
000 SHE-LoRA: SELECTIVE HOMOMORPHIC ENCRYP- 001 002 TION FOR FEDERATED TUNING WITH HETEROGENEOUS 003 004 LoRA

005
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007 Paper under double-blind review
008

009 ABSTRACT 010

011 Federated fine-tuning is critical for improving the performance of large language
012 models (LLMs) in handling domain-specific tasks while keeping training data
013 decentralized and private. However, prior work has shown that clients' private data
014 can actually be recovered via gradient inversion attacks. Existing privacy preserva-
015 tion techniques against such attacks typically entail performance degradation and
016 high costs, making them ill-suited for clients with heterogeneous data distributions
017 and device capabilities. In this paper, we propose SHE-LoRA, which integrates
018 selective homomorphic encryption (SHE) and low-rank adaptation (LoRA) to en-
019 able efficient and privacy-preserving federated tuning of LLMs in cross-device
020 environments. Based on model parameter sensitivity assessment, heterogeneous
021 clients adaptively negotiate and select a subset of model parameters for homo-
022 morphic encryption. To ensure accurate model aggregation, we design a column-
023 aware secure aggregation method and customized reparameterization techniques to
024 align the aggregation results with the heterogeneous device capabilities of clients.
025 Extensive experiments demonstrate that SHE-LoRA maintains performance com-
026 parable to non-private baselines, achieves strong resistance to state-of-the-art
027 attacks, and significantly reduces communication overhead by 99.71% and en-
028 cryption time by 99.87%, compared to HE baselines. Our code is accessible at
029 <https://anonymous.4open.science/r/SHE-LoRA>.

030 1 INTRODUCTION 031

032 Large language models (LLMs) have excelled in various tasks, but their deployment in domain-
033 specific applications (e.g., healthcare, finance) often requires private, user-generated data (Durante
034 et al., 2024; Huang et al., 2024). However, stringent privacy preservation regulations like GDPR
035 (Voigt & Von dem Bussche, 2017) pose significant barriers to centralized fine-tuning on such data.
036 To address this, federated learning (FL) emerged as a promising solution by enabling decentralized
037 parameter-efficient fine-tuning (PEFT) of LLMs without exposing raw data (Zhang et al., 2024).

038 Among various PEFT techniques, Low-Rank Adaptation (LoRA) stands out due to its high efficiency
039 and model quality. It reparameterizes the weight matrix $\mathbf{W} \in \mathbb{R}^{m \times n}$ as $\mathbf{W} = \mathbf{W}_0 + \Delta\mathbf{W} =$
040 $\mathbf{W}_0 + \mathbf{B}\mathbf{A}$, where $\mathbf{W}_0 \in \mathbb{R}^{m \times n}$ represents the frozen pre-trained parameters, and $\mathbf{B} \in \mathbb{R}^{m \times r}$ and
041 $\mathbf{A} \in \mathbb{R}^{r \times n}$ are the two low-rank adapter matrices to be learned. Given that the rank $r \ll \min(m, n)$,
042 LoRA significantly reduces both computation and communication costs in federated PEFT. However,
043 recent works (Petrov et al., 2024; Balunovic et al., 2022) have shown that the parameters or gradients
044 transmitted during federated PEFT can be exploited via *inversion attacks* to reconstruct private
045 training data, highlighting the need for stronger privacy protection in federated PEFT with LoRA.

046 Many privacy-preserving techniques have been proposed to mitigate privacy leakage risks in FL,
047 including differential privacy (DP) (Sun et al., 2024c; Yu et al., 2022; Zhu et al., 2025), secure
048 multi-party computation (MPC) (Mugunthan et al., 2019; Kanagavelu et al., 2020; Zheng et al.,
049 2024), and homomorphic encryption (HE) (Han & Yan, 2023; Jin et al., 2023; Hu & Li, 2024)). DP
050 ensures formal privacy guarantees by perturbing data or model updates with random noise. However,
051 in LoRA-based settings that involve the multiplication of A and B, this noise becomes amplified
052 through the multiplication, often hindering convergence and degrading model performance (Sun
053 et al., 2024c). In contrast, cryptographic approaches such as MPC and HE can achieve higher
accuracy. MPC-based secure aggregation employs techniques like garbled circuits and secret sharing
to securely compute PEFT updates. Nevertheless, it often requires intricately designed computation
and synchronization protocols, making it less practical for FL with heterogeneous data and device

054 capabilities (Kairouz et al., 2021; Li et al., 2020). Selective HE (SHE) (Han & Yan, 2023; Jin et al.,
055 2023; Hu & Li, 2024) offers a compelling alternative by encrypting only sensitive parameters and
056 allowing computation over ciphertexts, delivering strong privacy guarantees with low HE costs and
057 preserving accuracy for privacy-preserving federated PEFT.

058 However, existing SHE methods struggle to balance privacy and efficiency in cross-device federated
059 PEFT with LoRA, particularly under Non-IID (Non-Independently Identically Distributed) data and
060 heterogeneous device capabilities. As discussed in Section 2.4, two observations highlight these
061 challenges: 1) LoRA matrix multiplication makes $\Delta\mathbf{W}$ denser, which may increase the number of
062 parameters requiring encryption, and 2) heterogeneous clients produce different encrypted parameter
063 positions, whose union during aggregation expands the encrypted set and inflates HE costs. Driven by
064 these limitations, we aim to adaptively balance security and HE overhead per client in cross-device
065 federated PEFT with LoRA. Achieving this goal requires addressing the following key challenges:

066 • **How to adaptively apply SHE across heterogeneous clients?** Algorithms like FedAvg (McMahan
067 et al., 2017) are not directly applicable to LoRA-based PEFT. Naively applying LoRA requires all
068 clients to use the same low-rank configuration, which is impractical for devices with heterogeneous
069 capabilities. Furthermore, separately aggregating the adapter matrices (\mathbf{A} and \mathbf{B}) is not mathematically
070 equivalent to full-weight aggregation (Section 2.4). Heterogeneous hardware also prevents
071 clients from encrypting updates of the same size, since clients with limited resources can encrypt
072 only a small subset of parameters while stronger devices may encrypt more. This mismatch disrupts
073 aggregation and complicates reconstruction of low-rank matrices from encrypted weights. Thus, a
074 new aggregation algorithm that is efficient, accurate, and compatible with SHE is needed.
075 • **How to avoid expansion of encrypted subsets under SHE?** In heterogeneous settings, clients
076 may independently encrypt arbitrary positions in their model parameter matrix, inflating ciphertext
077 size during aggregation. Moreover, mixing plaintext and ciphertext matrices introduces structural
078 disorder, making aggregation inefficient. Without coordinated negotiation of encryption positions,
079 both ciphertext size and aggregation overhead can increase substantially.

080 To address these challenges, we propose SHE-LoRA, which integrates SHE and LoRA to enable
081 efficient and privacy-preserving federated PEFT in cross-device environments. Specifically,

082 • We devise a HE subset negotiation mechanism that tailors model-parameter encryption to each
083 client’s capabilities. Each client assesses its model parameter importance and selects an affordable
084 subset for HE based on its resource constraints and privacy needs. This subset is encoded using
085 order-preserving encryption (OPE) and sent to a server, which then negotiates a global HE subset to
086 optimally balance privacy and HE overhead across heterogeneous clients.
087 • We introduce a selective parameter encryption method based on column-swapping parameter
088 obfuscation, which clusters unencrypted and encrypted parameters separately, enabling efficient
089 matrix operations on plaintexts and batch encryption of ciphertexts. Moreover, obfuscating encrypted
090 parameter positions increases adversarial uncertainty and mitigates privacy leakage.
091 • We propose a column-aware adaptive aggregation method, which aligns encrypted columns across
092 clients for efficient and accurate aggregation of adapter matrices and subsequent reparameterization
093 to recover LoRA parameters without losing meaningful model updates.
094 • Experiments on clients and LLMs with varying scales demonstrate that SHE-LoRA provides strong
095 resistance to state-of-the-art (SOTA) attacks while maintaining model performance comparable to
096 non-private baselines. Compared to HE baselines, SHE-LoRA reduces communication overhead by
up to 99.71% and HE overhead by 99.87%.

097 2 PRELIMINARIES AND MOTIVATIONS

098 2.1 DEFINITION OF PARAMETER SENSITIVITY

100 Inspired by model pruning, which removes unimportant model parameters to reduce model size while
101 maintaining performance, SHE identifies and selectively encrypts the most important parameters.
102 Specifically, given model parameters \mathbf{W} , let $\mathcal{L}(\mathbf{W})$ denote the loss function. For a subset of the
103 model parameters $\mathbf{w} \in \mathbf{W}$, and the model parameters with \mathbf{w} zeroed out (denoted as $\mathbf{W}_{-\mathbf{w}}$), the
104 sensitivity of \mathbf{w} is defined as the change in loss when \mathbf{w} is zeroed out:

$$105 \Omega(\mathbf{w}) = |\mathcal{L}(\mathbf{W}) - \mathcal{L}(\mathbf{W}_{-\mathbf{w}})|. \quad (1)$$

106 Eq. (1) implies that a larger loss change upon removing \mathbf{w} indicates higher sensitivity of \mathbf{w} . Thus,
107 $\Omega(\mathbf{w})$ reflects not only importance, but also the potential privacy leakage risk associated with exposing
108 \mathbf{w} . However, directly computing $\Omega(\mathbf{w})$ for all parameters is computationally infeasible. Taylor

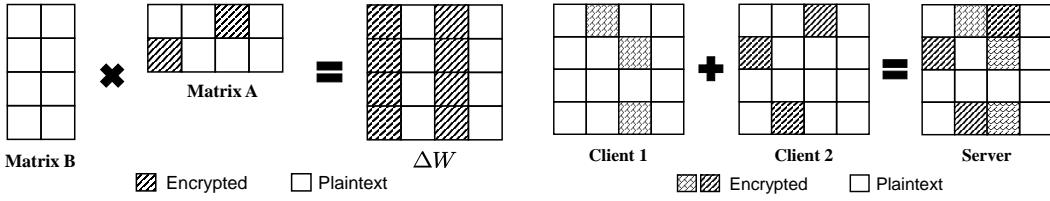


Figure 1: Expansion of encryption positions.

Figure 2: Inflation of ciphertext size.

approximation-based estimation (Frantar et al., 2023) requires gradient computation, which also incurs significant overhead, especially in LLMs, where high dimensionality and outlier activations further exacerbate the cost (Sun et al., 2024a). To mitigate this, we adopt Wanda (Sun et al., 2024b) to estimate the sensitivity of a parameter W_{ij} in the i -th row and j -th column as:

$$\Omega(W_{ij}) = |W_{ij}| \cdot \|x_j\|_2, \quad (2)$$

where $|\cdot|$ is the absolute value operator, $\|x_j\|_2$ is the l_2 norm of the j -th features in the input data \mathbf{X} . Since both \mathbf{W} and \mathbf{X} are directly accessible, Wanda estimates parameter sensitivity with only a single forward pass. [See Appendix B.1 for details on the link between high-sensitivity parameters and privacy risk.](#)

2.2 PRIVACY LEAKAGE QUANTIFICATION

We leverage mutual information to quantify privacy leakage caused by the selective encryption of \mathbf{w} . Specifically, we assume that once encrypted with HE, \mathbf{w} does not leak any privacy information. While for the accessible plaintext portion of the model parameters (i.e., $\mathbf{W}_{-\mathbf{w}}$), we measure the mutual information shared between $\mathbf{W}_{-\mathbf{w}}$ and \mathbf{W} as:

$$I(\mathbf{W}; \mathbf{W}_{-\mathbf{w}}) = \sum_{y \in \mathbf{W}_{-\mathbf{w}}} \sum_{x \in \mathbf{W}} p(x, y) \log_2 \frac{p(x, y)}{p(x)p(y)}, \quad (3)$$

where $p(x, y)$ is the joint probability distribution, $p(x)$ and $p(y)$ are the marginal distributions of \mathbf{W} and $\mathbf{W}_{-\mathbf{w}}$, respectively. $I(\mathbf{W}; \mathbf{W}_{-\mathbf{w}})$ quantifies the extent of privacy leakage attributable to the unencrypted model parameters. As the value of $I(\mathbf{W}; \mathbf{W}_{-\mathbf{w}})$ increases, the risk of privacy leakage due to the selective encryption of \mathbf{w} also increases.

2.3 THREAT MODEL

Following prior works (Jin et al., 2023; Kiani et al., 2025), we consider a semi-honest adversary \mathcal{A} that may compromise the aggregation server or a subset of clients. While \mathcal{A} follows the training protocol, it passively attempts to infer client data from observed model updates. We assume that 1) when \mathcal{A} compromises a subset of clients, it can only infer private information from the clients' local models; 2) when \mathcal{A} compromises the aggregation server, it can only infer private information from unencrypted parameters; 3) when both the aggregation server and a subset of clients are compromised, \mathcal{A} can access the private key (shared among all clients) to decrypt model updates sent from benign clients, which can be addressed via multi-party HE techniques such as multi-key HE, proxy re-encryption, etc. The multi-party HE techniques and protection against other malicious behaviors (e.g., poisoning, backdoor attacks) are not the focus of this work, and we refer to existing defenses (Zheng et al., 2022; Querut et al., 2023) and possible extensions in Appendix C as future endeavors.

2.4 MOTIVATIONS

Naive averaging of LoRAs leads to mathematical errors. Popular federated LoRA methods (Zhang et al., 2024; Yan et al., 2024; Meng et al., 2024; Babakniya et al., 2023) require clients to possess homogeneous LoRA ranks, and aggregate \mathbf{A} and \mathbf{B} separately across clients (i.e., server side = $\sum \mathbf{B} \times \sum \mathbf{A}$, $r_A = r_B$). However, this introduces inconsistency in global model updates, as the aggregation of LoRA updates (i.e., $\sum (\mathbf{B} \times \mathbf{A})$) is intrinsically unequal to $\sum \mathbf{B} \times \sum \mathbf{A}$, which will degrade model performance. Moreover, separately aggregating the LoRA matrices requires all clients to use the same rank, which is unrealistic for cross-device federated LoRA. Thus, these naive approaches are inapplicable to heterogeneous LoRA settings.

Matrix multiplication expands encryption positions. Albeit the strong privacy guarantee of HE, applying HE per parameter is computationally and communicatively expensive. Although existing SHE methods like FedML-HE (Jin et al., 2023) and MaskCrypt (Hu & Li, 2024) reduce HE overhead by selectively encrypting a subset of model parameters with masking, the matrix multiplication of LoRA will lead to an expanded HE subset as shown in Fig. 1, which significantly impairs the cost-saving performance of SHE for federated LoRA.

162 **Matrices from heterogeneous clients inflate ciphertext size.** Our experiments show that clients
163 with heterogeneous hardwares and Non-IID data tend to focus on different sensitive model parameters
164 during fine-tuning. As a result, the positions selected for encryption vary across clients. In the
165 aggregation phase of existing SHE methods, if a client encrypts a specific model parameter, the
166 parameter corresponding to the same position must remain encrypted in the global model as well,
167 leading to inflated ciphertext size as the number of clients grows, which is illustrated in Fig. 2.

168 3 METHOD

170 In order to adaptively balance security and HE overhead per client in cross-device federated LoRA,
171 encrypting \mathbf{A} offers a cost-effective solution. Since \mathbf{A} directly operates on user data, it is more
172 vulnerable to inversion attacks (Petrov et al., 2024), making its protection essential for preventing
173 privacy leakage. Following this rationale, the diagram of SHE-LoRA is as illustrated in Fig. 3.

