# RESOLVING CAUSAL CONFUSION IN REINFORCEMENT LEARNING VIA ROBUST EXPLORATION

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# Abstract

A reinforcement learning agent must distinguish between spurious correlations and causal relationships in its environment in order to robustly achieve its goals. Causal confusion has been defined and studied in various constrained settings, like imitation learning and the partial observability setting with latent confounders. We now show that causal confusion can also occur in online reinforcement learning (RL) settings. We formalize the problem of identifying causal structure in a Markov Decision Process and highlight the central role played by the data collection policy in identifying and avoiding spurious correlations. We find that under insufficient exploration, many RL algorithms, including those with PAC-MDP guarantees, fall prey to causal confusion under insufficient exploration policies. To address this, we present a robust exploration strategy which enables causal hypothesis-testing by interaction with the environment. Our method outperforms existing state-of-the-art approaches at avoiding causal confusion, improving robustness and generalization in a range of tasks.

## **1** INTRODUCTION

Models that depend on spurious correlations in their training data are vulnerable to catastrophic failure under even mild forms of distribution shift (de Haan et al., 2019). This has motivated the search for *causal* approaches in machine learning which enable systems to identify relationships in the environment that will remain invariant under changes to the data-generating distribution. The reinforcement learning (RL) setting provides the opportunity for an agent attempting to learn cause from effect: unlike supervised learning from observational data, the agent can interact with its environment to test hypotheses as part of the learning process. In this sense, RL agents have the capacity to perform hypothesis testing autonomously, and to some extent it can be argued that algorithms like policy iteration implicitly do this already by acting so as to maximize the predicted reward in the environment.

However, the extent to which standard RL algorithms allow an agent to infer causal structure in its environment remains up for debate. Fedus et al. (2020) provide several examples of catastrophic failure when generalizing to unseen states, suggesting that RL algorithms are prone to memorizing their training data. Failure to generalize is a particular concern in the offline and imitation learning settings. Indeed, de Haan et al. (2019) show that agents trained by imitation learning can learn policies that depend on spurious correlations in their training data, correlations that are not present under the state visitation distribution of the learned behaviour policy. For example, a self-driving car policy can learn to attend only to the brake lights of a car in front of it, rather than a red traffic light, if the training data is not diverse enough. This phenomenon is known as *causal confusion*. To the extent that generalization in RL can be thought of as an outcome of causal structure identification, this highlights the necessity of explicitly taking causal relationships into account to obtain algorithms that can successfully generalize to new environments and observations.

Existing works at the intersection of RL and causality have focused principally on restricted settings like the imitation learning setting (Zhang et al., 2020b; de Haan et al., 2019), batch learning setting (Bannon et al., 2020), and partial observability setting (Kallus and Zhou, 2018; Forney et al., 2017). These settings share the property that that the source of confounding in the training data

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is outside of the control of the agent. We show that causal confusion can also occur in the online RL setting. This is apparent in the limited data regime, but can also occur with unlimited data in a multi-environment setting. We believe we are the first to pinpoint and address this issue in model-free algorithms trained in the online, fully observable setting.

This observation leads to the motivating question of this paper: how can we design RL algorithms that allow agents to identify sources of spurious correlations in their environment? To answer this question, we first characterize what it means to learn the relevant causal structure of the environment, and under what conditions an RL agent may fail to identify this structure. Our analysis highlights the central role played by the agent's data collection policy in identifying and avoiding spurious correlations. This motivates our second contribution: a novel perspective on robust exploration for control with theory-backed guarantees. Our method can be straightforwardly incorporated into existing training procedures to improve the robustness of an agent's value function to certain forms of distribution shift. We specifically focus on environments where the agent is capable of performing any intervention necessary for causal discovery. Of course, there are environments where uncontrollable factors may change, but those settings are intractable as the agent is incapable of staging the intervention necessary to break a spurious correlation. We demonstrate that this method avoids the pitfalls of existing approaches in identifying sources of causal confusion in a range of environments, and improves on the state of the art in generalizing to new levels in the ProcGen suite (Cobbe et al., 2019).

# 2 Related Work

The failure of deep RL agents to generalize to new observations or new regions of state space has been observed in several independent works (Zhang et al., 2018b;a; Kenton et al., 2019; Song et al., 2020). Our approach to this problem builds on a rich existing literature applying causal inference to RL. Though we do not explicitly model causal structure, our approach bears some similarity to optimal intervention design, a well-studied problem in both the bandit (Lee and Bareinboim, 2018; Bareinboim et al., 2015; Lattimore et al., 2016) and RL settings (Mozifian et al., 2020; Volodin et al., 2020). Also in the RL setting, Zhang et al. (2019) and Zhang et al. (2020a) both focus on learning state abstractions which remove sources of spurious correlations in the environment but assuming that all the necessary interventions are naturally collected by the agent and in the replay buffer or provided as separate environments. Causal inference methods have also been applied extensively to the offline and imitation learning settings, where confounding is more likely to occur (Wang et al., 2020; de Haan et al., 2019), but these works do not consider the fully observable, online setting. Additionally, Jaques et al. (2019) use causal inference to provide sources of intrinsic motivation in the multi-agent RL setting.

We also build on existing work on exploration in reinforcement learning (Thrun and Möller, 1992; Dayan and Sejnowski, 1996), drawing lessons from the principle of optimism under uncertainty (Auer, 2002; Chen et al., 2017) and the PAC-MDP literature (Strehl et al., 2006; Jiang et al., 2017). However, we will show that these exploration methods do not guarantee correct causal discovery. Recent approaches to uncertainty-guided exploration in deep RL have used exploration bonuses (O'Donoghue et al., 2018; Janz et al., 2019; Bellemare et al., 2016) and Thompson sampling approximations (Lu and Van Roy, 2017; Osband et al., 2016; Osband and Van Roy, 2017) which make use of deep ensembles (Lakshminarayanan et al., 2017). However, these methods combine exploration and exploitation into a single reward signal whereas we propose a novel explore-then-exploit approach that we show guarantees the necessary interventions for causal discovery. Ensembles are also used by Buckman et al. (2018) to estimate model uncertainty in order to improve sample efficiency in model-based RL and by Chua et al. (2018) to disentangle aleatoric and epistemic uncertainty but they do not use them for exploration or causal discovery. Some additional existing exploration strategies aim to maximize information gain, but this is done with respect to the environment dynamics model rather than the value function (Pathak et al., 2019; Shyam et al., 2019). Simsek and Barto (2004) additionally use a notion of state novelty to construct options to reach unexplored parts of the state space, but also do not leverage them for causal discovery.

## **3** BACKGROUND & PROBLEM SETTING

We begin by introducing core concepts from reinforcement learning and causal inference (CI) and formulating the problem setting that this work addresses.

#### 3.1 BACKGROUND

**Reinforcement Learning.** The reinforcement learning problem consists of an agent acting in an environment so as to maximize its cumulative reward (Sutton and Barto, 2018). We formalize the environment as a *finite* Markov Decision Process (MDP), defined as a tuple  $\langle S, A, \mathcal{R}, \mathcal{P}, \gamma, p_0 \rangle$ , where S denotes the states, A the action set,  $\mathcal{R} : S \times A \to \mathbb{R}$  a reward function,  $\mathcal{P}$  a transition kernel,  $\gamma$  a discount factor, and  $p_0 \in \mathcal{P}(S)$  is an initial state distribution. In a fully observable MDP, the agent has direct access to the states s. In a partially observable MDP (POMDP), the MDP is augmented with a stochastic observation function  $o : S \to \mathbb{P}(\mathcal{O})$  which maps the state space to a distribution over an observation space  $\mathcal{O}$ , and the agent has access only to these observations. RL agents interact with the environment by taking actions. A policy  $\pi : S \to \mathcal{A}$  determines the action taken by an agent as a function of the state. The value of a state-action pair under a policy  $\pi$  is defined as the expected sum of discounted rewards

$$Q^{\pi}(s,a) = \mathbb{E}_{(s_t,a_t)\sim P^{\pi}}\left[\sum_{t=0}^{\infty} \gamma^t R(s_t,a_t) | s_0, a_0 = s, a\right].$$
 (1)

**Causal discovery** concerns itself with identifying causal relationships from data (Pearl, 2009). The central object of study is a Structural Causal Model (SCM), which characterizes the data generating distribution as a set of functions on observed and hidden variables.

