# General Policy Evaluation and Improvement by Learning to Identify Few But Crucial States

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## **Abstract**

Learning to evaluate and improve policies is a core problem of Reinforcement Learning (RL). Traditional RL algorithms learn a value function defined for a single policy. A recently explored competitive alternative is to learn a single value function for many policies. Here we combine the actor-critic architecture of Parameter-Based Value Functions and the policy embedding of Policy Evaluation Networks to learn a single value function for evaluating (and thus helping to improve) any policy represented by a deep neural network (NN). The method yields competitive experimental results. In continuous control problems with infinitely many states, our value function minimizes its prediction error by simultaneously learning a small set of 'probing states' and a mapping from actions produced in probing states to the policy's return. The method extracts crucial abstract knowledge about the environment in form of very few states sufficient to fully specify the behavior of many policies. A policy improves solely by changing actions in probing states, following the gradient of the value function's predictions. Surprisingly, it is possible to clone the behavior of a near-optimal policy in Swimmer-v3 and Hopperv3 environments only by knowing how to act in 3 and 5 such learned states, respectively. Remarkably, our value function trained to evaluate NN policies is also invariant to changes of the policy architecture: we show that it allows for zero-shot learning of linear policies competitive with the best policy seen during training.

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## 1. Introduction

Policy Evaluation and Policy Improvement are arguably the most studied problems in Reinforcement Learning. They are at the root of actor-critic methods (Konda & Tsitsiklis, 2001; Sutton, 1984; Peters & Schaal, 2008), which alternate between these two steps to iteratively estimate the performance of a policy and using this estimate to learn a better policy. Several ways to estimate value functions have been proposed, ranging from Monte Carlo approaches, to Temporal Difference methods (Sutton, 1984), including the challenging off-policy scenario where the value of a policy is estimated without observing its behavior (Precup et al., 2001). A limiting feature of value functions is that they are defined for a single policy. When the policy is updated, they need to keep track of it, potentially losing useful information about old policies. By doing so, value functions typically do not capture any structure over the policy parameter space. While off-policy methods learn a single value function using data from different policies, they have no specific mechanism to generalize across policies and usually suffer for large variance (Cortes et al., 2010).

Parameter Based Value Functions (PBVFs)(Faccio et al., 2020) are a promising approach to design value functions that overcome this limitation and generalize over multiple policies. A crucial problem in the application of such value functions is choosing a suitable representation of the policy. Flattening the policy parameters as done in vanilla PBVFs is difficult to scale to larger policies. Here we present an approach that connects PBVFs and a policy embedding method called "fingerprint mechanism" by Harb et al. (2020). Using policy fingerprinting allows us to scale PBVFs to handle larger NN policies and also achieve invariance with respect to the policy architecture.

We show in visual classification tasks and in continuous control problems that our approach can identify a small number of critical "probing states" that are highly informative of the policies performance. Our learned value function generalizes across many NN-based policies. It combines the behavior of many bad policies to learn a better policy, and is able to zero-shot learn policies with a different architecture. We compare our approach with strong baselines in continuous control tasks, obtaining competitive results.

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## 2. Background

We consider a Markov Decision Process (MDP) (Puterman, 2014)  $\mathcal{M} = (\mathcal{S}, \mathcal{A}, P, R, \gamma, \mu_0)$  where the state space  $\mathcal{S} \subset \mathbb{R}^{n_S}$  and the action space  $\mathcal{A} \subset \mathbb{R}^{n_A}$  are assumed to be compact sub-spaces. At each time-step t, the agent observes a state  $s_t \in \mathcal{S}$ , chooses an action  $a_t \in \mathcal{A}$ , transitions into state  $s_{t+1}$  with probability  $P(s_{t+1}|s_t, a_t)$ , and receives a reward  $r_t = R(s_t, a_t)$ . The initial state is chosen with probability  $\mu_0(s)$ . The agent's behavior is represented by its policy  $\pi: \mathcal{S} \to \Delta \mathcal{A}$ : a function assigning for each state s a probability distribution over the action space. A policy is deterministic when for each state there exists an action a such that a is selected with probability one. Here we consider parametrized policies of the form  $\pi_{\theta}$ , where  $\theta \in \Theta$  are the policy parameters. The return  $R_t$ is the cumulative discounted reward from time step t, e.g.  $R_t = \sum_{k=0}^\infty \gamma^k R(s_{t+k+1}, a_{t+k+1})$ , where  $\gamma \in (0,1]$  is the discount factor. The agent's performance is the expected return (i.e. the cumulative expected discounted reward) from the initial state:  $J(\theta) = \mathbb{E}_{\pi_{\theta}}[R_0]$ . The state-value function  $V^{\pi_{\theta}}(s) = \mathbb{E}_{\pi_{\theta}}[R_t|s_t = s]$  of a policy  $\pi_{\theta}$  is the expected return for being in a state s and following  $\pi_{\theta}$ . The expected return can be expressed in terms of the state-value functions by integration over the initial state distribution  $\mu_0(s)$ :

$$J(\theta) = \int_{\mathcal{S}} \mu_0(s) V^{\pi_{\theta}}(s) \, \mathrm{d}s. \tag{1}$$

The goal of a RL agent is to find the policy parameters  $\theta$  that maximize the expected return. When  $\pi_{\theta}$  is differentiable, the policy parameters can be learned by gradient ascent:  $\theta' = \theta + \alpha \nabla_{\theta} J(\theta)$ . Instead of learning a value function for a single target policy, here we try to estimate the value function of any policy and maximize it over the initial states.

