
RL4CO: an Extensive Reinforcement Learning for Combinatorial Optimization Benchmark

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Abstract

1 We introduce RL4CO, an extensive reinforcement learning (RL) for combina-
2 torial optimization (CO) benchmark. RL4CO employs state-of-the-art software
3 libraries as well as best practices in implementation, such as modularity and con-
4 figuration management, to be efficient and easily modifiable by researchers for
5 adaptations of neural network architecture, environments, and RL algorithms.
6 Contrary to the existing focus on specific tasks like the traveling salesman prob-
7 lem (TSP) for performance assessment, we underline the importance of scala-
8 bility and generalization capabilities for diverse CO tasks. We also systemati-
9 cally benchmark zero-shot generalization, sample efficiency, and adaptability to
10 changes in data distributions of various models. Our experiments show that some
11 recent SOTA methods fall behind their predecessors when evaluated using these
12 metrics, suggesting the necessity for a more balanced view of the performance
13 of neural CO (NCO) solvers. We hope RL4CO will encourage the exploration
14 of novel solutions to complex real-world tasks, allowing the NCO community to
15 compare with existing methods through a standardized interface that decouples
16 the science from software engineering. We make our library publicly available at
17 <https://github.com/kaist-silab/rl4co>.

18 1 Introduction

19 Combinatorial optimization (CO) is a mathematical optimization area that encompasses a wide va-
20 riety of important practical problems, such as routing problems and hardware design, whose so-
21 lution space typically grows exponentially to the size of the problem (also often referred to as
22 NP-hardness). As a result, CO problems can take considerable expertise to craft solvers and raw
23 computational power to solve. Neural Combinatorial Optimization (NCO) [7; 44; 56] provides
24 breakthroughs in CO by leveraging recent advances in deep learning, especially by automating the
25 design of solvers and considerably improving the efficiency in providing solutions. While conven-
26 tional operations research (OR) approaches [17; 23; 69] have achieved significant progress in CO,
27 they encounter limitations when addressing new CO tasks, as they necessitate extensive expertise.
28 In contrast, NCO trained with reinforcement learning (RL) overcomes the limitations of OR-based
29 approaches (i.e., manual designs) by harnessing RL’s ability to learn in the absence of optimal so-
30 lutions.² NCO presents possibilities as a general problem-solving approach in CO, handling chal-

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²Supervised learning approaches also offer notable improvements; However, their use is restricted due to the requirements of (near) optimal solutions during training.

31 lenging problems with minimal dependent (or even independent) of problem-specific knowledge
32 [6; 38; 40; 36; 24; 5; 4; 2].

33 Among CO tasks, the routing problems, such as Traveling Salesman Problem (TSP) and Capacitated
34 Vehicle Routing Problem (CVRP), serve as one of the central test suites for the capabilities of NCO
35 due to the extensive NCO research on that types of problems [49; 38; 40; 36] and also, the applica-
36 bility of at-hand comparison of highly dedicated heuristic solvers investigated over several decades
37 of study by the OR community [17; 23]. Recent advances [20; 42; 30] of NCO achieve comparable
38 or superior performance to state-of-the-art solvers on these benchmarks, implying the potential of
39 NCO to revolutionize the laborious manual design of CO solvers [69; 63].

40 However, despite the successes and popularity of RL for CO, the NCO community still lacks unified
41 implementations of NCO solvers for easily benchmarking different NCO solvers. Similar to the
42 other ML research, in NCO research, a unified open-source software would serve as a cornerstone
43 for progress, bolstering reproducibility, and ensuring findings can be reliably validated by peers.
44 This would provide a flexible and extensive RL for CO foundation and a unified library can thus
45 bridge the gap between innovative ideas and practical applications, enabling convenient training and
46 testing of different solvers under new settings, and decoupling science from engineering. In practice,
47 this would also serve to expand the NCO area and make it accessible to researchers and practitioners.

48 Another problem that NCO research faces is the absence of standardized evaluation metrics that,
49 especially account for the practical usage of CO solvers. Although most NCO solvers are custom-
50 arily assessed based on their performance within training distributions [38; 40; 36], ideally, they
51 should solve CO problems from out-of-training-distribution well. However, such out-of-distribution
52 evaluation is overlooked in the literature. Furthermore, unlike the other ML research that already
53 has shown the importance of the volume of training data, in NCO, the evaluation of the methods
54 with the controls on the number of training samples is not usually discussed (e.g., state-of-the-art
55 methods can underperform than the other methods). This also hinders the use of NCO in the real
56 world, where the evaluation of solutions becomes expensive (e.g., evaluation of solutions involves
57 the physical dispatching of goods in logistic systems or physical design problems) [14; 35; 2].

58 **Contributions.** In this work, we introduce RL4CO, a new reinforcement learning (RL) for com-
59 binatorial optimization (CO) benchmark. RL4CO is first and foremost a library of several en-
60 vironments, baselines and boilerplate from the literature implemented in a *modular, flexible, and*
61 *unified* way with what we found are the best software practices and libraries, including TorchRL
62 [47], PyTorch Lightning [18], TensorDict [46] and Hydra [74]. Through thoroughly tested unified
63 implementations, we conduct several experiments to explore best practices in RL for CO and bench-
64 mark our baselines. We demonstrate that existing state-of-the-art methods may perform poorly on
65 different evaluation metrics and sometimes even underperform their predecessors. We also intro-
66 duce a new Pareto-optimal, simple-yet-effective sampling scheme based on greedy rollouts from
67 random symmetric augmentations. Additionally, we incorporate real-world tasks, specifically hard-
68 ware design, to highlight the importance of sample efficiency in scenarios where objective evalua-
69 tion is black-box and expensive, further validating that the functionally decoupled implementation
70 of RL4CO enhances accessibility for achieving better performance in a variety of tasks.

