
Decentralized Dynamic Cooperation of Personalized Models for Federated Continual Learning

Danni Yang^{1*}, Zhikang Chen^{1*}, Sen Cui^{1*}, Mengyue Yang³, Ding Li¹,
Abudukelimu Wuerkaixi¹, Haoxuan Li^{2,6†}, Jinke Ren⁴, Mingming Gong^{5,6†}

¹Tsinghua University ²Peking University ³University of Bristol

⁴The Chinese University of Hong Kong, Shenzhen ⁵The University of Melbourne

⁶Mohamed bin Zayed University of Artificial Intelligence (MBZUAI)

{hxli@stu.pku.edu.cn, mingming.gong@unimelb.edu.au}

Abstract

Federated continual learning (FCL) has garnered increasing attention for its ability to support distributed computation in environments with evolving data distributions. However, the emergence of new tasks introduces both temporal and cross-client shifts, making catastrophic forgetting a critical challenge. Most existing works aggregate knowledge from clients into a global model, which may not enhance client performance since irrelevant knowledge could introduce interference, especially in heterogeneous scenarios. Additionally, directly applying decentralized approaches to FCL suffers from ineffective group formation caused by task changes. To address these challenges, we propose a decentralized dynamic cooperation framework for FCL, where clients establish dynamic cooperative learning coalitions to balance the acquisition of new knowledge and the retention of prior learning, thereby obtaining personalized models. To maximize model performance, each client engages in selective cooperation, dynamically allying with others who offer meaningful performance gains. This results in non-overlapping, variable coalitions at each stage of the task. Moreover, we use coalitional affinity game to simulate coalition relationships between clients. By assessing both client gradient coherence and model similarity, we quantify the client benefits derived from cooperation. We also propose a merge-blocking algorithm and a dynamic cooperative evolution algorithm to achieve cooperative and dynamic equilibrium. Comprehensive experiments demonstrate the superiority of our method compared to various baselines. Code is available at: <https://github.com/ydn3229/DCFCL>.

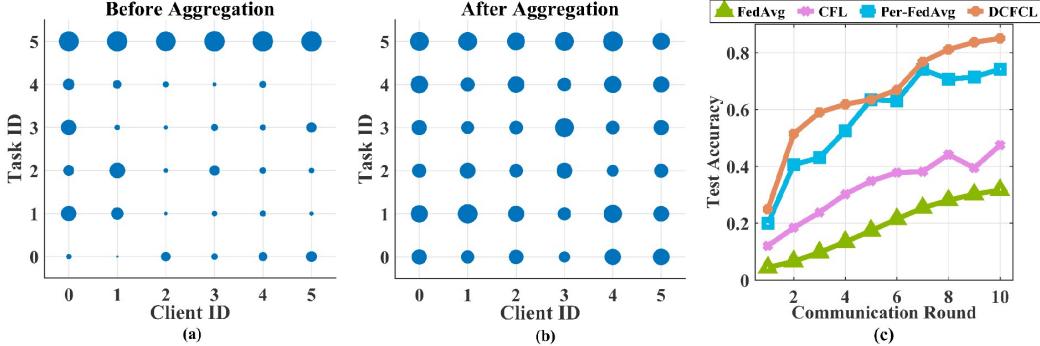
1 Introduction

Federated learning (FL), as a distributed machine learning framework, addresses privacy and efficiency issues inherent in traditional centralized data processing [1, 2]. Most existing works based on fixed local data distribution aim to minimize a static joint objective. However, in real-world applications, clients continually collect new data over time, which leads to temporal catastrophic forgetting on local sides, a critical challenge in continual learning (CL), which means parameters learned for past tasks drift toward new tasks during training.

To achieve FL in realistic scenarios with dynamic arrival of local data, federated continual learning (FCL) has been proposed. FCL faces two critical challenges: at local training stage, clients need to overcome temporal catastrophic forgetting induced by learning new tasks; at aggregation stage,

*Equal contribution.

†Corresponding authors.



explain : (a) and (b) show the effect of model aggregation on catastrophic forgetting. The circle size represents the accuracy of each task on each client, with larger circles indicating higher accuracy and smaller circles indicating lower. (c) shows the impact of decentralized aggregation of personalized models on performance of federated continual learning.

Figure 1: Spatial and temporal catastrophic forgetting in FCL.

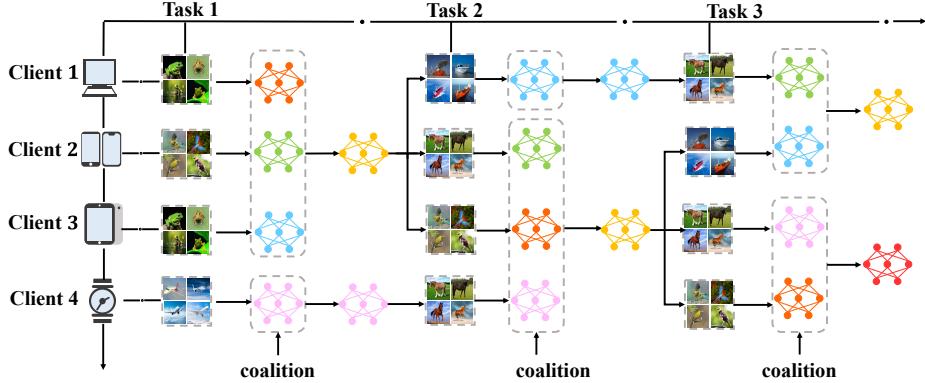
spatial catastrophic forgetting should be addressed caused by knowledge interference from aggregated heterogeneous models. However, we assume aggregation can benefit clients in mitigating these issues, as learning from others facilitates acquisition of new knowledge and retention of previous learning. To verify this conjecture, we trial our method on EMNIST [3] with 5 clients, each with 5 tasks in Fig. 1(a)(b), which show test accuracy of before and after aggregation. Before aggregation, models exhibit noticeable drift, heavily favoring new tasks. After that, accuracy on previous tasks improves significantly, underscoring influence of aggregation in alleviating catastrophic forgetting.

Although aggregation can mitigate catastrophic forgetting for personalized models, we believe the effect is uncertain, as clients may have incredible spatial data heterogeneity [4]. Early studies adopt a central server architecture [5, 6] to aggregate, which performs poorly when facing strong heterogeneity. In fact, several decentralized methods have been developed in personalized FL [7, 8]. In Fig. 1(c), we set up heterogeneous scenario on MNIST [9] to illustrate personalized (Per-FedAvg) [10] and decentralized aggregation (CFL) [7] significantly improve performance compared to centralized method (FedAvg) [11]. By group aggregation in decentralization topology, it can promote effectiveness of aggregation and alleviate heterogeneous interference, therefore further mitigates catastrophic forgetting. However, directly transferring decentralization from FL to FCL suffers from ineffective grouping aggregation caused by task changing.

Inspired by above discussion, we introduce a novel decentralized **Dynamic Cooperative Federated Continual Learning** (DCFCL) framework to achieve personalized FCL, allowing clients to form non-overlapping coalition topology in each aggregation phase to prevent grouping ineffectiveness. These coalitions are composed by several subsets of clients who assist one another in improving their respective model performance to facilitate personalized learning. We aim to identify coalitions to achieve cooperative equilibrium state, where no alternative coalitions would yield greater benefits for all cooperators inside. Equilibrium is dynamic, capable of disintegration or reorganization as tasks change, eventually leading to new equilibrium.

To achieve above framework, we utilize knowledge distillation to maintain model consistence to identify cooperators, then quantify and calculate client benefits in various coalitions based on overall similarity-comprising gradient coherence and model similarity and coalitional affinity game to further formulate benefit table. After obtaining benefit table, we propose a merge-blocking algorithm to achieve equilibrium state and a dynamic cooperative evolution algorithm to evolve new equilibrium at each aggregation phase. Through dynamic cooperative equilibrium, clients achieve personalized models in decentralized FCL framework. The main contributions of this paper are as follows:

- We propose a novel decentralized framework for personalized FCL, allowing dynamic cooperation among clients to mitigate catastrophic forgetting and improve model performance.
- We use overall similarity and coalitional affinity game to effectively quantify and calculate client benefits in cooperative coalitions.
- We propose merge-blocking algorithm to recognize cooperative equilibrium and dynamic cooperative evolution algorithm to quickly evolve new equilibrium at each aggregation.



explain: In task 1, clients 1, 2, and 3 have similar data distribution, so they cooperate, whereas 4's task differs from them, providing no mutual benefit. Thus, 4 trains locally. In task 2, clients 2 and 4 have similar distributions, leading to cooperate. Meanwhile, 2 cooperates with 3 to recall task 1. The same is true for task 3.

Figure 2: System model. Illustrate dynamic cooperation in decentralized federated continual learning.

2 Related Works

Continual Learning CL addresses a common scenario in which tasks arrive as continuous data stream for network to learn. Strategies like regularization-based, rehearsal-based, and dynamic architecture-based approaches are employed to mitigate catastrophic forgetting. Regularization-based methods like EWC [12] constrain changes in weights of previous tasks, thereby reducing catastrophic forgetting. Rehearsal-based approaches involve preserving data of previous tasks or generating pseudo-data [13] to train next task, like LUCIR [14] and iCaRL [15]. Dynamic architecture-based methods encompass expanding models or employing parameter isolation to retain previous knowledge, such as Piggyback [16], WSN [17], and LwI [18].

Federated Learning FL is typically categorized into centralized and decentralized frameworks. Centralized FL [19] like FedAvg [11], FedProx [20], and SCAFFOLD [21] involve aggregating locally trained models from individual clients on a central server to obtain a global model. Decentralized FL is tailored for client needs. Hypernetworks are introduced to enable decentralized cooperative FL [22, 23]. Decentralized protocol is also proposed to support personalized learning [24, 10].

Federated Continual Learning FCL considers not only catastrophic forgetting but also irrelevant knowledge interference. Knowledge distillation is used for knowledge preservation [25, 26, 27]. Replay is also extended from CL to FCL, like FedCIL [28] and AF-FCL [29]. These methods adopting centralization may lead to suboptimal performance once substantial heterogeneity arises.

Cooperative Game Theory Cooperative game theory investigates strategy where players can achieve agreements on coalitions and benefits of cooperators [30, 31, 32]. Collaborating in FL is proposed to develop personalized models [23]. Cooperative game is also explored in resolving linear regression and mean estimation problems in FL [33, 34]. These works rely on static cooperative strategy formulating fixed coalitions, which may lose effectiveness due to task variations. So we emphasize dynamic cooperative strategy for FCL.

3 Decentralized Federated Continual Learning

3.1 Problem Setup

In a decentralized FCL architecture, there are K clients forming the set $\mathcal{K} = \{1, \dots, K\}$ without a central server. Each client has a local dataset $\mathcal{D}_k = \{\mathcal{D}_k^1, \mathcal{D}_k^2, \dots, \mathcal{D}_k^T\}$, where T denotes the total number of task phases and $\mathcal{D}_k^t = \{x_k^{ti}, y_k^{ti}\}_{i=1}^{n_k^t}$ is the training data in phase t containing n_k^t samples and $\{x_k^{ti}, y_k^{ti}\}$ is the i -th data sample. $y_k^{ti} \in \mathcal{C}_k^t$, and \mathcal{C}_k^t denotes the class set of \mathcal{D}_k^t . In practical scenarios, it may be observed that the task set of clients is not necessarily correlated. Thus we consider a practical setting, the limitless task pool (LTP), denoted as \mathcal{T} . For each client, the dataset \mathcal{D}_k^t of the k -th client at time t corresponds to a particular learning task $\mathcal{T}_k^t \subset \mathcal{T}$. There

is no guaranteed relation among the tasks $\{\mathcal{T}_k^1, \mathcal{T}_k^2, \dots, \mathcal{T}_k^T\}$ in the k -th client at different steps. Similarly, at time t , there could be no relation among the tasks $\{\mathcal{T}_1^t, \mathcal{T}_2^t, \dots, \mathcal{T}_K^t\}$ across different clients, i.e., $\left| \{\mathcal{T}_p^i\}_{i=1}^{t_p} \cap \{\mathcal{T}_q^i\}_{i=1}^{t_q} \right| \geq 0$, $p, q = 1, 2, \dots, K$. More importantly, clients possess diverse joint distributions of data and labels due to heterogeneity. Therefore, at aggregation phase, local models always deviate from their current tasks. Our goal is for decentralized FCL to enable clients acquire new knowledge while retaining prior learning through aggregation. Consequently, at each task phase t , model parameter of client k is θ_k^t , and optimization goal of each client is:

$$\underset{\theta_k^t}{\operatorname{argmin}} \mathbb{E}[L_k(\theta_k^t; \mathcal{T}_k^1, \mathcal{T}_k^2, \dots, \mathcal{T}_k^t)], \quad (1)$$

where L_k is the risk objective of client k .

