \\
 &= \boldsymbol{\Lambda}^c [\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}_t - \boldsymbol{\theta}_t - \rho_t \boldsymbol{\varrho}] = \mathbf{g}_{\beta,t}.
 \end{aligned}$$

653 Next, we use the facts that  $r \in [0, 1]$  and  $\|\mathbf{v}_t\|_\infty \leq \|\boldsymbol{\Phi} \boldsymbol{\theta}_t\|_\infty \leq D_\varphi D_\boldsymbol{\theta}$  to show the following bound:

$$\begin{aligned}
 \mathbb{E} [\|\tilde{\mathbf{g}}_{\beta,t}\|_2^2 | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] &= \mathbb{E} [\|\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t [R_t + v_t(X'_t) - \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}_t \rangle]\|_2^2 | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= \mathbb{E} [ |R_t + v_t(X'_t) - \langle \boldsymbol{\theta}_t, \boldsymbol{\varphi}_t \rangle| \|\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t\|_2^2 | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &\leq \mathbb{E} [(1 + 2D_\varphi D_\boldsymbol{\theta})^2 \|\boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_t\|_2^2 | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= (1 + 2D_\varphi D_\boldsymbol{\theta})^2 \mathbb{E} [\boldsymbol{\varphi}_t^\top \boldsymbol{\Lambda}^{2(c-1)} \boldsymbol{\varphi}_t | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &= (1 + 2D_\varphi D_\boldsymbol{\theta})^2 \mathbb{E} [\text{Tr}(\boldsymbol{\Lambda}^{2(c-1)} \boldsymbol{\varphi}_t \boldsymbol{\varphi}_t^\top) | \mathcal{F}_{t-1}, \boldsymbol{\theta}_t] \\
 &\leq \text{Tr}(\boldsymbol{\Lambda}^{2c-1}) (1 + 2D_\varphi D_\boldsymbol{\theta})^2.
 \end{aligned}$$

654 The last step follows from the fact that  $\boldsymbol{\Lambda}$ , hence also  $\boldsymbol{\Lambda}^{2c-1}$ , is positive semi-definite, so  
 655  $\text{Tr}(\boldsymbol{\Lambda}^{2c-1}) \geq 0$ . Having shown these properties, we appeal to the standard analysis of online  
 656 gradient descent stated as Lemma D.1 to obtain the following bound

$$\mathbb{E} \left[ \sum_{t=1}^T \langle \boldsymbol{\beta}^* - \boldsymbol{\beta}_t, \mathbf{g}_{\beta,t} \rangle \right] \leq \frac{\|\boldsymbol{\beta}_1 - \boldsymbol{\beta}^*\|_2^2}{2\zeta} + \frac{\zeta T \text{Tr}(\boldsymbol{\Lambda}^{2c-1}) (1 + 2D_\varphi D_\boldsymbol{\theta})^2}{2}.$$

657 Using that  $\|\boldsymbol{\beta}^*\|_2 \leq D_\beta$  concludes the proof.  $\square$

658 **Lemma C.6.** *The gradient estimator  $\tilde{g}_{\rho,t,i}$  satisfies  $\mathbb{E}_{t,i} [\tilde{g}_{\rho,t,i}] = g_{\rho,t}$  and  $\mathbb{E}_{t,i} [\tilde{g}_{\rho,t,i}^2] \leq 2 +$   
 659  $2D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}$ . Furthermore, for any  $\rho_t^* \in [0, 1]$ , the iterates  $\rho_t^{(i)}$  satisfy*

$$\mathbb{E} \left[ \sum_{i=1}^K (\rho_t^{(i)} - \rho_t^*) g_{\rho,t} \right] \leq \frac{1}{2\xi} + \xi K (1 + \|\boldsymbol{\beta}_t\|_{\boldsymbol{\Lambda}^{2c-1}}^2).$$

