NeurIPS 2023 Competition: Privacy Preserving Federated Learning Document VQA

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Abstract

1	The Privacy Preserving Federated Learning Document VQA (PFL-DocVQA) com-
2	petition challenged the community to develop provably private and communication-
3	efficient solutions in a federated setting for a real-life use case: invoice processing.
4	The competition introduced a dataset of real invoice documents, along with associ-
5	ated questions and answers requiring information extraction and reasoning over the
6	document images. Thereby, it brings together researchers and expertise from the
7	document analysis, privacy, and federated learning communities. Participants fine-
8	tuned a pre-trained, state-of-the-art Document Visual Question Answering model
9	provided by the organizers for this new domain, mimicking a typical federated
10	invoice processing setup. The base model is a multi-modal generative language
11	model, and sensitive information could be exposed through either the visual or
12	textual input modality. Participants proposed elegant solutions to reduce commu-
13	nication costs while maintaining a minimum utility threshold in track 1 and to
14	protect all information from each document provider using differential privacy
15	in track 2. The competition served as a new testbed for developing and testing
16	private federated learning methods, simultaneously raising awareness about privacy
17	within the document image analysis and recognition community. Ultimately, the
18	competition analysis provides best practices and recommendations for successfully
19	running privacy-focused federated learning challenges in the future.

20 **1** Introduction

Automatic document image processing has become a highly active research field in recent years [Appalaraju et al., 2024, Lee et al., 2023, Tito et al., 2023a], with invoices being one of the most frequently processed document types [Šimsa et al., 2023]. In a typical real-life invoicing scenario, business suppliers produce invoices for their services and send them to their customers. These documents contain sensitive information, such as consumer/purchaser identity, transaction details, purpose, date, phone numbers, amount paid, account information for payment, etc. The customers (document users) need

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^{*}This analysis is jointly written by organizers and participants. See author contributions in Appendix A.1.

to extract this information and take the corresponding actions (i.e. reject, or make a payment against
the invoice). In automated pipelines, these documents would be sent to AI technology providers,

the invoice). In automated pipelines, these documents would be sent to AI technology providers, typically offered in the form of cloud services², which automatically extract all required information

³⁰ from the documents, and return it to the document users.

A generic approach to extract information from invoices is DocVQA [Mathew et al., 2020]. The 31 extraction is done by asking questions in a natural language form to get specific information as 32 answers, using a deep learning model. However, training an accurate DocVQA model requires a 33 considerable amount of data, that is rarely held by a single entity. One solution is to train this model 34 collaboratively by aggregating and centralizing data from a set of clients that face the same problem. 35 But, documents often cannot be freely exchanged due to the sensitive information they contain. 36 Federated Learning (FL) is a learning paradigm that purports to solve this problem [McMahan et al., 37 2017b]. Rather than exchanging privately-held data, participating entities (known as clients) train 38 models on their data in a decentralized fashion, exchanging only the local model updates with a 39 central server. However, even though FL is more private than the centralized approach, a significant 40 amount of information can still be inferred from the updates shared during training, or from the 41 parameters of the resulting trained model, whether by an adversarial server, client, or downstream 42 user [Sikandar et al., 2023]. 43

⁴⁴ Differential Privacy (DP) [Dwork et al., 2016] is considered the gold standard in terms of privacy ⁴⁵ preservation and can be used to provide provable privacy guarantees. DP formally quantifies the ⁴⁶ maximum information leakage from the inclusion of any one individual record in a dataset. Deep ⁴⁷ learning models can be trained under DP by clipping parameter updates and adding noise to them [Ra-⁴⁸ jkumar and Agarwal, 2012, Song et al., 2013, Abadi et al., 2016]. However, this introduces a trade-off ⁵⁰ between privacy and utility. Stronger privacy guarantees require introducing more noise, which ⁵⁰ proportionately degrades model accuracy.

Another drawback of FL is the high communication cost [Kairouz et al., 2021]. At each federated
round, the global model is transmitted by the server to selected clients (downstream step) to be trained
on their local data, and then the update of this model is sent by these selected entities back to the server
(upstream step). For models with millions or even billions of parameters, this requires significant
bandwidth, multiplied by the number of federated rounds required to reach model convergence.

In this paper, we present an analysis of the NeurIPS 2023 competition on privacy preserving FL DocVQA that we designed to expose the above challenges and invite the community to design novel creative solutions for this real-life use case. It brought together researchers and expertise from the document analysis, privacy, and FL communities. Additionally, it added a realistic use case for privacy and FL researchers as well as expanding the scope of document analysis to DP solutions.

61 2 Related Work

Document Visual Question Answering (DocVQA) DocVQA has been an evolving field during the last few years. This is due to the emerging datasets that address different document domains. For instance, industry documents [Mathew et al., 2020, 2021, Tito et al., 2021b, 2023a], infographics [Mathew et al., 2022], multidomain [Landeghem et al., 2023a,b], open-ended questions [Tanaka et al., 2021], multilingual [Qi et al., 2022], multipage [Tito et al., 2023a] or collections of documents [Tito et al., 2021a]. However, these datasets are often small and highly domain-specific, which limits generalizability.

Federated Learning (FL) FL [Shokri and Shmatikov, 2015, McMahan et al., 2017b] addresses this issue, and has seen practical use in both research and industrial applications [Li et al., 2020], particularly in domains where sensitive data is common, such as medicine [Dayan et al., 2021] and finance [Long et al., 2020]. FL carries a trade-off between model utility, data privacy, and communication efficiency [Zhang et al., 2023], and requires specific consideration of client data heterogeneity,

²Automatic document processing services offered by large corporations (AWS Intelligent Document Processing, Google Cloud Document AI, Microsoft Azure Form Recognizer, etc) or specialized providers.

r4 scalability, and fault tolerance. Much recent work in FL focuses on mitigating these problems, r5 primarily through developments in aggregation algorithms [Moshawrab et al., 2023, Elkordy and r6 primarily through developments in aggregation algorithms [Moshawrab et al., 2023, Elkordy and r6 primarily through developments in aggregation algorithms [Moshawrab et al., 2023, Elkordy and r6 primarily through developments in aggregation algorithms [Moshawrab et al., 2023, Elkordy and r6 primarily through developments]

⁷⁶ Avestimehr, 2022, So et al., 2022, Nguyen et al., 2022], but also in parameter compression [Tang

et al., 2019] and quantization [Xu et al., 2022].

Privacy Attacks While FL offers privacy advantages, it remains vulnerable to various attacks that 78 jeopardize client dataset privacy. In the federated architecture, both the server and clients can 79 potentially act as adversaries. Gradient updates in FL have the potential to disclose information about 80 the training data, making them susceptible to "gradient inversion attacks" [Zhu et al., 2019, Zhao 81 et al., 2020, Fu et al., 2022, Wainakh et al., 2022, Li et al., 2022b, Geiping et al., 2020, Melis et al., 82 2019, Li et al., 2022d], which enable accurate data reconstruction. Moreover, adversaries can execute 83 "membership inference attacks" [Nasr et al., 2019, Melis et al., 2019, Suri et al., 2022, Shokri et al., 84 2017, Choquette-Choo et al., 2021, Li and Zhang, 2021, Hu et al., 2022b] to infer the inclusion of 85 specific data points in other participants' datasets, as well as "property inference attacks" [Melis et al., 86 87 2019] to deduce subgroup statistics despite secure aggregation [Kerkouche et al., 2023, Pejó and Biczók, 2023]. FL inherently lacks protection against these threats, necessitating explicit mitigation 88 strategies to safeguard client data from adversaries. 89

Differential Privacy (DP) (ϵ, δ) -DP [Dwork et al., 2006] has a privacy budget consisting of $\epsilon \ge 0$ and $\delta \in [0, 1]$, where smaller values correspond to a stronger privacy guarantee. Especially relevant to our setting is group-level DP, which preserves privacy leakage from the inclusion or exclusion of groups of datapoints [Galli et al., 2023, Marathe and Kanani, 2022], such as multiple records associated with a specific user. We refer to Dwork and Roth [2014] for a comprehensive intro to DP.

