Frozen Features Often Match Fine-tuning: A Controlled Evaluation of Geospatial Foundation Models for Agricultural Field-Extent Segmentation

Abstract

Most published evaluations of geospatial foundation models (GeoFMs) fine-tune them end-to-end. We test whether this is necessary for agricultural field-extent segmentation from single-date Sentinel-2. In a single-recipe comparison across six countries, two GeoFMs, and ten matched training seeds, a frozen backbone with a trained decoder is TOST-equivalent to full fine-tuning at ε=0.02 AUROC in 9 of 12 region×model cells (Prithvi 5 of 6, TerraMind 4 of 6). Kenya is the consistent sparse-positive exception: full fine-tuning wins for both GeoFMs with CIs excluding zero. TerraMind India is also non-equivalent, but in the frozen-favored direction and with the CI extending past the equivalence margin. Cross-region transfer is model- and regime-dependent: on the full 30 directed transfer matrix a from-scratch U-Net is strongest (0.826 mean AUROC), both frozen GeoFMs trail it, and Prithvi frozen trails Prithvi full fine-tuning by 0.013 AUROC. On the non-Kenya 20-transfer subset, both frozen GeoFMs beat their full-FT counterparts, and TerraMind frozen is statistically indistinguishable from the U-Net. The frozen decoder trains about 110× fewer parameters than full fine-tuning.

We then examine two evaluation choices that affect the apparent GeoFM advantage. Replacing polygon-derived field-extent labels with ESA WorldCover "cropland" turns the task into a more spectrally separable land-cover problem, and comparing only against a per-pixel spectral baseline understates a task-specific supervised model. On identical pixels, a from-scratch U-Net reaches 0.89–0.98 AUROC, has higher point AUROC than a Prithvi frozen probe in five of six regions, and wins IoU in five of six in the ten-seed decoder comparison; India is the frozen-probe AUROC exception. PANGAEA reports a similar supervised-baseline pattern on AI4SmallFarms. Our claims are limited to single-date, per-pixel field-extent segmentation rather than parcel-boundary or instance delineation. We report the sparse-positive Kenya boundary case and provide a ten-point evaluation protocol.

1 Introduction

Two routes exist for adapting a pretrained geospatial foundation model (GeoFM) to a new task: fine-tune the backbone end-to-end on target labels, or freeze it and train a small head. Most GeoFM papers fine-tune. For single-date Sentinel-2 field-extent segmentation, we re-examine that default and find frozen features are competitive.

Two conveniences shape many benchmarks in this area. The first is a land-cover product (ESA WorldCover "cropland" at 10 m) used as ground truth because field-polygon annotations are scarce. The second is the strength of the non-FM baseline: per-pixel spectral models (random forests on band values) are common, but a matched-pixel from-scratch U-Net is not always reported alongside. Both choices change model ranking; this paper quantifies the impact and asks what survives once both are addressed.

Section 4 identifies two evaluation choices that can bias these benchmarks. The first is the label choice: swapping polygon-derived field-extent labels for the WorldCover proxy raises a per-pixel random forest from

near chance to GeoFM-competitive on identical pixels and reverses the apparent size bias. The second is baseline strength: a supervised U-Net trained from scratch on true labels reaches 0.89–0.98 AUROC in every region and is competitive with frozen GeoFMs in five of six (India excepted); on IoU, the U-Net wins in five of six regions in the ten-seed decoder comparison. External evidence supports the two concerns separately: PANGAEA (Marsocci et al., 2024) reports a similar supervised-baseline pattern on AI4SmallFarms, while the Prithvi-EO-2.0 report's published comparison is a multi-temporal crop-segmentation task rather than a polygon-derived field-extent benchmark (Szwarcman et al., 2024).

Section 5 compares frozen-backbone GeoFM features (decoder trained on frozen features) against full end-to-end fine-tuning in two settings. In-region, across six regions, two GeoFMs (Prithvi and TerraMind), and ten matched seeds per cell, the frozen backbone is TOST-equivalent to full fine-tuning in 9 of 12 region×model cells at $\varepsilon=0.02$ AUROC. Cross-region (train on one country, test on another with no target-region labels), the full 30 directed-transfer matrix gives a more cautious result: a from-scratch U-Net is strongest overall, while frozen GeoFM features beat their full-FT counterparts on the non-Kenya 20-transfer subset and TerraMind frozen is statistically tied with the U-Net there. Combined, the results support testing a frozen backbone with a decoder before paying the cost of full fine-tuning, while retaining a strong supervised baseline and checking explicitly for regimes like the Kenya boundary case. Section 6 reports the Kenya failure case (around 0.1% field-pixel coverage). Section 7 quantifies the parameter savings. Section 8 gives a ten-point protocol.

Contributions. (1) A same-pixel evaluation setup that separates the effect of label choice from that of baseline strength on GeoFM evaluation, applied across six countries with Fields-of-The-World boundaries. (2) Evidence that those two choices shift the reported GeoFM advantage on field-extent tasks, with PAN-GAEA corroborating the supervised-baseline finding. (3) A single-recipe $n=10$ finding that full fine-tuning is often equivalent to frozen-decoder features in-region, and that frozen decoders beat full fine-tuning cross-region on the non-Kenya transfer subset, with extreme label sparsity as a documented boundary condition and a roughly 110× trainable-parameter gap. (4) A ten-point evaluation protocol and a released, audited artifact.

2 Related Work

Geospatial foundation models. Recent GeoFMs pretrain on large unlabeled satellite archives and are reused across tasks: masked-autoencoder models (SatMAE (Cong et al., 2022), Scale-MAE (Reed et al., 2023), Prithvi-EO (Szwarcman et al., 2024)), contrastive and multimodal models (CROMA (Fuller et al., 2023), Clay (Clay Foundation, 2024), TerraMind (Jakubik et al., 2025), AnySat (Astruc et al., 2024)), wavelength-conditioned models (DOFA (Xiong et al., 2024)), spectral models (SpectralGPT (Hong et al., 2024)), pixel-timeseries models (Presto (Tseng et al., 2023)), and large supervised pretraining (SatlasPretrain (Bastani et al., 2023)). Their downstream evaluations almost always fine-tune the backbone. We test that default for field-extent segmentation.

Frozen features vs. fine-tuning. Outside Earth observation, a substantial literature documents that frozen pretrained features with a light head are often competitive with full fine-tuning, and that fine-tuning can harm out-of-distribution performance. Kumar et al. (2022) show that fine-tuning distorts pretrained features and underperforms frozen linear probing under distribution shift, which is the pattern we observe across regions. Locked-feature training (Zhai et al., 2022), transfer studies (Kornblith et al., 2019; Kolesnikov et al., 2020), and the linear-probe evaluation of self-supervised models (He et al., 2022) all point in the same direction. We find evidence consistent with the same pattern for geospatial field-extent segmentation, with an explicit boundary condition and a cost analysis.

EO benchmarks and evaluation. GEO-Bench (Lacoste et al., 2023) and PANGAEA (Marsocci et al., 2024) standardize GeoFM evaluation; we use PANGAEA's results as external corroboration. Fields of The World (Kerner et al., 2024) supplies the field polygons that let us replace land-cover proxies. Spatial autocorrelation is a well-known evaluation pitfall in geospatial ML: train and test chips drawn from nearby tiles can inflate scores. We use a chip-grouped split (no chip in both partitions) and report tile-disjoint

sensitivity (Appendix Table 12) to address it. We audit the evaluation choices (labels and baselines) rather than propose a new model.

3   Setup

Data.   We use Sentinel-2 L2A chips paired with field polygons from Fields of The World (Kerner et al., 2024) across six countries spanning smallholder to industrial agriculture: India, Cambodia, Vietnam, Kenya, France, and the Netherlands. For each chip we form two labels on the same pixels. The TRUE label is 1 when the pixel lies inside an FTW field polygon, rasterized to the chip grid in the chip's own CRS. The PROXY label is 1 when the pixel is ESA WorldCover "cropland" (class 40, (Zanaga et al., 2022)). The task throughout is per-pixel binary field-extent segmentation (inside-vs-outside a field polygon); we do not evaluate boundary delineation or instance separation between adjacent parcels, and we use "field mapping" as a synonym for this per-pixel task.

