Global Responses to the COVID-19 Pandemic: A Case Study of Spatiotemporal Evidence Finding and Verification

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Abstract

This paper explores methods for adapting fact verification models to real-world scenarios that require spatial and temporal inference. As a case study, we search for evidence on governments' responses to the COVID-19 pandemic. We demonstrate that existing fact verification models perform poorly when the verification requires reasoning about spatiotemporal information. The suggested techniques lead to great improvements and we recommend implementing them for such uses.

1 Introduction

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During the COVID-19 pandemic, it became imperative to follow the progress of the disease simultaneously in multiple locations and to compare the responses of different authorities in a variety of settings and conditions (Alam et al., 2021; Jin et al., 2021). However, since the pandemic was extensively covered in the media, following and gathering proof of any decisions or actions made by governments became extremely difficult.

In this paper, we aim to find evidence of occurrences of events in extremely large textual corpora for scenarios where the information being sought is timely and localized. We use the AYLIEN Coronavirus Dataset¹ as the extremely large text corpus that constitutes our search space and the information we seek is evidence of actions taken by governments in their particular jurisdiction (thus localized) at a particular time (thus timely). For example we may want to verify the following claim: *The government of Germany decided to restrict gatherings of 10 people or less from 2020-03-21 to 2020-07-06*. The events are extracted from the Oxford COVID-19 Government Response Tracker (Hale et al., 2020).

The task of evidence finding and verification (Thorne et al., 2018) focuses on verifying a statement using retrieved potential evidence from a "EDMONTON – The province of Alberta said on Sunday that there are another 69 cases of COVID-19, bringing the provincial total to 1,250. There were also three more COVID-19 deaths reported, bringing the total to 23. The government did not hold a press conference to update the numbers on Sunday. Press conferences will resume Monday."

Figure 1: Example of an article that reports the number of deaths and new cases of COVID-19. The spatial (Canada) and temporal (April 5th-6th, 2020) information cannot be inferred from the highlighted text.

large collection of texts. It differs from the tasks of fact checking (Vlachos and Riedel, 2014), textual entailment, and natural language inference (Dagan et al., 2010; Bowman et al., 2015; Williams et al., 2018) where the goal is to label a certain statement as true or entailed with respect to a *given* text.

In this study, we show that conventional methods for retrieving documents and identifying textual entailment used in fact verification are ineffective when applied to the challenging and highly relevant setting described above. See for example the article in Figure 1 where the country and the dates are not mentioned specifically in the text, hence cannot be inferred. We propose improvements to these processes in order to identify specific details in the text that may otherwise be overlooked.

As a first step, all location-named-entities and time expressions are automatically extracted to provide explicit spatial and temporal information to each document, as described in §4. Then, we filter out documents that are irrelevant either temporally or spatially for each claim and continue with a smaller collection of more relevant documents for retrieval. This filtering is equivalent to setting hard constraints for the retrieval algorithm.

Next, we choose the top-k ranked documents for each claim (see details in §5) to form the input for the entailment identification step. We argue

¹https://aylien.com/blog/free-coronavirus-news-dataset

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that if A entails B then this could mean that A

contains evidence for claim B. However, textual en-

tailment methods in recent years are mostly trained

on datasets where both the premise and the hypoth-

esis are single sentences (Bowman et al., 2015;

Williams et al., 2018; Khot et al., 2018; Eisensch-

los et al., 2020). We adapt an entailment model that

works and trained on sentence level to aggregate

the outputs from each sentence to output a docu-

ment level label and demonstrate that it performs

similarly to models trained on long texts (See §6).

temporally and spatially relevant signals to enhance

the performance of retrieval and entailment meth-

ods for evidence-finding and verification of claims

that are time and location-specific. Although we

perform relatively simple manipulations to existing

methods, the improvements are substantial for this

case study. We demonstrate the effectiveness of

our proposed methods by comparing the responses

As a key task aimed at detecting false information

and fake news, fact verification has received much

attention from the NLP community (Nie et al.,

2019a; Zhou et al., 2019; Liu et al., 2019b; Zhang et al., 2020). Recent fact verification shared tasks

use Wikipedia as the large corpus to extract the evidence from since the claims are general in nature

(Thorne et al., 2018; Jiang et al., 2020; Aly et al.,

2021; Eisenschlos et al., 2021). However, we are

interested in finding evidence for occurrences of re-

cent global events. To this end, we use the AYLIEN

dataset, which contains content of world news arti-

cles, better reflecting the purposes of this research.