**Definition 1** ((Pearl, 2009)). A SCM is a tuple  $(\mathbf{U}, \mathbf{V}, \mathcal{F}, P)$ , where  $\mathbf{U}$  is a set of exogenous variables (e.g. the unobserved source of stochasticity in the environment) drawn from the distribution p,  $\mathbf{V}$  is a set of endogenous variables (e.g. the observed state s, the reward r, and the action a in RL), and  $\mathcal{F}$  is the set of functions  $f_V : Pa_V \times \mathbf{U} \to V$  with  $Pa_V \subset \mathbf{V}$ , which determine the value of endogenous variable V for each  $V \in \mathbf{V}$ .

SCMs are best visualized via a causal graph, a directed acyclic graph whose nodes are variables in the SCM and whose arrows indicate causal relationships. We provide an example of a causal graph corresponding to an MDP in Figure 1. Causal models enable reasoning about how changes to the data-generating process, called *interventions*, affect the resulting distribution over variables.

**Definition 2** (Do-Intervention). A do-intervention on a variable V do(V = v) in a causal model  $S = (\mathbf{U}, \mathbf{V}, \mathcal{F}, P)$  induces a new SCM  $S' = (\mathbf{U}, \mathbf{V}, \mathcal{F}', P)$ , where  $\mathcal{F}' = \{f_W \in \mathcal{F} | W \neq V\} \cup \{f_{V=v}\}$  and  $f_{V=v}(\mathbf{p}, \mathbf{u}) = v \forall \mathbf{p} \in Pa_V, \mathbf{u} \in U$ .

Predicting the effect of a do-intervention requires identifying the direction of the edges in the causal graph, a process known as *causal discovery*. In many prediction problems, it is desirable to design predictors which depend only on causal ancestors of the target, as these predictors will generally be more robust to distribution shift. Such predictors are called *causal predictors*, and the phenomenon of a predictor depending on a causal descendant of its target is known as *causal confusion*.

#### 3.2 PROBLEM SETTING

Various works identify the problem of causal confusion in the imitation learning, batch learning, and partial observability settings when spurious correlations are present in the demonstration data that disappear in the online environment (Zhang et al., 2020b; de Haan et al., 2019; Bannon et al., 2020; Kallus and Zhou, 2018; Forney et al., 2017). Nominally, it appears that these issues disappear when we focus on the online setting with full observability, where there are no latent confounders. However, causal confusion can still arise in two scenarios: the limited data regime of the single environment setting, and in both limited and unlimited data regimes of the multi-environment setting. We explore each of these settings in this work, using the following formalism. Given a set of training environments  $\mathbf{E}_{\text{train}} = \{\mathcal{E}_i | i \in 1, \dots, N_{\text{train}}\}$  and a set of testing environments  $\mathbf{E}_{\text{test}} = \{\mathcal{E}_i | i = 1, \dots, N_{\text{test}}\}$ , we seek to find a function  $\hat{Q} : S \times A \to \mathbb{R}$  which minimizes the worst-case approximation error to the optimal value function  $Q^*$  over all environments.

$$\min_{\hat{Q}} \max_{E \in \mathbf{E}_{\text{test}}} \mathbb{E}_{s_0 \sim E}[\max_{a} |Q^*(s_0, a) - \hat{Q}(s_0, a)|].$$
(2)



Figure 1: Visualizations of the structural causal model for an MDP under different sets of assumptions.

**Limited data in the single-environment setting.** In the language of Equation (2), the *single-environment* formulation of this problem sets the test environments to be identical to the singleton training environment, with the exception of their initial-state distribution. Causal confusion can occur when the agent has a limited number of interactions with the environment. As established in Peters et al. (2016), if the agent does not explore sufficiently to intervene on each node of the underlying SCM of the environment, it can learn spurious correlations that do not generalize to *distribution shifts* at test-time, or changes from the data sampling distribution at train-time.

The multi-environment setting. In the multi-environment setting, we are limited by the number of environments available at training time. We are specifically interested in the setting where there are many, potentially infinitely many, tasks that fall under a family of MDPs with consistent causal dynamics. Procedurally generated environments are an example of this scenario, where an agent can have an unlimited amount of data from each task, but still incorrectly generalize to new unseen environments from the same family (Cobbe et al., 2019). However, we assume the test environments are *consistent* with the training environments, i.e. whenever an observation o exists in both the training and test environments, it has the same Q-value for every action a.

## 4 CAUSAL CONFUSION IN RL

RL and causal inference present complementary approaches to modeling the effect of an agent's interaction with the world. In CI, an experiment designer interacts with the environment, represented by a causal model, by intervening on the values of variables and then observing the effect of this intervention on the resulting distribution. In RL, an agent interacts with the environment, represented as an MDP, by selecting actions and then observing a reward and next state. Many approaches which apply causal inference to RL do so by assuming the experiment designer and agent are separate entities (Zhang et al., 2020b); in contrast, we will focus on settings in which it is possible for the agent to identify a causally correct value function by performing interventions autonomously, removing the need for exogenous manipulation of the environment.

#### 4.1 INTERVENTIONS

Structural causal models and MDPs. We consider the standard formulation of an MDP as a Bayesian network (Kappen et al., 2012), and construct an SCM on variables  $S_t$ ,  $A_t$ ,  $Z_t$ ,  $R_t$ ,  $S_{t+1}$ , where  $Z_t$  is a set of hidden or noise variables responsible for the stochasticity in the environment (for example, the random number generator in a simulator) as shown in the example SCM in Figure 1. While the conditional distributions of  $S_t$ ,  $Z_t$ ,  $R_t$ ,  $S_{t+1}$  are given by the MDP transition dynamics, the distribution of  $A_t$  is defined by the agent's policy  $\pi$ ; thus each policy  $\pi$  induces a distinct SCM  $\mathcal{G}^{\pi}$ , on which we can cast policy evaluation as one of two inference problems:

$$Q^{\pi}(s,a) = \sum_{t=0}^{\infty} \gamma^{t} \mathbb{E}_{\mathcal{G}^{\pi}}[R_{t}|S_{0} = s, A_{0} = a], \qquad Q^{\pi}(s, \operatorname{do}(a)) = \sum_{t=0}^{\infty} \gamma^{t} \mathbb{E}_{\mathcal{G}^{\pi}}[R_{t}|S_{0} = s, \operatorname{do}(A_{0} = a)]$$

In the standard reinforcement learning setting, where  $\pi$  is stationary and the environment is fully observable, we obtain equality between the observational and interventional values:  $Q^{\pi}(s, a) = Q^{\pi}(s, do(a))$ , and therefore will not distinguish between these two queries. While this might intuitively suggest that in fully-observable environments, naive value-function approximation methods are sufficient to eliminate spurious correlations, the robustness of these methods depends heavily on the coverage of the data-generating policy used to train them. We provide an example to demonstrate this in Appendix A, to which we will also defer proofs of the theoretical results to come.

A more interesting class of interventions is that of changes to the state  $S_t$ , for example changing the location from which an autonomous vehicle begins its route, or varying the level in which a

game-playing agent is spawned. Such interventions are of particular interest when the state  $S_0$  can be decomposed into causally meaningful variables  $S_0 = (X_0^1, \ldots, X_0^k)$ , and when the values of a subset of these variables are fixed to specific values. In such settings, we will define a do-intervention specifically on state variables by modelling the initial state as being drawn from some underlying distribution  $\mathcal{P}(X_0^1,\ldots,X_0^k)$ , and then fixing some subset of the variables in the sampled state to the specified values.