660 *Proof.* For the first part of the proof, we use that  $\boldsymbol{\beta}_t$  is  $\mathcal{F}_{t,i-1}$ -measurable, to obtain

$$\begin{aligned}
 \mathbb{E}_{t,i} [\tilde{g}_{\rho,t,i}] &= \mathbb{E}_{t,i} [1 - \langle \boldsymbol{\varphi}_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle] \\
 &= \mathbb{E}_{t,i} [1 - \langle \boldsymbol{\varphi}_{t,i} \boldsymbol{\varphi}_{t,i}^\top \boldsymbol{\varrho}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle] \\
 &= 1 - \langle \boldsymbol{\Lambda}^c \boldsymbol{\varrho}, \boldsymbol{\beta}_t \rangle = g_{\rho,t}.
 \end{aligned}$$

661 In addition, using Young's inequality and  $\|\boldsymbol{\beta}_t\|_{\boldsymbol{\Lambda}^{2c-1}}^2 \leq D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}$  we show that

$$\begin{aligned}
 \mathbb{E}_{t,i} [\tilde{g}_{\rho,t,i}^2] &= \mathbb{E}_{t,i} [(1 - \langle \boldsymbol{\varphi}_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle)^2] \\
 &\leq 2 + 2\mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\varphi}_{t,i} \boldsymbol{\varphi}_{t,i}^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] \\
 &= 2 + 2\|\boldsymbol{\beta}_t\|_{\boldsymbol{\Lambda}^{2c-1}}^2 \leq 2 + 2D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}.
 \end{aligned}$$

662 For the second part, we appeal to the standard online gradient descent analysis of Lemma D.1 to  
 663 bound on the total error of the iterates:

$$\mathbb{E} \left[ \sum_{i=1}^K (\rho_t^{(i)} - \rho_t^*) g_{\rho,t} \right] \leq \frac{(\rho_t^{(1)} - \rho_t^*)^2}{2\xi} + \xi K (1 + D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}).$$

664 Using that  $(\rho_t^{(1)} - \rho_t^*)^2 \leq 1$  concludes the proof.  $\square$

665 **Lemma C.7.** *The gradient estimator  $\tilde{\mathbf{g}}_{\boldsymbol{\theta},t,i}$  satisfies  $\mathbb{E}_{t,i} [\tilde{\mathbf{g}}_{\boldsymbol{\theta},t,i}] = \mathbf{g}_{\boldsymbol{\theta},t,i}$  and  $\mathbb{E}_{t,i} [\|\tilde{\mathbf{g}}_{\boldsymbol{\theta},t,i}\|_2^2] \leq$   
666  $4D_\varphi^2 D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}$ . Furthermore, for any  $\boldsymbol{\theta}_t^*$  with  $\|\boldsymbol{\theta}_t^*\|_2 \leq D_\theta$ , the iterates  $\boldsymbol{\theta}_t^{(i)}$  satisfy*

$$\mathbb{E} \left[ \sum_{i=1}^K \left\langle \boldsymbol{\theta}_t^{(i)} - \boldsymbol{\theta}_t^*, \mathbf{g}_{\boldsymbol{\theta},t,i} \right\rangle \right] \leq \frac{2D_\theta^2}{\eta} + 2\eta K D_\varphi^2 D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}. \quad (29)$$

667 *Proof.* Since  $\boldsymbol{\beta}_t, \pi_t, \rho_t^i$  and  $\boldsymbol{\theta}_t^i$  are  $\mathcal{F}_{t,i-1}$ -measurable, we obtain

$$\begin{aligned} \mathbb{E}_{t,i} [\tilde{\mathbf{g}}_{\boldsymbol{\theta},t,i}] &= \mathbb{E}_{t,i} [\varphi'_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle - \varphi_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle] \\ &= \Phi^\top \mathbb{E}_{t,i} \left[ e_{X'_{t,i}, A'_{t,i}} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle \right] - \mathbb{E}_{t,i} [\varphi_{t,i} \varphi_{t,i}^\top] \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \\ &= \Phi^\top \mathbb{E}_{t,i} [\pi_t \circ p(\cdot | X_t, A_t)] \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle - \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \\ &= \Phi [\pi_t \circ \Psi^\top \mathbb{E}_{t,i} [\varphi_{t,i} \varphi_{t,i}^\top] \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] - \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \\ &= \Phi [\pi_t \circ \Psi^\top \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t] - \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t \\ &= \Phi^\top \boldsymbol{\mu}_t - \boldsymbol{\Lambda}^c \boldsymbol{\beta}_t = \mathbf{g}_{\boldsymbol{\theta},t}. \end{aligned}$$

