COSTAR: DYNAMIC SAFETY CONSTRAINTS ADAPTA TION IN SAFE REINFORCEMENT LEARNING

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Abstract

Recent advancements in safe reinforcement learning (safe RL) have focused on developing agents that maximize rewards while satisfying predefined safety constraints. However, the challenge of learning policies capable of generalizing to dynamic safety requirements remains largely unexplored. To this end, we propose a novel COntrastive Safe TAsk Representation (COSTAR) framework for safe RL, designed to enhance the generalization capabilities of existing algorithms to dynamic safety constraints, including variable cost functions and safety thresholds. In COSTAR, we employ a Safe Task Encoder to extract safety-specific representations from trajectory contexts, effectively distinguishing between various safety constraints with contrastive learning. It is noteworthy that our framework is compatible with existing safe RL algorithms and offers zero-shot adaptation capability to varying safety constraints, and demonstrates robust generalization capabilities when faced with out-of-distribution (OOD) tasks.

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1 INTRODUCTION

- 028 029 Reinforcement learning (RL) has demonstrated remarkable success across diverse fields such as video gaming (Silver et al., 2017; Vinyals et al., 2019), finance (Hambly et al., 2023), robotics (Morales et al., 2021) and recommendation systems (Afsar et al., 2022). These achievements highlight RL's 031 robust capability in solving complex sequential decision-making problems and navigating uncertain and intricate environments. In traditional RL settings, the agent is permitted unrestricted exploration 033 of the entire state and action space to maximize the expected total reward. Nevertheless, in real-034 world scenarios, particularly in safety-critical fields, exploration may be substantially constrained. Examples of such domains include autonomous driving (Wen et al., 2020), robot control (Brunke et al., 2022) and aerospace (Dunlap et al., 2023). In these settings, the agent is required to satisfy 037 certain constraints while maximizing the expected total reward, which is a challenge for traditional 038 reinforcement learning algorithms.
 - To address this challenge, Safe RL algorithms have been developed. The objective of safe RL is 040 to strike a balance between maximizing the expected total reward and satisfying the constraints 041 throughout the decision-making process. In safe RL problems, constraints are typically quantified 042 numerically as costs, similar to rewards. The upper bound of the costs is defined as safety threshold, 043 which significantly influences the agent's exploration strategy. A higher safety threshold allows the 044 agent greater latitude to violate constraints and take 'UNSAFE' actions for high-risk but potentially high-reward exploration; Conversely, a lower safety threshold necessitates a more safety-centric approach from the agent. Recent advancements in safe RL can be primarily categorized into primal-046 dual approaches and primal approaches. Primal-dual approaches (Ray et al., 2019; Stooke et al., 2020; 047 Tessler et al., 2018) employ Lagrangian relaxation techniques where safety constraints are added 048 to the optimization objective with corresponding Lagrange multipliers. Then they simultaneously optimize the policy (primal problem) and adjust the importance of safety constraints (dual problem). Primal approaches (Liu et al., 2020; Xu et al., 2021) embed safety constraints directly within the 051 policy optimization process. 052
 - However, current safe RL algorithms are hindered by a key limitation: their policies are trained under static safety constraints, requiring retraining from scratch when these constraints change.

This predominant assumption of static safety constraints overlooks the inherent complexity and variability of real-world environments, where safety requirements (including cost functions and safety thresholds) often alter. For instance, considering a self-driving scenario, and when the car is overspeed, the agent receives a cost. In real world, the speed limit of the road changes depending on the width and traffic volume, therefore the cost function is changing. Recent works (Liu et al., 2023; Khattar et al., 2022; Lin et al., 2023; Yao et al., 2024) attempt to address dynamic safety requirements challenge, yet they are limited to threshold-specific adaptations.

061 In this paper, we introduce the **CO**ntrastive Safe **TA**sk **R**epresentation learning (COSTAR) framework, 062 specifically designed to enhance the adaptability of safe reinforcement learning (safe RL) algorithms 063 to dynamic safety constraints, including time-varying cost functions and dynamic safety thresholds. Drawing inspiration from meta RL(Fakoor et al., 2019; Melo, 2022; Zintgraf et al., 2019; Yuan & 064 Lu, 2022), COSTAR treats different cost functions within the same environment as distinct tasks. 065 We leverage a transformer-based Safe Task Encoder to distill task-specific representations from 066 sequences of transition tuples. To further prioritize safety, we incorporate a Safe Residual Block that 067 accentuates critical safety-related information within the task representation. These representations, 068 rich in safety-relevant features, serve as the input for the actor network, facilitating informed decision-069 making under variable conditions. The primary goal of the Safe Task Encoder is to maximize the mutual information between these representations and their respective tasks, achieved through a 071 contrastive learning strategy that optimizes InfoNCE (Oord et al., 2018), a lower bound for mutual information. Our framework is compatible with any existing safe RL algorithms, thus enhancing their 073 adaptability to dynamic safety constraints. For demonstration, we choose CRPO(Xu et al., 2021) as 074 our baseline . Experiments conducted in Modified Safety-Gymnasium(Ji et al., 2023a) demonstrate 075 the effectiveness of COSTAR over existing safe RL algorithms in scenarios with dynamic safety 076 constraints.

077 Our main contributions are summarized as:

- We propose a novel safe task representation learning framework that treats dynamic safety constraints as different tasks, incorporating the idea of meta-learning to enhance the adaptability of Safe RL algorithms to dynamic safety constraints.
- We design an efficient Safe Task Encoder, which employs a contrastive learning approach to extract safe task representations from the exploration trajectory and distinguish between various safety constraints.
- Extensive experiments demonstrate that our COSTAR presents superior performance over existing safe RL algorithms with zero-shot adaption capability to dynamic safety constraints without re-training.