3.2 System Model

In decentralized FCL system, dynamic cooperation with others is a good method to enhance the model's performance on current tasks while mitigating catastrophic forgetting of previous tasks. This scenario is illustrated in Fig. 2. Suppose there are four clients, each with three tasks. Because of heterogeneity, the best model for a particular client is likely to come from cooperating with a subset of clients rather than all. At each task stage, clients select different cooperative partners based on the trade-off between acquisition of new knowledge and retention of prior learning. The final cooperation result is an equilibrium state composed of non-overlapping coalitions where all clients are relatively satisfied with their current coalitions and do not shift to other groups. With the constant arriving of new tasks, the equilibrium state for each task phase will evolve dynamically.

Assuming each client has T tasks, during the τ round of local updates for task t . When the coalition structure that client k belongs to is S , the aggregated model θ_k^τ of client k , can be updated by the following steps:

(a) local iterations:

$$\theta_k^{\tau+\frac{1}{2}} \leftarrow \theta_k^\tau - \eta \nabla_{\theta} L_k^\tau(\theta_k^\tau; \mathcal{D}_k^\tau), \quad (2)$$

followed by aggregation step that updates local model $\theta_k^{\tau+\frac{1}{2}}$ with a combination of model updates $\Delta\theta_k^\tau = \theta_k^{\tau+\frac{1}{2}} - \theta_k^\tau$.

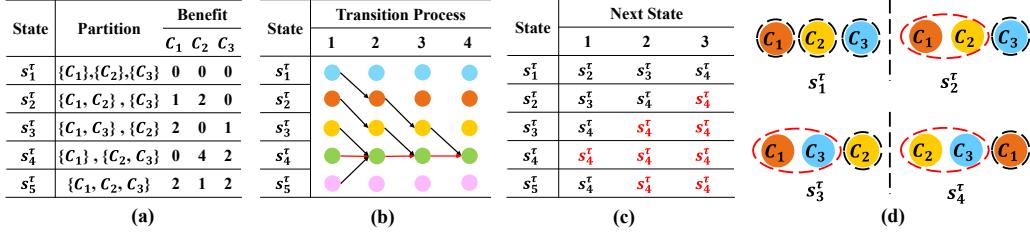
(b) aggregation:

$$\theta_k^{\tau+1} = \alpha_k \theta_k^{\tau+\frac{1}{2}} + \sum_{i \in S \setminus \{k\}} \alpha_i \theta_i^{\tau+\frac{1}{2}} = \alpha_k (\theta_k^\tau + \Delta\theta_k^\tau) + \sum_{i \in S \setminus \{k\}} \alpha_i (\theta_i^\tau + \Delta\theta_i^\tau) = \sum_{i \in S} \alpha_i (\theta_i^\tau + \Delta\theta_i^\tau) \quad (3)$$

where α_i can be explained as weight coefficient of client i . Therefore, the optimization variable of 1 is determined by steps (a)(b) simultaneously, which can be subdivided into $\theta_k^{\tau-1}, S | k \in S$.

3.3 Cooperative Game

To achieve the optimization goal shown in 1 in the above-mentioned system model, we introduce the concept of cooperative game, which is usually modeled as a process of coalition formation [35]. Using language of cooperative game theory, we can interpret a cooperative state s_m^τ at round τ as a partition π consisted of non-overlapping coalitions between clients, as well as benefit vector $u(\pi)$ for each client, i.e., $s_m^\tau = (u(\pi), \pi)$. There are B_K states for K clients forming a set $\mathcal{S}^\tau = \{s_1^\tau, \dots, s_{B_K}^\tau\}$. For any state s_m^τ , $u_k(\pi)$ denotes benefit to k under corresponding partition π . We aim to find an optimal state that yields θ_k^τ minimizing loss while maximizing benefit (i.e. $u_k(s_m^\tau) := -L_k(\theta_k^\tau; D_k^{val})$), which can be achieved by: $u_k(s_m^\tau) = \max_m u_k(s_m^\tau) = \max_{S \in \pi(s_m^\tau)} -L_k(\sum_{i \in S} \alpha_i \theta_i^\tau; D_k^{val}) = \max_{\theta_k^\tau} -L_k(\theta_k^\tau; D_k^{val}) = \min_{\theta_k^\tau} L_k(\theta_k^\tau; D_k^{val})$, where $\theta_k^\tau = \sum_{i \in S} \alpha_i (\theta_i^{\tau-1} + \Delta\theta_i^{\tau-1}) = \sum_{i \in S} \alpha_i \theta_i^\tau$. $S \in \pi(s_m^\tau)$ is coalition that client k belongs to. The optimization problem of 1 becomes problem of cooperative game after local iteration and optimization variables include local model parameter $\theta_i^{\tau-1}$ and coalition structure S . The coalition set is $\mathbb{S} = \{S_1, \dots, S_{2^K-1}\}$ including all coalitions for K clients. Based on different coalitions, clients can obtain various benefits. These coalitions and benefits can eventually formulate a benefit table.



explain: (a) benefit table; (b) is transition process of equilibrium formation. Arrows indicate transitions from previous one to next. Each state is a different color and eventually reaches equilibrium s_4^t ; (c) is next state at each transition corresponding to (b); (d) shows partition changes, and red dotted line represents blocking coalition which contributes to transition from previous to next.

Figure 3: Benefit table and state transition process with three clients as an example.

Achieving equilibrium for stable cooperation Fig. 3(a) shows an example of a benefit table with 3 clients, including 5 cooperative states, 5 partitions and 7 coalitions. Obviously, there is no coalition partition that allows all clients to reach their optimal benefit simultaneously. However, given the limited state space of coalition partitions, there is at least one equilibrium state where all clients are relatively satisfied with benefit in current coalition and will not deviate to other groups. To achieve the equilibrium state, we propose the concept of the transition process of equilibrium formation (TPEF), which involves transitioning from one state to another, ultimately reaching equilibrium. Transitions are driven by clients who can derive better benefits from forming coalition, known as profitable transition (PT). Assuming a state s_m^t and a coalition S , then S has a weak PT from s_m^t if there is a state s_n^t with $S \in \pi(s_n^t)$ such that $u_k(s_n^t) \geq u_k(s_m^t)$ for all $k \in S$, which means some clients can obtain the same or more benefits by forming coalitions with each other. When \geq turns into $>$, all clients can get more benefits than now, changing to a strict PT. Here S is called blocking coalition (BC). If there is a strict PT, state must transfer. Once there is a client in S suffer from benefit loss, state doesn't change. s_m^t is equilibrium state if there is no coalition state s_n^t with a blocking coalition S such that $\forall k \in S$, if $k \in S_i, 1 \leq i \leq m$ then $u_k(s_n^t) > u_k(s_m^t)$ and $\exists l \in S$, if $l \in S_j, 1 \leq j \leq m$, then $u_l(s_n^t) > u_l(s_m^t)$. As shown in Fig. 3(b)(c), transition process is listed. At s_1^t the coalition $\{C_1, C_2\}$ (BC) leads to better benefits for each, thus C_1, C_2 will cooperate, state transfers to s_2^t . At s_3^t , C_3 will betray $\{C_1, C_3\}$ and switch to $\{C_2, C_3\}$ (BC), and state will transfer to s_4^t . Any state will eventually transfer to s_4^t , which has no BC for it and thus represents equilibrium.

4 Dynamic Cooperative Strategy

Our goal is to develop a dynamic cooperative strategy that achieves equilibrium at each aggregation stage. To accomplish this, we need to complete two key tasks: (1) Formulating benefit table. The most intuitive method involves creating various aggregation models based on different coalitions. These aggregation models are then used to test performance of all tasks on local clients, which can determine client benefits. Theoretically, there are B_K cooperative states for K clients, where B_K is Bell number representing the number of ways to partition a set with K elements. Given that exhaustively trying all aggregation models locally has extremely heavy computation and communication cost, we propose concept of overall similarity among clients to quantify 2-client benefits. Then, we use coalitional affinity game to quickly calculate multi-client benefits. (2) Achieving dynamic cooperative equilibrium. Based on analysis of TPEF in 3.3, traversing TPEF of all states can find equilibrium, however it requires exponential time complexity, so we explore efficient merge-blocking algorithm to achieve equilibrium and dynamic cooperative evolution algorithm to quickly evolve new equilibrium.

4.1 Preparatory Condition

Knowledge distillation for maintaining consistent features to identify cooperator When client trains on new task, the classifier is continuously modified by new features, which is not conducive to identifying cooperators who can assist in recalling previous knowledge. Therefore, we maintain the consistency of the classifier's feature space to maximize the utilization of their own model information rather than extra information exchanging to identify cooperators efficiently.

We apply knowledge distillation in classifier to control classifier's feature space preventing from drift to new task. First, there is one teacher model (past model of round $\tau - 1$) and one student model

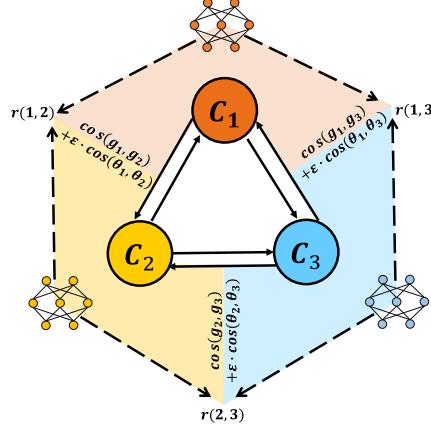


Figure 4: An affinity graph for 3-client coalition.

(current round τ). Output logits for teacher model are denoted as $\mathbf{o}^{\tau-1}(x) = [o_1^{\tau-1}(x), \dots, o_n^{\tau-1}(x)]$, where x is an input to network and n is the dimension of logits vector, and logits of student model are $\mathbf{o}^\tau(x) = [o_1^\tau(x), \dots, o_n^\tau(x)]$. The distillation loss for client k on round τ is defined as:

$$L_{dis}^\tau(\theta_k^\tau; \mathcal{D}_k^\tau) = \sum_{x \in \mathcal{D}_k^\tau} \sum_{i=1}^n -p_i^{\tau-1}(x) \log [p_i^\tau(x)], \quad (4)$$

where θ_k^τ is student model, and $p_i^{\tau'}(x) = \frac{e^{\sigma_i^{\tau'}(x)/\mathcal{F}}}{\sum_{j=1}^n e^{\sigma_j^{\tau'}(x)/\mathcal{F}}}$ are temperature-scaled logits, where \mathcal{F} is temperature scaling parameter. $p_i^{\tau-1}$ refer to predictions of teacher model ($\mathbf{o}^{\tau-1}(x)$) and $p_i^\tau(x)$ refer to student model ($\mathbf{o}^\tau(x)$). The classification loss in FCL is

$$L_{class}^\tau(\theta_k^\tau; \mathcal{D}_k^\tau) = \sum_{(x,y) \in \mathcal{D}_k^\tau} \sum_{i=1}^n -y_i \log \frac{\exp(o_i^\tau(x))}{\sum_{j=1}^n \exp(o_j^\tau(x))}, \quad (5)$$

The final loss can be formulated as

$$L_k^\tau = L_{class}^\tau + \lambda L_{dis}^\tau. \quad (6)$$

where λ is a scalar which regularizes influence of L_{dis}^τ .

4.2 Formulating Benefit Table

In order to form a complete benefit table, we first propose concept of overall similarity to quantify benefits of 2-client coalition. Taking this as backbone, we calculate benefits of multi-client coalition based on theory of coalitional affinity game.

Benefit quantification with overall similarity To reduce communication and computing overhead, we utilize the model information rather than extra information exchanging to quantify client benefits. It is highlighted that finding a descending direction close to the local gradient for aggregating models can reduce conflicts caused by client heterogeneity [36, 37]. Inspired by this, we first quantify benefits through local model gradient coherence. However, relying solely on gradient coherence may aggregate heterogeneous models generating clients interference. This is because the model parameters of different clients may differ significantly overall, even if their gradients are similar. Therefore, we propose to incorporate global model similarity, as it contains essential global information. We comprehensively utilize these two similarity measures as an overall similarity, considering both the coherence of gradient direction and the proximity of model parameters. For ease of representation, at a communication round τ , we use g_i, g_j to represent the gradient of client i and j , and θ_i and θ_j to represent the model parameters. We use cosine similarity to calculate. Therefore, benefits under 2-client coalition can be defined as overall similarity of i and j , i.e.,

$$u_i = u_j = \cos(g_i, g_j) + \varepsilon * \cos(\theta_i, \theta_j) = \frac{\langle g_i, g_j \rangle}{\|g_i\| \cdot \|g_j\|} + \varepsilon * \frac{\langle \theta_i, \theta_j \rangle}{\|\theta_i\| \cdot \|\theta_j\|} = a_{ij} + \varepsilon * b_{ij} \quad (7)$$

where a_{ij} and b_{ij} represent gradient cosine similarity and model cosine similarity of i and j , respectively. ε is a hyperparameter, when it equals to 0, only gradient similarity represents benefits.