Furthermore, a key difference between common

fact verification tasks and the one we study in this

paper is that our claims include both spatial and

temporal information that must be addressed in or-

der to find evidence of their validity even if the

information is not explicitly mentioned in the text.

This paper uses two datasets to demonstrate how

to seek evidence and verify it in the context of

global policy responses to COVID-19. The first

dataset, from which we extract the facts to be val-

idated is the Oxford COVID-19 government re-

sponse tracker (OxCGRT, Hale et al., 2020). This

tool enables rigorous and consistent tracking and

of governments to the pandemic (§7).

Related Work

Datasets

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The contribution of our work is in integrating

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The OxCGRT tool collects publicly available information on 20 indicators of government responses. The indicators cover three topics: containment and closure policies, economic policies, and health system policies. The dataset is organized in a table where for each country appears a number indicating the level of severity of each of the indicators by date. See example in Appendix B.

We formulate a list of claims containing the policies of 20 countries/states² that represent diverse countries of the world during the year of 2020. Taking into account all 20 indicators, this template is used to create the claims: The government of [country/state name] decides to [indicator details] on [date range].

The second dataset, which is used as the corpus for finding evidence, is the AYLIEN Coronavirus Dataset. More than 1.5 Million news articles in English related to the pandemic were included in the dataset since the outbreak began in November 2019 to July 2021. For the 20 countries/states selected for this research we have made sure that there are at least a few dozen articles to make up the search space. The next section outlines the steps taken to process the AYLIEN documents in order to identify and verify the claims derived from OxCGRT.

4 **Temporal and Spatial Filtering**

We seek evidence to support claims on global government actions for the COVID-19 pandemic during 2020. The actions are formulated as claims that include spatial (name of country/state) and temporal (range of dates) information.

AYLIEN articles are annotated with publication time and publication source location (e.g., The New York Times is published in New York). However, we argue that this temporal and spatial information is insufficient to achieve our goal of evidencefinding and verification as the text can describe events that happened in locations other than the publication site as well as events that did not take place at the date of publication, but rather in the past (or in the future).

Temporal Annotations: Every document is annotated with a time frame that describes the range

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²North America: New York, California, Florida, Canada. South America: Mexico, Chile. Europe: Italy, France, Russia, England, Germany. Asia: China, India, Oman, Israel, Iran, Japan. Africa: South Africa, Nigeria. Australia and Oceania: Australia, New Zealand.

of dates it refers to. To begin, we create a list of 162 time expressions (e.g., yesterday, tomorrow, etc. 163 See Appendix A for a complete list) and then iden-164 tify which of them appear in the document. Next, 165 we annotate these time expressions with the date 166 they refer to using the publication date of the article 167 as an anchor. For instance, if the text refers to an 168 event that will occur the day after tomorrow and 169 the publication date is October 24th, 2020, then the time phrase "day after tomorrow" will be anno-171 tated with October 26th, 2020. Finally, we assign 172 each document the relevant date range based on the 173 dates mentioned in the article. Time expressions 174 appeared in 1503405 out of 1673353 articles in the 175 dataset, i.e., in 89.84% of the articles. 176

Spatial annotations: The documents 177 are grouped by country or state based on the location 178 entities mentioned in them (a document may appear in more than one cluster). We first identify all of the LOCATION entities using the NER tool 181 of Guo and Roth (2021). We then check if the 182 location entity appears in a list of countries and states derived from the OxCGRT table. If it does 184 not, meaning that it might be a settlement such as a city, we associate it with a country/state based 186 187 on a list of cities and towns that we have extracted from Wikipedia for each country/state.

189 **Filtering:** Each document in the original corpus is annotated with both temporal and spatial infor-190 mation, including the range of dates and locations 191 (to the state/country level) that are discussed in the 192 document. By filtering out documents that do not 193 pertain to the time and the geographical entity of 194 each claim, we create a search space for the re-195 trieval step. This filtering process is equivalent to forcing the retrieval algorithm to only return documents that are spatiotemporally accurate. Despite this effort, there may still be irrelevant documents. 199 E.g., Georgia is both a state in the USA and a country located at the intersection of eastern Europe and western Asia. In this case, we would add the docu-202 ment discussing Georgia to both search spaces and would have to rely on the retrieval and entailment mechanisms to resolve the ambiguity.