**Definition 3** (Do-interventions on initial states). Let  $S = (X^1, \ldots, X^k)$ . Given a distribution  $\mathcal{P}(X_0^1,\ldots,X_0^k)$ , we define the interventional distribution  $P_{do(X^i=x^i)}(S_0)$  on the initial state  $S_0 =$ S as follows.

$$P(S = s | do(X_i = x_i)) = P(X^{-i} = x^{-i})\delta_{X^i = x^i}$$
(3)

This definition is consistent with the standard definition of a do-intervention when the initial state is modeled as a function of some hidden noise variable  $\mathbf{Z}_0$ , such that  $X_0^i \perp X_0^j | \mathbf{Z}_0$ . We provide a more detailed discussion of the semantics of interventions in an MDP is in Appendix B. We draw inspiration from the characterization proposed by Peters et al. (2016) of a causally correct predictor, under which a predictor is deemed causally correct if it is robust to interventions, to propose an analogous notion of causal correctness for value functions in an MDP.

**Definition 4** (Causal correctness). A value function Q on an MDP  $\mathcal{M}$  is  $\epsilon$ -causally correct if for any intervention  $do(X_I = x_I)$ , the following holds

$$\mathbb{E}_{S_0 \sim P(S_0 | do(X_I = x_I)}[\max |Q(S_0, a) - Q^*(S_0, a)|] < \epsilon.$$
(4)

A value function Q on a family of MDPs is causally correct if the above holds for every environment  $\mathcal{M} \in \mathcal{E}_{test}$ .

Our primary goal in this section is to show that the agent can implement a semantically meaningful notion of an intervention on the MDP by itself, without help from an external entity. Under the definitions provided so far, we still require such an entity to intervene on the initial state distribution. We bridge this gap by leveraging the *options framework* (Sutton et al., 1999), in which the agent can follow a policy and then terminate when a specific condition is satisfied. For example, an option might take an agent from one room of a house to another, and then hand over execution to a different policy. In stationary MDPs, the result of executing this room-navigating option and then executing the behaviour policy to collect data from time  $t = \tau$  is identical to starting the agent from the target room at time t = 0 and immediately executing the behaviour policy. Given an interventional distribution on the initial state as in Definition 3, we therefore seek to find a set of options which induce this distribution upon termination.

**Definition 5** (Targeting Options). Let  $S \subseteq S$ ,  $S_0$  denote the support of the initial state distribution, and  $\pi_{\mathbf{S}}$  denote the optimal goal-reaching policy for  $\mathbf{S}$ , i.e. the policy which minimizes the expected number of steps to reach  $\mathbf{S}$  from any state s. Then we define a targeting option as the tuple  $(S_0, \pi_{\mathbf{S}}, \delta_{\mathbf{S}})$ . A targeting option  $o_{\mathbf{S}}$  induces the termination distribution  $\eta_{\mathbf{S}}$ .

In ergodic MDPs it is always possible to construct a set of options inducing the same distribution at termination as the distribution  $P(S_0|do(X_i = x_i))$ . We then obtain the following result.

**Theorem 1.** Let  $\mathbf{E}_{train} = \{\mathcal{M}\}$  for  $\mathcal{M} = (\mathcal{S}, A, R, P, \gamma, p_0)$ , and  $\mathbf{E}_{test} = \{(\mathcal{S}, A, R, P, \gamma, p_S) | S \subseteq \mathcal{S}\}$ . Let  $\Pi_S = \{\pi_{\{s\}} | s \in \mathcal{S}\}$ . Then if  $\mathcal{M}$  is fully connected  $\min_Q \max_{\mathbf{E}_{test}} \mathbb{E}[\max_a |Q^*(s_0, a) - Q(s_0, a)|]] = \min_Q \max_{\pi_{\mathbf{S}} \in \Pi_S} \mathbb{E}_{s_0 \sim \pi_{\mathbf{S}}}[\max_a |Q^*(s_0, a) - Q(s_0, a)|].$ 

In other words, learning a causally correct value function is equivalent to learning a value function which is accurate over the distribution of states induced by a particular set of options.

#### 4.2 Optimality and Exploration

The notion of causal correctness described previously requires that the learned Q-function be approximately equal to  $Q^*$  for all state-action pairs. This requires a different approach to exploration from that required by the regret minimization framework, where inaccuracy on states that are not visited by the optimal value function is not penalized. As a result, it is possible to construct examples where a PAC-MDP algorithm, which obtains provable guarantees with respect to a single environment, fails to satisfy our robustness criterion.

**Observation 1.** For any  $r_{\max} \in \mathbb{R}$ , there exists an MDP M with rewards bounded in  $[-r_{\max}, r_{\max}]$  and an initial distribution  $p_{train}, p_{test}$  such that with probability p > 0, for all timesteps t, the policy followed by Delayed Q-learning (Strehl et al., 2006) run from initial state distribution  $p_{train}$  attains regret  $r_{\max}/2$  under the initial state distribution  $p_{test}$ .

We provide a construction of this family of hard MDPs in Appendix A.

Effective exploration is therefore crucial for an agent to learn a value function which is robust to interventions on the initial state of the MDP. Borrowing from the language of causal effect inference, we observe that an exploration strategy which induces two criteria in the data it generates will guarantee *identifiability* of the optimal value function: overlap, i.e. full state-action coverage, and unconfoundedness, i.e. the data collected yields an unbiased estimate of the value function. While many exploration strategies such as epsilon-greedy exploration satisfy these criteria in the limit of infinite data, sample-efficiency is a more challenging problem.

The following theorem is illustrative of how a notion of *targeting* states to obtain sufficient coverage followed by *executing* the policy whose value we seek to approximate can be used to collect data that guarantees convergence to the correct value function in the linear approximation setting.

**Theorem 2.** Let  $\mathbf{X}_t$ ,  $\mathbf{X}'_t \in \mathbb{R}^{t \times d}$  with  $k^{th}$  rows  $\mathbf{x}_k$ ,  $\mathbf{x}'_k$  respectively, and  $\mathbf{r}_t \in \mathbb{R}^t$  denote a collection of sampled transitions from an MDP  $\mathcal{M} = (\mathcal{X}, \mathcal{A}, R, P, \gamma)$ . Assume each  $\mathbf{x}_k$  is sampled from some distribution  $\eta(\mathcal{X})$  and  $\mathbf{x}'_k$  is obtained by sampling an action from the policy  $\pi(\mathbf{x})$  and observing the induced transition in the MDP. Assume the realizable setting: i.e. there exists some  $\mathbf{w}_T \in \mathbb{R}^d$  such that  $V^{\pi}(\mathbf{x}) = \langle \mathbf{x}, \mathbf{w}_T \rangle$ . Then if the sampling distribution  $\eta$  is such that  $\mathbb{E}_{\mathbf{x} \sim \eta}[(\mathbf{x}^\top v)^2] > 0$  for all unit vectors  $\mathbf{v}$ , we will have

$$\mathbf{w}_t = [\mathbf{X}_t (\mathbf{X}_t - \gamma \mathbf{X}_t')^\top]^{-1} [\mathbf{X}_t \mathbf{r}_t] \xrightarrow{t \to \infty} \mathbf{w}_T$$
(5)

Although the conditions required to learn a robust policy are satisfied in the limit of infinite training time by  $\epsilon$ -greedy exploration in a fully observable MDP, this approach can lead to sub-optimal policies in finite time. The next section presents a robust exploration strategy to efficiently gather the necessary data to identify cause and effect in the environment.

## 5 ROBUST EXPLORATION TO COMBAT CAUSAL CONFUSION

Having established the importance of a sufficiently broad state coverage distribution to learn a causally correct value function, we now turn our attention to the implementation of an exploration strategy which can provide this data. Our goal is to construct a relatively generic strategy that can be slotted into existing algorithms to improve the coverage of the data-generating policy, improving robustness to causal confusion at minimal data cost.

#### 5.1 TARGET-THEN-EXECUTE

Whereas in the standard RL framework we evaluate policies by measuring their return, this approach may fail to identify the robust policies sought by our problem setting, as a policy may not visit states at which it attains low value. Recalling the autonomous vehicle example, a policy which stops at red lights and a policy that stops when the car in front of it stops will appear identical if evaluated only when the agent is driving behind another car. To address this failing, we present a straightforward exploration strategy which aims to efficiently guarantee the conditions put forth in Section 4.2 consisting of two distinct steps: a target step and an execution step.



