
Advancing Differentiable Mechanism Design: Neural Architectures for Combinatorial Auctions

Anonymous Author(s)

Affiliation

Address

email

Abstract

Designing optimal auctions has major real-world impact, but remains notoriously difficult to solve analytically, often intractable in strategic or high-dimensional settings. Neural networks have recently approximated optimal mechanisms in multi-item auctions, yet extending them to combinatorial auctions (CAs) is harder. The main challenge is enforcing combinatorial feasibility, as bundle allocations involve non-convex, binary, and overlapping constraints beyond standard neural architectures. This paper introduces a novel combinatorial constraint enforcement technique for deep learning, applied to a fully connected network (CANet) and a transformer-based network (CAFormer). We also present CAGraph, a graph attention network (GAT) model that formulates the winner determination problem as set packing and captures interdependencies between bidders and bundles. Our approach yields three key results. First, our models consistently outperform heuristic baselines and prior learning-based methods—including RegretNet—across diverse synthetic combinatorial auction settings. Second, in real-world airport slot auctions, they maintain low regret while flexibly balancing welfare and revenue. Third, in a cyber defense case study, a defensive agent uses the auction’s output to allocate limited resources to vulnerable network hosts, demonstrating the practical versatility of our framework. Together, these results demonstrate the flexibility, scalability, and effectiveness of differentiable, constraint-aware neural architectures for combinatorial mechanism design.

1 Introduction

Mechanism design, a field of economics, focuses on creating incentives and interaction rules among self-interested agents to achieve specific objectives for the group. It differs from traditional game theory by starting with a desired outcome and designing the rules so that agents acting in their self-interest naturally lead to that outcome. A key application of mechanism design is to create auction rules, which play a significant role in economic activities such as the fine art market, advertising on search engines or e-commerce platforms [6, 21].

The Vickrey-Clarke-Groves (VCG) mechanism is optimal and strategy-proof when the goal is to maximize total bidder welfare [47, 11, 25]. However, revenue maximization poses a greater challenge. [33] resolved the revenue-maximizing strategy-proof auction for a single item, later extended by [32] to multiple copies of a single item. The general revenue-maximizing auction for multiple items remains unsolved decades later, with only specific two-item cases addressed [4, 5].

The lack of theoretical progress in revenue-maximizing multi-item auctions inspired the development of Automated Mechanism Design (AMD) [42]. AMD uses computational methods to tailor mechanisms to specific problem instances, with the use of heuristic approaches [41, 43], but suffers from the curse of dimensionality in large-scale settings. More recently, leveraging the power of deep

learning, differentiable economics uses deep neural networks as function approximators to learn optimal auctions. This approach, introduced with RegretNet [20], offers a scalable alternative to traditional AMD methods.

Since its introduction, RegretNet has inspired a variety of extensions and improvements [35, 34, 26]. The complexity of multi-item auctions is further amplified in combinatorial auctions, where bidders express valuations for bundles rather than individual items, capturing complementarities or substitutabilities. Unlike traditional auctions, the interdependencies between items in combinatorial auctions introduce additional challenges. One such challenge is winner determination, a problem that is well known to be NP-hard, which involves allocating bundles to agents while ensuring that none of the bundles overlap. Although the later part of the RegretNet study discusses the 2-item, 2-bidder auction in a combinatorial setting [20], the problem is still wide open, primarily due to the lack of methodologies to effectively constrain the allocation space to satisfy combinatorial feasibility.

This paper builds on recent advances in auction theory and machine learning to design combinatorial revenue-optimal auctions. It makes the following contributions:

1. It provides an empirical method to find **near-optimal solutions to revenue-maximizing CA**, addressing problems where analytical solutions are not available. This method is not limited by assumptions about allowable bundle structures or bidder valuations. Similar to the previous work in differentiable economics [20], the method is approximately strategy-proof.
2. Unlike previous CA studies, [43, 45, 27], our models identify **randomized (lottery) mechanisms**, extending the RegretNet family to CA problems. It is well known that randomization can increase revenue in CAs. Our empirical experiments show substantially higher performance than deterministic mechanisms.
3. It introduces new architectures: **CANet** and **CAFormer**, extending prior designs from non-combinatorial auctions to a CA setting, and **CAGraph**, a novel GAT-based model learning from both valuation and the relational structures of bundles. While CANet is sensitive to the order and structure of the input, CAFormer is permutation-equivariant, offering better generalization in scenarios with varying input configurations. CAGraph, our new architecture, however, consistently outperformed the benchmarks, demonstrating the potential of using GNNs to handle combinatorial combinatorial problems. In addition, it implements several techniques to improve stability in training and tackle the vanishing gradient problem.
4. It provides an example of successful use of **gradient based methods for constrained optimization problems**, which are known to be challenging. In our particular case, the constraints are related to combinatorial feasibility. This approach can be extended to other differentiable combinatorial optimization problems.
5. To our knowledge, this is the first work to evaluate differentiable auction mechanisms in **real-world case studies**, including airport slot allocation and cyber defense, demonstrating their practical versatility and policy relevance.

2 Problem Statement

We study a combinatorial auction (CA) with one seller, n bidders, and m items. Each bidder $i \in N$ has a private valuation v_i over bundles $S \subseteq M$, with $K = 2^m - 1$ possible non-empty bundles. Valuations v_i are drawn from distributions F_i , which may be symmetric ($F_i = F$) or asymmetric, and utilities are quasi-linear:

$$u_i(v_i; b) = v_i(g_i(b)) - p_i(b),$$

where g_i is the allocation and p_i the payment.

A mechanism is DSIC if truth-telling is optimal:

$$u_i(v_i; (v_i, b_{-i})) \geq u_i(v_i; (b_i, b_{-i})) \quad \forall i, b_i, \quad (1)$$

and ex-post IR if

$$u_i(v_i; (v_i, b_{-i})) \geq 0 \quad \forall i. \quad (2)$$

Violations of DSIC are measured via expected ex-post regret:

$$\text{rgt}_i = \mathbb{E} \left[\max_{v'_i} u_i(v_i; (v'_i, v_{-i})) - u_i(v_i; (v_i, v_{-i})) \right].$$

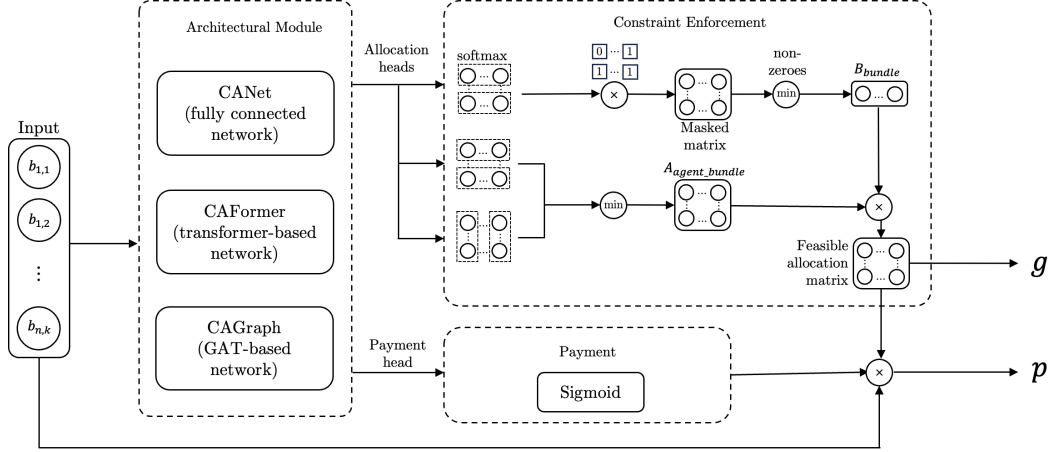


Figure 1: Mechanism overview. Bids flow through one of three architecture modules CANet, CAFormer or CAGraph, then a shared constraint-enforcement block yields a feasible allocation $\mathbf{Z}$ and a pricing network ensures IR, producing (g, p) . Detailed schematics for each architecture appear in Appendix D.1–D.3.

84 *Combinatorial feasibility.* Let z_{iS} indicate whether bidder i receives bundle S . We require

$$\sum_{i \in N} \sum_{S \subseteq M: j \in S} z_{iS} \leq 1 \quad \forall j \in M, \quad \sum_{S \in K} z_{iS} \leq 1 \quad \forall i \in N, \quad (3)$$

85 with the integrality constraint $z_{iS} \in \{0, 1\}$ in the discrete problem. For learning, we use the standard
 86 LP relaxation $z_{iS} \in [0, 1]$ and interpret z as *ex-ante* allocation probabilities. (Exact Birkhoff–von
 87 Neumann decompositions apply only in assignment or disjoint-bundle settings; implementability for
 88 general CAs is discussed in Appendix H.)

89 The auctioneer’s goal is to maximize expected revenue,

$$\text{rev} = \sum_{i \in N} p_i(v),$$

90 subject to DSIC, IR, and feasibility.

91 We build on RegretNet [20], which encodes allocation and payment rules within neural networks and
 92 optimizes revenue subject to low regret. While the original work extends to combinatorial auctions, it
 93 is limited to a two-bidder, two-item setting. We specifically introduce a computational technique to
 94 enforce hard combinatorial constraints in broader combinatorial auction environments.

95 3 Proposed Method

96 After formulating CAs as a learning problem, we will propose models that facilitate end-to-end
 97 learning through gradient-based optimization techniques.

98 To ensure feasibility, we factorize the allocation matrix $\mathbf{Z} \in \mathbb{R}^{n \times k}$ as

$$\mathbf{Z} = \mathbf{B}^{\text{bundle}} \cdot \mathbf{A}^{\text{agent-bundle}},$$

99 corresponding to a two-step process: (i) items are assigned to bundles, and (ii) bundles are assigned
 100 to bidders.

101 The item-to-bundle matrix $\mathbf{B}^{\text{bundle}}$ is constructed from network outputs and the item–bundle incidence
 102 matrix, using per-item softmax normalization followed by a minimum operator to ensure that each
 103 bundle’s probability respects item capacities. The bundle-to-agent matrix $\mathbf{A}^{\text{agent-bundle}}$ is obtained by
 104 combining agent- and bundle-wise softmax outputs:

$$\mathbf{A}^{\text{agent-bundle}} = \min(\text{softmax}_N(\mathbf{A}), \text{softmax}_K(\mathbf{A}')).$$

105 The final allocation is then

$$z_{iS} = B_S \cdot A_{iS}^{\text{agent-bundle}},$$

106 which satisfies the allocation constraints from Section 2.