71 2 Preliminaries

72 The solution space of CO problems generally grows exponentially to their size. Such solution space
73 of CO hinders the learning of NCO solvers that generate the solution in a single shot³. As a way
74 to mitigate such difficulties, the *constructive* (e.g., [49; 70; 38; 40; 36]) methods generate solutions
75 one step at a time in an autoregressive fashion, akin to language models [13; 68; 50]. In RL4CO we
76 focus primarily on benchmarking autoregressive approaches for the above reasons.

³Also known as non-autoregressive approaches (NAR) [21; 31; 39; 66]. Imposing the feasibility of NAR-
generated solutions is also not straightforward, especially for CO problems with complicated constraints.

77 **Solving Combinatorial Optimization with Autoregressive Sequence Generation** Autoregres-
 78 sive (or *constructive*) methods assume the autoregressive solution construction schemes, which de-
 79 cide the next “action” based on the current (partial) solution, and repeat this until the solver generates
 80 the complete solution (e.g., in TSP, the next action is deciding on a city to visit). Formally speaking,

$$\pi(\mathbf{a}|\mathbf{x}) \triangleq \prod_{t=1}^{T-1} \pi(a_t|a_{t-1}, \dots, a_1, \mathbf{x}), \quad (1)$$

81 where $\mathbf{a} = (a_1, \dots, a_T)$, T is the solution construction steps, is a feasible (and potentially optimal)
 82 solution to CO problems, \mathbf{x} is the problem description of CO, π is a (stochastic) solver that maps \mathbf{x}
 83 to a solution \mathbf{a} . For example, for a 2D TSP with N cities, $\mathbf{x} = \{(x_i, y_i)\}_{i=1}^N$, where (x_i, y_i) is the
 84 coordinates of i th city v_i , a solution $\mathbf{a} = (v_1, v_2, \dots, v_N)$.

85 **Training NCO Solvers via Reinforcement Learning** The solver π_θ parameterized with the par-
 86 ameters θ can be trained with supervised learning (SL) or RL schemes. In this work, we focus on
 87 RL-based solvers as they can be trained without relying on the optimal (or high-quality) solutions
 88 Under the RL formalism, the training problem of NCOs becomes as follows:

$$\theta^* = \operatorname{argmax}_{\theta} \left[\mathbb{E}_{\mathbf{x} \sim P(\mathbf{x})} \left[\mathbb{E}_{\mathbf{a} \sim \pi_\theta(\mathbf{a}|\mathbf{x})} R(\mathbf{a}, \mathbf{x}) \right] \right], \quad (2)$$

89 where $P(\mathbf{x})$ is problem distribution, $R(\mathbf{a}, \mathbf{x})$ is reward (i.e., the negative cost) of \mathbf{a} given \mathbf{x} .

90 To solve Eq. (2) via gradient-based optimization method, calculating the gradient of the objective
 91 function w.r.t. θ is required. However, due to the discrete nature of the CO, the computation of
 92 the gradient is not straightforward and often requires certain levels of approximation. Even though
 93 few researchers show breakthroughs for solving Eq. (2) with gradient-based optimization, they are
 94 restricted to some relatively simpler cases of CO problems [58; 60; 72]. Instead, it is common to
 95 rely on RL-formalism to solve Eq. (2). In theory, value-based methods [33] and policy gradient
 96 methods [38; 40; 36; 53], and also actor-critic methods [52; 75] are applicable to solve Eq. (2).
 97 However, in practice, it is shown that the policy gradient methods (e.g., REINFORCE [73] with
 98 proper baselines), generally outperform the value-based methods [38] in NCO.

99 **General Structure of Autoregressive Policies** The autoregressive NCO solver (i.e., policy) *en-*
 100 *codes* the given problem \mathbf{x} and auto-regressively *decodes* the solution. This can be seen as a pro-
 101 cessing input problem with the encoder and planning (i.e., computing a complete solution) with the
 102 decoder. To maximize the solution-finding speed, a common design of the decoder is to fuse the
 103 RL environment (e.g., TSP solution construction schemes that update the partial solutions and con-
 104 straints of CO as well) into the decoder. This aspect of NCO policy is distinctive from the other RL
 105 tasks, which maintains the environment separately from the policy. As a result, most competitive au-
 106 toregressive NCO solver implementations show significant coupling with network architecture and
 107 targeting CO problems. This can hinder the reusability of NCO solver implementation to the new
 108 types of CO problems. Furthermore, this design choice introduces difficulties for the fairer compar-
 109 ison among the trained solvers, especially related to the effect of encoder/decoder architectures and
 110 training/evaluation data usage on the solver’s solution qualities.

111 3 RL4CO

112 In this paper, we present RL4CO, an extensive reinforcement learning (RL) for Combinatorial Op-
 113 timization (CO) benchmark. RL4CO aims to provide a *modular*, *flexible*, and *unified* code base that
 114 addresses the challenges of autoregressive policy training/evaluation for NCO (discussed in Section
 115 2) and performs extensive benchmarking capabilities on various settings.

116 3.1 Unified and Modular Implementation

117 As shown in Fig. 3.1, RL4CO decouples the major components of the autoregressive NCO solvers
 118 and its training routine while prioritizing reusability. We consider the five major components, which
 119 are explained in the following paragraphs.

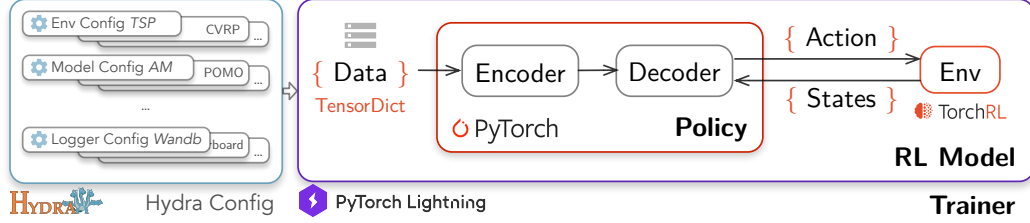


Figure 3.1: An overview of RL4CO. Our goal is to provide a unified framework for RL-based CO algorithms, and to facilitate reproducible research in this field, decoupling the science from the engineering.