Figure 2: Target-then-execute strategy.  $s_t$  is a state of high uncertainty, which our exploration agent  $\pi_H$  targets. From  $s_t$ , we can now exploit with any ensemble member such as  $\pi_i$  or  $\pi_j$ .

As shown in Figure 2, the **target** step identifies states which have not been visited frequently or about which

the agent is uncertain, and follows a policy which aims to maximize the probability of visiting these states. Once such a state is reached, the **execute** step follows the hypothesized optimal policy for the remainder of the episode. In practice, to compute uncertainty we use an ensemble of exploit-

ing agents and measure uncertainty as the normalized variance over those agents (Lu and Van Roy, 2017). The data collected may then be used to train an optimal value function in the online setting, or to 'score' the ensemble member in the setting of model selection on agents trained offline.

Algorithm 1: Target-then-execute exploration for the single-environment setting.

 $\begin{array}{l} \mbox{Initialize value functions } Q_1, \ldots, Q_K, Q_H, \mbox{ replay buffers } D_1, \ldots, D_K; \\ \mbox{while Forever do} \\ s_t \sim P(s_0), \pi \leftarrow \pi_H, a_t \sim \pi(a|s_0), i \sim \{1, \ldots, K\}, \mbox{ stop } \leftarrow \mbox{ False;} \\ \mbox{while not stop do} \\ \mbox{ stop, } s \sim T(s_t, a_t), D_i = D_i \cup \{(s_t, a_t, s)\}; \\ \mbox{ Update}(Q_1, \ldots, Q_k); \mbox{ Update}(Q_H) \mbox{ with reward } \frac{\sigma^2(\{Q_1, \ldots, Q_k\})}{\mu(\{Q_1, \ldots, Q_k\})}; \\ \mbox{ if } Q_H(s) < \epsilon \mbox{ then } \pi \leftarrow \pi_i; \\ s_t \leftarrow s, a_t \leftarrow \pi(s); \end{array}$ 

This generic exploration strategy can be used in conjunction with a number of different learning algorithms for training the ensemble members, for both learning and model selection problems. We show in Section 6 that our approach outperforms existing exploration strategies to identify and overcome causal confusion in environments where informative states may be difficult to reach. Our implementation of Algorithm 1 uses an ensemble of Q-functions to model uncertainty, and samples from this ensemble to perform execution. We use the normalized empirical variance of the predicted Q-values as the reward for the targeting policy, which acts greedily with respect to this value function. Finally, we parameterize the method with a threshold  $\epsilon$  and switch between the targeting and execution policies when the uncertainty bonus exceeds this threshold. We provide additional implementation details in Appendix C.

#### 5.2 THEORETICAL MOTIVATION

To motivate the target-then-execute approach, we consider an idealized learning algorithm acting in an *episodic* MDP which has access to an expert policy oracle, along with an expert goal-reaching oracle. The agent deploys the goal-reaching oracle to reach a state s, then the expert policy generates the trajectory  $\tau = ((s_0 = s, a_0, r_0), \dots, (s_n, a_n, r_n))$ . It then updates its estimate of  $Q^*(s, \cdot)$  based on the Monte Carlo return from this trajectory. We demonstrate in Appendix A that this procedure is sufficient to give unbiased estimates of the value of any state-action pair.

Rather than a point estimator of  $Q^*(s, a)$ , we will be interested in a posterior P(Q(s, a)) which is updated based on the Monte Carlo return obtained by following the optimal policy oracle from a given state-action pair. We assume the posterior is computed from a Gaussian prior distribution with diagonal covariance, along with a Gaussian likelihood with fixed noise variance  $\sigma^2$ . At the start of each episode, we set the target state and action  $s^*, a^*$  to be the maximizer of  $H_P[Q(s^*, a^*)]$ , i.e. the entropy of the posterior over Q-values, and follow the intervention policy  $\pi_{s^*}$  until  $s^*$  is reached, at which point the action optimal policy oracle  $\pi^*$  is invoked. The resulting trajectory  $\tau$  is truncated to start from the first visitation of  $(s^*, a^*)$ , and the Monte Carlo return from this trajectory is used to update the posterior P. Under this setting, it is easy to show that an analogue of the target-then-execute policy provides the maximum *information gain* from any trajectory. We define the information gain (Houlsby et al., 2011) of an expert oracle query from a state-action pair (s, a)as follows:

$$IG(P, s, a) = \mathbb{E}_{\tau \sim (\pi^*, s, a)} H_P(Q|\mathcal{D}) - \mathbb{E}[H_P(Q|\mathcal{D}, \tau)].$$
(6)

**Theorem 3.** Let  $s^*$ ,  $a^*$  be a state action pair selected by target-then-execute at episode h. Let  $P_h$  denote the posterior over Q-functions at episode h obtained by a Bayesian model with Gaussian prior and likelihood. Then

$$(s^*, a^*) \in \arg\max_{s,a} IG(P_h, s, a) . \tag{7}$$

### 6 EXPERIMENTS

In this section, we show that the target-then-execute exploration strategy is robustly useful across a range of tasks. First, we demonstrate that target-then-execute resolves causal confusion in a setting



Figure 3: Causal correctness of the state abstraction inferred by baseline (left) and our (right) exploration strategy from a fixed initial state.



Figure 4: Value function learned in a multi-objective gridworld. Target-then-execute is the only exploration strategy which correctly identifies the value function over the entire state space.

	Steps	PSRL	$\epsilon = 0.01$	$\epsilon = 0.2$	Targeting
	500	$0.3\pm0.47$	$0.3\pm0.47$	$0.00. \pm 0$	<b>4.7</b> ± 3.3
	1500	$3.0\pm0.82$	$1.7\pm0.94$	$3.0 \pm 0.82$	<b>9.7</b> ± 3.3
	5000	$7.0\pm0.82$	$3.7\pm1.2$	$9.0\pm2.2$	$\textbf{23.3} \pm 7.1$

Figure 5: *Left:* An example of the agent running the virtual red light in the MiniGrid-Traffic environment. The agent is the red triangle, the goal state is the green square, and the other cars are marked by blue squares. *Right:* Frequency of red light crossings by evaluation time for different exploration strategies. The standard deviation shown is taken over 3 random seeds.

where the approach of de Haan et al. (2019) fails. We then show that this approach accelerates learning in online RL agents faced with hard exploration problems, outperforming Thompson sampling and epsilon-greedy exploration in a sparse-reward gridworld. Finally, we demonstrate that our approach scales to rich observations in the multi-environment setting. Additional details for all experiment settings are provided in Appendix C.

#### 6.1 RESOLVING CAUSAL CONFUSION

We now show that target-then-execute exploration can effectively collect data which allows the agent to identify sources of causal confusion in its policy. We first consider the confounded imitation learning setting of de Haan et al. (2019), whose approach to eliminating causal confusion presents the state of the art: using the OpenAI Gym (Brockman et al., 2016) MountainCar implementation, we modify the 2-dimensional state consisting of position x and velocity  $\dot{x}$  to also include the previous action taken. Because the optimal policy takes several identical actions consecutively to solve the task, this additional input is highly predictive of an expert's next action.

We then train an imitation learner on trajectories generated by an expert, following the procedure of de Haan et al. (2019). The imitation policy  $\pi$  takes as input the state  $(x, \dot{x}, a)$ , along with a mask  $\phi_s$  with  $s \in \{x, \dot{x}, a\}$  which sets the variables in s to zero, giving s s an interpretation as a candidate causal graph. To identify the optimal mask  $\phi_s$ , the policy  $\pi(\cdot, \phi_s)$  is evaluated on the environment for each subset s, and the Monte Carlo return collected during evaluation is used to update the agent's posterior belief that a particular variable is a causal parent of the optimal policy. We say that a posterior is 'correct' if it assigns lower probability to a being a causal parent of the next action than  $\cdot x$ . We visualize the correctness of the inferred feature set as a function of initial state in Figure 3, demonstrating that our approach avoids the pitfalls of the existing state-of-the-art in environments with uninformative initialization states.