107 A full derivation of $\mathbf{B}^{\text{bundle}}$ and the proof of combinatorially feasibility are provided in Appendix C.

108 To instantiate our approach, we design three architectures. CANet, motivated by RegretNet, is a fully
 109 connected network with two modules: a deep allocation network that enforces feasibility constraints
 110 and a deep pricing network that ensures individual rationality. Together, these map bids to feasible
 111 allocations and corresponding payments (details in Appendix D.1). To enhance expressivity and
 112 capture permutation-equivariant structure in auctions, CAFormer combines exchangeable layers
 113 with self-attention blocks, enabling context-aware allocation decisions while remaining robust to
 114 bidder and bundle permutations (Appendix D.2). Finally, CAGraph frames winner determination
 115 as a set-packing task over a conflict graph; through graph attention layers, it learns bidder–bundle
 116 dependencies and suppresses overlapping allocations (Appendix D.3).

117 Our training follows the adversarial setup of [20], with an inner utility maximization (6) and an
 118 outer objective balancing revenue and regret (5). To stabilize this process, which is often sensitive
 119 to hyperparameters, we normalize task weights so that $w_{rev} + w_{rgt} = 1$ and apply a logarithmic
 120 transformation to the revenue term to prevent unbounded growth. The resulting outer loss is

$$\mathcal{L}_{\text{outer}} = -w_{rev} \log(1 + \text{rev}) + w_{rgt} \text{rgt} \quad (4)$$

121 where $w_{rev}, w_{rgt} \in [0, 1]$ balance the trade-off. Following [26], we also employ a regret budget,
 122 gradually reducing tolerated violations of DSIC during training. Weight updates for w_{rgt} are adapted
 123 dynamically based on current regret and revenue, using an Adam-style rule. Full update formulas and
 124 pseudocode are provided in Appendix E. For the revenue–welfare trade-off scenario in Section 4, we
 125 scalarize the performance term with a weight λ , using $\text{obj}_\lambda = \lambda \text{rev} + (1 - \lambda) \text{wel}$ and substituting
 126 obj_λ for rev in $\mathcal{L}_{\text{outer}}$ (the regret term is unchanged).

127 4 Experimental Results

128 4.1 Synthetic Data

129 **Set up** Our framework is implemented in PyTorch and trained for 50,000 or 100,000 outer opti-
 130 mization iterations, depending on the problem size. All networks used Glorot uniform initialization
 131 [23] and tanh activations. We sampled 640,000 valuation profiles offline for training and 10,000
 132 profiles online for testing. Each outer optimization update included 50 inner steps during training and
 133 1,000 during validation. Typical hyperparameters include: tanh scaler $\rho = 2$, softmax temperature
 134 $\theta \in \{10, 15, 25\}$, network learning rates $\{0.0004, 0.0007\}$, regret learning rate $\gamma \in \{0.01, 0.02\}$ and
 135 the target regret–revenue adjustment factor $\alpha \in \{0.5, 1\}$. CANet’s allocation and pricing networks
 136 use $\{3, 6\}$ layers with 100 hidden nodes each, while CAFormer has a single attention layer with 2
 137 heads and 64 hidden features. We initialized $w_{rgt} = 1$, exponentially annealing regret targets from
 138 $\text{rgt}_{\text{start}} = 0.05$ to $\text{rgt}_{\text{end}} \in \{0.0008, 0.001, 0.002, 0.003\}$ in 2/3 of the training iterationw. Experi-
 139 ments are conducted on three scales: 2 bidders, 2 items (3 bundles); 2 bidders, 3 items (7 bundles);
 140 and 2 bidders, 5 items (31 bundles).

141 **Baselines** We compare against the VCG mechanism [47, 11, 25], with allocation found with an
 142 Integer Programming (IP) solver, RegretNet, Affine Maximizer Auction trained via grid search (AMA
 143 and VVCA), and local search methods (BLAMA, ABAMA, BBBVCA) [43]. We re-implement
 144 VCG mechanism and the search algorithms [43]. The search algorithms are trained on 100 samples
 145 for 10 different random seeds, and evaluated on 1,000,000 samples.

146 **Performance in combinatorial setting** We compare the results in combinatorial setting. Let v_{ij}^{item}
 147 be the valuation of bidder i for item j , individually. The valuation of bidder i for bundle S is drawn
 148 as $v_{iS} = \sum_{j \in S} v_{ij}^{\text{item}} + c_{iS}$ with $c_{iS} \sim U[-1, 1]$. For symmetric settings (B), $v_{ij}^{\text{item}} \sim U[1, 2], \forall i \in N$.
 149 For asymmetric settings (C), $v_{1j}^{\text{item}} \sim U[1, 2]$ and $v_{2j}^{\text{item}} \sim U[1, 5]$. Results are averaged over three
 150 runs; standard deviations are typically ≤ 0.1 for revenue, ≤ 0.001 for regret.

151 The results in Table 1 show that our models outperform heuristic benchmarks and RegretNet in all
 152 settings. As we specify the regret target as a proportion of revenue, the regret is higher in larger-scale

Method	Symmetric (B)			Asymmetric (C)		
	2×2	2×3	2×5	2×2	2×3	2×5
VCG	2.405 / 0	3.537 / 0	5.838 / 0	2.847 / 0	4.239 / 0	6.987 / 0
AMA	2.760 / 0	— / —	— / —	4.240 / 0	— / —	— / —
VVCA	2.770 / 0	— / —	— / —	4.240 / 0	— / —	— / —
BLAMA	2.630 / 0	4.125 / 0	7.280 / 0	4.080 / 0	4.812 / 0	8.164 / 0
ABAMA	2.630 / 0	4.166 / 0	7.145 / 0	4.010 / 0	5.916 / 0	11.140 / 0
BBBVVCA	2.620 / 0	4.105 / 0	7.156 / 0	4.010 / 0	5.898 / 0	11.135 / 0
RegretNet	2.871 / 1e-3	— / —	— / —	4.270 / 1e-3	— / —	— / —
CANet	2.904 / 1e-3	4.369 / 2e-3	7.304 / 7e-3	4.285 / 1e-3	6.556 / 1e-3	11.393 / 2e-3
CAFormer	2.919 / 1e-3	4.388 / 2e-3	7.318 / 3e-3	4.403 / 2e-3	6.693 / 1e-3	11.534 / 4e-3
CAGraph	3.202 / 1e-3	4.710 / 1e-3	7.774 / 5e-3	4.844 / 3e-3	7.204 / 3e-3	12.123 / 6e-3

Table 1: Combinatorial results (per cell: *Revenue / Regret*). Grid search methods (AMA and VVCA) become computationally infeasible in higher dimensions. RegretNet results are limited to 2×2 cases. CANet and CAFormer beat the benchmarks in all settings. All CANet, CAFormer and CAGraph achieve negligible regret. But CAGraph consistently outperforms the others in revenue. As a revenue upper bound for these instances (not a target for a truthful revenue mechanism), the optimal welfare-maximizing first-price outcome-computed via an IP solver for maximum independent set and pay bids-yields revenues of 3.548, 5.467, and 9.243 in the symmetric settings (2×2 , 2×3 , 2×5), and 6.184, 9.296, and 15.573 in the asymmetric settings, respectively.

settings. Both CAFormer and CANet achieve negligible regret in all experiments. However, CAGraph, with a greater expressivity especially when incorporating interdependencies, consistently outperforms CANet and CAFormer in revenue.

Performance in non-combinatorial settings. For completeness, we also evaluate additive valuation settings, where bundle values equal the sum of item values. CANet and CAFormer achieve comparable revenue to RegretNet and RegretFormer, both of which outperform heuristic designs, while CAGraph outperform the others. Full results are reported in Appendix G.1.

4.2 Case Study 1: Airport Slot Allocation

Airport slot divestitures (e.g., during mergers or under the 80% rule) are a natural application of combinatorial auctions: airlines derive value from bundles of slots that support schedules and connectivity. Currently, these slots are reallocated by Random Serial Dictatorship (RSD). We model slot allocation as a sealed-bid CA where valuations are derived from profit-maximizing schedules. This framework allows us to study explicit trade-offs between welfare and revenue, an important policy concern since efficiency ensures fair access while revenue compensates divesting airlines. We ground our analysis in the 2011 FAA auction at Reagan National Airport (DCA). Details of the scheduling formulation, datasets, and regulatory context are deferred to Appendix F.1.

Our mechanism exposes a revenue-welfare trade-off via a weight λ in the outer objective (4): $\lambda=0$ targets welfare, $\lambda=1$ targets revenue, and $\lambda=0.5$ balances both. Note that we report *ex-ante* welfare and revenue under the fractional allocation $Z \in [0, 1]^{n \times k}$ (i.e., expectations under the randomized allocation), by contrast, VCG is deterministic and welfare-optimal among DSIC mechanisms; our learned mechanisms are approximately truthful (low regret) and optimize the λ -scalarized objective.

4.3 Case Study 2: Cyber Network Defense Auction Design

We illustrate the versatility of our framework in a cybersecurity setting, where defenders must allocate limited actions (e.g., Analyze, Remove, Restore) across vulnerable hosts. This problem is inherently combinatorial, as the value of actions depends on host type and synergies between defenses.

We ground our study in the CAGE Challenge 2 (CC2) environment, a high-fidelity cyber operations simulator. To construct valuations, we extract Q-values from trained reinforcement learning agents, interpreting them as empirical utilities over bundles of actions. These valuations feed into our combinatorial auction mechanism, enabling strategic planning under resource constraints.