2 PRELIMINARIES

2.1 MARKOV DECISION PROCESS

A reinforcement learning problem is typically formalized as a Markov Decision Process (MDP), 094 represented by the tuple $M = \langle S, A, P, P_0, R, \gamma \rangle$, where S is the state space; A is the action space; 095 $\mathcal{P}: \mathcal{S} \times \mathcal{A} \times \mathcal{S} \to [0,1]$ is the transition dynamics of the environment, with $\mathcal{P}(s'|s,a)$ denoting the 096 probability of transitioning to state s' from previous state s given an action a; $\mathcal{P}_0: \mathcal{S} \to [0,1]$ is the initial state distribution; $\mathcal{R}(s, a) : \mathcal{S} \times \mathcal{A} \to \mathbb{R}$ is the reward function; $\gamma \in [0, 1)$ is the factor 098 discounting the future reward. The agent has a policy $\pi : S \to \mathcal{P}(\mathcal{A})$ mapping from the state space 099 to a probability distribution over the actions, with $\pi(a|s)$ denoting the probability of selecting action 100 a in state s. Starting from the initial state, at each timestep, the agent observes the current state 101 s, selects an action a by policy π , after which the environment transitions to a new state based on 102 transition dynamics \mathcal{P} and returns a reward r. The state distribution at timestep t, under policy π , is 103 denoted as $\mu_{\pi}^{t}(s)$. To facilitate the optimization of policy π , we define the state value function $V_{\pi}(s)$ and the state-action value function $Q_{\pi}(s, a)$ as follows: 104

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$$V_{\pi}(s) = \mathbb{E}_{a_t \sim \pi, s_t \sim \mu_{\pi}^t(s)} \left[\sum_{t=0}^{\infty} \gamma^t \mathcal{R}(s_t, a_t) \right]$$
(1)

$$Q_{\pi}(s,a) = R(s,a) + \gamma \mathbb{E}_{s' \sim P(s'|s,a)} \left| V_{\pi}(s) \right|$$

$$\tag{2}$$

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$$\mathcal{J}_{M}^{0}(\pi) = \mathbb{E}_{s_{0} \sim \mathcal{P}_{0}, a_{t} \sim \pi, s_{t} \sim \mu_{\pi}^{t}(s)} \left[\sum_{t=0}^{\infty} \gamma^{t} \mathcal{R}(s_{t}, a_{t}) \right]$$
(3)

116 2.2 CONSTRAINED MDP WITH DYNAMIC SAFETY CONSTRAINTS

The safe RL problem is formulated within the framework of a Constrained Markov Decision Process (CMDP), represented by the tuple $M^c = \langle S, A, P, P_0, R, \gamma, C, T \rangle$. Compared with original MDP, CMDP is augmented with a set of cost functions, $C = C_1, \dots, C_m$, where each $C_i(s, a) : S \times A \to \mathbb{R}$ maps a given state and action pair to a cost. The costs each have upper bounds defined as safety thresholds $T : \tau_1, \dots, \tau_m$. In the CMDP framework, when the agent executes an action a, it receives reward \mathcal{R} and costs C. Similar to reward, the expected cumulative cost function with respect to *i*-th cost function C_i is expressed as:

$$\mathcal{J}_{M^c}^i(\pi) = \mathbb{E}_{s_0 \sim \mathcal{P}_0, a_t \sim \pi, s_t \sim \mu_\pi^t(s)} \left[\sum_{t=0}^\infty \gamma^t \mathcal{C}_i(s_t, a_t) \right]$$
(4)

The objective of the agent is to maximize the expected cumulative reward while satisfying safety constraints:

$$\max_{\pi} \mathcal{J}_{M^c}^0(\pi),$$
s.t. $\mathcal{J}_{M^c}^i(\pi) \le \tau_i, \forall i = 1, \cdots, m.$
(5)

In COSTAR, we consider safe RL under dynamic safety constraints by extending the cost functions 135 $C_i(s, a)$ to time-varying functions $C_i(s, a, t)$, and by sampling safety thresholds from a predefined 136 distribution. We conceptualize this setup as a meta-RL problem, assuming that the CMDP follows 137 a distribution $p(M^c): M^c \to [0,1]$, where $M_i^c = \langle \hat{S}, \mathcal{A}, \mathcal{P}, \mathcal{P}_0, \mathcal{R}, \gamma, \hat{\mathcal{C}}, \mathcal{T} \rangle$. While these tasks 138 maintain a consistent CMDP framework, they differ in the cost functions C and safety threshold T. 139 Accordingly, the task distribution can be expressed as $p(M^c) = p(\mathcal{C}, \mathcal{T})$. During meta-training, the 140 agent interact with a sampled CMDP $M_i^c \sim p(M^c)$ from task distribution and get updated; During 141 meta-testing, the trained policy is applied to a task sampled from the same distribution $p(M^c)$. The 142 objective is to learn a policy that can maximize the expected return while satisfying safety threshold 143 under meta-testing tasks:

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 $\max_{\pi} \mathbb{E}_{M^c \sim p(M^c)} \mathcal{J}_{M^c}^0(\pi),$ s.t. $\mathcal{J}_{M^c}^i(\pi) \le \tau_i, \forall M^c \sim p(M^c), i = 1, \cdots, m.$ (6)

2.3 CONTEXT-BASED META LEARNER

Context-based meta learner solves meta-RL problem from the perspective of partially observable MDP. The variation in CMDPs (cost functions C and safety threshold T) are considered as the unobservable part of the state, with the context-based meta-learner aiming to derive task representations using contextual information. Specifically, context-based meta learner employs task encoder to gather information from history trajectories:

$$x_t = E(\{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^t)$$
(7)

where $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^t$ is the history trajectories; E is the task encoder; z_t is safe task representation to express task information. Subsequently, the policy $\pi(a|s, z)$ is conditioned on the latent task representation z, facilitating informed decision-making by inferring speculations of the current CMDP M^c . During meta-testing, as the agent interacts with the sampled task, it encodes the collected trajectories into the task representation z, which helps the policy to adapt to new tasks.