#### 6.2 SINGLE-ENVIRONMENT GENERALIZATION

Efficient exploration from offline data. Recall the autonomous driving setting discussed previously in which an agent frequently drives through a rail crossing on a busy road, but whose training data contains no or very few examples of the car directly in front of the rail crossing when the light is red. We simulate this example using a rich-observation gridworld based on the Gym-Minigrid environment (Chevalier-Boisvert et al., 2018). See ?? for a visualization. We train an ensemble of value functions on training data collected from an optimal policy offline, and then deploy the agent in the evaluation environment to collect additional data to fine-tune this learned policy. We measure the quality of the agent's exploration by the number of times that its exploration strategy takes it to a red light in Figure 5. We compare target-then-execute against approximate posterior sampling



Figure 6: Target-then-execute in multi-environment, rich-observation setting (top). Averaged over 10 seeds, with 1 standard error shaded. Example environments (bottom).

(PSRL), which randomly samples an agent from the ensemble and follows the agent's greedy policy, and  $\epsilon$ -greedy exploration, two approaches that are widely used in practice and which require little hyper-parameter tuning. We find that our approach outperforms both baselines in finding these informative training examples.

**Identifying a robust value function.** We then consider a gridworld with two goal states (Figure 4) to evaluate whether our approach is able to identify the optimal policy over the entire state space. In this environment, the optimal policy depends on the distance to the nearest goal from the state the agent is currently in. We find that the two baseline methods,  $\epsilon$ -greedy exploration with a random initialisation and optimism in the face of uncertainty, identify the correct value function for one of the goal states, but learn a policy which ignores the other goal state. In contrast, target-then-execute identifies both goal states and learns a policy which can effectively reach the nearest goal from any state in the environment, i.e. a policy which is robust to changes in the initial state distribution.

## 6.3 SCALING TO RICH OBSERVATIONS

We now address the multi-environment setting as specified in Section 3.2. OpenAI ProcGen (Cobbe et al., 2019) was proposed as a way to test generalization capabilities of RL agents, where agents train on a set of levels and are tested on a held out set of levels. All levels obey the same underlying SCM. We show that we can use our method to improve generalization to these unseen levels when the agent can choose which level it sees next. This setting was initially introduced in Jiang et al. (2021) and exploited with a form of automatic curriculum generation using L1 value loss as a scoring function. We show that performance can be improved with our target-then-execute strategy in this multi-environment setting. In ProcGen, we do not need a parameterized exploration agent because we are in the bandit setting where any level can be reached in a single step.

In Figure 6 we see a comparison across our method with the exploiting policy in Prioritized Level Replay (PLR, Jiang et al. (2021)), selecting levels by greatest L1 value loss, and a random policy, which is the default ProcGen setting over 6 environments with significant differences, full results in the appendix. PLR performs much better than random in many environments, showing that exploitation of level control with an automatic curriculum works well. However, we see that Random performs better than PLR in most environments in early stages of training, perhaps because PLR exploits too much early on. Our method, target-then-execute, is able to match Random in early stage training, and PLR in late stage (or even surpass PLR in some cases), achieving a more robust learner across the agent's training timeline.

# 7 CONCLUSIONS

In this work, we highlight the issue of causal confusion in online RL under two scenarios: the limited data regime for the single-environment setting and the unlimited data regime for the multienvironment setting. We provide theoretical results showing the equivalence of performing causal discovery and learning an optimal value function on the entire state space, highlighting the importance of exploration for learning a robust value function. Finally, we provide a novel exploration algorithm that efficiently gathers data necessary to learn a causally correct policy that effectively generalizes in both single- and multi-environment settings.

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## A PROOFS

**Observation 2.** Let  $\mathcal{M}$  be an MDP with state space  $\mathcal{X} \subset \mathbb{R}^d$  and  $\pi$  a policy inducing stationary distribution  $\eta^{\pi}$  over  $\mathcal{X}$ . Let  $\mathbf{w}_t$  be such that  $V^{\pi}(\mathbf{x}) = \mathbf{w}_T^{\top} \mathbf{x}$  for all  $\mathbf{x} \in \mathcal{X}$ . Then if  $\exists \mathbf{v} \in \mathbb{R}^d$   $\mathbb{E}_{\mathbf{x} \sim \eta^{\pi}(\mathcal{X})}[(\mathbf{v}^{\top} \mathbf{x})^2] = 0$ , we have for any real number  $M \in \mathbb{R}$ , there exists vector  $\mathbf{w} \in \mathbb{R}^d$  such that  $\mathbb{E}_{\mathbf{x} \sim \eta^{\pi}(\mathcal{X})}[|V^{\pi}(\mathbf{x}) - \mathbf{w}^{\top} \mathbf{x}|] = 0$  and  $\max_{\mathbf{x} \in \mathcal{X}}[|V^{\pi}(\mathbf{x})] - \mathbf{w}^{\top} \mathbf{x}|] > M$ . (8)

*Proof.* The condition of this observation requires that the dimension of the support of  $\eta^{\pi}$  be strictly less than d. We then note that for any  $\mathbf{w}$  attaining zero linear approximation error on the support of  $\eta^{\pi}$ , we can construct a new vector also attaining zero error of the form  $\mathbf{w}_{\alpha} = \mathbf{w} + \alpha \mathbf{v}$  for any  $\alpha \in \mathbb{R}$ . Let  $\beta = \mathbf{w}_T^{\top} \mathbf{v}$ . Take any  $x \in \mathcal{X} : \mathbf{x}^{\top} v = \gamma \neq 0$ . Then given  $M \in \mathbb{R}$ , it suffices to set  $\alpha = \frac{M}{\gamma} \pm \beta$  to obtain in  $\mathbf{w}_{\alpha}$  a linear predictor with zero error on  $\eta^{\pi}$  and error at least M on some state in  $\mathcal{X}$ .

**Theorem 1.** Let 
$$\mathbf{E}_{train} = \{\mathcal{M}\}$$
 for  $\mathcal{M} = (\mathcal{S}, A, R, P, \gamma, p_0)$ , and  $\mathbf{E}_{test} = \{(\mathcal{S}, A, R, P, \gamma, p_S) | S \subseteq \mathcal{S}\}$ . Let  $\Pi_S = \{\pi_{\{s\}} | s \in \mathcal{S}\}$ . Then if  $\mathcal{M}$  is fully connected  

$$\min_Q \max_{\mathbf{E}_{test}} \mathbb{E}[\max_a | Q^*(s_0, a) - Q(s_0, a) | ]] = \min_Q \max_{\pi_S \in \Pi_S} \mathbb{E}_{s_0 \sim \pi_S}[\max_a | Q^*(s_0, a) - Q(s_0, a) | ].$$

*Proof.* The proof follows straightforwardly from the observation that for any initial state distribution  $p_0$ , it is possible to construct an intervention which induces this state distribution at its termination. When  $p_0 = \delta_s$ , this is trivial: we simply pick select the targeting intervention  $\pi_s$ , which deterministically returns the state s. The  $p_0 = \sum \alpha_s \delta_s$ , then we construct a policy over options  $\mu$  of the form  $\mu(\pi_s|s_0) = \alpha_s$  for  $s_0$  in the training MDP's initial state distribution. There is therefore a one-to-one correspondence between initial state distributions and distributions over states output by the intervention policies, and so the set over which the maximization problem occurs is the same in both the left hand side and the right hand side of the above equation, which means the optimization problems have the same set of solutions.