High utility models under DP Currently, many works improve the utility-privacy trade-off through 95 transfer learning [Yosinski et al., 2014] assuming the availability of non-sensitive public data for 96 pre-training and only utilizing DP to protect sensitive downstream data during fine-tuning. We 97 would like to refer to Tramèr et al. [2022a] for a discussion on the drawbacks of these assumptions. 98 Transfer learning is highly effective for both language [Li et al., 2022c, Yu et al., 2022a] and vision 99 tasks [Cattan et al., 2022, De et al., 2022, Kurakin et al., 2022, Tobaben et al., 2023]. In particular, 100 parameter-efficient fine-tuning [Houlsby et al., 2019] with adaptation methods such as LoRA [Hu 101 et al., 2022a] have been demonstrated to yield improved utility-privacy trade-offs for DP, as have 102 quantization [Youn et al., 2023] or compression of model updates [Kerkouche et al., 2021a,b, Miao 103 et al., 2022]. All these methods reduce the size of the updates, and thereby reduce the amount of 104 noise addition required. The same strategies often yield competitive performance for FL. 105

106 3 General Competition Information

This section describes general information about the competition that is common to both tracks.
 These are the dataset, metrics, model, starter kit and the participation statistics.

109 3.1 PFL-DocVQA Dataset

For this competition, we created PFL-DocVQA [Tito et al., 2023b], the first dataset for private 110 federated DocVQA. The dataset is created using invoice document images gathered from the DocILE 111 dataset [Simsa et al., 2023]. For every image, we provide the OCR transcription and form a set 112 of question/answer pairs. The competition's version of PFL-DocVQA contains a total of 336,842 113 question-answer pairs framed on 117,661 pages of 37,669 documents from 6,574 different invoice 114 providers. PFL-DocVQA is designed to be used in two tasks, and so is divided into two subsets. For 115 the first task of training and evaluating machine learning privacy-preserving solutions on DocVQA in 116 a FL fashion, a base subset of PFL-DocVQA called the "BLUE" data is used. In the second task, 117 membership inference attacks are designed to assess the privacy guarantees of the DocVQA models 118 that were trained with the base data. These attacking approaches are to utilize a second subset called 119 the "RED" data. In this competition, we focus on the first task, thus, we use only the "BLUE" data. 120 For more details on the full PFL-DocVQA datasets, refer to Tito et al. [2023b]. 121

PFL-DocVQA aims to train and evaluate DocVQA systems that protect sensitive document infor-122 mation. In our scenario, sensitive information encompasses all information originating from each 123 invoice provider. Therefore, an effective model must prevent the disclosure of any details associated 124 with these providers (such as provider names, emails, addresses, logos, etc.) across diverse federated 125 clients. Following this, the base data used in this competition consists of a training set divided among 126 N clients (we use N = 10), a validation set and a test set. (See Figure A.1). The training set of each 127 of the N clients contains invoices sampled from a different subset of providers, resulting in a highly 128 non-i.i.d. distribution. In the validation and test sets, we include documents both from the providers 129 that were seen during training, and from a set of providers that were not seen, to better evaluate the 130 generalizability of the models. 131

132 3.2 Evaluation Metrics

In the PFL-DocVQA Competition three main aspects are evaluated: The model's utility, the commu nication cost during training and the DP privacy budget spent through training the model.

Utility To evaluate the visual question answering performance of the participants' methods we use accuracy and ANLS (Average Normalized Levenshtein Similarity), a standard soft version of accuracy extensively used in most of the text-based VQA tasks [Biten et al., 2019a,b, Mathew et al., 2020, Tito et al., 2021b, Mathew et al., 2021, Tito et al., 2021a, Mathew et al., 2022, Tito et al., 2023a, Landeghem et al., 2023b,a]. This metric is based on the normalized Levenshtein Distance [Levenshtein, 1966] between the predicted answer and the ground truth, allowing us to assess the method's reasoning capabilities while smoothly penalizing OCR errors.

142 Communication cost We measure the efficiency of the communications as the total amount of 143 information transmitted between the server and the clients in Gigabytes (GB) in both directions. The 144 initial transmission of the pre-trained model to the clients is not included in the communication cost.

Privacy The methods of track 2 are required to comply with a DP privacy budget of no more than a pre-defined $\epsilon \in \{1, 4, 8\}$ at $\delta = 10^{-5}$. We provided a script within the starter kit detailed in Section 3.4 to compute the required noise multiplier given the target (ϵ , δ). Participants may need to adjust the script to their algorithms. Moreover, we required the participants to upload a theoretical privacy proof of their methods, which was manually reviewed by the competition organizers.

150 3.3 Pre-trained Model

The participants were asked to implement their solutions starting from the same pre-trained model. 151 The architecture chosen is Visual T5 (VT5), it is a multimodal generative network consisting of 152 a simplified version of Hi-VT5 [Tito et al., 2023a], which was originally proposed for multi-page 153 DocVQA. VT5 exploits the image and text modalities, which is beneficial to perform the DocVQA 154 task. However, this dual-modality approach also presents a more complex challenge: safeguarding 155 private information across both modalities, compared to handling just one. Moreover, VT5 is a 156 generative model based on the T5 [Raffel et al., 2020] language model. Language models can suffer 157 hallucinations [Rawte et al., 2023], leading to the potential leakage of private information. 158

The architecture VT5 consists of an encoder-decoder model based on T5. The input of the model is the question, the OCR tokens of the document (text and spatial information), and the encoded document image using the DiT [Li et al., 2022a] vision transformer model. These three inputs are concatenated and fed to the VT5 to output the answer following the autoregressive mechanism.

We also provide pre-trained weights for VT5. First, the language backbone T5 is initialized with the pre-trained weights on the C4 dataset [Raffel et al., 2020], and the visual DiT with the pre-trained weights on the document classification task. After that, the full model is fine-tuned on the single-page DocVQA task, using the SP-DocVQA dataset [Mathew et al., 2020, 2021] for 10 epochs.

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Registrations to platform	Downloads	Countries	Submissions Track 1	Submissions Track 2
382	494	21	13	6

167 3.4 Starter Kit

The starter kit includes the pre-trained model checkpoint, the fine-tuning dataset, code for running the 168 baselines and instructions on how to run and modify the code. The code itself is based on established 169 libraries such as PyTorch [Paszke et al., 2019] and the FL framework Flower [Beutel et al., 2020]. 170 Besides the training code, the starter kit includes functions for computing the privacy parameters 171 based on the hyperparameters and for logging the communication between server and clients. We 172 tested the installation and execution of the baseline on various clusters across different institutions 173 and provided support to participants if they encountered any difficulties. The starter kit is openly 174 available: https://github.com/rubenpt91/PFL-DocVQA-Competition. 175

176 3.5 Participation Statistics

Refer to Table 1 for the participation statistics. Our competition has gained interest across the
 communities and remains an open benchmark in the future: https://benchmarks.elsa-ai.eu/
 ?ch=2&com=introduction. In Section 6.2 we discuss measures to lower the participation threshold.

181 4 Track 1: Communication Efficient Federated Learning

Track 1 focuses on training high utility models while reducing the communication cost in federated
 learning. We describe the task, the organizers' baseline and two submitted approaches (See Table 2).

184 4.1 Task Formulation

The objective of track 1 is to reduce the communication used (# bytes), while achieving a comparable 185 utility (ANLS) with the organizers' baseline. The baseline achieved a validation ANLS of 0.8676 186 and we define a comparable utility to the baseline as 0.8242 ANLS (5% w.r.t. the baseline). Any 187 submission that achieves at least that ANLS is valid, thus the deciding factor for winning the 188 competition is the communication efficiency, which is measured using a single metric. We opted 189 for scoring using a single metric as the trade-off between utility and communication is not linear. 190 Furthermore, in real world applications less communication efficiency will lead to higher monetary 191 costs or longer training times that need to be considered in contrast to changes in model utility. 192

Participants are required to use the VT5 baseline model with the initial pre-trained weights and utilize only the PFL-DocVQA dataset for fine-tuning. Further the participants are not allowed to change the PFL-DocVQA data distribution. Additionally, participants are required to upload a log of the communication between the clients and the central party (# bytes) and the final model checkpoint.

The organizers evaluate the model utility on a secret test set and thus the model architecture needs to be the same as the initial baseline. While this makes some solutions such model distillation more challenging, the track is open to a wide range of possible solutions. Participants could, e.g., utilize parameter-efficient fine-tuning, compression of the FL updates, lower precision or better hyper-parameters to achieve higher communication efficiency while maintaining a comparable utility.

202 4.2 Baseline Solution Track 1

The baseline solution for track 1 fine-tunes all parameters of the pre-trained model but the visual module. It essentially uses Federated Averaging (FedAvg) [McMahan et al., 2017a]. In each global round, the central server samples K = 2 clients out of all N = 10, and each of these clients computes

Rank	Team	Method	$\textbf{Communication} \downarrow$	ANLS ↑
1	Muhamed et al. (Section 4.3)	LoRA	0.38 GB (-99.14%)	0.8566 (-3.45%)
2	Niwa et al. (Section 4.4)	FedShampoo	10.01 GB (-77.37%)	0.8891 (+0.20%)
	Organizers (Section 4.2)	Baseline	44.65 GB	0.8873

 Table 2: Competition Winners Track 1 (Communication efficient federated learning)

the weight updates locally across multiple local rounds. The central server aggregates the client updates and communicates the updated model to the sampled clients in the next round.