668 Next, we consider the squared gradient norm and bound it via elementary manipulations as follows:

$$\begin{aligned} \mathbb{E}_{t,i} [\|\tilde{\mathbf{g}}_{\boldsymbol{\theta},t,i}\|_2^2] &= \mathbb{E}_{t,i} [\|\varphi'_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle - \varphi_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle\|_2^2] \\ &\leq 2\mathbb{E}_{t,i} [\|\varphi'_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle\|_2^2] + 2\mathbb{E}_{t,i} [\|\varphi_{t,i} \langle \varphi_{t,i}, \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t \rangle\|_2^2] \\ &= 2\mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \varphi_{t,i} \|\varphi'_{t,i}\|_2^2 \varphi_{t,i}^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] + 2\mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \varphi_{t,i} \|\varphi_{t,i}\|_2^2 \varphi_{t,i}^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] \\ &\leq 2D_\varphi^2 \mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \varphi_{t,i} \varphi_{t,i}^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] + 2D_\varphi^2 \mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \varphi_{t,i} \varphi_{t,i}^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] \\ &= 2D_\varphi^2 \mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\Lambda} \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] + 2D_\varphi^2 \mathbb{E}_{t,i} [\boldsymbol{\beta}_t^\top \boldsymbol{\Lambda}^{c-1} \boldsymbol{\Lambda} \boldsymbol{\Lambda}^{c-1} \boldsymbol{\beta}_t] \\ &\leq 4D_\varphi^2 \|\boldsymbol{\beta}_t\|_{\boldsymbol{\Lambda}^{2c-1}}^2 \leq 4D_\varphi^2 D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}. \end{aligned}$$

669 Having verified these conditions, we appeal to the online gradient descent analysis of Lemma D.1 to  
670 show the bound

$$\mathbb{E} \left[ \sum_{i=1}^K \left\langle \boldsymbol{\theta}_t^{(i)} - \boldsymbol{\theta}_t^*, \mathbf{g}_{\boldsymbol{\theta},t} \right\rangle \right] \leq \frac{\|\boldsymbol{\theta}_t^{(1)} - \boldsymbol{\theta}_t^*\|_2^2}{2\eta} + 2\eta K D_\varphi^2 D_\beta^2 \|\boldsymbol{\Lambda}\|_2^{2c-1}.$$

671 We then use that  $\|\boldsymbol{\theta}_t^* - \boldsymbol{\theta}_t^{(1)}\|_2 \leq 2D_\theta$  for  $\boldsymbol{\theta}_t^*, \boldsymbol{\theta}_t^{(1)} \in \mathbb{B}(D_\theta)$ , thus concluding the proof.  $\square$

672 **D Auxiliary Lemmas**

673 The following is a standard result in convex optimization proved here for the sake of completeness—  
 674 we refer to Nemirovski & Yudin [25], Zinkevich [40], Orabona [28] for more details and comments  
 675 on the history of this result.

676 **Lemma D.1** (Online Stochastic Gradient Descent). *Given  $y_1 \in \mathbb{B}(D_y)$  and  $\eta > 0$ , define the*  
 677 *sequences  $y_2, \dots, y_{n+1}$  and  $h_1, \dots, h_n$  such that for  $k = 1, \dots, n$ ,*

$$y_{k+1} = \Pi_{\mathbb{B}(D_y)}(y_k + \eta \hat{h}_k),$$

678 *and  $\hat{h}_k$  satisfies  $\mathbb{E}[\hat{h}_k | \mathcal{F}_{k-1}] = h_k$  and  $\mathbb{E}[\|\hat{h}_k\|_2^2 | \mathcal{F}_{k-1}] \leq G^2$ . Then, for  $y^* \in \mathbb{B}(D_y)$ :*

$$\mathbb{E}\left[\sum_{k=1}^n \langle y^* - y_k, h_k \rangle\right] \leq \frac{\|y_1 - y^*\|_2^2}{2\eta} + \frac{\eta m G^2}{2}.$$