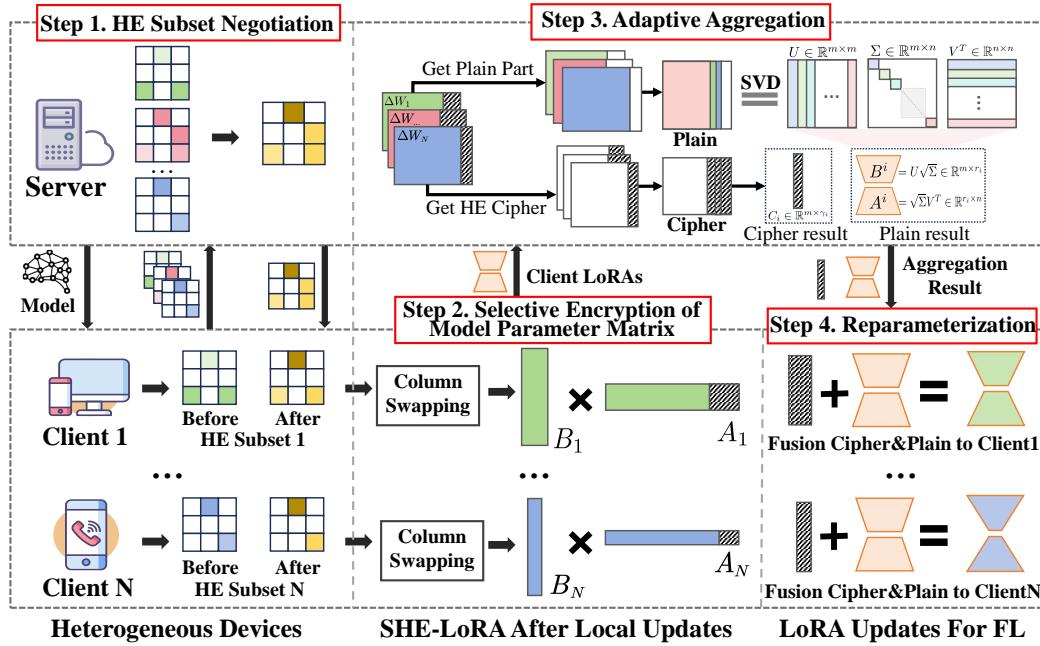


Figure 3: The workflow of SHE-LoRA.

195 SHE-LoRA consists of the following components: **Step 1. HE Subset Negotiation.** Based on the
196 definition of model parameter sensitivity in Eq. (2), each client assesses and transmits its model parameter
197 importance to a server. Then, the server negotiates a global HE subset and feeds it back to clients.
Step 2. Selective Encryption of Model Parameter Matrix. Based on the global subset, clients
198 perform column swapping to separately cluster unencrypted and encrypted parameters, enabling
199 efficient matrix operations on plaintexts, batch encryption of ciphertexts, and parameter position
200 obfuscation that enhances privacy protection and HE efficiency. **Step 3. Adaptive Aggregation.**
201 The server performs adaptive, column-aware aggregation of the clients' unencrypted and encrypted
202 parameters, respectively, enabling efficient and accurate aggregation of adapter matrices. **Step 4.**
203 **Reparameterization.** Each client reparameterizes the aggregated plaintext and ciphertext results into
204 LoRA parameters, matching its local rank for the next round of model tuning.

205 3.1 HE SUBSET NEGOTIATION

206 3.1.1 ASSESSMENT OF MODEL PARAMETER IMPORTANCE

207 Fig. 4 shows the sensitivity of parameters measured
208 by Eq. (2), where darker color indicates higher im-
209 portance. We find that the sensitivity values generally
210 differ by columns, suggesting a strong correlation
211 with specific data channels. Considering that encryp-
212 ting even a single element in a column will result in
213 the expansion of encryption positions for that entire
214 column due to matrix multiplication (Section 2.4),
215 and vectorized encryption by columns is beneficial to
improving HE efficiency (Cheon et al., 2017), we let

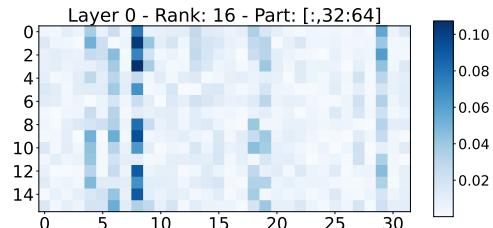


Figure 4: Sensitivity of model parameters.

216 each client assess parameter importance by columns and determine its HE subset of columns based
 217 on its encryption budget. Specifically, the encryption budget of Client i is defined as the ratio of
 218 parameters for SHE (denoted as $\gamma_i \in [0, 1]$), which is specified according to its hardware capabilities
 219 such as CPU clock speed, etc. For an adapter matrix $\mathbf{A} \in \mathbb{R}^{r \times n}$ and input $\mathbf{X} \in \mathbb{R}^{L \times n}$, we use
 220 $S_j = \sum_{k=0}^r |\mathbf{W}_{kj}| \cdot \|x_j\|_2$ to calculate the importance of the j -th channel, where $\|x_j\|_2$ is the l_2
 221 norm of the j -th feature $x_j \in \mathbb{R}^L$. Thus, the proposed approach can not only provide channel-level
 222 privacy protection, but also prevent unnecessary expansion of encryption positions.

224 3.1.2 HE SUBSET NEGOTIATION

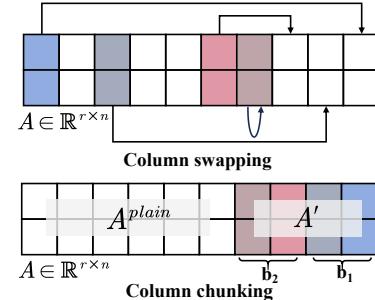
226 As explained in Section 2.4, clients with heterogeneous data distributions and device capabilities
 227 will select different positions and amounts of important model parameters for encryption according
 228 to their individual budgets. As the union of HE subsets expands with the aggregation of client
 229 model updates, the ciphertext size may inflate significantly. To address this, we devise a HE subset
 230 negotiation mechanism to tailor client-specific encryption of model parameters, ensuring that the
 231 overall ciphertext size remains affordable per client.

232 To prevent the server from snooping on the positions of important model parameters and conducting
 233 targeted attacks, we apply OPE to hide each client’s HE subset. Since SHE-LoRA is modular, OPE
 234 can be replaced by alternatives like order-revealing encryption, secure multi-party computation, or a
 235 trusted third party whenever stronger order privacy is required. As OPE only preserves numerical
 236 ordering of the plaintext, the server cannot obtain any information from the cipher other than the
 237 plaintext order. Specifically, Client i first encrypts a tuple (G_i, S_i) with OPE and sends it to the
 238 server, where G_i is the set of columns that needs HE, and S_i is their sensitivities. Then, the server
 239 maintains two shared lists based on all the clients’ tuples: the *Common* list, which sorts all columns
 240 in $\bigcup_i G_i$ from most to least frequently deemed as sensitive, and the *Sensitivity* list, which sorts all
 241 columns in $\bigcup_i G_i$ from highest to lowest sensitivity. Finally, by taking into account both the overlap
 242 of important HE subsets across clients (reflected in *Common* and *Sensitivity*) and the preferred HE
 243 subsets of individual clients (reflected in G_i), the server negotiates a global HE subset affordable for
 244 each client, of which algorithmic details are elaborated in Appendix D.1. As a result, the negotiated
 245 global HE subset optimally balances privacy and HE overhead per client.

246 3.2 SELECTIVE ENCRYPTION OF MODEL PARAMETER MATRIX

248 As illustrated in the top of Fig. 5, the selected columns for
 249 encryption may be scattered across the parameter matrix. This
 250 irregular distribution increases the complexity of matrix batch-
 251 ing and the overhead of encryption, decryption and computation.
 252 To address this, based on the negotiated HE subset, we propose
 253 a column-swapping method to separately cluster the columns
 254 pending for encryption and those remain unencrypted. This
 255 approach brings three key benefits: (1) encrypted columns are
 256 clustered together, allowing for efficient batch encryption with
 257 reduced storage and communication overhead; (2) the clustered
 258 unencrypted columns can be directly used in matrix operations,
 259 improving computational efficiency; and (3) the column-wise
 260 obfuscation increases the difficulty of potential privacy attacks.

261 After swapping, Client i selectively encrypts its parameter matrix, and uses the last $k_i = \lfloor n \times \gamma_i \rfloor$
 262 columns as its HE subset, which is affordable according to the client’s encryption budget. Thus, the
 263 tensor to be encrypted, denoted as \mathbf{A}' , has the shape of (r, k_i) . In HE, the CKKS (Cheon-Kim-Kim-
 264 Song) scheme (Cheon et al., 2017) serves as an encryption technique that facilitates approximate
 265 floating-point arithmetic, making it particularly advantageous for the encryption of matrices or tensors.
 266 For large-scale tensors, the limited capacity of HE requires them to be partitioned into blocks, each
 267 encrypted separately. As illustrated in the bottom of Fig. 5, given a block size of $chunk$, \mathbf{A}' can be
 268 divided into $N^b = \lceil k_i / chunk \rceil$ blocks by column (denoted as $\mathbf{A}' = \{b_1, \dots, b_j, \dots, b_{N^b}\}$), where
 269 each block contains a tensor that has the shape of $(r, chunk)$. For each block b_j , the client applies
 270 CKKS encryption to obtain its ciphertext $C_j = CKKS(b_j, pk)$, where pk is the public HE key. After
 271 all blocks are encrypted, the complete list of ciphertext blocks $\{C_j\}^{N^b}$ is sent to the server.

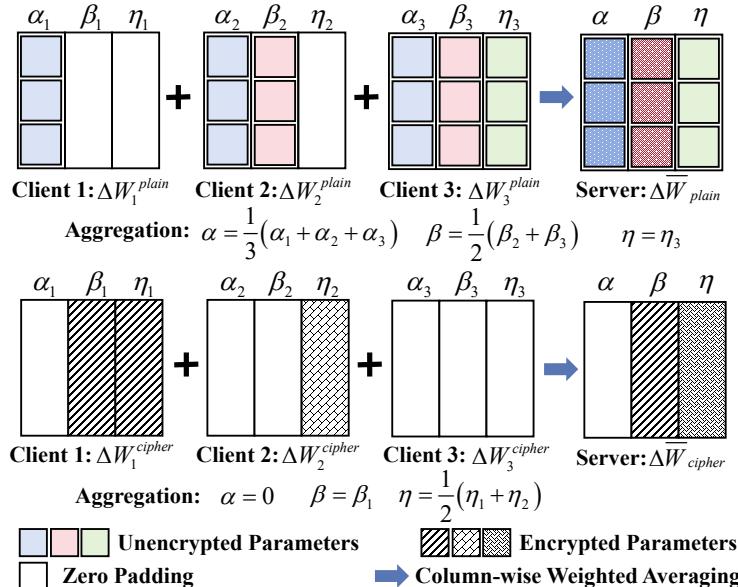


272 Figure 5: Selective encryption of
 273 columns.

270 3.3 ADAPTIVE AGGREGATION
 271

272 To prevent the inflation of ciphertext size caused by aggregating heterogeneous HE subsets as
 273 illustrated in Section 2.4, we propose an adaptive column-aware aggregation method to aggregate the
 274 unencrypted and encrypted parts separately.

275 **Aggregation of Unencrypted Model Parameters:** Upon receiving the adapter matrix \mathbf{B}_i and the
 276 unencrypted part of \mathbf{A}_i (denoted as $\mathbf{A}_i^{\text{plain}}$) from Client i , the server calculates the unencrypted weight
 277 update from Client i as $\Delta\mathbf{W}_i^{\text{plain}} = \mathbf{B}_i\mathbf{A}_i^{\text{plain}}$. However, as the number of encrypted columns (i.e., k_i)
 278 differs across the clients due to their diverse encryption budgets, the shape of $\Delta\mathbf{W}_i^{\text{plain}} \in \mathbb{R}^{m \times (n-k_i)}$
 279 also varies across the clients, which makes the traditional aggregation methods of weight-averaging
 280 $\Delta\mathbf{W}_i^{\text{plain}}$ or $\mathbf{A}_i^{\text{plain}}$ inapplicable. Considering that the unencrypted columns of all the clients have
 281 been clustered to the left as explained in Section 3.2, we let the server apply column-wise weighted
 282 averaging to aggregate the unencrypted model parameters as illustrated in the top of Fig. 6. **This**
 283 **column-wise partial aggregation is consistent with standard FedAvg (McMahan et al., 2017) under**
 284 **client subsampling and ensures no bias is introduced from non-contributing clients.** The detailed
 285 algorithm is elaborated in Appendix D.2.



305 Figure 6: Aggregation of unencrypted (top) and encrypted (bottom) model parameters.

306 **Aggregation of Encrypted Model Parameters:** Similarly, upon receiving \mathbf{B}_i and the encrypted
 307 part of \mathbf{A}_i (denoted as $\mathbf{A}_i^{\text{cipher}} = \{C_j\}^{N^b}$) from Client i , the server calculates the encrypted weight
 308 update from Client i as $\Delta\mathbf{W}_i^{\text{cipher}} = \mathbf{B}_i\mathbf{A}_i^{\text{cipher}} \in \mathbb{R}^{m \times k_i}$. Although the difference in k_i also causes
 309 $\Delta\mathbf{W}_i^{\text{cipher}}$ to have different shapes, the cipher block order is consistent across the clients, and the
 310 encrypted columns of all the clients have been clustered to the right as explained in Section 3.2. Thus,
 311 the encrypted model parameters can be similarly aggregated via column-wise weighted averaging as
 312 illustrated in the bottom of Fig. 6. The detailed algorithm is elaborated in Appendix D.3.

313 To reduce communication overhead, the server sends the unencrypted and encrypted parts separately:

- 314 • For the unencrypted part, since most model parameters remain unencrypted during LoRA, we let the
 315 server, which generally has more computation capability, apply singular value decomposition (SVD)
 316 to decompose the aggregation result: $\Delta\bar{\mathbf{W}}^{\text{plain}} \stackrel{\text{SVD}}{=} \mathbf{U}_p \mathbf{\Sigma}_p \mathbf{V}_p^\top \in \mathbb{R}^{m \times K}$, where $K = n - \min(k_i)$,
 317 $\mathbf{U}_p \in \mathbb{R}^{m \times m}$, $\mathbf{\Sigma}_p \in \mathbb{R}^{m \times K}$ and $\mathbf{V}_p^\top \in \mathbb{R}^{K \times K}$. Then, given each client’s rank r_i , the server slices
 318 the decomposition results as: $\mathbf{U}_p[:, :r_i] \in \mathbb{R}^{m \times r_i}$, $\mathbf{\Sigma}_p[:, :r_i] \in \mathbb{R}^{r_i \times r_i}$ and $\mathbf{V}_p^\top[:, :r_i] \in \mathbb{R}^{r_i \times K}$.
 319 Thus, each client receives the unencrypted aggregation result corresponding to its own rank.
- 320 • For the encrypted part, since each client only selectively encrypts a small portion of model
 321 parameters, we let the server first truncate the aggregation result by the encryption budget of respective
 322 clients, and then let the clients decrypt their corresponding aggregation results as in Section 3.4.

324 3.4 REPARAMETERIZATION

325 To enable the next round of model tuning, each client needs to merge the plaintext and ciphertext
 326 results returned by the server into new LoRA parameters. Suppose the client receives the plaintext
 327 decomposition result: $\Delta \bar{\mathbf{W}}_{\text{plain}} \stackrel{\text{SVD}}{=} \mathbf{B}_p \mathbf{A}_p$, where $\mathbf{B}_p = \mathbf{U}_p \sqrt{\Sigma_p} \in \mathbb{R}^{m \times r}$ and $\mathbf{A}_p = \sqrt{\Sigma_p} \mathbf{V}_p^\top \in$
 328 $\mathbb{R}^{r \times K}$, and the cipher blocks from the server. For the plaintext decomposition results, the client
 329 directly zero-pads \mathbf{B}_p and \mathbf{A}_p to the shapes of (m, r) and (r, n) , respectively, for further update of
 330 its model parameter matrix. For the cipher blocks, the client first decrypts the ciphertext into plaintext,
 331 and then performs SVD and zero-padding to obtain the decomposed results as $\Delta \bar{\mathbf{W}}_{\text{cipher}} \stackrel{\text{SVD}}{=} \mathbf{B}_c \mathbf{A}_c$,
 332 where $\mathbf{B}_c = \mathbf{U}_c \sqrt{\Sigma_c}$ and $\mathbf{A}_c = \sqrt{\Sigma_c} \mathbf{V}_c^\top$. By merging the decomposition results of the plaintext
 333 and ciphertext via Eq. (4) and restoring the position of the model parameters according to the
 334 corresponding positions in Section 3.2, the correct aggregation result can be reparameterized as:
 335

$$336 \quad \mathbf{B}_g = [\mathbf{B}_p \ \mathbf{B}_c] = [\mathbf{U}_p \sqrt{\Sigma_p} \ \mathbf{U}_c \sqrt{\Sigma_c}] \in \mathbb{R}^{m \times (r+r)}, \mathbf{A}_g = \begin{bmatrix} \mathbf{A}_p \\ \mathbf{A}_c \end{bmatrix} = \begin{bmatrix} \sqrt{\Sigma_p} \mathbf{V}_p^\top \\ \sqrt{\Sigma_c} \mathbf{V}_c^\top \end{bmatrix} \in \mathbb{R}^{(r+r) \times n}. \quad (4)$$

337 Finally, the client performs SVD on \mathbf{A}_g and \mathbf{B}_g again, and re-adjusts the parameter shapes according
 338 to the client’s rank to $\hat{\mathbf{B}} \in \mathbb{R}^{m \times r}$ and $\hat{\mathbf{A}} \in \mathbb{R}^{r \times n}$. As the SVD conducted by the client is all on low-
 339 rank matrices, the computation overhead is trivial. The detailed derivation of the reparameterization
 340 is presented in Appendix D.4. The formal proof of the losslessness of meaningful model updates in
 341 SHE-LoRA is provided in Appendix D.5.