208 4.3 Winner Track 1: Muhamed, Kuo, and Smith

We considered three orthogonal methods to reduce communication (LoRA, tuning FL hyperparameters, and quantization). The winning solution for Track 1 uses only LoRA ($100 \times$ reduction).

211 Combining all methods can achieve a $5200 \times$ reduction. For complete details, see Appendix C.



1. LoRA. Low-Rank Adaptation trains low-rank adapters while freezing the rest of the model [Hu et al., 2022a]. We use LoRA to reduce the number of trainable parameters to 3.4M (1.37% from 250M).

Using 2 clients per round, we reach the target ANLS in 7 rounds (0.38 GB total communication).

215 2. Tuning FL hyperparameters. On top of 1. LoRA, we sample 1 client per round (default: 2) and
216 train for 16 local epochs (default: 1), which respectively reduces communication and improves utility.
217 With these adjustments, we reach the target ANLS in 2 rounds (55 MB total communication).

3. Quantization is a lossy compression approach which we use to reduce the size of the communicated LoRA updates. We use NF4 (4-bit) quantization which reduces the message size by $\sim 8 \times$ while achieving the target ANLS with the same configuration as **2.** (**7.7 MB** total communication).

221 4.4 Runners-up Track 1: Niwa, Ishii, Yamasaki, Fukami, Tyou, and Yokota

We briefly present our methods and experimental results. For more detailed information can be found 222 in Appendix D. We aimed to achieve faster convergence of training for local models with fewer 223 communication rounds. To achieve this, we utilized Shampoo [Gupta et al., 2018], a second-order 224 optimization method, in local update rules by multiplying the local preconditioning matrix to the 225 local stochastic gradient. The update rules of our method, named FedShampoo, are outlined in Alg. 226 1 in Appendix D.1. Shampoo enables smooth local updates by geometrically rotating and scaling 227 stochastic gradients. To reduce the memory footprint in computing large-scale preconditioning 228 matrices, we approximated them by employing layer-wise block-diagonalization. Notably, the local 229 preconditioning matrices (approximated by sub-matrices) were not transmitted to the central server, 230 thus avoiding excess communication costs. Furthermore, we excluded the embedding layer from 231 the optimization target, resulting in a reduction of approximately 26 % in communication per round 232 compared to whole parameters³. 233

In Table 2, FedShampoo achieved the target ANLS score with 10.01 GB communication cost. Refer to Figure A.3 in Appendix D.1 for convergence curves using validation loss, ACC and ANLS. We submitted the model after only R = 3 communication rounds, surpassing the target ANLS score of 0.8873 and resulting in an approximately 30 % reduction of the communication cost compared with the baseline method (using solely AdamW-based optimizer). Furthermore, FedShampoo achieved higher ACC and ANLS scores compared with the baseline method after exceeding the ANLS target

³We submitted a model applying LoRA to FedShampoo; however, it did not exceed the target ANLS score.

score (after 3 communication rounds). This provides as empirical evidence of FedShampoo's faster convergence, which benefits from applying the preconditioning matrix to the stochastic gradient. The detailed experimental configurations, such as hyperparameter tunings of learning rate and clipping threshold, are summarized in Appendix D.1.

244 5 Track 2: Differentially Private Federated Learning

Track 2 focuses on training as high utility models as possible while preserving all information from
each document provider in the training set through DP. We describe the task, the organizer's baseline
and two submitted approaches (See Table 3).

248 5.1 Track 2 Task Formulation

The objective of track 2 is to achieve the best utility possible while protecting all information 249 from each document provider in the training set, which could be exposed through textual (provider 250 company name) or visual (logo, presentation) information. Participants are required to train under 251 DP at different levels from medium DP ($\epsilon = 1$) to weak DP ($\epsilon = 8$) to mitigate the risk of provider 252 information being leaked. Ultimately, the goal is to achieve the best utility while complying to 253 the privacy budgets of $\epsilon \in \{1, 4, 8\}$ at $\delta = 10^{-5}$. The definition of DP critically depends on the 254 concept of adjacency of datasets. We seek to protect the privacy of providers and thus the typical 255 document-level adjacency definition would be too weak, as there are many documents from the 256 same provider and combining them could leak private information. Instead we use provider-level 257 add/remove adjacency, where adjacent training datasets can be obtained by adding or removing all 258 documents from one provider. Prior work denotes this as group-level DP [Marathe and Kanani, 2022, 259 Galli et al., 2023]. 260

Participants are required to follow the same rules regarding the pre-trained model and fine-tuning 261 data as in track 1. Besides uploading the final model checkpoint solutions, they are required to 262 submit a theoretical privacy proof and description. The requirement for a theoretical privacy proof 263 in track 2 ensures that the solutions proposed by participants are rigorously validated for their 264 adherence to differential privacy principles. This proof demonstrates that the final model maintains 265 the privacy of all information from each document provider by offering a quantifiable measure of 266 267 privacy loss. Additionally, a thorough description and code submission are necessary to facilitate reproducibility and allow for independent verification of the privacy claims, ensuring transparency 268 and trustworthiness in the solutions provided. 269

270 5.2 Baseline Solution Track 2

The baseline solution for track 2 utilizes DP stochastic optimization. The optimization of the model 271 is done in multiple global rounds. In each round, the central server first samples a set of clients 272 from all N = 10 clients. Each selected client runs a local instance of federated learning where each 273 provider acts as the training data of a virtual client within the real client. The client randomly selects 274 providers, clips the per-provider updates and the adds an appropriate amount of noise so that the 275 update aggregated by the server is differentially private with respect to all providers over all clients⁴ 276 The privacy loss of the baseline follows the usual analysis of DP stochastic optimisation consisting of 277 compositions of sub-sampled Gaussian mechanisms. The loss depends on the number of iterations 278 T_{cl} , sub-sampling rate q (both over clients and providers) and noise scale σ [Mironov et al., 2019, 279 Balle et al., 2020]. (See more details in Appendix A.4 and the privacy analysis in Appendix B). 280

281 5.3 Winner Track 2: Ragul N and Kutum

Similar to the winning solution for track 1, our method also uses LoRA. We choose LoRA for the
 following two reasons: First, it significantly reduces the communication cost as shown in Section 4.3.

⁴Note when no clients are sampled in a FL round the server still needs to add noise.

Table 3: Competition Winners Track 2 (Differential Private Federated Learning)

Rank	Team	Method	at $\epsilon = 1$	$\begin{array}{l} \textbf{ANLS} \uparrow \\ \textbf{at} \ \epsilon = 4 \end{array}$	at $\epsilon = 8$
1	Ragul N and Kutum (Section 5.3)	LoRA	0.5854	0.6121	0.6225
2	Fukami et al. (Section 5.4)	DP-CLGECL	0.5724	0.6018	0.6033
	Organizers (Section 5.2)	Baseline	0.4832	0.5024	0.5132

Second, empirical results have shown that differentially private adaptation of language models using parameter-efficient methods such as LoRA outperforms full fine-tuning in centralized settings [Yu et al., 2022b]. These methods reduce the overall noise added by only updating a small proportion of the parameters in the model, thereby increasing the utility of the model. The communication efficiency of LoRA also allowed us to increase the number of FL rounds from 5 in the baseline method to 30 in our method without increasing communication costs. With these changes to the baseline, our method improved the ANLS by 10-11 percentage points across all privacy settings.

291 5.4 Runners-up Track 2: Fukami, Yamasaki, Niwa, and Tyou

We briefly present our methods and experimental results. More detailed information can be found 292 in Appendix D. It is well-known that applying DP to FedAVG with a relatively high privacy level 293 often stagnates the model training process due to local parameter drift. This is mainly caused by i) 294 noise addition in DP and ii) data heterogeneity among clients. To address these issues, we propose 295 DP-CLGECL, which incorporates the DP's Gaussian mechanism into CLGECL Tyou et al. [2024]. 296 The update rules in DP-CLGECL are derived by solving a linearly constrained loss-sum minimization 297 problem, resulting in robustness against local gradient drift due to data heterogeneity, and this would 298 also be effective in addressing the drift issue due to DP's Gaussian mechanism. Note that the DP 299 analysis of the private baseline detailed in Appendix B is applicable to our DP-CLGECL. More 300 details about our methodologies are provided in Appendix D.2. 301

As indicated in Table 3, ANLS showed significant improvement with the use of our DP-CLGECL 302 compared with the baseline method for each ε . Associated experimental results, including conver-303 304 gence curves in Figure A.4 are summarized in Appendix D.2. After passing the competition deadline, we observed a negative impact of using AdamW optimizer in the baseline method. The norm of 305 stochastic gradient, preconditioned by AdamW, often increased, and the gradient clipping used to 306 ensure the pre-defined DP levels led to a loss of valuable information in model parameter training. 307 To address this issue, we replaced AdamW with momentum in the local update of DP-CLGECL, 308 resulting in further improved ANLS. Although more details can be found in Figure A.5, the ANLS 309 was then 0.5918 for $\varepsilon = 1$ using DP-CLGECL with momentum. 310

6 Lessons Learnt and Recommendations for Future FL and DP Competitions

In this section we present lessons learnt from organizing this competition and discuss best practices that could be considered for organizing competitions in the future.

