Audits Under Resource, Data, and Access Constraints: Scaling Laws For Less Discriminatory Alternatives

Sarah H. Cen

Stanford University Palo Alto, CA 94304 shcen@stanford.edu

Ananya Karthik

Stanford University Palo Alto, CA 94304 ananya23@stanford.edu

Salil Goval

Stanford University Palo Alto, CA 94304 salilg@stanford.edu

Percy Liang

Stanford University Palo Alto, CA 94304 pliang@cs.stanford.edu

Zavnah Javed

Stanford University Palo Alto, CA 94304 zjaved@stanford.edu

Daniel E. Ho

Stanford University Palo Alto, CA 94304 deho@stanford.edu

Abstract

AI audits play a critical role in AI accountability and safety. They are particularly salient in anti-discrimination law. Several areas of anti-discrimination law implicate what is known as the "less discriminatory alternative" (LDA) requirement, under which a protocol is defensible if no less discriminatory model that achieves comparable performance can be found with reasonable effort. Notably, the burden of proving an LDA exists typically falls on the claimant (the party alleging discrimination). This creates a significant hurdle in AI cases, as the claimant would seemingly need to *train* a less discriminatory yet high-performing model, a task requiring resources and expertise beyond most litigants. Moreover, developers often restrict access to their models and data as trade secrets, hindering replicability.

In this work, we present a procedure enabling claimants to determine if an LDA exists, even when they have limited compute, data, and model access. To illustrate our approach, we focus on the setting in which fairness is given by demographic parity and performance by binary cross-entropy loss. As our main result, we provide a novel *closed-form* upper bound for the loss-fairness Pareto frontier (PF). This expression is powerful because the claimant can use it to fit the PF in the "low-resource regime," then extrapolate the PF that applies to the (large) model being contested, all without training a single large model. The expression thus serves as a *scaling law* for loss-fairness PFs. To use this scaling law, the claimant would require a small subsample of the train/test data. Then, for a given compute budget, the claimant can fit the context-specific PF by training as few as 7 (small) models. We stress test our main result in simulations, finding that our scaling law applies even when the exact conditions of our theory do not hold.

1 Introduction

Complex AI systems are increasingly used in decision-making contexts that are subject to legal oversight. For example, HireVue has used AI to score video interviews [30]; various US agencies apply facial recognition for fraud detection [3, 4, 5]; and insurance providers use elaborate behavioral data to price policies [45, 46]. In the absence of methods that test whether such systems comply with the law, decisions that rely heavily on AI are permitted to escape scrutiny. Accordingly, there is growing need for AI audits. This need is particularly pronounced as models increase in complexity and scale. In particular, auditing becomes more challenging as models process high-dimensional,

unstructured inputs such as text and video, where the number of possible inputs becomes too large to test exhaustively. We henceforth refer to the system being audited as the "model," noting our analysis applies broadly, e.g., to human-AI decisions.

AI audits are particularly salient in anti-discrimination law, in which the goal is typically to determine whether a protocol discriminates on the basis of a protected attribute. Several areas of anti-discrimination law implicate the "less discriminatory alternatives" (LDA) requirement. Conceptually, it holds that a protocol (e.g., AI model) should not be used if a protocol that achieves comparable performance while being less discriminatory can be found without causing "undue hardship" (i.e., imposing significant costs on the employer). For most of this work, we ground our discussion in a well-known context involving LDAs: Title VII of the US Civil Rights Act. Importantly, under Title VII, the burden of proving that an LDA exists falls on the plaintiff.

The LDA requirement highlights a fundamental and recurring issue in AI audits that is at the heart of our work: claimants generally have *fewer resources*, *less expertise*, *and limited knowledge* about the audited model than the defendants they challenge, and yet *bear the burden of proof*. We refer to this phenomenon as the "**resource-information asymmetry**" in AI evidence production.

This asymmetry can prevent claimants from gathering sufficient evidence to prove their claim. The LDA requirement drives this point home. Interpreted straightforwardly, the claimant is asked to *provide* a less discriminatory model, i.e., train a model that maintains the same level of performance as state-of-the-art, production models while simultaneously reducing discrimination. However, most claimants lack the compute, data, and expertise to do so. To add to the asymmetry, developers fiercely protect their models, training procedures, and data as trade secrets, meaning that claimants wishing to train a comparable model lack critical information.

1.1 Contributions

In this work, we tackle the resource-information asymmetry, using the LDA requirement as our case study. As is customary in disparate impact analyses, we focus on the classification setting (noting that this *includes* decisions that use generative AI to classify individuals). While our primary objective is to provide tools for claimants, we note that our approach *also helps model developers* assess the existence of LDAs without expending significant resources.