Benefit calculation with coalitional affinity game With the benefits of 2-client, we need to calculate benefits of multi-client coalition. Coalitional affinity game is a solution because it can model relationships between clients. It is a kind of hedonic game that explicitly models the value that an agent receives from being cooperated with other agents [38]. We can use it to infer benefits in the multi-client coalition through the relationship between two clients. For any pair of clients, we denote affinity of i for j as $r(i, j) \in R$ which represents benefit that i receives from cooperating with j , and it is already quantified as overall similarity. We represent the clients and their affinities with an affinity graph $G = \{N, R\}$, it is a weighted directed graph where edge $r(i, j) \in R$ represents an affinity relation between i and j . Taking 3-client coalition as an example in Fig. 4, benefits for 2-client are weights on edges in affinity graph. According to affinity graph, benefit of i in multi-client coalition can be defined as the function $f(\cdot)$ of benefit in 2-client coalition, i.e.,

$$u_i = \begin{cases} 0, & \text{if } S = \{i\} \\ r(i, j), & \text{if } S = \{i, j\} \\ f(r(i, j_1), \dots, r(i, j_n)), & \text{if } S = \{i, j_1, \dots, j_n\} \end{cases} \quad (8)$$

Next, we prove the specific format of $f(\cdot)$ in Appendix A. Theoretically, benefit of i is:

$$u_i = \cos(g_{avg}, g_i) + \varepsilon * \cos(\theta_{avg}, \theta_i) = \frac{\sum_{p \in S \setminus \{i\}} \alpha_p a_{ip} \|g_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|g_p\|^2 + I}} + \frac{\varepsilon \sum_{p \in S \setminus \{i\}} \alpha_p b_{ip} \|\theta_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|\theta_p\|^2 + H}} \quad (9)$$

where

$$\begin{aligned} I &= \sum_{p, q \in S \setminus \{i\}, p \neq q} 2\alpha_p \alpha_q g_p g_q = \sum_{p, q \in S \setminus \{i\}, p \neq q} 2\alpha_p \alpha_q a_{pq} \|g_p\| \|g_q\| \\ H &= \sum_{p, q \in S \setminus \{i\}, p \neq q} 2\alpha_p \alpha_q \theta_p \theta_q = \sum_{p, q \in S \setminus \{i\}, p \neq q} 2\alpha_p \alpha_q b_{pq} \|\theta_p\| \|\theta_q\| \end{aligned} \quad (10)$$

and $p \in S \setminus \{i\}$ represents all clients in S except i . θ_{avg} is aggregated model of coalition. To sum up, we define the benefit of i who belongs to coalition S as

$$u_i = \begin{cases} 0, & \text{if } S = \{i\}, \\ \cos(g_i, g_j) + \varepsilon \cos(\theta_i, \theta_j), & \text{if } S = \{i, j\}, \\ \cos(g_{avg}, g_i) + \varepsilon \cos(\theta_{avg}, \theta_i) & \text{if } S = \{i, j_1, \dots, j_n\} \end{cases} \quad (11)$$

We use the form of the weighted average of samples for model aggregation, where

$$\begin{aligned} g_{avg} &= \frac{1}{\sum_{p \in S \setminus \{i\}} n_p} \sum_{p \in S \setminus \{i\}} g_p \cdot n_p, \\ \theta_{avg} &= \frac{1}{\sum_{p \in S \setminus \{i\}} n_p} \sum_{p \in S \setminus \{i\}} \theta_p \cdot n_p, \end{aligned} \quad (12)$$

where $\alpha_p = \frac{n_p}{\sum_{p \in S \setminus \{i\}} n_p}$. n_p represents sample number of p . At task t , it equals to n_p^t . According to 9, benefit of i in multi-client coalition can be represented by benefit in 2-client coalition. On account of this, we can formulate benefit table quickly by 2-client relationship.

4.3 Dynamic Cooperative Equilibrium

Based on analysis of TPEF in 3.3, traversing all states is a method to achieve equilibrium. However, it is computationally intensive, with a time complexity of $O((B_K)^2 K)$. In [39], a merge-split algorithm is used for coalition formation, but it only identifies local optimal solutions in the Pareto Order. Rational clients can benefit more by blocking coalitions in PFCL, therefor equilibrium is ultimately

Algorithm 1: Merge-Blocking Algorithm

Input: The initial partition π_{in} **Output:** The final partition π^* Sort coalitions set \mathbb{S} in ascending order by the number of clients of each coalition;Set $\pi_{up} \leftarrow \pi_{in}$, $\pi_{prev} \leftarrow \emptyset$, Count Table $CT \leftarrow \emptyset$, Stable Coalition $SC \leftarrow \emptyset$, $\pi^* \leftarrow \emptyset$;**while** $\pi_{up} \neq \pi_{prev}$ and $\pi_{up} \neq \emptyset$ **do** Set $\pi_{prev} \leftarrow \pi_{up}$; Set $CT \leftarrow \emptyset$; **for** $S \in \mathbb{S}$ **do** $\pi_{up} = \{S_1, \dots, S_z\}$, $\pi_{new} = \{S \cup \pi'_{up}\}$; π'_{up} is the new set after coalitions in it has removed the elements contained in S ; **if** $\text{all}(u_i(\pi_{new}) \geq u_i(\pi_{up}) | i \in S)$ and $\text{any}(u_i(\pi_{new}) > u_i(\pi_{up}) | i \in S)$ **then** Set $\pi_{up} \leftarrow \pi_{new}$; Remove all $S_i \in CT$ with $S_i \notin \pi_{up}$ and add counts in CT of $S_i \in \pi_{up}$; **if** $\text{len}(CT) \neq 0$ **then** Set $SC \leftarrow \text{max}(CT)$, $\pi_{up} \leftarrow \pi_{up} \setminus SC$; **for** $S \in \mathbb{S}$ **do** **if** $\text{set}(S) \& \text{set}(SC)$ **then** $\mathbb{S} \leftarrow \mathbb{S} \setminus S$; $\pi^* \leftarrow \pi^* \cup SC$; **else** $\pi^* \leftarrow \pi^* \cup \pi_{up}$;

stable result. Motivated by this, we develop a merge-blocking algorithm to achieve cooperative equilibrium and iteratively evolve new equilibrium through dynamic cooperative evolution algorithm.

In Algorithm 1, we traverse coalitions, which have less quantity than states, to reduce computation. We begin with singletons for each client as initial partition and iteratively traverse coalition set \mathbb{S} . When current partition encounters a BC : $S \in \mathbb{S}$, clients in partition are merged forming S and previous coalitions are blocked and reorganized. To reduce traversals, we introduce stable coalition (SC) to prune. By tracking the frequency of coalitions in update partition, we identify SC with maximum counts accumulated and cannot be blocked by any other BCs . Then we remove all coalitions from \mathbb{S} which contain clients of SC and then continue traverse \mathbb{S} to find the next SC until there is no BC . Ultimately, equilibrium partition is the collocation of all SCs . Our simulation results indicate that Algorithm 1 converges to equilibrium within only a few traversals. After achieving equilibrium, we evolve new equilibrium by dynamic cooperative evolution algorithm to realize dynamic equilibrium among clients at each aggregation stage. See Appendix for more details.

5 Experiments

5.1 Experimental Settings

Datasets and baselines. We conduct 4 datasets on different settings. **1) EMNIST-LTP** [3]: a character classification dataset with 26 classes. **2) EMNIST-shuffle** [3]: the task sets of EMNIST are arranged in different orders. **3) CIFAR100** [40]: a challenging image classification dataset. **4) MNIST-SVHN-F** [9, 41, 42]: The dataset is constructed with MNIST [9], SVHN [41] and FashionMNIST [42]. We compare our method with 5 FL baselines, 2 CL baselines and 6 FCL baselines. See Appendix for more details of dataset settings and baselines.

5.2 Experimental Results on All Datasets

In EMNIST-LTP dataset, clients may encompass unrelated tasks, thus rendering the dataset challenging. The performance of all methods on EMNIST-LTP is shown in Table 1. Our approach exhibits superior performance across all of the comparative experiments. Different from EMNIST-LTP, EMNIST-shuffle represents a more tractable dataset within the conventional setting, resulting in higher overall accuracy rates as in Table 1. Our method still showcases a superior capacity than all

Table 1: Average accuracy on all datasets.

Model	EMNIST-LTP	EMNIST-shuffle	CIFAR100	MNIST-SVHN-F
FedAvg	32.5 ± 0.9	70.3 ± 0.4	26.3 ± 2.5	55.7 ± 1.4
FedProx	35.3 ± 0.5	69.4 ± 0.9	28.7 ± 1.4	56.1 ± 1.0
SCAFFOLD	35.1 ± 0.7	74.7 ± 0.5	37.4 ± 1.2	41.6 ± 0.9
CFL	44.5 ± 0.6	71.6 ± 0.3	35.1 ± 1.0	59.2 ± 1.0
Per-FedAvg	46.2 ± 1.2	75.2 ± 0.9	35.9 ± 1.9	54.1 ± 1.3
PODNet+FedAvg	36.9 ± 1.3	71.0 ± 0.4	30.5 ± 0.8	54.2 ± 0.8
PODNet+FedProx	40.4 ± 0.4	70.6 ± 0.7	32.5 ± 0.5	56.4 ± 0.4
ACGAN+FedAvg	38.4 ± 0.2	70.0 ± 0.5	32.1 ± 1.6	56.0 ± 0.7
ACGAN+FedProx	41.3 ± 0.9	70.3 ± 1.2	31.8 ± 0.7	56.4 ± 2.1
FLwF2T	40.1 ± 0.3	71.0 ± 0.9	30.2 ± 0.7	54.2 ± 0.6
FedCIL	42.0 ± 0.6	71.1 ± 0.4	33.5 ± 0.7	57.2 ± 1.7
GLFC	40.1 ± 0.8	74.9 ± 0.6	35.6 ± 0.6	61.8 ± 0.8
AF-FCL	47.5 ± 0.3	75.8 ± 0.7	36.3 ± 0.3	68.1 ± 0.7
AFCL	45.6 ± 0.7	77.0 ± 0.6	32.3 ± 0.7	62.4 ± 0.6
FPPL	41.4 ± 0.6	76.1 ± 0.9	31.5 ± 0.6	61.7 ± 0.9
DCFCL	52.5 ± 0.7	78.3 ± 0.6	40.4 ± 0.8	66.7 ± 0.9

baselines in this commonly adopted dataset setting. In addition, as data heterogeneity becomes more severe (from EMNIST-shuffle to EMNIST-LTP), our method achieves greater performance compared to others. This is likely because increased data heterogeneity leads to substantial variations among models. Consequently, aggregating knowledge from clients into a global model potentially result in conflicting knowledge. In such scenarios, our decentralized federated learning is more effective.

Table 1 also displays the results of two more challenging datasets: CIFAR100 and MNIST-SVHN-F. By aggregating highly correlated models, our method guarantees client benefits in terms of both optimization direction and global consistency, significantly exceeding performance of most baselines.

5.3 Ablation Studies

Our method consists of three main components: (i) Cooperative Equilibrium (CE). We introduce Dynamic Cooperation in decentralized FCL. Global cooperation transfers to **FedAvg**, and non-cooperation degenerates into **Local** algorithm, where clients execute the CL process locally without any aggregation. (ii) Knowledge Distillation (KD). We use knowledge distillation loss to maintain consistent features of classifier during training to identify cooperator, as it can prevent feature drifts. (iii) Overall Similarity (OS). To quantify client benefits, we propose overall similarity. When ε approaches 0, it degrades to only use gradient coherence for quantification.

Table 2: Ablation studies on EMNIST-LTP and EMNIST-shuffle datasets.

Model	EMNIST-LTP	EMNIST-shuffle
w/o CE-FedAvg	32.5 ± 0.9	70.3 ± 0.4
w/o CE-Local	12.3 ± 0.6	17.3 ± 0.9
w/o KD	50.3 ± 0.3	73.2 ± 0.4
w/o OS	45.3 ± 0.8	73.7 ± 0.3
DCFCL	52.5 ± 0.7	78.3 ± 0.6

We conduct ablation studies on EMNIST-LTP and EMNIST-shuffle datasets as displayed in Table 2. Our method achieves optimal performance with all three modules. The accuracy of **Local** is incredibly low, which reflects the significance of decentralized cooperation for FCL.

5.4 Results for Different Parameter Settings

We conduct experiments on EMNIST-LTP and EMNIST-shuffle datasets with various λ and ε . ε is fixed at 0.2 when λ is varied, and vice versa. As shown in Table 3, emphasizing model similarity by increasing ε enables clients to identify peers with more aligned feature spaces for learning. Therefore, it is essential to determine the optimal overall similarity composition. In addition, we also adjust λ to illustrate the influence of knowledge distillation. Increasing λ retains more prior task information

for cooperator identification, which in turn promotes more effective cooperation and alleviates catastrophic forgetting.

Table 3: Average accuracy on EMNIST-LTP and EMNIST-shuffle datasets with variable parameters.