120 **Policy** This module is responsible for constructing solutions for CO problems autoregressively.
 121 Our initial investigation into various autoregressive NCO solvers, such as AM, POMO, Sym-NCO,
 122 across CO problems like Traveling TSP, Capacitated Vehicle Routing Problem (CVRP), Orienteer-
 123 ing Problem (OP), Prize-collecting TSP (PCTSP), among others, has revealed a common structural
 124 pattern. The policy network π_θ follows an architecture that combines an encoder f_θ and a decoder
 125 g_θ as follows:

$$\pi_\theta(\mathbf{a}|\mathbf{x}) \triangleq g_\theta(f_\theta(\mathbf{x})) \quad (3)$$

126 Upon analyzing encoder-decoder architectures, we have identified components that hinder the en-
 127 capsulation of the policy from the environment. To achieve greater modularity, RL4CO modu-
 128 larizes such components in the form of *embeddings*: `InitEmbedding`, `ContextEmbedding` and
 129 `DynamicEmbedding`⁴.

130 The encoder’s primary task is to encode input \mathbf{x} into a hidden embedding \mathbf{h} . The structure of f_θ
 131 comprises two trainable modules: the `InitEmbedding` and encoder blocks. The `InitEmbedding`
 132 module typically transforms problem features into the latent space and problem-specific compared
 133 to the encoder blocks, which often involve plain multi-head attention (MHA):

$$\mathbf{h} = f_\theta(\mathbf{x}) \triangleq \text{EncoderBlocks}(\text{InitEmbedding}(\mathbf{x})) \quad (4)$$

134 The decoder autoregressively constructs the solution based on the encoder output \mathbf{h} . Solution de-
 135 coding involves iterative steps until a complete solution is constructed:

$$q_t = \text{ContextEmbedding}(\mathbf{h}, a_{t-1:0}), \quad (5)$$

$$\bar{q}_t = \text{MHA}(q_t, W_k^g \mathbf{h}, W_v^g \mathbf{h}), \quad (6)$$

$$\pi(a_t) = \text{MaskedSoftmax}(\bar{q}_t \cdot W_v \mathbf{h}, M_t), \quad (7)$$

136 where the `ContextEmbedding` is tailored to the specific problem environment, q_t and \bar{q}_t represent
 137 the query and attended query (also referred to as glimpse in Mnih et al. [45]) at the t -th decoding
 138 step, W_k^g , W_v^g and W_v are trainable linear projections computing keys and values from \mathbf{h} , and M_t
 139 denotes the action mask, which is provided by the environment to ensure solution feasibility. It is
 140 noteworthy that we also modularize the `DynamicEmbedding`, which dynamically updates the keys
 141 and values of MHA and Softmax during decoding. This approach is often used in dynamic routing
 142 settings, such as split delivery VRP. For the details, please refer to [Appendix A.4](#).

143 From [Eqs. \(4\) and \(5\)](#), it is evident that creating embeddings demands problem-specific handling,
 144 often trigger coherence between the policy and CO problems. In RL4CO, we offer pre-coded envi-
 145 ronment embeddings investigated from NCO literature [35; 38; 41] and, more importantly, allow a
 146 drop-in replacement of pre-coded embedding modules to user-defined embedding modules to attain
 147 higher modularity. Furthermore, we accommodate various decoding schemes (which will be further
 148 discussed in § 4) proposed from milestone papers [38; 40; 36] into a unified decoder implementation
 149 so that those schemes can be applied to the different model, such as applying greedy multi-starts to
 150 the Attention Model from Kool et al. [38].

151 **Environment** This module fully specifies the problem, updates the problem construction steps
 152 based on the input action and provides the result of updates (e.g., action masks) to the policy

⁴Also available at: https://rl4co.readthedocs.io/en/latest/_content/api/models/env_embeddings.html

153 module. When implementing the environment, we focus on parallel execution of rollouts (i.e.,
154 problem-solving) while maintaining *statelessness* in updating every step of solution decoding. These
155 features are essential for ensuring the reproducibility of NCO and supporting "look-back" decoding
156 schemes such as Monte-Carlo Tree Search. Our environment designs and implementations are flex-
157 ible enough to accommodate various types of NCO solvers that generate a single action a_t at each
158 decision-making step [3; 33; 52; 53; 75]. Additionally, our framework is extensible beyond routing
159 problems. We investigate the use of RL4CO for electrical design automation in Appendix B.

160 Our environment implementation is based on TorchRL [10], an open-source RL library for PyTorch
161 [54], which aims at high modularity and good runtime performance, especially on GPUs. This de-
162 sign choice makes the Environment implementation standalone, even outside of RL4CO, and
163 consistently empowered by a community-supporting library – TorchRL. Moreover, we employ
164 TensorDicts [46] to move around data which allows for further flexibility.

165 **RL Algorithm** This module defines the routine that takes the Policy, Environment, and prob-
166 lem instances and computes the gradients of the policy (and possibly the critic for actor-critic meth-
167 ods). We intentionally decouple the routines for gradient computations and parameter updates to
168 support modern training practices, which will be explained in the next paragraph.