**Theorem 2.** Let  $\mathbf{X}_t, \mathbf{X}'_t \in \mathbb{R}^{t \times d}$  with  $k^{th}$  rows  $\mathbf{x}_k, \mathbf{x}'_k$  respectively, and  $\mathbf{r}_t \in \mathbb{R}^t$  denote a collection of sampled transitions from an MDP  $\mathcal{M} = (\mathcal{X}, \mathcal{A}, R, P, \gamma)$ . Assume each  $\mathbf{x}_k$  is sampled from some distribution  $\eta(\mathcal{X})$  and  $\mathbf{x}'_k$  is obtained by sampling an action from the policy  $\pi(\mathbf{x})$  and observing the induced transition in the MDP. Assume the realizable setting: i.e. there exists some  $\mathbf{w}_T \in \mathbb{R}^d$  such that  $V^{\pi}(\mathbf{x}) = \langle \mathbf{x}, \mathbf{w}_T \rangle$ . Then if the sampling distribution  $\eta$  is such that  $\mathbb{E}_{\mathbf{x} \sim \eta}[(\mathbf{x}^{\top}v)^2] > 0$  for all unit vectors  $\mathbf{v}$ , we will have

$$\mathbf{w}_t = [\mathbf{X}_t (\mathbf{X}_t - \gamma \mathbf{X}_t')^\top]^{-1} [\mathbf{X}_t \mathbf{r}_t] \stackrel{t \to \infty}{\longrightarrow} \mathbf{w}_T$$
(5)

Theorem 2 highlights that in the function approximation regime it is not necessary to visit all states in the MDP in order to find a robust value function. Rather, it is only necessary to follow a policy which visits a sufficiently informative set of states so as to enable interpolation at evaluation time, at least in the realizable setting.

The proof of this result is simplified by the following Lemma from Bradtke and Barto (1996) showing convergence of the LS TD algorithm. While the LS TD algorithm approximates the state-value function, it is straightforward to generalize to the state-action values following the approach of Lagoudakis and Parr (2003) by considering instead of the state encoding x, a state-action encoding  $\phi(\mathbf{x}, a)$ . For simplicity of exposition, we focus on the value approximation case. We will use the notation  $\bar{r}$  to denote the vector of expected rewards, where  $\bar{r}_{\mathbf{x}}$  denotes the expected reward at state  $\mathbf{x}$ . We let P be the matrix such that  $P\mathbf{X} = \mathbb{E}[\mathbf{X}_{t+1}|\mathbf{X}_t = \mathbf{X}]$ , where  $\mathbf{X}$  is the matrix of states in  $\mathcal{X}$ .

Given a sample of t transitions  $(\mathbf{X}_t, \mathbf{r}_t, \mathbf{X}'_t)$  drawn by following a policy  $\pi$  in an MDP  $\mathcal{M}$  (i.e. by following transitions in a Markov chain), the LS TD algorithm outputs the following linear function approximator

$$w_t = \left[\frac{1}{t}\sum_{k=1}^t \mathbf{x}_t (\mathbf{x}_t - \gamma \mathbf{x}_t')^\top\right]^{-1} \left[\frac{1}{t}\sum_{k=1}^t \mathbf{x}_t r_t\right].$$
(9)

**Lemma 1** ((Bradtke and Barto, 1996)). For any Markov chain, when (1)  $\theta_t$  is found using the algorithm LS TD; (2) each state  $\mathbf{x} \in \mathcal{X}$  is visited infinitely often; (3) each state  $\mathbf{x} \in \mathcal{X}$  is visited in

the long run with probability 1 in proportion to  $\pi_x$ ; and (4)  $[\mathbf{X}^{\top}\Pi(I-\gamma P)\mathbf{X}]$  is invertible, and  $\Pi$ is the diagonal matrix diag( $\pi$ ), then:

$$w_{LSTD} = [\mathbf{X}^{\top} \Pi (I - \gamma P) \mathbf{X}]^{-1} [\mathbf{X}^{\top} \Pi \bar{r}]$$
(10)

*Proof.* Because we assume the realizable setting, i.e. that there exists a regressor  $w_T$  which attains zero value approximation error, and that the dimension of the state space visited during training is equal to d, we have the existence and uniqueness of an optimal value function approximator. Further, under any stationary state visitation distribution  $\pi$  with full support on the state space, with  $\Pi = \operatorname{diag}(\pi)$ , we have

$$[\mathbf{X}^{\top}\Pi(I-\gamma P)\mathbf{X}]^{-1}[\mathbf{X}^{\top}\Pi\bar{r}] = [\mathbf{X}^{\top}(I-\gamma P)\mathbf{X}]^{-1}[\mathbf{X}^{\top}\bar{r}].$$

The principal difference between the conditions of our result and the conditions of Lemma 1 is that we do not assume that the policy used by the agent to reach the states X is the same as the policy used by the agent in generating the transition  $\mathbf{x}, r, \mathbf{x}'$ . Instead, our assumption on  $\eta$  requires that it visit each dimension of the state space with some nonzero probability.

In particular, we have

$$\begin{bmatrix} \mathbf{X}^{\top} \Pi_{\eta} (I - \gamma P^{\pi}) \mathbf{X} \end{bmatrix}^{-1} \begin{bmatrix} \mathbf{X}^{\top} \Pi_{\eta} \bar{r} \end{bmatrix} = \mathbf{w}_{T} .$$

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We can then apply the mechanics of the proof of Lemma 1 as follows. Γ1

$$\lim_{t \to \infty} w_t = \lim_{t \to \infty} \left[ \frac{1}{t} \sum \mathbf{x}_k (\mathbf{x}_k - \gamma \mathbf{x}'_k)^\top \right] \left[ \frac{1}{t} \sum \mathbf{x}_k r \right]$$
$$= \left[ \lim_{t \to \infty} \frac{1}{t} \sum \mathbf{x}_k (\mathbf{x}_k - \gamma \mathbf{x}'_k)^\top \right]^{-1} \left[ \lim_{t \to \infty} \frac{1}{t} \sum \mathbf{x}_k r \right]$$
$$= \left[ \sum \eta_{\mathbf{x}} \sum P(\mathbf{x}, \mathbf{x}') \mathbf{x} (\mathbf{x} - \gamma \mathbf{x}') \right]^{-1}$$
$$\left[ \sum \eta_x \mathbf{x} \quad \sum_{\mathbf{x}'} P(\mathbf{x}, \mathbf{x}') r(\mathbf{x}, \mathbf{x}') \right]$$
$$= \left[ \sum \eta_{\mathbf{x}} \sum P(\mathbf{x}, \mathbf{x}') \mathbf{x} (\mathbf{x} - \gamma \mathbf{x}') \right]^{-1} \left[ \sum \eta_x \mathbf{x} \sum_{\mathbf{x}'} \bar{r}(\mathbf{x}) \right]$$
$$= \left[ \sum \eta_{\mathbf{x}} \sum P(\mathbf{x}, \mathbf{x}') \mathbf{x} (\mathbf{x} - \gamma \mathbf{x}') \right]^{-1} \left[ \sum \eta_x \mathbf{x} \sum_{\mathbf{x}'} \bar{r}(\mathbf{x}) \right]$$
$$= \left[ \mathbf{X}^\top \Pi_{\eta} (I - \gamma P^{\pi}) \mathbf{X} \right]^{-1} \left[ \mathbf{X}^\top \Pi_{\eta} \bar{r} \right] = \mathbf{w}_T$$

**Observation 3.** Let  $s \in S$ , and let  $\tau = (s_i, a_i, r_i)_{i=1}^N$  be a trajectory collected from the targetthen-execute policy  $\pi^* \circ \pi_s$ . Let t denote the first timestep such that  $s_t = s$ . Let the termination probability of the MDP be stationary, and let the data-collection procedure throw away trajectories in which the episode terminates before the target policy is deployed. Then

$$\mathbb{E}_{\tau \sim \pi^* \circ \pi_s} [\sum_{k=t}^{t} \gamma^{k-t} R_k] = \mathbb{E}[Q^*(s_0, a^*) | p(s_0) = \delta_s].$$
(11)

*Proof.* The result follows immediately from the assumption of full observability. In particular, the expected return from a state s is independent of the trajectory taken to reach s. Thus, letting T be the random variable denoting the termination time of the episode (and assuming the termination probability is constant), we obtain

$$\mathbb{E}_{R_k,T}[\sum_{k=0}^{T} \gamma^k R_k | s_0 = s] = \mathbb{E}_{R_k,T}[\sum_{k=t}^{T} \gamma^{k-t} R_k | s_t = s | T \ge t].$$
(12)

**Theorem 3.** Let  $s^*, a^*$  be a state action pair selected by target-then-execute at episode h. Let  $P_h$ denote the posterior over Q-functions at episode h obtained by a Bayesian model with Gaussian prior and likelihood. Then

$$(s^*, a^*) \in \arg\max_{s,a} IG(P_h, s, a) . \tag{7}$$



Figure 7: Hard MDP in Proof of Observation 2. Green states yield positive reward, red states yield negative reward, and grey states give zero reward. A single arrow coming out of a state indicates both  $a_1$  and  $a_2$  deterministically take the agent to the next state.