343 3.5 PRIVACY GUARANTEE OF SHE-LORA

345 The parameters protected by HE do not leak privacy, and privacy risks are mainly caused by un-
 346 encrypted parameters. The column swapping process, which serves as column-wise obfuscation,
 347 increases the difficulty of privacy attacks, and can be viewed as adding an asymptotic Gaussian-
 348 distributed noise (with s^2 as the equivalent variance) to the original gradient as detailed in Ap-
 349 pendix D.7.

350 Thus, the privacy guarantee of selective encryption can be given by the Bayesian Cramér-Rao Lower
 351 Bound (Chen et al., 2025; Huang et al., 2025). Specifically, the reconstruction error $E_{\mathcal{R}}$ can be
 352 defined as the minimum expected squared reconstruction error:

$$353 \quad E_{\mathcal{R}} = \min_{\mathcal{R}} \mathbb{E}_{x \sim \mathcal{X}} \mathbb{E}_{y \sim f(g(x))} \left[\|\mathcal{R}(y) - x\|_2^2 \right] \quad (5)$$

355 where $\mathcal{R}(\cdot)$ is any data reconstruction attack method, $f(\cdot)$ is the selective HE method of SHE-LoRA,
 356 and $g(x)$ is the gradient calculated on data x . Then, the Bayesian Cramér-Rao Lower Bound can be
 357 given by (Huang et al., 2025):

$$358 \quad E_{\mathcal{R}} \geq \frac{d^2}{\mathbb{E}_{x \sim \mathcal{X}} [\text{tr}(J_F(x))] + \lambda_e(J_P)} \geq \frac{d^2}{\frac{n(1-\gamma)}{s^2} \mathbb{E}_{x \sim \mathcal{X}} \|\nabla_x g(x)\|_{\max}^2 + \lambda_e(J_P)}, \quad (6)$$

361 where $J_F(x)$ is the Fisher information matrix, $\text{tr}(\cdot)$ is the trace operator, $\lambda_e(J_P)$ is the largest
 362 eigenvalue of the prior-informed Fisher information matrix J_P , d is the data dimension, n is the
 363 number of columns in \mathbf{G} , γ is the encryption ratio, s^2 is the variance of the equivalent noise, and
 364 $\|\nabla_x g(x)\|_{\max}^2 = (\max_{i,j} |\nabla_x g_j(x_i)|)^2$ quantifies the maximum gradient exposure, which is defined
 365 as the squared maximum sensitivity of an unencrypted (exposed) gradient coordinate $g_j(x_i)$ with
 366 respect to a data feature x_i .

367 Eq. (6) means that the reconstruction error $E_{\mathcal{R}}$ is lower-bounded by a quantity whose denominator
 368 depends on $\text{tr}(J_F(x))$ and $\lambda_e(J_P)$. Since $\lambda_e(J_P)$ is determined solely by the data prior, the bound
 369 under fixed n , s^2 , and γ is governed exclusively by $\|\nabla_x g(x)\|_{\max}^2$. By selectively encrypting the
 370 most sensitive columns, which are measured in terms of the Wanda parameter sensitivity (a proxy for
 371 their contribution to input-space sensitivity via the score S_j in Line 217), SHE-LoRA suppresses the
 372 dominant terms in the Fisher information matrix, thereby reducing the magnitude of the unencrypted
 373 gradients $\|\nabla_x g(x)\|_{\max}^2$ and lowering $\text{tr}(J_F(x))$.

374 In summary, by encrypting the most sensitive parameters, SHE-LoRA increases the minimum
 375 achievable reconstruction error and strengthens privacy against any gradient inversion attack.

376 4 PERFORMANCE EVALUATION

377 4.1 EXPERIMENTAL SETUP

378 **Model:** We select the Bert-Large (Devlin
 379 et al., 2018) model and the OpenLLaMA-
 380 3B (Geng & Liu, 2023) model for perfor-
 381 mance evaluation across diverse task scenar-
 382 ios. More evaluation settings and results on
 383 larger LLMs can be found in [Appendix E](#).

384 **Datasets:** We use the IMDB (Maas
 385 et al., 2011) and natural-instructions
 386 datasets (Wang et al., 2022) for natural language understanding and natural language generation
 387 tasks, respectively. We use the MMLU (Hendrycks et al., 2021) and the GLUE (Wang et al., 2019)
 388 benchmarks for evaluation on natural language generation and natural language understanding tasks,
 389 respectively. For evaluation on vision tasks, we use the MNIST (LeCun et al., 2002), DTD (Cimpoi
 390 et al., 2014), EuroSAT (Helber et al., 2019), GTSRB (Stallkamp et al., 2012), SVHN (Netzer et al.,
 391 2011) visual classification datasets.

392 **Hyperparameters of HE:** We adopt the CKKS implementation from the TenSEAL library (Benaissa
 393 et al., 2021) for HE operations. As instructed¹, we set the polynomial degree to 8192, 2048, and the
 394 modules chain to [60, 40, 60], [20, 20] for OpenLLaMA-3B and Bert-Large, respectively.

395 **Implementation:** SHE-LoRA is implemented with PyTorch based on the Flower framework². We
 396 deploy federated LoRA of LLMs on 50 clients for 200 rounds. [The heterogeneous data partitioning](#)
 397 is instantiated via a Dirichlet distribution with $\rho = 0.3$. The evaluation settings and results on more
 398 clients can be found in [Appendix E.1](#). As detailed in Table 1, we configure four types of client devices
 399 with varying computing capabilities, LoRA ranks and encryption budgets. Without losing generality,
 400 we posit that weaker devices are characterized by lower ranks and encryption budgets, while stronger
 401 devices are capable of supporting higher ranks and encryption budgets.

401 4.2 MODEL TUNING PERFORMANCE

402 We compare the model tuning performance of SHE-LoRA with two homogeneous LoRA-based
 403 methods (FedIT (Zhang et al., 2024) and FedSA (Guo et al., 2024)) and two heterogeneous LoRA-
 404 based methods (HeterLoRA (Cho et al., 2024) and Flex-LoRA (Bai et al., 2024)). The methods’
 405 performance on natural language understanding tasks and natural language generation tasks is
 406 evaluated on the GLUE benchmark (Wang et al., 2019) and the MMLU benchmark (Hendrycks
 407 et al., 2021), respectively, while the methods’ performance on vision tasks is evaluated on the 5
 408 visual classification datasets. SHE-LoRA achieves comparable performance to the SOTA method
 409 (Flex-LoRA) and outperforms the other baselines. Detailed results are elaborated in [Appendix F.1](#).

410 4.3 HE COST EFFICIENCY

411 To our best knowledge, SHE-LoRA is the first to integrate SHE into federated LoRA of LLMs. We
 412 implement two methods for the comparison of HE cost efficiency: (1) **MaskCrypt** (Hu & Li, 2024),
 413 the SOTA SHE method for securing FL, and (2) **Baseline**, the vanilla method with full HE of LoRA
 414 parameters. Specifically, MaskCrypt lets each client select an encryption mask and uses the union
 415 of the masks for global SHE of parameters during FL. Baseline uses the stock implementation of
 416 CKKS (Benaissa et al., 2021) to encrypt each LoRA parameter. The clients’ device specifications
 417 follow Table 1. We collect the encryption time and communication overhead of all the clients under
 418 the methods per round during the federated tuning of the OpenLLaMA-3B and Bert-Large models,
 419 respectively. Fig. 7 and Fig. 8 show the collected results, where the bar represents the mean, and the
 420 lines extending upward and downward from the mean represent the maximum and minimum values,
 421 respectively. More results regarding HE cost efficiency can be found in ??.

422 **Encryption Time:** Baseline always consumes the longest encryption time as it encrypts each LoRA
 423 parameter. In comparison, MaskCrypt greatly shortens the encryption time on both models, which is
 424 primarily due to its selective encryption of partial parameters. However, the clients’ encryption time
 425 in both Baseline and MaskCrypt severely fluctuates within [311s, 653s] and [1.556s, 104.63s] on
 426 OpenLLaMA-3B, and [12s, 60s] and [0.27s, 39.75s] on Bert-Large, respectively. This is because that
 427 these methods cannot deal with the inflation of the global HE mask caused by matrix multiplication
 428 and mask heterogeneity (Section 2.4). Thus, the clients in these methods, whether weak or strong,
 429 have to encrypt the same amount of parameters, causing highly imbalanced encryption time. In
 430 contrast, thanks to the column swapping and clustering of encrypted columns, which enables efficient

Table 1: Heterogeneous device types.

Type	GFlops	Rank	Budget (Bert, LLaMA)	#
1	105.2	8	(0.4%, 0.125%)	20
2	165.5	16	(0.4%, 0.125%)	15
3	216.9	16	(0.8%, 0.25%)	10
4	243.1	32	(1.6%, 0.50%)	5

¹<https://github.com/OpenMined/TenSEAL>

²<https://flower.ai/>

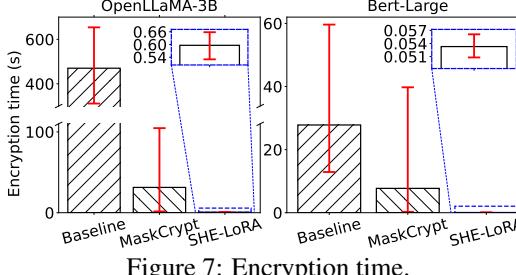


Figure 7: Encryption time.

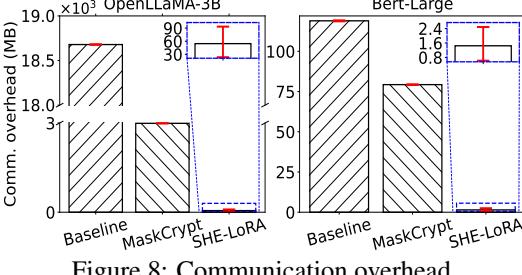


Figure 8: Communication overhead.

utilization of CKKS key sizes, SHE-LoRA reduces the mean encryption time by 99.87%~98.10% and 99.81%~99.31% as compared to Baseline and MaskCrypt on the OpenLLaMA-3B and Bert-Large models, respectively. Moreover, we notice that even if the clients differ in computing capabilities, their encryption time under SHE-LoRA hardly fluctuates. The primary reason is that each client in SHE-LoRA can choose an affordable encryption budget γ_i that matches its device capability, and hence results in no significant difference in encryption time across the clients.

Communication Overhead: The mean values under the methods follow similar rankings as those in encryption time, where SHE-LoRA reduces communication overhead by 99.71%~98.18% on OpenLLaMA-3B and 98.78%~98.18% on Bert-Large as compared to Baseline and MaskCrypt, respectively. The major difference lies in variations, where the communication overhead stays constant in Baseline and MaskCrypt, but fluctuates in SHE-LoRA. This is consistent with their designs: Baseline lets each client encrypt all the parameters (full ciphertext size) and MaskCrypt lets clients encrypt the global union of masks (partial ciphertext size), while SHE-LoRA lets clients choose encryption budgets that match their device capabilities (diverse ciphertext sizes).

4.4 RESISTANCE TO PRIVACY ATTACK

SHE-LoRA is applicable to both parameter and gradient updates. Although parameter-based attacks can be transformed into gradient-based ones, they are highly inaccurate and impractical for large models, even with direct access to gradients (Wang & Li, 2024). Therefore, we evaluate the resistance of SHE-LoRA against the DAGER attack (Petrov et al., 2024), which is the SOTA gradient inversion attack method. DAGER exploits the fact that gradients are linear combinations of input embeddings (Appendix B.2). It iterates over the entire vocabulary and measures the distance between each embedding vector and the principal components of the gradient, aiming to identify tokens. [More results against membership inference attacks are detailed in Appendix F.4.](#)

We conduct the federated LoRA of the OpenLLaMA-3B model via SHE-LoRA and MaskCrypt on two datasets, SST2 (Socher et al., 2013) and Rotten Tomatoes (Pang & Lee, 2005), as in DAGER, with $r=256$ and HE settings in Section 4.1. For fair comparison, we let them use the same HE overhead (ciphertext size). We also implement a non-private SOTA federated LoRA method, Flex-LoRA, and its privacy-preserving form with DP protection, Flex-LoRA-DP, where gradients are obfuscated with σ^2 noise, and $\sigma = 10^{-3}$ as in DAGER. We launch the DAGER attack on gradients per training round for each method over the two datasets, respectively, and collect the data reconstruction scores of DAGER under the batch sizes of 4, 8, 16. The scores are collected in terms of “ROUGE-1” (R-1 in short), which measures the matching degree of unigrams, and “ROUGE-2” (R-2 in short), which measures the matching degree of bigrams. Smaller scores reflect better privacy protection.

Table 2 shows the mean and standard deviation of the scores. In practice, if SHE-LoRA and MaskCrypt use the encryption budget of the weakest device in Table 1 (i.e., $\gamma_i = 0.125\%$) for SHE, DAGER completely fails on both methods under all settings (i.e., scores=0). Thus, we gradually decrease γ_i and find that DAGER begins to succeed in partially compromising SHE-LoRA when $\gamma_i < 0.3\%$, which consumes only one ciphertext packet. In contrast, MaskCrypt is no longer secure under the same HE overhead, while DP is far less secure than SHE-LoRA and may significantly degrade model accuracy (Sun et al., 2024c). The strong resistance of SHE-LoRA against DAGER is primarily due to the column swapping and SHE of important columns. Although the change in the principal components of gradients caused by column swapping is trivial, which does not lead to the failure of DAGER, such change leads to a strong perturbation in the orthogonal complement of gradients in the low-rank space of LoRA parameters, which causes the failure of DAGER’s span check. In addition, as the key gradient information for reconstructing data has also been protected by SHE, DAGER completely fails when [the batch size is greater than 8](#) even if only 0.3% parameters are encrypted.

Table 2: Data reconstruction scores of DAGER.

Dataset	Method	B=4		B=8		B=16	
		R-1	R-2	R-1	R-2	R-1	R-2
SST2	Flex-LoRA	95.18±1.6	94.66±1.8	61.14±1.9	52.49±2.2	10.27±1.6	5.86±1.2
	Flex-LoRA-DP	86.25±1.1	86.11±1.4	80.28±1.1	78.54±1.3	68.62±3.1	66.44±3.7
	MaskCrypt	89.16±1.3	87.93±2.1	61.49±2.2	61.49±2.4	10.91±1.2	6.79±1.4
	SHE-LoRA	0.72±5.2	0.12±1.2	0.98±4.4	0.14±0.6	0.0±0.0	0.0±0.0
Rotten Tomatoes	Flex-LoRA	38.44±1.5	32.76±1.3	3.76±1.4	2.12±2.1	0.0±0.0	0.0±0.0
	Flex-LoRA-DP	36.74±1.9	31.28±2.6	3.76±1.3	2.02±2.3	0.0±0.0	0.0±0.0
	MaskCrypt	31.65±2.0	25.11±2.6	6.09±1.0	3.27±1.2	0.0±0.0	0.0±0.0
	SHE-LoRA	0.0±0.0	0.0±0.0	0.0±0.0	0.0±0.0	0.0±0.0	0.0±0.0

We further decrease the batch size to 1 (i.e., easiest for inversion attack) with $\gamma_i = 0.3\%$ in SHE-LoRA, while gradually increasing the ratio $\frac{\text{MaskCrypt HE overhead}}{\text{SHE-LoRA HE overhead}}$, and measure the data reconstruction scores of DAGER under the two methods, which are shown in Fig. 9. Due to ciphertext inflation, when $\frac{\text{MaskCrypt HE overhead}}{\text{SHE-LoRA HE overhead}} = 1$, MaskCrypt is inefficient at protecting sufficient parameters against DAGER. To match SHE-LoRA’s security, MaskCrypt has to consume $> 100 \times$ the HE overhead of SHE-LoRA, making it unsuitable for weak clients.