169 **Trainer** Training a single NCO model is typically computationally demanding, especially since
170 most CO problems are NP-hard. Therefore, implementing a modernized training routine becomes
171 crucial. To this end, we implement the Trainer using Lightning [18], which seamlessly sup-
172 ports features of modern training pipelines, including logging, checkpoint management, automatic
173 mixed-precision training, various hardware acceleration supports (e.g., CPU, GPU, TPU, and Apple
174 Silicon), multi-GPU support, and even multi-machine expansion. We have found that using mixed-
175 precision training significantly decreases training time without sacrificing NCO solver quality and
176 enables us to leverage recent routines such as FlashAttention [16; 15].

177 **Configuration Management** Optionally, but usefully, we adopt Hydra [74], an open-source
178 Python framework that enables hierarchical config management. It promotes modularity, scala-
179 bility, and reproducibility, making it easier to manage complex configurations and experiments with
180 different settings and maintain consistency across different environments.

181 3.2 Availability and Future Support

182 RL4CO can be installed through PyPI [1]⁵ and we adhere to continuous integration, deployment,
183 and testing to ensure reproducibility and accessibility.⁶

```
184 1 $ pip install rl4co
```

Listing 1: Installation of RL4CO with PyPI

187 Our goal is to provide long-term support for RL4CO. It is actively maintained and will continue to
188 update to accommodate new features and contributions from the community. Ultimately, our aim
189 is to make RL4CO the to-go library in the RL for CO research area that provides encompassing,
190 accessible, and extensive boilerplate code.

191 4 Benchmark Experiments

192 Our focus is to benchmark the NCO solvers under controlled settings, aiming to compare all bench-
193 marked methods as closely as possible in terms of network architectures and the number of training
194 samples consumed.

⁵Listed at <https://pypi.org/project/rl4co/>

⁶Documentation is also available on ReadTheDocs: <https://rl4co.readthedocs.io/en/latest/>

Table 4.1: In-domain benchmark results. Gurobi † [22] results are reproduced from [38]. As the non-learned heuristic baselines, we report the results of LKH3 [23] and algorithm-specific methods. For TSP, we used Concorde [48] as the classical method baseline. For CVRP, we used HGS [69] as the classical method baseline. The gaps are measured w.r.t. the best classical heuristic methods.

Method	TSP ($N = 20$)			TSP ($N = 50$)			CVRP ($N = 20$)			CVRP ($N = 50$)		
	Cost ↓	Gap	Time	Cost ↓	Gap	Time	Cost ↓	Gap	Time	Cost ↓	Gap	Time
<i>Gurobi</i> †	3.84	–	7s	5.70	–	2m	6.10	–	–	–	–	–
<i>Concorde</i>	3.84	0.00%	1m	5.70	0.00%	2m	N/A					
<i>HGS</i>	N/A						6.13	0.00%	4h	10.37	0.00%	10h
<i>LKH3</i>	3.84	0.00%	15s	5.70	0.00%	(<5m)	6.14	0.00%	5h	10.38	0.00%	12h
<i>Greedy One Shot Evaluation</i>												
AM-critic	3.86	0.64%	(<1s)	5.83	2.22%	(<1s)	6.46	5.00%	(<1s)	11.16	7.09%	(<1s)
AM	3.84	0.19%	(<1s)	5.78	1.41%	(<1s)	6.39	3.92%	(<1s)	10.95	5.30%	(<1s)
POMO	3.84	0.18%	(<1s)	5.75	0.89%	(<1s)	6.33	3.00%	(<1s)	10.80	3.99%	(1s)
Sym-NCO	3.84	0.05%	(<1s)	5.72	0.47%	(<1s)	6.30	2.58%	(<1s)	10.87	4.61%	(1s)
AM-XL	3.84	0.07%	(<1s)	5.73	0.54%	(<1s)	6.31	2.81%	(<1s)	10.84	4.31%	(1s)
<i>Sampling with width $M = 1280$</i>												
AM-critic	3.84	0.15%	20s	5.74	0.72%	40s	6.26	2.08%	24s	10.70	3.07%	1m24s
AM	3.84	0.04%	20s	5.72	0.40%	40s	6.24	1.78%	24s	10.60	2.22%	1m24s
POMO	3.84	0.02%	36s	5.71	0.18%	1m	6.20	1.06%	40s	10.54	1.64%	2m3s
Sym-NCO	3.84	0.01%	36s	5.70	0.14%	1m	6.22	1.44%	40s	10.58	2.03%	2m3s
AM-XL	3.84	0.02%	36s	5.71	0.17%	1m	6.22	1.46%	40s	10.57	1.91%	2m3s
<i>Greedy Multistart (N)</i>												
AM-critic	3.85	0.36%	(<1s)	5.80	1.81%	2s	6.33	3.04%	3s	10.90	4.86%	6s
AM	3.84	0.12%	(<1s)	5.77	1.21%	2s	6.28	2.27%	3s	10.73	3.39%	6s
POMO	3.84	0.05%	(<1s)	5.71	0.29%	3s	6.21	1.27%	4s	10.58	2.04%	8s
Sym-NCO	3.84	0.03%	(<1s)	5.72	0.36%	3s	6.22	1.48%	4s	10.71	3.17%	8s
AM-XL	3.84	0.05%	(<1s)	5.72	0.42%	3s	6.22	1.38%	4s	10.68	2.88%	8s
<i>Greedy with Augmentation (1280)</i>												
AM-critic	3.84	0.01%	20s	5.71	0.18%	40s	6.22	1.35%	24s	10.63	2.49%	1m24s
AM	3.84	0.00%	20s	5.70	0.07%	40s	6.20	1.07%	24s	10.53	1.56%	1m24s
POMO	3.84	0.00%	36s	5.70	0.06%	1m	6.18	0.84%	45s	10.55	1.72%	2m30s
Sym-NCO	3.84	0.00%	36s	5.70	0.01%	1m	6.17	0.71%	45s	10.53	1.54%	2m30s
AM-XL	3.84	0.00%	36s	5.70	0.01%	1m	6.17	0.68%	45s	10.52	1.47%	2m30s
<i>Greedy Multistart with Augmentation ($N \times 16$)</i>												
AM-critic	3.84	0.01%	9s	5.72	0.41%	32s	6.20	1.12%	48s	10.67	2.81%	1m
AM	3.84	0.00%	9s	5.71	0.21%	32s	6.18	0.78%	48s	10.55	1.73%	1m
POMO	3.84	0.00%	13s	5.70	0.05%	48s	6.16	0.50%	1m	10.48	1.11%	2m
Sym-NCO	3.84	0.00%	13s	5.70	0.03%	48s	6.17	0.61%	1m	10.54	1.63%	2m
AM-XL	3.84	0.00%	13s	5.70	0.04%	48s	6.16	0.44%	1m	10.53	1.50%	2m

195 **TL; DR** Here is a summary of the benchmark results.