Conceptually, we first shift the problem from that of *training* a less discriminatory model to showing that a less discriminatory model *exists*, as explained in Section 2 and visualized in Figure 1a. We thus recast the problem to one of finding the performance-fairness Pareto frontier (PF). If the contested model sits far from the PF, then many LDAs exist. One could thus measure how easily the defendant could find an LDA using the distance from the PF, as formalized in Section 3. An additional benefit is that finding the PF does not reveal potentially proprietary information specific to the contested model. Note that, to use PFs, one must quantify performance and fairness; though not always feasible, this is rarely prohibitive because disparate impact analyses of AI generally involve quantitative evidence.

Recasting the problem in terms of PFs does not immediately resolve the resource-information asymmetry because finding the PF is a challenging problem in and of itself (see Figure [1b]). Existing methods for finding the PF are just as (often *more*) resource-intensive than producing an LDA (see Sections 2 and 6). Our approach transforms this task into a tractable one by finding a scaling law for the PF, as visualized in Figure 2. Given the form of the scaling law, claimants could first fit its parameters in a low-resource environment, then extrapolate where the PF falls for the contested (large) model. Thus, the claimant would never need to train a large model.

This approach hinges on the existence of a scaling law. We provide, to our knowledge, the first *closed-form upper bound* of a performance-fairness PF (that is also, in a sense, tight). We describe how this expression can be used as a scaling law that allows one to learn the PF empirically at a fraction of the cost of existing methods. Our result uses binary cross-entropy loss as our performance metric, demographic parity as our fairness metric, and a posited data-generating process, as given in Sections 3 and 4. We hope to extend this result to other fairness and performance metrics in future work. As mentioned above and described in Section 4.2 to apply the scaling law, one needs four ingredients: (i) test data for evaluation, (ii) a small subsample of the training data, (iii) an estimate

¹We adopt this terminology to simplify our language. Using "model" to refer to the broader AI system that results from pre-training, post-training, guardrailing, etc. is increasingly common.

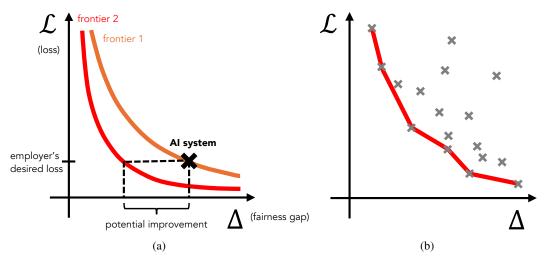


Figure 1: (a) Consider the contested AI model, as given by the "X". As described in Section 2, there are two steps in a disparate impact case before the less discriminatory alternatives (LDA) step. In the first step, the claimant establishes that there is disparate impact, typically using a statistical measure of discrimination (the fairness gap). Thus, the first step identifies the x-coordinate of the model (of "X"). In the second step, the defendant counters by arguing that the disparity serves what is known as business necessity, demonstrating that it allows them to meet some desired performance (the y-coordinate of "X"). In the final step, the claimant must prove that the employer could have used an LDA that would be less discriminatory while still meeting the employer's desired performance (i.e., a model that is to the left of but no higher than "X"). In this work, we cast this problem as determining where the performance-fairness Pareto frontier (PF) lies. For example, if the PF is given by the orange curve, then the "X" is on the PF, meaning that no LDAs exist; to decrease the fairness gap, one must sacrifice performance. If the PF is given by the red curve, there is significant room to improve fairness while maintaining performance. (b) Recasting the problem to finding the PF does not immediately resolve the resource-information asymmetry. The typical approach is to train many models while inducing them to have different loss-fairness characteristics (as given by the small x's), then trace the curve connecting the points lowest and to the left (red line). The issue is: for the PF to apply, the trained models must be of comparable size to the contested model. Training such models requires resources, data, and expertise beyond most claimants.

of the contested model's size, and (iv) an estimate of the amount of data used to train the contested model. Of these, (i) should not be difficult to obtain, as both parties use test data for the two steps of disparate impact cases preceding the LDA step (see Section 2). While the defendant must provide (ii)-(iv), they are more conservative asks than the status quo and may thus help strike a balance between the plaintiff's and defendant's interests. 2

We conclude with experiments on synthetic data in Section 5 to stress test the conditions of our theoretical result. We find that our scaling law holds even when the conditions of our theory, outlined in Section 4 do not. We emphasize that our method is plug-and-play: as researchers develop better methods for finding Pareto-optimal models, our approach provides increasingly better estimates.

Our main contributions are summarized as follows:

- 1. We cast the problem of establishing the existence of an LDA and/or estimating the cost of producing an LDA as determining the performance-fairness Pareto frontier (PF).
- 2. We provide a closed-form upper bound of the performance-fairness PF that functions as a scaling law. We describe how one would apply this scaling law to determine whether an LDA exists at a fraction of the cost of training a large model. Our method works on unstructured inputs.
- 3. We conduct small-scale experiments to test our theoretical result.