Models.   Non-FM baselines: a per-pixel random forest on the 12 raw S2 bands, a 5×5 windowed random forest (300-d), and a from-scratch U-Net (Ronneberger et al., 2015) (31M parameters). GeoFMs: Prithvi-EO-2.0-300M (Szwarcman et al., 2024) and TerraMind (Jakubik et al., 2025) (with Clay and AnySat for breadth), used in two modes. Frozen: features extracted once, then a linear probe or a trained decoder. Fine-tuned: backbone trained end-to-end with the same decoder.

Nomenclature.   We use three terms consistently. **Frozen-probe** = backbone weights fixed, a linear classifier ($\sim 10^3$ parameters) trained on extracted per-pixel features; Table 1 reports Prithvi consistently, with the four-model breakdown in Appendix Table 6. **Frozen-decoder** = backbone weights fixed, a 4-stage convolutional decoder (2.75M parameters) trained on extracted feature maps; this is the apples-to-apples comparator against full fine-tuning and is the configuration used throughout Sections 5–7 unless noted. **Full-FT** = backbone and the same decoder trained jointly end-to-end (307M trainable parameters). The three configurations can disagree: in Kenya, the best frozen probe across four FMs reports 0.853 AUROC (AnySat; separate frozen-probe sensitivity), while the ten-seed frozen-decoder on Prithvi reports 0.653; we report both with the configuration explicit and discuss the gap in Section 6.

Protocol and statistics.   All models are scored on the same held-out test pixels via a chip-grouped split (no chip in both train and test; overlap = 0; seed 20260514, 25% test). The main frozen-decoder, full-FT, and U-Net comparisons use a single-recipe ten-seed grid with ten matched training seeds per region and one software recipe; we report mean and a seed-paired t-interval at $df{=}9$ for matched frozen-decoder vs. full-FT differences (the same paired analysis used in Table 2 and Appendix Table 7). Frozen-probe AUROC and F1 in Table 1 carry chip-level 95% bootstrap CIs ($B{=}1000$) recomputed over the test chips, available in five of six regions (Cambodia per-chip CIs not recomputed; point estimates only). Equivalence claims use two one-sided tests (TOST) with declared margin $\varepsilon{=}0.02$ AUROC in-region; Holm correction across the 12 primary TOST p-values retains all 9 equivalent cells at $\alpha{=}0.05$ (`ftw_inregion_equivalence.json`). Cross-region uncertainty is seed-paired over ten seeds, with each seed contributing its mean over the directed-transfer subset. The 10 primary directional comparisons (five regions with per-chip uncertainty $\times$ two claim families; Cambodia is excluded because its per-chip CIs were not recomputed) (per-region $\mathrm{RF_{proxy}}{-}\mathrm{RF_{true}}$ on F1, and best-FM${-}\mathrm{RF_{true}}$ on AUROC) survive both Benjamini–Hochberg FDR control at 0.05 and Holm correction at 0.05, with minimum $z{=}6.54$ (`ftw_multiple_comparison.json`); chip-paired Wilcoxon signed-rank confirms the India Prithvi-over-U-Net exception ($p{=}2.4 \times 10^{-4}$, all 12 chunks positive). The evaluation code, metric artifacts, and reproduction commands are released; every primary number was independently recomputed from raw rasters and reproduced to three decimals (Appendix A).

4   Two Evaluation Choices that Change the Result

Table 1 reports, per region, the per-pixel RF and the strong models under both labels (TRUE-label AUROC unless noted).

Table 1: **Two evaluation choices (true-label AUROC; six regions).** The WorldCover proxy lifts the per-pixel RF from 0.55–0.82 to 0.79–0.96, making it foundation-model-competitive. A from-scratch U-Net on TRUE labels reaches 0.89–0.98 everywhere and is competitive with Prithvi frozen-probe in five of six regions (India excepted), so the reported "GeoFM ≫ baseline" gap mostly reflects the choice of baseline. Frozen-Prithvi is now reported as a single consistent model (linear probe on Prithvi-EO-2.0 features); a per-model breakdown across {Prithvi, TerraMind, Clay, AnySat} is in Appendix Table 6. Bracketed values are 95% CIs: chip-level bootstrap (B=1000) for the frozen-probe column (5 of 6 regions; Cambodia point estimate only); seed-level t-interval (df=9) for ten-seed U-Net and FT FM. FT FM = fine-tuned Prithvi (end-to-end). Per-model tile-disjoint sensitivity is in Appendix Table 12.

Region	RF TRUE	RF PROXY	U-Net	frozen-Prithvi	FT-Prithvi
India	0.574	0.786	0.941 [.925, .958]	0.983 [.979, .985]	0.985 [.984, .987]
Cambodia	0.550	0.900	0.948 [.947, .949]	0.924 (no CI)	0.949 [.949, .949]
Vietnam	0.643	0.911	0.964 [.961, .967]	0.929 [.925, .933]	0.958 [.958, .959]
Kenya	0.651	0.806	0.891 [.885, .897]	0.766 [.718, .813]	0.771 [.738, .804]
France	0.695	0.959	0.977 [.977, .978]	0.961 [.958, .964]	0.979 [.978, .980]
Netherlands	0.815	0.928	0.981 [.980, .983]	0.955 [.951, .958]	0.958 [.953, .963]

Choice 1: label source. The proxy raises the per-pixel RF by +0.11 to +0.35 AUROC in every region, turning a near-chance field-membership predictor into one that rivals GeoFMs. The reason is that World-Cover "cropland" is spectrally separable while true field membership is a spatial property. FTW-labeled fields cover a small fraction of a scene, while WorldCover calls a majority of it cropland. The proxy therefore reframes the task as "is this managed land?" rather than "is this pixel in a field?" (Appendix).

Choice 2: baseline strength. On TRUE labels a supervised U-Net reaches 0.89–0.98 AUROC in all six regions. Compared against a single consistent FM (Prithvi frozen-probe), the U-Net has higher point AUROC in five of six regions (Vietnam, Kenya, France, Netherlands, Cambodia); India is the certified GeoFM exception (Wilcoxon p=2.4×10^{-4} on per-chip paired chunks). For Vietnam, the U-Net's ten-seed CI [.961, .967] is disjoint from frozen-Prithvi's [.925, .933]; for Cambodia we have only point estimates (no per-chip CI). India is the only region where frozen-Prithvi's CI [.979, .985] is above the U-Net point estimate (0.941). The "GeoFM ≫ baseline" gap therefore reflects, in substantial part, the choice of baseline rather than a transferable representational advantage. A per-pixel RF cannot use spatial context, and a 5×5 windowed RF closes only about 0.01 of the gap (Appendix). The per-region best across {Prithvi, TerraMind, Clay, AnySat} (Appendix Table 6) raises the frozen-FM Kenya and Netherlands cells to 0.853 (AnySat) and 0.961 (AnySat), but tile-disjoint sensitivity (Appendix Table 12) shows the AnySat advantage does not survive a split-design change; on the apples-to-apples Prithvi-only frozen-probe comparison reported above, the U-Net is the stronger model in those two regions. In-region, Prithvi frozen-probe beats the U-Net in only one of six regions (India), where Prithvi leads by roughly 0.04 AUROC, and the direction is supported by a separate chip-paired one-sided Wilcoxon signed-rank test (n=12 paired chunks; p=2.4×10^{-4}; all 12 pairs positive). This chunk audit supports India as a robust regional exception rather than single-seed noise. We retain this exception in the analysis rather than dismissing it. Possible contributors include Prithvi's HLS global pretraining (which may include Indian agro-climates in unknown proportion), India's distinctive smallholder spatial layout, and ordinary single-region noise at the between-region scale. Cambodia, with smaller fields than India, is a tie, so field size alone does not explain the pattern. We do not have a single confident explanation and recommend caution before generalizing the supervised-baseline result to small-field, multispectral-pretrained settings.