- 196 • AM [38], with minor encoder modifications and trained with a sufficient number of samples,
197 can at times outperform or closely match state-of-the-art (SOTA) methods such as POMO and
198 Sym-NCO for TSP and CVRP with 20 and 50 nodes. (See § 4.1)
- 199 • The choice of decoding schemes has a significant impact on the solution quality of NCO solvers.
200 We introduce a simple-yet-effective decoding scheme based on greedy augmentations that sig-
201 nificantly enhances the solution quality of the trained solver. (See § 4.1)
- 202 • We find that in-distribution performance trends do not always match with out-of-distribution
203 ones when testing with different problem sizes. (See § 4.2)
- 204 • When the number of samples is limited, the ranking of baseline methods can significantly
205 change. Actor-critic methods can be a good choice in data-constrained applications. (See § 4.3)
- 206 • We find that in-distribution results may not easily determine the downstream performance of
207 pre-trained models when search methods are used, and models that perform worse in-distribution
208 may perform better during adaptation. (See § 4.4)

209 **Benchmarked Solvers** We evaluate the following NCO solvers:

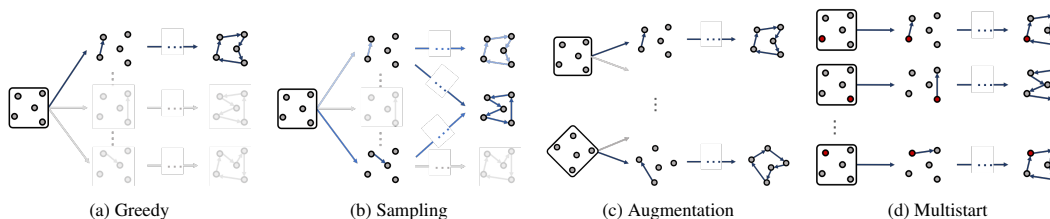


Figure 4.1: Decoding schemes of the autoregressive NCO solvers evaluated in this paper.

- AM [38] employs the multi-head attention (MHA) encoder and single-head attention decoder trained using REINFORCE and the rollout baseline.
- AM-Critic evaluates the baseline using the learned critic.
- POMO [40] is an extension of AM that employs the shared baseline instead of the rollout baseline.
- Sym-NCO [36] introduces a symmetric baseline to train the AM instead of the rollout baseline.
- AM-XL is AM that adopts POMO-style MHA encoder, using six MHA layers and InstanceNorm instead of BatchNorm. We train AM-XL on the same number of samples as POMO.

For all benchmarked solvers, we schedule the learning rate with `MultiStepLinear`, which seems to have a non-negligible effect on the performances of NCO solvers - for instance, compared to the original AM implementation and with the same hyperparameters, we can consistently improve performance, i.e. greedy one-shot evaluation on TSP50 from 5.80 to 5.78 and on CVRP50 from 10.98 to 10.95. In addition to the NCO solvers, we compare them to SOTA classical solvers that specialize in solving specific types of CO problems.

Decoding Schemes The solution quality of NCO solvers often shows large variations in performances to the different decoding schemes, even though using the same NCO solvers. Regarding that, we evaluate the trained solvers using five schemes:

- Greedy elects the highest probabilities at each decoding step.
- Sampling concurrently samples N solutions using a trained stochastic policy.
- Multistart Greedy, inspired by POMO, decodes from the first given nodes and considers the best results from N cases starting at N different cities. For example, in TSP with N nodes, a single problem involves starting from N different cities.
- Augmentation selects the best greedy solutions from randomly augmented problems (e.g., random rotation and flipping) during evaluation.
- Multistart Greedy + Augmentation combines the Multistart Greedy with Augmentation.

We emphasize that our work introduces the new greedy Symmetric Augmentation during evaluation, a simple-yet-effective scheme. POMO utilized the ‘x8 augmentation’ through the dihedral group of order 8. However, we found that generalized symmetric augmentations - even without multistarts - as in Kim et al. [36] can perform better than other decoding schemes. For a visual explanation of the decoding scheme, please refer to Fig. 4.1.

4.1 In-distribution Benchmark

We first measure the performances of NCO solvers on the datasets on which they are trained on. The results are summarized in Table 4.1. We first observe that, counter to the commonly known trends that $AM < POMO < Sym-NCO$, the trend can change to the selection of decoding schemes. Especially when the solver decodes the solutions with Augmentation or Greedy Multistart + Augmentation, the performance differences among the benchmarked solvers on TSP20/50, CVRP20/50 become insignificant. That implies we can improve the solution qualities by increasing the computational budget. These observations lead us to the requirements for an in-depth investigation of the sampling methods and their efficiency.