6.1 Ensuring that the Track 2 Submissions Are DP

The track 2 of this competition required participants to provide a model checkpoint trained under DP. Additionally, we asked the participants to provide a privacy proof outlining how their method is formally differential private and requested the source code.

Formal privacy proof Asking for a privacy proof from the participants results in two things: (i) The organizers can check that a new proposed method is DP; and (ii) The participating team can reflect on ensuring that their method is actually DP. Insufficient formal analysis in prior work has lead to response papers [Carlini et al., 2021, 2022] that corrected the wrong analysis.

Ensuring that the implementations are DP While the privacy proof ensures that theoretically the submissions are DP, even small mistakes in the implementation of DP methods can invalidate

or severely weaken the DP guarantees [Tramèr et al., 2022b]. Among these are the clipping of 324 the updates, the correct noise addition and scaling as well as the subsampling. Thus, members of 325 the organizing team have inspected the implementations of the best scoring methods but this is a 326 manual process that does not scale to competitions with a large number of participants. The code 327 reviews could be complemented with automatic tests that increase the chance of finding bugs in the 328 implementation. Established DP libraries such as Opacas [Yousefpour et al., 2021] use unit tests but 329 these tests are custom to the implementation that are testing and writing new tests requires much more 330 manual labour than plain code reviews. Using only established implementations (e.g., like Opacus) 331 for critical parts of the code would reduce the risk of bugs but also limit the possible solutions. 332

Automation of the validation of DP methods and implementations When scaling up the participant 333 numbers of a competition, processes need to be automated. One example for that is our automatic 334 335 utility evaluation on the secret test set. Automating the validation of DP methods and implementations is less straightforward: There are methods for auditing DP implementations [Jagielski et al., 2020, 336 337 Nasr et al., 2023 but they are computationally expensive. Recent advancements have significantly reduced the cost of DP auditing [Steinke et al., 2023]. One option would be auditing new submissions 338 to assist in DP validation but it is unclear how computationally costly that would be. Auditing cannot 339 conclusively prove something DP, so it should only be used to complement privacy proofs and code 340 checks, not replace them. 341

342 6.2 Lowering the Threshold for Participation

Referring to Table 1 one can see that the competition has received some interest. Also, it led to the data set being adopted in the privacy community [Wu et al., 2024] and increased the awareness in the document intelligence community [Biescas et al., 2024]. Participants were required to be able to train a state-of-the-art Document Visual Question Answering model in a federated learning setting (under DP). The number of potential participants that have the required skill set is not as high as in other challenges. Thus it is important that the threshold for participation is as low as possible. We discuss measures that we took to lower the threshold for participation.

Starting Kit All solutions that are described in this analysis report utilized the provided starting kit to some extent. Based on the feedback from the participants, we think that the starting kit was crucial for them to participate. We can recommend to future organizers to test and document the starting kit extensively and include convenience functions (e.g., to compute communication cost or DP noise).

Computational Cost Simulating the FL setting and even just fine-tuning large pre-trained models 354 requires a significant amount of compute. This is especially true under DP as the privacy/utility trade-355 off can be improved by training longer [Ponomareva et al., 2023] and using larger batch sizes [Räisä 356 et al., 2024]. We aimed to lower the threshold for participation by reducing the size of the client 357 datasets and utilizing not the largest pre-trained model available. Still, executing the baselines with 358 consumer hardware is hard if not impossible. One possible avenue for the future would be to open 359 separate tracks for consumer hardware and provide cloud compute to teams that could otherwise not 360 participate. The recent NeurIPS 2023 challenge on LLMs⁵ introduced some of these measures. 361

362 7 Conclusion & Outlook

The challenge is a benchmark and remains open for future submissions. In the future, we will host a red team challenge, where teams run privacy attacks against models from this challenge.

Broader Impact This challenge invited the community to design novel creative solutions for real-life use cases. This has significant positive impact on users training ML models on personal data. The best practices and our setup can be used to improve further challenges.

Limitations This challenge only focused on training models but does not focus on other parts of machine learning systems that may be vulnerable to privacy attacks as well [Debenedetti et al., 2023].

⁵LLM Efficiency Challenge: 1LLM+1GPU+1Day:https://llm-efficiency-challenge.github.io/

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719 Checklist

- 1. For all authors...
- (a) Do the main claims made in the abstract and introduction accurately reflect the paper's contributions and scope? [Yes] The main claims in abstract and introduction reflect the paper's contributions and scope accurately.
 (b) Did you describe the limitations of your work? [Yes] Limitations are discussed in Section 7.
 (c) Did you discuss any potential negative societal impacts of your work? [Yes] The broader impact is discussed in Section 7.
- (d) Have you read the ethics review guidelines and ensured that your paper conforms to them? [Yes] We have read the ethics review guidelines and ensured that the paper conforms to them.
- 2. If you are including theoretical results...
- (a) Did you state the full set of assumptions of all theoretical results? [Yes] We discussed
 the privacy analysis of the baseline of Track 2 in Appendix B. The participants base
 their analysis on the same proofs. In Appendix D.2 more theorectical analysis is
 supplied.

736	(b) Did you include complete proofs of all theoretical results? [Yes] We discussed the
737	privacy analysis of the baseline of Track 2 in Appendix B. The participants base their
738	analysis on the same proofs. In Appendix D.2 more theoretical analysis is supplied.
739	3. If you ran experiments (e.g. for benchmarks)
740	(a) Did you include the code, data, and instructions needed to reproduce the main exper-
741	imental results (either in the supplemental material or as a URL)? [Yes] We refer to
742	the main results code using urls, refer to the dataset in Appendix A.2 and specify the
743	instructions in Appendices A.4, C and D.
744	(b) Did you specify all the training details (e.g., data splits, hyperparameters, how they
745	were chosen)? [Yes] The training details are specified in Appendices A.4, C and D.
746	The dataset is described in Section 3.1.
747	(c) Did you report error bars (e.g., with respect to the random seed after running exper-
748	iments multiple times)? [No] Due to the computational cost (see Section 6.2), the
749	competition only considered one model checkpoint per track and participant (and
750	privacy level).
751	(d) Did you include the total amount of compute and the type of resources used (e.g., type
752	of GPUs, internal cluster, or cloud provider)? [Yes] This information is detailled in
753	Appendices A.4, C and D.
754	4. If you are using existing assets (e.g., code, data, models) or curating/releasing new assets
755 756	(a) If your work uses existing assets, did you cite the creators? [Yes] We cited all creators where applicable.
757 758	(b) Did you mention the license of the assets? [Yes] We mention the license of the pre-trained model in Appendix A.3 and the datasets in Appendix A.2.
759	(c) Did you include any new assets either in the supplemental material or as a URL? [Yes]
760	The codes are included via URLs.
761	(d) Did you discuss whether and how consent was obtained from people whose data you're
762	using/curating? [N/A] We only use already published data sets and do not publish new
763	data.
764	(e) Did you discuss whether the data you are using/curating contains personally identifiable
765	information or offensive content? [N/A] We only use already published data sets and
766	do not publish new data.
767	5. If you used crowdsourcing or conducted research with human subjects
768	(a) Did you include the full text of instructions given to participants and screenshots, if
769	applicable? [N/A] We did not use crowdsourcing or conducted research with human
770	subjects.
771	(b) Did you describe any potential participant risks, with links to Institutional Review Board
772	(IRB) approvals, if applicable? [N/A] We did not use crowdsourcing or conducted
773	research with human subjects.
774	(c) Did you include the estimated hourly wage paid to participants and the total amount
775	spent on participant compensation? [N/A] We did not use crowdsourcing or conducted
776	research with human subjects.

777 A General Appendix

778 A.1 Author contributions

In this section we list the author contributions. The participants wrote the Sections 4.3, 4.4, 5.3 and 5.4.