Finally, we note that although we study LDAs, we believe that the need for low-resource, low-information methods to substantiate AI claims and conduct AI audits is a broad and pervasive issue. We point out extensions to our work in Appendices A and B.1.

²Straightforward approaches to finding an LDA require access to the trained model (e.g., to use it as a starting point from which one searches locally for an alternative) and/or a significant portion of its training data (e.g., to train a comparable model).

2 Less Discriminatory Alternatives and Their Relation To Pareto Frontiers

In this section, we discuss the relation between less discriminatory alternatives (LDAs) and Pareto frontiers (PFs), in the context of Title VII of the US Civil Rights Act (CRA). Our analysis will allow us to map the LDA requirement to a formal problem statement in Section [3]. A more extensive background and related work can be found in Section [6].

2.1 Three steps of disparate impact cases

Title VII prohibits employment discrimination on the basis race, color, religion, sex, and national origin, which are referred to as "protected attributes." Although there are several ways to litigate under Title VII, the legal theory that is typically applied to automated decisions is the disparate impact doctrine [8, 33]. Courts generally adopt a three-part, burden-shifting test to adjudicate disparate impact claims:

- 1. The plaintiff must show that a facially neutral employment practice has *disparate impact* on a protected class, i.e., leads to systematically different outcomes for individuals in different groups. For automated systems, this is generally done by showing a statistical disparity in outcomes.
- 2. If the plaintiff establishes disparate impact, the defendant (e.g., employer or employment agency) can counter by showing that the practice is for "business necessity" reasons (i.e., performance). Similarly to the above, a quantitative notion of the business goal is often adopted.
- 3. If the defendant successfully claims business necessity, the burden of proof shifts back to the plaintiff, who must prove that there is an *LDA*: a protocol that the defendant could find without undue hardship and that would serve the same employment goal as in Step 2 while causing less disparate impact. If the plaintiff cannot do this, they lose the case.

Our work addresses **Step 3**. We assume Step 1 (which is studied extensively by the algorithmic fairness community [21, 63, 27, 18, 23]) and Step 2 are complete. See Section 6 for further discussion.

Example 2.1. To illustrate the challenges in finding an LDA, consider an AI hiring tool that uses large language and video models to screen applicants. Suppose that the plaintiff shows that this tool has disparate impact with respect to sex (Step 1). The employer counters by showing that the tool improves business outcomes due to hiring (Step 2). In Step 3, the plaintiff must establish that a tool that has less disparate impact but comparable business outcomes exists. Naive approaches to this include retraining a model from scratch (which would require resources, expertise, and data that most plaintiffs lack) or modifying the existing model (which would require access to the model that developers are unlikely to grant via trade secret protections). We expand on this example and the challenges that plaintiffs encounter in greater detail in Appendix B.2.

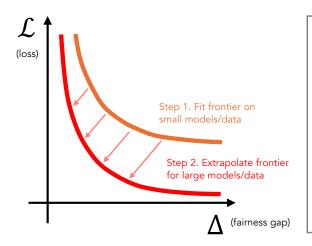
2.2 Relation between LDAs and Pareto frontiers

The example in Appendix B.2 highlights the difficulties of providing an LDA given the resource-information asymmetry. However, the LDA requirement does not necessarily imply that the plaintiff must train a new model. Instead, the plaintiff can prove, to a sufficient standard, that such an alternative *exists* In Figure 1a we illustrate how proving the feasibility of an LDA can be cast as determining that a given model lies far from the performance-fairness PF. If the defendant's model lies above and to the right of the PF, then the gap quantifies the effort needed to find an LDA.

Although recasting the LDA requirement as a problem of finding the PF helps mitigate the **information asymmetry** problem—since finding the PF does not require knowledge specific to the defendant's system—computing the PF remains resource-intensive. In fact, the general method for

³The other well-known legal theory is disparate treatment, which applies when a decision-maker intentionally treats an individual differently based on their protected class. In the context of automated decision-making and AI systems, disparate impact is typically applied due to the difficulty of ascribing intent to algorithms or models ... Although disparate treatment is not generally applied to automated and AI systems, some have begun to contemplate its application due to the rise of "reasoning" models that seem to verbalize "intent." In addition, some believe algorithms that use protected attributes as inputs should be subject to a disparate treatment analysis.

⁴We cannot say for certain how courts will receive this evidence. Even if courts do not believe it fully satisfies the LDA requirement, it can be used to as an intermediate step that supports the plaintiff's requests for further discovery, including data and model access that they may be initially denied (see points 2 and 3 in Section 2.1).



Scaling law for loss-fairness PFs

How does this approach address the resource-information asymmetry?

Information asymmetry. Claimants are often denied access to the model, data, and information about the training procedure. The PF is not model-specific and thus does not require knowledge about the contested model that may be considered proprietary.

Resource asymmetry. Current methods for finding a PF are costly (require training many large models → more resource-intensive than finding an LDA). Using a scaling law means the claimant never needs to train a large model.