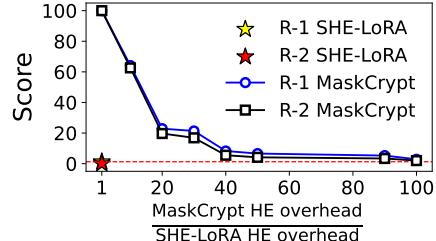


Figure 9: Resistance comparison.

4.5 PRIVACY LEAKAGE ANALYSIS FROM MUTUAL INFORMATION PERSPECTIVE

To delve into the root cause of SHE-LoRA’s effectiveness, we perform a detailed analysis on how encryption budget and SHE strategy affect privacy leakage from the perspective of mutual information. Specifically, we implement three naive encryption strategies: (1) **Max**: the most important parameters are prioritized for encryption; (2) **Min**: the least important parameters are prioritized for encryption; (3) **Random**: parameters are randomly selected for encryption. Then, we gradually increase the encryption budget from 0.3% to 80%, and measure the mutual information shared between full parameters and the selectively encrypted parameters per strategy via an efficient approach based on the kernel density estimators (Appendix F.3). Fig. 10 shows the measured results. We find that the mutual information in Max drops much faster than the others, while the mutual information in Min drops the slowest, reflecting a strong correlation between parameter importance and privacy leakage risk. The cost-effective protection of important parameters is the key to the effectiveness of SHE-LoRA against DAGER-like attacks.

5 CONCLUSION

We propose SHE-LoRA, a framework integrating SHE and LoRA for efficient and privacy-preserving federated tuning of LLMs in cross-device environments. It constrains the expansion of ciphertexts through HE subset negotiation, enables tailored privacy protection via selective encryption of parameters based on column-swapping parameter obfuscation, and achieves efficient and accurate update of LoRA parameters by column-aware adaptive aggregation and subsequent reparameterization. Results show that SHE-LoRA maintains model tuning performance comparable to non-private baselines, while achieving strong resistance to SOTA attacks, and significantly reducing communication overhead by 99.71% and encryption time by 99.87%, compared to HE baselines. Our work demonstrates that SHE with a well balance between privacy and utility can secure federated LoRA of LLMs against DAGER-like attacks and membership inference attacks. We hope SHE-LoRA can foster further research into creating more reliable and cost-effective privacy protection frameworks for private collaborative learning.

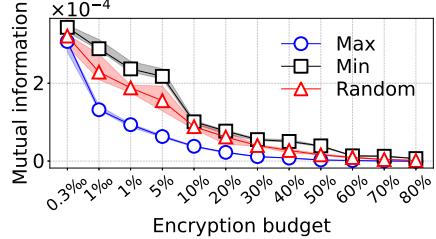


Figure 10: Impact of encryption budget and strategy on mutual information.

540 6 REPRODUCIBILITY STATEMENT
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542 The paper has fully disclosed all the information needed to reproduce the main experimental results of
543 the paper to the extent that it affects the main claims and conclusions of the paper. We have provided
544 a link to an anonymous downloadable source code with detailed explanations and annotations to
545 support the reproducibility of our work. In addition, the necessary hyperparameter settings are
546 described in Section 4.1.

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810 Appendix for Submission #1959

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864 **A RELATED WORK**
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866 **LoRA Tuning in FL.** FedIT (Zhang et al., 2024) employed FedAvg to aggregate updates from locally
867 performed LoRA fine-tuning. FeDeRA (Yan et al., 2024) modified the initialization of matrices **A**
868 and **B** by the SVD results of pre-trained parameters, which helps mitigate client drift caused by data
869 heterogeneity. SLoRA (Babakniya et al., 2023) employed SVD for initializing matrices **A** and **B**,
870 and calculated a mask to reduce the parameters for training and communication overhead. FedRA (Su
871 et al., 2024) partitioned the pre-trained model by layer, enabling clients to fine-tune specific layers
872 on homogeneous models. Inspired by the mixture of experts architecture, HydraLoRA (Tian et al.,
873 2024) proposed to learn multiple LoRAs corresponding to different knowledge. PiSSA (Meng et al.,
874 2024) proposed to directly fine-tune the principal component of the pre-trained model, facilitating
875 rapid convergence and enhancing overall performance. These LoRA variants primarily focus on
876 reducing training costs in homogeneous settings, but neglect the heterogeneity of device capabilities
877 and Non-IID data in cross-device federated PEFT scenarios.

878 **Heterogeneous LoRA.** FLoRA (Wang et al., 2024) contended that the aggregation used in FedIT
879 (Zhang et al., 2024) is flawed and employed stacking to aggregate parameters from heterogeneous
880 clients. HeterLoRA (Cho et al., 2024) implemented different ranks on clients and aggregates
881 heterogeneous LoRA modules through zero-padding, which may dilute certain parameters. RBLA
882 (Chen et al., 2024) designed a rank-based LoRA aggregation method to prevent model parameter
883 dilution caused by zero-padding. Flex-LoRA (Bai et al., 2024) synthesized a complete set of LoRA
884 weights from individual client contributions, and employed SVD for weight reparameterization,
885 thereby fully leveraging heterogeneous client resources. Furthermore, pFedLoRA (Yi et al., 2023)
886 aggregated adapters to facilitate personalized FL, and treated LoRA as a mechanism for knowledge
887 transfer, allowing clients to locally train heterogeneous models while maintaining a homogeneous
888 adapter. Although these works have made significant contributions to heterogeneous federated PEFT
with LoRA, they still suffer from potential privacy leakage risks under inversion attacks.

889 **Privacy Preservation Techniques.** To defend against inversion attacks, (Yu et al., 2022) employed
890 the DP-SGD optimizer for fine-tuning, providing formal DP guarantees for model parameters.
891 Considering that DP noise may be amplified by LoRA multiplication, FFA-LORA (Sun et al., 2024c)
892 modified the LoRA training procedure by freezing matrix **A** after initialization and solely applying
893 DP on matrix **B**, at the cost of fewer tunable model parameters. Similarly, FedSA-LoRA (Guo
894 et al., 2024) proposed to globally train matrix **A** while reserving matrix **B** for local training without
895 participating in aggregation. (Han & Yan, 2023) proposed an adaptive, precision-lossless batch
896 HE method that transforms model parameters into non-negative values to prevent overflow errors.
897 Inspired by model pruning techniques, FedML-HE (Jin et al., 2023) proposed to encrypt only a subset
898 of sensitive model parameters to reduce HE overhead. MaskCrypt (Hu & Li, 2024) proposed to select
899 a consensus mask for SHE to minimize overhead across homogeneous devices. In summary, the
900 application of DP involves a trade-off between privacy protection and model convergence, while
901 existing HE methods struggle to balance privacy and efficiency in cross-device federated PEFT with
LoRA, particularly under scenarios with Non-IID data and heterogeneous device capabilities.

902 **B PRELIMINARY**
903

904 **B.1 RELATIONSHIP BETWEEN PARAMETER IMPORTANCE AND PRIVACY LEAKAGE RISK**
905

906 On one hand, as indicated in previous SHE methods (Hu & Li, 2024; Jin et al., 2023), the privacy
907 leakage risk in FL mainly comes from the fact that the locally trained model weights contain private
908 data information, and are vulnerable to attacks. The lower gradient loss a parameter results in, the
909 higher privacy leakage risk it may cause under the attacks.

910 On the other hand, model pruning methods (Frantar et al., 2023; Hassibi et al., 1993; Sun et al.,
911 2024b) have proved that by carefully screening the parameters by importance, many parameters can
912 be removed without hurting performance. Following this rationale, SHE-LoRA lets heterogeneous
913 clients adaptively encrypt partial parameters via importance screening and negotiate a global HE
914 subset for secure Federated PEFT without hurting privacy and efficiency.

915 Specifically, let \mathbf{W} and $\mathcal{L}(\mathbf{W})$ denote parameters and the loss function, respectively. Given a subset
916 of the parameters $\mathbf{w} \in \mathbf{W}$, $\mathbf{W}_{-\mathbf{w}} = \mathbf{W} - \mathbf{w}$ denotes the parameters with \mathbf{w} zeroed out. According
917 to (Hassibi et al., 1993), the loss function $\mathcal{L}(\mathbf{W}_{-\mathbf{w}})$ can be expanded as the following Taylor series:

918

$$\mathcal{L}(\mathbf{W}_{-\mathbf{w}}) = \mathcal{L}(\mathbf{W} - \mathbf{w}) = \mathcal{L}(\mathbf{W}) + \mathbf{g}^\top \mathbf{w} + \frac{1}{2} \mathbf{w}^\top H \mathbf{w} + O(\|\mathbf{w}\|^3), \quad (7)$$

919 where \mathbf{g}^\top and H are the first-order (gradient) and second-order (Hessian) partial derivatives, respectively. $O(\|\mathbf{w}\|^3)$ is the higher-order infinitesimal of \mathbf{w} . The sensitivity of \mathbf{w} (denoted as $\Omega(\mathbf{w})$) can be denoted as:

$$\Omega(\mathbf{w}) = |\mathcal{L}(\mathbf{W}_{-\mathbf{w}}) - \mathcal{L}(\mathbf{W})| = \mathbf{g}^\top \mathbf{w} + \frac{1}{2} \mathbf{w}^\top H \mathbf{w} + O(\|\mathbf{w}\|^3) \approx \frac{1}{2} \mathbf{w}^\top H \mathbf{w}. \quad (8)$$

920 Considering that when \mathbf{W} converges at the local minimum after training, \mathbf{g}^\top is 0, while $O(\|\mathbf{w}\|^3)$ can be neglected, thus $\Omega(\mathbf{w})$ only depends on H and \mathbf{w} . Finally, the sensitivity of the q -th parameter is calculated as $\Omega(\mathbf{w}_q) = \frac{\mathbf{w}_q^2}{2[H^{-1}]_{qq}}$ according to OBS (Hassibi et al., 1993), where $[H^{-1}]_{qq}$ is the diagonal element at (q, q) of the inverse Hessian matrix, H^{-1} .

921 Inspired by $H = XX^\top$ from SparseGPT (Frantar & Alistarh, 2023), Wanda (Sun et al., 2024b) modified weight importance assessment to avoid the high computation cost of H and H^{-1} (Eq. (2)). Based on Wanda, SHE-LoRA assesses channel-wise weight importance as in Section 3.1.1.

922 Besides, Fig. 10 shows that the mutual information (privacy leakage) of “Max” decreases much sharper than the others along with the encryption of parameters, which intuitively reflects a strong correlation between weight importance and privacy leakage risk.

923 B.2 DATA RECONSTRUCTION VIA INVERSION ATTACKS

924 Inversion attacks (Petrov et al., 2024; Balunovic et al., 2022; Zhu et al., 2019; Jeon et al., 2021) aim to reconstruct private training data or model parameters, such as pixel values in images or sensitive information in text, by reversing the clients’ updates uploaded during federated fine-tuning, such as gradients, parameter updates or prediction results. Specifically, for a model $f_{\mathbf{W}}(x) = \mathbf{W}^\top x$, a client trains it with its local data (x, y) , and calculates the gradient \mathbf{g} as the derivative of the loss function \mathcal{L} :

$$925 \quad g = \frac{\partial \mathcal{L}}{\partial \mathbf{W}} = \frac{\partial \mathcal{L}}{\partial f_{\mathbf{W}}} \frac{\partial f_{\mathbf{W}}}{\partial \mathbf{W}} = \frac{\partial \mathcal{L}}{\partial f_{\mathbf{W}}} \cdot x, \quad (9)$$

926 and uploads it to the server. The uploaded gradient \mathbf{g} contains a linear combination of the original data. An attacker can analyze the principal components of the model update to search for the client’s data distribution space and then reconstruct the data (Petrov et al., 2024).

927 B.3 FEDERATED PARAMETER-EFFICIENT FINE-TUNING

928 Federated Parameter-Efficient Fine-Tuning (PEFT) is a technology designed for the efficient fine-tuning of large models within a distributed learning framework that prioritizes data privacy. For instance, LoRA (Hu et al., 2022) is a well-established method for PEFT. Suppose the weight matrix of the global pre-trained model is denoted as $\mathbf{W} \in \mathbb{R}^{m \times n}$, LoRA introduces trainable parameters, $\mathbf{B} \in \mathbb{R}^{m \times r}$ and $\mathbf{A} \in \mathbb{R}^{r \times n}$. Each client freezes the original weights \mathbf{W} and learns only the trainable low-rank parameters \mathbf{B} and \mathbf{A} on its local data. Then, the updates (e.g., weights or gradients) from clients are aggregated by the server via

$$929 \quad \Delta \bar{\mathbf{W}} = \sum_{i=1}^N \tau_i \mathbf{B}_i \mathbf{A}_i, \quad (10)$$

930 where τ_i denotes the weight coefficient of Client i , proportional to its local data size. Federated PEFT uses Eq. (10) to guarantee heterogeneous aggregation of LoRA parameters. SVD is used to reparameterize the aggregation result into heterogeneous LoRA parameters, which reduces the communication overhead of $\Delta \bar{\mathbf{W}}$. The new LoRA parameters are then sent back to each device for continued local training, and the process is iterated repeatedly to progressively optimize the model. It is worth noting that the model parameters are transmitted in plaintext throughout this process, making them visible to the server.

931 B.4 MATRIX MULTIPLICATION IN LoRA AMPLIFIES DP NOISE

932 Differential privacy (DP) (Yu et al., 2022; Zhu et al., 2025) is a common privacy defense mechanism that adds specific noise to gradient or parameter updates, making the relationship between gradients and data non-linear, which misleads the attacker’s optimization direction. Given that the LoRA

972 fine-tuning parameter is $\Delta\mathbf{W} = \mathbf{B}\mathbf{A}$, and $\Delta\mathbf{W}$ plays a role during model inference, if a noise ϵ
973 satisfying the privacy budget is added to the parameters, then:

$$\Delta\mathbf{W} = (\mathbf{B} + \epsilon_B)(\mathbf{A} + \epsilon_A) = \mathbf{B}\mathbf{A} + \mathbf{B}\epsilon_A + \mathbf{A}\epsilon_B + \epsilon_A\epsilon_B \quad (11)$$

975 Thus, except for $\mathbf{B}\mathbf{A}$, all the terms in Eq. (11) are noises that will be aggregated into the global model
976 parameters, which may severely affect the model’s performance and convergence direction.
977

978 B.5 HOMOMORPHIC ENCRYPTION

980 Homomorphic encryption (Rivest et al., 1978; Gentry, 2009) is a cryptographic primitive that allows
981 computations to be performed on encrypted data without revealing the underlying plaintext. It is
982 exceptionally well-suited for FL, as it enables the computation of aggregation in server without
983 exposing clients’ updates. The Cheon–Kim–Kim–Song (CKKS) encryption scheme (Cheon et al.,
984 2017) supports approximate numerical computations and floating-point arithmetic. The CKKS offers
985 relatively high computational efficiency and supports vectorized operations, making it highly suitable
986 for LoRA tuning in FL. It can be used to encrypt the parameters or gradients of local models, allowing
987 the server to perform model aggregation without decrypting any data, thereby protecting user privacy.
988 In the implementation of SHE-LoRA, we employ the CKKS provided by the TenSEAL library,
989 which supports homomorphic computations on both vectors and tensors, thereby enabling encrypted
990 computation operations over complex model parameters.
991

992 B.6 ORDER-PRESERVING ENCRYPTION

993 Order-Preserving Encryption (OPE) (Agrawal et al., 2004; Boldyreva et al., 2009) is a cryptographic
994 technique that preserves the numerical order of plaintexts. If two plaintexts, a and b , satisfy the
995 condition $a < b$, then their encrypted ciphertexts will also satisfy $Enc(a) < Enc(b)$. This enables
996 comparisons, sorting, or range queries to be performed on ciphertexts without decryption. In principle,
997 OPE maps plaintexts to an interval within the ciphertext space, while ensuring that the mapping
998 function is monotonically increasing. Although OPE does not provide semantic security in the
999 traditional sense (i.e., it is possible to infer the approximate range of the plaintext from the ciphertext),
1000 it is highly useful in applications that require sorting or range operations on encrypted data, such as
1001 encrypted databases or cloud storage queries. In SHE-LoRA, we employ OPE to hide clients’ HE
1002 subset, which prevents the server from snooping on the positions of important model parameters and
1003 conducting targeted attacks.
1004