# 3. General Policy Evaluation

Recent work focused on extending value functions to allow them to receive the policy parameters as input. This can potentially result in single value functions defined for any policy and methods that can perform direct search in the policy parameters. We begin by extending the state-value function, and define the parameter-based state-value function (PSVF) (Faccio et al., 2020) as the expected return for being in state s and following policy  $\pi_{\theta} \colon V(s,\theta) := \mathbb{E}[R_t|s_t=s,\theta]$ . Using this new definition, we can rewrite the RL objective as  $J(\theta) = \int_{\mathcal{S}} \mu_0(s)V(s,\theta)\,\mathrm{d}s$ . Instead of learning  $V(s,\theta)$  for each state, we focus here on the policy evaluation problem over the set of the initial states of the agent. This is equivalent to trying to model  $J(\theta)$  directly as a differentiable function  $V(\theta)$ , which is the expectation of  $V(s,\theta)$  over the initial states:

$$V(\theta) := \mathbb{E}_{s \sim \mu_0(s)}[V(s, \theta)] = \int_{\mathcal{S}} \mu_0(s)V(s, \theta) \, \mathrm{d}s = J(\pi_\theta).$$
(2)

 $V(\theta)$  is a parameter-based start-state value function (PSSVF). We consider the undiscounted case in our set-

ting  $(\gamma=1)$ . Once  $V(\theta)$  is learned, direct policy search can be performed by following the gradient  $\nabla_{\theta}V(\theta)$  to update the policy parameters. This learning procedure can be implemented in the actor-critic framework, where a critic—the PSSVF—iteratively uses the collected data to evaluate the policies seen so far, and the actor follows the critic's direction of improvement to update itself. The PSSVF actor-critic framework is reported in Algorithm 1 (Appendix).

Policy fingerprinting While the algorithm described above is straightforward and easy to implement, feeding the policy parameters as inputs to the value function remains a challenge. Recently Harb et al. (2020) showed that a form of policy embedding can be suitable for this task. Their policy fingerprinting creates a lower-dimensional policy representation. It learns a set of K 'probing states'  $\{\tilde{s}_k\}_{k=1}^K$  and an evaluation function V—like the PSSVF. To evaluate a policy  $\pi_{\theta}$ , we first compute the 'probing actions'  $\tilde{a}_k$  that the policy produces in the probing states. Then the concatenated vector of these actions is given as input to  $V: \mathbb{R}^{K \times n_A} \to \mathbb{R}$ . While the learned probing states remain fixed when evaluating multiple policies, the probing actions in such states depend on the policy we are evaluating. The parameters of the value function V are the probing states AND the weights of the MLP  $\phi$  that maps the 'probing actions' to the return. When the policy  $\pi_{\theta}$  is deterministic, the probing actions for such policy are the deterministic actions  $\{\tilde{a}_k = \pi_{\theta}(\tilde{s}_k)\}$  produced in the probing states. If the policy is stochastic, the probing actions are the parameters of the output distribution of the policy in such states (the vector of probability distribution if the action space is discrete). This mechanism has an intuitive interpretation: to evaluate the behavior of an agent, the PSSVF with policy fingerprinting learns a set of situations (or states), observes how the agent acts in those situations, and then maps the agent's actions to a score. Arguably, this is also how a teacher would evaluate multiple different students by simultaneously learning which questions to ask the students and how to score the student's answers. Therefore the parameters of the value function (probing states and evaluator function) can be learned by minimizing MSE loss  $\mathcal{L}_V$  between the prediction of the value function and the observed return. Setting  $w = \{\phi, \tilde{s}_1, \dots \tilde{s}_K\}$ , we retrieve the common notation of  $V_w(\theta)$  for the PSSVF with fingerprint mechanism. Given a batch B of data  $(\pi_{\theta}, r) \in B$ , the value function optimization problem is:

$$\min_{w} \mathcal{L}_{V} := \min_{w} \underset{(\pi_{\theta}, r) \in B}{\mathbb{E}} [(V_{w}(\theta) - r)^{2}] =$$

$$\min_{\phi, \tilde{s}_{1}, \dots \tilde{s}_{K}} \underset{(\pi_{\theta}, r) \in B}{\mathbb{E}} [(V_{\phi}([\pi_{\theta}(\tilde{s}_{1}), \dots, \pi_{\theta}(\tilde{s}_{K})]) - r)^{2}]$$
(4)

If the prediction of the value function is accurate, policy improvement can be achieved by changing the way a policy acts in the learned probing states in order to maximize the prediction of the value function. This process connects to the same interpretation as before: a student (the policy) observes which questions the teacher asks and how the teacher evaluates the student's answers, and subsequently tries to improve in such a way to maximize the score predicted by the teacher. This iterative method is depicted in Figure 1.

Algorithm 1 applies directly to this setting. The only distinction is that the probing states are part of the learned value function. Throughout this work, with the exception of the MNIST experiments, we consider deterministic policies.

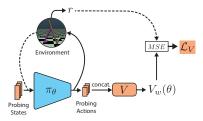


Figure 1. General policy evaluation aims to evaluate any given policy's return based on the policy's actions (referred to as probing actions) in the learned probing states. The policy can be improved through maximising the prediction of the learned value function via gradient ascent.

# 4. Experiments

#### 4.1. Motivating experiments on MNIST

We begin our experimental section with an intuitive demonstration of how PBVFs with fingerprinting work, using the MNIST digit classification problem. The policy is a CNN, mapping images to probabilities over digit classes. The environment simulation consists of running a forward pass of the CNN on a batch of data and receiving the reward, which in this case is the negative cross-entropy between the output of the CNN and the labels of the data. The value function learns to map CNN parameters to the reward (the negative loss) obtained from the simulation. Then the CNN learns to improve itself by following the prediction of the value function, without access to the supervised learning loss. We start with randomly initialized CNN and value function and iteratively update them following Algorithm 1. We obtain a test set accuracy of 82.5% and 87% when using 10 and 50 probing states respectively.

**Visualisation of probing states** Figure 2 shows some of the probing states learned by our model, starting from random noise. During learning, we observe that a different number of digits—sometimes the same digit in different shapes—appear. Since probing states are states from which the action of the policy is informative about its global behavior, it is intuitive that digits should appear. We highlight the fact that here both the CNNs and the value function are starting from random initialization, and all learning—including the convolutional filters and the probing states—is due to Algorithm 1, without using the supervised loss.

**Offline policy improvement** Using this setting, we perform another experiment. We collect one offline dataset

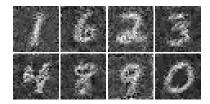


Figure 2. Samples of probing states learned by Alg. 1 on MNIST.

 $\{\pi_{\theta_i}, l_i\}_{i=1}^N$  of N randomly initialized CNN policies and their losses. We constrain the maximum accuracy of these CNNs in the training set to be 12%. We then use the dataset to train a value function offline. After training, we randomly initialize a new CNN and take many steps of gradient ascent through the fixed value function, obtaining a final CNN whose accuracy is around 65% on the test set. Our experiments show that our value function can combine the behavior of many bad NNs to produce a much better NN in a zero shot manner. We found that also with randomly initialized policies some digits appear as probing states, although they are less evident than in the online framework. We include learning curves and probing states in Appendix C.1.