Figure 2: An illustration of the proposed method on the left and how it addresses the resource-information asymmetry on the right, as explained in Section $\boxed{2}$

finding the PF is to train a wide array of models with varying performance-fairness characteristics, plot them on the performance-fairness plane, and then trace out the empirical PF [21] [61] [6], as illustrated in Figure [1b] From a resource perspective, this is *more* difficult than training a single large model—it involves training many!

Our main technical contribution, as outlined in Figure 2, is a scaling law that greatly reduces the resource cost of finding the PF. Our scaling law allows for several types of analyses, such as (i) estimating how far the contested model is from the PF for models of equivalent size trained on a similar amount of data; or (ii) estimating how many resources one would need to obtain a model with specific performance-fairness attributes.

3 Formal Problem Statement

In the remainder of this work, we demonstrate a method for proving the existence of a less discriminatory alternative (LDA) in a low-resource, low-information setting.

3.1 Setup

In this work, we use (expected) binary cross-entropy (BCE) loss as our measure of performance. Let the BCE of f with respect to a (fixed) joint distribution $p_{X,A,Y}$ be given by

$$\mathcal{L}(p_{X,A,Y}, f) := -\mathbb{E}_{x,a,y \sim p_{X,A,Y}}[y \log(f(x,a)) + (1-y) \log(1 - f(x,a))]. \tag{1}$$

We use demographic parity as our notion of fairness. Thus, the fairness gap of f with respect to a conditional distribution $p_{X|A}$ is given by

$$\Delta(p_{X|A}, f) := \left| \mathbb{E}_{x \sim p_{X|A=1}}[f(x, 1)] - \mathbb{E}_{x \sim p_{X|A=0}}[f(x, 0)] \right|.$$

We refer to p as the "test" distribution. Note that the plaintiff may choose to use other notions of performance and fairness. In this work, we use BCE and demographic parity, leaving an analysis of

other definitions to future work. The "right" choice of fairness metric is generally context-dependent and highly debated. We provide a short discussion in Appendix [B.3]. Note that history indicates that demographic parity is a likely choice by courts, as selection rates have appeared across multiple contexts, including the Four-Fifths Rule from 1978 to NYC's Local Law 144 of 2021.

3.2 Our objective: Establishing existence of an LDA with limited information and resources

Limited resources. Suppose the plaintiff's model belongs to a model class \mathcal{F}^- and is trained on a dataset \mathcal{D}^- , which are much smaller than the model class \mathcal{F}^+ and training dataset \mathcal{D}^+ available to the defendant. Let N^+ and D^+ denote the parameter count of \mathcal{F}^+ and number of samples in \mathcal{D}^+ . Similarly, let N^- and D^- denote the parameter count of \mathcal{F}^- and number of samples in \mathcal{D}^- . Suppose that the claimant can only train models that belong to \mathcal{F}^- and \mathcal{D}^- , where $N^+ \gg N^-$ and $D^+ \gg D^-$. We assume that \mathcal{D}^- is drawn from the same distribution as \mathcal{D}^+ .

Limited information. In past and ongoing cases, judges and defendants have been reluctant to share information about the model and training data, arguing that this information is proprietary and confidential. In this work, we assume the claimant is similarly denied access to the contested model but can request a limited amount of information. We propose that, since the LDA requirement asks that the claimant assess what alternatives are "feasible" or "reasonable" for a defendant to obtain, the claimant should minimally be given information about how many resources were used to train the contested model: namely, the values N^+ and D^+ . We further propose that the claimant should be granted a small subsample of training and test data. In the notation given above, the subsample of training data would be of size D^- , and the subsample of test data at most D^- .

Objective: Show existence of a (feasible) LDA. Our objective is to provide a method that the claimant can use to determine whether the contested model is at least δ -far from the Pareto frontier (PF) for a fixed performance level (i.e., loss), which would imply that finding an LDA is δ -feasible.

Formally, let the defendant's contested model be denoted by \hat{f}^* . Our objective is to provide a method that the claimant can use to determine whether, for a given value $\delta > 0$, there exists a model \hat{f} of size N^+ and trained on a dataset of size D^+ such that

$$\mathcal{L}(p_{X,A,Y},\hat{f}) \le \mathcal{L}(p_{X,A,Y},\hat{f}^*) \quad \text{and} \quad \Delta(p_{X|A},\hat{f}) < \Delta(p_{X|A},\hat{f}^*) - \delta. \tag{2}$$

In other words, there exists a model that is at least as performant as the contested model and reduces the contested model's fairness gap by at least $\delta>0$. The larger the value of δ , the greater the distance between the contested model and the PF. This distance is indicative of the "feasibility" of finding an LDA: under the mild assumption that the loss-fairness PF monotonically improves as N and D increase, large values of δ indicate that the defendant could have found an LDA with a small fraction of the resources they expended to train \hat{f}^* . Our scaling law also allows us to estimate the minimal N and D needed to achieve certain loss-fairness characteristics.