679 *Proof.* We start by studying the following term:

$$\begin{aligned} \|y_{k+1} - y^*\|_2^2 &= \left\| \Pi_{\mathbb{B}(D_y)}(y_k + \eta \hat{h}_k) - y^* \right\|_2^2 \\ &\leq \|y_k + \eta \hat{h}_k - y^*\|_2^2 \\ &= \|y_k - y^*\|_2^2 - 2\eta \langle y^* - y_k, \hat{h}_k \rangle + \eta^2 \|\hat{h}_k\|_2^2. \end{aligned}$$

680 The inequality is due to the fact that the projection operator is a non-expansion with respect to  
 681 the Euclidean norm. Since  $\mathbb{E}[\hat{h}_k | \mathcal{F}_{k-1}] = h_k$ , we can rearrange the above equation and take a  
 682 conditional expectation to obtain

$$\begin{aligned} \langle y^* - y_k, h_k \rangle &\leq \frac{\|y_k - y^*\|_2^2 - \mathbb{E}[\|y_{k+1} - y^*\|_2^2 | \mathcal{F}_{k-1}]}{2\eta} + \frac{\eta}{2} \mathbb{E}[\|\hat{h}_k\|_2^2 | \mathcal{F}_{k-1}] \\ &\leq \frac{\|y_k - y^*\|_2^2 - \mathbb{E}[\|y_{k+1} - y^*\|_2^2 | \mathcal{F}_{k-1}]}{2\eta} + \frac{\eta G^2}{2}, \end{aligned}$$

683 where the last inequality is from  $\mathbb{E}[\|\hat{h}_k\|_2^2 | \mathcal{F}_{k-1}] \leq G^2$ . Finally, taking a sum over  $k = 1, \dots, n$ ,  
 684 taking a marginal expectation, evaluating the resulting telescoping sum and upper-bounding negative  
 685 terms by zero we obtain the desired result as

$$\begin{aligned} \mathbb{E}\left[\sum_{k=1}^n \langle y^* - y_k, \hat{h}_k \rangle\right] &\leq \frac{\|y_1 - y^*\|_2^2 - \mathbb{E}[\|y_{n+1} - y^*\|_2^2]}{2\eta} + \frac{\eta}{2} \sum_{k=1}^n G^2 \\ &\leq \frac{\|y_1 - y^*\|_2^2}{2\eta} + \frac{\eta m G^2}{2}. \end{aligned}$$

686 □

687 The next result is a similar regret analysis for mirror descent with the relative entropy as its distance  
 688 generating function. Once again, this result is standard, and we refer the interested reader to  
 689 Nemirovski & Yudin [25], Cesa-Bianchi & Lugosi [7], Orabona [28] for more details. For the  
 690 analysis, we recall that  $\mathcal{D}$  denotes the relative entropy (or Kullback–Leibler divergence), defined for  
 691 any  $p, q \in \Delta_{\mathcal{A}}$  as  $\mathcal{D}(p||q) = \sum_a p(a) \log \frac{p(a)}{q(a)}$ , and that, for any two policies  $\pi, \pi'$ , we define the  
 692 conditional entropy<sup>2</sup>  $\mathcal{H}(\pi||\pi') \doteq \sum_{x \in \mathcal{X}} \nu^\pi(x) \mathcal{D}(\pi(\cdot|x)||\pi'(\cdot|x))$ .

<sup>2</sup>Technically speaking, this quantity is the conditional entropy between the occupancy measures  $\mu^\pi$  and  $\mu^{\pi'}$ . We will continue to use this relatively imprecise terminology to keep our notation light, and we refer to Neu et al. [27] and Bas-Serrano et al. [2] for more details.