#### 4.2. Main experiments on MuJoCo

Here we present our main evaluation on continuous control problems from MuJoCo (Todorov et al., 2012). Since our algorithm performs direct search in parameter space, we choose *Augmented Random Search (ARS)* (Mania et al., 2018) as baseline for comparison. Moreover, since our algorithm employs deterministic policies, uses off-policy data and an actor-critic architecture, a natural competitor is the *Deep Deterministic Policy Gradient (DDPG)* algorithm (Lillicrap et al., 2015), a strong baseline for continuous control. For the policy architecture, we use an MLP with 2 hidden layers and 256 neurons for each layer. We use 200 probing states and later provide an analysis of them. We discuss implementation details and hyperparameters in Appendix B.

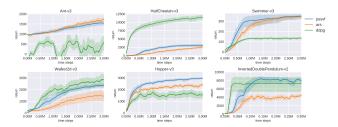


Figure 3. Return as a function of the environment interactions. The solid curve represents the mean (across 20 runs), and the shaded region represents a 95% bootstrapped confidence interval.

**Results** Figure 3 shows learning curves in terms of expected return (mean and 95% confidence interval) achieved by our algorithm and the baselines across time in the envi-

ronments. Our algorithm is very competitive with the selected baselines. It outperforms DDPG in all environments with the exception of HalfCheetah and Walker, and displays faster initial learning than ARS. In Swimmer, DDPG fails to learn an optimal policy due to the problem of discounting. On the other hand, in HalfCheetah, parameter-based methods take a long time to improve, and the ability of DDPG to give credit to sub-episodes is crucial here to learn quickly. Furthermore, the variance of our method's performance is less than DDPG's and comparable to ARS's.

### 4.3. Zero-shot learning of new policy architectures

Here we show that our method can generalize across policy architectures. We train a PSSVF using NN policies as in the main experiments. Then we randomly initialize a linear policy and start taking gradient ascent steps trough the fixed value function, finding the parameters of the policy that maximizes the value function's prediction. In Figure 4 we observe that a near-optimal linear policy can be zero-shot-learned through the value function even if it was trained using policies with different architecture. It achieves an expected return of 345, while the return of best NN used for training was 360.

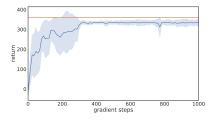


Figure 4. Performance of a linear policy (in blue) zero-shot learned (averaged over 5 runs, 95% bootstrapped CI). In orange the best performance of the deep NN when training the PSSVF.

#### 4.4. Fingerprint Analysis

Our experiments show that learning probing states helps evaluating the performance of many policies, but how many of such probing states are necessary for learning? We run our main experiments again, with fewer probing states, and discover that in many environments, a very small number of states is enough to achieve good performance. In particular, the PSSVF with 5 probing states achieves 314 and 2790 final return in Swimmer and Hopper respectively, while Walker needs at least 50 probing states to obtain a return above 2000. In general, we find that 200 probing states represent a good trade-off between learning stability and computational complexity. We show these results in Appendix C.3. The

most surprising result is that a randomly initialized policy can learn near-optimal behaviors in Swimmer and Hopper by knowing how to act only in 3 (5) such crucial learned states (out of infinitely many in the continuous state space). To verify this, we take 3 of the 5 learned probing states in Swimmer, and compute the actions of an optimal policy in such states. Then we train a new, randomly initialized policy, to just fit these 3 data points minimizing MSE loss. After many gradient steps, the policy obtains a return of 355, compared to the return of 364 of the optimal policy that was used to compute such actions. We observe similar behavior for other environments, although they need more of such states to encode the behavior of an optimal policy. Using a similar procedure, we are able to train a randomly initialized policy in Hopper achieving 2200 return, using only 5 state-action pairs. We provide a detailed discussion and learning curves for this task in Appendix C.3.

Visualisation of RL probing states It is possible to visualise the probing states learned by the PSSVF. To understand the behaviour in probing states, we initialize the MuJoCo environment to the learned probing state (when possible) and let it evolve for a few time steps while performing no action. In Appendix C.3 we show the crucial learned probing states of our previous experiment. Additional probing states for all environments can be seen in animated form on the website https://policyevaluator.github.io.

### 5. Conclusion and Future Work

We presented an approach that connects PBVFs and the fingerprinting mechanism of Policy Evaluation Networks. Our method can efficiently evaluate large Neural Networks, is suitable for off-policy data reuse and competitive with existing baselines for RL tasks. Zero-shot learning experiments on MNIST and continuous control problems demonstrated our method's generalization capabilities. Our value function is invariant to policy architecture changes, and can extract essential knowledge about a complex environment by learning a small number of situations that are important to evaluate the success of a policy. A randomly initialized policy can learn optimal behaviors in Swimmer (Hopper) by knowing how to act only in 3 (5) such crucial learned states. This suggests that some of the most commonly used RL benchmarks require to learn only a few crucial state-action pairs. Our set of learned probing states is instead used to evaluate any policy, while in practice different policies may need different probing states for efficient evaluation. A natural direction for improving this method and scaling it to more complex tasks is to generate probing states in a more dynamically. Finally, PBVFs are a general framework that also considers value functions that receive states and stateaction pairs as input. We plan to investigate how these value functions behave with policy fingerprinting.

<sup>&</sup>lt;sup>1</sup>This is a common problem for Temporal Difference methods: the policy optimizing expected return in Swimmer with  $\gamma=0.99$  is sub-optimal when considering the expected return with  $\gamma=1$ . See the ablation in Appendix A.3.1 of (Faccio et al., 2020).