781 **Organizers of the challenge**:

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- 788 Winners Track 1:
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- ⁷⁹⁰ ⁶Carnegie Mellon University
- 791 Track 1 runners-up:
- ⁷⁹² Kenta Niwa⁷, Hiro Ishii⁸, Yusuke Yamasaki⁷, Takumi Fukami⁷, Iifan Tyou⁷, Rio Yokota⁸
- ⁷93 ⁷NTT, ⁸Tokyo Institute of Technology
- 794 Winners Track 2:
- ⁷⁹⁵ Ragul N⁹, Rintu Kutum⁹
- ⁹Asoka University
- 797 Track 2 runners-up:
- ⁷⁹⁸ Takumi Fukami⁷, Yusuke Yamasaki⁷, Kenta Niwa⁷, Iifan Tyou⁷
- 799 ⁷NTT

800 A.2 Dataset

This section contains additional information regarding the dataset. The data set is described in more 801 detail in Tito et al. [2023b] and is available to download on the ELSA benchmark platform https: 802 //benchmarks.elsa-ai.eu/?ch=2&com=downloads. The Dataset is created using images from 803 the DocILE dataset [Simsa et al., 2023], which was published under the MIT License. For PFL-804 DocVQA we created new annotations for these images. The created annotations are the OCR 805 transcriptions (using Amazon Textract) and the pairs of question/answer. The question/answer pairs 806 are generated using key/value pairs extracted by Amazon Textract and then manually verified. For 807 each key, a question is formed to ask about it, and the answer is the corresponding value. These 808 questions are generated semi-automatically by creating multiple templates for each key and then 809 using a language model OpenAI [2023] to rephrase them, achieving linguistic diversity. Our dataset 810 is published under the Licence CC-BY-4.0. 811

Dataset	Client (Subset)	Provider	Document	Page	Question/Answer
	0	400	2224	5930	19465
	1	418	2382	6694	22229
	2	404	2296	6667	21673
	3	414	2358	6751	22148
Train	4	429	4543	12071	32472
	5	423	2378	6984	22361
	6	423	2700	7406	23801
	7	416	1951	5617	18462
	8	401	1932	5421	17868
	9	421	2136	6353	20840
Valid	-	2231	3536	9150	30491
Test	In-Distribution	1390	2875	8088	25603
Test	Out-of-Distribution	977	1912	5375	17988

Table A1: Statistics on the base PFL-DocVQA Dataset in terms of number of Providers/Documents/Pages/Question-Answers.



Figure A.1: Data split of the PFL-DocVQA dataset.

812 A.3 Additional information on the model

The pre-trained model [Tito et al., 2023a] can be found at https://huggingface.co/rubentito/ vt5-base-spdocvqa. It is licensed under the gpl-3.0 license.

815 A.4 Training details for baselines

The hyperparameters for the baseline were chosen using a combination of grid search and manual search. The assumption for the baselines is not to have optimal hyperparameters but rather reasonable baselines.

We utilize two NVIDIA A40 (40 GB VRAM each) and train for some hours to obtain the baselines.

820 The exact runtime depends on the hyperparamters being used.

821 A.4.1 Track 1

This baseline achieves 0.8676 of ANLS and 77.41 accuracy on the validation set after 10 FL Rounds. It transmits 1.12GB constantly for each communication stream, which results in a total of 44.66GB

during the entire training process. We sample K = 2 clients at every federated round.

825 A.4.2 Track 2

The baseline is obtained through 5 FL Rounds. It transmits 1.12GB constantly for each communication stream, which results in a total of 22.32GB during the entire training process. We sample K = 2clients per round and M = 50 providers on each client. The updates are clipped to a norm of 0.5 and the Gaussian noise is computed so that the privacy budgets of $\epsilon \in \{1, 4, 8\}$ at $\delta = 10^{-5}$.

830 B Privacy Analysis

The privacy analysis of our differentially private baseline is discussed in this section. The provided python script to compute the privacy budget ε is derived from the following analysis.

833 B.1 Definitions

Definition B.1 (Differential Privacy Dwork and Roth [2014]). A randomized mechanism \mathcal{M} with range \mathcal{R} satisfies (ε, δ) -differential privacy, if for any two adjacent datasets E and E', i.e., E' = E $\cup \{x\}$ for some x in the data domain (or vice versa), and for any subset of outputs $O \subseteq \mathcal{R}$, it holds that

$$\Pr[\mathcal{M}(E) \in O] \le e^{\varepsilon} \Pr[\mathcal{M}(E') \in O] + \delta \tag{A1}$$

Intuitively, DP guarantees that an adversary, provided with the output of \mathcal{M} , can draw almost the same conclusions (up to ε with probability larger than $1 - \delta$) about any group no matter if it is included in the input of \mathcal{M} or not Dwork and Roth [2014]. This means, for any group owner, a privacy breach is unlikely to be due to its participation in the dataset.

In Federated Learning, the notion of *adjacent (neighboring) datasets* used in DP generally refers to pairs of datasets differing by one client (*client-level* DP), or by one group of one user (*group-level* DP), or by one data point of one user (*record-level* DP). Our challenge focuses on the *group-level* DP Galli et al. [2023], where each group refers to a provider.

We use the Gaussian mechanism to upper bound privacy leakage when transmitting information from
clients to the server.

Definition B.2. (Gaussian Mechanism Dwork and Roth [2014]) Let $f : \mathbb{R}^n \to \mathbb{R}^d$ be an arbitrary function that maps *n*-dimensional input to *d* logits with sensitivity being:

$$S = \max_{E \in E'} \|f(E) - f(E')\|_2$$
(A2)

over all adjacent datasets E and $E' \in \mathcal{E}$. The Gaussian Mechanism \mathcal{M}_{σ} , parameterized by σ , adds noise into the output, i.e.,

$$\mathcal{M}_{\sigma}(x) = f(x) + \mathcal{N}(0, \sigma^2 I). \tag{A3}$$

852

As in Abadi et al. [2016], Mironov et al. [2019], we consider the Sampled Gaussian Mechanism
(SGM) —a composition of subsampling and the additive Gaussian noise (defined in B.5)— for privacy
amplification. Moreover, we first compute the SGM's Renyi Differential Privacy as in Mironov
et al. [2019] and then we use conversion Theorem B.8 from Balle et al. [2020] for switching back to
Differential Privacy.

Definition B.3 (Rényi divergence). Let P and Q two distributions on \mathcal{X} defined over the same probability space, and let p and q be their respective densities. The Rényi divergence of a finite order $\alpha \neq 1$ between P and Q is defined as follows:

$$D_{\alpha}(P \parallel Q) \stackrel{\Delta}{=} \frac{1}{\alpha - 1} \ln \int_{\mathcal{X}} q(x) \left(\frac{p(x)}{q(x)}\right)^{\alpha} dx.$$

Rényi divergence at orders $\alpha = 1, \infty$ are defined by continuity.

Definition B.4 (Rényi differential privacy (RDP)). A randomized mechanism $\mathcal{M} : \mathcal{E} \to \mathcal{R}$ satisfies (α, ρ)-Rényi differential privacy (RDP) if for any two adjacent inputs $E, E' \in \mathcal{E}$ it holds that

$$D_{\alpha}\left(\mathcal{M}(E) \parallel \mathcal{M}(E')\right) \leq \rho$$

In this work, we call two datasets E, E' to be adjacent if $E' = E \cup \{x\}$ (or vice versa).

Definition B.5 (Sampled Gaussian Mechanism (SGM)). Let f be an arbitrary function mapping

subsets of \mathcal{E} to \mathbb{R}^d . We define the Sampled Gaussian mechanism (SGM) parametrized with the sampling rate $0 < q \le 1$ and the noise $\sigma > 0$ as

 $SG_{q,\sigma} \stackrel{\Delta}{=} f(\{x : x \in E \text{ is sampled with probability } q\}) + \mathcal{N}(0, \sigma^2 \mathbb{I}^d),$

where each element of E is independently and randomly sampled with probability q without replacement. As for the Gaussian Mechanism, the sampled Gaussian mechanism consists of adding i.i.d Gaussian noise with zero mean and variance σ^2 to each coordinate value of the true output of f. In fact, the sampled Gaussian mechanism draws vector values from a multivariate spherical (or isotropic) Gaussian distribution which is described by random variable $\mathcal{N}(0, \sigma^2 \mathbb{I}^d)$, where d is omitted if it is unambiguous in the given context.

875 B.2 Analysis

The privacy guarantee of FL-GROUP-DP is quantified using the revisited moment accountant Mironov et al. [2019] that restates the moments accountant introduced in Abadi et al. [2016] using the notion of Rényi differential privacy (RDP) defined in Mironov [2017].