1005 B.7 SINGULAR VALUE DECOMPOSITION

1006 Singular value decomposition (SVD) (Klema & Laub, 1980) is a mathematical method that decom-
1007 poses any real or complex matrix into the product of three standard matrices. It is applicable to
1008 matrices of arbitrary shapes, and hence suitable for tasks such as dimensionality reduction, data
1009 compression, and recommendation systems. For a real matrix $\mathbf{W} \in \mathbb{R}^{m \times n}$, SVD decomposes it as
1010 follows: $\mathbf{W} = \mathbf{U}\Sigma\mathbf{V}^\top$, where $\mathbf{U} \in \mathbb{R}^{m \times m}$ is an orthogonal matrix, $\Sigma \in \mathbb{R}^{m \times n}$ is a diagonal matrix
1011 with non-negative real values on its diagonal, known as singular values, arranged in descending order,
1012 and $\mathbf{V}^\top \in \mathbb{R}^{n \times n}$ is an orthogonal matrix as well. To match heterogeneous LoRAs from clients, many
1013 methods (Yan et al., 2024; Babakniya et al., 2023) have employed SVD decomposition, breaking
1014 down the aggregated matrix into $\mathbf{B} = \mathbf{U}\sqrt{\Sigma}$ and $\mathbf{A} = \sqrt{\Sigma}\mathbf{V}^\top$, which enables the projection of the
1015 original parameters into a lower-dimensional space while preserving the essential features.
1016

1017 C HE KEY MANAGEMENT AND DISTRIBUTION

1019 In the configuration outlined herein, the system necessitates an honest-but-curious server to execute
1020 the aggregation of models. Then, a trusted third party is required to oversee the distribution of keys
1021 for both OPE and HE, with the assumption that it will not collude with the server. However, when the
1022 server colludes with compromised clients, cryptographic techniques such as threshold HE, Multi-Key
1023 HE, and proxy re-encryption can be employed to achieve distributed secure computation. **Threshold**
1024 **Homomorphic Encryption** (Aloufi et al., 2021) is a cryptographic scheme that amalgamates the
1025 threshold cryptography and HE. It not only supports computations on encrypted data (homomor-
phism), but also enables joint decryption by multiple participants (thresholding), thereby enhancing

1026 both security and fault tolerance while preserving privacy. Decryption can only be accomplished
 1027 with the collective participation of a predetermined number of participants, known as the threshold.
 1028 **Proxy Re-Encryption** (Blaze et al., 1998; Ateniese et al., 2006) permits a semi-trusted third party
 1029 (the proxy) to transform ciphertext encrypted for one party into ciphertext decryptable by another, all
 1030 without accessing the original plaintext or either party’s private keys. **Multi-Key Homomorphic**
 1031 **Encryption** (Aloufi et al., 2021) enables homomorphic operations to be performed on user data
 1032 encrypted under different keys, obviating the need for key sharing. The resultant ciphertext requires
 1033 collaborative partial decryption by all participants, each utilizing their respective private key, to yield
 1034 the final plaintext outcome. This mechanism ensures that joint computations can be performed in
 1035 multi-party data collaborations while protecting the data privacy of each participant.

1036 In SHE-LoRA, we retain Multi-Key HE as a countermeasure against potential collusion between the
 1037 server and clients, while leaving its practical integration and optimization to future endeavors.

1038

1039 D ADDITIONAL TECHNICAL DETAILS OF SHE-LORA

1041 D.1 THE ALGORITHM OF HE SUBSET NEGOTIATION

1043 D.1.1 OBJECTIVES OF THE NEGOTIATION

1044 The negotiation aims to select a subset of columns $Res \subseteq \bigcup_{i=1}^N G_i$ with cardinality $|Res| =$
 1045 $\max_{i \in \{N\}} k_i$, where k_i denotes the number of sensitive columns that client i can afford to en-
 1046 encrypt and $\{N\}$ denotes the set of all clients, thereby achieving a principled trade-off between privacy
 1047 and HE overhead. However, the notions of “privacy” and “HE overhead” are inherently ambiguous
 1048 without concrete metrics. To make the trade-off operational, we formalize two explicit objectives
 1049 with *min-Coverage* and *max-Risk*.

1050 We first define the *Coverage_i* of client i as the fraction of its sensitive columns that are selected for
 1051 encryption (i.e., included in Res), and hence protected from exposure: $Coverage_i = \frac{|Res \cap G_i|}{|G_i|}$, where
 1052 G_i is the set of columns that client i deems sensitive, and Res is the final selected subset.

1053 To extend HE-based privacy protection to as many clients as possible, we adopt a max-min criterion
 1054 and define the overall coverage as:

$$1057 \text{min-Coverage} = \min_{i \in \{N\}} Coverage_i. \quad (12)$$

1058 Maximizing *min-Coverage* ensures that the coverage of every client is at least this value, thereby
 1059 guaranteeing the worst-case coverage of sensitive parameter columns: even the least-covered client
 1060 receives a quantifiable level of protection.

1061 Second, to quantify the privacy leakage risk of each client, we define $Risk_i = \frac{\sum_{j \in G_i \setminus Res} S_j}{\sum_{j \in G_i} S_j}$, which
 1062 measures the fraction of client i ’s total sensitivity that remains unencrypted. We further define

$$1065 \text{max-Risk} = \max_{i \in \{N\}} Risk_i \quad (13)$$

1066 to capture the worst-case privacy leakage risk across all clients, which we aim to minimize. Lower
 1067 residual risk implies stronger privacy preservation. Minimizing *max-Risk* ensures that the privacy
 1068 leakage risk of every client is at most this value, thereby providing a worst-case privacy guarantee:
 1069 even the most exposed client suffers from no more than a quantifiable level of privacy leakage risk.

1070 The negotiation thus seeks a balanced Res that jointly optimizes both Eq. (12) and Eq. (13). To
 1071 formalize this goal, we define a composite objective score as Eq. (14):

$$1073 \text{score}(Res) = \underbrace{\min_{i \in \{N\}} \frac{|Res \cap G_i|}{|G_i|}}_{\text{min-Coverage}} - \underbrace{\max_{i \in \{N\}} \frac{\sum_{j \in G_i \setminus Res} S_j}{\sum_{j \in G_i} S_j}}_{\text{max-Risk}}. \quad (14)$$

1074 Eq. (14) balances the minimal client coverage of sensitive parameters and the maximal privacy
 1075 leakage risk of unencrypted parameters. These two objectives often contradict under a limited
 1076 encryption budget: satisfying client-specific privacy leakage risk may sacrifice overall coverage of
 1077 clients’ sensitive parameters, and vice versa.

1080
1081 **Algorithm 1:** HE subset negotiation

1082 **Input:** $clients = \{r_i, k_i, (G_i, S_i)\}_{i=1}^N$, a, b, c are three hyper-parameters of selection ratio.
1083 **Output:** Res : The column index of global HE subset.

1084 1 $Res, selected_num \leftarrow \{\}, 0$;
1085 2 $Common \leftarrow$ sorts columns in $\bigcup_i G_i$ from most to least frequently deemed as sensitive;
1086 3 $Sensitivity \leftarrow$ sorts columns in $\bigcup_i G_i$ from highest to lowest sensitivity;
1087 4 $\Gamma \leftarrow \{(k, count_k)\}$ clusters clients by budget k , and sorts them in ascending order of k ;
1088 5 **for** each budget k in Γ **do**
1089 6 $\lambda \leftarrow$ Update current budget by $k - selected_num$;
1090 7 $Clients \leftarrow$ collect all unique columns from $\bigcup_{i:k_i=k} G_i$, and sort them by $\min S_j$;
1091 8 **if** $count_k = 1$ **then**
1092 9 $P \leftarrow$ Select top λ columns from G_i - Res of the unique client;
1093 10 $Res \leftarrow \{P, \{Res\}\}$;
1094 11 $selected_num \leftarrow k$;
1095 12 **else**
1096 13 $a, b, c \leftarrow$ coefficients optimized via Bayesian optimization under $a + b + c = 1$, balancing
1097 14 $min\text{-}Coverage$ and $max\text{-}Risk$ as detailed in Algorithm 2;
1098 15 $P \leftarrow$ Select top $\lfloor a\lambda \rfloor$ columns from $Clients$ - Res ;
1099 16 $C \leftarrow$ Select top $\lfloor b\lambda \rfloor$ columns from $Common$ - P - Res ;
1100 17 $S \leftarrow$ Select top $\lambda - \lfloor a\lambda \rfloor - \lfloor b\lambda \rfloor$ columns from $Sensitivity$ - P - C - Res ;
1101 18 $Res \leftarrow$ Result of k columns is $\{S, C, P, \{Res\}\}$;
1102 19 $selected_num \leftarrow k$;
1103 19 **return** Res

D.1.2 PROCEDURE OF THE NEGOTIATION

1104 The workflow of HE subset negotiation is summarized as Algorithm 1. Note that the server keeps
1105 the rank r_i and encryption budget γ_i of all clients. The number of encrypted columns of Client i is
1106 denoted as $k_i = \gamma_i \cdot n$, where n is the number of columns in the parameter matrix. As described in
1107 Section 3.1.2, the server receives a set of tuples (G_i, S_i) from clients as input, where G_i is Client i 's
1108 set of columns that needs HE, and S_i is their sensitivities.

1109 At Lines 1-3, the server first initiates the negotiation result Res and the number of columns that have
1110 been selected $selected_num$. Then, the server maintains two shared lists: the $Common$ list, which
1111 sorts all columns in $\bigcup_i G_i$ from most to least frequently deemed as sensitive, and the $Sensitivity$
1112 list, which sorts all columns in $\bigcup_i G_i$ from highest to lowest sensitivity. The columns ranked higher
1113 in $Common$ are more frequently deemed as sensitive by the clients, and selecting them improves
1114 $min\text{-}Coverage$. The columns ranked higher in $Sensitivity$ have greater global sensitivity, and selecting
1115 them reduces $max\text{-}Risk$. At Line 4, the server clusters the clients by their budget k , and sorts them in
1116 the ascending order of k . At Lines 5-18, the server repeats the process several times, which depends
1117 on the number of unique budgets. For each process, the number of column positions to be negotiated,
1118 denoted as λ , is calculated by the difference between current budget k and the number of columns that
1119 have been determined. A $Clients$ list ranks unique columns from budget- k clients by their minimum
1120 sensitivity, aiming to encrypt columns that are personally deemed as sensitive. If the current budget
1121 corresponds to a single client (i.e., $count_k = 1$), the strategy greedily selects from that client's G_i
1122 for optimal privacy protection. Otherwise, the server iteratively selects $\lfloor a\lambda \rfloor$ columns from $Clients$,
1123 $\lfloor b\lambda \rfloor$ columns from $Common$, and $\lambda - \lfloor a\lambda \rfloor - \lfloor b\lambda \rfloor$ columns from $Sensitivity$ without duplicate
1124 selection to form the global HE subset, where $a + b + c = 1$ and $\lfloor \cdot \rfloor$ is the floor function. This hybrid
1125 selection jointly optimizes worst-case coverage and privacy risk while preserving a degree of client
1126 personalization to accommodate heterogeneous environments.

1126 Clearly, the success of this objective relies heavily on the choice of the coefficients a , b , and
1127 c . As presented in Algorithm 2, we employ the Bayesian optimization (Swersky et al., 2013) to
1128 determine their optimal values via searching different combinations of column selection from three
1129 complementary perspectives: client-specific ($Clients$), commonly shared ($Common$), and sensitivity-
1130 driven ($Sensitivity$). Specifically, Algorithm 2 begins by defining the feasible search space for the
1131 parameters (a, b, c) at Line 1, subject to the constraint $a + b + c = 1$. At Line 2, a Bayesian
1132 optimization model (i.e., a Gaussian process) is initialized over this search space. At Lines 3–16, the
1133 model performs N_{opt} (e.g., 50) iterations of optimization: at each iteration t , the current parameter
1134 triple (a_t, b_t, c_t) is used to construct the negotiation result Res_t at Line 5, following the same column

1134 **Algorithm 2:** Bayesian optimization for the selection of a , b and c .

1135 **Input:** $clients = \{r_i, k_i, (G_i, S_i)\}_{i=1}^N$, Current λ , Res , $Clients$, $Common$, $Sensitivity$.

1136 **Output:** Optimal coefficients (a^*, b^*, c^*) with $a^* + b^* + c^* = 1$

1137 1 $\mathcal{X} \leftarrow$ Define search space with $\{(a, b) \in [0, 1]^2 \mid a + b \leq 1\}$;

1138 2 Initialize a Bayesian optimization model \mathcal{M} over \mathcal{X} ;

1139 3 **for** $t = 1$ **to** N_{opt} **do**

1140 // Bayesian optimizer selects (a_t, b_t) for evaluation

1141 $(a_t, b_t) \leftarrow \text{SELECT}(\mathcal{M})$;

1142 $c_t \leftarrow 1 - a_t - b_t$;

1143 $P_t \leftarrow$ Select top $\lfloor a_t \lambda \rfloor$ columns from $Clients-Res$;

1144 $C_t \leftarrow$ Select top $\lfloor b_t \lambda \rfloor$ columns from $Common-Res-P_t$;

1145 $S_t \leftarrow$ Select top $\lambda - \lfloor a_t \lambda \rfloor - \lfloor b_t \lambda \rfloor$ columns from $Sensitivity-Res-P_t-C_t$;

1146 $Rest_t \leftarrow$ the union of $\{S_t, C_t, P_t\}$;

1147 **for** each client i **do**

1148 $Coverage_i \leftarrow \frac{|Rest_t \cap G_i|}{|G_i|}$;

1149 $Risk_i = \frac{\sum_{j \in G_i \setminus Rest_t} S_j}{\sum_{j \in G_i} S_j}$;

1150 $min-Coverage \leftarrow \min_{i \in \{N\}} Coverage_i$;

1151 $max-Risk \leftarrow \max_{i \in \{N\}} Risk_i$;

1152 $score_t \leftarrow min-Coverage - max-Risk$;

1153 // Update Bayesian optimizer with $(a_t, b_t, score_t)$

1154 $\mathcal{M} \leftarrow \text{UPDATE}(\mathcal{M}, (a_t, b_t), score_t)$;

1155 $(a^*, b^*) \leftarrow \arg \max_t score_t$;

1156 $c^* \leftarrow 1 - a^* - b^*$;

1157 **return** (a^*, b^*, c^*) ;

1158 selection procedure as in Algorithm 1. Then, at Lines 10–12, the client-specific coverage and privacy
 1159 risk are evaluated for every client. The overall score is computed at Line 15 using Eq. 14, and in
 1160 Line 16, this score is fed back to update the Bayesian optimization model, guiding the next parameter
 1161 selection. Finally, Lines 17–19 return the best-performing coefficients (a^*, b^*, c^*) as the outcome of
 1162 the negotiation.

1163

1164 D.2 AGGREGATION OF UNENCRYPTED MODEL PARAMETERS

1165

1166 Algorithm 3 illustrates how the server aggregates unencrypted model parameters. The input of
 1167 the algorithm is the set of unencrypted weight updates $\Delta W_i^{\text{plain}}$ from all N clients. At Line 1, the
 1168 columns of the aggregation result is initialized by $K = n - \min(k_1, \dots, k_N)$, where n is the number
 1169 of columns in the frozen pre-trained parameter matrix, and k_i is the number of encrypted columns of
 1170 Client i . At Lines 2–3, the server initializes the aggregation result to $\mathbf{0} \in \mathbb{R}^{m \times K}$, and sets a counter
 1171 that records the respective contributions of the clients during the aggregation of each column. At
 1172 Lines 4–7, the server incorporates Client i ’s parameters $\Delta W_i^{\text{plain}}$ into the aggregation results, and
 1173 updates the counter to record the number of clients contributing to each column. At Lines 8–11,
 1174 the server weight-averages the results based on the counters and returns the final aggregated result
 1175 $\Delta \bar{W}_{\text{plain}} \in \mathbb{R}^{m \times K}$.