5 Retrieval

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Generally, fact verification systems consist of three components: document retrieval, sentence selection, and textual entailment. We next compare the performance of existing document retrieval meth-

	Emb		BM25		
	Filtered	Unfiltered	Filtered	Unfiltered	
k=1	0.25	0	0.16	0	
k=5	0.5	0.16	0.5	0.16	
k=10	0.67	0.16	0.5	0.33	

Table 1: Retrieval results. The values in the table are the percentage of HITS@k for *Emb* and BM25. The results are for the cases where the corpus was filtered and unfiltered.



Figure 2: Error analysis for retrieval. The dotted/striped columns are the percentage of topic/location **irrelevant** retrieved documents.

ods when utilizing the original corpus and the filtered corpus.

Methods: We experiment with two retrieval methods. The first is Okapi-BM25, which is a bag-of-words method that ranks a set of documents based on the query terms appearing in each document, regardless of their proximity within the document³. The second is an embedding-based method for retrieval (denoted as *Emb*) in which the documents and the claims are embedded and then the ranking is held by solving a nearest neighbor search problem in the embedding space. We apply the method of Wu et al. $(2018)^4$.

Results: To evaluate the retrieval methods, we manually annotated the top 10 documents retrieved from each method in the filtered and unfiltered case for 12 claims that were randomly sampled (overall 480 documents were annotated with entailed/notentailed labels). Table 1 presents the results. Additionally, we conducted an error analysis (see Figure 2) that classified the documents retrieved according to the types of errors – topic, location, or both. Temporal errors were not annotated since the dates are mostly not mentioned in the text, but 223

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³We use the Python implementation of rank_bm25 (Robertson et al., 1995) imported from BM25Okapi package.

⁴https://github.com/facebookresearch/ StarSpace

Model	Accuracy	Precision	Recall	F1
DocNLI	0.31	0.1	0.73	0.18
BERT	0.82	0.12	0.12	0.12
ANLI	0.88	0.33	0.14	0.20

Table 2: Entailment results. The performance of Doc-NLI, BERT, and ANLI entailment models for the top-10 retrieved documents from all retrieval models in both filtered and unfiltered cases.

are mentioned or inferred based on the meta-data (publication date).

For both retrieval methods, the results are substantially better in the filtered scenario with a gap ranging from 0.16 to 0.51 in the percentage of hits. Due to the fact that the filtered corpus contains a higher percentage of relevant documents than the unfiltered one, finding relevant content becomes easier. In the filtered scenario, *Emb* outperforms BM25, but not in the unfiltered scenario. The error analysis indicates that *Emb* made fewer mistakes with regard to the topic of the claims than BM25 in both the filtered and unfiltered cases. The error analysis also reveals that the filtering process prevents most errors concerning spatial information.

6 Entailment

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We compare three textual entailment models for predicting a binary label (entailed/not entailed). One model is trained on single-sentence inputs and the other two are trained on inputs of varied lengths.

Methods: The first model is BERT-Based (Devlin et al., 2019) that is trained on an argument mining dataset from IBM debater (Ein-Dor et al., 2020) (denoted as BERT). This model's input is limited in length, hence we only send it single sentences as premise and hypothesis at a time. To determine if the entire text entails the claim we look for at least one positive response. The Second system is a RoBERTa-based architecture (Liu et al., 2019a) that is trained on the DocNLI corpus (Yin et al., 2021). This corpus consists of multiple genres and multiple ranges of length documents in both premises and hypotheses. The third model is another RoBERTa-based model trained on Adversarial NLI (ANLI, Nie et al., 2019b).

Results: Based on our annotations for the retrieval part, we calculate accuracy, precision, recall, and F1 scores for each of the entailment models. The results are shown in Table 2.

The best performing method is ANLI with 0.2 F1

score and 0.88 accuracy. Since the labels are very unbalanced (49 entailments out of 480 documents), the precision is critical to determine which method performs best. In this case it is also ANLI with 0.33 precision score. 275

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The next section demonstrates how the best performing retrieval and entailment methods, together with the filtering adjustments can be used to finding evidence in a real-world scenario.

7 Case Study: Comparison between Germany and Nigeria

We compare the responses of developing and developed countries to the outbreak of COVID-19 in the first three months of 2020. As representatives of developing and developed countries, we selected Nigeria and Germany at random.