	RSD	VCG	$\lambda=0$	$\lambda=0.5$	$\lambda=1$
Revenue	0	350,789	310,071	327,239	360,507
Welfare	300,009	422,768	619,106	607,864	582,730

Table 2: Case Study 1: Airport slot auction results. RSD yields baseline welfare but zero revenue, while VCG achieves higher welfare at the cost of low revenue. Our multi-objective mechanism outperforms both benchmarks, achieving substantial welfare improvements while maintaining competitive revenue, and regrets remain $\leq 5,000$. Increasing λ shifts the balance toward revenue maximization, with $\lambda = 1$ surpassing VCG’s revenue without sacrificing efficiency.

Agent	AUC (Reward vs. Steps)	t-stat	p-value
Original	−27,219.5	—	—
Shaped	−25,266.5	3.37	7.5×10^{-4}

Table 3: Case Study 2 (Cyber). Using the auction’s allocation as a distributional reward-shaping target improves convergence and final performance (higher AUC is better); gains are statistically significant. Full setup and episodic curves are in the Appendix F.2

Our analysis highlights three findings. First, under truthful reporting, the mechanism concentrates on aggressive defenses (*Remove*, $\{\text{Analyze}, \text{Remove}\}$), while misreporting diffuses allocations but preserves host-level priorities, which is the evidence for robustness. Second, learned allocations align strongly with Blue-team activity in CC2, indicating robustness to underlying mission relevance. Third, using auction outputs as a reward-shaping signal improves RL training stability and convergence (statistically reported in Table 3), suggesting auctions can guide tactical agents toward more effective long-term strategies. Further details on environment setup, valuation construction, allocation comparisons, and statistical analyses are in Appendix F.2.

5 Discussion and Future Work

This work takes a first step toward extending differentiable economics to combinatorial auctions (CAs). We enforce combinatorial feasibility within end-to-end neural mechanisms and show that the approach can be instantiated with three architectures (CANet, CAFormer, CAGraph). While our methods deliver strong empirical revenue subject to low regret, it remains an open question whether they can represent the theoretically optimal mechanism in full generality.

Expressivity, scale, and training stability. Among our variants, CAGraph attains the highest revenue and benefits from graph inductive bias (permutation equivariance on the conflict graph, variable input size, and contextual features). Our scalarized training supports explicit revenue–welfare trade-offs. Nonetheless, min–max training is non-convex and lacks convergence guarantees; performance degrades if the inner adversary under-optimizes regret. Moreover, our experiments enumerate all bundles, which scales as 2^m and limits very large instances. Performance can degrade with weak inner optimization (underestimated misreports), in large bundle spaces (vanishing gradients, slow convergence), or with distribution shift. CAFormer may overfit at small scales; CAGraph can be sensitive to graph sparsity.

Outlook. The same recipe—parameterize a feasible region, differentiate the objective, and train with regret penalties—should extend to other combinatorial problems (e.g., routing, matching, partitioning) when constraints admit differentiable parameterizations. Promising directions include (i) alternative bidding languages and column generation, (ii) stronger inner optimizers and certified regret bounds, and (iii) tighter integration of graph structure and attention.

Reproducibility. Experiments were run on a local GPU server with $2 \times \text{NVIDIA Quadro RTX 8000}$ (48 GB) and $6 \times \text{NVIDIA Quadro RTX 5000}$ (16 GB). All scripts, data and configurations are provided.

Societal impact. Airport slot allocation affects competition and consumer access; our multi-objective training surfaces explicit welfare–revenue trade-offs that can be aligned with policy goals. The cyber experiments use simulated environments; no real user data are involved. Risks include mis-specifying objectives and unequal access to algorithmic advantages.

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A Preliminary

RegretNet [20] provides a deep learning framework for optimal auction design, addressing multi-bidder, multi-item scenarios where analytical solutions are unknown. It encodes auction allocation and payment rules within neural network weights.

The architecture comprises two networks: the allocation network $\mathbf{A}^{\text{net}}$ and the payment network $\mathbf{P}^{\text{net}}$. Both process a bid vector $\mathbf{b}^{nm}$ through fully-connected layers. The Allocation Network maps bids to allocation probabilities $\mathbf{A}^{\text{net}}(\mathbf{b}^{nm}) = \mathbf{Z}^{nm}$, where $z_{ij} = \frac{e^{z_{ij}}}{\sum_{i=1}^{n+1} e^{z_{ij}}}$ and allows an item to remain unallocated by introducing a dummy participant. The payment network maps bids to payment allocations $\mathbf{P}^{\text{net}}(\mathbf{b}^{nm}) = \tilde{\mathbf{p}}^n$, where $\tilde{p}_i$ is scaled using sigmoid, and $p_i = \tilde{p}_i \sum_{j=1}^m z_{ij} b_{ij}$, adhering to IR constraints (2).

RegretNet minimizes empirical negative revenue plus the regret penalty over profiles V :

$$\min_{\mathbf{w}, \lambda, \rho} \left(- \sum_{i \in N} \mathbb{E}[P_i(v; \mathbf{w})] + \lambda_i \text{rgt}_i + \frac{\rho}{2} \text{rgt}_i^2 \right) \quad (5)$$

where $\text{rgt}_i(v'_i, v; \mathbf{w}) = \max_{v'_i} (u(v_i, (v'_i, v_{-i}); \mathbf{w}) - u(v_i, v; \mathbf{w}))$. Regret is iteratively minimized using augmented Lagrangian and gradient descent:

$$\mathcal{L}_{\text{inner}}(v'_i) = -u(v_i, (v'_i, v_{-i}); \mathbf{w}) \quad (6)$$

and the Lagrange multipliers λ_i and ρ are updated as $\lambda_i \leftarrow \lambda_i + \rho \tilde{R}_i$, $\rho \leftarrow \rho + \rho \Delta$.

The results of RegretNet are further extended to address combinatorial auctions in a two-item, two-bidder setting by adding the constraint:

$$\forall i, \quad z_{i,\{1\}} + z_{i,\{2\}} \leq 1 - \sum_{i=1}^n z_{i,\{1,2\}}$$

354 To accommodate this constraint, two softmax layers are used; one outputs a set of bidder scores, and
 355 the other a set of item scores, denoted by $\bar{s}_{i,S}$ and $\bar{s}_{i,S}^{(j)}$. The set of item scores is then used to compute
 356 a normalized set of scores for all i and S , given by

$$\bar{s}_{iS} = \begin{cases} \bar{s}_{iS}^{(i)} & S = \{1\}, \{2\} \\ \min\{\bar{s}_{iS}^{(k)}\} & S = \{1, 2\} \end{cases}$$

357 and the final allocation $z_{i,S}$ is determined by the minimum of the bidder score and normalized item
 358 score.

$$z_{iS} = \min(\bar{s}_{iS}, \bar{s}_{iS})$$

359 B Related Work

360 The seminal works of [47] introduced auction mechanisms for single items, which were later extended
 361 to multi-item settings by developing the Vickrey-Clarke-Groves (VCG) mechanism [47, 11, 25].
 362 Although VCG achieves efficiency in dominant strategies, it often fails to maximize revenue. [33]
 363 laid the theoretical foundation for revenue-maximizing auctions.

364 The study of combinatorial auctions originated from the need to allocate resources among bidders
 365 with complex preferences over bundles of items. [14] provide a detailed review of combinatorial
 366 auctions. Optimal combinatorial auctions are NP-hard because of the exponential number of possible
 367 bundles and the Incentive Compatibility (IC) and IR constraints. Heuristic and exact methods have
 368 been studied to solve the winner determination problem as a combinatorial optimization problem
 369 [41, 49, 39]. In the early work, both the winner determination and pricing problems were tackled using
 370 integer programming and approximation algorithms. [30] developed polynomial-time algorithms for
 371 approximately optimizing VCG-based mechanisms in certain structured settings. Another direction,
 372 extending the results of [40], is known as Affine Maximizer Auctions (AMAs). These are variations
 373 of the VCG mechanism that adjust the allocation process by assigning positive weights to each
 374 bidder’s welfare and incorporating boosts for different allocations, potentially leading to higher
 375 revenue than the VCG mechanism [43, 16].

376 Recent advances in differentiable economics have extended its applications to various domains,
 377 reflecting the growing synergy between machine learning and economic theory. These works lever-
 378 age neural architectures and differentiable approaches to address classical and emerging problems
 379 in auction design and beyond. Several papers have extended the ideas introduced in RegretNet.
 380 EquivariantNet [34] enhances generalization in symmetric auctions by enforcing permutation equiv-
 381 ariance in its network structure, improving performance in settings with indistinguishable bidders and
 382 items. ALGnet [35] replaces RegretNet’s augmented Lagrangian optimization with a GAN-based
 383 approach, framing the auctioneer-misreporter interaction as a two-player game to improve training
 384 efficiency. RegretFormer [26] introduces self-attention layers, leveraging permutation-equivariant
 385 representations and incorporating a regret budget to balance incentive compatibility violations and
 386 revenue. AMenuNet [18] restricts the search space to affine maximizer auctions, ensuring dominant
 387 strategy incentive compatibility (DSIC) and individual rationality (IR) while employing permutation-
 388 equivariant neural networks for improved generalization. CITransNet [19] extends RegretNet to
 389 contextual auctions by integrating public context information through transformer-based architectures,
 390 maintaining permutation equivariance without being limited to symmetric auctions. GemNet [48]
 391 further broadens this space by introducing a menu-based, strategy-proof auction framework for
 392 multi-bidder settings, achieving exact DSIC through menu compatibility constraints enforced during
 393 training and post-training price transformations via MILP optimization. [15] propose a differentiable
 394 framework for randomized affine maximizer auctions that achieves exact strategyproofness in multi-
 395 item, multi-bidder settings with additive valuations. While some existing studies refer to their setting
 396 as “combinatorial” due to its discrete structure, their work does not address the core challenge of
 397 bundle-based preferences in combinatorial auctions—where feasibility constraints are inherently non-
 398 convex and allocations must account for overlapping item bundles. These advancements demonstrate
 399 diverse extensions of RegretNet, each enhancing scalability, efficiency, or incentive properties in

400 auction design. Others have applied this framework to auctions with fairness or budget constraints
 401 [29, 22], or adapted similar methods to tackle broader mechanism design challenges [24, 37]. Several
 402 papers leverage machine learning-based approaches in combinatorial auctions. [8] used a machine
 403 learning-based elicitation algorithm to identify which values to query from the bidders. [45] propose
 404 a network architecture to learn Groves payment rules in combinatorial auctions with certain bidding
 405 languages. [27] present a machine learning-powered combinatorial auction based on the principles of
 406 differential privacy. [9] present a machine learning-powered iterative combinatorial auction. [38] use
 407 deep Reinforcement Learning for sequential combinatorial auctions.