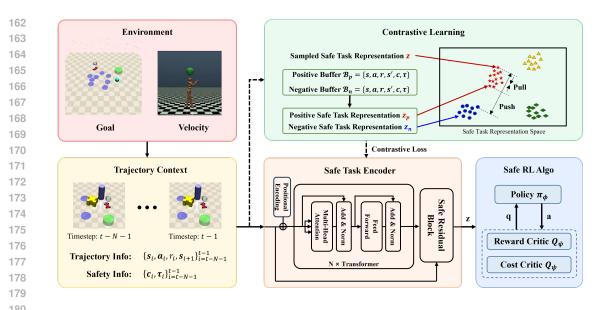


Figure 1: The proposed COSTAR framework. Dashed lines indicate the training process.

3 Method

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To address safe RL problem with dynamic safety constraints, we propose **CO**ntrastive **S**afe **TA**sk **R**epresentation learning (COSTAR), a novel framework for safe task representation learning in safe RL that accommodates tasks with dynamic safety constraints effectively. For dynamic cost functions, we utilize a safe task encoder to extract information from trajectories; For dynamic safety thresholds, a safe residual block is employed to emphasize safety information. The overall structure of COSTAR is illustrated in Figure 1.

3.1 SAFE TASK ENCODER

A trajectory context $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^t$ encapsulates the entire process of a CMDP's transitioning from one state to another, containing critical information that characterizes the specific CMDP. Denoting context encoder as E_{θ} , we define the CMDP M^c as a distribution over encoded latent representation $z = E_{\theta}(X)$:

 $M^c(z): \mathcal{Z} \to [0,1] \tag{8}$

where \mathcal{Z} is the context embedding space. In COSTAR, we treat dynamic safety constraints as different CMDPs. Therefore, an important objective of our encoder is to differentiate among CMDPs within the context embedding space \mathcal{Z} . For CMDPs that significantly differ, a clear distinction allows the agent to implement CMDP-specific policies; conversely, for similar CMDPs, the agent can effectively leverage shared knowledge. We aim to find an encoder capable of contextualizing trajectory context and distinguishing between CMDPs.

207 Recently, transformers have demonstrated exceptional performance in the domain of long sequence 208 modeling (Devlin et al., 2018; Dettmers et al., 2022; Wang et al., 2023). Intuitively, given that the 209 trajectory context is presented as a time series, we consider that transformers are well-suited for 210 effectively capturing the underlying relationships between expected cumulative rewards and dynamic 211 safety constraints across various trajectories. In COSTAR, we design a transformer-based encoder to 212 delineate temporal correlations and capture CMDP information within the trajectory context. The 213 proposed safe task encoder comprises a transformer encoder E_{θ_1} and a safety residual block E_{θ_2} , each characterized by parameters θ_1 and θ_2 respectively. In the transformer encoder E_{θ_1} , two pivotal 214 modules are integral: Multi-Head Self-Attention (MHSA) and Feed-Forward Network (FFN). Each 215 head within the MHSA is designed to focus on different segments of the contextual information, thus

allowing the encoder to comprehensively grasp diverse information dimensions. Subsequently, the FFN introduces non-linearity to the processed features, thereby enhancing the encoder's modeling capabilities. Given the trajectory context X, the latent representation h is expressed as

h

$$=E_{\theta_1}(X)\tag{9}$$

where $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^k$ and k is the context window size. In safe residual block, a skip connection is established from the safety information $X_s = \{c_i, \tau_i\}_{i=1}^k$ to transformer encoder output h, thereby generating the safe task representation z. This approach aligns with the core advantage of residual blocks, known for their capacity to maintain and amplify essential information across layers, thereby guaranteeing that critical safety elements are fully preserved and enhanced during the model's learning process. The encoded safe task representation z is formulated as:

$$z = h + E_{\theta_2}(X_s) \tag{10}$$

where the architecture of safe residual block E_{θ_2} is a simple multi-layer perceptron.

3.2 SAFE TASK REPRESENTATION LEARNING

To effectively link the safe task representation z with its corresponding sampled Constrained Markov Decision Process (CMDP), we leverage mutual information, a metric quantifying the informational gain about one variable upon observing another. This mutual information serves as a bridge to maximize the association between z and the CMDP M^c . Such maximization ensures the encoder not only captures but also preserves critical information, thereby minimizing the uncertainty inherent in the CMDP. More specifically, for a CMDP sampled from CMDP distribution $M^c \sim p(M^c)$, we define the safe task encoder as a probabilistic encoder $z \sim p(z|X)$, where $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^k$ is the trajectory context. During the CMDP process, X is jointly determined by the sampled CMDP M^{c} and the agent's policy. The learning objective of the safe transition encoder is:

$$\max I(M^c; z) = \mathbb{E}_{M^c, z} \left[p(M^c, z) \log \left(\frac{p(M^c|z)}{p(M^c)} \right) \right]$$
(11)

However, optimizing this objective in practice is infeasible, as we have no access to the joint probability distribution $p(M^c, z)$. Following CPC(Oord et al., 2018), we transform the optimization of mutual information into a binary classification problem as shown in Theorem 3.1.

Theorem 3.1. Consider a set of CMDPs $\mathcal{M}^c = \{M_1^c, M_2^c, \dots, M_N^c\}$ sampled from $p(\mathcal{M}^c)$. Given trajectory context $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^k$ obtained under \mathcal{M}_p^c , where $\mathcal{M}_p^c \in \mathcal{M}^c$. The probability that \mathcal{M}_p^c is recognized from \mathcal{M}^c given task representation $z = E_\theta(X)$ can be derived as:

$$p(M_p^c|\mathcal{M}^c, z) = \frac{\frac{p(M_p^c|z)}{p(M_p^c)}}{\sum_{M_i^c \in \mathcal{M}^c} \frac{p(M_i^c|z)}{p(M_i^c)}}$$
(12)