1176

1177 D.3 AGGREGATION OF ENCRYPTED MODEL PARAMETERS

1178

1179 Algorithm 4 illustrates how the server aggregates encrypted model parameters. The algorithm takes
 1180 the set of ciphertexts $\Delta W_i^{\text{cipher}} \in \mathbb{R}^{m \times k_i}$ as the input. At Line 1, the columns of the aggregation result
 1181 are initialized by $K^* = \max(k_1, k_2, \dots, k_N)$, where k_i is the column number of encrypted model
 1182 parameters of client i . At Lines 2–3, the server initializes the aggregation result to $\mathbf{0}_{1 \times K^*}$ and sets a
 1183 counter to record the respective contributions of the clients. At Lines 4–6, the server incorporates
 1184 encrypted model parameters $\Delta W_i^{\text{cipher}}$ into the aggregation results and updates the counter to record
 1185 the number of clients contributing to each column. Finally, at Lines 7–9, the server weight-averages
 1186 the encrypted model parameters based on the counters, and returns the final aggregated encrypted
 1187 model parameters, denoted as $\Delta \bar{W}_{\text{cipher}} \in \mathbb{R}^{m \times K^*}$. Although the columns of encrypted model
 1188 parameters extends to K^* , each client can receive a set of encrypted blocks matching its encryption
 1189 budget.

1188
1189 **Algorithm 3:** Aggregation of unencrypted model parameters

1190 **Input:** $\{\Delta W_i^{\text{plain}}\}_{i=1}^N$: Set of N matrices, each $\Delta W_i^{\text{plain}}$ has shape $(m, n - k_i)$.
1191 **Output:** $\Delta \bar{W}_{\text{plain}}$: Aggregated matrix with shape (m, K) .

1192 1 $K \leftarrow n - \min(k_1, \dots, k_N)$;
1193 2 $\Delta \bar{W}_{\text{plain}} \leftarrow \mathbf{0}_{m \times K}$;
1194 3 $\text{Counts} \leftarrow \mathbf{0}_{1 \times K}$;
1195 4 **for** each client $i = 1$ **to** N **do**
1196 5 $c_i \leftarrow$ Get column count of $\Delta W_i^{\text{plain}}$;
1197 6 $\Delta \bar{W}_{\text{plain}}[:, :c_i] \leftarrow \Delta \bar{W}_{\text{plain}}[:, :c_i] + \Delta W_i^{\text{plain}}$;
1198 7 $\text{Counts}[:, c_i] \leftarrow \text{Counts}[:, c_i] + 1$;
1199 8 **for** $j = 1$ **to** K **do**
1200 9 **if** $\text{Counts}[j] > 0$ **then**
1201 10 $\Delta \bar{W}_{\text{plain}}[:, j] \leftarrow \Delta \bar{W}_{\text{plain}}[:, j] / \text{Counts}[j]$;
1202 **return** $\Delta \bar{W}_{\text{plain}}$

1203
1204 **Algorithm 4:** Aggregation of encrypted model parameters

1205 **Input:** $\{\Delta W_i^{\text{cipher}}\}_{i=1}^N$: Sets of N ciphertexts from clients, each $\Delta W_i^{\text{cipher}}$ has shape (m, k_i) .
1206 **Output:** $\Delta \bar{W}_{\text{cipher}}$: Aggregated matrix with shape (m, K^*) .

1207 1 $K^* \leftarrow \max(k_1, k_2, \dots, k_N)$;
1208 2 $\Delta \bar{W}_{\text{cipher}} \leftarrow \mathbf{0}_{m \times K^*}$;
1209 3 $\text{Counts} \leftarrow \mathbf{0}_{1 \times K^*}$;
1210 4 **for** each client $i = 1$ **to** N **do**
1211 5 $\Delta \bar{W}_{\text{cipher}}[:, -k_i :] \leftarrow \Delta \bar{W}_{\text{cipher}}[:, -k_i :] + \Delta W_i^{\text{cipher}}$
1212 6 $\text{Counts}[-k_i :] \leftarrow \text{Counts}[-k_i :] + 1$;
1213 7 **for** $j = 1$ **to** K^* **do**
1214 8 **if** $\text{Counts}[j] > 0$ **then**
1215 9 $\Delta \bar{W}_{\text{cipher}}[:, j] \leftarrow \Delta \bar{W}_{\text{cipher}}[:, j] / \text{Counts}[j]$
1216 **return** $\Delta \bar{W}_{\text{cipher}}$

D.4 REPARAMETERIZATION OF LoRA

The updated full-parameter for each client, termed as $\Delta \mathbf{W}$, can be formulated as two parts, the plaintext update $\Delta \bar{W}_{\text{plain}} = \mathbf{B}_p \mathbf{A}_p$ and the ciphertext update $\Delta \bar{W}_{\text{cipher}} \in \mathbb{R}^{r \times k_i}$ as shown in Eq. (15). In order to reparameterize the two parts of the model parameters into the parameter matrices $\hat{\mathbf{B}}$ and $\hat{\mathbf{A}}$ of LoRA, we first apply SVD and zero-padding to the ciphertext update to generate two low-rank matrices ($\mathbf{B}_c \in \mathbb{R}^{m \times r}$, $\mathbf{A}_c \in \mathbb{R}^{r \times n}$), which ensures their dimension aligns with $\mathbf{B}_p \mathbf{A}_p$. The final LoRA parameter matrices ($\hat{\mathbf{B}}$, $\hat{\mathbf{A}}$) are calculated as follows:

$$\begin{aligned}
\Delta \mathbf{W} &= \Delta \bar{W}_{\text{plain}} + \Delta \bar{W}_{\text{cipher}} & (15) \\
&\xrightarrow{\text{SVD}} \mathbf{B}_p \mathbf{A}_p + \mathbf{B}_c \mathbf{A}_c \\
&= (\mathbf{U}_1 \sqrt{\Sigma}_1) \sqrt{\Sigma}_1 \mathbf{V}_1^\top + (\mathbf{U}_2 \sqrt{\Sigma}_2) \sqrt{\Sigma}_2 \mathbf{V}_2^\top \\
&= [\mathbf{U}_1 \sqrt{\Sigma}_1, \mathbf{U}_2 \sqrt{\Sigma}_2]^{m \times (r+r)} \begin{bmatrix} \sqrt{\Sigma}_1 \mathbf{V}_1^\top \\ \sqrt{\Sigma}_2 \mathbf{V}_2^\top \end{bmatrix}^{(r+r) \times n} \\
&\xrightarrow{\text{SVD}} (\mathbf{U}_3 \Sigma_3 \mathbf{V}_3^\top) (\mathbf{U}_4 \Sigma_4 \mathbf{V}_4^\top) \\
&= (\mathbf{U}_3 \Sigma_3 \mathbf{V}_3^\top \mathbf{U}_4 \sqrt{\Sigma}_4)_{:,r} (\sqrt{\Sigma}_4 \mathbf{V}_4^\top)_{r,:} \\
&= \hat{\mathbf{B}} \hat{\mathbf{A}}
\end{aligned}$$

D.5 PROOF OF THE LOSSLESSNESS OF MEANINGFUL MODEL UPDATES IN SHE-LoRA

The losslessness of meaningful model updates in the aggregation of SHE-LoRA is supported by the following theorem.

1242 **Theorem 1** Whether a column of the parameter matrix is encrypted or not, it will always be integrated
 1243 into the aggregated model, and hence results in no loss of meaningful model updates.
 1244

1245 **Proof 1** Suppose that for clients 1 to N , their encryption budgets are γ_i ($\gamma_1 \leq \gamma_2 \dots \leq \gamma_N$), and
 1246 the hidden size of the model is n (i.e., number of columns in the parameter matrix). Then the numbers
 1247 of encrypted columns of the clients are $k_1 = n \times \gamma_1 \leq k_2 = n \times \gamma_2 \dots \leq k_N = n \times \gamma_N$.

1248 From Section 3.3, all k_i encrypted columns are integrated in $\Delta \bar{\mathbf{W}}_{\text{cipher}}$, while plaintext columns
 1249 are integrated in $\Delta \bar{\mathbf{W}}_{\text{plain}}$. According to Section 3.4, $\Delta \bar{\mathbf{W}}_{\text{plain}} \stackrel{\text{SVD}}{=} \mathbf{B}_p \mathbf{A}_p$ and $\Delta \bar{\mathbf{W}}_{\text{cipher}} \stackrel{\text{SVD}}{=} \mathbf{B}_c \mathbf{A}_c$,
 1250 respectively. Following Eq. (4), all meaningful updates are integrated in LoRA matrices as $\mathbf{B} =$
 1251 $[\mathbf{B}_p \quad \mathbf{B}_c]$ and $\mathbf{A} = [\mathbf{A}_p \quad \mathbf{A}_c]^\top$. Finally, the weight update for each client can be calculated
 1252 as $\Delta \bar{\mathbf{W}} = \Delta \bar{\mathbf{W}}_{\text{plain}} + \Delta \bar{\mathbf{W}}_{\text{cipher}} = [\mathbf{B}_p \quad \mathbf{B}_c] [\mathbf{A}_p \quad \mathbf{A}_c]^\top = \mathbf{B} \mathbf{A}$. Thus, whether a column is
 1253 encrypted (in $\Delta \bar{\mathbf{W}}_{\text{cipher}}$) or not (in $\Delta \bar{\mathbf{W}}_{\text{plain}}$), it will always be integrated into the aggregated model
 1254 ($\Delta \bar{\mathbf{W}} = \mathbf{B} \mathbf{A}$).
 1255

1256 **D.6 DISTRIBUTION SHIFT OF MODEL PARAMETER IMPORTANCE VALUES**

1257 To determine whether the distribution of model parameter importance values will shift during training,
 1258 we conduct 50 rounds of FL training on the Natural-Instructions (Wang et al., 2022) dataset under
 1259 Non-IID conditions with the Dirichlet distribution parameter $\rho = 0.3$. Fig. 11 illustrates the variation
 1260 of the distribution of channel-wise importance values along with the progress of FL training. We
 1261 can see that the specific importance values do change slightly, but their relative ranking remains
 1262 almost unchanged as compared to Fig. 4. Considering that the parameter importance in SHE-LoRA
 1263 is assessed via channel-wise summation of sensitivity values, the slight change of model parameter
 1264 importance distribution has minor impact on performance.
 1265

1266 Moreover, considering that extreme cases (e.g., dynamic data change) may occur, especially under
 1267 Non-IID settings, the negotiation of HE subsets can be executed periodically depending on the clients'
 1268 tolerance to the change of model parameter importance distribution. Specifically, the theoretical costs
 1269 of negotiation and training per layer on a client are listed in Table 3.
 1270

1271 **Table 3: Theoretical costs of negotiation and training per layer.**

	Communication	Computation
Negotiation $\times N^r$	4 Bytes \times hidden size \times ratio $\times N^r$	Forward $\times N^r$
Training $\times 1$	2 Bytes \times rank \times hidden size	Backpropagation $\times 1$

1272 With precision=bf16, encryption ratio=1% and $r=16$, FL training generally takes $N^r < 50$ rounds
 1273 for convergence. Even if the negotiation is executed per round, the negotiation communication
 1274 overhead of 50 rounds is 4 Bytes \times 6656 hidden size (Llama-30B) \times 1% \times 50 = 13 KB, which is much
 1275 smaller than the overall training communication overhead (2 Bytes \times 16 \times 6656 hidden size (Llama-
 1276 30B) = 213 KB). However, although the computation cost of a “Forward” is much lower than that of a
 1277 “Backpropagation”, the computation cost of N rounds of “Forward” will gradually increase along
 1278 with the training progress. Therefore, the clients can choose the negotiation period according to their
 1279 expected balance between model parameter importance update timeliness and computation cost.
 1280

1281 **D.7 PROOF OF ASYMPTOTIC GAUSSIAN-DISTRIBUTED NOISE**

1282 Let $\mathbf{G} = [g_1, \dots, g_n] \in \mathbb{R}^{r \times n}$ be the gradient matrix from LoRA fine-tuning, with columns $g_k \in \mathbb{R}^r$,
 1283 and let \mathbf{P} be the permutation matrix corresponding to a uniform random permutation $\pi(\cdot)$. We define
 1284 the noise matrix as $\Theta = \mathbf{G}(\mathbf{P} - \mathbf{I})$, so that the noise added on each gradient element is calculated as
 1285 $\sigma_{i,k} = g_{i,\pi(k)} - g_{i,k}$. For any fixed linear query matrix $\mathbf{Q} \in \mathbb{R}^{r \times n}$, the query output is:
 1286

$$1287 O_{\mathbf{Q}}(\Theta) = \langle \mathbf{Q}, \Theta \rangle = \sum_{i=1}^r \sum_{k=1}^n \mathbf{Q}_{i,k} (g_{i,\pi(k)} - g_{i,k}). \quad (16)$$

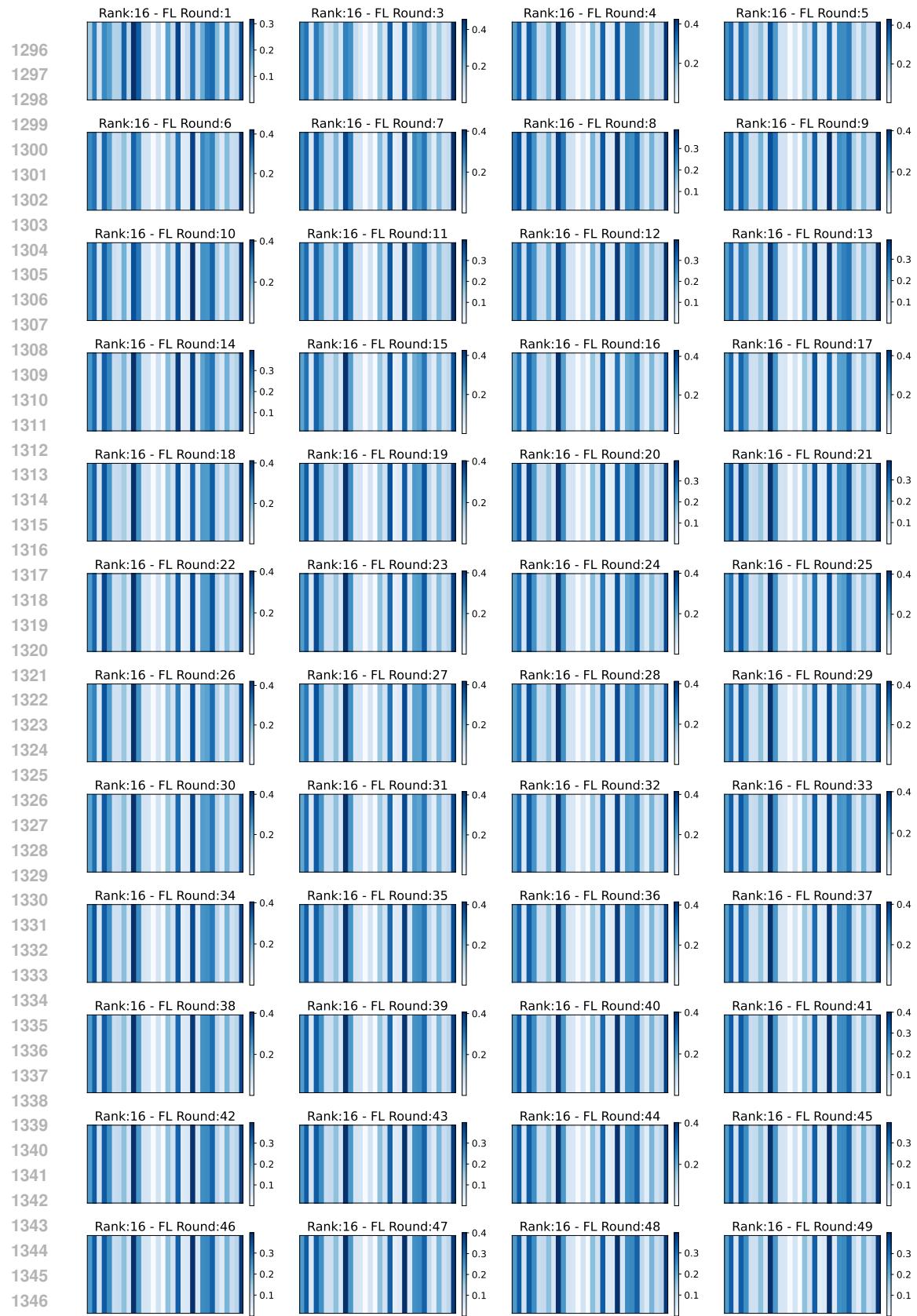


Figure 11: Distribution of model parameter importance values across FL rounds.