408 In parallel, several works have explored constraint-aware neural networks. There is a line of work
 409 that embeds optimization problems as differentiable layers, such as OptNet [3] and DiffOpt [1].
 410 [13] combines a standard prediction network with a “safety” component trained via decision rules
 411 to guarantee feasibility across all inputs. Our work builds on this line by proposing a constraint
 412 enforcement framework specifically tailored to combinatorial auctions, capable of being integrated
 413 with various neural architectures—including GNN-based approaches like CAGraphNet.

414 C Constraint Enforcement

415 Recall from Section 2 that the allocation must satisfy constraints in (3). We decompose the allocation
 416 matrix $\mathbf{Z} \in \mathbb{R}^{n \times k}$ into the product of two matrices:

$$\mathbf{Z} = \mathbf{B}^{\text{bundle}} \cdot \mathbf{A}^{\text{agent-bundle}},$$

417 where $\mathbf{A}^{\text{agent-bundle}}$ and $\mathbf{B}^{\text{bundle}}$ are defined below. This approach is motivated by a two-step allocation
 418 process: first, the allocation of items to the bundles, satisfying the item-wise constraint, and then
 419 the allocation of the bundles to the bidders, satisfying the other constraints. Each entry in the final
 420 allocation matrix represents the probability of allocating a bundle to a bidder, which is calculated by
 421 the product of the probability that the bundle is allocated B_S^{bundle} and the probability that the bidder
 422 receives the bundle, given that the bundle is allocated $A_{iS}^{\text{agent-bundle}}$.

423 The item-to-bundle allocation matrix $\mathbf{B}^{\text{bundle}}$ is derived from the output of the Allocation Network,
 424 normalized to represent item-wise probabilities. To construct $\mathbf{B}^{\text{bundle}}$, we define the incident matrix
 425 $\mathbf{I} \in \mathbb{R}^{m \times k}$, where:

$$I_{iS} = \begin{cases} 1 & \text{if item } i \text{ is included in bundle } S, \\ 0 & \text{otherwise.} \end{cases}$$

426 The initial bundle allocation matrix $\mathbf{B} \in \mathbb{R}^{m \times k}$ is adjusted by mapping bundles to items with a
 427 softmax function across m items:

$$\mathbf{B}^{\text{adjusted}} = \text{softmax}_M(\mathbf{B} \cdot \mathbf{I}).$$

428 To ensure valid item-to-bundle allocations, non-positive values in $\mathbf{B}^{\text{adjusted}}$ are replaced with a large
 429 constant M :

$$\mathbf{B}^{\text{masked}} = \begin{cases} \mathbf{B}^{\text{adjusted}}, & \text{if } \mathbf{B}^{\text{adjusted}} > 0, \\ M, & \text{otherwise.} \end{cases}$$

430 For each item i , we compute the minimum value across all bundles and reshape $\mathbf{B}_{\min}$ to include the
 431 agent dimension:

$$\mathbf{B}^{\text{bundle}} = \text{Unsqueeze}(\min_S \mathbf{B}^{\text{masked}}),$$

432 The bundle-to-agent allocation matrix $\mathbf{A}^{\text{agent-bundle}}$ is computed from the allocation network outputs
 433 $\mathbf{A}$ and $\mathbf{A}'$ using the softmax function along the agent and the bundle dimension.

$$\mathbf{A}^{\text{agent}} = \text{softmax}_N(\mathbf{A}), \quad \mathbf{A}^{\text{bundle}} = \text{softmax}_K(\mathbf{A}')$$

434 then taking element-wise minimum of the two matrices

$$\mathbf{A}^{\text{agent-bundle}} = \min(\mathbf{A}^{\text{agent}}, \mathbf{A}^{\text{bundle}})$$

435 The final allocation matrix $\mathbf{Z}$ is given by:

$$\mathbf{Z} = \mathbf{B}^{\text{bundle}} \cdot \mathbf{A}^{\text{agent-bundle}},$$

where each entry z_{iS} represents the probability of allocating bundle S to agent i .

We will now prove Matrix $\mathbf{Z}$ is combinatorially feasible.

The matrix $\mathbf{A}^{\text{agent-bundle}}$ represents the bundle-to-agent allocation. Each entry $A_{iS}^{\text{agent-bundle}}$ is computed as:

$$A_{iS}^{\text{agent-bundle}} = \min \left(\frac{e^{a_{iS}/\theta}}{\sum_{i'} e^{a_{i'S}/\theta}}, \frac{e^{a'_{jS}/\theta}}{\sum_{S'} e^{a'_{iS'}/\theta}} \right)^1.$$

This ensures that

$$\sum_i A_{iS}^{\text{agent-bundle}} \leq 1, \forall S \in K \quad (7)$$

441

$$\sum_S A_{iS}^{\text{agent-bundle}} \leq 1, \forall i \in N \quad (8)$$

From the definition of z_{iS} , the allocation of any bundle S is limited by its least-available item:

$$\sum_i \sum_{S \ni j} z_{iS} \leq \sum_i \sum_{S \ni j} \min_{j \in S} \{B_{jS}^{\text{adjusted}}\} \cdot A_{iS}^{\text{agent-bundle}}.$$

Since B^{adjusted} is normalized with softmax along item-wise dimension to ensure that no item j is allocated more than once:

$$\sum_{S \ni j} \min_{j \in S} \{B_{jS}^{\text{adjusted}}\} \leq \sum_{S \in K} \min_{j \in S} \{B_{jS}^{\text{adjusted}}\} \leq 1, \quad \forall j \in M.$$

Thus,

$$\sum_i \sum_{S \ni j} z_{iS} \leq \sum_i \sum_{S \ni j} A_{iS}^{\text{agent-bundle}}.$$

For a fixed item j , we can write:

$$\sum_i \sum_{S \ni j} A_{iS}^{\text{agent-bundle}} \leq \sum_{S \ni j} \sum_i A_{iS}^{\text{agent-bundle}}.$$

From (7), we have:

$$\sum_i \sum_{S \ni j} A_{iS}^{\text{agent-bundle}} \leq \sum_{S \ni j} 1.$$

From (8), the number of bundles S containing j is at most the total number of bundles k , constraint (3) is satisfied:

$$\sum_i \sum_{S \ni j} A_{iS}^{\text{agent-bundle}} \leq 1.$$

Thus, $\mathbf{Z}$ is combinatorially feasible.

D Model Architectures

D.1 CANet Architecture

Motivated by RegretNet [20], we present CANet, a deep neural network architecture designed for combinatorial auction mechanisms. The CANet architecture, visualized in Figure 2, comprises two modules: the Deep Allocation Network and the Deep Pricing Network. The input to CANet, denoted by $\mathbf{b}$, is a vector $\mathbf{b} \in \mathbb{R}^{n \times k}$, where $b_{iS} \sim F_i$ is the bid submitted by agent i for bundle S .

The Deep Allocation Network computes a feasible allocation matrix $\mathbf{Z} \in \mathbb{R}^{n \times k}$ ensuring that both individual item constraints and global allocation constraints are satisfied. The input $\mathbf{b}$ is passed through fully connected layers with non-linear activations. The network produces three output vectors $\mathbf{A} \in \mathbb{R}^{n \times k}$ and $\mathbf{A}' \in \mathbb{R}^{n \times k}$ representing an unnormalized agent-bundle allocation; and $\mathbf{B} \in \mathbb{R}^{m \times k}$

¹In all of our implementations, the softmax function incorporates a *temperature* parameter $\theta \in \mathbb{R}^+$, inspired by the Boltzmann distribution in statistical mechanics, which controls the concentration of probability mass around the highest logit.

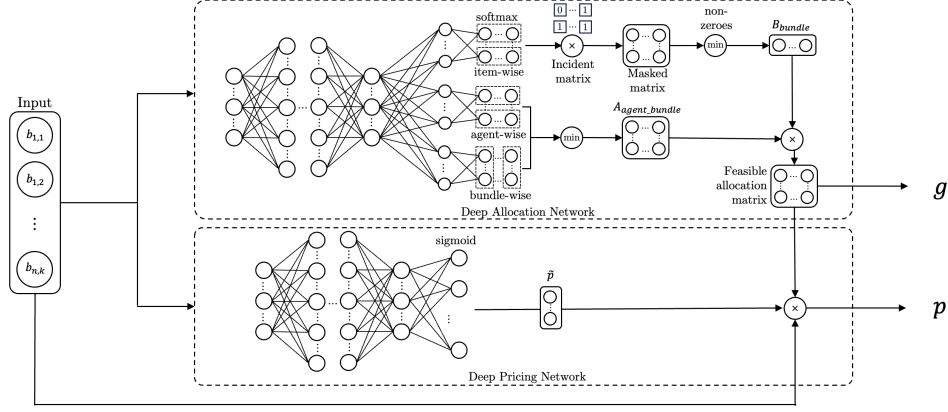


Figure 2: CANet Architecture

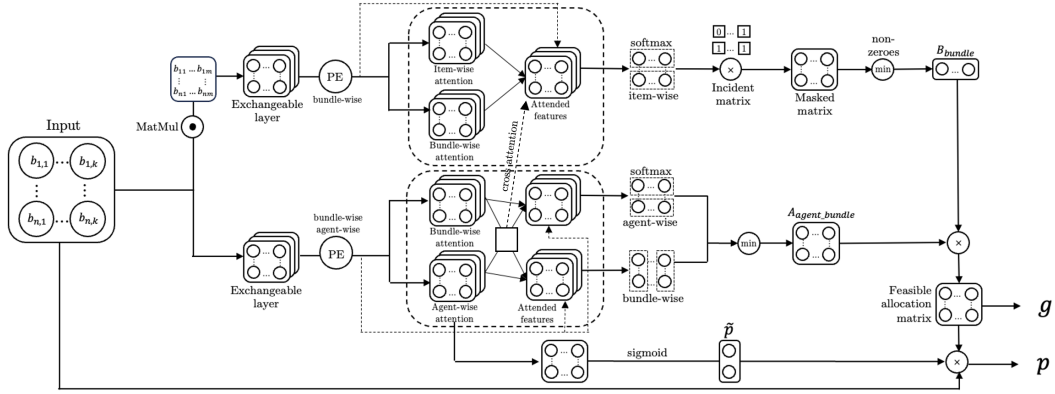


Figure 3: CAFormer Architectures.