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## **Algorithm 1** Actor-critic with PSSVF for $V(\theta)$

```
Input: Differentiable critic V_{\mathbf{w}}:\Theta\to\mathcal{R} with parameters \mathbf{w}; deterministic or stochastic actor \pi_{\theta} with parameters \theta; empty replay buffer D

Output: Learned V_{\mathbf{w}}\approx V(\theta)\forall \theta, learned \pi_{\theta}\approx\pi_{\theta^*}
Initialize critic and actor weights \mathbf{w},\theta

repeat

Generate an episode s_0,a_0,r_1,s_1,a_1,r_2,\ldots,s_{T-1},a_{T-1},r_T with policy \pi_{\theta}

Compute return r=\sum_{k=1}^T r_k

Store (\theta,r) in the replay buffer D

for many steps \mathbf{do}

Sample a batch B=\{(r,\theta)\} from D

Update critic by stochastic gradient descent: \nabla_{\mathbf{w}}\,\mathbb{E}_{(r,\theta)\in B}[r-V_{\mathbf{w}}(\theta)]^2

end for

for many steps \mathbf{do}

Update actor by gradient ascent: \nabla_{\theta}V_{\mathbf{w}}(\theta)

end for

until convergence
```

#### A. Related Work

There is a long history of RL algorithms performing direct search in parameter space or policy space. The most common approaches include evolution strategies, e.g., (Rechenberg, 1971; Sehnke et al., 2010; 2008; Wierstra et al., 2014; Salimans et al., 2017). They iteratively simulate a population of policies and use the result to estimate a direction of improvement in parameter space. Evolution strategies, however, don't reuse data: the information contained in the population is lost as soon as an update is performed, making them sample-inefficient. Several attempts have been made to reuse past data, often involving importance sampling (Zhao et al., 2013), but these methods suffer from high variance of the fitness estimator (Metelli et al., 2018). Our method directly estimates a fitness for each policy observed in the history and makes efficient reuse of past data without involving importance sampling.

Direct search can be facilitated by compressed network search (Koutnik et al., 2010) and algorithms that distill the knowledge of an NN into another NN (Schmidhuber, 1992). Closely related to our fingerprint embedding is also the concept of Dataset Distillation (Wang et al., 2018). However, in our RL setting, learning to distill crucial states from an environment is harder due to the non-differentiability of the environment.

Estimating a global objective function is common in control theory, where usually a gaussian process is maintained over the policy parameters. This allows to perform direct policy optimization during the parameter search. Such approaches are often used in the Bayesian optimization framework (Snoek et al., 2015; 2012), where a tractable posterior over the parameter space is used to drive policy improvements. Despite the soundness of these approaches, they usually employ very small control policies and scale badly with the dimension of the policy parameters. Our method, however, is invariant to policy parametrization.

It is based on a recent class of algorithms that were developed to address global estimation and improvement of policies. For Policy Evaluation Networks (PVNs), an actor-critic algorithm for offline learning through policy fingerprinting was proposed. This algorithm already exhibited good generalization capabilities in parameter space. Concurrently, Parameter-Based Value Functions were developed to provide single value functions able to evaluate any policy, given a state, state-action pair, or a distribution over the agent's initial states. PBVFs did not use any dimensionality reductions techniques such as the policy fingerprinting mechanism, but demonstrated sample efficiency in the online RL scenario, directly using the flattened parameters of a neural network as inputs. They exhibited zero-shot learning for linear policies, but failed when the policy parameters were high-dimensional. Here, however, we demonstrated that PBVFs with policy fingerprinting mechanisms can be efficient. Fingerprinting itself is similar to a technique for "learning to think" (Schmidhuber, 2015) where one NN learns to send queries (sequences of activation vectors) into another NN and learns to use the answers (sequences of activation vectors) to improve its performance.

Recent work (Tang et al., 2020) learned Parameter-Based State-Value Functions which, coupled with PPO, improved performance. The authors did not use the value function to directly backpropagate gradients through the policy parameters,

but only exploited the general policy evaluation properties of the method. They also proposed two dimensionality reduction techniques. The first, called *Surface Policy Representation*, consists of learning a state-action embedding that encodes possible information from a policy  $\pi_{\theta}$ . This requires feeding state-action pairs to a common MLP whose output is received as input to the value function. The MLP is trained such that it allows for both low prediction error in the value function and low reconstruction error of the action, given a state and the embedding. This method is not differentiable in the policy parameters, therefore it cannot be used for gradient-based policy improvement. The second method, called *Origin Policy Representation* (OPR), consists of using an MLP that performs layer-wise extraction of features from policy parameters. OPR uses MLPs to take as input directly the weight matrix of each layer. This approach is almost identical to directly feeding the policy parameters to the value function (they concatenate the state to the last layer of such MLP), and suffers from the curse of dimensionality. Also, OPR was not used to directly improve the policy parameters, but only to provide better policy evaluation.

Value functions conditioned on other quantities include vector-valued adaptive critics (Schmidhuber, 1991), General Value Functions (Sutton et al., 2011), and Universal Value Function Approximators (Schaul et al., 2015). Unlike our approach these methods typically generalize over achieving different goals, and are not used to generalize across policies.

## **B.** Implementation details

#### **B.1. MNIST Implementation**

For our experiments with MNIST we adapt the official code for PSSVF to CNN policies and the MNIST classification problem.

- Policy architecture: The policy consists of two convolutional layers with 4 and 8 output channels respectively,  $3 \times 3$  kernels and a stride of 1. Each convolutional layer is followed by ReLU activations. The output from the convolutional layers is flattened and provided to a fully connected linear layer which outputs the logits for the ten MNIST classes. The logits are fed into a categorical distribution; the outputs are interpreted as class probabilities.
- Value function architecture: MLP with 2 hidden layers and 64 neurons per layer with bias. ReLU activations.
- Batch size for computing the loss: 1024
- Batch size for value function optimization: 4
- Buffer size: 1000
- Loss: Cross entropy
- Initialization of probing states: uniformly random in [-0.5, 0.5)
- Update frequency: every time a new episode is collected
- Number of policy updates: 1
- Number of value function updates: 5
- Learning rate policy: 1e-6
- Learning rate value function: 1e-3
- Noise for policy perturbation: 0.05
- Priority sampling from replay buffer: True, with weights  $1/x^{0.8}$ , where x is the number of episodes since the data was stored in the buffer
- Default PyTorch initialization for all networks.
- Optimizer: Adam

#### **B.2. RL Implementation**

In some MuJoCo environments like Hopper and Walker, a bad agent can fail and the episode ends after very few time steps. This results in an excessive number of bad policies in the replay buffer, which can bias learning. Indeed, by the time a good policy is observed, it becomes difficult to use it for training when uniformly sampling experience from the replay buffer. We find that by prioritizing more recent data we are able to achieve a more uniform distribution over the buffer and increase the sample efficiency. We provide an ablation in Appendix C.2, showing the contribution of this component and of policy fingerprinting.