The proof of Theorem 3.1 is given in Appendix A.1.1. By optimizing $p(M_p^c|\mathcal{M}^c, z)$, the safe task encoder will effectively distinguish between positive CMDP M_p^c and the negative CMDP $M_i^c \in \mathcal{M}_n^c = \mathcal{M}^c \setminus \{M_p^c\}$ based on z. Following InfoNCE(Oord et al., 2018), we approximate $\frac{p(M^c|z)}{p(M^c)}$ with the exponential of a score function $s(z^*, z)$, which evaluates the similarity between two task representations. The categorical cross-entropy loss of classifying the positive sample correctly is:

$$\mathcal{L}_E = - \mathop{\mathbb{E}}_{M_p^c, z} \left[\log \left(\frac{\exp(S(z, z_p))}{\exp S(z, z_p) + \sum_{M^c \in \mathcal{M}_n^c} \exp(S(z, z_n))} \right) \right]$$
(13)

> where \mathcal{M}^c is the set of sampled training CMDPs, $\mathcal{M}_n^c = \mathcal{M}^c \setminus \{M_p^c\}$ is the set of CMDPs other than sampled CMDP M_p^c , z and z_p are task representations of trajectory context X and X_p , both

derived from the positive CMDP M_p^c , respectively. Conversely, the trajectory context X_n is collected under $M_n^c \in \mathcal{M}_n^c$, with corresponding task representation denoted as z_n . Following the literature of contrastive learning, we name (z, z_p) a positive pair, and $\{(z, z_n)\}_{M_n^c \in \mathcal{M}_n^c}$ negative pairs. \mathcal{L}_E aims to optimize a categorical cross-entropy loss, enhancing the encoder's ability to distinguish between (z, z_p) and $\{(z, z_n)\}_{M_n^c \in \mathcal{M}_n^c}$, respectively. This optimization improves the encoder's capacity to both extract shared knowledge from trajectory context within the same CMDP and to discern differences in safety constraints among diverse CMDPs.

277 Meanwhile, \mathcal{L}_E optimizes for a lower bound of mutual information as shown in Theorem 3.2.

Theorem 3.2. Giving a set of CMDP $\mathcal{M}^c = \{M_1^c, M_2^c, \cdots, M_N^c\}$ sampled from $p(M^c)$, $|\mathcal{M}^c| = N$, the mathematical relationship between mutual information $I(M^c; z)$ and loss \mathcal{L}_E is:

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The proof of Theorem 3.2 is given in Appendix A.1.2. While not a prerequisite for training, it is observed that the minimization of \mathcal{L}_E effectively leads to the maximization of a lower bound on mutual information, aligning with our underlying motivation.

 $\mathcal{L}_E \ge -I(M^c; z) + \log(N)$

(14)

Initialize: polic	π , safety task encoder E_{θ} , positive buffer \mathcal{B} , negative buffer \mathcal{B}_n
	istribution \mathcal{M}^c , training epochs m
for $epoch = 1$ to	$m - 1 \operatorname{do}$
Sample a posi	tive CMDP $M_p^c \sim \mathcal{M}^c$
	tive CMDP $M_n^c \sim \mathcal{M}^c \setminus M_p^c$
Interact with	M_p^c and M_n^c and build buffer \mathcal{B} and \mathcal{B}_n respectively
Run CRPO op	timization and update policy π
Sample z and	z_p from buffer \mathcal{B} , and z_n from negative buffer \mathcal{B}_n
Take one-step	safe task encoder update towards minimize \mathcal{L}_E according to Eq.13
end for	

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3.3 SAFE REINFORCEMENT LEARNING ALGORITHM

Our COSTAR framework is compatible with most safe reinforcement learning algorithms. By simply
 augmenting the input of actor network and critic networks with safe task representation *z*, COSTAR
 enables a safe RL algorithm to become adaptable to varying safety constraints. We choose CRPO
 (Xu et al., 2021) as baseline for demonstration.

For the consistency of notation, we denote state-action critic function in the form of $Q_{\pi}^{i}(s, z, a)$, with i = 0 indicating the reward critic, and $i = 1, \dots, p$ indicating the cost critic. Accordingly, the expected total critic function is defined as $J_{i}(\pi) = \mathbb{E}_{\mathcal{P}_{0}} \cdot \pi[Q_{\pi}^{i}(s, z, a)]$, where \mathcal{P}_{0} is the initial state distribution. At each timestep, we check whether there exists an $i \in \{1, \dots, p\}$ that corresponding $J_{i}(\pi)$ violates the constraints: $J_{i}(\pi) < b_{i}$. If so, the augmented CRPO performs constraint minimization (natural gradient descent on the cost critic) for one of the violated constraints to enforce the safety. If all of the constraints are satisfied, the augmented CRPO performs policy optimization (natural gradient ascent on the reward critic). The algorithmic flow is shown in Algorithm 1.

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4 EXPERIMENT

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In this section, we present an empirical validation of our COSTAR, comparing it with the current state of-the-art methods. We aim to demonstrate: (1)The performance of COSTAR on tasks adaptation
 in diverse task distributions. (2)The effectiveness of transformer encoder and Safe Residual Block.
 (3)The ability to adapt to out-of-distribution(OOD) tasks. All experiments are conducted using 5
 seeds on a single Nvidia GeForce RTX 3090 GPU.

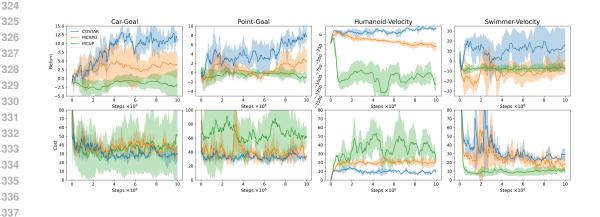


Figure 2: Training results for Modified Safety-Gymnasium benchmarks (Car-Goal, Point-Goal, Humanoid-Velocity and Swimmer-Velocity) with return on the top and cost on the bottom. All subplots represent performance on test tasks over the training steps. The shaded region shows standard deviation across 5 seeds.