External corroboration (PANGAEA). On AI4SmallFarms (Persello et al., 2023) (manually digitized field boundaries), PANGAEA (Marsocci et al., 2024) reports a from-scratch U-Net at 46.3 mIoU, beating every evaluated GeoFM (Prithvi 26.9, DOFA 27.1, Scale-MAE 21.5). Conversely, the Prithvi-EO-2.0 result of +8.1 mIoU over a from-scratch U-Net on multi-temporal crop segmentation (Szwarcman et al., 2024) comes from a crop-class segmentation task rather than a polygon-derived field-extent benchmark. Both evaluation choices appear in the published literature, independent of our evaluation setup.

5   Frozen Decoders Often Match Full Fine-tuning In-Region; Cross-Region Depends on Regime

Holding the decoder, recipe, labels, and evaluation pixels fixed, Table 2 compares frozen-backbone GeoFM features against full end-to-end fine-tuning in a single-recipe ten-seed grid with ten matched seeds.

Table 2: **Frozen-decoder vs. full fine-tuning, in-region and cross-region (true-label AUROC).** *Left:* frozen backbone + trained decoder vs. full fine-tuning of the same architecture, with ten matched seeds per cell. 95% CIs on $\Delta = $ frozen $-$ fullFT use a seed-paired t-interval (df=9). A dagger marks TOST-equivalence at ε=0.02 AUROC by the conservative criterion that the 95% CI lies fully within $[-0.02, +0.02]$: 9 of 12 cells pass. Kenya rejects equivalence for both GeoFMs with full-FT ahead; TerraMind India is non-equivalent in the frozen-favored direction because the CI extends past +0.02. *Right:* mean AUROC over all 30 directed transfers and the non-Kenya 20 subset. U-Net is strongest on the full matrix; on non-Kenya transfers, both frozen GeoFMs beat their full-FT counterparts, and TerraMind frozen is statistically indistinguishable from U-Net.

In-region: frozen decoder vs. full-FT						Cross-region mean AUROC		
Model	Region	frozen	full-FT	Δ	95% CI	Config	all 30	non-Kenya 20
Prithvi	India	0.982	0.985	−0.004	$[-0.006, -0.002]^\dagger$	U-Net (scratch)	**0.826**	**0.842**
Prithvi	Cambodia	0.947	0.949	−0.002	$[-0.003, -0.001]^\dagger$	TerraMind frozen	0.781	0.839
Prithvi	Vietnam	0.955	0.958	−0.004	$[-0.004, -0.003]^\dagger$	TerraMind full-FT	0.781	0.813
Prithvi	Kenya	0.653	0.771	−0.117	$[-0.176, -0.059]$	Prithvi full-FT	0.780	0.810
Prithvi	France	0.982	0.979	+0.003	$[+0.002, +0.004]^\dagger$	Prithvi frozen	0.767	0.816
Prithvi	Netherlands	0.971	0.958	+0.013	$[+0.008, +0.018]^\dagger$			
TerraMind	India	0.968	0.948	+0.020	$[+0.005, +0.036]$			
TerraMind	Cambodia	0.942	0.948	−0.006	$[-0.007, -0.005]^\dagger$			
TerraMind	Vietnam	0.951	0.956	−0.004	$[-0.005, -0.004]^\dagger$			
TerraMind	Kenya	0.613	0.710	−0.097	$[-0.146, -0.048]$			
TerraMind	France	0.979	0.978	+0.001	$[+0.000, +0.002]^\dagger$			
TerraMind	Netherlands	0.961	0.952	+0.009	$[+0.003, +0.015]^\dagger$			

† TOST-equivalent within ±0.02 AUROC (seed-paired t-interval, df=9, n=10 seeds).

Table 3: **In-region IoU complements AUROC** (mean over 10 seeds, threshold p=0.5). The IoU pattern favors the U-Net more often than AUROC: U-Net wins outright in five regions (India, Vietnam, Kenya, France, Netherlands), while Full-FT leads in Cambodia. The Kenya entries for the frozen and full-FT configurations remain near all-negative at threshold 0.5. Full AUROC/AP/F1/IoU breakdown in Appendix Table 13.

Region (positive %)	U-Net IoU	Frozen-decoder IoU	Full-FT IoU
India (∼0.3%)	**0.455**	0.386	0.433
Cambodia (∼23%)	0.826	0.850	**0.856**
Vietnam (∼18%)	**0.854**	0.839	0.847
Kenya (∼0.1%)	**0.086**	0.000	0.005
France (∼11%)	**0.891**	0.850	0.856
Netherlands (∼3.8%)	**0.810**	0.699	0.709

In-region. With the backbone frozen and only a decoder trained, performance is statistically equivalent to full fine-tuning in nine of twelve region×model cells across the single-recipe ten-seed grid (Table 2, TOST at ε=0.02 AUROC; full per-seed breakdown in Appendix Table 7). Prithvi is equivalent in five of six regions: India, Cambodia, Vietnam, France, and the Netherlands. TerraMind is equivalent in four of six: Cambodia, Vietnam, France, and the Netherlands. The three non-equivalent cells are informative rather than noisy: Kenya favors full-FT for both GeoFMs (Prithvi Δ=−0.117, CI $[-0.176, -0.059]$; TerraMind Δ=−0.097, CI $[-0.146, -0.048]$), while TerraMind India favors the frozen decoder in direction but misses equivalence because the CI extends past the +0.02 margin (Δ=+0.020, CI $[+0.005, +0.036]$). Outside Kenya, the largest

fine-tuning advantage is TerraMind Cambodia at 0.006 AUROC, well inside the declared equivalence band. An earlier apparent fine-tuning advantage came from an architecture confound: comparing a fine-tune-plus-decoder against a frozen linear probe. Giving the frozen backbone the same decoder removes the gap in most in-region cells.

IoU complements AUROC. For an imbalanced segmentation task (positive rates spanning 0.1%–23%), AUROC alone can obscure threshold behavior. Table 3 reports mean per-region IoU at threshold 0.5: U-Net wins outright in five regions, while full-FT leads only in Cambodia. The Kenya entries for the frozen and full-FT configurations remain near all-negative at threshold 0.5. Two reading implications follow: (i) the U-Net is the strongest configuration on the segmentation metric more often than the AUROC view suggests (Section 4 Choice 2 gives this interpretation); (ii) the IoU view does not show a systematic full-FT advantage over the frozen decoder. Because these are threshold metrics, we do not make an IoU-equivalence claim.

What about boundary delineation specifically? Our task is field-extent segmentation, not boundary delineation or instance separation (Section 3). To check whether *any* of the evaluated models achieves boundary-aware performance, we re-evaluated on a boundary zone (within ≤ 2 pixels of a field edge, India test set, n=203,864 boundary pixels). The five frozen-probe configurations evaluated here (four FMs + per-pixel RF) all fall to near-chance on this slice (Table 4: AUROC 0.57–0.59 for Clay, Prithvi, TerraMind, AnySat, RF), against 0.94–0.98 on the full-region task. U-Net, frozen-decoder, and full-FT were not evaluated on the boundary slice; we therefore restrict the claim to frozen-probe models. The frozen-probe GeoFM advantage is concentrated in within-field interior pixels, not at boundaries. This is the interpretation of our task: a pixel-membership benchmark, not an instance-boundary benchmark. Papers using FTW for true boundary delineation (e.g. object-F1 or Boundary-IoU style metrics) ask a strictly harder question and are outside our scope; we report this control explicitly so the field-extent finding is not misread as a boundary-delineation claim.

Table 4: **Boundary-zone evaluation (India).** Restricting evaluation to pixels within ≤ 2 pixels of a field edge (n=203,864 pixels) drops the five frozen-probe configurations evaluated here (four FMs + per-pixel RF) to near-chance AUROC, against 0.94–0.98 on the full-region task. The U-Net, frozen-decoder, and full-FT configurations were not evaluated on this slice. None of the frozen-probe configurations is a boundary-delineation specialist; the field-extent advantage rests on interior context.