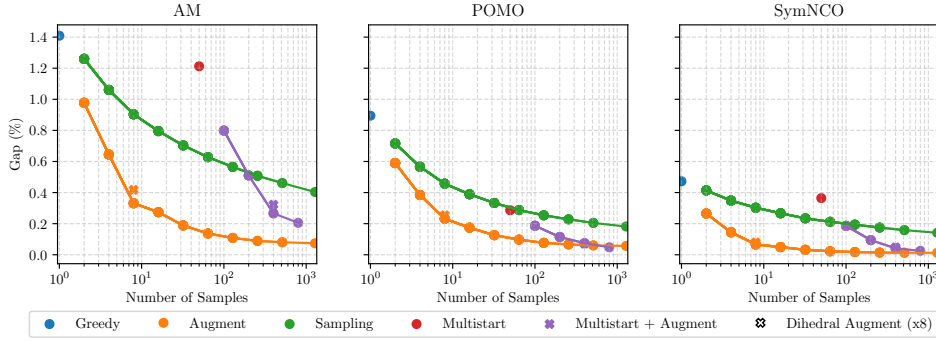


Figure 4.2: Pareto front of decoding schemes vs. number of samples on TSP50

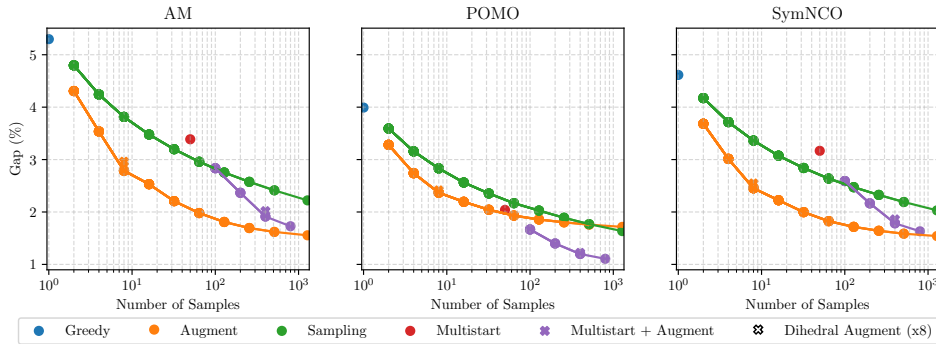


Figure 4.3: Pareto front of decoding schemes vs. number of samples on CVRP50

248 **More Sampling, which Decoding Scheme?** Based on our previous findings, we anticipate that by
 249 investing more computational resources (i.e., increasing the number of samples), the trained NCO
 250 solver can discover improved solutions. In this investigation, we examine the performance gains
 251 achieved with varying numbers of samples on the TSP50 dataset. As shown in Fig. 4.2, all solvers
 252 demonstrate that the Augmentation decoding scheme achieves the Pareto front with limited sam-
 253 ples and, notably, generally outperforms other decoding schemes. We observed a similar tendency
 254 in CVRP50 (see Fig. 4.3). Additional results on OP and PCTSP are available in Appendix E.

255 4.2 Out-of-distribution Benchmark

256 In this section, we evaluate the out-of-distribution performance of the NCO solvers by measuring the
 257 optimality gap compared to the best-known tractable solver. The evaluation results are visualized in
 258 § 4.2. Contrary to the in-distribution results, we find that NCO solvers with sophisticated baselines
 259 (i.e., POMO and Sym-NCO) tend to exhibit worse generalization when the problem size changes,
 260 either for solving smaller or larger instances. This can be seen as an indication of "overfitting" to the
 261 training sizes. On the other hand, the variant of AM shows relatively better generalization results
 262 overall. We also evaluate the solvers in two canonical public benchmark instances (TSPLib and
 263 CVRPLib) in Appendix F, which exhibit both variations in the number of nodes as well as their
 264 distributions and find a similar trend.

265 4.3 Sample Efficiency Benchmark

266 We evaluate the NCO solvers based on the number of training samples (i.e., the number of reward
 267 evaluations). As shown in Fig. 4.5, we found that actor-critic methods (e.g., AM trained with PPO
 268 detailed in Appendix D.7 or AM Critic) can exhibit efficacy in scenarios with limited training sam-
 269 ples, as demonstrated by the TSP50/100 results in Fig. 4.5. This observation suggests that NCO
 270 solvers with control over the number of samples may exhibit a different trend from the commonly
 271 recognized trends. In the extension of this viewpoint, we conducted additional benchmarks in a
 272 different problem domain: electrical design automation (EDA) where reward evaluation is resource-

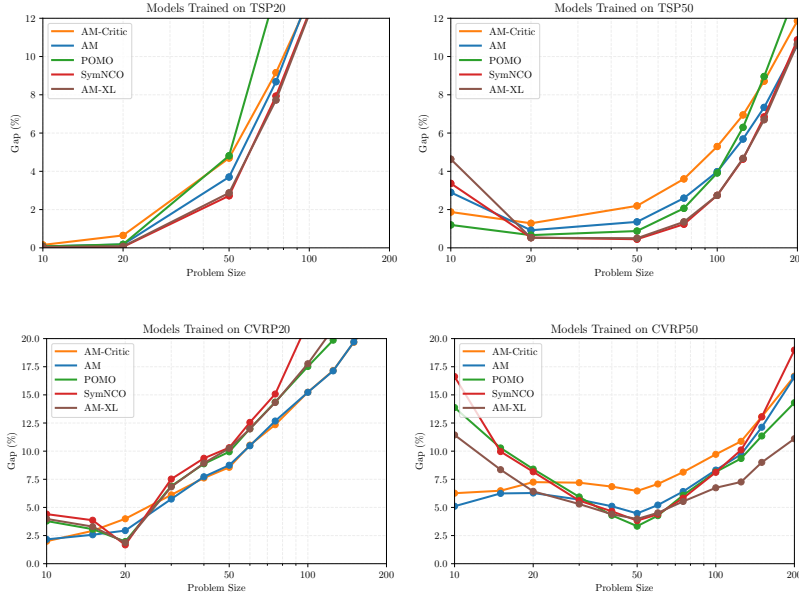


Figure 4.4: Out-of-distribution generalization results.