Like in the original ARS and PBVF papers (Mania et al., 2018; Faccio et al., 2020), we use observation normalization and remove the survival bonus for the reward. The survival bonus, which provides reward 1 at each time step for remaining alive in Hopper, Walker and Ant, induces a challenging local optimum in parameter space where the agent would learn to keep still.

For DDPG, we use the default hyperparameters, yielding results on par with the best reported results for the method. For ARS, we tune for each environment step size, number of population and noise. For our method, we use a fixed set of hyperparameters, with the only exception of Ant. In Ant, we observe that setting the parameter noise for perturbations to 0.05 results in very rare positive returns for ARS and PSSVF (after subtracting the survival bonus). Therefore we use less noise for this environment.

Here we report the hyperparameters used for PSSVF and the baselines. For PSSVF, we use the open source implementation provided by Faccio et al. (2020). For DDPG, we use the spinning-up RL implementation (Achiam, 2018), whose results are on par with the best reported results. For ARS, we adapt the publicly available implementation (Mania et al., 2018) to Deep NN policies.

#### Shared hyperparameters:

- Policy architecture: Deterministic MLP with 2 hidden layers and 256 neurons per layer with bias. Tanh activations for PSSVF and ARS. ReLu activations for DDPG. The output layer has Tanh nonlinearity and bounds the action in the action-space limit.
- Value function architecture: MLP with 2 hidden layers and 256 neurons per layer with bias. ReLU activations for PSSVF and DDPG.
- Initialization for actors and critics: Default PyTorch initialization
- Batch size: 128 for DDPG. 16 for PSSVF
- Learning rate actor: 1e-3 for DDPG; 2e-6 for PSSVF
- Learning rate critic: 1e-3 for DDPG, 5e-3 for PSSVF
- Noise for exploration: 0.05 in parameter space for PSSVF; 0.1 in action space for DDPG
- Actor's frequency of updates: every episode for PSSVF; every 50 time steps for DDPG; every batch for ARS
- Critic's frequency of updates: every episode for PSSVF; every 50 time steps for DDPG
- Replay buffer size: 100k for DDPG; 10k for PSSVF
- Optimizer: Adam for PSSVF and DDPG
- Discount factor: 0.99 for DDPG; 1 for PSSVF and ARS
- Survival reward adjustment: True for ARS and PSSVF in Hopper, Walker, Ant; False for DDPG
- Environmental interactions: 300k time steps in InvertedDoublePendulum; 3M time steps in all other environments

#### Tuned hyperparameters:

• Step size for ARS: tuned with values in  $\{1e-2, 1e-3, 1e-4\}$ 

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- Number of directions and elite directions for ARS: tuned with values in {[1,1], [8,4], [8,8], [32,4], [32,16], [64,8], [64,32]}, where the first element denotes the number of directions and the second element the number of elite directions
- Noise for exploration in ARS: tuned with values in  $\{0.1, 0.05, 0.025\}$

Hyperparameters for specific algorithms:

#### **PSSVF:**

- Number of probing states: 200
- Initialization of probing states: uniformly random in [0,1)
- · Observation normalization: True
- Number of policy updates: 5
- Number of value function updates: 5
- Priority sampling from replay buffer: True, with weights  $1/x^{1.1}$ , where x is the number of episodes since the data was stored in the buffer

#### ARS:

• Observation normalization: True

#### DDPG:

- Observation normalization: False
- Number of policy updates: 50
- Number of value function updates: 50
- Start-steps (random actions): 10000 time-steps
- Update after (no training): 1000 time-steps
- Polyak parameter: 0.995

#### **B.3. GPU usage / Computation requirements**

Each run of PSSVF in the main experiment takes around 2.5 hours on a Tesla P100 GPU. We ran 4 instances of our algorithm for each GPU. We estimate a total of 75 node hours to reproduce our main RL results (20 independent runs for 6 environments).

# C. Experimental details

#### C.1. MNIST experiments

**Online learning through Algorithm 1** We use PSSVF (Algorithm 1) with the hyperparameters described in Appendix B.1. Figure 5 shows the performance of PSSVF using CNNs on MNIST with 10 and 50 probing states as a function of the number of interactions with the dataset. Each interaction consists of perturbing the current policy with random noise, computing the loss of the perturbed policy on a batch of data, storing the perturbed policy and its loss, and updating.

**Visualisation of learned probing states** We plot the evolution of some of the probing states, starting from random noise, until the PSSVF is learned. We consider one run of the previous experiment with 10 probing states and show how they change during learning. This is depicted in Figure 6 where randomly initialized probing states slowly become similar to digits.

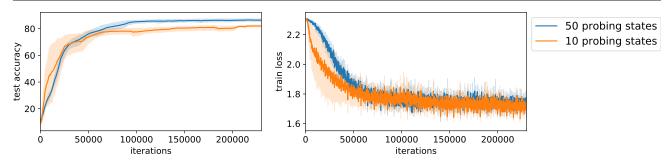


Figure 5. On the left: test accuracy of PSSVF as a function of the interactions with the dataset. On the right: loss of the perturbed CNN on the training set. Average over 5 independent runs and 95% bootstrapped confidence interval.

Offline policy improvement This section describes the offline MNIST experiment of the main paper. Here every iteration encompasses the following steps. We perturb a randomly initialized CNN with gaussian noise with standard deviation 0.1. Then we compute the loss on a batch of 1024 training data. If the accuracy on such batch is below 12%, we store the CNN and its loss, otherwise we discard the data. At every iteration we also train a PSSVF with 200 probing states, using the data collected (whose accuracy is at most 12%). We repeat this for 90000 iterations. Then, we randomly initialize a new CNN and train it by taking gradient steps through the fixed PSSVF, without further seeing training data. In Figure 7 we plot the performance of the zero-shot learned CNN. Surprisingly, it achieves a test accuracy of 65%, although only CNNs with at most 12% accuracy are used in training. From the same figure we also observe that the prediction of the PSSVF is quite accurate up to 80 gradient steps, after which the performance degrades. We use a learning rate of 1e-3 for the CNN.

**Visualisation of learned probing states** When training the PSSVF using CNNs whose accuracy is at most 12%, we also observe the formation of "numbers" as probing states, although they are not as evident as in the online setting. We provide some examples in Figure 8.