A note on the modelling assumptions. The above result assumes that the agent is only interested in the mean value of the return from the state-action pair, and is not also modelling its variance. If the agent is modelling both mean and variance (for example, in distributional reinforcement learning), then the above result needs to be modified to disentangle the agent's epistemic and aleatoric uncertainties. For simplicity, we do not consider this case but note that it is straightforward to modify the proof below to apply to this setting.

*Proof.* To simplify notation, we let the random variable R be the return from the trajectory  $\tau$  obtained as described in Section 4.2. To show the result, we need to show that  $H[Q(s, a)] = H[Q|\mathcal{D}] - \mathbb{E}_{\hat{R} \sim P_Q}[H[Q|\mathcal{D}, R]]$ . Doing so is a straightforward manipulation of known information quantities, leveraging the shared likelihood  $P(R(s, a)|Q(s, a) = q) = \mathcal{N}(q, \sigma^2) \forall s, a$  between states and the Gaussian prior  $\mathcal{N}(\mu_0, \sigma_0)$ . We let the posterior distribution over Q-values at timestep h be denoted by  $Q(s, a) \sim \mathcal{N}(\mu_h(s, a), \sigma_h^2(s, a))$ .

$$\begin{aligned} \arg \max_{s,a} IG(P_h, s, a) &= H[Q|\mathcal{D}] - \mathbb{E}[H[Q|\mathcal{D}, R] \\ &= \log c\sigma_h^2(s, a) - \log c\sigma_{h,R}^2(s, a) \\ &= \arg \max_{s,a} \log \sigma_h^2(s, a) - \log(\sigma_h(s, a) + \sigma_r) \\ \end{aligned}$$
Because  $\log(x) - \log(x + a)$  is monotone with respect to  $x$ , we get  
 $&= \arg \max_{s,a} \log \sigma_h^2(s, a) \\ &= \arg \max_{s,a} H_P[Q_h(s, a)] \end{aligned}$ 

**Observation 1.** For any  $r_{\max} \in \mathbb{R}$ , there exists an MDP M with rewards bounded in  $[-r_{\max}, r_{\max}]$  and an initial distribution  $p_{train}, p_{test}$  such that with probability p > 0, for all timesteps t, the policy followed by Delayed Q-learning (Strehl et al., 2006) run from initial state distribution  $p_{train}$  attains regret  $r_{\max}/2$  under the initial state distribution  $p_{test}$ .

*Proof.* The family of MDPs we construct to demonstrate this result is visualized in Figure 7. For each  $k \in \mathbb{N}$ , we construct an MDP  $\mathcal{M}_k$  consisting of  $2^k + 3$  states and two actions. At the initial state  $S_0$ , the agent can choose between the MDP's two actions:  $a_1$  and  $a_2$ . Action  $a_1$  deterministically generates reward  $r_{\text{max}}$ , and transitions to a state which also deterministically generates reward  $r_{\text{max}}$ , and transitions to a state which also deterministically generates reward  $r_{\text{max}}$  and then transitions back to state  $S_0$ , providing reward  $r_{\text{max}}$  again. This is the Good branch of the MDP, as cycling between  $S_0$  and the green state provides the maximal possible value. Taking action  $a_2$  from  $S_0$  deterministically takes the agent to a state with reward  $-r_{\text{max}}$ . This state deterministically transitions to the root of the Maze component, a branching binary tree of height k in which  $a_1$  takes the agent to a node's left child, and  $a_2$  to the node's right child, and whose leaves all deterministically transition to  $S_{\text{end}}$  independent of the action taken. In one of the  $2^{k-1}$  leaves of the binary tree  $s_l$ , the agent receives a reward  $r_{\text{max}}$ . The only way to reach this state, however, requires correctly following a sequence of k actions. Finally, the MDP deterministically transitions back to  $S_{\text{end}}$ , which returns

it to  $S_0$ . We set the initial state distributions  $p_{\text{train}} = \delta_{S_0}$  and  $p_{\text{test}} = \delta_{s_p}$ , where  $s_p$  is the parent of the rewarding leaf  $s_l$ .

The optimal policy starting from the state  $S_0$  is to take action  $a_1$  and receive the reward of  $r_{\text{max}}$ . However, if the agent is placed at the root node of the Maze component of the MDP, then the optimal policy requires navigating the binary tree. The probability of reaching the rewarding state after a single random traversal of the Maze is  $2^{-(k-1)}$ .

Delayed Q-learning follows a greedy exploration policy with respect to an optimistically initialized value function. The algorithm updates state-action pairs after they have been visited sufficiently often so as to provide tight confidence intervals on the estimated value. Being a PAC-MDP algorithm, Delayed Q-learning takes as input a confidence parameter  $\delta$  and an accuracy parameter  $\epsilon$ . We then let  $\epsilon_1 = \epsilon (1 - \gamma)/9$ ,  $\kappa = \frac{1}{(1 - \gamma)\epsilon_1}$  and  $m := \frac{\ln(3SA(1 - SA\kappa)/\delta}{2\epsilon_1^2(1 - \gamma)^2}$ .

In particular, for fixed  $\epsilon$ ,  $\gamma$ , A, and  $\delta$ , m grows as  $O(\ln(S))$ . We additionally observe that in any given traversal of the Maze before any Q-value is updated, the agent has probability  $\frac{1}{2^{k-1}} \approx \frac{1}{S}$  of visiting any given leaf.

We first observe that the maze is traversed at most m times, as after m traversals the agent will update the state-action value  $Q(S_0, a_2)$ , after which it will forever choose action  $a_1$ . We now consider the simple regret of the policy followed by Delayed Q-learning at timestep t when initialized to the parent in the binary tree of  $s_l$ , denoted  $s_p$  (i.e. the *robust* performance). We suppose without loss of generality that  $s_l$  is a left child of  $s_p$  and so obtain the difference  $Q^*(s_p, a_1) - Q^*(s_p, a_2) = r_{\max}$ . Thus if the policy is uniform at  $s_p$ , it will attain simple regret  $\frac{r_{\max}}{2}$ . The probability of this occurring is equal to the probability that the agent updated the value  $Q(s_p, a_2)$  in its  $m^{th}$  traversal of the maze. An update to  $Q(s_p, a_2)$  occurs only if  $(s_p, a_2)$  has been visited m times, previously. Assuming a random tiebreak rule, this event occurs independently on each trajectory with probability  $\frac{1}{2^{k-1}} \approx \frac{1}{S}$  and so  $P(\pi_t(s_p) = a_1) \approx \frac{1}{|S|}^m < \frac{1}{|S|}$ .

Let T denote the timestep when  $Q(S_0, a_2)$  is updated. For t < T + k, we have that  $\pi_t$  acts randomly on  $s_p$  and so attains simple regret at least  $\frac{r}{2}$  with probability 1. For  $t \ge T + k$ , we have that  $\pi_t$ acts randomly with probability at least  $1 - \frac{1}{2^{k-1}}$ . Thus, for any fixed probability 0 , setting $<math>k \ge 1 - \log(1-p)$  yields

$$P(\mathbb{E}_{\mathcal{M}_{k}, p_{0}=\delta_{s_{p}}}[R(\pi^{*}) - R(\pi_{t})] > \frac{r_{\max}}{2}) \ge p.$$
(13)

#### **B** INTERVENTIONS

There is some difficulty in translating the notion of an intervention in an MDP, where we typically are interested in series of actions that lead to some property holding, to the notion of causal graph manipulation used by Pearl (2009), and so we provide some discussion of and motivation for this distinction. Do-interventions require direct manipulations to variables in the causal graph, corresponding to a model of the world in which the agent can fix variables to specific values without changing anything else in the data-generating process. While this is practical in some scenarios such as treatment decisions in medical trials, it is problematic when we translate this notion to the RL setting. Indeed, a do-intervention on the SCM described by Figure 1 would entail setting the value of a state variable at a specific timestep to take a specific value while leaving both the agent's policy and the remaining environment dynamics unchanged. While such an intervention may be desirable (for example, if a developer intervenes on the game state of a chess-playing agent to see how it will respond to a piece being taken off the board), it is by definition not something that can be performed by the agent.