Parameter	EMNIST-LTP	EMNIST-shuffle	Parameter	EMNIST-LTP	EMNIST-shuffle
ε	0.0	44.3 ± 0.8	75.9 ± 0.3	0.0	50.3 ± 0.3
	0.2	52.5 ± 0.7	78.3 ± 0.6	0.2	52.5 ± 0.7
	0.4	48.7 ± 0.7	80.2 ± 0.6	0.4	50.7 ± 0.2
	0.6	45.1 ± 1.0	70.4 ± 0.5	λ	0.6
	0.8	46.5 ± 0.3	71.4 ± 0.6	0.8	53.7 ± 0.8
	1.0	47.1 ± 0.5	72.2 ± 0.8	1.0	55.7 ± 0.6
81.3 ± 0.2					

6 Conclusion

This study pays attention to critical challenges of temporal and spatial catastrophic forgetting in federated continual learning. We propose a decentralized dynamic cooperative learning framework that personalizes client models. Clients form non-overlapping dynamic coalitions at each aggregation stage to mitigate catastrophic forgetting and further improve performance. The experimental results clearly demonstrate its effectiveness. Whereas, some parameter sensitivity remains(e.g., λ, ε), which could affect performance in unseen settings. Exploring adaptive mechanisms is left for future work.

Acknowledgments and Disclosure of Funding

MG was supported by ARC DP240102088 and WIS-MBZUAI 142571. Sen Cui would like to acknowledge the financial support received from Shuimu Tsinghua scholar program. HL was supported by National Natural Science Foundation of China (623B2002). JR was supported by the National Natural Science Foundation of China under Grant No. 62501514.

References

- [1] Hao Li, Chengcheng Li, Jian Wang, Aimin Yang, Zezhong Ma, Zunqian Zhang, and Dianbo Hua. Review on security of federated learning and its application in healthcare. *Future Generation Computer Systems*, 144:271–290, 2023.
- [2] Xiaokang Zhou, Xiaozhou Ye, Kevin I-Kai Wang, Wei Liang, Nirmal Kumar C. Nair, Shohei Shimizu, Zheng Yan, and Qun Jin. Hierarchical federated learning with social context clustering-based participant selection for internet of medical things applications. *IEEE Transactions on Computational Social Systems*, 10(4):1742–1751, 2023.
- [3] Gregory Cohen, Saeed Afshar, Jonathan Tapson, and Andre Van Schaik. Emnist: Extending mnist to handwritten letters. In *2017 International Joint Conference on Neural Networks (IJCNN)*, pages 2921–2926. IEEE, 2017.
- [4] Xin Yang, Hao Yu, Xin Gao, Hao Wang, Junbo Zhang, and Tianrui Li. Federated continual learning via knowledge fusion: A survey. *IEEE Transactions on Knowledge and Data Engineering*, 36(8):3832–3850, 2024.
- [5] Jaehong Yoon, Wonyong Jeong, Giwoong Lee, Eunho Yang, and Sung Ju Hwang. Federated continual learning with weighted inter-client transfer. In *International Conference on Machine Learning*, pages 12073–12086. PMLR, 2021.
- [6] Donald Shenaj, Marco Toldo, Alberto Rigon, and Pietro Zanuttigh. Asynchronous federated continual learning. In *2023 IEEE/CVF Conference on Computer Vision and Pattern Recognition Workshops (CVPRW)*, pages 5055–5063, 2023.
- [7] Felix Sattler, Klaus-Robert Müller, and Wojciech Samek. Clustered federated learning: Model-agnostic distributed multitask optimization under privacy constraints. *IEEE Transactions on Neural Networks and Learning Systems*, 32(8):3710–3722, 2021.

- [8] Leijie Wu, Song Guo, Yaohong Ding, Yufeng Zhan, and Jie Zhang. A coalition formation game approach for personalized federated learning, 2022.
- [9] Yann LeCun, Léon Bottou, Yoshua Bengio, and Patrick Haffner. Gradient-based learning applied to document recognition. *Proceedings of the IEEE*, 86(11):2278–2324, 1998.
- [10] Alireza Fallah, Aryan Mokhtari, and Asuman Ozdaglar. Personalized federated learning: A meta-learning approach. 02 2020.
- [11] Brendan McMahan, Eider Moore, Daniel Ramage, Seth Hampson, and Blaise Aguera y Arcas. Communication-efficient learning of deep networks from decentralized data. In *Artificial Intelligence and Statistics*, pages 1273–1282. PMLR, 2017.
- [12] James Kirkpatrick, Razvan Pascanu, Neil Rabinowitz, Joel Veness, Guillaume Desjardins, Andrei A Rusu, Kieran Milan, John Quan, Tiago Ramalho, Agnieszka Grabska-Barwinska, et al. Overcoming catastrophic forgetting in neural networks. *Proceedings of the national academy of sciences*, 114(13):3521–3526, 2017.
- [13] Hanul Shin, Jung Kwon Lee, Jaehong Kim, and Jiwon Kim. Continual learning with deep generative replay. *Advances in neural information processing systems*, 30, 2017.
- [14] Saihui Hou, Xinyu Pan, Chen Change Loy, Zilei Wang, and Dahua Lin. Learning a unified classifier incrementally via rebalancing. In *Proceedings of the IEEE/CVF conference on computer vision and pattern recognition*, pages 831–839, 2019.
- [15] Sylvestre-Alvise Rebuffi, Alexander Kolesnikov, Georg Sperl, and Christoph H Lampert. icarl: Incremental classifier and representation learning. In *Proceedings of the IEEE conference on Computer Vision and Pattern Recognition*, pages 2001–2010, 2017.
- [16] Arun Mallya, Dillon Davis, and Svetlana Lazebnik. Piggyback: Adapting a single network to multiple tasks by learning to mask weights. In *Proceedings of the European conference on computer vision (ECCV)*, pages 67–82, 2018.
- [17] Haeyong Kang, Rusty John Lloyd Mina, Sultan Rizky Hikmawan Madjid, Jaehong Yoon, Mark Hasegawa-Johnson, Sung Ju Hwang, and Chang D Yoo. Forget-free continual learning with winning subnetworks. In *International Conference on Machine Learning*, pages 10734–10750. PMLR, 2022.
- [18] Zhikang Chen, Abudukelimu Wuerkaixi, Sen Cui, Haoxuan Li, Ding Li, Jingfeng Zhang, Bo Han, Gang Niu, Houfang Liu, Yi Yang, et al. Learning without isolation: Pathway protection for continual learning. *arXiv preprint arXiv:2505.18568*, 2025.
- [19] Hongyi Wang, Mikhail Yurochkin, Yuekai Sun, Dimitris Papailiopoulos, and Yasaman Khazaeni. Federated learning with matched averaging. *arXiv preprint arXiv:2002.06440*, 2020.
- [20] Tian Li, Anit Kumar Sahu, Manzil Zaheer, Maziar Sanjabi, Ameet Talwalkar, and Virginia Smith. Federated optimization in heterogeneous networks. *Proceedings of Machine learning and systems*, 2:429–450, 2020.
- [21] Sai Praneeth Karimireddy, Satyen Kale, Mehryar Mohri, Sashank Reddi, Sebastian Stich, and Ananda Theertha Suresh. SCAFFOLD: Stochastic controlled averaging for federated learning. In Hal Daumé III and Aarti Singh, editors, *Proceedings of the 37th International Conference on Machine Learning*, volume 119 of *Proceedings of Machine Learning Research*, pages 5132–5143. PMLR, 13–18 Jul 2020.
- [22] Aviv Shamsian, Aviv Navon, Ethan Fetaya, and Gal Chechik. Personalized federated learning using hypernetworks. In *International Conference on Machine Learning*, pages 9489–9502. PMLR, 2021.
- [23] Sen Cui, Jian Liang, Weishen Pan, Kun Chen, Changshui Zhang, and Fei Wang. Collaboration equilibrium in federated learning. In *Proceedings of the 28th ACM SIGKDD Conference on Knowledge Discovery and Data Mining*, pages 241–251, 2022.

[24] Rong Dai, Li Shen, Fengxiang He, Xinmei Tian, and Dacheng Tao. Dispfl: Towards communication-efficient personalized federated learning via decentralized sparse training. In *International conference on machine learning*, pages 4587–4604. PMLR, 2022.

[25] Yuhang Ma, Zhongle Xie, Jue Wang, Ke Chen, and Lidan Shou. Continual federated learning based on knowledge distillation. In *IJCAI*, pages 2182–2188, 2022.

[26] Anastasiia Usmanova, François Portet, Philippe Lalanda, and Germán Vega. A distillation-based approach integrating continual learning and federated learning for pervasive services. *CoRR*, abs/2109.04197, 2021.

[27] Jiahua Dong, Lixu Wang, Zhen Fang, Gan Sun, Shichao Xu, Xiao Wang, and Qi Zhu. Federated class-incremental learning. In *IEEE/CVF Conference on Computer Vision and Pattern Recognition, CVPR 2022, New Orleans, LA, USA, June 18-24, 2022*, pages 10154–10163, 2022.

[28] Daiqing Qi, Handong Zhao, and Sheng Li. Better generative replay for continual federated learning. In *The Eleventh International Conference on Learning Representations, ICLR 2023, Kigali, Rwanda, May 1-5, 2023*. OpenReview.net, 2023.

[29] Abudukelimu Wuerkaixi, Sen Cui, Jingfeng Zhang, Kunda Yan, Bo Han, Gang Niu, Lei Fang, Changshui Zhang, and Masashi Sugiyama. Accurate forgetting for heterogeneous federated continual learning. In *The Twelfth International Conference on Learning Representations*, 2024.

[30] Esther M. Arkin, Sang Won Bae, Alon Efrat, Kazuya Okamoto, Joseph S.B. Mitchell, and Valentin Polishchuk. Geometric stable roommates. *Information Processing Letters*, 109(4):219–224, 2009.

[31] R. J. Aumann and J. H. Dreze. Cooperative games with coalition structures. *Int. J. Game Theory*, 3(4):217–237, dec 1974.

[32] Sang-Seung Yi. Stable coalition structures with externalities. *Games and Economic Behavior*, 20(2):201–237, 1997.

[33] Kate Donahue and Jon Kleinberg. Model-sharing games: Analyzing federated learning under voluntary participation. *Proceedings of the AAAI Conference on Artificial Intelligence*, 35(6):5303–5311, May 2021.

[34] Kate Donahue and Jon Kleinberg. Optimality and stability in federated learning: a game-theoretic approach. In *Proceedings of the 35th International Conference on Neural Information Processing Systems*, NIPS ’21, Red Hook, NY, USA, 2024. Curran Associates Inc.

[35] Hideo Konishi and Debraj Ray. Coalition formation as a dynamic process. *Journal of Economic Theory*, 110(1):1–41, 2003.

[36] Zexi Li, Tao Lin, Xinyi Shang, and Chao Wu. Revisiting weighted aggregation in federated learning with neural networks. In *Proceedings of the 40th International Conference on Machine Learning*, ICML’23. JMLR.org, 2023.

[37] Yasaman Esfandiari, Sin Yong Tan, Zhanhong Jiang, Aditya Balu, Ethan Herron, Chinmay Hegde, and Soumik Sarkar. Cross-gradient aggregation for decentralized learning from non-iid data. In Marina Meila and Tong Zhang, editors, *Proceedings of the 38th International Conference on Machine Learning*, volume 139 of *Proceedings of Machine Learning Research*, pages 3036–3046. PMLR, 18–24 Jul 2021.

[38] Simina Brânzei and Kate Larson. Coalitional affinity games and the stability gap. *IJCAI’09*, page 79–84, San Francisco, CA, USA, 2009. Morgan Kaufmann Publishers Inc.

[39] Ning Zhang, Qian Ma, Wuxing Mao, and Xu Chen. Coalitional fl: Coalition formation and selection in federated learning with heterogeneous data. *IEEE Transactions on Mobile Computing*, 23(11):10494–10508, 2024.

[40] Alex Krizhevsky, Geoffrey Hinton, et al. Learning multiple layers of features from tiny images. 2009.

- [41] Yuval Netzer, Tao Wang, Adam Coates, Alessandro Bissacco, Bo Wu, and Andrew Y Ng. Reading digits in natural images with unsupervised feature learning. 2011.
- [42] Han Xiao, Kashif Rasul, and Roland Vollgraf. Fashion-mnist: a novel image dataset for benchmarking machine learning algorithms. *CoRR*, abs/1708.07747, 2017.
- [43] Moming Duan, Duo Liu, Ji Xinyuan, Renping Liu, Liang Liang, Xianzhang Chen, and Yujuan Tan. Fedgroup: Efficient federated learning via decomposed similarity-based clustering. pages 228–237, 09 2021.
- [44] Arthur Douillard, Matthieu Cord, Charles Ollion, Thomas Robert, and Eduardo Valle. Podnet: Pooled outputs distillation for small-tasks incremental learning. In *Computer Vision–ECCV 2020: 16th European Conference, Glasgow, UK, August 23–28, 2020, Proceedings, Part XX 16*, pages 86–102. Springer, 2020.
- [45] Chenshen Wu, Luis Herranz, Xialei Liu, Yaxing Wang, Joost van de Weijer, and Bogdan Raducanu. Memory replay gans: Learning to generate new categories without forgetting. In *Advances in Neural Information Processing Systems 31: Annual Conference on Neural Information Processing Systems 2018, NeurIPS 2018, December 3-8, 2018, Montréal, Canada*, pages 5966–5976, 2018.
- [46] He and et al. Fppl: An efficient and non-iid robust federated continual learning framework. 2024.
- [47] Kaiming He, Xiangyu Zhang, Shaoqing Ren, and Jian Sun. Deep residual learning for image recognition. In *2016 IEEE Conference on Computer Vision and Pattern Recognition, CVPR 2016, Las Vegas, NV, USA, June 27-30, 2016*, pages 770–778. IEEE Computer Society, 2016.