Let μ_0 denote the pdf of $\mathcal{N}(0, \sigma^2)$ and let μ_1 denote the pdf of $\mathcal{N}(1, \sigma^2)$. Let μ be the mixture of two Gaussians $\mu = (1 - q)\mu_0 + q\mu_1$, where q is the sampling probability of a single record in a single round.

Theorem B.6. *Mironov et al.* [2019]. Let $SG_{q,\sigma}$ be the Sampled Gaussian mechanism for some function f and under the assumption $\Delta_2 f \leq 1$ for any adjacent $E, E' \in \mathcal{E}$. Then $SG_{q,\sigma}$ satisfies (α, ρ)-*RDP if*

$$\rho \le \frac{1}{\alpha - 1} \log \max(A_{\alpha}, B_{\alpha}) \tag{A4}$$

where $A_{\alpha} \stackrel{\Delta}{=} \mathbb{E}_{z \sim \mu_0}[(\mu(z)/\mu_0(z))^{\alpha}]$ and $B_{\alpha} \stackrel{\Delta}{=} \mathbb{E}_{z \sim \mu}[(\mu_0(z)/\mu(z))^{\alpha}]$

Theorem B.6 states that applying SGM to a function of sensitivity (Equation B.2) at most 1 (which also holds for larger values without loss of generality) satisfies (α, ρ) -RDP if $\rho \leq \frac{1}{\alpha-1} \log(\max\{A_{\alpha}, B_{\alpha}\})$. Thus, analyzing RDP properties of SGM is equivalent to upper bounding A_{α} and B_{α} .

From Corollary 7. in Mironov et al. [2019], $A_{\alpha} \ge B_{\alpha}$ for any $\alpha \ge 1$. Therefore, we can reformulate A4 as

$$\rho \le \xi_{\mathcal{N}}(\alpha|q) \coloneqq \frac{1}{\alpha - 1} \log A_{\alpha} \tag{A5}$$

To compute A_{α} , we use the numerically stable computation approach proposed in Mironov et al. [2019] (Sec. 3.3) depending on whether α is expressed as an integer or a real value.

Theorem B.7 (Composability Mironov [2017]). Suppose that a mechanism \mathcal{M} consists of a sequence of adaptive mechanisms $\mathcal{M}_1, \ldots, \mathcal{M}_k$ where $\mathcal{M}_i : \prod_{j=1}^{i-1} \mathcal{R}_j \times \mathcal{E} \to \mathcal{R}_i$. If all the mechanisms in the sequence are (α, ρ) -RDP, then the composition of the sequence is $(\alpha, k\rho)$ -RDP.

In particular, Theorem B.7 holds when the mechanisms themselves are chosen based on the (public) output of the previous mechanisms. By Theorem B.7, it suffices to compute $\xi_N(\alpha|q)$ at each step and sum them up to bound the overall RDP privacy budget of an iterative mechanism composed of single DP mechanisms at each step.

Theorem B.8 (Conversion from RDP to DP Balle et al. [2020]). If a mechanism \mathcal{M} is (α, ρ) -RDP then it is $((\rho + \log((\alpha - 1)/\alpha) - (\log \delta + \log \alpha)/(\alpha - 1), \delta)$ -DP for any $0 < \delta < 1$.

Theorem B.9 (Privacy of FL-GROUP-DP). For any $0 < \delta < 1$ and $\alpha \ge 1$, FL-GROUP-DP is

904 $(\min_{\alpha}(T_{\mathsf{cl}} \cdot \xi(\alpha|q) + \log((\alpha - 1)/\alpha) - (\log \delta + \log \alpha)/(\alpha - 1)), \delta)$ -DP, where $\xi_{\mathcal{N}}(\alpha|q)$ is defined 905 in Eq. A5, $q = \frac{C \cdot |\mathbb{M}|}{\min_{k} |\mathbb{G}_{k}|}$.

The proof follows from Theorems B.6, B.7, B.8 and the fact that a group (provider) is sampled in every federated round if (1) the corresponding client is sampled, which has a probability of *C*, and (2) the batch of groups sampled locally at this client contains the group, which has a probability of at most $\frac{|\mathbb{M}|}{\min_k |\mathbb{G}_k|}$. Therefore, a group is sampled with a probability of $q = \frac{C \cdot |\mathbb{M}|}{\min_k |\mathbb{G}_k|}$.

910 C Supplementary Information of Section 4.3

Here, we present details for reproducing the results from Section 4.3. In all experiments, clients perform local fine-tuning with batch size = 16 and learning rate = 2e-4. In our code, we train one model at a time using data parallelism. Specifically, we split each batch over 8 GPUs, resulting in a batch size of 2 per GPU (we used 8 GeForce GTX 1080 Ti GPUs). Our code will be shared on Github: https://github.com/imkevinkuo/PFL-DocVQA-Competition.

916 C.1 Communication cost

920

⁹¹⁷ Since all messages have an identical size in this FL setting, the total communication cost is simply a

product of the a) size of communicated messages and b) number of messages sent. In the table below,

⁹¹⁹ we break down each method's cost using the following equations:

'Total' = 'Message Size'	\times 'Messages'	
where 'Message Size' = ('LoRA' ($\#$ params)	+ 'Base (#params)')	\times 'Bits' (per param)
and 'Messages' = 'C' (clients per round)	\times 'R' (FL rounds)	imes ~2 (up and down)

Message Size				Mes	ssages	Total	AN	ILS	
Method	LoRA	Base	Bits	Bytes	С	R	Bytes	Val	Test
Baseline	-	250M	32	1.11 GB	2	10	40 GB	.8676	.8873
LoRA (rank=6)	660K	2.75M	32	13.7 MB	2	7	380 MB	.8400	.8566
Tuned HPs	660K	2.75M	32	13.7 MB	1	2	55 MB	.8467	.8683
Quantization	660K	2.75M	4.5	1.92 MB	1	2	7.7 MB	.8444	.8673

Table A2: We summarize the three methods used. LoRA reduces the number of trainable parameters, tuning HPs reduces the number of messages, and quantization reduces the parameter bitwidth.

LoRA. While the VT5 architecture contains both a language backbone (T5) and vision backbone
(DiT), we only use LoRA on the language backbone and insert 110K new parameters per LoRA rank.
For the vision backbone ('Base'), we directly fine-tune the spatial encoder (2.16M params) and visual
embedding projection head (0.59M params). All other parameters in the entire model are frozen.
Although LoRA changes the model architecture during training, it can be merged with the pretrained
architecture after training is complete, which allowed us to make valid submissions.

The ~ 110 K parameters (0.44 MB) per LoRA rank r come from applying LoRA to the query and value projections in each attention layer of the language backbone. Each projection matrix has dimension 768×768 , so its two adapter matrices A, B will both have dimension $768 \times r$. There are 36 attention layers which contain a query and value projection, giving the final value:

36 (layers) \times 2 (query and value) \times 2 (A and B) \times 768 \times r (rank) = 110,592 \approx 110K \times r

We note that LoRA typically takes more iterations to train than full fine-tuning. While the full fine-tuning baseline provided by the organizers achieves **.8242** validation ANLS in 4 rounds (this is 5% below the .8676 ANLS at 10 rounds), we find that LoRA takes 7 rounds ($\uparrow 2 \times$) to achieve the same ANLS. However, the parameter reduction from LoRA ($\downarrow 100 \times$) greatly offsets this cost. For all experiments in this section, we use LoRA with rank r = 6.

936 C.2 Tuned FL Hyperparameters

We find that extended local fine-tuning on a single client is very helpful, as it increases utility with no additional communication cost. In Table A3, we show that training only on a single client can achieve .8242 ANLS. We also find that sampling a single client is more efficient than averaging multiple clients each round. In Table A4, '1 Client' usually outperforms '2 Clients' when given double the number of rounds.

	Client ID					
Epochs	0	1	2	9		
1	.7648	.7638	.7577	.7552		
2	.7893	.7912	.7904	.7797		
4	.8111	.8108	.8039	.8089		
8	.8247	.8219	.8231	.8176		
16	.8337	.8345	.8329	.8307		

	FL Rounds						
1 Client	1	2	4	8			
1 Epoch 2 Epochs	.7419 .7719	.7875 .8061	.8083 .8206	.8331 .8382			
2 Clients	$(2 \times \text{ communication cost})$						
1 Epoch 2 Epochs	.7493 .7696	.7899 .8083	.8232 .8355	.8400 .8513			

Table A3: Extended local training on a single client greatly improves validation ANLS.

Table A4: Sampling one client and training for double the rounds achieves a higher validation ANLS than sampling two clients.