693 **Lemma D.2 (Mirror Descent).** Let  $q_t, \dots, q_T$  be a sequence of functions from  $\mathcal{X} \times \mathcal{A}$  to  $\mathbb{R}$  so that  
694  $\|q_t\|_\infty \leq D_q$  for  $t = 1, \dots, T$ . Given an initial policy  $\pi_1$  and a learning rate  $\alpha > 0$ , define the  
695 sequence of policies  $\pi_2, \dots, \pi_{T+1}$  such that, for  $t = 1, \dots, T$ :

$$\pi_{t+1}(a|x) \propto \pi_t e^{\alpha q_t(x,a)}.$$

696 Then, for any comparator policy  $\pi^*$ :

$$\sum_{t=1}^T \sum_{x \in \mathcal{X}} \nu^{\pi^*}(x) \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), q_t(x, \cdot) \rangle \leq \frac{\mathcal{H}(\pi^*|\pi_1)}{\alpha} + \frac{\alpha T D_q^2}{2}.$$

697 *Proof.* We begin by studying the relative entropy between  $\pi^*(\cdot|x)$  and iterates  $\pi_t(\cdot|x), \pi_{t+1}(\cdot|x)$  for  
698 any  $x \in \mathcal{X}$ :

$$\begin{aligned} \mathcal{D}(\pi^*(\cdot|x) \|\pi_{t+1}(\cdot|x)) &= \mathcal{D}(\pi^*(\cdot|x) \|\pi_t(\cdot|x)) - \sum_{a \in \mathcal{A}} \pi^*(a|x) \log \frac{\pi_{t+1}(a|x)}{\pi_t(a|x)} \\ &= \mathcal{D}(\pi^*(\cdot|x) \|\pi_t(\cdot|x)) - \sum_{a \in \mathcal{A}} \pi^*(a|x) \log \frac{e^{\alpha q_t(x,a)}}{\sum_{a' \in \mathcal{A}} \pi_t(a'|x) e^{\alpha q_t(x,a')}} \\ &= \mathcal{D}(\pi^*(\cdot|x) \|\pi_t(\cdot|x)) - \alpha \langle \pi^*(\cdot|x), q_t(x, \cdot) \rangle + \log \sum_{a \in \mathcal{A}} \pi_t(a|x) e^{\alpha q_t(x,a)} \\ &= \mathcal{D}(\pi^*(\cdot|x) \|\pi_t(\cdot|x)) - \alpha \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), q_t(x, \cdot) \rangle \\ &\quad + \log \sum_{a \in \mathcal{A}} \pi_t(a|x) e^{\alpha q_t(x,a)} - \alpha \sum_{a \in \mathcal{A}} \pi_t(a|x) q_t(x, a) \\ &\leq \mathcal{D}(\pi^*(\cdot|x) \|\pi_t(\cdot|x)) - \alpha \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), q_t(x, \cdot) \rangle + \frac{\alpha^2 \|q_t(x, \cdot)\|_\infty^2}{2} \end{aligned}$$

699 where the last inequality follows from Hoeffding's lemma (cf. Lemma A.1 in 7). Next, we rearrange  
700 the above equation, sum over  $t = 1, \dots, T$ , evaluate the resulting telescoping sum and upper-bound  
701 negative terms by zero to obtain

$$\sum_{t=1}^T \langle \pi^*(\cdot|x) - \pi_t(\cdot|x), q_t(x, \cdot) \rangle \leq \frac{\mathcal{D}(\pi^*(\cdot|x) \|\pi_1(\cdot|x))}{\alpha} + \frac{\alpha \|q_t(x, \cdot)\|_\infty^2}{2}.$$

702 Finally, using that  $\|q_t\|_\infty \leq D_q$  and taking an expectation with respect to  $x \sim \nu^{\pi^*}$  concludes the  
703 proof.  $\square$

## 704 E Detailed Computations for Comparing Coverage Ratios

705 For ease of comparison, we just consider discounted linear MDPs (Definition 2.1).

706 **Definition E.1.** Recall the following definitions of coverage ratio given by different authors in the  
707 offline RL literature:

708 1.  $C_{\varphi,c}(\pi^*; \pi_B) = \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)]^\top \mathbf{\Lambda}^{-2c} \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)]$  (Ours)