A Proof of Theorem

We have obtained the client benefit $r(i, j)$ under overall similarity. If a coalition structure S has 3 client models x, y, z , then we have

$$\begin{aligned} r(x, z) &= a_{xz} + \varepsilon * b_{xz} \\ r(y, z) &= a_{yz} + \varepsilon * b_{yz} \\ r(x, y) &= a_{xy} + \varepsilon * b_{xy} \end{aligned} \quad (13)$$

where a_{xy} and b_{xy} present gradient coherence and model similarity of x and y , respectively. a_{xz} and b_{xz} present gradient coherence and model similarity of x and z , respectively. a_{yz} and b_{yz} present gradient coherence and model similarity of y and z , respectively.

Then the client benefit of z in S can be defined as the overall similarity of the model to z after x and y are aggregated. The gradient and model after aggregation are respectively

$$\begin{aligned} \theta_{avg} &= \alpha_x \theta_x + \alpha_y \theta_y, \\ g_{avg} &= \alpha_x g_x + \alpha_y g_y, \end{aligned} \quad (14)$$

where α_x and α_y can be explained as the aggregation weight of client x and y .

For the aggregation model, we have

$$\begin{aligned} \theta_{avg} \theta_z &= \alpha_x \theta_x \theta_z + \alpha_y \theta_y \theta_z \\ g_{avg} g_z &= \alpha_x g_x g_z + \alpha_y g_y g_z \\ \|\theta_{avg}\| &= \sqrt{\alpha_x^2 \|\theta_x\|^2 + \alpha_y^2 \|\theta_y\|^2 + 2\alpha_x \alpha_y \theta_x \theta_y} \\ \|g_{avg}\| &= \sqrt{\alpha_x^2 \|g_x\|^2 + \alpha_y^2 \|g_y\|^2 + 2\alpha_x \alpha_y g_x g_y}. \end{aligned} \quad (15)$$

Then the client benefit of z can be expressed as

$$\begin{aligned} u_z &= \cos(g_{avg}, g_z) + \varepsilon * \cos(\theta_{avg}, \theta_z) \\ &= \frac{\alpha_x g_x g_z + \alpha_y g_y g_z}{\|g_{avg}\| \cdot \|g_z\|} + \varepsilon * \frac{\alpha_x \theta_x \theta_z + \alpha_y \theta_y \theta_z}{\|\theta_{avg}\| \cdot \|\theta_z\|} \\ &= \frac{\alpha_x a_{xz} \|g_x\| + \alpha_y a_{yz} \|g_y\|}{\sqrt{\alpha_x^2 \|g_x\|^2 + \alpha_y^2 \|g_y\|^2 + 2\alpha_x \alpha_y a_{xy} \|g_x\| \cdot \|g_y\|}} \\ &\quad + \varepsilon * \frac{\alpha_x b_{xz} \|\theta_x\| + \alpha_y b_{yz} \|\theta_y\|}{\sqrt{\alpha_x^2 \|\theta_x\|^2 + \alpha_y^2 \|\theta_y\|^2 + 2\alpha_x \alpha_y b_{xy} \|\theta_x\| \cdot \|\theta_y\|}} \end{aligned} \quad (16)$$

where

$$\begin{aligned} g_x g_z &= a_{xz} \|g_x\| \cdot \|g_z\| \\ \theta_x \theta_z &= b_{xz} \|\theta_x\| \cdot \|\theta_z\| \\ g_y g_z &= a_{yz} \|g_y\| \cdot \|g_z\| \\ \theta_y \theta_z &= b_{yz} \|\theta_y\| \cdot \|\theta_z\| \end{aligned} \quad (17)$$

Similarly, when under the multi-client coalition, assumes that the coalition $S = \{1, 2, \dots, i, \dots, n-1\}$, $S \in \pi(s_m^\tau)$. The 2-client benefits between clients are

$$\begin{aligned} r(i, 1) &= a_{i1} + \varepsilon * b_{i1} \\ r(i, 2) &= a_{i2} + \varepsilon * b_{i2} \\ r(i, n-1) &= a_{in-1} + \varepsilon * b_{in-1} \end{aligned} \quad (18)$$

Algorithm 2: Dynamic Cooperative Evolution Algorithm

Input: K clients in set \mathcal{K} , communication round τ , benefit table with all states s_m^τ , benefit vector $u \leftarrow 0$, initial partition $\pi_{in} \leftarrow \{\{1\}, \dots, \{K\}\}$, coalitions set \mathbb{S}

Output: cooperative equilibrium s_*^τ

```

for  $p \in \mathcal{K}$  do
  Calculate  $\|g_p\|, \|\theta_p\|$  of  $p$ ;
  for  $q = p + 1$  do
    Calculate  $r(p, q)$ ;
for  $S \in \mathbb{S}$  do
  for  $k \in S$  do
    Calculate benefit of client  $k$  in coalition  $S$  based on 11;
if  $\tau = 0$  then
  Set  $\pi_{in} \leftarrow \{\{1\}, \{2\}, \dots, \{K\}\}$ ;
  Perform Algorithm 1 to get  $\pi^*$ ;
else
  Set  $\pi_{in} \leftarrow \pi^*$ ;
  Update benefit table;
  Perform Algorithm 1 to get  $\pi^*$ ;
Set  $s_*^\tau \leftarrow (\pi^*, u(\pi^*))$ ;

```

Then for a client i in S , the benefit can be expressed as the overall similarity between the aggregated model of the other models in S excluding i and the model of i .

$$\begin{aligned}
u_i(s_m^\tau) &= \cos(g_{avg}, g_i) + \varepsilon * \cos(\theta_{avg}, \theta_i) \\
&= \frac{\alpha_1 a_{i1} \|g_1\| + \dots + \alpha_{n-1} a_{in-1} \|g_{n-1}\|}{\sqrt{\alpha_1^2 \|g_1\|^2 + \dots + \alpha_{n-1}^2 \|g_{n-1}\|^2 + I}} \\
&\quad + \varepsilon * \frac{\alpha_1 b_{i1} \|\theta_1\| + \dots + \alpha_{n-1} b_{in-1} \|\theta_{n-1}\|}{\sqrt{\alpha_1^2 \|\theta_1\|^2 + \dots + \alpha_{n-1}^2 \|\theta_{n-1}\|^2 + H}} \\
&= \frac{\sum_{p \in S \setminus \{i\}} \alpha_p a_{ip} \|g_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|g_p\|^2 + I}} \\
&\quad + \varepsilon * \frac{\sum_{p \in S \setminus \{i\}} \alpha_p b_{ip} \|\theta_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|\theta_p\|^2 + H}}
\end{aligned} \tag{19}$$

where H and I are defined in Eq.(10).

By mathematical induction, we can get for client i in the coalition $S = \{1, 2, \dots, i, \dots, n\}$. With $r(i, n) = a_{in} + \varepsilon * b_{in}$, we have

$$\begin{aligned}
u_i(s_m^\tau) &= \cos(g_{avg}, g_i) + \varepsilon * \cos(\theta_{avg}, \theta_i) \\
&= \frac{\alpha_1 a_{i1} \|g_1\| + \dots + \alpha_n a_{in} \|g_n\|}{\sqrt{\alpha_1^2 \|g_1\|^2 + \dots + \alpha_n^2 \|g_n\|^2 + I}} \\
&\quad + \varepsilon * \frac{\alpha_1 b_{i1} \|\theta_1\| + \dots + \alpha_n b_{in} \|\theta_n\|}{\sqrt{\alpha_1^2 \|\theta_1\|^2 + \dots + \alpha_n^2 \|\theta_n\|^2 + H}} \\
&= \frac{\sum_{p \in S \setminus \{i\}} \alpha_p a_{ip} \|g_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|g_p\|^2 + I}} \\
&\quad + \varepsilon * \frac{\sum_{p \in S \setminus \{i\}} \alpha_p b_{ip} \|\theta_p\|}{\sqrt{\sum_{p \in S \setminus \{i\}} \alpha_p^2 \|\theta_p\|^2 + H}}
\end{aligned} \tag{20}$$

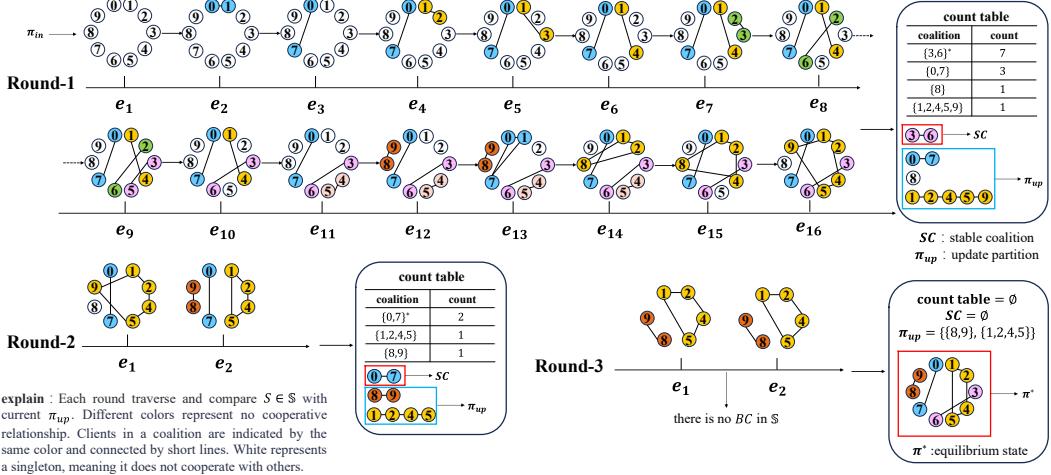


Figure 5: Equilibrium forming process of 10 clients based on Merge-Blocking Algorithm.

B Detailed Description of the Algorithm

B.1 Dynamic Cooperative Evolution Algorithm

With the dynamic arrival of tasks, the equilibrium state is also dynamic following a Markov process, which means the next equilibrium depends solely on the previous equilibrium. We use the dynamic cooperative evolution algorithm to evolve the new equilibrium at each aggregation phase shown in Algorithm 2.

B.2 Illustrate the Merge-Blocking Algorithm with an Example

We offer 10 clients as example to further illustrate the process of achieving equilibrium in Fig. 5 according to the Algorithm 1 on EMNIST-LTP settings. Initially, all client subsets are generated as the coalition set $S = \{\{0\}, \dots, \{9\}, \{0,1\}, \dots, \{0,1, \dots, 9\}\}$, and the initial partition is $\pi_{in} = \{\{0\}, \{1\}, \{2\}, \{3\}, \{4\}, \{5\}, \{6\}, \{7\}, \{8\}, \{9\}\}$, $\pi_{up} = \pi_{in}$. At the beginning of the first while loop (Round 1), when comparing with coalition $\{0,1\} \in S$, the profitable transition (PT) condition is met (i.e., $\text{all}(u_i(\{0,1\}) \geq u_i(\pi_{up}) | i \in \{0,1\}) = 1$ and $\text{any}(u_i(\{0,1\}) \geq u_i(\pi_{up}) | i \in \{0,1\}) = 1$), so the original two coalitions $\{0\}$ and $\{1\}$ in the partition are merged into the blocking coalition (BC) $S = \{0,1\}$, and other coalitions remain unchanged, forming new $\pi_{up} = \{\{0,1\}, \{2\}, \{3\}, \{4\}, \{5\}, \{6\}, \{7\}, \{8\}, \{9\}\}$ at time e_2 . At e_{14} , when compares with $S = \{1,2,8\}$, the original $\{0,1,7\}$ conforms the PT condition, so extracts 1 to cooperate with 2,8 forming $\{1,2,8\}$ (BC) and leaves $\{0,7\}$ to form new $\pi_{up} = \{\{1,2,8\}, \{0,7\}, \{3,6\}, \{4,5\}, \{9\}\}$. Then continue to traverse $S \in S$ to compare. After each update, the count of coalitions is accumulated. If π_{up} update, the count of changed coalition becomes 0. After traversing S once, the coalition with the largest count is the stable coalition SC , as no BC for it appears. Therefore S is pruned by removing all coalitions containing clients which belong to SC . In next Rounds, π_{up} begins to traverse $S \in S$ again until there is no BC to update the partition, then π_{up} is combined with all previous SC s to obtain final equilibrium π^* .

B.3 Illustrate Dynamic Cooperative Evolution Results on EMNIST-LTP

As shown in Fig. 6, we list equilibrium states at the end round of each task phase on EMNIST-LTP dataset, and it can be seen that the coalition structure changes as the task changes, with clients of the same color forming a coalition. For example, at t_1 there are 4 coalitions and 2 coalitions for t_2 . With the dynamic task flows, cooperative learning through dynamic coalition is necessary. Meanwhile, as the amount of tasks increases, clients tend to form grand coalition to acquire each other's information in order to recall the previous knowledge.