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4.1 EXPERIMENTAL SETTINGS

345 Task. The environments are modified from a publicly available benchmark Safety-Gymnasium(Ji 346 et al., 2023a)¹. We consider two tasks (Goal and Velocity) and two agents for each task (Point 347 and Car for Goal task, Humanoid and Swimmer for Velocity task). In the Goal task, agents earn 348 rewards for successfully navigating to a designated goal location but incur costs upon entering 349 hazardous areas. In the Velocity task, agent is required to move as quickly as possible while adhering 350 to velocity constraint. These tasks have significant implications in various domains, including 351 robotics, autonomous vehicles, and industrial automation. Based on the original Safety Gymnasium 352 environment, we modified the cost functions and the safety threshold to be dynamic, aligning with our 353 motivation. For comprehensive details on modification and environments, please refer to Appendix A.2. We name the tasks as Car-Goal, Point-Goal, Humanoid-Velocity and Swimmer-Velocity. 354

355 **Baselines.** The existing safe RL algorithms only support training at a fixed safety threshold, which is 356 a weakness because in our setting the safety threshold is dynamic and is sampled from a distribution. 357 To make the experiment results comparable, we design a varying safety thresholds extension of 358 traditional safe RL algorithms CRPO(Xu et al., 2021) and CUP(Yang et al., 2022a). During training, 359 their safety thresholds are sampled from the same distribution as COSTAR, which enhance their 360 adaption to varying safety constraints. The modified algorithms are named as MCRPO and MCUP, respectively. We build COSTAR, MCRPO and MCUP on top of the Omnisafe framework (Ji et al., 361 2023b). 362

- ³ **Metrics.** We compare the methods in terms of episodic reward and episodic cost.
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4.2 EXPERIMENTAL RESULTS AND ANALYSIS

367 Comparison Evaluation. We compare our COSTAR with MCRPO and MCUP. The evaluation results throughout the training process are shown in Figure 2. COSTAR consistently outperforms the baseline 368 algorithms in most experiments, particularly by achieving higher rewards and maintaining lower 369 costs under dynamic safety constraints. Specifically, in Car-Goal, Point-Goal and Humanoid-Velocity, 370 COSTAR achieves optimal performance, i.e. obtaining the highest rewards while maintaining the 371 lowest costs. In Swimmer-Velocity, COSTAR still achieves the highest reward compared to the 372 baselines, despite incurring higher costs. Notably, COSTAR's costs remain within the established 373 threshold, demonstrating that COSTAR effectively maximizes the use of the safety threshold. Overall, 374 these results underscore COSTAR's effectiveness in adapting to dynamic safety conditions and 375 enhancing performance across varied tasks.

¹The github url of Safety-Gymnasium:https://github.com/PKU-Alignment/ safety-gymnasium. We use version 1.2.0 with Apache-2.0 license.

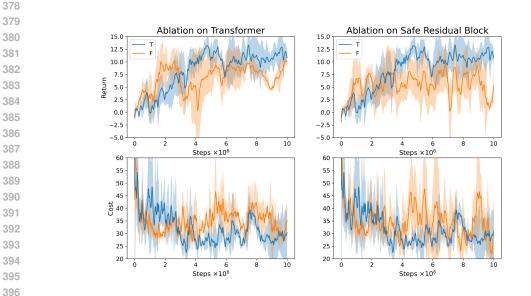


Figure 3: Ablation results on Car-Goal. "T" represents the original COSTAR framework; In the left figure, "F" indicates replacing the transformer with a MLP. In the right figure, "F" indicates removing Safe Residual Block from COSTAR.

Ablation Evaluation. To verify the effectiveness of the transformer encoder and the Safe Residual Block, we conducted ablation experiments. For the transformer encoder ablation, we replaced the transformer encoder with a multi-layer perceptron (MLP). For the safe residual block ablation, we removed the safe residual block from the COSTAR framework. The ablation experiment results are shown in Figure 3. We can observe significant performance degradation in both ablation re-sults, demonstrating the significance of both the transformer encoder and the Safe Residual Block. Compared to MLP, transformer encoder is better at capturing complex time-series dependencies and utilizing complex patterns in trajectory. Additionally, removing the Safe Residual Block from COSTAR leads to higher costs and increased instability, highlighting its vital role in reinforcing the integration of safety-related information into the decision-making process. The transformer's sophisticated data processing capabilities and the Safe Residual Block's focus on safety information are both integral to the robust performance of the COSTAR framework.

Out-of-Distribution Evaluation. Another critical scenario is how strategies perform in out-of-distribution (OOD) safety constraints. We evaluated the performance of COSTAR with cost functions and safety thresholds that were not encountered during training. The evaluation results for OOD cost functions are shown in Tab 1, where we introduce two new cost functions. Under these conditions, COSTAR exhibits excellent generalizability and stability, achieving maximum rewards without breaching predefined thresholds, and maintaining a minimal standard deviation. This performance underlines COSTAR's robustness and its effectiveness in dynamic environments, consistently delivering

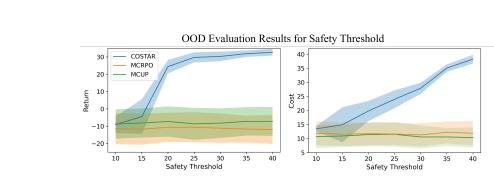


Figure 4: OOD evaluation results for safety threshold in Swimmer-Velocity.

Table 1: OOD Evaluation for Cost Functions in Car-Goal. All values are presented as mean \pm std for 20 episodes. The safety threshold is fixed at 30.