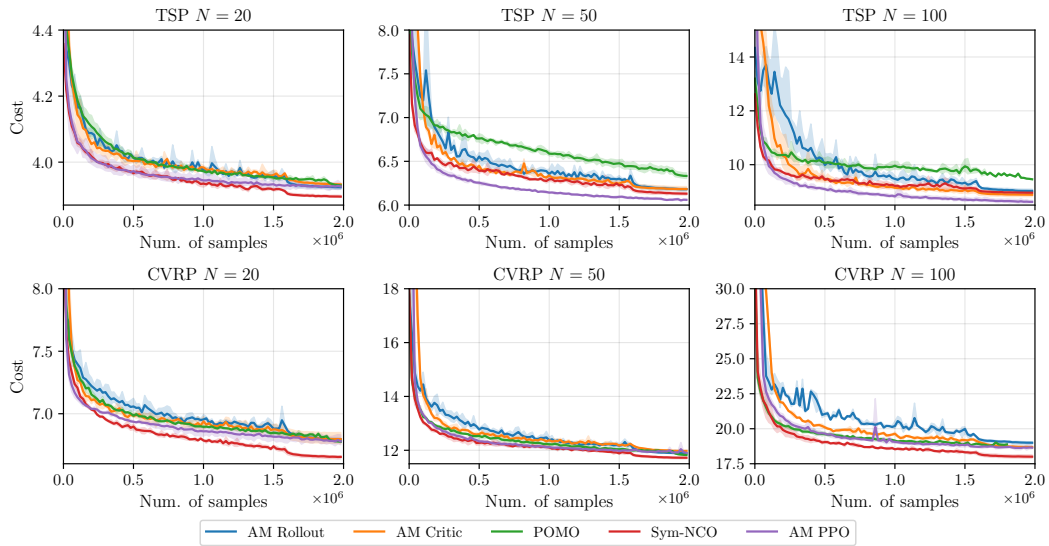


Figure 4.5: Validation cost over the number of training samples (i.e., number of reward evaluations).

273 intensive, due to the necessity of electrical simulations. Therefore, sample efficiency becomes even
 274 more critical. For more details, please refer to [Appendix B](#).

275 4.4 Search Methods Benchmark

276 One viable and prominent approach of NCO that mitigates distributional shift (e.g., the size of
 277 problems) is the (post) search methods which involve training (a part of) a pre-trained NCO solver
 278 to adapt to CO instances of interest.

279 **Benchmarked Search Methods** We evaluate the following search methods:

- 280 • Active Search (AS) from Bello et al. [6] finetunes a pre-trained model on the searched
 281 instances by adapting all the policy parameters.
- 282 • Efficient Active Search (EAS) from Hottung et al. [25] finetunes a subset of parameters (i.e.,
 283 embeddings or new layers) and adds an imitation learning loss to improve convergence.

Table 4.2: Search Methods Benchmark results of models pre-trained on 50 nodes. We apply the search methods with default parameters from the literature. *Classic* refers to Concorde [17] for TSP and LKH3 [23] for CVRP. OOM denotes "Out of Memory", which occurred with AS on large-scale instances.

Type	Metric	TSP						CVRP					
		POMO			Sym-NCO			POMO			Sym-NCO		
		200	500	1000	200	500	1000	200	500	1000	200	500	1000
<i>Classic</i>	Cost	10.17	16.54	23.13	10.72	16.54	23.13	27.95	63.45	120.47	27.95	63.45	120.47
<i>Zero-shot</i>	Cost	13.15	29.96	58.01	13.30	29.42	56.47	29.16	92.30	141.76	32.75	86.82	190.69
	Gap[%]	29.30	81.14	150.80	24.07	77.87	144.14	4.33	45.47	17.67	17.17	36.83	58.29
	Time[s]	2.52	11.87	96.30	2.70	13.19	104.91	1.94	15.03	250.71	2.93	15.86	150.69
AS	Cost	11.16	20.03	OOM	11.92	22.41	OOM	28.12	63.98	OOM	28.51	66.49	OOM
	Gap[%]	4.13	21.12	OOM	11.21	35.48	OOM	0.60	0.83	OOM	2.00	4.79	OOM
	Time[s]	7504	10070	OOM	7917	10020	OOM	8860	21305	OOM	9679	24087	OOM
EAS	Cost	11.10	20.94	35.36	11.65	22.80	38.77	28.10	64.74	125.54	29.25	70.15	140.97
	Gap[%]	3.55	26.64	52.89	8.68	37.86	67.63	0.52	2.04	4.21	4.66	10.57	17.02
	Time[s]	348	1562	13661	376	1589	14532	432	1972	20650	460	2051	17640

284 **Results** We extend RL4CO and apply AS and EAS to POMO and Sym-NCO pre-trained on TSP
 285 and CVRP with 50 nodes from § 4.1 to solve larger instances having $N \in [200, 500, 1000]$ nodes.
 286 As shown in Table 4.2, solvers with search methods improve the solution quality. However, POMO
 287 generally shows better improvements over Sym-NCO. This may again imply the "overfitting" of
 288 sophisticated baselines that can perform better in-training but eventually worse in downstream tasks.

289 5 Discussion

290 5.1 Future Directions in RL4CO

291 The utilization of symmetries in learning, such as by POMO and Sym-NCO, has its limitations in
 292 sample efficiency and generalizability, but recent studies like Kim et al. [34] offer promising results
 293 by exploring symmetries without reward simulation. There is also a trend toward few-shot learning,
 294 where models adapt rapidly to tasks and scales; yet, the transition from tasks like TSP to CVRP still
 295 requires investigation [43; 65]. Meanwhile, as AM’s neural architecture poses scalability issues,
 296 leveraging architectures such as Hyena [59] that scale sub-quadratically might be key. Furthermore,
 297 the emergence of foundation models akin to LLMs, with a focus on encoding continuous features
 298 and applying environment-specific constraints, can reshape the landscape of NCO [68; 50]. Efficient
 299 finetuning methods could also be pivotal for optimizing performance under constraints [26; 67].