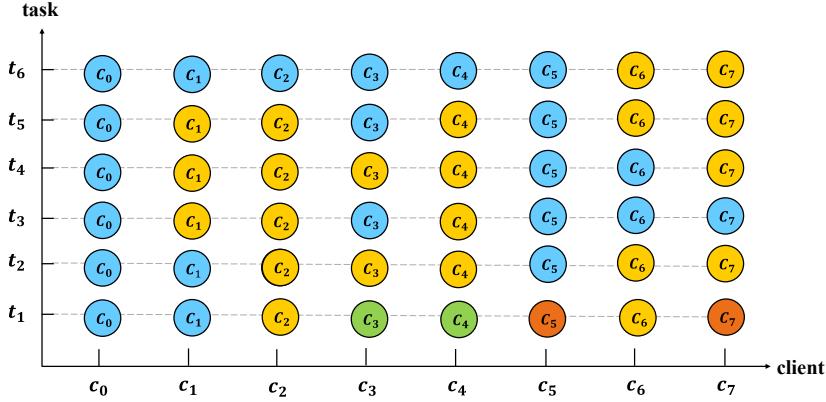


Figure 6: Dynamic Cooperative Evolution on EMNIST-LTP Dataset ($\varepsilon = 0.8, \lambda = 0.2$).

B.4 Time Complexity Analysis

Suppose that the number of clients is K , the number of cooperative states in the FCL system is B_K and the number of coalitions is $2^K - 1$. The analysis of the time complexity is as follows:

(1) Formulating benefit table: In the initialization phase, we only need to measure the overall similarity of 2-client structure, so the complexity of benefit calculation is $O(K^2)$. The complexity of calculating the size of K clients' models is $O(K)$. The values obtained from the initialization can be directly calculated to form the benefit table. Go through all coalitions, each coalition has k clients, and total iteration is $\sum_{k=1}^K k * C_K^k = K2^K$, complexity is $O(K2^K)$. Since the complexity of calculating the benefits of the multi-client structure according to the derivation formula is $O(1)$, so the total complexity is $O(K2^K)$. The greatest advantage of our benefit calculation method over other algorithms lies in the fact that we can calculate the individual benefits of rational clients under different groups, rather than only the collective benefits. Additionally, if we aggregate models to calculate the test accuracy on the local client as benefits, the total time complexity is $O(K2^K N)$ if there are N test samples. In contrast, using coalitional affinity game and overall similarity greatly reduces the complexity of formulating benefit table.

(2) Achieving dynamic cooperative equilibrium: Each iteration of merge-blocking algorithm needs to traverse all coalitions and compare the benefits of clients, therefore the complexity is also $O(K2^K)$. The amount of computation is greatly reduced compared to the complexity $O((B_K)^2 K)$ of traversing TPEF of all states in 3.3.

We also list some algorithms using group aggregation for Federated Learning in Table 4 and select representative metrics for contrast.

Table 4: Compare the complexity of different group aggregation algorithms.

Algorithm	Benefit Calculation ³	Group Formation	Group's Number	Rational Optimal Solution	Dynamic Group
ClusterFL	$O(K^2)$	$O(K^4)$	2	✗	✗
FedGroup	$O(KM)$	$O(KM^2 + TK^2M)$	M	✗	✗
Coalitional FL	$O(K^2)$	$O(\max(K^3, K2^{l_{\max}}))$	unlimited	✗	✗
pFedSV	-	$O(k!KN)$	K	✗	✗
DCFCL	$O(K^2)$	$O(K2^K)$	unlimited	✓	✓

ClusterFL quantifies benefits through pairwise similarity and employs Optimal Bipartition Algorithm to minimize inter-group similarity [7]; FedGroup decomposes all weights via Singular Value Decomposition (SVD) into M vectors and applies K-means++ clustering over T iterations [43]; Coalition FL utilizes EMD-based linear combinations of data distributions with Accelerated Device Coalition Formation Algorithm (whose complexity matches ours when $l_{\max} = K$, the maximum number of clients) [39]; pFedSV forms coalitions for each client via top- k Shapley values at $O(k!KN)$

³For fairness, here we only list the benefits calculation under the 2-client structure, as other algorithms do not calculate benefits of multi-clients.

complexity for N test samples [8]. Our algorithm shows following advantages: (1) provides game-theoretically optimal solution for rational clients, though with increased complexity compared to clustering ones [7, 43]; (2) dynamic, scale-unlimited coalition better adapts to continual learning, as evidenced by superior performance; (3) while maintaining computational efficiency through coalition affinity game and structured assumptions (additive/symmetric benefits), we quantify benefits for each client - a feature shared only with Coalition FL - providing a reliable idea for incentives and benefit allocation. Our method’s core objective of finding optimal client cooperation in federated continual learning inherently involves computational complexity, as the problem is NP-hard by nature. While our method achieves optimal performance at relatively small scale, practical deployment for large scale necessitates approximating solution, which sacrifices theoretical optimality for computational feasibility, thereby becoming a performance-cost tradeoff.

B.5 Boarder Impact

To achieve cooperation, all clients must share their model information. This process is facilitated by an impartial and authoritative third party, such as the industry association. The designated third party collects the client models after each round, then assesses the benefits in each state by comparing the overall similarity to determine equilibrium. The cooperative strategies are then published. Therefore, our framework promotes transparent and incentive-aligned cooperation among clients. At the same time, our framework can quantify benefit from each client in a coalition. In practice, such information can be utilized to either provide incentives or to impose charges on each client, to facilitate and enhance the foundation of the coalition.

C Implementation Details

C.1 Datasets

We construct a series of datasets comprising multiple federated clients, with each client possessing a sequence of tasks. Suppose we use K to denote the number of clients, T to denote the number of tasks in each client, and C to denote the number of classes in each task. We curate tasks by randomly selecting several classes from the datasets and sample part of the instances from these classes. Adhering to the principle of class incremental learning, there are no overlapped classes between any two tasks within a client.

EMNIST-LTP [3]. The EMNIST dataset is a character classification dataset with 26 classes. It contains 145600 instances of 26 English letters. The data contains upper and lower cases with the same label, making classification more challenging. To curate a dataset under LTP setting, we randomly sampled classes from the entire dataset for each client. The EMNIST-LTP dataset consists of 8 clients, with each client encompassing 6 tasks, each task comprising 2 classes ($K = 8, T = 6, C = 2$).

EMNIST-shuffle [3]. In a conventional reshuffling setting, the task sets are consistent across all clients, while arranged in different orders. Therefore, with the same structure as EMNIST-LTP, we construct EMNIST-shuffle dataset with 8 clients, 6 tasks, and each task comprising 2 classes. While the 6 tasks of all clients are the same but in shuffled orders ($K = 8, T = 6, C = 2$).

CIFAR100 [40]. As a challenging image classification dataset, CIFAR100 consists of low resolution images containing various objects and complex image backgrounds. We randomly sample 20 classes among 100 classes of CIFAR100 as a task for each of the 10 clients, and there are 4 tasks for each client. For each class, we randomly sample 400 instances into the client dataset ($K = 10, T = 4, C = 20$).

MNIST-SVHN-F [9, 41, 42]. The dataset is constructed with MNIST [9], SVHN [41] and FashionMNIST [42]. Similar to MNIST, SVHN dataset serves as a benchmark for digit classification tasks, notable for its representation of real-world scenarios with complex backgrounds. We unify the labels of these two datasets. FashionMNIST dataset is designed for clothing image classification. We set 10 clients in the mixed dataset, with each client containing 6 tasks, and each task has 3 classes. In this mixed dataset, different tasks rely on different features. For example, shape features that are relevant to digit classification differ significantly from those that are important for classifying clothing items. Under centralized methods, it may result in incredible knowledge interference ($K = 10, T = 6, C = 3$).

C.2 Baselines

We compare our method with five baselines from FL, two baselines from CL, and six baselines from FCL. FL methods include basic centralized technique FedAvg, FedProx and SCAFFOLD for reducing heterogeneity interference, decentralized technique CFL for group aggregation, and personalized federated learning method Per-FedAvg. To control variables during local training, we incorporate knowledge distillation into all FL baselines. CL methods are respectively combined with the FL methods (FedAvg, FedProx), training a global model while fighting catastrophic forgetting. The FCL methods focus on addressing the issues of catastrophic forgetting along with statistical heterogeneity.

Local. A typical FL comparison method to achieve local training, without global aggregation. In order to control the experimental comparison, we add knowledge distillation to the local training.

FedAvg [11]. As a representative FL method, FedAvg trains the models in each client with local dataset and averages their parameters to attain a global model.

FedProx [20]. The algorithm is similar to FedAvg. While training local models, a regularization term is employed to govern the proximity between the local parameters and the global parameters. This regularization term serves to effectively control the degree of deviation exhibited by the local models from the global model during the training process.

SCAFFOLD [21]. It addresses the issue of client drift by introducing control variates that help align local updates more closely with the global model. This reduces the divergence caused by non-IID data across clients, leading to faster and more stable convergence.

CFL [7]. It is designed to optimize federated learning in environments with diverse client data distributions. CFL clusters clients into groups based on their data similarity and trains separate models for each group, allowing for personalized and accurate models while preserving privacy.

Per-FedAvg [10]. It is an extension of FedAvg designed to enhance personalization in federated learning. Per-FedAvg focuses on producing a personalized model for each client by incorporating local fine-tuning. This approach balances the benefits of collaborative learning with each client's unique data characteristics.

PODNet [44]. A CL method, it incorporates a spatial-based distillation loss onto the feature maps of the classifier. This loss term serves to encourage the local models to align their respective feature maps with those of the previous model, thereby maintaining the performance in previous tasks.

ACGAN-Replay [45]. This CL algorithm employs a GAN-based generative replay method. The algorithm trains an ACGAN in the data space to memorize the distribution of previous tasks. While learning new tasks, the classifier is trained on new task data along with generated data from ACGAN.

FLwF2T [26]. As a FCL algorithm, FLwF2T leverages the concept of knowledge distillation within the framework of federated learning. It employs both the old classifier from the previous task and the global classifier from the server to train the local classifier.

FedCIL [28]. The FCL algorithm extends the ACGAN-Replay method within the federated scenario, addressing the statistical heterogeneity issue with distillation loss.

GLFC [27]. In the FCL scenario, the algorithm exploits a distillation-based method to alleviate the issue of catastrophic forgetting from both local and global perspectives.

AF-FCL [29] proposes an adaptive forgetting mechanism that dynamically adjusts knowledge retention policies to address catastrophic forgetting in heterogeneous federated learning scenarios.

AFCL [6] introduces an asynchronous training paradigm with adaptive synchronization to enable efficient continual learning across heterogeneous federated devices while mitigating forgetting.

FPPL [46] introduces a novel federated prototype learning framework that simultaneously addresses catastrophic forgetting and data heterogeneity through efficient prototype propagation and local consistency regularization.

C.3 Metrics

We use the metrics of accuracy and average forgetting for evaluation works [5, 29]. Suppose $a_k^{i,t}$ is the test set accuracy of the t -th task after learning the i -th task in client k .

Table 5: Average accuracy on CIFAR100 when $K = 8, T = 6, C = 10$.

Model	CIFAR100
FedAvg	19.5 ± 0.3
FedProx	20.1 ± 0.2
SCAFFOLD	20.3 ± 0.9
CFL	20.5 ± 0.5
Per-FedAvg	29.6 ± 1.4
PODNet+FedAvg	21.3 ± 0.1
PODNet+FedProx	21.6 ± 0.4
ACGAN+FedAvg	19.5 ± 0.6
ACGAN+FedProx	19.6 ± 0.2
FLwF2T	21.5 ± 0.7
FedCIL	19.6 ± 0.3
GLFC	19.9 ± 0.4
DCFCL	31.4 ± 0.8

Average Accuracy. We evaluate the performance of the model on all tasks in all clients after it finish learning all tasks. By using a weighted average, we calculated the test set accuracy for all seen tasks across all clients, with the number of samples in each task serving as the weights:

$$\text{Average Accuracy} = \frac{1}{\sum_{k=1}^K \sum_{t=1}^T n_k^t} \sum_{k=1}^K \sum_{t=1}^T a_k^{T,t} * n_k^t. \quad (21)$$

This approach allows us to account for variations in task difficulty and ensure a fair evaluation across different tasks and clients.

Average Forgetting. The metric of average forgetting assesses the extend of backward transfer during continual learning, quantified as the disparity between the peak accuracy and the ending accuracy of each task. We also use a weighted average when calculating average forgetting:

$$\text{Average Forgetting} = \frac{1}{\sum_{k=1}^K \sum_{t=1}^{T-1} n_k^t} \sum_{k=1}^K \sum_{t=1}^{T-1} \max_{i \in \{1, \dots, T-1\}} (a_k^{i,t} - a_k^{T,t}) * n_k^t. \quad (22)$$

C.4 Optimization

The Adam optimizer is employed for training all models. For all experiments except for CIFAR100, a learning rate of 1e-4 is utilized, with a global communication round of 60, and local iteration of 100. We set learning rate as 1e-3, the global communication round as 40, and local iteration as 400 for CIFAR100. Other parameters include $weightdecay = 1e - 5$, $beta1 = 0.9$, $beta2 = 0.999$. For training, a mini-batch size of 64 is adopted. The number of generated samples in an iteration aligns with this mini-batch size. We report the mean and standard deviation of each experiment, conducted five times with different random seeds.