We were able to extract from OxCGRT 52 claims of government actions for Nigeria and 68 claims for Germany for the relevant time period. One possible reason for the difference in the number of actions is Germany's extensive global media coverage. Another explanation is Nigerian government being less proactive during that period of time. By applying our methods on the claims from both countries we can determine which explanation is more plausible.

Using the best methods for retrieval and entailment in the filtered case (*Emb* for retrieval and ANLI for entailment) we were able to verify 8 claims for Nigeria and 7 claims for Germany. That is, 36.3%/22.5% of the claims were verified for Nigeria/Germany, respectively. According to this, there is no significant difference between government response times and the number of actions taken. This finding supports the explanation that the difference in the number of claims originates from the global report bias toward Germany and not from Nigeria being less proactive. More results and comparisons to the unfiltered case appear in Appendix C.

8 Conclusion

We present methods for enhancing fact verification316methods to be applicable for finding evidence for317claims requiring temporal and spatial inferences.318We demonstrate the benefits of these adjustments319with a case study comparing global government320responses to the COVID-19 pandemic.321

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9 Ethical Consideration

Manual annotations were made by the first and second authors in order to evaluate the proposed methods. Both authors independently annotated the examples, and then discussed each example for which they disagreed until agreement was reached (as well as explaining why the final label is correct). We believe the annotation level is high, and there are no ethical issues associated with this process since the authors are NLP researchers, working independently, and all discrepancies were resolved. Labels for annotated data will be released upon acceptance of the paper.

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A Temporal Expressions

A list of temporal expressions and connectives used to annotate articles with the relevant time frame:

Time expressions: "today", "tomorrow", "week", "month", "year", "days", "weeks", "months", "years", "Sunday", "Monday", "Tuesday", "Wednesday", "Thursday", "Friday", "Saturday", "January", "February", "March", "April", "May", "June", "July", "August", "September", "October", "November", "December".

Time connectives: "before", "after", "ago", "before the", "after the", "start of the", "end of the", "earlier in the", "later in the", "earlier this", "later this", "earlier", "later", "following", "previous", "next", "last".

Any combination of a time expression and time connective was detected and annotated based on simple mathematical operations using the publication date as an anchor point.

B OxCGRT Example

See Figure 3.

C Comparison between Nigeria and Germany Responses

In this section, we present more results from our case study comparing Nigeria and Germany with regards to government responses to the COVID-19 pandemic during the first three months of 2020. Figures 4 and 5 present timelines of the government's responses that we have been able to validate. Both governments appear to have begun responding actively to the epidemic around the end of February 2020, and the Nigerian government appears to have acted more broadly than the German government. 479

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We also utilized the BM25 retrieval and ANLI entailment methods in the unfiltered case in order to demonstrate the benefits of filtering. We managed to verify 8 claims for Nigeria and 9 claims for Germany. However, after further review, we found that only one claim for Germany was correctly labeled, and no claim for Nigeria, since the majority of articles discussed other countries (i.e., were about countries other than Germany and Nigeria).

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Confirmed Deaths	0	0	0	0
Confirmed Cases	33	46	50	50
Protection of elderly people	1	1	1	1
accination policy	0	0	0	0
Facial V Coverings	0	0	0	0
nvestment n vaccines	0	0	0	0
Emergency investment Ir in ii healthcare	0	0	0	0
Contact tracing	1	1	1	1
Testing policy	1	1	1	1
Public information campaigns	2	2	2	2
Internation al support	0	0	0	0.56
Fiscal I measures	0	0	0	0
Debt/contr act relief	0	0	0	2
Income [support	0	0	0	0
Internation al travel controls	4	4	4	4
Internal movement restriction	0	0	2	2
Stay at home requiremen ts	1	1	2	2
Close public transport	0	0	0	0
Restrictions on gatherings	0	0	4	4
Cancel F public events	0	0	2	2
Workplace closing	2	2	3	3
School closing	3	3	3	3
Date	20200327	20200328	20200329	20200330
Country Name	Aruba	Aruba	Aruba	Aruba

Figure 3: Example of the OxCGRT table. The numbers in the table indicate the level of severity for which the action is being enforced. For example, on March 29th the government of Aruba changed its policy from having no restrictions on public events to canceling all public events.



Figure 4: The government of Germany validated responses.



Figure 5: The government of Nigeria validated responses.