Slice	RF	Clay	Prithvi	TerraMind	AnySat	full-region AUROC reference
boundary zone ($\leq$2 px)	0.586	0.571	0.576	0.584	0.582	—
full region (India)	0.574	0.577	0.983	0.967	0.939	cf. Table 1

Cross-region. Transferring across countries without target-region labels, the ten-seed grid covers all 30 directed train-country→test-country transfers among the six regions (Appendix Table 9). The full matrix does *not* support a broad frozen-GeoFM transfer win: the from-scratch U-Net is strongest overall (0.826 mean AUROC), followed by TerraMind full-FT and TerraMind frozen (both 0.781), Prithvi full-FT (0.780), and Prithvi frozen (0.767). Seed-paired deltas over the 30 transfers show U-Net ahead of both frozen GeoFMs (Prithvi frozen minus U-Net = -0.059, CI $[-0.067, -0.051]$; TerraMind frozen minus U-Net = -0.045, CI $[-0.053, -0.036]$). Prithvi frozen also trails Prithvi full-FT on the full matrix (-0.013, CI $[-0.021, -0.006]$), while TerraMind frozen and TerraMind full-FT are tied (-0.000, CI $[-0.013, +0.013]$).

The frozen-over-FT cross-region result appears in the non-Kenya subset. Kenya is independently characterized as a sparse-positive case on three grounds before its transfers are partitioned out: extreme label sparsity ($\sim$0.1% positive pixels, the lowest in the study), the smallest training chip count (155), and threshold-metric collapse on trained GeoFM configurations (Section 6, Appendix Table 13). On the non-Kenya 20 directed transfers, both frozen GeoFMs beat their full-FT counterparts: Prithvi frozen minus Prithvi full-FT is +0.006 AUROC (CI $[+0.001, +0.011]$), and TerraMind frozen minus TerraMind full-FT is +0.025 (CI $[+0.019, +0.032]$). Relative to the U-Net, TerraMind frozen is statistically indistinguishable on non-Kenya transfers (-0.004, CI $[-0.013, +0.005]$), while Prithvi frozen is lower (-0.026, CI $[-0.033, -0.019]$). The

result is therefore conditional: frozen decoders beat full-FT in-region and on non-Kenya transfer, but a from-scratch U-Net remains the strongest cross-region model on the full directed matrix.

Figure 1: **Transfer gap.** Six-region in-region mean (●) vs. full 30-transfer cross-region mean (■). The U-Net is strongest cross-region on the full matrix; frozen decoders are primarily useful as lower-cost alternatives to full fine-tuning rather than as general cross-region winners.

6   Characterizing the Kenya Boundary Case

Kenya is the consistent sparse-positive boundary case. In-region, full fine-tuning beats the frozen decoder for both GeoFMs in the ten-seed grid: Prithvi frozen 0.653 vs. full-FT 0.771 ($\Delta = -0.117$, CI $[-0.176, -0.059]$), and TerraMind frozen 0.613 vs. full-FT 0.710 ($\Delta = -0.097$, CI $[-0.146, -0.048]$). Cross-region, Kenya-involved transfers are also the hardest subset: on the 10 Kenya-involved directions, U-Net averages 0.793 AUROC, while frozen Prithvi and frozen TerraMind average 0.669 and 0.666. Two measured properties distinguish Kenya. First, label sparsity: Kenya's true-field-pixel coverage in training masks is the lowest of any region at about 0.1%, versus India 0.3%, Netherlands 3.8%, France 11%, Vietnam 18%, Cambodia 23%. This is not field size: Cambodia has the smallest fields (79% under 0.3 ha) but the highest coverage (23%) and does not show the same failure, so parcel size alone does not explain the boundary. Second, training-set size: Kenya has the fewest chips (155). Spatial fragmentation may also contribute, but we did not quantify it independently. Under this measured combination, frozen-feature decoders are unstable (seed std up to ±0.04), and the supervised U-Net is the most robust tested model on threshold metrics.

Reconciling Kenya numbers across tables.   Kenya is the one region where the three configurations defined in Section 3 disagree numerically. **Best frozen-probe** (linear classifier on AnySat features, reported in Appendix Table 6 from a separate frozen-probe sensitivity, not the ten-seed decoder grid) scores 0.853 AUROC; **frozen-decoder** (Prithvi features, 2.75M-parameter decoder, Table 2) scores 0.653; the ten-seed threshold-metrics mean (Appendix Table 13) is 0.653 AUROC and 0.000 IoU. Tile-disjoint sensitivity (Appendix Table 12) further shows that AnySat's chip-grouped Kenya score does not survive a split-design change ($0.853 \rightarrow 0.580$), so this best-of-four Appendix cell is fragile in addition to being from a different configuration. The pattern is consistent with, but does not prove, a *feature-adaptability* explanation: under ~0.1% positive pixels and only 155 training chips, the discriminative signal sits in feature dimensions a generic pretraining objective did not prioritize, and a frozen backbone cannot reshape its representation to surface them; full fine-tuning (307M trainable parameters) and a from-scratch U-Net (31M) both *can* reshape features and both outscore the frozen-decoder configuration (0.771 and 0.891 vs 0.653). This observation argues against a simple explanation based only on the decoder having too many parameters, but it does not identify the causal mechanism. In Section 7 and the cross-region narrative, we use the frozen-decoder Prithvi number (0.653) as the canonical Kenya frozen value, since it is the apples-to-apples comparator against fine-tuning. Threshold metrics sharpen the boundary: at probability threshold 0.5, the frozen decoder predicts all negatives and full fine-tuning is near all-negative on Kenya (mean IoU 0.000 and 0.005;

Appendix Table 13); only the supervised U-Net recovers substantial positives (mean IoU 0.086). Kenya is a boundary case across both rank and threshold metrics, not an AUROC artifact.

We do not state a hard numeric threshold. With one region below about 0.2% coverage, the transition is an n=1 observation, and a precise cutoff would overclaim. A working diagnostic instead: when annotated positives are very sparse ($\lesssim$0.2% of pixels) and the training set is small, treat frozen-feature decoders as a risk and compare them directly with a from-scratch supervised CNN. Practitioners can check their own positive rate and seed variance to decide. Establishing the exact boundary is future work.

7 Cost-Efficiency of Frozen Features

Table 5 contrasts trainable parameters and per-region training cost. A frozen backbone with a decoder trains 2.75M parameters versus 307M for full fine-tuning, about 110× fewer, while matching AUROC in the 9 of 12 TOST-equivalent region×model cells (Table 7) and placing TerraMind India essentially at the equivalence margin by point estimate (Δ=+0.020) but not by CI. Kenya is the only region where full-FT decisively wins for both GeoFMs. A frozen linear probe trains about 10^3 parameters in seconds on CPU. AUROC parity with the 31M-parameter U-Net is region-dependent: in the ten-seed in-region decoder comparison, U-Net has higher point AUROC than frozen-Prithvi in four of six regions (Cambodia, Vietnam, Kenya, Netherlands), while frozen-Prithvi is higher in India and narrowly in France. The largest gap is Kenya, where U-Net leads frozen-Prithvi by 0.237 AUROC. On IoU, the U-Net wins outright in 5 of 6 regions (Table 3). The frozen-probe cost advantage is robust; matched-accuracy equality vs the supervised baseline is region-specific. For cross-region deployment, the frozen decoder also needs no target-region labels, but the full transfer matrix shows that it should be compared directly with a supervised U-Net rather than assumed to transfer best.

Figure 2: **Cost vs. performance.** Six-region mean in-region AUROC against trainable parameters (log scale). All GeoFM points use Prithvi consistently. Frozen options (a ∼1K-parameter linear probe or a 2.75M-parameter decoder) sit far left of the fully trained models. The frozen *decoder* is TOST-equivalent to the 307M full fine-tune in 9 of 12 region×model cells (Table 7). The frozen *probe* has lower point AUROC than the 31M from-scratch U-Net in most regions; India is the main GeoFM exception.

Table 5: **Cost asymmetry.** Trainable parameters and per-region training cost. The frozen-decoder pipeline is TOST-equivalent to full fine-tuning in 9 of 12 region×model cells (Table 7) and within 0.02 AUROC in one more by rounded point estimate, at a small fraction of the trainable parameters. AUROC parity with the from-scratch U-Net is region-dependent; on IoU, the U-Net wins outright in 5 of 6 regions (Table 3).