C.5 Model Architectures

In the case of CIFAR100, we utilize the feature extractor of a ResNet-18 [47] as h_a and h_b comprises two FC layers, both with 512 units. For other datasets we adopt a three-layer CNN followed by an FC layer with 512 units as h_a . The channel numbers of the convolutional layers are [64, 128, 256]. And h_b is represented by an FC layer. The outputs of h_a belong to \mathbb{R}^{512} . All the FC layers employed in the architectures consist of 512 units. The convolutional layers and FC layers are followed by a Leaky ReLU layer. Another FC layer serves as h_c and operates as the classification head.

C.6 Devices

In the experiments, we conduct all methods on a local Linux server that has two physical CPU chips (Intel(R) Xeon(R) CPU E5-2640 v4 @ 2.40GHz) and 32 logical kernels. All methods are implemented using Pytorch framework and all models are trained on GeForce RTX 2080 Ti GPUs.

D Additional Experimental Results

D.1 More Complex Scenario

We conduct experiments on CIFAR100 in a more challenging setting. We randomly sample 10 classes among 100 classes of CIFAR100 as a task for each of the 8 clients, and there are 6 tasks for each client ($K = 8, T = 6, C = 10$). For each class, we randomly sample 400 instances into the client dataset. Therefore, each client possesses more tasks with fewer samples per task.

As shown in Table 5, our method achieves the highest average accuracy among the evaluated approaches. While the CL approach emphasizes retaining knowledge from previous tasks and the traditional FCL approach focuses on centralized aggregation to ensure that client knowledge is utilized totally, these methods can sometimes have a negative influence by indiscriminately aggregating information. In contrast, our proposed method utilizes decentralized federated aggregation to form client coalitions through dynamic cooperative learning. This approach aggregates clients with similar tasks, mitigating forgetting within local coalitions, especially when data heterogeneity among clients is significantly strong. Therefore, compared to established baselines, our method achieved the highest average task test accuracy.

D.2 Communication Cost

To reduce communication overhead, we cache the model information from the previous aggregation round on both the client and the third party. This allows gradient information to be calculated by model differences, so only model parameters need to be transmitted in each communication round.

We list the communication cost in Table. 6 of different methods across four datasets. C2S represents client-to-server cost, S2C is server-to-client cost. The results demonstrate that DCFCL achieves optimal communication efficiency in all datasets, matching the performance of the most basic FedAvg and FedProx methods while significantly outperforming improved approaches that require additional communication overhead (such as SCAFFOLD and CFL, which typically double the communication volume in the C2S direction). It is particularly noteworthy that although methods like ACGAN and FedCIL enhance model performance by incorporating generative models, they all introduce varying degrees of increased communication costs. In contrast, DCFCL ensures performance improvements while completely avoiding additional communication burdens.

Table 6: The client to server(C2S) and sever to client(S2C) communication cost(GB) during the whole training process.

Model	CIFAR100		EMNIST-LTP		EMNIST-shuffle		MNIST-SVHN-F	
	C2S	S2C	C2S	S2C	C2S	S2C	C2S	S2C
FedAvg	10.400	10.400	4.056	4.056	4.056	4.056	7.260	7.260
FedProx	10.400	10.400	4.056	4.056	4.056	4.056	7.260	7.260
SCAFFOLD	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
CFL	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
Per-FedAvg	10.400	10.400	4.056	4.056	4.056	4.056	7.260	7.260
PODNet+FedAvg	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
PODNet+FedProx	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
ACGAN+FedAvg	10.523	10.400	4.093	4.056	4.093	4.056	7.440	7.260
ACGAN+FedProx	10.523	10.40	4.093	4.056	4.093	4.056	7.440	7.260
FedCIL	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
AF-FCL	20.800	10.400	8.112	4.056	8.112	4.056	14.520	7.260
AFCL	10.420	10.400	4.062	4.056	4.062	4.056	7.260	7.260
FPPL	10.420	10.400	4.062	4.056	4.062	4.056	7.260	7.260
DCFCL	10.400	10.400	4.056	4.056	4.056	4.056	7.260	7.260

D.3 Mitigation of Catastrophic Forgetting

We compare the forgetting rate in Table. 7 to further demonstrate the effectiveness. The results clearly demonstrate DCFCL’s superior performance in mitigating catastrophic forgetting, achieving

Table 7: The average forgetting rate (%) on 4 datasets.

Model	CIFAR100	EMNIST-LTP	EMNIST-shuffle	MNIST-SVHN-F
FedAvg	8.6 \pm 0.9	24.0 \pm 0.6	9.6 \pm 0.9	25.6 \pm 0.6
FedProx	8.4 \pm 0.6	23.8 \pm 0.7	8.1 \pm 0.6	24.9 \pm 0.7
SCAFFOLD	8.2 \pm 0.7	19.2 \pm 0.3	8.2 \pm 0.7	22.1 \pm 0.3
CFL	8.9 \pm 0.8	19.8 \pm 0.6	9.4 \pm 0.6	24.4 \pm 0.8
Per-FedAvg	8.7 \pm 0.7	19.4 \pm 0.5	7.8 \pm 0.6	21.9 \pm 0.7
PODNet+FedAvg	8.6 \pm 0.6	15.5 \pm 0.7	7.3 \pm 0.9	21.3 \pm 0.3
PODNet+FedProx	7.5 \pm 0.9	14.3 \pm 1.2	6.0 \pm 0.7	20.6 \pm 0.8
ACGAN+FedAvg	6.4 \pm 0.7	14.3 \pm 0.5	6.5 \pm 0.6	20.0 \pm 0.8
ACGAN+FedProx	6.2 \pm 0.4	12.4 \pm 0.7	6.1 \pm 0.5	19.7 \pm 0.4
FedCIL	6.5 \pm 0.2	10.4 \pm 0.4	6.4 \pm 0.8	19.7 \pm 0.8
AF-FCL	4.9 \pm 0.9	7.9 \pm 0.4	4.2 \pm 1.4	7.5 \pm 0.8
AFCL	6.3 \pm 0.5	10.5 \pm 0.9	5.7 \pm 1.1	11.3 \pm 0.5
FPPL	6.9 \pm 0.6	11.6 \pm 0.3	7.4 \pm 0.9	13.2 \pm 0.2
DCFCL	4.7 \pm 0.9	8.9 \pm 0.6	4.2 \pm 0.8	6.9 \pm 0.7

the lowest forgetting rates on 3 datasets. This represents reduction compared to baseline methods like FedAvg and FedProx. DCFCL’s dynamic collaboration mechanism achieves significantly better retention without requiring additional memory buffers or complex architectural modifications. These consistent improvements across diverse datasets underscore DCFCL’s robustness in preserving learned knowledge while accommodating new information.

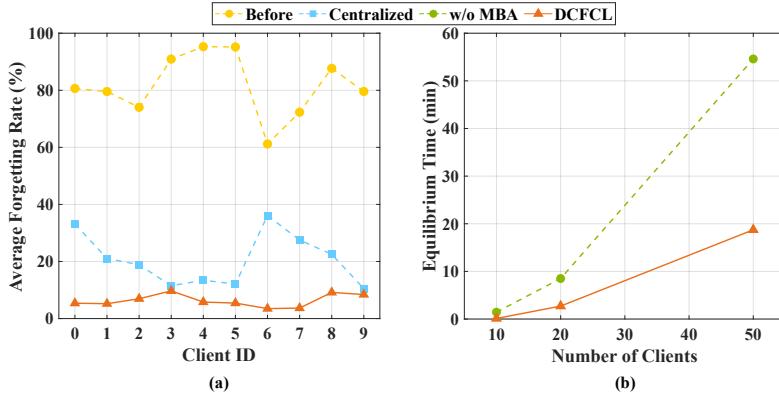


Figure 7: Comparison of average forgetting of each client on MNIST-SVHN-F(left). The equilibrium achieving time when the number of clients increases(right).

We also list forgetting mitigation of each client to illustrate the benefits of cooperation comparing no aggregation (local), centralized aggregation and decentralized (DCFCL) methods, as shown in Fig. 7(a). The local method (yellow) show a high forgetting rate of 60%-95%. After adopting centralized aggregation (blue), the forgetting rate significantly decrease to 10%-36%, indicating that the aggregation between clients can promote the knowledge recall of different clients respectively, but there is still room for optimization. The decentralized dynamic cooperation method (orange) demonstrate better results, stably controlling the forgetting rate below 10% (3.49%- 9.70%). It is particularly worth noting that DCFCL maintains the lowest and most stable forgetting rate on all clients, significantly reducing the differences in forget rates among clients.

D.4 Computation Cost

We present Fig. 7(b) to show the computation time of equilibrium as the client number increases, comparing it to the method without merge-blocking algorithm (MBA). As the number of clients grows from 10 to 50, the conventional approach without MBA shows exponential time escalation, highlighting scalability issues. In contrast, DCFCL maintains polynomial time complexity, with computation times increasing only from 0.116 min to 18.733 min, with the gap widening as the system scale grows. This demonstrates DCFCL’s advantage in large-scale deployments.

Table 8: The run-time consumption comparisons $T(\text{min})$ on 4 datasets.

Model	CIFAR100	EMNIST-LTP	EMNIST-shuffle	MNIST-SVHN-F
FedAvg	238	22	21	29
FedProx	246	26	24	32
SCAFFOLD	265	38	37	45
CFL	294	34	35	47
Per-FedAvg	287	32	28	32
PODNet+FedAvg	252	35	34	49
PODNet+FedProx	253	37	39	51
ACGAN+FedAvg	312	85	81	149
ACGAN+FedProx	315	89	82	152
FedCIL	322	93	90	172
AF-FCL	302	62	60	126
AFCL	277	34	32	44
FPPL	253	32	31	45
DCFCL	294	39	39	48

Table. 8 compares runtime performance across four datasets. DCFCL shows competitive runtime (48-294 minutes), similar to CFL and SCAFFOLD. Generative methods (ACGAN and FedCIL) incur higher overhead (up to 322 minutes on CIFAR100), while traditional methods like FedAvg and FedProx are faster (32-238 minutes) but may sacrifice performance. DCFCL strikes a balance between efficiency and learning ability, with moderate runtime costs across datasets.

NeurIPS Paper Checklist

1. Claims

Question: Do the main claims made in the abstract and introduction accurately reflect the paper's contributions and scope?

Answer: **[Yes]**

Justification: Based on the abstract and introduction, the three main claims made in the paper reflect the contributions and scope of the research, which focuses on introducing a decentralized dynamic cooperative framework for federated continual learning. All of these points are addressed in the main text.

Guidelines:

- The answer NA means that the abstract and introduction do not include the claims made in the paper.
- The abstract and/or introduction should clearly state the claims made, including the contributions made in the paper and important assumptions and limitations. A No or NA answer to this question will not be perceived well by the reviewers.
- The claims made should match theoretical and experimental results, and reflect how much the results can be expected to generalize to other settings.
- It is fine to include aspirational goals as motivation as long as it is clear that these goals are not attained by the paper.

2. Limitations

Question: Does the paper discuss the limitations of the work performed by the authors?

Answer: **[Yes]**

Justification: The main limitations of the work, as well as future directions that might address some of these limitations, are laid out in the conclusion portion of the paper.

Guidelines:

- The answer NA means that the paper has no limitation while the answer No means that the paper has limitations, but those are not discussed in the paper.
- The authors are encouraged to create a separate "Limitations" section in their paper.
- The paper should point out any strong assumptions and how robust the results are to violations of these assumptions (e.g., independence assumptions, noiseless settings, model well-specification, asymptotic approximations only holding locally). The authors should reflect on how these assumptions might be violated in practice and what the implications would be.
- The authors should reflect on the scope of the claims made, e.g., if the approach was only tested on a few datasets or with a few runs. In general, empirical results often depend on implicit assumptions, which should be articulated.
- The authors should reflect on the factors that influence the performance of the approach. For example, a facial recognition algorithm may perform poorly when image resolution is low or images are taken in low lighting. Or a speech-to-text system might not be used reliably to provide closed captions for online lectures because it fails to handle technical jargon.
- The authors should discuss the computational efficiency of the proposed algorithms and how they scale with dataset size.
- If applicable, the authors should discuss possible limitations of their approach to address problems of privacy and fairness.
- While the authors might fear that complete honesty about limitations might be used by reviewers as grounds for rejection, a worse outcome might be that reviewers discover limitations that aren't acknowledged in the paper. The authors should use their best judgment and recognize that individual actions in favor of transparency play an important role in developing norms that preserve the integrity of the community. Reviewers will be specifically instructed to not penalize honesty concerning limitations.

3. Theory assumptions and proofs

Question: For each theoretical result, does the paper provide the full set of assumptions and a complete (and correct) proof?

Answer: [Yes]

Justification: The assumptions of main theorem is laid out in the main text, while the derivation process and proof details are placed in the supplementary material to save space.