300 5.2 Limitations

301 We identify some limitations with our current benchmark. In terms of benchmarking, we majorly
 302 focus on training the solvers on relatively smaller sizes, due to our limited computational budgets.
 303 Another limitation is the main focus on routing problems, even if RL4CO can be easily extended
 304 for handling different classes of CO problems, such as scheduling problems. Moreover, we did
 305 not benchmark shifts in data distributions for the time being (except for the real-world instances of
 306 TSPLib and CVRPLib), which could lead to new insights. In future works, we plan to implement
 307 new CO problems that stretch beyond the routing and tackle even larger instances, also owing to the
 308 capability of RL4CO library.

309 5.3 Conclusion

310 This paper introduces RL4CO, a *modular, flexible, and unified* software library for Reinforcement
 311 Learning (RL) for Combinatorial Optimization (CO). Our benchmark library aims at filling the gap
 312 in a unified implementation for the NCO area by utilizing several best practices with the goal provide
 313 researchers and practitioners with a flexible starting point for NCO research. With RL4CO, we
 314 rigorously benchmarked various NCO solvers in the measures of in-distribution, out-of-distribution,
 315 sample-efficiency, and search methods performances. Our findings show that a comparison of NCO
 316 solvers across different metrics and tasks is fundamental, as state-of-the-art approaches may in fact
 317 perform worse than predecessors under these metrics. We hope that our benchmark library will
 318 inspire NCO researchers to explore new avenues and drive advancements in this field.

319 Acknowledgements

320 We want to express our gratitude towards all reviewers and people in the community who have
321 contributed - and those who will - to RL4CO. A special thanks goes to the TorchRL team for helping
322 us in solving issues and improving the library. This work was supported by a grant of the KAIST-KT
323 joint research project through AI2XL Laboratory, Institute of Convergence Technology, funded by
324 KT [Project No. G01210696, Development of Multi-Agent Reinforcement Learning Algorithm for
325 Efficient Operation of Complex Distributed Systems].

326 Checklist

- 327 1. For all authors...
 - 328 (a) Do the main claims made in the abstract and introduction accurately reflect the paper’s
329 contributions and scope? [Yes]
 - 330 (b) Did you describe the limitations of your work? [Yes] See ??
 - 331 (c) Did you discuss any potential negative societal impacts of your work? [N/A] Our
332 work involves optimization problems, such as routing problems, with no clear negative
333 societal impact.
 - 334 (d) Have you read the ethics review guidelines and ensured that your paper conforms to
335 them? [Yes]
- 336 2. If you are including theoretical results...
 - 337 (a) Did you state the full set of assumptions of all theoretical results? [N/A]
 - 338 (b) Did you include complete proofs of all theoretical results? [N/A]
- 339 3. If you ran experiments (e.g. for benchmarks)...
 - 340 (a) Did you include the code, data, and instructions needed to reproduce the main experi-
341 mental results (either in the supplemental material or as a URL)? [Yes] We focus on
342 the reproducibility of the results. As a part of such efforts, we share all the details of
343 code, data, and instructions for reproducing the results in a form of a configuration file
344 in our code repository.
 - 345 (b) Did you specify all the training details (e.g., data splits, hyperparameters, how they
346 were chosen)? [Yes] As similar to the previous question, we leave and share all
347 training details as a configuration file.
 - 348 (c) Did you report error bars (e.g., with respect to the random seed after running experi-
349 ments multiple times)? [Yes] We note that, as common practice in the field, we did
350 not report multiple runs for the main tables as algorithms can take more than one day
351 each to train. However, for experiments limited in the number of samples, such as for
352 the sample efficiency experiments and the mDPP benchmarking, we reported multiple
353 runs with different random seeds, where we demonstrated the robustness of different
354 runs to random seeds.
 - 355 (d) Did you include the total amount of compute and the type of resources used (e.g., type
356 of GPUs, internal cluster, or cloud provider)? [Yes] See [Appendix D.1](#)
- 357 4. If you are using existing assets (e.g., code, data, models) or curating/releasing new assets...
 - 358 (a) If your work uses existing assets, did you cite the creators? [Yes] We based our im-
359 plementation of baseline models on the original code - although with several modifi-
360 cations - and included proper citations and credits to the authors, as well as references
361 to existing software packages.
 - 362 (b) Did you mention the license of the assets? [Yes] See [Appendix A.2](#)
 - 363 (c) Did you include any new assets either in the supplemental material or as a URL?
364 [Yes] Aside from the software library link, we included automatic download to the
365 PDN data for the mDPP benchmarking with the link available in the library.

- 366 (d) Did you discuss whether and how consent was obtained from people whose data
 367 you’re using/curating? [N/A] Our library is based on local data generation. The
 368 data we use (PDN board, TSPLib, CVRPLib) is publicly available online and open
 369 source.
- 370 (e) Did you discuss whether the data you are using/curating contains personally identifi-
 371 able information or offensive content? [N/A] We do not include any offensive content;
 372 information is personally identifiable but thanks to the single-blind review process.
- 373 5. If you used crowdsourcing or conducted research with human subjects...
- 374 (a) Did you include the full text of instructions given to participants and screenshots, if
 375 applicable? [N/A]
- 376 (b) Did you describe any potential participant risks, with links to Institutional Review
 377 Board (IRB) approvals, if applicable? [N/A]
- 378 (c) Did you include the estimated hourly wage paid to participants and the total amount
 379 spent on participant compensation? [N/A]

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