709 2.  $C^\diamond(\pi^*; \pi_B) = \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)^\top \mathbf{\Lambda}^{-1} \varphi(X, A)]$  (e.g., Jin et al. [14])

710 3.  $C^\dagger(\pi^*; \pi_B) = \sup_{y \in \mathbb{R}^d} \frac{y^\top \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A) \varphi(X, A)^\top] y}{y^\top \mathbb{E}_{X,A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top] y}$  (e.g., Uehara & Sun [32])

711 4.  $C_{\mathcal{F},\pi}(\pi^*; \pi_B) = \max_{f \in \mathcal{F}} \frac{\|f - \mathcal{T}^\pi f\|_{\mu^*}^2}{\|f - \mathcal{T}^\pi f\|_{\mu_B}^2}$  (e.g., Xie et al. [36]),

712 where  $c \in \{1, 2\}$ ,  $\mathbf{\Lambda} = \mathbb{E}_{X,A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top]$  (assumed invertible),  $\mathcal{F} \subseteq \mathbb{R}^{\mathcal{X} \times \mathcal{A}}$ , and  
713  $\mathcal{T}^\pi : \mathcal{F} \rightarrow \mathbb{R}$  defined as  $(\mathcal{T}^\pi f)(x, a) = r(x, a) + \gamma \sum_{x', a'} p(x'|x, a) \pi(a'|x') f(x', a')$  is the  
714 Bellman operator associated to policy  $\pi$ .

715 The following is a generalization of the low-variance property from Section 6.

716 **Proposition E.2.** Let  $\mathbb{V}[Z] = \mathbb{E}[\|Z - \mathbb{E}[Z]\|^2]$  for a random vector  $Z$ . Then

$$C_{\varphi,c}(\pi^*; \pi_B) = \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)^\top \mathbf{\Lambda}^{-2c} \varphi(X, A)] - \mathbb{V}_{X,A \sim \mu^*} [\mathbf{\Lambda}^{-c} \varphi(X, A)].$$

717 *Proof.* We just rewrite  $C_{\varphi,c}$  from Definition E.1 as

$$C_{\varphi,c}(\pi^*; \pi_B) = \|\mathbb{E}_{X,A \sim \mu^*} [\mathbf{\Lambda}^{-c} \varphi(X, A)]\|^2.$$

718 The result follows from the elementary property of variance  $\mathbb{V}[Z] = \mathbb{E}[\|Z\|^2] - \|\mathbb{E}[Z]\|^2$ .  $\square$

719 **Proposition E.3.**  $C^\dagger(\pi^*; \pi_B) \leq C^\diamond(\pi^*; \pi_B) \leq dC^\dagger(\pi^*; \pi_B)$ .

720 *Proof.* Let  $(X^*, A^*) \sim \mu^*$  and  $\mathbf{M} = \mathbb{E}[\varphi(X^*, A^*) \varphi(X^*, A^*)^\top]$ . First, we rewrite  $C^\diamond$  as

$$\begin{aligned} C^\diamond(\pi^*; \pi_B) &= \mathbb{E}[\varphi(X^*, A^*)^\top \mathbf{\Lambda}^{-1} \varphi(X^*, A^*)] \\ &= \mathbb{E}[\text{Tr}(\varphi(X^*, A^*)^\top \mathbf{\Lambda}^{-1} \varphi(X^*, A^*))] \\ &= \mathbb{E}[\text{Tr}(\varphi(X^*, A^*) \varphi(X^*, A^*)^\top \mathbf{\Lambda}^{-1})] \end{aligned} \quad (30)$$

$$= \text{Tr}(\mathbf{M} \mathbf{\Lambda}^{-1}) \quad (31)$$

$$= \text{Tr}(\mathbf{\Lambda}^{-1/2} \mathbf{M} \mathbf{\Lambda}^{-1/2}), \quad (32)$$