Cost Function	COS	STAR	M	CRPO	МС	CUP
Cost Function	Return	Cost	Return	Cost	Return	Cost
OOD Function A				00.0 <u>-</u> 10.0		
OOD Function B	10.1 ± 4.2	29.4 ± 35.9	6.8 ± 4.8	41.9 ± 44.4	-1.3 ± 0.73	19.7 ± 51.0

positive returns even in challenging conditions. The evaluation results for OOD safety thresholds are shown in Fig 4. COSTAR demonstrates a remarkable capability to enhance performance significantly when safety constraints are relaxed, particularly with thresholds above 30, without compromising on safety. Notably, COSTAR not only achieves the highest rewards in evaluations but also adeptly aligns its cost responses to the varying safety thresholds, ensuring an efficient balance between reward optimization and cost management. In contrast, MCRPO and MCUP struggle with adapting to OOD safety constraints, often violating constraints in OOD cost functions and failing to utilize safety thresholds effectively. The details of OOD environments are shown in Appendix A.2.3.

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5 RELATED WORK

452 Safe Reinforcement Learning endeavors to address reinforcement learning problem through con-453 strained Markov decision processes(CMDP)(Altman, 2021) to mitigate catastrophic exploration 454 behaviors. Currently both primal-dual and primal approaches are commonly employed to accomplish the objective. The primal-dual approaches (Achiam et al., 2017; Tessler et al., 2018; Yang et al., 2020; 455 Stooke et al., 2020) transform constrained optimization problems into a unified formulation through 456 Lagrangian multipliers, optimizing the primal problem (maximizing expected total reward) and the 457 dual problem (embodying safety constraints) simultaneously. Conversely, primal approaches (Liu 458 et al., 2020; Xu et al., 2021; Sootla et al., 2022) focus on the design of objective functions and training 459 process, integrating safety constraints into the optimization process. However, most existing methods 460 are limited by considering fixed safety constraints during training, posing challenges for deployment 461 under dynamic safety constraints. In our work, while our COSTAR utilizes CRPO(Xu et al., 2021) as 462 baseline, our framework can be potentially adapted to most of existing Safe RL algorithms. 463

Meta Reinforcement Learning strives to quickly adapt to new tasks by leveraging training across a 464 distribution of tasks. Optimization-Based approaches(Finn et al., 2017; Gupta et al., 2018; Rothfuss 465 et al., 2018; Al-Shedivat et al., 2017) focus on learning optimal policies across tasks by explicitly 466 modeling the learning process itself, with the goal of finding a meta-policy that can quickly adapt to 467 new tasks with minimal additional learning. Context-Based approaches(Duan et al., 2016; Zintgraf 468 et al., 2019; Fakoor et al., 2019; Rakelly et al., 2019) seek to infer the context of the task through 469 interaction with environment, using this contextual information to guide decision-making. The agent 470 is trained to embed observations from the environment into a context space capturing relevant task information, facilitating policy adaptation to new tasks. In our work, we integrating meta-RL into 471 safe RL, treating dynamic safety constraints as distinct tasks for enhanced adaptability. 472

473 Safe RL with Dynamic Safety Constraints. Despite significant process in safe RL in recent 474 years, research focusing on the adaptation to varying safety thresholds are scarce(Khattar et al., 475 2022; Liu et al., 2023). CDT(Liu et al., 2023) employs a decision transformer architecture to allow 476 an agent to dynamically adjust to varying constraint thresholds, though it necessitates additional safety information as input. CWOF(Khattar et al., 2022) employs optimization-based meta-RL 477 techniques to focus on minimizing the upper bounds of task-average optimality gaps and constraint 478 violations. Contrasting with the aforementioned approaches, our COSTAR leverages context-based 479 meta-RL, conditioning the policy on episodic memory generated by the Safe Task Encoder from past 480 experiences. This approach enables us to achieve zero-shot adaptation capability to dynamic safety 481 constraints. 482

Contrastive Learning is a popular method for self-supervised representation learning. It seeks to maximize the similarity between correlated samples and to minimize the similarity between uncorrelated samples for effective data representation learning. (Oord et al., 2018; Grill et al., 2020; Yeh et al., 2022; Wang & Qi, 2022) introduce efficient loss functions in different scenarios. Based

on prior work, contrastive learning has been applied in varieties of domains like computer vision (Wu et al., 2021; Wang et al., 2021; Xie et al., 2021), recommendation (Xie et al., 2022; Yang et al., 2022b; Qiu et al., 2022; Wei et al., 2021), reinforcement learning(Eysenbach et al., 2022; Laskin et al., 2020; Yuan & Lu, 2022). Our goal is to employ contrastive learning for acquiring identifiable task representations for different safety constraints, thereby enhancing the convergence and efficiency of the training process.

6 CONCLUSION

The COSTAR framework presents a significant advancement in safe reinforcement learning, offering enhanced adaptability to dynamic safety constraints through a novel transformer-based Safe Task Encoder and a Safe Residual Block. It is noteworthy that COSTAR is compatible with existing safe RL algorithms and possesses zero-shot adaptation capability to varying safety thresholds without re-training. However, the computational requirements may increase because we use transformer to extract safe task representation. Additionally, while COSTAR shows promising results in simulated settings, its performance in real-world applications and under extreme conditions remains to be fully explored. These limitations highlight important areas for future research, particularly in optimizing the framework's efficiency and testing its scalability and robustness in more diverse and challenging environments.

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702 A APPENDIX

704 A.1 PROOF OF THEOREM

A.1.1 PROOF OF THEOREM 3.1

708 *Proof.* Consider a set of CMDPs $\mathcal{M}^c = \{M_1^c, M_2^c, \cdots, M_N^c\}$ sampled from $p(M^c)$. Given trajec-709 tory context $X = \{s_i, a_i, r_i, s_{i+1}, c_i, \tau_i\}_{i=0}^k$ obtained under M_p^c , where $M_p^c \in \mathcal{M}^c$. The probability 710 that M_p^c is recognized from \mathcal{M}^c given task representation $z = E_\theta(X)$ can be derived as:

$$p(M_{p}^{c}|\mathcal{M}^{c},z) = \frac{p(M_{p}^{c}|z)\prod_{l\neq p}p(M_{l}^{c})}{\sum_{j=1}^{N}p(M_{j}^{c}|z)\prod_{l\neq p}p(M_{j}^{c})}$$
(15)

$$= \frac{\frac{p(M_{p}^{c}|z)}{p(M_{p}^{c})}}{\sum_{M_{i}^{c} \in \mathcal{M}^{c}} \frac{p(M_{i}^{c}|z)}{p(M_{i}^{c})}}$$
(16)