461 representing an unnormalized bundle-item allocation. These outputs are combined following the
 462 process described in section C to form a feasible allocation matrix $\mathbf{Z}$.

463 The Deep Pricing Network computes the pricing vector $\tilde{\mathbf{p}} \in \mathbb{R}^n$, which represents a discount applied
 464 to the bids. The input $\mathbf{b}$ is processed through fully connected layers with sigmoid transformation, to
 465 ensure $\tilde{p}_i \in [0, 1]$. The final price is vector $\mathbf{p}$ with $p_i = \tilde{p}_i \sum_{s=1}^k z_{is} b_{is}$.

466 D.2 CAFormer Architecture

467 To enhance expressivity and ensure permutation-equivariance and context-awareness, we introduce
 468 CAFormer. This architecture combines exchangeable layers (proposed in [50] and used in Equiv-
 469 ariantNet [34]) with stacked attention layers [46], as seen in RegretFormer [26]. The architecture
 470 is illustrated in Figure D. The attention mechanism is permutation-invariant, while exchangeable
 471 layers ensure permutation-equivariance—properties particularly desirable in symmetric auctions. For
 472 asymmetric settings or preserving input order across the bundle dimension, we apply agent-wise and
 473 bundle-wise positional encoding as presented in [46] after the exchangeable layers.

474 The input to CAFormer is a two-dimensional matrix $\mathbf{b} \in \mathbb{R}^{n \times k}$. Unlike CANet that can output an
 475 item-bundle allocation at the last layer, CAFormer must be designed properly to maintain insensitivity
 476 to the size of the problem. We achieve it by transforming the bid matrix into a representation of
 477 item-bundle allocation $\mathbf{b}' \in \mathbb{R}^{m \times k}$ through matrix multiplication with the individual item bid matrix
 478 $\mathbf{b}^{\text{item}} \in \mathbb{R}^{n \times m}$.

$$\mathbf{b}' = \text{MatMul}(\mathbf{b}^\top, \mathbf{b}^{\text{item}})^\top,$$

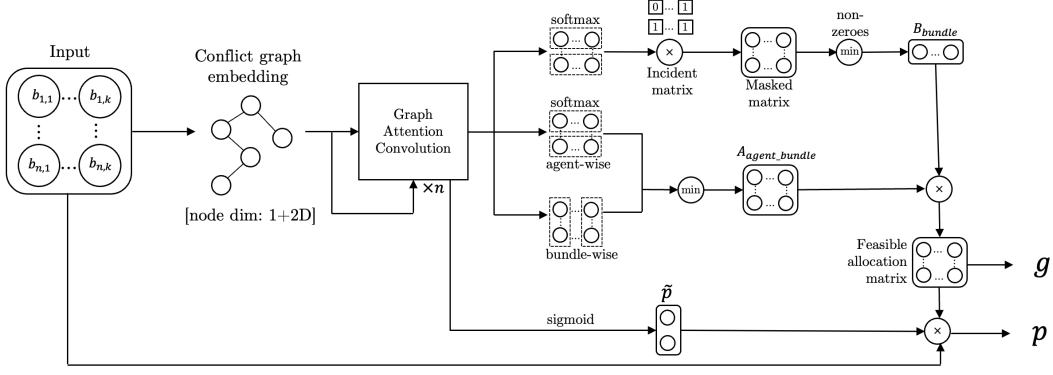


Figure 4: CAGraph Architecture

where $^\top$ denotes the transpose operation. Both $\mathbf{b}$ and $\mathbf{b}'$ are then expanded in a feature dimension that contain global information of bids with exchangeable layers, a key building block in architectures like EquivariantNet [34] and RegretFormer [26] which ensures permutation-equivariance. This layer processes a tensor $\mathbf{X} \in \mathbb{R}^{n \times k \times 1}$, into an output tensor $\mathbf{X}_{\text{ex}} \in \mathbb{R}^{n \times k \times d}$. The exchangeable layer computes the element of the output channels by aggregating input tensor B over elements, rows, columns, and globally, weighted by learnable parameters, and applies a non-linear activation σ . Details can be found in Deep Sets [50].

$$\mathbf{b}_{\text{ex}} = \text{Exchangeable}(\mathbf{b}), \quad \mathbf{b}'_{\text{ex}} = \text{Exchangeable}(\mathbf{b}')$$

After each exchangeable layer, we apply sequential attention-based blocks to the tensors $\mathbf{b}_{\text{ex}}$ and $\mathbf{b}'_{\text{ex}}$. Each block consists of multi-head self-attention layers with residual connections.

For each layer, the input tensor is reshaped to enable item-wise, bundle-wise, or agent-wise self-attention. Item-wise attention operates on reshaped input $\mathbf{b}'_{\text{item}} \in \mathbb{R}^{m \times d}$, bundle-wise attention operates on $\mathbf{b}_{\text{bundle}}$ and $\mathbf{b}'_{\text{bundle}} \in \mathbb{R}^{k \times d}$, and agent-wise attention operates on $\mathbf{b}_{\text{agent}} \in \mathbb{R}^{n \times d}$, where d is the feature dimensionality of the input. The outputs are concatenated, forming $\mathbf{b}'_{\text{concat}} \in \mathbb{R}^{m \times k \times d'_{\text{concat}}}$ and $\mathbf{b}_{\text{concat}} \in \mathbb{R}^{n \times k \times d_{\text{concat}}}$, where d_{concat} and d'_{concat} are the combined attended features. After the attention-blocks, we use fully-connected layers $f_{\text{fc}}^{\text{item}}$, $f_{\text{fc}}^{\text{bundle}}$, and $f_{\text{fc}}^{\text{agent}}$ to map the features back to the original dimensionality 1:

$$\mathbf{B} = f_{\text{fc}}^{\text{item}}(\mathbf{b}'_{\text{concat}}),$$

$$\mathbf{A} = f_{\text{fc}}^{\text{agent}}(\mathbf{b}_{\text{concat}}), \quad \mathbf{A}' = f_{\text{fc}}^{\text{bundle}}(\mathbf{b}_{\text{concat}})$$

Again, following the procedure outlined in Section C, we derive a feasible allocation matrix $\mathbf{Z}$. The pricing vector $\tilde{\mathbf{p}} \in \mathbb{R}^n$ is derived by applying a fully connected layer with sigmoid activation to the agent-wise attention output $\mathbf{b}_{\text{agent}}$, reducing its dimensionality to 1. The final prices are computed using the same method as in CANet.

D.3 CAGraph Architecture

Given that the winner determination problem in combinatorial auctions (CAs) is inherently a combinatorial optimization problem, and can be mapped to well-studied structures in graph theory, we propose a novel graph-based approach. In this section, we introduce CAGraph, a graph neural network architecture designed to approximate optimal allocation and payment rules in CAs. The architecture exploits the relational structure among bundles to reason over complex feasibility constraints and revenue objectives in a scalable and expressive way.

D.3.1 Set-packing Representation

We adopt a set-packing formulation of the winner determination problem, which is a classical representation in combinatorial optimization. In this representation, each node in the graph corresponds to a bidder-bundle pair (i, S) , where $i \in N$ is a bidder and $S \subseteq M$ is a bundle of items. Each node is associated with a weight representing the bidder's valuation $v_i(S)$ for that bundle.

512 An edge exists between two nodes if their corresponding bundles have any item overlap, i.e., if
 513 $S \cap S' \neq \emptyset$, indicating that both allocations cannot simultaneously be part of a feasible solution.

514 The goal of the winner determination problem is then to select a subset of non-conflicting nodes (i.e.,
 515 an independent set in the conflict graph) such that the total valuation (weight) of the selected nodes is
 516 maximized. Formally, this is equivalent to solving a differentiable relaxation of maximum weighted
 517 independent set problem over the constructed graph:

$$\max_{z \in [0,1]^{n \times k}} \sum_{(i,S)} v_i(S) z_{iS} \quad \text{subject to: } z_{iS} + z_{jS'} \leq 1 \text{ if } S \cap S' \neq \emptyset \quad \forall i \in N, j \in M.$$

518 Here, $z_{iS} \in [0, 1]$ is a variable indicating the probability that bundle S is allocated to bidder i .

519 This formulation naturally lends itself to GNN-based approximation, where node embeddings are
 520 learned through message passing over the conflict graph. The learned embeddings capture global auc-
 521 tion structure and local conflicts, and are passed through a final scoring layer to estimate probabilities
 522 for each node.

523 D.3.2 CAGraph Details

524 **Input and Embedding Dimensions.** Recall that each node in the conflict graph corresponds to a
 525 bidder-bundle pair (i, S) , and is represented by a feature vector that combines the bid value b_{iS} , a
 526 learnable embedding of the bidder i , and a learnable embedding of the bundle S . These embeddings
 527 are dense vectors of dimension D , initialized randomly and trained jointly with the rest of the network.
 528 The purpose of these embeddings is to encode semantic and structural information about bidders
 529 and bundles that may not be directly observable from bids alone. Unlike handcrafted features or
 530 static encodings, these embeddings are learned end-to-end through gradient descent, thus finding
 531 representations that are useful for allocation and pricing decisions. The final node feature vector is
 532 constructed by concatenating the scalar bid and the two embedding vectors, resulting in an input
 533 dimension of

$$\text{input_dim} = 1 + 2D.$$

534 These node features are then passed through a linear projection layer followed by two graph con-
 535 volution layers, which propagate and refine local information through the conflict edges between
 536 overlapping bundles.

537 **Graph Attention Convolution.** Following the input projection layer, CAGraph applies two stacked
 538 Graph Attention Network (GAT) layers to propagate structural information across the conflict graph.
 539 These layers enable nodes—each representing a bidder-bundle pair—to exchange information with
 540 their neighbors, which correspond to other conflicting pairs.