Method	trainable params	per-region train	target labels
per-pixel RF	N/A (fitted trees)	seconds, CPU	yes
frozen FM + linear probe	∼1,000	seconds, CPU	yes (source only, transfer)
frozen backbone + decoder	2.75M	∼12 GPU-min	yes
supervised U-Net	31M	∼15 GPU-min	yes
full fine-tune (Prithvi)	307M	∼20 GPU-min	yes

8   A Corrected-Evaluation Protocol

We distill the study into a ten-point checklist for field-level GeoFM benchmarking. **Labels:** (1) evaluate against field-extent labels derived from field polygons, not a land-cover proxy; treat proxy-only rankings as tentative. (2) Make the label comparison same-pixel paired. **Baselines:** (3) include a strong task-specific supervised baseline (U-Net), not only a per-pixel spectral model. (4) Report a frozen-feature probe and a fine-tuned variant; do not assume fine-tuning helps. **Splits:** (5) group by chip. (6) Add a scene or tile-disjoint split, and a cross-region split. **Preprocessing:** (7) use each model's own normalization; exclude no-data. **Statistics:** (8) cluster uncertainty at the chip level, use multiple seeds, apply multiple-comparison correction. **Interpretation:** (9) run an edge-vs-interior control before claiming boundary understanding. (10) Report across field-size and label-sparsity regimes, and report trainable-parameter and compute cost alongside accuracy.

Worked example: re-reading a published ranking.   The Prithvi-EO-2.0 report (Szwarcman et al., 2024) reports a +8.1 mIoU gap for Prithvi-EO-2.0-600M over a from-scratch U-Net on multi-temporal crop segmentation (50.7 vs. 42.6 mIoU in its Table 9). Protocol step (1) flags direct transfer of that ranking to our setting as task-dependent: crop-class segmentation is not polygon-derived field-extent segmentation, so the result should be re-tested on field-polygon labels before being treated as evidence about field membership. With polygon-derived labels and a strong baseline (steps 1 to 3), PANGAEA (Marsocci et al., 2024) reports on AI4SmallFarms (Persello et al., 2023) (manually digitized parcels) a from-scratch U-Net at 46.3 mIoU, beating every evaluated GeoFM (Prithvi 26.9, DOFA 27.1, Scale-MAE 21.5). Multi-temporal crop segmentation and single-date AI4SmallFarms parcel delineation are different tasks/datasets, so this is not a direct apples-to-apples inversion of the Prithvi result; rather, it illustrates why proxy-label wins should be re-tested under steps (1)–(3).

Practitioner implications: (i) Cost: a frozen backbone with a decoder trains about 110× fewer trainable parameters than full fine-tuning, and a linear probe about 10^3 (Table 5). It is cheaper to train and lets multiple task-specific heads share a single ∼300M backbone; the backbone itself must still be resident at feature-extraction time, so the saving is in training and head versioning rather than inference memory. Frozen-feature extraction is a one-time cost per chip (the backbone is invoked once and the result cached); subsequent head retraining and cross-region head transfer reuse the cached features at no additional backbone cost. (ii) Label-scarce deployment: for a new region with no local labels, the full cross-region matrix supports frozen decoders over full fine-tuning on the non-Kenya transfer subset for both GeoFMs, but it does not support a broad claim that frozen GeoFMs beat a source-trained U-Net. On the full 30-transfer matrix the U-Net is strongest; on non-Kenya transfers TerraMind frozen is statistically tied with the U-Net, while Prithvi frozen is lower. (iii) Model selection: for this single-date task, a frozen decoder is a low-cost configuration to test first, not a general replacement for full fine-tuning or a substitute for a strong supervised baseline; sparse-positive regimes require a direct comparison with a supervised CNN.

9   Discussion, Limitations, Conclusion

Scope.   Our claims are scoped to agricultural field-extent segmentation from single-date Sentinel-2 with true field labels (per-pixel inside-vs-outside field polygon; we do not evaluate boundary delineation or instance separation). They do not necessarily extend to other tasks (e.g. crop-type, change detection), other sensors, or multi-temporal regimes. GeoFM pretraining may help there.

Broader impact.   Automatic field-extent maps are used downstream in agricultural planning, subsidy allocation, crop monitoring, and land-tenure assessment. The same maps can also enable land-use surveillance, regulatory enforcement, or asset valuation that affects smallholder farmers without their consent. Our methodology choices (true labels rather than land-cover proxies, a strong supervised baseline, explicit reporting of boundary-zone failure) aim to keep claims about "what works" aligned with the actual task and to make weakness in sparse-label regimes (e.g. Kenya) explicit. Deployers should not generalize results across agro-climatic regimes without re-evaluating on local labels, and decisions with consequences for individuals should not be automated from these maps alone.

Scope of the claim.   The claim is not that GeoFMs are useless. Current evaluations overstate their advantage for in-distribution field mapping with reasonable supervision; the practical value here is as frozen feature extractors, which are low-cost and often match full fine-tuning in-region. Cross-region, the value is narrower: frozen decoders beat full fine-tuning on the non-Kenya transfer subset, but the U-Net is strongest on the full directed matrix.

Limitations.   Four GeoFMs evaluated here (PANGAEA covers more, with a similar supervised-baseline pattern); a single supervised architecture (PANGAEA provides corroborating U-Net results); FTW partial annotation in sparse regions (our three-region sensitivity check does not indicate that it drives the frozen-FM result, Appendix); cross-region transfer is unfavorable to frozen GeoFMs on the full 30-transfer matrix relative to the U-Net, with the frozen-over-FT result limited to the non-Kenya subset; and the training recipe is harmonized across models but not byte-identical: the from-scratch U-Net runs 150 epochs because it starts from random initialization, while the pretrained Prithvi backbone runs 80 epochs because it starts from a strong initialization; optimizer choices match common practice for each architecture (Adam for the U-Net, AdamW with backbone/decoder learning-rate split for the GeoFM). Evaluation pixels, labels, chip-grouped split, loss, augmentation, and seed family are identical (Appendix Table 8). One additional caveat is that frozen-feature deployment requires a one-time feature extraction pass over the imagery (the ∼300M backbone is invoked once per chip and the result is cached), which is not counted in Table 5's training-time column. We discuss this deployment overhead in Section 7; per-chip extraction wall-times are not separately tabulated.

Connection to the broader foundation-model literature.   The cross-region result is partly consistent, for geospatial models, with what Kumar et al. (2022) showed for vision: fine-tuning can distort pretrained features and underperform frozen probing under distribution shift. We see that pattern on the non-Kenya transfer subset, where frozen decoders beat full fine-tuning for both GeoFMs. The full 30-transfer matrix is more cautious because Kenya-involved transfers favor task-trained supervised models and the U-Net is strongest overall. This supports a narrower recommendation: test a frozen decoder before full fine-tuning, but do not treat it as a transfer rule. The released evaluation setup can test where this pattern persists.

Conclusion.   For single-date Sentinel-2 field-extent segmentation, our controlled six-region study suggests three evaluation choices: (i) evaluate on polygon-derived field-extent labels, not a land-cover proxy; (ii) compare against a strong task-specific supervised baseline (e.g. a from-scratch U-Net); and (iii) test frozen GeoFM features with a small decoder before paying the cost of full fine-tuning. In a single-recipe 10-seed analysis, frozen-decoder features are TOST-equivalent to full fine-tuning in 9 of 12 region×model cells (Prithvi 5 of 6, TerraMind 4 of 6). Kenya is the documented exception (label sparsity ∼0.1%): full-FT decisively wins for both GeoFMs. TerraMind India is the remaining non-equivalent cell, in the frozen-favored direction but with CI past the equivalence margin. The result is established for this single-date setting; multi-temporal regimes (where Prithvi-EO-2.0 was designed to operate) are out of scope.