4 Main Result: Scaling Law for Loss-Fairness Pareto Frontier

In this section, we derive a scaling law for the loss-fairness Pareto frontier (PF) under a given data generating process (DGP). We then describe how one applies this scaling law. Note that we present an intermediate result in Appendix [G] that lends intuition for how our main result is obtained and can be used as a building block for future works that examine different notions of fairness and DGPs. All proofs are given in Appendices [H] and [I].

4.1 Closed-form upper bound of the loss-fairness Pareto frontier

Recall that a Pareto frontier (PF) is traced out by the lowest-loss classifier for every fairness gap value $\underline{\Delta}$. In this section, we present our main result: a closed-form upper bound of the loss-fairness PF. Before presenting the result, we introduce some notation. Let p and q denote joint distributions over random variables X, A, and Y. Let $p(1 \mid x, a)$ and $q(1 \mid x, a)$ denote the Bayes optimal classifiers under p and q, respectively. We begin with an assumption that we explain in Appendix $\overline{C.1}$

⁵Importantly, recall from Section 2 that the plaintiff chooses their definition of disparate impact in Step 1 and the defendant chooses their definition of business necessity/legitimate employment goal in Step 2.

⁶ This amount of information is even more conservative than what has been requested in past cases [2] [49] and what practitioners currently advocate for [16] [17].

Assumption 4.1 (Model misspecification symmetry). For a given distribution q, let \hat{f} be the loss-minimizing classifier in model class \mathcal{F} when training on a dataset \mathcal{D} drawn from q. We assume that $\mathcal{L}(q_{XAY},\hat{f})-\mathcal{L}(q_{XAY},q_{1|X,A})$ is a constant $c_1(\mathcal{F},D)$, that does not depend on q or \hat{f} . Moreover, $\mathbb{E}[\hat{f}(x,A)|A=0]-\mathbb{E}[q(1|x,A)|A=0]=\mathbb{E}[\hat{f}(x,A)|A=1]-\mathbb{E}[q(1|x,A)|A=1]$, where all expectations are taken with respect to the test distribution $p_{X|A}$.

This assumption essentially implies that each Pareto-optimal model \hat{f} that belongs to model class \mathcal{F} is symmetric with respect to the DGP, which one would expect to hold for large models that serve as universal function approximators. The second condition in Assumption [4.1] implies that \hat{f} is symmetric with respect to A. This condition does *not* imply that \hat{f} fits group A=0 as well as the other group A=1, but that the "distance" between \hat{f} and $q(1\mid x,a)$ is symmetric with respect to A. Theorem 4.2. Consider the following data generating process: $A\sim Ber(\pi), X\perp A,$ and $Y\mid X,A\sim Ber(\sigma(g(X)-\zeta A))$ for $\zeta\geq 0$, where $\sigma(\cdot)$ is the sigmoid function, g is a measurable function, and q is the joint distribution induced by some ζ . With slight abuse of notation, let $\underline{\Delta}:=\Delta(p_{X\mid A},\hat{f})$ denote the fairness gap of \hat{f} under test distribution p. We assume $p=q^{\zeta_p}$ for a fixed ζ^p and all Pareto-optimal \hat{f} satisfy Assumption [4.1] for some q^{ζ} . Then, for all \hat{f} on the Pareto frontier,

$$\mathcal{L}(p_{X,A,Y}, \hat{f}) \leq B(\mathcal{F}, D) - c \cdot c' \log(1 - c'' + \underline{\Delta}) - c \cdot (1 - c') \log(c'' - \underline{\Delta})$$

$$+ (c'' - \underline{\Delta})(1 - c'' + \underline{\Delta}) \left(\frac{c \cdot c'}{2(1 - c'' + \underline{\Delta})^2} + \frac{c \cdot (1 - c')}{2(c'' - \underline{\Delta})^2} \right) + \varepsilon,$$
(3)

where $\varepsilon = \mathcal{O}\left(\max_{\zeta} \mathbb{E}_{p_{X|A=1}}\left[(q_{Y|X,A}^{\zeta}(1\mid x,1) - \overline{q}_{1}^{\zeta})^{3}\right]\right)$ and $\overline{q}_{1}^{\zeta} := \mathbb{E}_{p_{X|A=1}}\left[q_{Y|X,A}^{\zeta}(1\mid x,1)\right]$. $B(\mathcal{F},D)$ is a constant that depends on the model class \mathcal{F} , dataset size D and p, and $c,c',c'' \in [0,1]$ are constants that depend only on p.