541 Given node features $\mathbf{X} \in \mathbb{R}^{N \times d_{\text{in}}}$, each GAT layer performs neighborhood aggregation with learned
 542 attention weights. For each node i , the updated feature vector is computed as:

$$\mathbf{X}'_i = \sigma \left(\sum_{j \in \mathcal{N}(i)} \alpha_{ij} \mathbf{W} \mathbf{X}_j \right) + \text{Res}(\mathbf{X}_i),$$

543 where $\mathbf{W} \in \mathbb{R}^{d_{\text{out}} \times d_{\text{in}}}$ is a shared linear projection, $\mathcal{N}(i)$ denotes the set of neighbors of node i , and σ
 544 is an activation function (ELU). The attention weights α_{ij} quantify the influence of node j on node i ,
 545 and are computed as:

$$\alpha_{ij} = \frac{\exp(\text{LeakyReLU}(\mathbf{a}^\top [\mathbf{W} \mathbf{X}_i \parallel \mathbf{W} \mathbf{X}_j]))}{\sum_{k \in \mathcal{N}(i)} \exp(\text{LeakyReLU}(\mathbf{a}^\top [\mathbf{W} \mathbf{X}_i \parallel \mathbf{W} \mathbf{X}_k]))},$$

546 where $\mathbf{a} \in \mathbb{R}^{2d_{\text{out}}}$ is a learnable attention vector, and $\parallel$ denotes vector concatenation. The concatenated
 547 input to the attention mechanism has dimension $2d_{\text{out}}$, matching the parameterization of $\mathbf{a}$. These
 548 scores are normalized via softmax across each node's neighborhood.

549 This mechanism allows the network to assign greater weight to more relevant neighbors when aggregating information, effectively learning which conflicts are more important in determining feasible
550 and high-value allocations. A residual connection $\text{Res}(\cdot)$ ensures stable optimization, mitigates
551 over-smoothing in graph propagation and is implemented as linear projection.
552

553 By stacking two GAT layers, the model captures second-order interactions in the conflict graph.
554 This enables bidder-bundle nodes to reason not just about direct conflicts, but also about indirect
555 competitive effects, improving its ability to model allocation feasibility. The learned attention
556 structure acts as a soft constraint mechanism, allowing the network to suppress overlapping bundles
557 and prioritize mutually compatible ones during allocation inference.

558 **Output Layers.** After the GAT layers, the model compute final allocation outputs through a series
559 of fully connected layers. These output layers handle bidder-bundle and item-level decisions and
560 integrate with the constraint enforcement framework described in section C.

561 E Training Procedure

562 Similarly to RegretNet, our training process also includes an inner utility maximization (6) and an
563 outer revenue maximization and regret minimization (5). For brevity, we refer the reader to the
564 original paper by [20] for details of the adversarial training. Previous works [20, 34, 26] relies heavily
565 on gradient-based Lagrangian optimization (see Section 2). This method is known to be sensitive to
566 the choice of hyper-parameters. An example is in the outer loss (5), when λ_i becomes excessively
567 large, the model disproportionately focuses on minimizing regret, and gradients for regret become
568 negligible due to a scaling effect or poor numerical conditioning. To ensure a stable tradeoff, we
569 constrain the loss weights such that their sum is 1. This simple balancing mechanism does not
570 directly tackle the overemphasis on regret, but it ensures regret gradient does not shrink due to the
571 excessive weight λ_i . Additionally, we apply a logarithmic transformation to the revenue term to
572 avoid unbounded growth. This is in the spirit of multi-task learning, which seeks to optimize both
573 objectives in the present of trade-offs. Our outer loss function is defined as:

$$\mathcal{L}_{\text{outer}} = -w_{\text{rev}} \log(1 + \text{rev}) + w_{\text{rgt}} \text{rgt},$$

574 where w_{rev} and w_{rgt} are task weights that represent the emphasis on revenue and regret, respectively.

575 Following [26], we also set a regret budget, allowing controlled violations of DSIC by gradually
576 decreasing the budget during training. The update for w_{rgt} is explicitly computed as:

$$g_t = \log(\text{rgt}) - \log(\bar{\text{rgt}}) - \log(1 + \alpha \text{rev}) \quad (9)$$

577 where $\bar{\text{rgt}}$ is a target regret value. The parameter α is optional and adjusts the ratio between the target
578 regret and revenue.

579 We provide the Adam-style update for w_{rgt} with coupling $w_{\text{rev}} = 1 - w_{\text{rgt}}$ in algorithm 1

580 F Case Study Details

581 F.1 Case Study 1: Airport Slot Allocation

582 F.1.1 Motivation and Setup

583 Airport congestion, particularly at high-traffic hubs, poses a complex resource allocation challenge that
584 is inherently combinatorial in nature. Airlines derive value not from individual takeoff or landing slots
585 in isolation, but from bundles of slots that support network connectivity, fleet rotation, and coordinated
586 passenger itineraries. Traditional models—such as those developed by [10] and [17]—focused on
587 congestion pricing as an economic tool to regulate demand and allocate runway capacity efficiently.
588 Subsequent work introduced market-based mechanisms, most notably combinatorial auctions for slot
589 allocation [36], with further policy refinements by [7]. While these approaches improve allocative
590 efficiency by prioritizing agents with the highest valuations, they often neglect strategic behavior, and
591 the possibility that airlines may misreport preferences to manipulate outcomes in their favor.

592 While earlier studies proposed large-scale auctions to alleviate congestion, this study focuses on the
593 design of slot auctions for small-scale divestiture scenarios, such as those arising from regulatory

Algorithm 1: Adam-style update for w_{rgt} with coupling $w_{\text{rev}} = 1 - w_{\text{rgt}}$

Input: gradient g_t from Eq. (9), step size γ_w , $\beta_1, \beta_2 \in (0, 1)$, $\varepsilon > 0$, scale $\rho > 0$

Input: $t \leftarrow 0$, $m \leftarrow 0$, $v \leftarrow 0$, initialize $w_{\text{rgt}} \in [0, 1]$

while training do

```

     $t \leftarrow t + 1$ 
    // First/second moments
     $m \leftarrow \beta_1 m + (1 - \beta_1) g_t$ 
     $v \leftarrow \beta_2 v + (1 - \beta_2) g_t^2$ 
    // Bias correction
     $\hat{m} \leftarrow m / (1 - \beta_1^t)$ 
     $\hat{v} \leftarrow v / (1 - \beta_2^t)$ 
    // Adam step on  $w_{\text{rgt}}$ 
     $w_{\text{rgt}} \leftarrow w_{\text{rgt}} + \gamma_w \hat{m} / (\sqrt{\hat{v}} + \varepsilon)$ 
    // Normalize to  $[0, 1]$  and couple with  $w_{\text{rev}}$ 
     $w_{\text{rgt}} \leftarrow \frac{1}{2} \left( 1 + \tanh\left(\frac{w_{\text{rgt}}}{\rho}\right) \right)$ 
     $w_{\text{rev}} \leftarrow 1 - w_{\text{rgt}}$ 

```

end

return $w_{\text{rev}}, w_{\text{rgt}}$

594 interventions during airline mergers, or underutilization under 80% rule. Our mechanism is proposed
595 to substitute Random Serial Dictatorship, the random lottery of the order of slot selection, as
596 formalized in 14 CFR §93.225. These settings are characterized by a limited number of bidders and
597 discrete bundles of slots, which makes them tractable for strategic auction design and evaluation.

598 A welfare-maximizing mechanism, such as VCG auction, allocates slots to those who value them most
599 — promoting efficient use of capacity and better outcomes for passengers and the network. However,
600 VCG may yield low or zero revenue [33, 14], particularly in thin markets or when bidders’ valuations
601 are highly correlated. In contrast, revenue-maximizing mechanisms—such as first-price auctions
602 or neural networks trained to optimize payments—can ensure that sellers (e.g., divesting airlines or
603 regulatory agencies) are compensated. This is particularly important in divestiture settings, where
604 the seller may be giving up valuable operational rights as part of a merger remedy. In such cases,
605 generating sufficient revenue from the auction can help: offset financial losses to the divesting party,
606 encourage participation in reallocation mechanisms, and reduce political resistance to mandatory slot
607 redistribution. Yet revenue alone is not a sufficient design goal. Allocative efficiency remains central
608 to the long-term effectiveness of slot policy, especially in regulated markets where public interest,
609 competition, and consumer access are key concerns. For this reason, in the spirit of multi-objective
610 optimization in section E, we propose and evaluate mechanisms that allow explicit trade-offs between
611 revenue and welfare, adapting to policy priorities. Our mechanism provides a flexible framework
612 for balancing these objectives: by adjusting the training loss, we can interpolate between welfare,
613 revenue, or hybrid targets. This allows policymakers to weigh short-term fiscal outcomes (e.g.,
614 compensating a divesting airline) against long-term system performance and fairness. To evaluate
615 these trade-offs under realistic airline behavior, we model the slot allocation problem as a sealed-bid
616 combinatorial auction. We ground our case study in a real-world event: the 2011 FAA slot auction at
617 Reagan National airports (DCA), in which 8 slot pairs were divested by Delta and US Airways under
618 a DOT-imposed remedy. We simulate airline preferences by solving a profit-maximizing scheduling
619 optimization for each carrier. Details about the slot allocation process at U.S. coordinated airports
620 and historical precedent for slot auctions are provided in the Appendix.

621 F.1.2 Valuation Model

622 We aim to estimate the value (i.e., expected profit) that each airline assigns to specific airport
623 slot bundles. These valuations are not directly observed but are inferred by solving a scheduling
624 optimization problem for each airline-bundle pair. Itinerary-level fares and route information are
625 derived from the Airline Origin and Destination Survey (DB1B) dataset. The seat capacities are
626 obtained from the T-100 Domestic Segment (U.S. Carriers) dataset. All data are downloaded from
627 <https://www.transstats.bts.gov>. The profit-maximizing assignment of flights to the available slots

determines the airline's valuation for the bundle. These values are later used as input to an auction solver, which assumes known bidder valuations.