Cross-region, the conclusion is conditional rather than uniformly frozen-favored. On the full 30 directed-transfer matrix, a from-scratch U-Net is the strongest configuration, and both frozen GeoFMs trail it. On the non-Kenya 20-transfer subset, both frozen GeoFMs beat their full-FT counterparts by seed-paired CIs excluding zero, and TerraMind frozen is statistically tied with the U-Net. Thus the practical recommendation is to test a frozen decoder as a low-cost alternative to full fine-tuning, but to keep a strong supervised U-Net in the benchmark before claiming cross-region transfer advantages. The equivalent frozen-decoder cells use roughly $110\times$ fewer trainable parameters than full fine-tuning. We release the code, metrics, protocol, and artifacts so that future GeoFM evaluations can audit both evaluation choices directly.

References

Guillaume Astruc, Nicolas Gonthier, Clement Mallet, and Loic Landrieu. AnySat: One earth observation model for many resolutions, scales, and modalities. *arXiv preprint arXiv:2412.14123*, 2024.

Favyen Bastani, Piper Wolters, Ritwik Gupta, Joe Ferdinando, and Aniruddha Kembhavi. SatlasPretrain: A large-scale dataset for remote sensing image understanding. In *International Conference on Computer Vision (ICCV)*, 2023.

Clay Foundation. Clay foundation model: An open source ai model for earth. `https://clay-foundation.github.io/model/`, 2024. v1.5; open community model.

Yezhen Cong, Samar Khanna, Chenlin Meng, Patrick Liu, Erik Rozi, Yutong He, Marshall Burke, David B. Lobell, and Stefano Ermon. SatMAE: Pre-training transformers for temporal and multi-spectral satellite imagery. In *Advances in Neural Information Processing Systems (NeurIPS)*, 2022.

Anthony Fuller, Koreen Millard, and James R. Green. CROMA: Remote sensing representations with contrastive radar-optical masked autoencoders. In *Advances in Neural Information Processing Systems (NeurIPS)*, 2023.

Kaiming He, Xinlei Chen, Saining Xie, Yanghao Li, Piotr Dollár, and Ross Girshick. Masked autoencoders are scalable vision learners. In *IEEE/CVF Conference on Computer Vision and Pattern Recognition (CVPR)*, 2022.

Danfeng Hong, Bing Zhang, Xuyang Li, Yuxuan Li, Chenyu Li, Jing Yao, Naoto Yokoya, Hao Li, Pedram Ghamisi, Xiuping Jia, Antonio Plaza, Paolo Gamba, Jon Atli Benediktsson, and Jocelyn Chanussot. SpectralGPT: Spectral remote sensing foundation model. *IEEE Transactions on Pattern Analysis and Machine Intelligence*, 2024.

Johannes Jakubik, Felix Yang, Benedikt Blumenstiel, Erik Scheurer, Rocco Sedona, Stefano Maurogiovanni, Jente Bosmans, Nikolaos Dionelis, Valerio Marsocci, Niklas Kopp, Rahul Ramachandran, Paolo Fraccaro, Thomas Brunschwiler, Gabriele Cavallaro, Juan Bernabe-Moreno, and Nicolas Longépé. TerraMind: Large-scale generative multimodality for earth observation. In *International Conference on Computer Vision (ICCV)*, 2025. arXiv:2504.11171.

Hannah Kerner, Snehal Chaudhari, Aninda Ghosh, Caleb Robinson, Adeel Ahmad, Eddie Choi, Nathan Jacobs, Chris Holmes, Matthias Mohr, Rahul Dodhia, Juan M. Lavista Ferres, and Jennifer Marcus. Fields of the world: A machine learning benchmark dataset for global agricultural field boundary segmentation. *arXiv preprint arXiv:2409.16252*, 2024.

Alexander Kolesnikov, Lucas Beyer, Xiaohua Zhai, Joan Puigcerver, Jessica Yung, Sylvain Gelly, and Neil Houlsby. Big transfer (BiT): General visual representation learning. In *European Conference on Computer Vision (ECCV)*, 2020.

Simon Kornblith, Jonathon Shlens, and Quoc V. Le. Do better ImageNet models transfer better? In *IEEE/CVF Conference on Computer Vision and Pattern Recognition (CVPR)*, 2019.

Ananya Kumar, Aditi Raghunathan, Robbie Jones, Tengyu Ma, and Percy Liang. Fine-tuning can distort pretrained features and underperform out-of-distribution. In *International Conference on Learning Representations (ICLR)*, 2022.

Alexandre Lacoste, Nils Lehmann, Pau Rodriguez, Evan David Sherwin, Hannah Kerner, Björn Lütjens, Jeremy Andrew Irvin, David Dao, Hamed Alemohammad, Alexandre Drouin, Mehmet Gunturkun, Gabriel Huang, David Vazquez, Dava Newman, Yoshua Bengio, Stefano Ermon, and Xiao Xiang Zhu. GEO-Bench: Toward foundation models for earth monitoring. In *Advances in Neural Information Processing Systems (NeurIPS) Datasets and Benchmarks Track*, 2023. arXiv:2306.03831.

Valerio Marsocci, Yuru Jia, Georges Le Bellier, David Kerekes, Liang Zeng, Sebastian Hafner, Sebastian Gerard, Eric Brune, Ritu Yadav, Ali Shibli, Heng Fang, Yifang Ban, Maarten Vergauwen, Nicolas Audebert, and Andrea Nascetti. PANGAEA: A global and inclusive benchmark for geospatial foundation models. *arXiv preprint arXiv:2412.04204*, 2024.

Claudio Persello, Jeroen Grift, Xinyan Fan, Claudia Paris, Ronny Hänsch, Mila Koeva, and Andrew Nelson. AI4SmallFarms: A dataset for crop field delineation in Southeast Asian smallholder farms. *IEEE Geoscience and Remote Sensing Letters*, 20, 2023.

Colorado J. Reed, Ritwik Gupta, Shufan Li, Sarah Brockman, Christopher Funk, Brian Clipp, Kurt Keutzer, Salvatore Candido, Matt Uyttendaele, and Trevor Darrell. Scale-MAE: A scale-aware masked autoencoder for multiscale geospatial representation learning. In *International Conference on Computer Vision (ICCV)*, 2023.

Olaf Ronneberger, Philipp Fischer, and Thomas Brox. U-Net: Convolutional networks for biomedical image segmentation. In *Medical Image Computing and Computer-Assisted Intervention (MICCAI)*, 2015.

Daniela Szwarcman, Sujit Roy, Paolo Fraccaro, Þorsteinn Elí Gíslason, Benedikt Blumenstiel, Rinki Ghosal, Pedro Henrique de Oliveira, Joao Lucas de Sousa Almeida, Rocco Sedona, Yanghui Kang, Srija Chakraborty, Sizhe Wang, Carlos Gomes, Ankur Kumar, Myscon Truong, Denys Godwin, Hyunho Lee, Chia-Yu Hsu, Rohit Lal, Ata Akbari Asanjan, Besart Mujeci, Disha Shidham, Trevor Keenan, Paulo Arevalo, Wenwen Li, Hamed Alemohammad, Pontus Olofsson, Christopher Hain, Robert Kennedy, Bianca Zadrozny, David Bell, Gabriele Cavallaro, Campbell Watson, Manil Maskey, Rahul Ramachandran, and Juan Bernabe Moreno. Prithvi-EO-2.0: A versatile multi-temporal foundation model for earth observation applications. *arXiv preprint arXiv:2412.02732*, 2024.

Gabriel Tseng, Ruben Cartuyvels, Ivan Zvonkov, Mirali Purohit, David Rolnick, and Hannah Kerner. Lightweight, pre-trained transformers for remote sensing timeseries. *arXiv preprint arXiv:2304.14065*, 2023.

Zhitong Xiong, Yi Wang, Fahong Zhang, Adam J. Stewart, Joëlle Hanna, Damian Borth, Ioannis Papoutsis, Bertrand Le Saux, Gustau Camps-Valls, and Xiao Xiang Zhu. Neural plasticity-inspired multimodal foundation model for earth observation. *arXiv preprint arXiv:2403.15356*, 2024.

Daniele Zanaga, Ruben Van De Kerchove, Dirk Daems, and Olivier Arino. ESA WorldCover 10 m 2021 v200. *Zenodo*, 2022. doi: 10.5281/zenodo.7254221.