A.1.2 PROOF OF THEOREM 3.2

723
724
725 *Proof.* Giving a set of CMDP $\mathcal{M}^c = \{M_1^c, M_2^c, \cdots, M_N^c\}$ sampled from $p(M^c), |\mathcal{M}^c| = N$. Let $\mathcal{M}_n^c = \mathcal{M}^c \setminus \{M_p^c\}$ denote CMDPs other than M_p^c , and z is obtained under CMDP M_p^c . The mathematical relationship between mutual information $I(M_p^c; z)$ and loss \mathcal{L}_E is:

$$\mathcal{L}_{E} = -\mathbb{E}_{M^{c}} \log \left[\frac{\frac{p(M_{p}^{c}|z)}{p(M_{p}^{c})}}{\frac{p(M_{p}^{c}|z)}{p(M_{p}^{c})} + \sum_{M_{j}^{c} \in \mathcal{M}_{n}^{c}} \frac{p(M_{j}^{c}|z)}{p(M_{j}^{c})}} \right]$$
(17)

$$= \mathbb{E}_{M^c} \log \left[1 + \frac{p(M_p^c)}{p(M_p^c|z)} \sum_{M_j^c \in \mathcal{M}_n^c} \frac{p(M_j^c|z)}{p(M_j^c)} \right]$$
(18)

$$\approx \mathbb{E}_{M^c} \log \left[1 + \frac{p(M_p^c)}{p(M_p^c|z)} (N-1) \mathbb{E}_{M_j^c} \frac{p(M_j^c|z)}{p(M_j^c)} \right]$$
(19)

$$= \mathbb{E}_{M^{c}} \log \left[1 + \frac{p(M_{p}^{c})}{p(M_{p}^{c}|z)} (N-1) \right]$$
(20)

$$\geq \mathbb{E}_{M^c} \log \left[\frac{p(M_p^c)}{p(M_p^c|z)} N \right]$$
(21)

$$= -I(M_p^c, z) + \log(N) \tag{22}$$

A.2 ENVIRONMENT DETAILS

758 A.2.1 TASK

Goal. On a 2D plane of size 3 by 3, there is an agent, a goal and a number of hazards. The agent aims to move towards the goal position while avoiding the hazards. When the agent reaches a goal, the goal's position is randomly reset while preserving the general layout. At each time step, the agent receives a positive reward when approaching the goal, and receives a negative reward when moving away. Each time the Goal is reached, the agent get a positive value of the completed goal reward. If the agent enters hazards area or touches vases, costs will be incurred.

• Reward Function The reward function of Goal is defined as:

(1) reward-distance: At each time step, when the agent is closer to the Goal, it gets a positive value of REWARD, and getting farther will cause a negative REWARD, the formula is expressed as follows

$$r_t = (D_{last} - D_{now})\beta \tag{23}$$

Obviously when $D_{last} > D_{now}$, $r_t > 0$. Where r_t denotes the current time step's reward, D_{last} denotes the distance between the agent and Goal at the previous time step, D_{now} denotes the distance between the agent and Goal at the current time step, and β us a discount factor.

(2) reward-goal: Each time the Goal is reached, get a positive value of the completed goal reward: R_{goal}

- Cost Function The cost function of Goal is defined as cost-hazards: When the distance of the agent from the center of the hazards $h_{dist} \leq self.size$, the cost is generated: $self.cost \times (self.size h_{dist})$.
- Modifications In the original Safety Gymnasium, the position of hazards are fixed throughout one episode, which means that the cost function is also fixed. To implement dynamic cost functions, we designed two sets of hazards layouts and switched layouts halfway through the episode. Specifically, at timestep 500(the episode length is 1000), the environment changes from layout A to layout B. In this way, the modified cost function is a dynamic time-varying cost function. The coordinates of layout A are: (0,0), (1.1,0), (0.6, ±0.8), (-0.2, ±1.0), (-0.8, ±0.4). The coordinates of layout B are : (-0.5,0), (0.5,0), (-1.0, ±1.0), (0, ±1.0), (1.0, ±1.0).

For dynamic safety budgets, the training safety thresholds are sampled from a uniform distribution in the interval [20, 30] per episode.

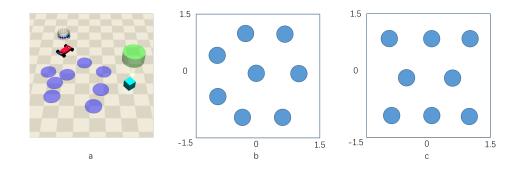


Figure 5: Goal Task. a: The red car is the agent; The green cylinder is the goal; The purple circle is the hazards. b and c are two designed layout A and B respectively.

Velocity. The Safe velocity tasks introduce velocity constraints for agents based on the Gymnasium's MuJoCo-v4 series, requiring an agent to move as quickly as possible while adhering to velocity constraint. These tasks have significant implications in various domains, including robotics, autonomous vehicles, and industrial automation.

- **Reward Function** The reward function varies depending on the specific agent, which will be introduced in Appendix A.2.2.