We assume that all slots are at a *hub airport* (e.g., LGA or DCA), and each slot may be used either for an *arrival* or a *departure*, but not both. We model the assignment of directional flights to slots subject to feasibility and flow balance (i.e., aircraft arriving = aircraft departing).

The problem is formulated as follows

Given:

- F : set of feasible flights for the airline (each flight has a direction)
- T : set of time slots in the slot bundle
- $V(f, t)$: profit from assigning flight f to slot t
- $\text{dir}(f) \in \{+1, -1\}$: direction of flight f , where $+1$ indicates a departure and -1 an arrival

Decision Variables:

- $z_{ft} \in \{0, 1\}$: equals 1 if flight f is assigned to slot t
- $w_f \in \{0, 1\}$: equals 1 if flight f is not operated

Objective:

$$\max_{z, w} \sum_{f \in F} \sum_{t \in T} V(f, t) \cdot z_{ft} \quad (10)$$

Subject to:

$$\sum_{f \in F} z_{ft} \leq 1, \quad \forall t \in T \quad (11)$$

$$\sum_{t \in T} z_{ft} + w_f = 1, \quad \forall f \in F \quad (12)$$

$$\sum_{f \in F} \sum_{t \in T} \text{dir}(f) \cdot z_{ft} = 0 \quad (13)$$

$$z_{ft} \in \{0, 1\}, \quad w_f \in \{0, 1\}, \quad \forall f \in F, t \in T \quad (14)$$

Constraint (F.1.2) ensures that each slot is assigned to at most one flight. Constraint (F.1.2) ensures that each flight is either operated in exactly one slot or canceled. Constraint (F.1.2) enforces that the total number of arrivals equals the total number of departures at the hub airport. The objective function (F.1.2) computes total profit, which defines the valuation of the slot bundle for the airline.

F.2 Case study 2: Cyber Network Defense Auction Design

F.2.1 Motivation and Setup

Modern cybersecurity operations demand both reactive defenses and strategic planning under resource constraints. On the one hand, reactive tools like intrusion detection and incident response handle immediate threats. On the other, strategic planning involves anticipating attacks and proactively allocating resources, such as time, bandwidth, or analyst effort, across networked systems to minimize long-term risk.

In this context, strategic planning refers to decisions made before attack episodes begin, targeting hosts and services most critical to operational resilience. Meanwhile, resource constraints may stem from human limitations (e.g., analyst bandwidth), computational budgets (e.g., action frequency caps), or system costs (e.g., downtime from defensive interventions). Thus, defensive actions like

664 Analyze, Remove, and Restore must be allocated across a distributed enterprise network in a manner
665 that balances operational cost and cyber risk.

666 Prior work has explored long-term cyber defense through game-theoretic models [2, 44], attack
667 graphs [31], and stochastic control frameworks [51], but these often rely on centralized control and
668 handcrafted utility functions, limiting their adaptability to real-world constraints and adversarial
669 environments.

670 To overcome these limitations, we frame cyber defense as a decentralized resource allocation problem,
671 where each host in the network acts as a self-interested agent with private valuations over bundles
672 of defensive actions. This allows us to extend our combinatorial auction (CA) framework to reason
673 about resource allocation in cyber planning, accounting for action synergies, private preferences, and
674 dynamic threats. Note that it can also be seen as a virtual auction-based guidance mechanism to
675 enhance the robustness of cyber defense strategies.

676 We ground this framework in the CAGE Challenge 2 (CC2) simulation environment [28], a high-
677 fidelity autonomous cyber operations testbed. In CC2, a Blue agent defends a 13-host enterprise
678 network against persistent Red-team adversaries. Defensive actions must be selected in anticipation
679 of potential compromises, lateral movements, or disruptions. Each episode simulates 30 timesteps
680 of adversarial interaction, capturing realistic operational dynamics. The CC2 environment is imple-
681 mented on the CybORG platform and includes diverse host types (e.g., user workstations, enterprise
682 services, defender nodes) with varying roles and vulnerabilities. Blue agents execute tactical decisions
683 during each timestep, choosing actions based on host state and past observations. Red agents follow
684 policy-driven strategies like BLine or Meander, simulating attacker behaviors ranging from direct
685 exploits to stealthy lateral movement.

686 **F.2.2 Valuation Modeling**

687 While prior CC2 agents (including those trained via PPO) optimize at the tactical level, we propose to
688 “lift” this information upstream for strategic planning. Specifically, we extract Q-values from trained
689 RL agents, representing long-term expected utility for each action at each host. These Q-values serve
690 as empirical proxies for private valuations, capturing both immediate and downstream consequences
691 of defense.

692 To handle interactions between actions, we compute valuations over bundles of actions using
693 curvature-based modeling (e.g., additive, submodular, supermodular forms), reflecting synergy
694 or redundancy between actions. These valuations form the input to our auction-based planner, which
695 computes strategic allocations subject to feasibility and incentive constraints.

696 **F.2.3 Effect of Truthfulness on Allocation**

697 .

698 We compare allocation behaviors under four conditions: truthful reporting, strategic misreporting,
699 oracle, and greedy heuristic (Figure 5). The greedy allocation baseline assigns to each agent the
700 single action bundle that yields the highest individual valuation, selecting the action with the highest
701 bid per agent without considering global feasibility or incentive alignment. The oracle and greedy
702 allocations are averaged across the samples. Interestingly, we observe that user-type hosts are
703 frequently prioritized in learned allocation, often receiving aggressive actions such as *Remove* and
704 *{Analyze, Remove}*. This may seem counterintuitive compared to static criticality rankings, where
705 enterprises are often considered higher value. However, the Q-values driving our allocation reflect
706 long-term strategic impact, suggesting that early disruption of User hosts may significantly hinder
707 adversarial progress. This behavior aligns with the findings of the CC2 evaluation study [12], which
708 shows that User hosts often serve as stepping stones toward more privileged targets. Thus, our
709 mechanism implicitly learns to act preemptively, prioritizing early-stage containment.

710 **F.2.4 Alignment with Cyber Objectives**

711 To further assess whether the learned allocation mechanism prioritizes hosts involved in more cyber
712 activity, we analyze the correlation between the aggregated allocation scores and the number of Red
713 and Blue actions each host receives during the simulation. Allocation scores are aggregated by adding

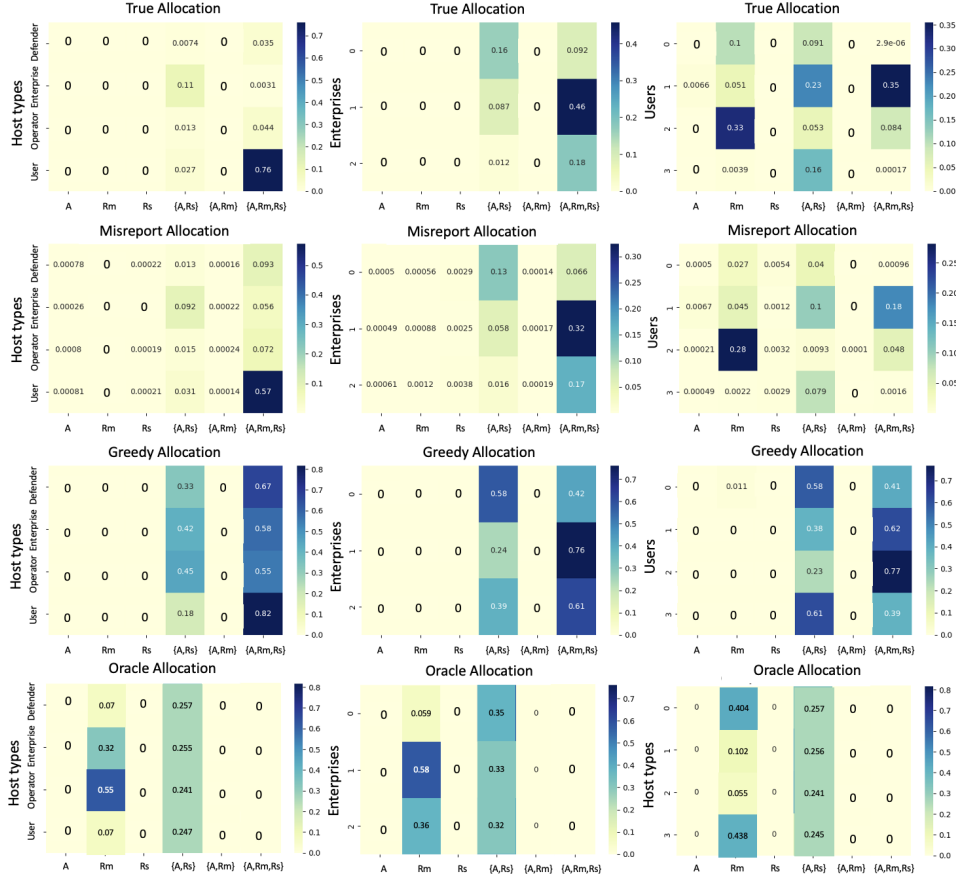


Figure 5: Allocation matrices under truthful vs. perturbed agent valuations. Under truthful reports, the learned mechanism concentrates most allocations on *Remove* and *{Analyze, Remove}* actions, indicating a consistent preference for aggressive defense strategies. When agents misreport, this concentration weakens—allocations become more diffused across action bundles, suggesting that the mechanism is sensitive to manipulation. However, the relative importance of hosts (the allocation order) remains mostly preserved, demonstrating structural robustness. The greedy baseline over-allocates to the most comprehensive bundle *{Analyze, Remove, Restore}*, particularly for user hosts, underscoring the inefficiency of naive valuation-based strategies. This confirms that while our mechanism is not fully strategyproof, it maintains coherent allocation priorities and performs more adaptively than naive methods. While CAFormer and Greedy tends to prefer the comprehensive bundle, the oracle chooses bundle 1 (*Remove*) more often because it can isolate the marginal value of just *Remove* in some contexts. It does not favor the largest bundle as strongly, because it is often not strictly better than the sum of smaller bundles, especially in additive settings.