One surprising takeaway from our experiments is that the data from a single client is adequate to train a competitive model. However, there are many limitations with limiting the client subsample, which we briefly outline. First, in cross-device FL settings which consider a large network (up to millions) of clients, extreme subsampling can lead to low-quality global updates. Next, since subsampling slows down convergence, the model will take more rounds and thus more wall-clock time to train. Finally, in the context of privacy, sampling fewer clients makes it more difficult to bound the sensitivity of the aggregate update with respect to any individual client's data, which results in greater privacy loss.

949 C.3 Quantization

By default, each parameter is communicated as a 32-bit floating-point value (FP32). We reduce this to 4.5 bits (\downarrow 7×) by using **NF4** (normal-float) quantization [Dettmers et al., 2023]. While NF4 proposes using LoRA on top of a quantized backbone, we use quantization to reduce the size of all communicated parameters (in both LoRA and the backbone). Similar recent FL methods have generally explored combining LoRA with parameter compression to reduce communication [Yadav et al., 2023, Kuo et al., 2024].

In NF4, each parameter is stored using 4 bits (16 unique values) and each block of k = 64 parameters

shares an FP32 normalization factor. This adds up to 4 + (32/k) = 4.5 bits per parameter, as

shown in Table A2. Parameters are quantized only before communication, while finetuning and
 aggregation are all done in full precision. As we show in Table A5, quantization slightly harms model

performance, but this cost is greatly offset by the reduction in communication.

		Full-precision		Quantized			
Round	Stage	1 Client	2 Clients	1 Client	2 Clients		
1	Download	Initialize	weights usi	ing shared I	RNG seed		
	Finetuning	.8337	.8341	.8337	.8341		
	Upload	-	-	.8301	.8313		
	Aggregation	-	.8255	-	.8253		
2	Download	-	-	-	.8253		
	Finetuning	.8467	.8437	.8448	8445		
	Upload	-	-	.8444	.8524		
	Aggregation	-	.8520	-	.8518		
Total Communication		55 MB	110 MB	7.7 MB	15.4 MB		

Table A5: We track the validation ANLS after each stage of communication-efficient FL. When sampling '2 Clients' per round, 'Finetuning' and 'Upload' refer to the average ANLS over the two client models. '-' indicates that the same model(s) are evaluated as the cell above e.g. full-precision 'Upload' and 'Download' do not change the model(s).

⁹⁶¹ D Supplementary Information of Sections 4.4 and 5.4

962 D.1 FedShampoo for Track 1

Update rules of FedShampoo: First, we explain the update rule using Shampoo Gupta et al. [2018].
As discussed in Sec. 4.4, Shampoo is a second-order optimization method that involves multiplying
the preconditioning matrix with the (stochastic) gradient, and the preconditioning technique in
Shampoo is introduced in the local model update in our FedShampoo, which is summarized in Alg.
1.

In the optimization of models in the form of neural networks, it is typical for model parameters to be described by a stack of matrices/tensors to transform each layer's input and output. Although we have focused on formulating the update rules in a matrix manner (since we will mainly focus on Transformer-based model), it is not a loss of generality. For all clients $i \in [N]$ and each layer $b \in [B]$, let $W_{i,b}^{(t)} \in \mathbb{R}^{d_{\text{out},b} \times d_{\text{in},b}}$ be the model parameter in the *b*-th layer of the neural network, and $G_{i,b}^{(t)} \in \mathbb{R}^{d_{\text{out},b} \times d_{\text{in},b}}$ be the stochastic gradient of the local loss function with respect to $W_{i,b}^{(t)}$. The local model update rule using Shampoo is given by

$$L_{i,b}^{(t+1)} = L_{i,b}^{(t)} + G_{i,b}^{(t)} \left[G_{i,b}^{(t)} \right]^{\top},$$

$$R_{i,b}^{(t+1)} = R_{i,b}^{(t)} + \left[G_{i,b}^{(t)} \right]^{\top} G_{i,b}^{(t)},$$

$$W_{i,b}^{(t+1)} = W_{i,b}^{(t)} - \eta \left[L_{i,b}^{(t)} \right]^{-1/4} G_{i,b}^{(t)} \left[R_{i,b}^{(t)} \right]^{-1/4},$$
(A6)

where η denotes the learning rate, and $L_i^{(t)} \in \mathbb{R}^{d_{\text{out},b} \times d_{\text{out},b}}$ and $R_i^{(t)} \in \mathbb{R}^{d_{\text{in},b} \times d_{\text{in},b}}$ are the preconditioning matrices for the gradient and the weight matrix, respectively.

In Eq. equation A6, the local preconditioning matrices, $L_{i,b}$ and $R_{i,b}$, are multiplied to both sides of the stochastic gradient in a matrix form $G_{i,b}$. This process can be interpreted as mitigating changes in the local gradient of loss function through model parameter updates by multiplying local preconditioning matrices. This supports mitigating the negative effects of complex loss landscape in the loss function using neural networks, and it can lead to fast convergence to the stationary point.

Thanks to the Shampoo application in a layer-wise manner, it is possible to track $L_{i,b}$ and $R_{i,b}$ for each layer, which significantly reduces the memory footprint. Specifically, while the full-matrix version of AdaGrad Duchi et al. [2010] requires memory linearly proportional to the number of model parameters $O(d_{out,b}^2 d_{in,b}^2)$, Shampoo only requires memory with $O(d_{out,b}^2 + d_{in,b}^2)$ for each layer. Furthermore, the inversion of the preconditioning matrices can be efficient, since it takes $O(d_{out,b}^3 + d_{in,b}^3)$ rather than $O(d_{out,b}^3 d_{in,b}^3)$ in terms of computational complexity.

Additionally, element-wise clipping was used in the local model update rule, which is a de-facto standard for stable optimization of the Transformer-based models, as mentioned in e.g., Zhang et al. [2020]. Due to the heavy-tailed noise in stochastic gradient, the magnitude of updates in model parameters has significantly changed, leading to unstable convergence. To address this issue, we effectively alleviated this phenomenon by incorporating the clipping of the magnitude of each element of gradients into adaptive updates using Shampoo.

Finally, as noted in Sec. 4.4, to reduce the amount of communication per round, the embedding layer was excluded from the optimization target. This results in a reduction of around 26 % amount of parameters, rather than transmitting whole parameters.

⁹⁹⁷ In the following, experimental setups are explained.

Compared methods: In our experiment, we utilized two methods with differing local update rules: 1) the baseline method using AdamW optimizer, and 2) FedShampoo using Shampoo-based preconditioner to the Stochastic Gradient Descent (SGD).

Hyperparameter Tuning: To ensure a fair comparison of the two methods, several hyperparameters (learning rate η and element-wise clipping threshold *C*) were empirically tuned. This was done while

Algorithm 1 Update rules of FedShampoo

1: \triangleright Initialization $w_i, L_{i,b} = I, R_{i,b} = I, \rho_L = \rho_R = 1e^{-4}$ 2: for $r \in \{1, \ldots, R\}$ (Outer loop round) do \triangleright (i) Global model update in central server 3: 4: > Averaging of aggregated local models $\bar{w} = \frac{1}{K} \sum_{i=1}^{K} w_i$ > Transmit global model to clients 5: **Transmit**_{server \rightarrow client} (\bar{w}) ▷ (ii) Local model updates in each client 6: for $i \sim [N]$ (K = 2 client sampling) do 7: ▷ Initialization of local model 8: $w_i \leftarrow \bar{w}$ 9: for $t \in \{1, \ldots, T\}$ (Inner loop iteration) do 10: \triangleright Local stochastic gradient $q_i \in \mathbb{R}^d$ 11: for $b \in \{1, \ldots, B\}$ (Layer-wise iteration) do \triangleright Reshaping elements of g_i regarding b-th layer to be a matrix form 12: $G_{i,b} \in \mathbb{R}^{d_{in,b} \times d_{out,b}}$ 13: $if \mod(t, 10) == 0$ then ▷ Local update of preconditioning matrices using moving average 14: $L_{i,b} \leftarrow L_{i,b} + G_{i,b}[G_{i,b}]^{\top}, R_{i,b} \leftarrow R_{i,b} + [G_{i,b}]^{\top}G_{i,b}$ 15: end if 16: if mod(t, 100) == 0 then 17: Computing of local preconditioning matrices $\tilde{L}_{i,b} \leftarrow [L_{i,b} + \rho_L I]^{-1/4}$ $\tilde{R}_{i,b} \leftarrow [R_{i,b} + \rho_R I]^{-1/4}$ end if 18: > Local model update using element-wise clipping 19: $W_{i,b} \leftarrow W_{i,b} - \eta \operatorname{Clip}(\tilde{L}_{i,b}G_{i,b}\tilde{R}_{i,b}, C)$ 20: end for end for 21: 22: > Reshaping model in a matrix form into a vector $w_i \leftarrow \operatorname{Vec}([W_{i,1},\ldots,W_{i,B}])$ 23: > Transmit local model to central server **Transmit**_{client_k \rightarrow server (w_i)} 24: end for 25: end for

maintaining fixed values for the total communication rounds R = 10, the number of inner loops for local update L = 5000, and the number of client sampling K = 2. In Fig. A.2, a summary of our hyperparameter tuning for FedShampoo is provided. After performing empirical trials, we selected $\eta = 2e^{-4}$ and C = 0.2.