1348

1349

1350 The randomness comes solely from the permuted sum $\sum_{i,k} \mathbf{Q}_{i,k} g_{i,\pi(k)}$, which is a combinatorial
 1351 statistic of the form studied in (Hoeffding, 1951). Therefore, by combinatorial central limited theorem
 1352 (Hoeffding, 1951) and Berry–Esseen bound (Bolthausen, 1984), we have
 1353

$$1355 \frac{O_{\mathbf{Q}}(\Theta)}{\sqrt{\text{Var}[O_{\mathbf{Q}}(\Theta)]}} \xrightarrow{\text{dist}} \mathcal{N}(0, 1), \quad \sup_{x \in \mathbb{R}} \left| \mathcal{P} \left(\frac{O_{\mathbf{Q}}(\Theta)}{\sqrt{\text{Var}[O_{\mathbf{Q}}(\Theta)]}} \leq x \right) - \Phi(x) \right| = O \left(\frac{1}{\sqrt{n}} \right). \quad (17)$$

1358 The first statement means that the response to any fixed linear query is asymptotically Gaussian,
 1359 and the second quantifies the approximation error as $O(1/\sqrt{n})$. Moreover, by the classical variance
 1360 formula for permuted linear statistics (Hoeffding, 1951; Hájek, 1961), we have
 1361

$$1363 \text{Var}[O_{\mathbf{Q}}(\Theta)] = \sum_{i=1}^r \frac{1}{n-1} \left(\sum_{k=1}^n (\mathbf{Q}_{i,k} - \bar{\mathbf{Q}}_i)^2 \right) \left(\sum_{k=1}^n (g_{i,k} - \bar{g}_i)^2 \right), \quad (18)$$

1366 where $\bar{g}_i = \frac{1}{n} \sum_{k=1}^n g_{i,k}$ and $\bar{\mathbf{Q}}_i = \frac{1}{n} \sum_{k=1}^n \mathbf{Q}_{i,k}$.
 1367

1368 For fixed \mathbf{G} and \mathbf{Q} , we define s^2 as the variance of $O_{\mathbf{Q}}(\Theta)$. Since this asymptotic normality holds for
 1369 every fixed query matrix Q , the Cramér–Wold device (Cramér & Wold, 1936) implies that the noise
 1370 matrix Θ , viewed as a random vector in \mathbb{R}^{rn} , converges in distribution to a zero-mean multivariate
 1371 Gaussian with the same covariance structure as Θ . Consequently, Θ behaves like Gaussian noise for
 1372 all linear queries.
 1373

1374 E DISTRIBUTABILITY AND SCALABILITY

1376 Our system implementation is predicated upon Flower, an open-source FL framework developed by a
 1377 team at the University of Oxford. Flower is designed to streamline the construction of FL systems
 1378 while affording a high degree of flexibility and scalability. It supports a variety of mainstream machine
 1379 learning frameworks, such as PyTorch, TensorFlow, and Hugging Face Transformers, rendering it
 1380 suitable for researchers and engineers addressing FL requirements across diverse scenarios. Flower
 1381 allows users to extensively configure the framework according to their specific needs, thereby
 1382 accommodating various FL scenarios while offering substantial support for AI research. Based on
 1383 Flower, our SHE-LoRA supports parallelized simulation and multi-machine deployment, capable of
 1384 satisfying the distributed and scalable requirements inherent in real-world applications.
 1385

1386 E.1 PERFORMANCE ON MORE CLIENTS

1387 We repeat the experiment of bert-large model with 100, 300, 500, 1000, 2000 clients on the IMDB
 1388 datasets, which takes 1.58, 4.14, 6.91, 13.8 and 25.3 hours to complete 10 rounds of FL training.
 1389 Each client encrypts 0.5% of OpenLLaMA-3B with the same rank (16). The means and standard
 1390 deviations of HE time and communication overhead are listed in Table 4.
 1391

1392 Table 4: HE time and communication overhead on varying number of clients.
 1393

# of Clients	HE Time	Communication Overhead
100	53.34±0.5s	93.39±0.1MB
300	53.57±0.5s	93.39±0.1MB
500	53.49±0.6s	93.39±0.1MB
1000	54.23±0.8s	93.39±0.1MB
2000	54.19±1.1s	93.39±0.1MB

1400 We find that although the convergence of FL training does slow down along with the increase of
 1401 clients, thanks to SHE-LoRA’s global control over HE subset, the clients’ HE time and communication
 1402 overhead do not significantly inflate even in extreme heterogeneity with >1000 clients. This means
 1403 that SHE-LoRA will not delay FL training and scales well with increased number of clients.
 1404

1404 **E.2 PERFORMANCE ON LARGER LLMs**

1405
 1406 We deploy SHE-LoRA on larger LLMs including OpenLlama-3B, Llama-3-8B, Llama-30B and
 1407 Llama-3.1-70B, and analyze its scalability in comparison with the DP baseline. Specifically, as
 1408 Section 4.4 has confirmed that SHE-LoRA is secure against the DAGER attack as long as more
 1409 than 0.125% of the parameters are encrypted, we let each client encrypt 0.125% of the parameters
 1410 in the scalability experiments with rank $r=16$. In the DP baseline, we let each client add DP noise
 1411 to parameters with $(\epsilon, \sigma) = (10, 10^{-7})$, which is the same as in the DAGER (Petrov et al., 2024)
 1412 experiments. The HE key size for OpenLlama-3B and Llama-3-8B is set to 8192. However, the HE
 1413 key size for Llama-30B and Llama-70B is set to 16384 as the HE key size of 8192 cannot hold a
 1414 single column (minimum encryption unit in SHE-LoRA) of LLMs at this scale. Then, we measure
 1415 the encryption time, time cost with DP and ciphertext size per client under varying model scales. The
 1416 mean and standard deviation of the measured results are shown in Table 5.

1417 **Table 5: The costs under varying model scales.**

	OpenLlama-3B	Llama-3-8B	Llama-30B	Llama-3.1-70B
# of Layers	26	32	60	80
Hidden Size	3200	4096	6656	8192
Encryption Budget	0.125%	0.125%	0.125%	0.125%
Encrypted Parameters	1,664	2,624	8,040	13,120
Encryption Time (s)	2.67 ± 0.32	4.46 ± 0.73	148.70 ± 5.41	242.32 ± 8.72
HE Key Size	8192	8192	16384	16384
Time Cost with DP (s)	0.0548 ± 0.001	0.0878 ± 0.005	0.2693 ± 0.028	0.4575 ± 0.061
Ciphertext Size (MB)	23.34 ± 0.00	35.91 ± 0.01	289.37 ± 0.01	385.84 ± 0.03

1428
 1429 When HE key size is 8192, for OpenLlama-3B, encryption time per parameter= $2.67/1664=0.0016$
 1430 s, ciphertext size per parameter= $23.34/1664=0.0140$ MB; for Llama-3-8B, encryption time per
 1431 parameter= $4.46/2624=0.0017$ s, ciphertext size per parameter= $35.91/2624=0.0137$ MB.

1432 When HE key size is 16384, for Llama-30B, encryption time per parameter= $148.70/8040=0.0185$
 1433 s, ciphertext size per parameter= $289.37/8040=0.0360$ MB; for Llama-3.1-70B, encryption time per
 1434 parameter= $242.32/13120=0.0184$ s, ciphertext size per parameter= $385.84/13120=0.0294$ MB.

1435 These observations demonstrate that when LLMs are encrypted with the same level of HE key size,
 1436 the encryption time and ciphertext size scale almost linearly with the increase of LLM scale. Although
 1437 the time cost with DP is much lower than that of SHE-LoRA, DP may significantly degrade model
 1438 accuracy (Sun et al., 2024c), and is vulnerable against inversion attacks under low-noise-level settings
 1439 (as shown in Table 10 of (Petrov et al., 2024) and Table 2)].

1440 **E.3 PERFORMANCE ON STRONGER BASE MODELS AND MORE CHALLENGING BENCHMARKS**

1443 We conduct the fine-tuning of Qwen3-4B-Instruct-2507³ and Llama-3.2-3B⁴ with SHE-LoRA and
 1444 Vanilla LoRA on the PILE dataset⁵, and evaluate the performance of the fine-tuned models on six
 1445 benchmarks: MMLU-Pro⁶, GPQA⁷, MuSR⁸, MATH⁹, IFEval¹⁰, and BBH¹¹. The collected results
 1446 of SHE-LoRA, Vanilla LoRA and the base model without fine-tuning are shown in Table 6.

1447 The results demonstrate that SHE-LoRA preserves the original LoRA performance while providing
 1448 privacy via selective HE. This benefit generalizes across stronger base model families and diverse
 1449 tasks, provided that federated LoRA is used for PEFT.

1450 ³<https://huggingface.co/Qwen/Qwen3-4B-Instruct-2507>

1451 ⁴<https://huggingface.co/meta-llama/Llama-3.2-3B>

1452 ⁵<https://huggingface.co/datasets/iamgroot42/mimir>

1453 ⁶<https://huggingface.co/datasets/TIGER-Lab/MMLU-Pro>

1454 ⁷<https://github.com/ldavidrein/gpqa>

1455 ⁸<https://github.com/Zayne-sprague/MuSR>

1456 ⁹<https://huggingface.co/datasets/nlile/hendrycks-MATH-benchmark>

1457 ¹⁰<https://huggingface.co/datasets/google/IFEval>

1458 ¹¹<https://github.com/suzgunmirac/BIG-Bench-Hard>

1458 Table 6: Performance comparison of Qwen-3 and Llama-3.2 across more challenging benchmarks.
1459

Method	Method	MMLU-Pro	GPQA	MuSR	MATH	IFEval	BBH
Qwen2.5-4B	SHE-LoRA	47.36	43.94	30.71	78.86	67.34	63.26
	Vanilla LoRA	48.54	42.57	32.31	77.63	68.06	64.58
	Base	65.36	45.00	61.67	84.00	90.17	85.93
Llama-3.2-3B	SHE-LoRA	14.86	13.64	17.86	21.74	27.24	9.26
	Vanilla LoRA	14.62	13.87	18.05	20.96	27.37	9.38
	Base	14.29	11.11	30.95	16.68	27.99	10.85

1466

F ADDITIONAL EXPERIMENTAL RESULTS

1468

F.1 PERFORMANCE ON VARYING TASKS

1470 We employ FedIT (Zhang et al., 2024) and FedSA (Guo et al., 2024) as baseline methods under
 1471 homogeneous settings (rank $r=8$). FedIT averages LoRA weights across clients, limiting the rank
 1472 according to the capability of the weakest device. FedSA trains matrix \mathbf{B} locally while aggregating
 1473 matrix \mathbf{A} globally, leveraging FL to enhance the representation capacity of LoRA. Moreover, we
 1474 employ FLoRA (Wang et al., 2024), HeterLoRA (Cho et al., 2024) and Flex-LoRA (Bai et al., 2024)
 1475 as baselines under heterogeneous settings. FLoRA utilizes stacking to reduce full-weight computation
 1476 and achieve precise averaging across heterogeneous LoRA updates, but at the cost of an expanded
 1477 parameter space. HeterLoRA zero-pads all LoRA matrices to the global maximum rank, applies
 1478 weight-averaged aggregation similar to FedAvg, and subsequently truncates the aggregated weights
 1479 to align with the local rank of each client. However, zero-padding introduces additional dilution
 1480 in the aggregated parameters, which in turn leads to degraded model performance. Flex-LoRA
 1481 reconstructs the full parameter matrix for each client by computing $\mathbf{B} \times \mathbf{A}$ and performs aggregation.
 1482 Subsequently, the aggregated matrix is decomposed using SVD and truncated according to the client’s
 1483 LoRA rank, producing a low-rank parameter matrix.

1484

F.1.1 RESULTS ON NLP TASKS

1486 **Natural Language Generation:** According to the results in Table 7, FedIT and FedSA perform
 1487 the worst on the MMLU Benchmark, obtaining scores of 21.2 and 20.1, respectively. These results
 1488 indicate the limitations of traditional homogeneous approaches in heterogeneous LoRA settings,
 1489 where the inability to effectively utilize client-specific information hinders overall performance.
 1490 While HeterLoRA integrates parameters from heterogeneous devices to improve performance, its
 1491 reliance on zero-padding leads to parameter dilution, resulting in inferior performance compared to
 1492 Flex-LoRA. SHE-LoRA achieves the highest scores on STEM, Social Sciences(SS) and the overall
 1493 Average, and matches Flex-LoRA’s performance on Humanities. Both methods outperform all other
 1494 baselines by a significant margin. These results indicate that SHE-LoRA better preserves informative
 1495 updates in heterogeneous generative tasks, leading to improved generalization and performance.

1496 Table 7: Performance on the MMLU benchmark.
1497

Method	STEM	SS	Humanities	Average
FedIT (Zhang et al., 2024)	21.5	21.3	20.4	21.2
FedSA (Guo et al., 2024)	21.8	21.4	19.7	20.1
HeterLoRA (Cho et al., 2024)	24.7	25.4	25.8	26
Flex-LoRA (Bai et al., 2024)	26.2	27.9	26.6	27.4
SHE-LoRA	28.1	29.2	26.5	28.2

1505 **Natural Language Understanding:** Similarly, we reviewed on the six datasets of GLUE Benchmark
 1506 in Table 8, and the performances of FedIT and FedSA reaffirmed the limitations of traditional
 1507 aggregation methods in heterogeneous scenarios. Flex-LoRA and SHE-LoRA, on the other hand,
 1508 outperform the other methods, demonstrating that SHE-LoRA can more effectively update model
 1509 parameters in heterogeneous environments while achieving performance comparable to non-private
 1510 methods. Unsurprisingly, HeterLoRA achieves better performance than homogeneous baselines.
 1511 However, it lags behind Flex-LoRA and SHE-LoRA, primarily due to the performance degradation
 1512 caused by parameter dilution.

1512 Table 8: Performance on the GLUE benchmark.
1513

Method	SST2	MRPC	QQP	RTE	WNLI	QNLI
FedIT (Zhang et al., 2024)	47.41	31.62	64.71	43.07	46.34	48.87
FedSA (Guo et al., 2024)	48.23	33.71	66.32	43.56	48.27	48.26
HeterLoRA (Cho et al., 2024)	55.73	68.38	72.17	44.72	48.86	49.14
Flex-LoRA (Bai et al., 2024)	52.29	74.81	75.31	46.93	49.66	49.51
SHE-LoRA	57.11	70.88	72.52	50.18	57.75	59.63

1520 SHE-LoRA demonstrates strong performance across both benchmarks, achieving SOTA results in
1521 heterogeneous settings while maintaining optimal performance despite the integration of privacy-
1522 preserving mechanisms.

1523 Table 9: Performance comparison on 5 vision tasks.
1524

Method	Datasets					
	MINIST	DTD	EuroSAT	GTSRB	SVHN	AVG
<i>Clip-Vit-Base-Patch-16</i> r = 8						
FedIT (Zhang et al., 2024)	93.38	68.74	93.17	83.62	90.43	85.87
FedSA (Guo et al., 2024)	93.13	67.51	94.23	85.12	88.49	85.69
HeterLoRA (Cho et al., 2024)	95.37	68.83	96.22	87.18	91.55	87.83
Flex-LoRA (Bai et al., 2024)	99.28	70.32	98.48	95.74	95.37	91.84
SHE-LoRA	99.33	69.97	98.35	95.88	95.13	91.73
<i>Clip-Vit-Base-Patch-16</i> r = 16						
FedIT (Zhang et al., 2024)	95.36	68.85	94.56	85.37	91.58	87.14
FedSA (Guo et al., 2024)	94.62	67.92	95.18	87.23	90.67	87.12
HeterLoRA (Cho et al., 2024)	94.56	68.21	96.77	89.62	92.28	88.29
Flex-LoRA (Bai et al., 2024)	99.30	70.05	98.29	95.45	95.15	91.65
SHE-LoRA	99.25	70.85	98.22	95.35	96.03	91.94

1540
1541 F.1.2 RESULTS ON VISION TASKS
1542

1543 We apply CLIP (Radford et al., 2021) as the basic pre-trained model for vision tasks, a multimodal
1544 model that mixes visual model and language model. Specifically, we load the Clip-Vit-Base-Patch-16
1545 model from huggingface¹² and fine-tune its visual model, and conduct experiments on five visual
1546 classification tasks, which are MNIST (LeCun et al., 2002), DTD (Cimpoi et al., 2014), EuroSAT
1547 (Helber et al., 2019), GTSRB (Stallkamp et al., 2012), SVHN (Netzer et al., 2011). We conduct FL
1548 training for 10 rounds on each task, and set that each client has the same LoRA rank.