Correlation	Pearson r (p)	Spearman ρ (p)
Red (all)	0.529 (0.47)	0.800 (0.20)
Blue (all)	0.964 (0.04)	0.800 (0.20)
Red (enterprises)	0.351 (0.77)	0.500 (0.67)
Blue (enterprises)	0.753 (0.46)	1.000 (0.00)
Red (users)	0.845 (0.15)	0.800 (0.20)
Blue (users)	0.769 (0.23)	0.600 (0.40)

Table 4: Correlation between allocation scores and counts of Red/Blue actions across hosts. Entries are coefficient (p-value).

the model output in all bundles per host. We compute Pearson’s r and Spearman’s ρ correlation coefficients.

As shown in Table 4, we observe a strong positive correlation between allocation scores and the number of defensive actions by Blue in all hosts (Pearson $r = 0.964$, $p = 0.0361$), suggesting that the mechanism tends to focus attention on hosts where defenders are more active. The correlation with Red (attacker) activity is also positive, but weaker and not statistically significant. Within host-type subsets (e.g., Users or Enterprises), correlation trends are directionally similar, though only Blue (enterprises) reaches significance, likely due to the reduced sample sizes. These results indicate that, while the mechanism is not explicitly aware of the underlying mission-criticality metadata, its learned allocations align closely with observed operational activity in the environment.

F.2.5 Distributional Reward Shaping via Auction

We further explore the potential of using the auction-derived allocation output as a guiding signal for the RL agent. The allocation is computed from the Q-values of a converged policy across multiple episodes and 30 time steps, representing a desirable action distribution over host-action pairs. We interpret this as a *target distribution* that reflects strategic prioritization of defensive responses. During training, this pseudo-auction result is applied as a reward shaping signal—penalizing or rewarding the agent based on its alignment with the derived allocation. This approach allows us to inject domain knowledge into the learning process without altering the environment itself. The training curve is visualized in figure Empirical results show measurable improvements in convergence and overall policy performance, summarized in Table 3. The Area Under the Curve (AUC) is computed by integrating the episodic reward over training steps, while the t-statistic and p-value result from a two-sample t-test comparing the shaped and original reward distributions, excluding the initial 50 steps to avoid initialization bias. The shaped agent consistently outperforms the original agent across training episodes. The statistically significant result ($p < 0.001$) and a gain of over 1900 in AUC highlight the effectiveness of auction-guided reward shaping in accelerating convergence and enhancing policy quality.

This initial exploration highlights the promise of using virtual auctions—derived from the Q-values of a converged agent—as a structured reward shaping mechanism. While the current implementation statically applies the auction allocation as a fixed target distribution, future work can explore dynamic or online integration of this signal. Specifically, auction allocations could be periodically updated during training (e.g., every N episodes or steps) to better align with the agent’s evolving policy and environmental dynamics. Such adaptive shaping could bridge the gap between offline expert policies and real-time learning. Furthermore, integrating this mechanism into a decentralized training framework—where hosts act as independent agents sharing soft allocation guidance—might provide scalability and robustness in complex, multi-agent environments. Investigating generalization to unseen scenarios, especially beyond the initial 30 evaluation steps, and analyzing robustness under non-stationary adversaries are also important directions.

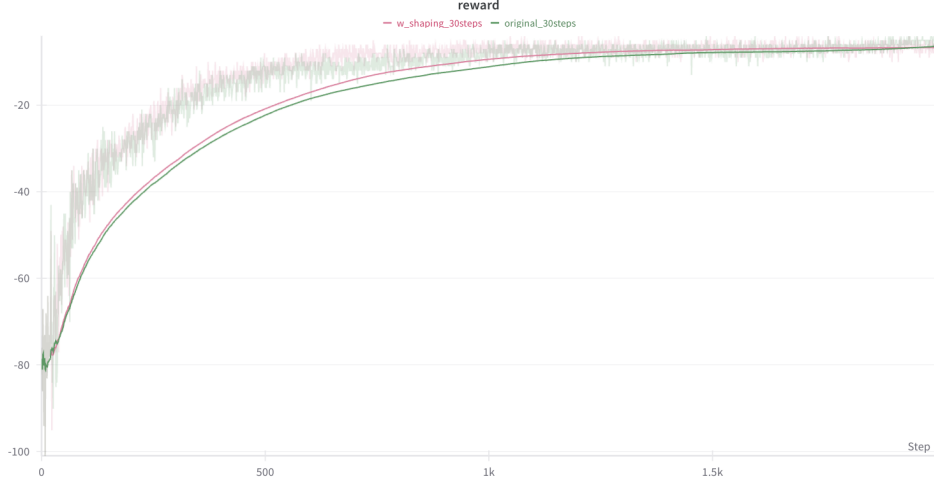


Figure 6: Total reward collected each steps with and without reward shaping, evaluated for 1,000 episodes. The agent learned with reward shaping climbs faster and collects more reward per training step. The difference is statistically significant.

	2×2 (A)	2×3 (A)	2×5 (A)
VCG	0.667 / 0	1.000 / 0	1.671 / 0
AMA	0.860 / 0	- / -	- / -
VVCA	0.866 / 0	- / -	- / -
BLAMA	0.786 / 0	1.222 / 0	2.231 / 0
ABAMA	0.786 / 0	1.255 / 0	2.251 / 0
BBBVCA	0.776 / 0	1.238 / 0	2.242 / 0
RegretNet	0.878 / $1e-3$	1.317 / $1e-3$	2.339 / $1e-3$
RegretFormer	0.908 / $1e-3$	1.416 / $1e-3$	2.453 / $1e-3$
CANet	0.879 / $1e-3$	1.317 / $1e-3$	2.282 / $4e-3$
CAFormer	0.891 / $1e-3$	1.326 / $1e-3$	2.329 / $5e-3$
CAGraph	1.111 / $8e-3$	1.640 / $14e-3$	2.671 / $10e-3$

Table 5: Non-combinatorial results: Our revenue performance is comparable to that of RegretNet and RegretFormer, which outperform heuristic designs. In symmetric (B), the revenue upper bound attains 3.548, 5.467, 9.243 for 2×2 , 2×3 , 2×5 ; in asymmetric (C): 6.184, 9.296, 15.573.

G Additional Results

G.1 Performance in non-combinatorial setting

We compare the computational results for non-combinatorial setting, where bidders draw their value for each item from $U[0, 1]$ (setting A). In these experiments, we make additive valuation assumption. The revenue performance is reported in Table 5.

Our revenue performance is comparable to the machine learning-powered models, which outperform the heuristic designs. The slight underperformance in comparison to RegretNet and RegretFormer is due to the complex constrained optimization space. For instance, in the 2-agent, 5-item setting, RegretNet and RegretFormer optimize allocations at the agent-item level (2×5), while CANet and CAFormer optimize at the agent-bundle level (2×31), which introduces excessive complexity to non-combinatorial settings, preventing full convergence. Besides, regret estimation is less reliable in larger-scale settings, because adversarial optimization of the inner loss (6) might be inaccurate, which affects the convergence of optimal revenue. If the utility of the best misreport is underestimated, the revenue might be overestimated. Future work is encouraged to evaluate this approximation’s accuracy.

767 H Implementing Randomized Allocations

768 **From fractional Z to feasible outcomes.** Our models output fractional allocations $Z \in [0, 1]^{n \times k}$.
 769 Unlike assignment problems—where Birkhoff–von Neumann exactly decomposes a doubly stochastic
 770 matrix—general CA polytopes need not equal the convex hull of integral allocations, so an exact
 771 lottery may not exist for arbitrary Z . We therefore implement randomized outcomes with lightweight
 772 rounding or an explicit (approximate) mixture of feasible allocations.

773 **(A) One-shot sampler with contention resolution (fast, default).** For each bidder i , sample one
 774 bundle (or “no bundle”) from the row distribution $\{z_{iS}\}_{S \in K} \cup \{1 - \sum_S z_{iS}\}$; sort sampled pairs
 775 (i, S_i) by a priority key (e.g., $v_i(S_i)$ or weighted random); traverse in order, accepting (i, S_i) iff S_i is
 776 disjoint from items already allocated and i has no prior assignment. This yields an integral, feasible
 777 allocation in $O(nk \log nk)$ and preserves “at-most-one-bundle-per-bidder” exactly; marginals are
 778 matched approximately.

779 **(B) Dependent/contention–resolution rounding (better marginals).** Independently activate (i, S)
 780 with probability $x_{iS} = \min\{1, \alpha z_{iS}\}$ for a tuning $\alpha \in (0, 1]$ that controls load, then apply a
 781 contention–resolution scheme: process activated pairs in random priority, accept if feasible (no
 782 item conflict; bidder unused), otherwise discard. This maintains feasibility and improves alignment
 783 with the row marginals.

784 **(C) Column–generation lottery (explicit mixture).** Construct a small mixture $\{\theta_t, A^{(t)}\}$ of
 785 feasible integral allocations by iteratively solving the pricing IP (winner–determination) on the
 786 current residual R : $A^* \leftarrow \arg \max_{A \in \mathcal{F}} \langle R, A \rangle$, add A^* as a column, and refit $\{\theta_t\}$ to minimize
 787 $\|\sum_t \theta_t A^{(t)} - Z\|_1$ subject to $\theta_t \geq 0, \sum_t \theta_t = 1$. Sampling $A^{(t)}$ with probability θ_t implements an
 788 explicit lottery; exact decomposition is achieved when Z lies in $\text{conv}(\mathcal{F})$.

789 **Payments.** If payments are trained as $p_i = \tilde{p}_i \sum_S z_{iS} b_{iS}$, we either (i) charge the expected
 790 payment (aligns ex-ante revenue with training) or (ii) recompute/adjust on the realized integral
 791 outcome (operationally natural but may shift objectives). In all cases feasibility is preserved and
 792 truthfulness remains approximate (low regret).

793 **What we evaluate.** For each method we track (i) feasibility rate (always 100% by construction),
 794 (ii) deviation of realized marginals from Z (row-wise TV distance), (iii) ex-ante vs. realized rev-
 795 enue/welfare gaps, and (iv) runtime. Due to space, full quantitative comparisons are deferred; we will
 796 report these ablations in the extended appendix/supplement.

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Justification: We include an anonymized code bundle with run scripts and instructions in the supplemental; public data sources (DB1B, T-100, CC2/CybORG) and preprocessing steps are documented in Appx. F.1 and F.2.

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