Xiaohua Zhai, Xiao Wang, Basil Mustafa, Andreas Steiner, Daniel Keysers, Alexander Kolesnikov, and Lucas Beyer. LiT: Zero-shot transfer with locked-image text tuning. In *IEEE/CVF Conference on Computer Vision and Pattern Recognition (CVPR)*, 2022.

A Reproducibility and Controls

All experiments use the same canonical split (chip-grouped, seed 20260514, overlap 0). Primary numbers were independently recomputed from raw rasters and features and reproduced to three decimals; label-to-imagery alignment was verified at 100% (every positive pixel inside a field polygon, every negative outside) in all six regions. Controls: a per-pixel ablation (1×1 convolutions) falls to $\approx$RF, and a 5×5 windowed RF gains only about 0.01 AUROC, which confirms that the U-Net and GeoFM advantage is learned spatial context rather than naive pooling. An edge-pixel control localizes the advantage to within-field interior context. An FTW partial-labeling sensitivity test (restricting negatives to high-confidence non-cropland)

Table 6: **Per-region breakdown of frozen-probe AUROC across four FMs** (true-label, linear probe, deterministic given the split). The Table 1 main column uses Prithvi-EO-2.0 consistently; this table reports each FM separately for transparency. **Bold** marks the per-region winner. AnySat wins Kenya (0.853) and Netherlands (0.961), but tile-disjoint sensitivity (Table 12) shows the AnySat scores do not survive a split-design change (0.853 → 0.580 on Kenya; 0.943 → 0.605 on France); we therefore use the Prithvi-only column as the main comparison. Bootstrap 95% CIs from B=1000 chip-level resamples.

Region	Prithvi	TerraMind	Clay	AnySat
India	**0.983** [.979,.985]	0.967 [.963,.971]	0.577 [.554,.601]	0.939 [.915,.959]
Vietnam	**0.929** [.925,.933]	0.916 [.911,.921]	0.503 [.495,.511]	0.897 [.880,.915]
Kenya	0.766 [.718,.813]	0.745 [.699,.789]	0.556 [.505,.599]	**0.853** [.825,.881]
France	**0.961** [.958,.964]	0.951 [.947,.954]	0.501 [.494,.509]	0.943 [.927,.957]
Netherlands	0.955 [.951,.958]	0.943 [.938,.948]	0.498 [.488,.507]	**0.961** [.956,.967]

Cambodia per-chip bootstrap CIs were not recomputed; available per-model point estimates are Prithvi 0.924, TerraMind 0.918, and Clay 0.491. No Cambodia AnySat result is present in the artifact.

Table 7: **Seed-paired TOST equivalence for frozen-decoder vs. full fine-tune (12 cells: two GeoFMs × six regions).** Per-seed AUROC values (seeds 0–9), paired delta $\Delta_s = \text{frozen}_s - \text{FT}_s$ averaged over seeds, 95% paired t-interval at df=9, and TOST verdict at declared equivalence margin ε=0.02. The paired analysis uses matched random seeds for each frozen/FT pair in the single-recipe 10-seed grid. Source files and aggregate JSON are generated by `scripts/integrate_headline_results.py`. Total TOST-equivalent: 9 of 12.

Model	Region	frozen seeds (s0–s9)	FT seeds (s0–s9)	paired $\Delta \pm \sigma$	95% CI
Prithvi	India	.984, .981, .983, .985, .983, .979, .980, .979, .985, .978	.982, .988, .985, .986, .986, .986, .983, .982, .988, .986	-0.004 ± 0.003	$[-0.006, -0.002]$ ✓
Prithvi	Cambodia	.948, .948, .946, .947, .946, .946, .948, .948, .948, .947	.949, .949, .948, .950, .949, .949, .949, .949, .949, .948	-0.002 ± 0.001	$[-0.003, -0.001]$ ✓
Prithvi	Vietnam	.954, .955, .954, .955, .955, .955, .955, .954, .955, .955	.958, .957, .958, .959, .959, .959, .958, .958, .958, .960	-0.004 ± 0.001	$[-0.004, -0.003]$ ✓
Prithvi	Kenya	.667, .658, .615, .599, .607, .676, .531, .723, .745, .713	.781, .798, .699, .811, .814, .728, .761, .701, .791, .824	-0.117 ± 0.082	$[-0.176, -0.059]$ ×
Prithvi	France	.981, .982, .981, .982, .982, .982, .982, .981, .981, .981	.980, .978, .981, .979, .979, .977, .977, .979, .979, .979	$+0.003 \pm 0.002$	$[+0.002, +0.004]$ ✓
Prithvi	Netherlands	.971, .973, .971, .971, .970, .974, .971, .968, .968, .971	.964, .957, .953, .954, .963, .961, .946, .964, .951, .965	$+0.013 \pm 0.007$	$[+0.008, +0.018]$ ✓
TerraMind	India	.972, .934, .976, .977, .973, .975, .978, .964, .970, .965	.970, .955, .950, .946, .961, .956, .946, .930, .912, .955	$+0.020 \pm 0.021$	$[+0.005, +0.036]$ ×
TerraMind	Cambodia	.943, .942, .943, .942, .941, .943, .943, .942, .942, .942	.949, .948, .947, .949, .949, .948, .949, .949, .949, .947	-0.006 ± 0.001	$[-0.007, -0.005]$ ✓
TerraMind	Vietnam	.951, .951, .952, .951, .951, .951, .952, .951, .951, .951	.955, .956, .956, .956, .956, .956, .956, .956, .955, .956	-0.004 ± 0.000	$[-0.005, -0.004]$ ✓
TerraMind	Kenya	.610, .632, .638, .596, .537, .576, .707, .643, .569, .625	.820, .724, .788, .611, .573, .696, .696, .773, .721, .703	-0.097 ± 0.069	$[-0.146, -0.048]$ ×
TerraMind	France	.978, .979, .979, .979, .979, .979, .979, .979, .979, .978	.979, .978, .978, .978, .977, .979, .975, .978, .978, .978	$+0.001 \pm 0.001$	$[+0.000, +0.002]$ ✓
TerraMind	Netherlands	.960, .958, .958, .956, .964, .965, .964, .960, .964, .959	.942, .951, .961, .953, .943, .964, .962, .940, .954, .952	$+0.009 \pm 0.009$	$[+0.003, +0.015]$ ✓

✓ = TOST equivalent at ε=0.02 AUROC (95% paired CI fully within ±0.02; equivalent to standard TOST at α=0.025 per side, conservative form). × = not formally equivalent. Kenya is a full-FT win for both GeoFMs; TerraMind India is frozen-favored but its CI extends past +0.02.

leaves the GeoFM true-task AUROC almost unchanged (e.g. India Prithvi 0.983 → 0.987). The single-recipe ten-seed grid covers all 30 directed cross-region pairs for U-Net, Prithvi frozen/full-FT, and TerraMind frozen/full-FT; derived summaries are generated by `scripts/integrate_headline_results.py`. Legacy pilot-run result files remain under `data/results/archive/historical_iterations/` for traceability but are not used for the main-text claims. Code, the evaluation setup, and all metric artifacts (with checksums and end-to-end reproduction commands) are included in the supplementary material submitted alongside this paper (anonymized for double-blind review; Croissant metadata are included, and a persistent DOI is planned for the camera-ready).

Table 8: **Training recipes and controlled factors.** Frozen-decoder and full-FT GeoFM runs share the same decoder, loss, augmentation, schedule, and matched seeds; they differ only in whether the backbone is updated. The U-Net uses its architecture-appropriate optimizer and longer from-scratch schedule. Evaluation pixels, labels, and the chip-grouped split are identical for every model and seed.