Computing environment: We used a server with 8 GPUs (NVIDIA A6000 for NVLink 40GiB
 HBM2) and 2CPUs (Xeon).

Experiment results: The best validation accuracy and ANLS were achieved with the proposed
 FedShampoo (with freezing embedding layer). As depicted with two lines, there was a confirmed
 difference between the two methods.



Figure A.2: Hyperparameter tuning for FedShampoo



Figure A.3: Convergence curves for the global model using (Left) validation loss, (Center) validation accuracy, and (Right) validation ANLS.

1012 D.2 DP-CLGECL for Track 2

Firstly, we provide a brief explanation of the formulation of CLGECL Tyou et al. [2024]. For FL consisting of n local clients and a central server, we aim to solve a loss-sum minimization problem with linear constraints on local parameters $\{w^i\}_{i=1}^n$:

$$\min_{\{w^i\}_{i=1}^n} \frac{1}{n} \sum_{i=1}^n f^i(w^i) \quad \text{s.t. } w^i = w^j \quad (\forall i \in \mathbb{N}, j \in \mathbb{E}^i),$$
(A7)

where f^i represents the local loss function and $\{1, ..., n\} \in \mathbb{N}, \{1, ..., i - 1, i + 1, ..., n\} \in \mathbb{E}^i$. The derivation details can be found in Tyou et al. [2024]. A solver for equation A7 over the centralized network is referred to as CLGECL. Due to the constraint of identical local parameters, CLGECL is expected to be robust to gradient drift. For this competition, we propose DP-CLGECL, which introduced AdamW as a local update, client sampling, and Gaussian mechanism in DP for CLGECL, as summarized in Alg. 2.

To follow the regulation of this competition task, we specified this operation as follows: First, we 1022 assume that each client's data set D_k is partitioned into a set \mathbb{G}_k of disjoint and pre-defined groups, 1023 and each client has different groups. The server randomly selects a subset \mathbb{K} of n clients in each 1024 round to update the global model. Each client receives the global model from the server for each 1025 round. The client selects a random subset M of groups, calculates the gradient $\Delta w_t^{\mathcal{L}}$ by SGD with 1026 momentum for each group, and the gradient Δw_t^G is updated with the dual variables λ , clipping it 1027 into clipped the gradient $\Delta \hat{w}_t^G$ to have a bounded L_2 norm of S, where S denotes the sensitivity 1028 of the gradient Δw_t^G . The sum of $\Delta \hat{w}_t^G$ for all groups is calculated and perturbed by the Gaussian 1029 mechanism. Finally, the k clients selected by the central server calculate the model update difference 1030 $w' - w_{t-1}$, send it to the server, and update the dual variable λ . 1031

Algorithm 2 Update rules of DP-CLGECL

1: Server: 2: Initialize common model w_0 3: for t = 1 to R do 4: Select set K of clients randomly 5: for each client k in \mathbb{K} do $u_t^k = \operatorname{Client}_k(w_{t-1})$ 6: 7: end for $w_t = w_{t-1} + \frac{1}{|\mathbb{K}|} \sum_k u_t^k$ 8: 9: end for 10: Output: Global model w_t 11: Client_k(w_{t-1}): 12: \mathbb{G}_k is a set of predefined disjoint groups of records in D_k 13: Select $\mathbb{M} \subseteq \mathbb{G}_k$ randomly 14: **if** t == 1 **then** 15: Randomly initialize λ_0 16: **else** $\lambda_{t-1} \leftarrow \lambda_{t-2} + w_{t-1} - w'_{t-2}.$ 17: 18: end if 19: for each group G in \mathbb{M} do $w' = w_{t-1}$ 20: $\Delta w_t^G = \operatorname{AdamW}(G, w', T_{gd}) - w_{t-1} + \lambda_{t-1}$ $\Delta \hat{w}_t^G = w_t^G / \max(1, \frac{\|w_t^G\|_2}{S})$ 21: 22: 23: end for 24: $w_t' = w_{t-1} + \frac{1}{|\mathbb{M}|} \left(\sum_G \Delta \hat{w}_t^G + \mathcal{N}(0, \mathbf{I}\sigma^2) \right)$ 25: Output: Client model $w_t' - w_{t-1}$

Privacy analysis: In the privacy analysis of DP-CLGECL, we aim to determine ε and σ that ensure that $\Delta w_t^G + \mathcal{N}(0, \sigma^2 \mathbf{I})$ guarantees (α, ε) -RDP. We then apply the composition on the RDP, and convert the RDP to DP. The privacy analysis of FL-GROUP-DP[Marathe and Kanani, 2022, Galli et al., 2023] demonstrates a a method to guarantee (α, ε)-RDP for $\Delta w_t^G + \mathcal{N}(0, \sigma^2 \mathbf{I})$. This analysis

1036 can be applied to our FL-GROUP-DP.

1037 DP-CLGECL can guarantee (ε, δ) -DP if σ is used, satisfying the following

$$\varepsilon = \min_{\alpha} \left(R \cdot \xi_{\mathcal{N}}(\alpha \mid q) + \log((\alpha - 1)/\alpha) - (\log \delta + \log \alpha)/(\alpha - 1) \right), \tag{A8}$$

1038 where

$$\xi_{\mathcal{N}}(\alpha \mid q) = \begin{cases} \frac{1}{\alpha - 1} \log \left(\sum_{k=0}^{\alpha} \binom{\alpha}{k} (1 - q)^{\alpha - k} q^k \exp\left(\frac{k^2 - k}{2\sigma^2}\right) \right), & (\text{Integer}\alpha), \\ \frac{1}{\alpha - 1} \log \left(\sum_{k=0}^{\infty} \frac{\Gamma(\alpha + 1)}{\Gamma(k + 1)\Gamma(\alpha - k + 1)} (1 - q)^{\alpha - k} q^k \frac{1}{2} \exp\left(\frac{k^2 - k}{2\sigma^2}\right) \operatorname{erfc}\left(\frac{k - z_1}{\sqrt{2}\sigma}\right) \right) \\ + \frac{1}{\alpha - 1} \log \left(\sum_{k=0}^{\infty} \frac{\Gamma(\alpha + 1)}{\Gamma(k + 1)\Gamma(\alpha - k + 1)} (1 - q)^k q^{\alpha - k} \frac{1}{2} \exp\left(\frac{k^2 - k}{2\sigma^2}\right) \operatorname{erfc}\left(\frac{z_1 - k}{\sqrt{2}\sigma}\right) \right), \\ (\text{Fractional } \alpha). \end{cases}$$

and a group is sampled with a probability of $q = \frac{C \cdot |\mathbf{M}|}{\min_k |\mathbb{G}_k|}$, C is probability of client sampling.

Compared methods: In our testing, we mainly compared: 1) the baseline method based on FedAVG
 and 2) DP-CLGECL. We also tested their variant versions, such as replacing AdamW with momentum.

Experiment results: The best ANLS for all ε was achieved by DP-CLGECL. By tuning the hyperparameter, the baseline method given by the competition organizers was also able to achieve a higher ANLS than the baseline presented.

The ANLS of DPCLGECL was further improved by using momentum instead of AdamW, as shown in Fig. A.5. This could be due to the clipping radius not being well-matched with the stochastic gradient using AdamW. A larger clipping radius can degrade the performance due to noise, thus, it seems better to use momentum than AdamW. In this competition, mitigating the gradient drift with CLGECL was also effective in improving performance. However, calculating the stochastic gradient that matches the clipping radius was the most effective in improving performance.



Figure A.4: convergence curve evaluating using the global model. (a) validation ANLS at $\varepsilon = 1$, (b) validation ANLS at $\varepsilon = 4$, (c) validation ANLS at $\varepsilon = 8$. We used clipping radius S = 0.5, the number of client sampling C = 2, the learning rate $\eta = 0.0002$, and the number of communication round R = 14 for hyperparameter selection.



Figure A.5: convergence curve evaluating using the global model at $\varepsilon = 1$. (Left) Validation accuracy, (right) Validation ANLS. We used clipping radius S = 0.5, the number of client sampling C = 2, learning rate $\eta = 0.0004$, and the number of communication round R = 12.