This result expresses the loss of each Pareto-optimal \hat{f} on p as a function of \hat{f} 's fairness gap Δ . The dependence of loss on fairness gap is fully characterized, except for four constants that do not depend on Δ : $B(\mathcal{F},D)$, c, c', and c''. The constants c, c', and c'' depend only on p. $B(\mathcal{F},D)$ depends on p, the model class \mathcal{F} , and dataset size D. We describe how this result can be used as a scaling law in Section [4.2]. Finally, we note that although our result is specific to the DGP given in Theorem [4.2] we hope it provides a template for future analyses. Even so, the DGP above is fairly general: that A is Bernoulli is without loss of generality; and $X \perp A$ does not hold in general but should not affect a Pareto-optimality analysis.

4.2 Applying the Scaling Law to the LDA Requirement

Theorem 4.2 can be viewed as a scaling law. Indeed, it provides a closed-form expression for the loss-fairness Pareto frontier (PF) that involves three constants that do not depend on \mathcal{F} and D, then one constant $B(\mathcal{F},D)$ that does. This implies that finding the PF for a large model class \mathcal{F}^+ and large dataset size D^+ involves three main steps, as follows.

To apply the scaling law, the auditor needs an estimate of N^+ and D^+ , a subset of the train/test data, and a compute budget, as described in Section 3. As a first step, the auditor trains models of size $N^- \ll N^+$ on a dataset of size $D^- \ll D^+$, where N^- and D^- are chosen based on the auditor's compute budget. These trained models yield an empirical PF that can be used to fit a curve of the form given in Theorem 4.2, i.e., estimate the unknown constants in the expression. The auditor can repeat this process with different N^- and D^- until they are satisfied with their fit. Then, given an expression for how $B(\mathcal{F},D)$ changes with \mathcal{F} and D, one can plug \mathcal{F}^+ and D^+ into $B(\mathcal{F}^+,D^+)$ to extrapolate the PF for \mathcal{F}^+ and D^+ . Luckily, past works provide a template for the form of B; specifically, previous works such as 327 show that the minimum loss scales with $9(1/N^\alpha+1/D^\beta)$ for some $\alpha,\beta>0$. Because B is a linearly additive constant in Theorem 4.2 this implies that B also scales at the same rate. A more detailed, step-by-step procedure is given in Appendix D

We provide a discussion of limitations and corresponding future work in Appendix A.

Remark. The existence of a closed-form expression for the PF does *not* mean that all loss-fairness PFs look the same. In fact, the shape of the PF can vary significantly depending on the values of the constants, as we show in Appendix [J.1] The constants are *context-dependent*, and thus the shape of the PF is also *context-dependent*. We also note that our approach "fails gracefully" in that it is *conservative*: if a claimant finds the contested model is δ -far from the PF, then it is *at least* that far. See Appendix [D] for further discussion.

5 Experiments

We run both simulations and experiments to test our main result. The simulations can be found in Appendix [J.1] In this section, we present experiments that we ran to test Theorem [4.2] and its assumptions. We find that the PFs predicted by our theory closely matches the empirical PFs, validating our scaling law approach to assessing the existence of a less discriminatory model (LDA). Our experiments also demonstrate how one might apply Theorem [4.2] in practice.

Main goals. These experiments allow us to manipulate key aspects of the data generating process and training setup and stress test the conditions of Theorem [4.2] in three critical ways:

- 1. We relax the assumption on the data generating process in Theorem 4.2 so that $X \not\perp A$.
- 2. One of our main proof techniques is to transform the constrained minimization problem into an unconstrained one by creating an artificial train distribution q (that does not actually exist). Doing so allows us to "tune" the fairness gap, then find the loss-minimizing model. In our experiments, we test whether this approach is representative of the true loss-minimizing models at various fairness gap values.
- 3. Our second proof strategy is to use a Bayes optimal estimator for an artificial distribution to approximate a Pareto-optimal model. This approach further relies on Assumption [4.1] We trace out the empirical PF by training a collection of models on the synthetic train data, using the lower convex hull of the resulting (loss, fairness) characteristics as the empirical PF. Thus, our experiments test whether the approach we take to derive our analytic result holds empirically.

Synthetic data generation. We generated a synthetic dataset with 10,000 samples, where each sample is a 20-dimensional vector with binary group labels. Each x is sampled i.i.d. from a standard isotropic multivariate Gaussian distribution. The group label $a \in \{0,1\}$ is deterministically assigned by linearly projecting the first two dimensions of x onto a scalar, then thresholding, where the linear weights and bias are randomly sampled from a multivariate Gaussian, and the threshold is chosen so that a fixed fraction of the population belongs to Group 1 (i.e., p(A=1)) is the desired value). Because A depends on X, they are not independent, as required in Theorem A0 our experiments therefore test whether the closed-form PF holds despite this relaxation.