810	• Cost Function The cost function is defined as follow: If velocity of current step exceeds the
811	threshold of velocity, then receive an scalar signal 1, otherwise 0. Formulated as
812	$cost = bool(V_{current} \le V_{threshold})$
813 814	• Modifications In the original Safety Gymnasium, the threshold of velocity is fixed through
815	out one episode, which means the cost function is also fixed. To implement dynamic cost
816	functions, we cut the velocity threshold in half at timestep 500(the episode length is 1000).
817	In this way, the modified cost function is a dynamic time-varying cost function.
818	For dynamic safety budgets, the training safety thresholds are sampled from a uniform
819	distribution in the interval $[20, 30]$ per episode.
820	A.2.2 AGENT
821	A.2.2 AOLM
822	Point A simple robot constrained to a 2D plane has two actuators, one for rotation and the other for
823	forward/backward movement. This decomposed control scheme makes it particularly easy to control
824 825	the robot's navigation. It has a small square in front of it, which makes it easier to visually determine the robot's orientation
826	
827	• Action Space (-1.0, 1.0, (2), float64)
828	Observation Space (-inf, inf, (24,), float64)
829	Car A moderately intricate robot designed for movement in three dimensions features two parallel
830	wheels that can be independently driven, accompanied by a free-rolling rear wheel. In this robot, the
831	coordination of the two drives is essential for both steering and forward/backward movement. Its
832	design bears resemblance to a basic educational robot.
833 834	• Action Space (-1.0, 1.0, (2), float64)
835	• Observation Space (-inf, inf, (24), float64)
836	• Observation Space (-Init, Init, (24), Hoato4)
837	Humanoid The 3D bipedal robot is designed to simulate a human. It has a torso (abdomen) with a pair
838	of legs and arms. The legs each consist of three body parts, and the arms 2 body parts (representing the known and albeeve respectively). The goal of the anyiranment is to walk forward as fast as possible
839	the knees and elbows respectively). The goal of the environment is to walk forward as fast as possible without falling over.
840	
841 842	• Action Space (-0.4, 0.4, (17), float32)
843	• Observation Space (-inf, inf, (376,), float64)
844	Reward Function
845	(1)healthy-reward: Every timestep that the humanoid is alive (see section Episode Termina-
846	tion for definition), it gets a reward of fixed value healthy-reward. (2)forward reward: A reward of walking forward which is measured as forward-reward-
847	weight * (average center of mass before action - average center of mass after action)/dt. dt is
848	the time between actions and is dependent on the frame-skip parameter (default is 5), where
849	the frametime is 0.003 - making the default dt = $5 * 0.003 = 0.015$. This reward would be
850 851	positive if the humanoid walks forward (in positive x-direction).
851 852	(3)ctrl-cost: A negative reward for penalising the humanoid if it has too large of a control force. If there are nu actuators/controls, then the control has shape nu x 1. It is measured as
853	ctrl-cost-weight * sum(control ²).
854	(4)contact-cost: A negative reward for penalising the humanoid if the external contact force
855	is too large. It is calculated by clipping contact-cost-weight * sum(external contact force ²)
856	to the interval specified by contact-cost-range.
857	The total reward returned is reward = healthy-reward + forward-reward - ctrl-cost - contact- cost.
858	
859	Swimmer The environment aims to increase the number of independent state and control variables
860	as compared to the classic control environments. The swimmers consist of three or more segments
861 862	('links') and one less articulation joints ('rotors') - one rotor joint connecting exactly two links to form a linear chain. The swimmer is suspended in a two dimensional pool and always starts in the
862	some position (subject to some deviation drawn from an uniform distribution), and the goal is to move

same position (subject to some deviation drawn from an uniform distribution), and the goal is to move as fast as possible towards the right by applying torque on the rotors and using the fluids friction.

•), float32)		
	• Observation Space (-inf, in	nf (8) float64)		
	- ·	III, (0,), II0at0+)		
	Reward Function	1 . 6	1 . 1 . 1	1
	(1) forward-reward: A rewa			
	weight * (x-coordinate before actions and is dependent on			
	actions and is dependent on 0.01 - making the default dt			
	swims right as desired.	- 4 0.01 - 0.04.		be positive if the
	(2)ctrl-cost: A cost for pen	alising the swimm	er if it takes action	is that are too l
	measured as ctrl-cost-weig			
	the control and has a defaul			8
	The total reward returned is	s reward = forward-	reward - ctrl-cost	
.2.3	OUT-OF-DISTRIBUTION S	ETTINGS		
	Cost Functions As mentioned			
	out-B at timestep 500 during	g training. During (JOD evaluations, v	ve designed two
unctio	ns.			
	• OOD Function A We chan	ge the layout from	lavout-A to lavout	-B at timesten (
		• •	•	-
	• OOD Function B We chan	ige the layout from	layout-B to layout-	-A at timestep 3
nterval nresho	Safety Thresholds The train [20,30]. During OOD expe ld {10,15,35,40}.			
nterval nresho A.3 H n Table	[20, 30]. During OOD expe	figurations and hyp	ate the performanc	e of trained me
nterval nresho A.3 H n Table	l [20, 30]. During OOD expe ld {10, 15, 35, 40}. EXPERIMENT SETTINGS e 2, we list the important con	figurations and hyp	ate the performanc	e of trained mo
nterval nresho A.3 H n Table	 [20, 30]. During OOD expendent [20, 30]. During OOD expendent [10, 15, 35, 40]. EXPERIMENT SETTINGS e 2, we list the important con : Configurations and hyperpa Configurations 	figurations and hyprameters used in tra COSTAR	ate the performanc perparameters in tra aining to produce al MCRPO	e of trained me ining process. 1 the experimen MCUP
nterval nresho A.3 H n Table	 [20, 30]. During OOD expendent [20, 30]. During OOD expendent [10, 15, 35, 40]. EXPERIMENT SETTINGS e 2, we list the important con : Configurations and hyperpa Configurations Training steps 	figurations and hyprameters used in traces and the second	ate the performanc perparameters in tra uining to produce al <u>MCRPO</u> 1e7	e of trained mo ining process. 1 the experimer <u>MCUP</u> 1e7
nterval nresho A.3 H n Table	 [20, 30]. During OOD expendent [20, 30]. During OOD expendent [10, 15, 35, 40]. EXPERIMENT SETTINGS e 2, we list the important con configurations and hyperpa Configurations Training steps Batch size 	figurations and hyprameters used in traces and the second	ate the performanc perparameters in tra aining to produce al MCRPO 1e7 256	e of trained mo ining process. 1 the experimer <u>MCUP</u> 1e7 256
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