721 where we have used the cyclic property of the trace (twice) and linearity of trace and expectation.  
722 Note that, since  $\mathbf{\Lambda}$  is positive definite, it admits a unique positive definite matrix  $\mathbf{\Lambda}^{1/2}$  such that  
723  $\mathbf{\Lambda} = \mathbf{\Lambda}^{1/2} \mathbf{\Lambda}^{1/2}$ . We rewrite  $C^\dagger$  in a similar fashion

$$\begin{aligned} C^\dagger(\pi^*; \pi_B) &= \sup_{y \in \mathbb{R}^d} \frac{y^\top \mathbf{M} y}{y^\top \mathbf{\Lambda} y} \\ &= \sup_{z \in \mathbb{R}^d} \frac{z^\top \mathbf{\Lambda}^{-1/2} \mathbf{M} \mathbf{\Lambda}^{-1/2} z}{z^\top z} \end{aligned} \quad (33)$$

$$= \lambda_{\max}(\mathbf{\Lambda}^{-1/2} \mathbf{M} \mathbf{\Lambda}^{-1/2}), \quad (34)$$

724 where  $\lambda_{\max}$  denotes the maximum eigenvalue of a matrix. We have used the fact that both  $\mathbf{M}$  and  
725  $\mathbf{\Lambda}$  are positive definite and the min-max theorem. Since the quadratic form  $\mathbf{\Lambda}^{-1/2} \mathbf{M} \mathbf{\Lambda}^{-1/2}$  is also  
726 positive definite, and the trace is the sum of the (positive) eigenvalues, we get the desired result.  $\square$

727 **Proposition E.4** (cf. the proof of Theorem 3.2 from [36]). Let  $\mathcal{F} = \{f_\theta : (x, a) \mapsto \langle \varphi(x, a), \theta \rangle \mid \theta \in$   
728  $\Theta \subseteq \mathbb{R}^d\}$  where  $\varphi$  is the feature map of the linear MDP. Then

$$C_{\mathcal{F},\pi}(\pi^*; \pi_B) \leq C^\dagger(\pi^*; \pi_B),$$

729 with equality if  $\Theta = \mathbb{R}^d$ .

730 *Proof.* Fix any policy  $\pi$  and let  $\mathcal{T} = \mathcal{T}^\pi$ . By linear Bellman completeness of linear MDPs [13],  
731  $\mathcal{T}f \in \mathcal{F}$  for any  $f \in \mathcal{F}$ . For  $f_\theta : (x, a) \mapsto \langle \varphi(x, a), \theta \rangle$ , let  $\mathcal{T}\theta \in \Theta$  be defined so that  $\mathcal{T}f_\theta :$   
732  $(x, a) \mapsto \langle \varphi(x, a), \mathcal{T}\theta \rangle$ . Then

$$C_{\mathcal{F}, \pi}(\pi^*; \pi_B) = \max_{f \in \mathcal{F}} \frac{\mathbb{E}_{X, A \sim \mu^*} [(f(X, A) - \mathcal{T}f(X, A))^2]}{\mathbb{E}_{X, A \sim \mu_B} [(f(X, A) - \mathcal{T}f(X, A))^2]} \quad (35)$$

$$\leq \max_{\theta \in \mathbb{R}^d} \frac{\mathbb{E}_{X, A \sim \mu^*} [\langle \varphi(X, A), \theta - \mathcal{T}\theta \rangle^2]}{\mathbb{E}_{X, A \sim \mu_B} [\langle \varphi(X, A), \theta - \mathcal{T}\theta \rangle^2]} \quad (36)$$

$$= \max_{y \in \mathbb{R}^d} \frac{\mathbb{E}_{X, A \sim \mu^*} [\langle \varphi(X, A), y \rangle^2]}{\mathbb{E}_{X, A \sim \mu_B} [\langle \varphi(X, A), y \rangle^2]} \quad (37)$$

$$= \max_{y \in \mathbb{R}^d} \frac{y^\top \mathbb{E}_{X, A \sim \mu^*} [\varphi(X, A) \varphi(X, A)^\top] y}{y^\top \mathbb{E}_{X, A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top] y}, \quad (38)$$

733 where the inequality in Equation (36) holds with equality if  $\Theta = \mathbb{R}^d$ . □