The target variable $y \in \{0,1\}$ is sampled from a Bernoulli distribution with probability $\mathbb{P}(Y=1 \mid X,A) = \sigma(g(X) - \zeta A)$, where $g: \mathbb{R}^{20} \to \mathbb{R}$ is a fixed, randomly initialized 2-layer MLP with a hidden layer of size 32 applied to $X,\zeta \geq 0$, and $\sigma(\cdot)$ denotes the sigmoid function. It thus mirrors the data generating process in Theorem 4.2 except that X and X are not independent. We show results for various values of ζ . Finally, our experiments use the same distribution for the train and test sets.

Obtaining the empirical PF. We obtain the empirical PF by training models with varying loss-fairness characteristics. To do so, we use linear scalarization, i.e., we set the loss to be the sum of the BCE loss and the fairness gap $\mathcal{L}_{total} = \mathcal{L}_{BCE} + \lambda \cdot \mathcal{L}_{DP}$ and vary λ .

As in our theoretical result, we use demographic parity as our fairness notion. We vary λ across 100 values between -3 and 5, with a higher density of values in the -3 to 0 portion. For every scalarization value, we run 3 trials, then trace out the empirical PF (with mild smoothing and averaging). Further training details are given in Appendix. Note that one may choose to use a better method for obtaining the empirical PF, and hence need to both train fewer models and obtain a more accurate PF.

To get the empirical PF, we compute each trained model's BCE loss and fairness gap on the held-out test data. We plot these (loss, fairness) pairs on the BCE loss vs. demographic parity gap plane. To trace the empirical PF (the lowest achieved loss for each given demographic parity gap), we connect the points forming the lower convex hull of the points.

Testing the scaling law. To test whether the scaling law holds, we demonstrate that there is a fixed of constants C_1 through C_7 such that the closed-form expression given in Theorem 4.2 predicts the PF across different values of N and D, as laid out in Section 4.2. We focus on the effect of model scaling, leaving D constant and only varying the model size N. We then use the procedure described

⁷Although λ 's are usually positive, we use negative values to test whether the PF curves upward for large fairness gaps as predicted by our theory.

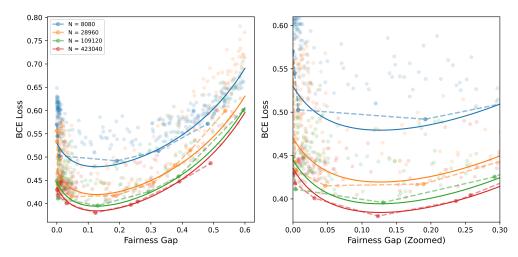


Figure 3: Pareto frontier for different model sizes under $(\pi=0.2)$ and bias strength $\zeta=0.5$. Each point corresponds to a trained model with a different fairness regularization weight λ . The dashed lines show the empirical Pareto frontier, created by finding the lower convex hull of all the points. The solid lines show fitted curves to the points on the Pareto frontier using Theorem 4.2 with c=0.0176, c'=0.92, c''=0.1424, with bias -0.285, loss scaling law $55(N^{-0.7}+D^{-0.5})$. The left panel shows the frontier across the range of Δ , while the right panel zooms in on $\Delta \in [0,0.3]$. The fitted curve mimics the empirical data well though it is imperfect. We found that there were many possible fits, depending on the precise choice. We show another possible fit in Figure 11 below.

in Section 4.2 to "scale" the curve. If the empirical PFs are close to the predicted curves, it would validate our method: that training small models can be used to approximate the PF of larger models. In Figure 3 and similar plots in Appendix 11, the dashed lines give the empirical PFs, and the solid lines give the ones predicted by our theory.

Results. Our findings corroborate our theoretical result: First, from the y-intercepts alone, we verify that $B(\mathcal{F},D)$ nearly perfectly scales proportionally to $N^{-\alpha}+D^{-\beta}$ plus an additive constant, as predicted. Second, the empirical PFs follow the shape as our closed-form scaling law. Even small changes to the expression in Theorem 4.2 would not yield a similarly good fit. Perhaps somewhat surprisingly, our theory predicts that the effect of scaling via B is linearly additive, and our experiments validate this prediction. Both of these findings provide strong evidence supporting: (i) our Assumption 4.1 and (ii) the use of Bayes optimal estimators on artificially constructed train distributions to approximate Pareto-optimal models (which allows us to obtain our result with minimal assumptions on the model class and for unstructured inputs).

We note that the fitted curve mimics the empirical data well though imperfectly, which may occur for several reasons. The first is that the empirical PF is always imperfect since finding Pareto-optimal models is difficult, e.g., due to factors discussed in Section 4.2 under "Considerations for Step 1." The second is that (3) is an upper bound—therefore, there is a possibility that the shape of the true PF differs slightly from the predicted one (though our result is, in some sense, tight as seen in Appendix 1). The third is that there are many possible fits for the same empirical PF, as we show in Appendix 1 In practice, one may choose to fit the curve as closely as possible to the data or, noting that the PF is an idealized concept, fit the curve to lower bound the empirical points.