Instead, our notion of agent-centric notion of interventions considers only how changes to the agent's policy affect the data-generating process of the MDP – i.e. we do not assume that there is some omnipotent entity that can arbitrarily modify variables in the world, but rather that changes to these variables must occur through the actions of the agent. This is equivalent to performing a do-intervention on a subset of the action variables  $A_{t:t+k}$  in the MDP's graphical model in the traditional language of interventions on a causal graph. However, we cannot directly translate this change in the agent's

policy to a do-intervention of the form  $do(X_i = x_i)$ , where  $X_i$  is some dimension of the state. In particular, this means that while the agent can act in such a way that  $X_i^t = x_i^t$  for some timestep t, the sequence of actions it takes to achieve this outcome may change the distribution over states such that the distribution over the remaining components of the state  $(X_j^t)_{j \neq i}$  differs from what would be obtained by the agent following its default policy. Indeed, there may be many interventional policies the agent can follow which lead to the outcome  $X_i^t = x_i$  for some t, and each of these interventional policies may induce a different distribution over the state  $(X_i^t)_{i\neq i}$ .

In ergodic environments, it is always possible to construct an option with policy  $\pi_{do(X_i=x)}$  which induces the distribution  $p_0(X|do(X_i = x))$  in the state space on termination. This can be achieved by an appropriate weighting of the goal-reaching policies  $\pi_x$  for each x in the support of  $p_0(X|do(X_i = x))$ . In non-ergodic environments, however, this may be impossible as some states may be unreachable by the agent. As an illustrative example, consider the problem of a robot exploring a room with a timer on the wall. Because it takes time for the robot to reach a given state, it is impossible to follow a policy which replicates the distribution induced by the intervention do(X, Y = x, y) which sets the agent to a particular (x, y)-position. This problem also arises in any attempt to replicate the distribution  $do(X_i^t = x)$  for a specific timestep t: while in an ergodic MDP for sufficiently large t (i.e. greater than the mixing time of the induced Markov chain) there may exist an intervention policy which induces the same distribution over states as the evaluation policy, this will not in general hold for small t or for non-ergodic environments.

Given the impossibility of constructing such policies, along with the fact that the set of interventional distributions which maximize the value approximation error of a given estimated value function contains at least one Dirac delta distribution, we conclude that the class of agent-interventions we consider is both a realistic model of agent interaction with the world, and sufficient to identify sources of causal confusion.

## C EXPERIMENT DETAILS

#### C.1 MOUNTAINCAR

We follow the experimental procedure described by de Haan et al. (2019) with respect to the training data and the policy model, basing our implementation on the open-source code provided by the authors. Because the expert policy is deterministic and so the imitation learning dataset does not cover the joint state-action space, we pretrain the exploration policy online in the environment for 100 episodes before deploying it for evaluation. Because the ensemble is given by a set of policies rather than value functions, we apply an unnormalized version of the disagreement bonus given in Algorithm 1 to the probability distributions output by the ensemble heads. We additionally modify the environment for evaluate our method, target-then-execute, and the approach of de Haan et al. (2019) on a range of these initial states, running the policy induced by each possible feature mask for 10 random seeds from each state and performing the posterior weight updating based on the average return of this policy. We determine whether the agent has correctly inferred the causal structure based on whether the posterior weight assigned to the spurious previous action variable is equal to the weight assigned to the position and velocity.

#### C.2 MINIGRID

To simulate the motivating autonomous vehicle example, we construct a MiniGrid environment in which the agent must pass through a bottleneck square in order to reach its goal state. The bottleneck square (i.e. the rail crossing) can be passed through normally when the marker on this square is green, but terminates the episode and yields a reward of -1 if the square is red. The agent must also avoid colliding with other cars, modelled as blue circles. In the training environment, the rail crossing is green at initialization, and at any given timestep has probability of switching color from green to red or vice versa is equal to 0.1. In most instances when the color switches to red, the agent is behind one of the obstacles, mimicking the setting where an autonomous vehicle never or almostnever sees a red rail crossing during training. Additionally, the agent in this setting is initialized to be behind the obstacles. In the validation environment, we change the initialization distribution so that now the agent is at the front of the line of cars. Otherwise, the environment parameters are identical

to the environment used for offline data collection. This setup means that some fraction of the time, the agent will find itself at the red light purely by chance, though this fraction will be quite small. We observe qualitatively that the uncertainty value obtained by the agent at this state is large relative to when the agent is in front of the green light. We pretrain the exploration policy to maximize the expected sum of discounted uncertainty bonuses on the offline data used to train the ensemble, and allow the exploration policy to continue updating during the validation phase. The expert data used to train the ensemble and exploration policy is generated by a pretrained model which following an  $\epsilon$ -greedy policy for  $\epsilon = 0.2$ .

#### C.3 GRIDWORLD

We use a  $15 \times 15$  gridworld in which the agent is initialized in position (1, 1). We place goal states in locations (1, h-1) and (w, 1). The agent receives reward +1 upon reaching a goal state, terminating the episode, and zero reward otherwise. The episode terminates after 128 steps if the goal has not been reached. To evaluate the Q-learning agents, we run  $\epsilon$ -greedy exploration with  $\epsilon = 0.1$ . The 'random' initialization is sampled from a normal distribution with mean zero and variance  $\frac{1}{|S|}$  for each state-action pair, while the optimistic initialization is fixed at 1. We use  $\gamma = 0.99$ , and train each agent for 200 episodes.

#### C.4 PROCGEN

The target-then-execute method is implemented as an additional  $\epsilon$ -greedy addition to PLR (Jiang et al., 2021). We took the original best hyperparameters from PLR and tuned just three hyperparameters for our target-then-execute method, shown in Table 1. Staleness refers to the type of prioritization used in the original PLR method. The default prioritization method is "staleness-aware," or how long ago a specific level was sampled. The sampling distribution is defined as a mixture of two distributions based on the level scores  $P_S$  and how long ago each level was last sampled  $P_C$ :

 $P_{\text{replay}} = (1 - \rho) \cdot P_S + \rho \cdot P_C.$ 

Parameter name	Value
Exploration parameter $\epsilon$	0.05
Temperature parameter $\beta$	0.08
Staleness coefficient $\rho$	0.05

Table 1: A complete overview of used hyper-parameters.

Results over all 16 environments are shown in Figure 8.

We also provide results of our sweeps in Figure 9, Figure 10, and Figure 11. We see that performance across most environments is quite robust to changes to these hyperparameters, with the exception of bigfish and heist.



Steps

Figure 8: Method in multi-environment, rich-observation setting. Blue is target-then-execute. Averaged over 10 seeds, with 1 standard error shaded.



Steps Figure 9: Sweep on exploration parameter  $\epsilon$  for ProcGen.



 $\label{eq:steps} {\sf Steps} $$ Figure 10: Sweep on staleness coefficient $$ $\rho$ for ProcGen. $$$ 



Steps Figure 11: Sweep on temperature parameter  $\beta$  for ProcGen.



Figure 12: Return from train and test phases in a  $14 \times 14$  Gridworld. Stochasticity in returns comes from randomness in the initialized Q-functions. Results are averaged over 10 ensemble initializations.

# D ADDITIONAL GRIDWORLD EVALUATIONS

In addition to the results in the main body, we show that target-then-execute can be used in conjunction with online RL to encourage state coverage during training in hard-exploration environments, even in the tabular setting where spurious correlations cannot exist. In this experiment, shown in Figure 12 ,we consider a large gridworld with a single goal state. The agent is initialized in the top left corner of the grid, and the goal state is in the bottom right corner. We evaluate ensemble PSRL, epsilon-greedy, and target-then-execute, and find that target-then-execute consistently outperforms both on average, producing agents that consistently find the goal state in a limited-data setting. Our approach exhibits less dependence on the value function initialization than its competitors, and attains higher performance in the medium-data regime.