Component	Setting
Loss	BCE (capped positive weight, ≤ 50) + Dice
Optimizer	U-Net: Adam, lr 10^{-3}; GeoFM: AdamW (backbone 10^{-4}, decoder 10^{-3})
LR schedule	linear warmup (5 epochs, start factor 0.1) + cosine decay
Augmentation	random horizontal/vertical flips
Input	U-Net: native chip, 12 S2 bands (reflect-padded); GeoFM: 224×224
Decoder	GeoFM: shared 4-stage bilinear-upsample conv decoder (identical for frozen & fine-tuned); U-Net: 4-level (31M)
Epochs	U-Net 150 (from scratch); GeoFM full-FT / frozen-decoder 80
Selection	last epoch (no early stopping); mean±std over 10 matched training seeds in the ten-seed grid

Table 9: **Full cross-region transfer matrix** (true-label AUROC, mean over 10 seeds; train country A, test country B's canonical test pixels). The table covers all 30 directed transfers among the six regions. U-Net is strongest on the full matrix (0.826 mean). On the non-Kenya 20 subset, TerraMind frozen (0.839) is close to U-Net (0.842) and beats TerraMind full-FT (0.813), while Prithvi frozen (0.816) beats Prithvi full-FT (0.810) but remains below U-Net. Seed-paired CIs for subset-level deltas are generated in `data/results/ftw_cross_region_transfer.json`.

A→B	U-Net	Prithvi-FT	Prithvi-frz	TerraMind-FT	TerraMind-frz
India→Cambodia	0.719	0.646	0.629	0.627	0.697
India→Vietnam	0.698	0.664	0.653	0.643	0.699
India→Kenya	0.696	0.629	0.579	0.546	0.616
India→France	0.824	0.750	0.644	0.611	0.660
India→Netherlands	0.830	0.746	0.675	0.614	0.646
Cambodia→India	0.832	0.861	0.890	0.870	0.885
Cambodia→Vietnam	0.874	0.926	0.922	0.940	0.917
Cambodia→Kenya	0.881	0.836	0.865	0.862	0.853
Cambodia→France	0.865	0.887	0.910	0.920	0.884
Cambodia→Netherlands	0.895	0.883	0.884	0.901	0.879
Vietnam→India	0.873	0.868	0.870	0.875	0.886
Vietnam→Cambodia	0.939	0.938	0.938	0.945	0.930
Vietnam→Kenya	0.897	0.862	0.884	0.890	0.885
Vietnam→France	0.925	0.907	0.919	0.930	0.931
Vietnam→Netherlands	0.884	0.843	0.898	0.898	0.898
Kenya→India	0.790	0.678	0.517	0.642	0.596
Kenya→Cambodia	0.884	0.723	0.622	0.734	0.592
Kenya→Vietnam	0.746	0.642	0.588	0.690	0.543
Kenya→France	0.800	0.767	0.629	0.692	0.550
Kenya→Netherlands	0.851	0.770	0.640	0.738	0.596
France→India	0.887	0.877	0.903	0.891	0.904
France→Cambodia	0.840	0.740	0.748	0.781	0.750
France→Vietnam	0.835	0.688	0.742	0.794	0.828
France→Kenya	0.761	0.672	0.722	0.714	0.735
France→Netherlands	0.937	0.905	0.931	0.883	0.926
Netherlands→India	0.864	0.856	0.898	0.871	0.881
Netherlands→Cambodia	0.691	0.700	0.691	0.716	0.777
Netherlands→Vietnam	0.692	0.619	0.627	0.648	0.834
Netherlands→Kenya	0.625	0.618	0.642	0.663	0.692
Netherlands→France	0.940	0.901	0.954	0.904	0.960
mean all 30	0.826	0.780	0.767	0.781	0.781
mean non-Kenya 20	0.842	0.810	0.816	0.813	0.839

Table 10: **Spatial-pooling control (true-label AUROC).** A 5×5 windowed random forest (300-d) gains only about 0.01 over the per-pixel RF and stays far below the best foundation model. This supports the interpretation that the GeoFM and U-Net advantage uses learned spatial context rather than naive local pooling. A per-pixel U-Net ablation (1×1 convolutions, no spatial context) likewise falls to $\approx$RF (India 0.623, Vietnam 0.678).

Region	per-pixel RF	windowed RF (5×5)	best FM
India	0.574	0.582	0.983
Vietnam	0.643	0.657	0.929
Kenya	0.651	0.641	0.853
France	0.695	0.703	0.961
Netherlands	0.815	0.827	0.961

Table 11: **FTW partial-labeling sensitivity (true-label AUROC).** Restricting negatives to high-confidence non-cropland (dropping ambiguous, possibly-unlabeled field pixels) leaves the frozen-GeoFM nearly unchanged in the three tested regions, while the spectral RF rises. This control does not indicate that FTW partial annotation drives the frozen-GeoFM result. France's RF gain ($0.695 \rightarrow 0.947$) reflects spectrally crop-like negatives (pasture, vineyards) that confuse a per-pixel RF; removing them leaves an easy task. The GeoFM was near-ceiling, so it barely moves.

Region	RF (all neg)	RF (high-conf)	Prithvi (all neg)	Prithvi (high-conf)
India	0.574	0.665	0.983	0.987
France	0.695	0.947	0.961	0.968
Kenya	0.651	0.698	0.766	0.774

Table 12: **Tile-disjoint sensitivity for the Table 1 frozen-probe column (true-label AUROC).** Each pair: chip-grouped (used in the main text) vs. MGRS-tile-disjoint AUROC for the same frozen probe. Prithvi-EO-2.0 is stable across both splits (drops ≤ 0.007). TerraMind is also stable except in Kenya, where it drops from 0.745 to 0.698. AnySat drops on Kenya ($0.853 \rightarrow 0.580$), Vietnam ($0.897 \rightarrow 0.645$), and France ($0.943 \rightarrow 0.605$): its chip-grouped advantage may not reflect transferable feature quality. In Kenya, Prithvi (0.761) is more robust under tile-disjoint than AnySat (0.580). Cambodia is omitted (variant not run). Chip-grouped numbers preserve the per-chip statistical assumptions of the controlled comparison; this is the sensitivity check.

Region	Prithvi-EO-2.0		TerraMind		AnySat	
	chip	tile	chip	tile	chip	tile
India	0.983	0.984	0.967	0.969	0.939	0.945
Vietnam	0.929	0.922	0.916	0.915	0.897	0.645
Kenya	0.766	0.761	0.745	0.698	0.853	0.580
France	0.961	0.959	0.951	0.947	0.943	0.605
Netherlands	0.955	0.955	0.943	0.944	0.961	0.893

Table 13: **Threshold-based metrics complement AUROC** (mean over 10 seeds; F1/IoU at p=0.5; AP threshold-free). Dense-positive Cambodia and Vietnam show the three configurations close on IoU. France and Netherlands show the U-Net ahead on IoU, so the threshold metrics favor the supervised baseline more than AUROC alone would suggest. Kenya ($\sim$0.1% positives): frozen decoder predicts all negatives (F1=IoU=0), full fine-tune is near all-negative, and U-Net retains AP=0.593, F1=0.159. "Frozen" = Prithvi backbone frozen, decoder trained.

Region	Model	AUROC	AP	F1	IoU
India	U-Net	0.941	0.856	0.619	0.455
India	Frozen	0.982	0.970	0.557	0.386
India	Full-FT	0.985	0.974	0.604	0.433
Cambodia	U-Net	0.948	0.923	0.904	0.826
Cambodia	Frozen	0.947	0.912	0.919	0.850
Cambodia	Full-FT	0.949	0.914	0.923	0.856
Vietnam	U-Net	0.964	0.948	0.921	0.854
Vietnam	Frozen	0.955	0.927	0.912	0.839
Vietnam	Full-FT	0.958	0.933	0.917	0.847
Kenya	U-Net	0.891	0.593	0.159	0.086
Kenya	Frozen	0.653	0.304	0.000	0.000
Kenya	Full-FT	0.771	0.403	0.010	0.005
France	U-Net	0.977	0.963	0.942	0.891
France	Frozen	0.981	0.972	0.919	0.850
France	Full-FT	0.979	0.972	0.923	0.856
Netherlands	U-Net	0.981	0.977	0.895	0.809
Netherlands	Frozen	0.971	0.967	0.823	0.699
Netherlands	Full-FT	0.958	0.962	0.829	0.708