Guidelines:

- The answer NA means that the paper does not include theoretical results.
- All the theorems, formulas, and proofs in the paper should be numbered and cross-referenced.
- All assumptions should be clearly stated or referenced in the statement of any theorems.
- The proofs can either appear in the main paper or the supplemental material, but if they appear in the supplemental material, the authors are encouraged to provide a short proof sketch to provide intuition.
- Inversely, any informal proof provided in the core of the paper should be complemented by formal proofs provided in appendix or supplemental material.
- Theorems and Lemmas that the proof relies upon should be properly referenced.

4. Experimental result reproducibility

Question: Does the paper fully disclose all the information needed to reproduce the main experimental results of the paper to the extent that it affects the main claims and/or conclusions of the paper (regardless of whether the code and data are provided or not)?

Answer: [Yes]

Justification: Yes, the paper provides detailed experimental settings, including the datasets used, client and task configurations, the specific methods for comparison, and the evaluation metrics. It also includes ablation studies and results with different parameter settings to support the validity of its claims. These details are sufficient for reproducing the main experimental results and verifying the conclusions. Meanwhile, we also provide the complete code required for the reproduction, which is available at: <https://anonymous.4open.science/r/DCFCL-0372>

Guidelines:

- The answer NA means that the paper does not include experiments.
- If the paper includes experiments, a No answer to this question will not be perceived well by the reviewers: Making the paper reproducible is important, regardless of whether the code and data are provided or not.
- If the contribution is a dataset and/or model, the authors should describe the steps taken to make their results reproducible or verifiable.
- Depending on the contribution, reproducibility can be accomplished in various ways. For example, if the contribution is a novel architecture, describing the architecture fully might suffice, or if the contribution is a specific model and empirical evaluation, it may be necessary to either make it possible for others to replicate the model with the same dataset, or provide access to the model. In general, releasing code and data is often one good way to accomplish this, but reproducibility can also be provided via detailed instructions for how to replicate the results, access to a hosted model (e.g., in the case of a large language model), releasing of a model checkpoint, or other means that are appropriate to the research performed.
- While NeurIPS does not require releasing code, the conference does require all submissions to provide some reasonable avenue for reproducibility, which may depend on the nature of the contribution. For example
 - (a) If the contribution is primarily a new algorithm, the paper should make it clear how to reproduce that algorithm.
 - (b) If the contribution is primarily a new model architecture, the paper should describe the architecture clearly and fully.
 - (c) If the contribution is a new model (e.g., a large language model), then there should either be a way to access this model for reproducing the results or a way to reproduce the model (e.g., with an open-source dataset or instructions for how to construct the dataset).

(d) We recognize that reproducibility may be tricky in some cases, in which case authors are welcome to describe the particular way they provide for reproducibility. In the case of closed-source models, it may be that access to the model is limited in some way (e.g., to registered users), but it should be possible for other researchers to have some path to reproducing or verifying the results.

5. Open access to data and code

Question: Does the paper provide open access to the data and code, with sufficient instructions to faithfully reproduce the main experimental results, as described in supplemental material?

Answer: [\[Yes\]](#)

Justification: Yes, the paper provides a link to the code repository for open access, which contains scripts to reproduce all experimental results for the new proposed method and baselines. The supplemental material likely contains more information on the exact procedure for reproducing the results, such as dataset settings and baselines.

Guidelines:

- The answer NA means that paper does not include experiments requiring code.
- Please see the NeurIPS code and data submission guidelines (<https://nips.cc/public/guides/CodeSubmissionPolicy>) for more details.
- While we encourage the release of code and data, we understand that this might not be possible, so “No” is an acceptable answer. Papers cannot be rejected simply for not including code, unless this is central to the contribution (e.g., for a new open-source benchmark).
- The instructions should contain the exact command and environment needed to run to reproduce the results. See the NeurIPS code and data submission guidelines (<https://nips.cc/public/guides/CodeSubmissionPolicy>) for more details.
- The authors should provide instructions on data access and preparation, including how to access the raw data, preprocessed data, intermediate data, and generated data, etc.
- The authors should provide scripts to reproduce all experimental results for the new proposed method and baselines. If only a subset of experiments are reproducible, they should state which ones are omitted from the script and why.
- At submission time, to preserve anonymity, the authors should release anonymized versions (if applicable).
- Providing as much information as possible in supplemental material (appended to the paper) is recommended, but including URLs to data and code is permitted.

6. Experimental setting/details

Question: Does the paper specify all the training and test details (e.g., data splits, hyperparameters, how they were chosen, type of optimizer, etc.) necessary to understand the results?

Answer: [\[Yes\]](#)

Justification: Yes, we provide sufficient details in the supplemental material regarding the training and testing setup, including data splits and the use of the optimizer with specified hyperparameters.

Guidelines:

- The answer NA means that the paper does not include experiments.
- The experimental setting should be presented in the core of the paper to a level of detail that is necessary to appreciate the results and make sense of them.
- The full details can be provided either with the code, in appendix, or as supplemental material.

7. Experiment statistical significance

Question: Does the paper report error bars suitably and correctly defined or other appropriate information about the statistical significance of the experiments?

Answer: [\[Yes\]](#)

Justification: Yes, we measure the mean and standard deviation of each experiment to report error bars for the experimental results, conducted three times with different random seed. Therefore, the robustness and consistency of our method are reliably verified.

Guidelines:

- The answer NA means that the paper does not include experiments.
- The authors should answer "Yes" if the results are accompanied by error bars, confidence intervals, or statistical significance tests, at least for the experiments that support the main claims of the paper.
- The factors of variability that the error bars are capturing should be clearly stated (for example, train/test split, initialization, random drawing of some parameter, or overall run with given experimental conditions).
- The method for calculating the error bars should be explained (closed form formula, call to a library function, bootstrap, etc.)
- The assumptions made should be given (e.g., Normally distributed errors).
- It should be clear whether the error bar is the standard deviation or the standard error of the mean.
- It is OK to report 1-sigma error bars, but one should state it. The authors should preferably report a 2-sigma error bar than state that they have a 96% CI, if the hypothesis of Normality of errors is not verified.
- For asymmetric distributions, the authors should be careful not to show in tables or figures symmetric error bars that would yield results that are out of range (e.g. negative error rates).
- If error bars are reported in tables or plots, The authors should explain in the text how they were calculated and reference the corresponding figures or tables in the text.

8. Experiments compute resources

Question: For each experiment, does the paper provide sufficient information on the computer resources (type of compute workers, memory, time of execution) needed to reproduce the experiments?

Answer: [Yes]

Justification: Yes, the supplemental material provides details on the computational resources used, including the computation time and the communication cost. Meanwhile, the device information for running the experiment is provided at the end of the appendix.

Guidelines:

- The answer NA means that the paper does not include experiments.
- The paper should indicate the type of compute workers CPU or GPU, internal cluster, or cloud provider, including relevant memory and storage.
- The paper should provide the amount of compute required for each of the individual experimental runs as well as estimate the total compute.
- The paper should disclose whether the full research project required more compute than the experiments reported in the paper (e.g., preliminary or failed experiments that didn't make it into the paper).

9. Code of ethics

Question: Does the research conducted in the paper conform, in every respect, with the NeurIPS Code of Ethics <https://neurips.cc/public/EthicsGuidelines>?

Answer: [Yes]

Justification: Yes, we believe that our work conforms to the NeurIPS Code of Ethics.

Guidelines:

- The answer NA means that the authors have not reviewed the NeurIPS Code of Ethics.
- If the authors answer No, they should explain the special circumstances that require a deviation from the Code of Ethics.
- The authors should make sure to preserve anonymity (e.g., if there is a special consideration due to laws or regulations in their jurisdiction).

10. Broader impacts

Question: Does the paper discuss both potential positive societal impacts and negative societal impacts of the work performed?

Answer: [Yes]

Justification: We have discussed in boarder impact in Appendix.

Guidelines:

- The answer NA means that there is no societal impact of the work performed.
- If the authors answer NA or No, they should explain why their work has no societal impact or why the paper does not address societal impact.
- Examples of negative societal impacts include potential malicious or unintended uses (e.g., disinformation, generating fake profiles, surveillance), fairness considerations (e.g., deployment of technologies that could make decisions that unfairly impact specific groups), privacy considerations, and security considerations.
- The conference expects that many papers will be foundational research and not tied to particular applications, let alone deployments. However, if there is a direct path to any negative applications, the authors should point it out. For example, it is legitimate to point out that an improvement in the quality of generative models could be used to generate deepfakes for disinformation. On the other hand, it is not needed to point out that a generic algorithm for optimizing neural networks could enable people to train models that generate Deepfakes faster.
- The authors should consider possible harms that could arise when the technology is being used as intended and functioning correctly, harms that could arise when the technology is being used as intended but gives incorrect results, and harms following from (intentional or unintentional) misuse of the technology.
- If there are negative societal impacts, the authors could also discuss possible mitigation strategies (e.g., gated release of models, providing defenses in addition to attacks, mechanisms for monitoring misuse, mechanisms to monitor how a system learns from feedback over time, improving the efficiency and accessibility of ML).

11. Safeguards

Question: Does the paper describe safeguards that have been put in place for responsible release of data or models that have a high risk for misuse (e.g., pretrained language models, image generators, or scraped datasets)?

Answer: [NA]

Justification: No such models or datasets are involved.

Guidelines:

- The answer NA means that the paper poses no such risks.
- Released models that have a high risk for misuse or dual-use should be released with necessary safeguards to allow for controlled use of the model, for example by requiring that users adhere to usage guidelines or restrictions to access the model or implementing safety filters.
- Datasets that have been scraped from the Internet could pose safety risks. The authors should describe how they avoided releasing unsafe images.
- We recognize that providing effective safeguards is challenging, and many papers do not require this, but we encourage authors to take this into account and make a best faith effort.

12. Licenses for existing assets

Question: Are the creators or original owners of assets (e.g., code, data, models), used in the paper, properly credited and are the license and terms of use explicitly mentioned and properly respected?

Answer: [Yes]

Justification: We use the code of baselines, framework of PyTorch and open-source datasets, and cite them in the main text.

Guidelines:

- The answer NA means that the paper does not use existing assets.
- The authors should cite the original paper that produced the code package or dataset.
- The authors should state which version of the asset is used and, if possible, include a URL.
- The name of the license (e.g., CC-BY 4.0) should be included for each asset.
- For scraped data from a particular source (e.g., website), the copyright and terms of service of that source should be provided.
- If assets are released, the license, copyright information, and terms of use in the package should be provided. For popular datasets, paperswithcode.com/datasets has curated licenses for some datasets. Their licensing guide can help determine the license of a dataset.
- For existing datasets that are re-packaged, both the original license and the license of the derived asset (if it has changed) should be provided.
- If this information is not available online, the authors are encouraged to reach out to the asset's creators.

13. New assets

Question: Are new assets introduced in the paper well documented and is the documentation provided alongside the assets?

Answer: [NA]

Justification: No such assets are introduced.

Guidelines:

- The answer NA means that the paper does not release new assets.
- Researchers should communicate the details of the dataset/code/model as part of their submissions via structured templates. This includes details about training, license, limitations, etc.
- The paper should discuss whether and how consent was obtained from people whose asset is used.
- At submission time, remember to anonymize your assets (if applicable). You can either create an anonymized URL or include an anonymized zip file.

14. Crowdsourcing and research with human subjects

Question: For crowdsourcing experiments and research with human subjects, does the paper include the full text of instructions given to participants and screenshots, if applicable, as well as details about compensation (if any)?

Answer: [NA]

Justification: No such experiments or datasets are involved.

Guidelines:

- The answer NA means that the paper does not involve crowdsourcing nor research with human subjects.
- Including this information in the supplemental material is fine, but if the main contribution of the paper involves human subjects, then as much detail as possible should be included in the main paper.
- According to the NeurIPS Code of Ethics, workers involved in data collection, curation, or other labor should be paid at least the minimum wage in the country of the data collector.

15. Institutional review board (IRB) approvals or equivalent for research with human subjects

Question: Does the paper describe potential risks incurred by study participants, whether such risks were disclosed to the subjects, and whether Institutional Review Board (IRB) approvals (or an equivalent approval/review based on the requirements of your country or institution) were obtained?

Answer: [NA]

Justification: We have no human participants in our study.

Guidelines:

- The answer NA means that the paper does not involve crowdsourcing nor research with human subjects.
- Depending on the country in which research is conducted, IRB approval (or equivalent) may be required for any human subjects research. If you obtained IRB approval, you should clearly state this in the paper.
- We recognize that the procedures for this may vary significantly between institutions and locations, and we expect authors to adhere to the NeurIPS Code of Ethics and the guidelines for their institution.
- For initial submissions, do not include any information that would break anonymity (if applicable), such as the institution conducting the review.

16. Declaration of LLM usage

Question: Does the paper describe the usage of LLMs if it is an important, original, or non-standard component of the core methods in this research? Note that if the LLM is used only for writing, editing, or formatting purposes and does not impact the core methodology, scientific rigorousness, or originality of the research, declaration is not required.

Answer: [NA]

Justification: We don't involve LLMs as any important, original, or non-standard components.

Guidelines:

- The answer NA means that the core method development in this research does not involve LLMs as any important, original, or non-standard components.
- Please refer to our LLM policy (<https://neurips.cc/Conferences/2025/LLM>) for what should or should not be described.