#### C.2. Main experiments on MuJoCo

To measure learning progress, we evaluate each algorithm for 10 episodes every 10000 time steps. We use the learned policy for PSSVF and ARS and the deterministic actor (without action noise) for DDPG. We use 20 independent instances of the same hyperparameter configuration for PSSVF and DDPG in all environments. When tuning ARS, we run 5 instances of the algorithm for each hyperparameter configuration. Then we select the best hyperparameter for each environment and carry out a further 20 independent runs. We report the best hyperparameters found for ARS in Table 1. In addition to the learning curves of the main paper in Figure 3, we report the final return with a standard deviation in Table 2.

Table 1. Best hyperparameters for ARS

Environment	step size	directions	noise
Walker2d-v3	0.01	[8,8]	0.05
Swimmer-v3	0.01	[8,4]	0.05
HalfCheetah-v3	0.01	[8,4]	0.05
Ant-v3	0.01	[32,16]	0.01
Hopper-v3	0.01	[8,4]	0.05
InvertedDoublePendulum-v2	0.01	[8,8]	0.025

**Ablation on weighted sampling** In Figure 9 we show the benefit of using non-uniform sampling from the replay buffer in Hopper and Walker environments. We compare uniform sampling (no weight) to non uniform sampling with weight  $1/x^k$ , where  $k \in \{1.0, 1.1\}$ , and x is the number of episodes since the data was stored in the buffer. We achieve the best results in Hopper and Walker for the choice of x = 1.1. It is interesting to take this into consideration when comparing our approach to vanilla PSSVF.

	Table 2. Final return (average over final 20 evaluations)			
Environment	PSSVF	ARS	DDPG	
Walker2d-v3	$2333 \pm 343$	$1488 \pm 961$	$2432 \pm 1330$	
Swimmer-v3	$349 \pm 60$	$342 \pm 21$	$129 \pm 25$	
HalfCheetah-v3	$3067 \pm 820$	$2497 \pm 611$	$10695\pm1358$	
Ant-v3	$1549 \pm 240$	$1697 \pm 225$	$466 \pm 716$	
Hopper-v3	$2969 \pm 165$	$2340 \pm 199$	$1634 \pm 1036$	
InvertedDoublePendulum-v2	$7649 \pm 2640$	$4515 \pm 2733$	$7377 \pm 3770$	

Walker2d-v3 Hopper-v3 k=1.1 3000 3000 k=1.0 2000 2000 refurn No weight 1000 1000 0.00M 0.50M 0.00N 0.50M 1.00N 1.00N 1.50M 2.00M 2.50N 3.00M 1.50M 2.00M 2.50M 3.00M

Figure 9. Comparison between our algorithm without weighted sampling from the replay buffer and with weight  $1/x^k$ , where  $k \in \{1.0, 1.1\}$ . Average over 10 independent runs and 95% bootstrapped confidence interval.

Comparison to vanilla PSSVF A direct comparison to the standard Parameter-Based Value function is unfeasible for large NNs. This is because in the vanilla PSSVF, flattened policy parameters are directly fed to the value function. In our policy configuration, the flattened vector of policy parameters contains about 70K elements, which is significantly more than  $200 \times n_A$  elements used to represent policies with fingerprinting. Nevertheless, we provide a direct comparison between the two approaches using a smaller policy architecture which consists of an MLP with 2 hidden layers and 64 neurons per layer.

For vanilla PSSVF, we use the best hyperparameters reported by Faccio et al. (2020) when optimizing policies with 2 hidden layers and 64 neurons per layer and optimizing over the final rewards. Our algorithm uses the policy architecture of vanilla PSSVF and the hyperparameters of our main experiments, changing only the learning rate of the policy to 1e-4 and the noise for policy perturbations to 0.1. Figure 10 shows that while in Swimmer policy fingerprinting is enough to achieve an improvement over vanilla PSSVF, in Hopper non-uniform sampling plays an important role. Note that in the vanilla PSSVF paper, learning rates and perturbation noise are tuned for each environment, while in our experiments we keep a fixed set of hyperparameters for all environments to maintain consistency. We expect the performance of our approach to also improve by selecting hyperparameters separately for each environment.

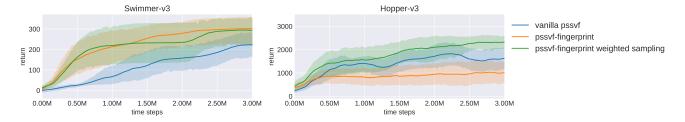


Figure 10. Comparison between vanilla PSSVF with no weighted sampling and no fingerprinting, PSSVF with policy fingerprinting, and our final algorithm that uses also weighted sampling. The solid line is the average over 10 independent runs; the shading indicates 95% bootstrapped confidence intervals.

**Zero-shot learning of new policy architectures** For this task we use the same hyperparameters as in the main experiments (see Appendix B.2). We use a learning rate of 1e - 4 to zero-shot learn the linear policy.

#### C.3. Fingerprint Analysis

**Ablation on number of probing states** We compare the performances of PSSVF versions with varying numbers of probing states. We use the same hyperparameters as in the main experiments (see Appendix B.2), apart for the number of probing states. Figure 11 shows that in Hopper and Swimmer 10 probing states are sufficient to learn a good policy, while Walker needs a larger number of probing states to provide stability in learning.

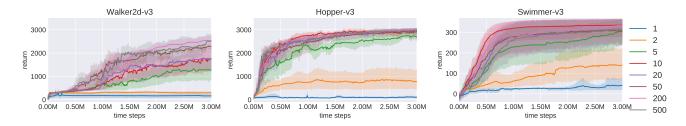


Figure 11. Average return of PSSVF with different number of probing states as a function of the number of time steps in the environment. The solid line is the average over 10 independent runs; the shading indicates 95% bootstrapped confidence intervals.

**Learning Swimmer with 3 states** Figure 12 includes a detailed analysis of this experiment. The probing actions are the vectors [-0.97, -0.86], [-0.18, -0.99], [0.86, 0.68]. In the plot we notice that when the agent's state is close to the first probing state (bottom plot, depicted in blue), then both components of the actions are close to -1, like the probing action in such state. When the agent's state is close to the second state (bottom plot, depicted in orange), the first component of the action moves from -1 to 0 (and then to +1) in a smooth way, while the second component jumps directly to +1. This behavior is consistent with the second probing action, since the second component is more negative than the first. Notably, although the distance between the agent's state and the third probing state (bottom plot, depicted in green) is never close to zero, such a probing state is crucial: it induces the agent to take positive actions whenever the other probing states are far away.