6 Background and Related Work

AI audits. The study of AI audits has grown rapidly in the past few years [50, 44, 25, 51]. Although the range of methods and objectives for audits varies greatly, many agree that audits serve an important function in AI accountability, whether conducted by civil society groups, private actors, or regulators [14, 38, 48]. Researchers have identified multiple challenges to conducting AI audits [25], including the limited access granted to third-party auditors [57, 17, 16], conflicts of interest that can arise due to financial ties between auditors and auditees [20, 59], poor researcher protections [42], and difficulties in verifying the veracity of self-reported information [58, 22, 60]. Among these issues, our work seeks

to address the difficulties of producing (convincing) evidence in resource-, data-, and information-constrained settings. Specifically, the auditor (or claimant) is often at a disadvantage when producing evidence that surpasses the relevant (context-dependent) standard in that (i) they typically possess fewer resources than the other party (e.g., model developer), (ii) they have limited access to the system they seek to audit, and (iii) they may lack technical expertise or domain knowledge.

Disparate impact doctrine. In the US, disparate impact is a legal doctrine used to demonstrate that a facially neutral practice or practice discriminates against a protected group by showing that it has a disproportionately negative impact on them, even if there is no intent to discriminate [12]. It is often contrasted with disparate treatment, which concerns intentional discrimination [3]. Under disparate impact doctrine, plaintiffs typically show that a practice has disparate impact by providing statistical evidence. This doctrine was one of the main drivers behind the field of algorithmic fairness and the development of outcome-based fairness metrics [27].

There is precedent for assessing disparate impact using a guideline known as the Four-Fifths Rule, which states that a practice is has disparate impact if the selection rate for a protected group is less than four-fifths of the selection rate for the group with the highest rate. Although the use of selection rates to assess discrimination is highly debated (as are fairness metrics, more broadly), selection rates are often used in disparate impact analyses because they provide a simple and intuitive way to compare group outcomes that does not suffer from a selection bias problem (that makes the estimation of true positive and false positive rates difficult). Selection rates remain a popular choice in practice, e.g., see NYC's Local Law 144 of 2021.

Less discriminatory alternatives (LDAs). The LDA requirement arose in US anti-discrimination law, as described further in Section [2]. It has become a critical part of disparate impact doctrine following the landmark *Griggs v. Duke Power Co.* decision in which the Supreme Court held that discrimination can occur even in the absence of intent (i.e., facially neutral practices can also be discriminatory) [12]. Within disparate impact doctrine, the LDA requirement urges decision makers to consider less harmful alternatives among equally effective options as a structural way to assess and remove unnecessary discrimination [9]. We refer readers to Lamber [39], not [1], Rutherglen [54] for further analyses of the role of LDAs in disparate impact claims. We further discuss this in Appendix [5].

Less discriminatory algorithms. Recent works examine the LDA requirement as it applies to algorithmic decision-making. Gillis et al. [24] cast the search for LDAs as an mixed integer program, then directly search for an algorithm that minimizes error rate disparity subject to performance criteria. Laufer et al. [40] provide theoretical insights showing, among other takeaways, that identifying the least discriminatory alternative is NP-hard and may only constitute an LDA for the distribution or data over which it was derived. Our work mirrors the motivation of Gillis et al. [24] in that we seek to provide an operationalizable method for plaintiffs. However, as both Gillis et al. [24] and Laufer et al. [40] note, producing an LDA is computationally expensive and thus existing approaches do not scale to for large models, which are increasingly important to audit. Our work adds to this space by providing a tool for plaintiffs with limited compute and data.

Performance-fairness Pareto frontiers (PFs). In many settings a trade-off between fairness and performance emerges [10, 43] [37]. In such cases, the performance-fairness PF characterizes the best fairness and performance that can be simultaneously achieved (i.e., the best performance than can be achieved for a given fairness level, or vice versa). Various works propose methods for improving Pareto optimality or tracing out the performance-fairness PF, including Navon et al. [47], Ruchte and Grabocka [53], Singh et al. [56], Rothblum and Yona [52], Kamani et al. [34], Liu and Vicente [41], Chzhen and Schreuder [19], Zeng et al. [62]. In many of these works, the goal is to develop efficient methods for tracing out the PF, but they still assume the resources needed to train *at least* one model. In our work, we seek to improve scalability in a different sense: one can trace out the PF in small-model, low-data regimes and extrapolate the PF to large-model, large-data regimes (and thus one does not even need the resources required to train a large model). To the best of our knowledge, none of the existing works provide closed-form expressions for the fairness PF.

Scaling laws. Scaling laws have been widely studied in the context of deep learning, typically used to predict how model behavior improves with increasing model size, data, and compute [31, 36, 32, 7]. In this work, we seek to provide a theoretically-grounded scaling law for the loss-fairness PF that allows one to fit the PF with small models and small datasets, then extrapolate to larger models and datasets with the help of the power law (that applies to loss) found in the works above.

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