1549 The results are shown in Table 9. The highest accuracy (%) for each task is highlighted in **bold**. At
1550 rank r = 8, SHE-LoRA achieves a comparable average accuracy (91.73%) to that of Flex-LoRA
1551 (91.84%), while outperforming FedIT, FedSA and HeterLoRA. At the rank of r = 16, SHE-LoRA
1552 can even achieve the best average accuracy (91.94%). The results indicate that the privacy protection
1553 mechanism of SHE-LoRA will not lead to significant performance degradation.

1554
1555 F.2 ROBUSTNESS UNDER VARYING NON-IID CONDITIONS
1556

1557 The results of SHE-LoRA in Tables 7 and 8 are collected under the Dirichlet distribution with
1558 parameter $\rho=0.3$, which confirm that SHE-LoRA achieves comparable performance to a SOTA
1559 non-private Federated PEFT method (Flex-LoRA) on various benchmarks under Non-IID conditions.

1560 To further validate the robustness of SHE-LoRA under varying Non-IID conditions, we conduct more
1561 experiments on the natural-instructions dataset with ρ set to 0.1, 0.5, 1 and 10, respectively. A smaller
1562 ρ indicates a greater Non-IID degree among clients. The experiment is repeated for 10 rounds under
1563 each ρ value. The mean, standard deviation of model accuracies collected on the MMLU Benchmark
1564 are shown in Table 10 (\uparrow means that higher accuracy is better):

1565
12¹²<https://huggingface.co/openai/clip-vit-base-patch16>

1566

Table 10: MMLU benchmark under varying Non-IID conditions.

1567

ρ	STEM \uparrow	SS \uparrow	Humanities \uparrow	Average \uparrow
0.1	24.8 \pm 0.00	25.5 \pm 0.35	25.4 \pm 0.15	25.9 \pm 0.09
0.5	24.7 \pm 0.15	25.6 \pm 0.46	25.4 \pm 0.21	25.8 \pm 0.21
1	24.7 \pm 0.51	25.4 \pm 0.11	25.3 \pm 0.25	25.8 \pm 0.06
10	24.8 \pm 0.21	25.4 \pm 0.12	25.5 \pm 0.11	25.8 \pm 0.10

1573 We can see that no matter how Non-IID the clients’ data is, the models trained with SHE-LoRA
 1574 can achieve stable performance across clients, which validates the robustness of SHE-LoRA under
 1575 varying Non-IID conditions.

1576

F.3 EFFICIENT ESTIMATION OF MUTUAL INFORMATION

1578 As described in Section 2.2, mutual information measures the amount of information shared between
 1579 two variables. According to Eq. (3), evaluating the mutual information requires knowledge of $p(x)$,
 1580 $p(y)$ and the joint density $p(x, y)$, yet in practice we have only samples and not the true densities. The
 1581 simplest empirical approach is a histogram (binning) estimator, which partitions the space and counts
 1582 frequencies. However, histograms require large sample sizes and are sensitive to the choice of binning.
 1583 A more stable nonparametric approach is to employ kernel density estimators (KDE) (Moon et al.,
 1584 1995). Concretely, flatten the parameter matrices \mathbf{W} and \mathbf{W}_{-w} into one-dimensional collections
 1585 and treat the corresponding elements as paired samples $\{(x_i, y_i)\}_{i=1}^N$. In this step, the marginal
 1586 distribution of $p(x)$, $p(y)$ and the joint density $p(x, y)$ are estimated by kernel density estimation
 1587 (KDE), which constructs a smooth probability density function by centering kernel functions (e.g.,
 1588 Gaussian) at each sample point and aggregating them with an appropriate bandwidth. Once these
 1589 probability density variables are obtained, they are substituted into Eq. (3) to compute the final mutual
 1590 information. The code for the mutual information calculation is given as follows:

```

1591 from sklearn.neighbors import KernelDensity
1592 def kde_mutual_info(X_flat, Y_flat, bandwidth=0.2):
1593     X_flat = X_flat.flatten()
1594     Y_flat = Y_flat.flatten()
1595     n = len(X_flat)
1596     sample_num = min(10000, n)
1597     sample_points = np.random.choice(n, sample_num, replace=False)
1598     X_sample = X_flat[sample_points].reshape(-1, 1)
1599     Y_sample = Y_flat[sample_points].reshape(-1, 1)
1600     XY_sample = np.hstack([X_sample, Y_sample])
1601     kde_x = KernelDensity(bandwidth=bandwidth).fit(X_sample)
1602     kde_y = KernelDensity(bandwidth=bandwidth).fit(Y_sample)
1603     kde_xy = KernelDensity(bandwidth=bandwidth).fit(XY_sample)
1604     log_px = kde_x.score_samples(X_sample)
1605     log_py = kde_y.score_samples(Y_sample)
1606     log_pxy = kde_xy.score_samples(XY_sample)
1607     return np.mean(log_pxy - log_px - log_py)

```

1606

F.4 RESISTANCE AGAINST MEMBERSHIP INFERENCE ATTACKS

1608

1609 We fine-tune the base model Qwen3-4B-Instruct-2507 on the PILE dataset using standard LoRA
 1610 (denoted as “Vanilla LoRA” in tables) and SHE-LoRA with varying encryption ratios γ , respectively.
 1611 Then, we implement seven membership inference attacks (MIAs) (Loss (Carlini et al., 2021), Lower-
 1612 case (Carlini et al., 2021), Zlib (Carlini et al., 2021), Min-k (0.1) (Shi et al., 2024), Min-k (0.5) (Shi
 1613 et al., 2024), Recall (Xie et al., 2024) and PAC (Ye et al., 2024)) on the base model (denoted as “Base”
 1614 in tables) and the fine-tuned models of Vanilla LoRA and SHE-LoRA. Under SHE-LoRA, attackers
 1615 can only launch MIAs based on unencrypted parameters. The attack results are reported in AUROC
 1616 with Table 11, FPR@95 with Table 12 and TPR@5 with Table 13.

1617

1618 In the AUROC results, “Base” performs no better than random guessing (with AUROC \approx 50%),
 1619 confirming that the pretraining corpus does not include the evaluation data. In contrast, Vanilla
 LoRA achieves much higher AUROC results across all attacks, indicating substantial membership
 leakage after fine-tuning. Remarkably, compared with Vanilla LoRA, SHE-LoRA reduces the average

1620 Table 11: The AUROC results reported under 7 membership inference attacks.
1621

Model	Loss	Lowercase	Zlib	Min-k (0.1)	Min-k (0.5)	Recall	PAC
Base	50.9%	48.4%	50.2%	50.5%	50.9%	50.1%	51.2%
Vanilla LoRA	81.4%	80.5%	76.7%	80.9%	82.9%	73.8%	83.3%
$\gamma = 1\%$	62.6%	62.8%	60.3%	62.5%	63.5%	64.7%	65.0%
$\gamma = 1\%$	56.8%	57.7%	55.4%	56.5%	57.3%	58.4%	58.4%
$\gamma = 5\%$	54.1%	55.2%	53.1%	53.7%	54.3%	55.8%	55.3%
$\gamma = 10\%$	56.8%	57.7%	55.4%	56.5%	57.3%	58.4%	58.4%
$\gamma = 20\%$	52.4%	53.2%	51.7%	52.1%	52.5%	53.1%	53.3%

1630 **MIA success rate by 21.0% with an encryption ratio as low as $\gamma = 1\%$.** With the increasing of γ
1631 (e.g., to 1%), attack success rates further drop by 20.9% 30.9%, resulting in nearly random-guessing
1632 performance and demonstrating significantly stronger privacy protection.

1633 Table 12: The FPR@95 results reported under 7 membership inference attacks.
1634

Model	Loss	Lowercase	Zlib	Min-k (0.1)	Min-k (0.5)	Recall	PAC
Base	94.1%	95.4%	96.1%	96.1%	95.2%	95.5%	95.7%
Vanilla LoRA	66.5%	63.3%	88.8%	71.4%	66.2%	79.2%	72.1%
$\gamma = 1\%$	89.7%	86.9%	93.9%	90.8%	90.3%	90.5%	89.9%
$\gamma = 1\%$	92.4%	90.7%	95.2%	93.8%	93.4%	91.6%	93.1%
$\gamma = 5\%$	93.2%	92.1%	95.5%	94.5%	94.1%	93.1%	93.8%
$\gamma = 10\%$	92.4%	90.7%	95.2%	93.8%	93.4%	91.6%	93.1%
$\gamma = 20\%$	93.2%	93.5%	95.6%	95.4%	95.1%	94.0%	94.8%

1644 Table 13: The TPR@5 results reported under 7 membership inference attacks.
1645

Model	Loss	Lowercase	Zlib	Min-k (0.1)	Min-k (0.5)	Recall	PAC
Base	8.6%	5.6%	7.4%	5.5%	8.0%	5.1%	9.9%
Vanilla LoRA	35.7%	35.6%	39.7%	39.4%	41.8%	25.4%	53.5%
$\gamma = 1\%$	12.5%	13.0%	15.2%	14.0%	14.5%	15.4%	17.4%
$\gamma = 1\%$	9.7%	9.3%	10.8%	9.1%	10.2%	10.3%	15.0%
$\gamma = 5\%$	9.0%	7.4%	9.1%	7.3%	9.3%	7.7%	12.4%
$\gamma = 10\%$	9.7%	9.3%	10.8%	9.1%	10.2%	10.3%	11.9%
$\gamma = 20\%$	8.2%	6.7%	8.5%	6.5%	8.2%	6.2%	11.1%

1655 Consistent with the AUROC results, even at $\gamma = 1\%$, SHE-LoRA achieves an average FPR@95 of
1656 90.27% and an average TPR@5 of 14.57%, closely comparable to the base model’s performance
1657 (FPR@95=95.44%, TPR@5=7.16%). In contrast, Vanilla LoRA is significantly more vulnerable,
1658 with an average FPR@95 of 72.50% and TPR@5 of 38.73%. These results demonstrate that SHE-
1659 LoRA preserves membership privacy during fine-tuning: even under a very small encryption ratio,
1660 attackers can only achieve performance close to random guessing, with negligible advantage in
1661 distinguishing members from non-members.

1662 In summary, experiments on Qwen3-4B-Instruct-2507 across seven MIAs demonstrate that SHE-
1663 LoRA is consistently robust. This stems from two key design features: 1) selective encryption of
1664 the most sensitive parameter columns prevents direct leakage of privacy-critical information, and 2)
1665 column-wise position obfuscation, similar to injecting structured perturbations (see ??), increases
1666 uncertainty for attackers. These mechanisms also mitigate property inference and reconstruction
1667 attacks that leverage auxiliary priors, as they obscure the very gradients or parameters these attacks
1668 typically exploit.

1669 **F.5 IMPACT OF SENSITIVE PARAMETERS ON PERFORMANCE**

1670 As theoretically established in Appendix B.1, parameter sensitivity is closely linked to privacy risk.
1671 To empirically validate this connection, we conduct experiments on the PILE dataset using the
1672 Qwen3-4B-Instruct-2507 model. Specifically, we fine-tune the model on the training set and evaluate

Table 14: Model performance comparison with perplexity.

Model	Base	Vanilla LoRA	$\gamma = 1\%$	$\gamma = 1\%$	$\gamma = 5\%$	$\gamma = 10\%$
PPL	74.01	21.23	38.83 / 21.23	50.53 / 21.23	55.21 / 21.23	60.57 / 21.23

text generation quality via perplexity (PPL) on the validation set. A higher PPL indicates poorer adaptation to the target domain. We compare three settings Table 14: (i) the original base model (denoted as “Base”), (ii) a raw LoRA-finetuned model (denoted as “Vanilla LoRA”), and (iii) SHE-LoRA with varying encryption ratios γ . This allows us to assess whether protecting high-sensitivity parameters, rather than removing or ignoring them, preserves model utility while enhancing privacy.

SHE-LoRA reports two PPL metrics: the value on the left of “/” reflects the model performance when encrypted parameters are masked (i.e., using only unencrypted columns), while the value on the right of “/” reflects the model’s true performance without masking parameters. As expected, “Base” exhibits high PPL due to lack of domain adaptation, whereas “Vanilla LoRA” significantly reduces PPL, confirming effective learning. Notably, SHE-LoRA with an encryption ratio of merely 1% already raises the masked PPL to 38.83, indicating that even trivial removal of the most sensitive columns substantially degrades utility. In contrast, the PPL result on the right of “/” is nearly identical to that of “Vanilla LoRA”, demonstrating sound utility preservation under SHE-LoRA. Furthermore, as the encryption ratio increases, masked PPL consistently rises, confirming that SHE-LoRA prioritizes the most privacy-sensitive columns.

G TABLE OF NOTATIONS

Table 15 lists the main notations used in this paper.

Table 15: Table of Notations

Notation	Description
$W \in \mathbb{R}^{m \times n}$	Model parameters of a LLM
$W_{-w} \in \mathbb{R}^{m \times n}$	Model parameters with w zeroed-out
$W_0 \in \mathbb{R}^{m \times n}$	Frozen pre-trained parameters
$A \in \mathbb{R}^{r \times n}$	Low-rank adapter matrix A of LoRA
$B \in \mathbb{R}^{m \times r}$	Low-rank adapter matrix B of LoRA
$X \in \mathbb{R}^{L \times n}$	Input embedding
G	Gradient Matrix
$\mathcal{L}(\cdot)$	Loss function
$\Omega(\cdot)$	Sensitivity computation function
$\mathcal{S}(\cdot)$	Selective HE method
$\mathcal{R}(\cdot)$	Any data reconstruction attack method
r	Rank of LoRA adapter
L	Number of tokens in an input sequence
$x_i \in \mathbb{R}^L$	The i -th features in the input
$I(W; W_{-w})$	Mutual information between W and W_{-w}
γ_i	Ratio of parameters in client i for encryption
k_i	Number of columns in client i for encryption
G_i	Group of indices of selected columns in client i
S_i	Sensitivities of the columns in G_i on client i
b_i	Block i of tensor to be encrypted
N^b	Number of tensor blocks to be encrypted
pk	Public HE key
C_i	Ciphertext of the i -th block
K	Max columns of unencrypted parameters among clients

H LIMITATIONS

As described in Section 2.3 and Appendix C, SHE-LoRA operates under the assumption of an honest-but-curious server, where all clients share the same HE key. Although secure communication channels can be used to defend against malicious clients or collusion between the server and clients, such mechanisms incur higher encryption costs. A promising direction for future work is to explore

1728 more efficient distributed parameter protection using techniques such as threshold homomorphic
1729 encryption, multi-key homomorphic encryption, or proxy re-encryption.
1730

1731 **I BROADER IMPACT**
1732

1733 In this work, we leverage parameter sensitivity and SHE to ensure the secure aggregation of federated
1734 LoRA against inversion attacks such as DAGER. Such attacks are able to recover the original client
1735 data from clients' updates uploaded during federated PEFT, exacerbating privacy concerns and
1736 hindering the possibility of FL to extract value from distributed data. Our work offers adaptive and
1737 sufficient privacy preservation, while minimizing HE overhead per client in cross-device federated
1738 PEFT with LoRA.
1739

1740 Importantly, we find that with more sensitive model parameters being encrypted, the mutual information
1741 that can be leaked from the model updates drops dramatically, indicating that it is possible to
1742 effectively reduce the risk of privacy leakage in terms of privacy information as long as the sensitive
1743 model parameters are correctly encrypted. Our work implies that critical information within the
1744 model parameters can be soundly protected against the SOTA attacks by merely encrypting less than
1745 1% of the model parameters. Furthermore, we take into account the heterogeneity of the parameter
1746 sensitivity and encryption capabilities across clients, and broadly adapt the cost-effective SHE-LoRA
1747 to accommodate clients with diverse data distributions and device capabilities. With these observa-
1748 tions, we highlight the feasibility and effectiveness of applying tailored and secure privacy protection
1749 for cross-device federated PEFT at much lower overhead compared to existing off-the-shelf privacy
1750 protection techniques.
1751

1752 **J THE USE OF LARGE LANGUAGE MODELS (LLMs)**
1753

1754 According to the policies on large language model usage at ICLR 2026, we state that LLMs are only
1755 used to help with paper writing, including spell checking, grammar checking, and polish writing.
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