In Figure 13 we can see that as the MSE loss goes to zero when fitting the 3 transitions, the return of the policy increases until it almost matches the optimal value. In this experiment we train a PSSVF with 5 probing states following Algorithm 1 for 2M time steps. We manually select a subset of 3 probing states and act in those states using the learned policy. We then fit a new policy over those 3 transition. We use a batch size of 3 and a learning rate of 2e - 5 to fit the new policy. The other hyperparameters are the same as in the main experiments (see Appendix B.2).

**Learning Hopper with 5 states** We repeat the same experiment of cloning near-optimal behaviour from a few states in the Hopper environment. Using the action of a good policy (whose return is 2450) in 5 probing states, we are able to fit a new policy and obtain a final return of 2200. We use a batch size of 5 and a learning rate of 1e - 4 for the randomly initialized policy. All other hyperparameters are like in the Swimmer experiment with 3 transitions. Figure 14 shows the learning curve, while Figure 15 relates the behavior of the policy learned using the 5 transitions to the distance of the current agent's state to the probing states. The 5 probing actions  $\{\tilde{a}_k\}_{k=1}^5$  are:

$$\begin{split} \tilde{a}_1 &= [0.4859, 0.6492, -0.7818], \\ \tilde{a}_2 &= [0.9251, 0.9100, 0.2322], \\ \tilde{a}_3 &= [0.0405, 0.0475, 0.9091], \\ \tilde{a}_4 &= [0.2925, -0.4677, -0.1329], \\ \tilde{a}_5 &= [0.7578, 0.4327, -0.1521]. \end{split}$$

We observe a similar behavior of the Swimmer experiments (Figure 12), where the action chosen by the agent is similar to the probing action of a probing state whenever the agent's state is close to the probing state. Although the dynamics in Hopper are more complex than in Swimmer, 5 probing states are enough to make the agent perform non-trivial actions in the environment.

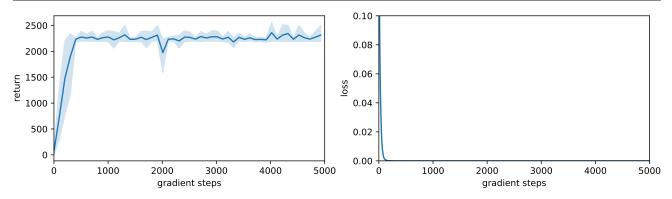


Figure 14. On the left: return of the policy learned using 5 transitions in Hopper. On the right, MSE for fitting the 5 transitions. Average over 5 independent runs and 95% bootstrapped confidence interval.

Visualisation of probing states in RL In Figure 12 we show the three probing states of the last experiment on Swimmer. In environments like Hopper and Walker, probing states might not correspond to a real state in the environment (e.g. some components of the probing state are outside a specific range). We notice that this is usually not the case and that the learned probing states generally correspond to valid environmental states. Moreover, we observe that probing states tend to get closer to certain critical situations over learning. These are states where certain actions have a significant effect on the future. In the Ant environment, we notice that all components of the probing state vector from index 28 to 111 learn a value of around 1e-8. Interestingly, the process of fingerprinting discovers this 'bug' in MuJoCo 2.0.2.2 that sets all contact forces in Ant to zero. Since these components of the state vector remain constant during the environmental interactions, and are therefore not relevant for learning, the PSSVF learns to set them to zero as well.

Figure 16 shows the evolution of the Swimmer environment from the selected probing states when no action is taken. The 3 probing states reported are those used for the experiment of Figures 13 and 12.

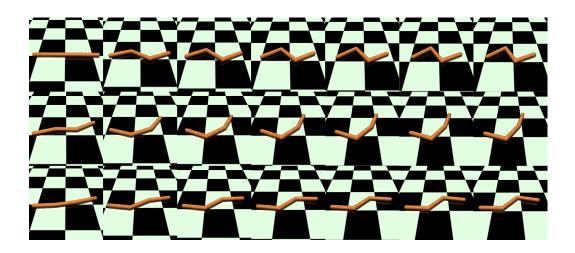


Figure 16. From top to bottom: the three learned probing states in Swimmer. From left to right: Evolution of the environment over time steps. The agent is initialized in the probing state and performs no action.

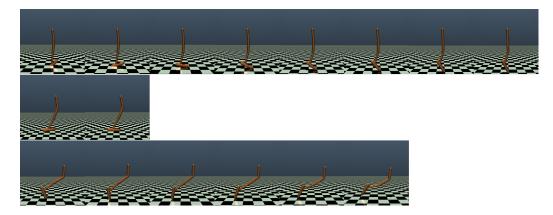


Figure 17. From top to bottom: the 5 learned probing states on Hopper. From left to right: various time steps in the environment. The agent is initialized in the probing state and performs no action.

Figure 17 shows 3 out of the 5 learned probing states on Hopper in the experiment of Figures 14 and 15. The other 2 probing states do not correspond to valid states in Hopper and are therefore not visualized. No action is taken from the probing state and the environment is allowed to evolve naturally from the probing state. The duration of interaction differs in each row of the figure as termination occurs at different points from the probing states.

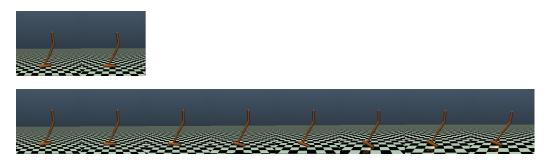


Figure 18. Evolution of the environment from a probing state when (Top) no actions taken, (Bottom) the first action in the probing state is taken using a good policy. Then no action is performed.

Figure 18 supports our hypothesis that some probing states might capture critical scenarios. In the considered probing state from Hopper we see that taking no action results in immediate failure as indicated by the shorter span of interaction in the top panel of Figure 18. In contrast, acting for a single time-step with a successful policy in that situation helps the agent survive and prolongs the interaction (bottom panel of Figure 18).

Additional probing states for all environments can be seen in animated form on the website https://anonymous260522.github.io/.

#### **D. Societal Impact**

Our work makes algorithmic contributions to actor-critic approaches for reinforcement learning and does not focus on specific real-world applications. Using our PSSVF for offline improvement of policies (as shown in our MNIST experiment) could help mitigate risks from directly applying deep neural network policies to online situations in the real world.

#### E. Environment details

Mujoco is made available with Apache License 2.0. The MNIST dataset is available through the creative commons license CC BY-SA 3.0.

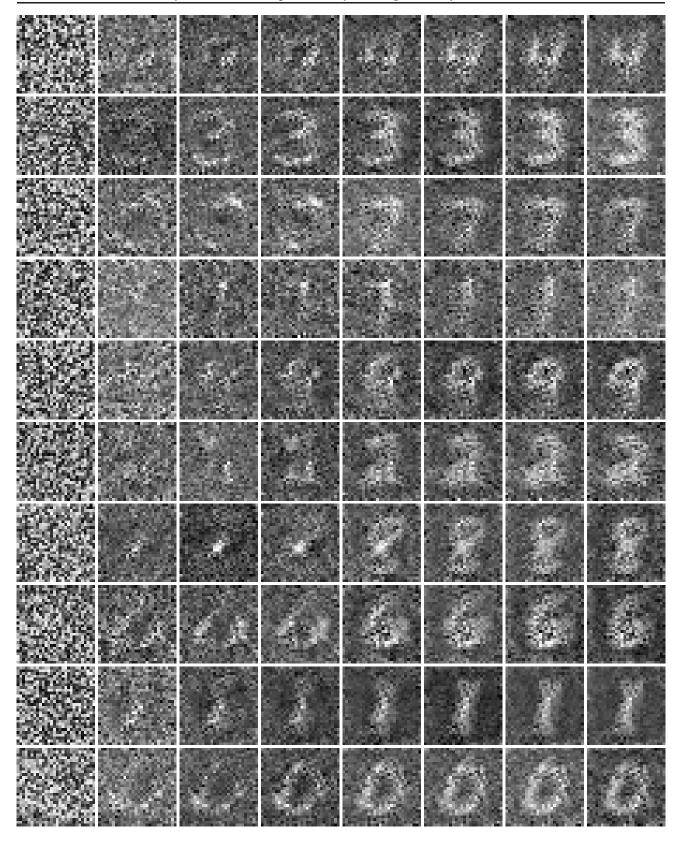


Figure 6. From left to right, the 10 probing states learned by the PSSVF using Algorithm 1. Each column represents 12500 interactions.

#### General Policy Evaluation and Improvement by Learning to Identify Few But Crucial States

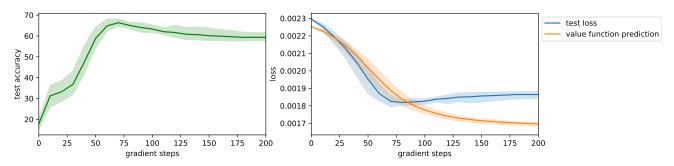


Figure 7. On the left: test accuracy of a random initialized CNN zero-shot learned using a learned PSSVF. On the right, the prediction of the performance of the CNN given by the PSSVF and the true performance on the test set. Average over 5 independent runs and 95% bootstrapped confidence interval.

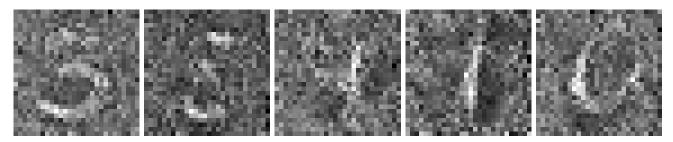


Figure 8. Samples of probing states learned by the PSSVF using CNNs with at most 12% training set accuracy.

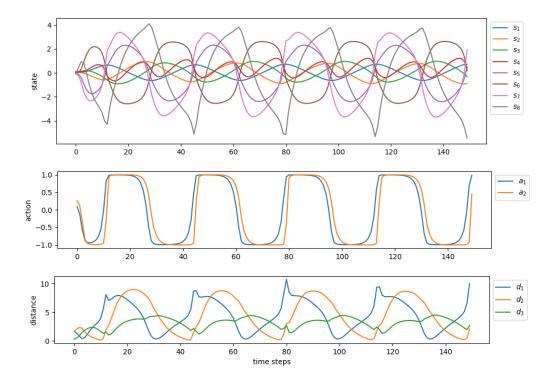


Figure 12. Behavior of the policy learned from 3 probing state-probing action pairs in Swimmer. From top to bottom: each component of the state vector across time steps in an environment simulation; each component of the action vector; L2 distance of the current state to each of the 3 probing states used for learning.

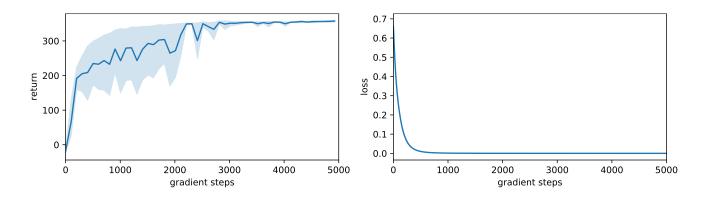


Figure 13. On the left: return of the policy learned using 3 transitions in Swimmer. On the right, MSE for fitting the 3 transitions. Average over 5 independent runs and 95% bootstrapped confidence interval.

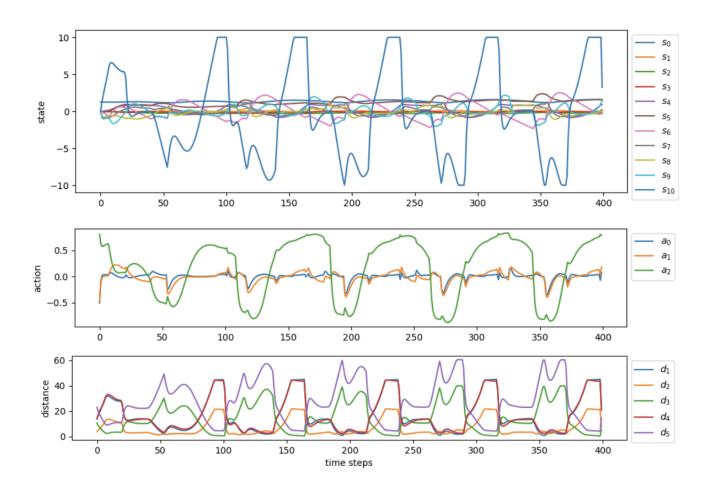


Figure 15. Behavior of the policy learned from 5 probing state-probing action pairs in Hopper. From top to bottom: each component of the state vector across time steps in an environmental simulation; each component of the action vector; L2 distance of the current state to each of the 5 probing states used for learning.