Opinion: Towards Unified Expressive Policy Optimization for Robust Robot Learning

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Abstract

Offline-to-online reinforcement learning (O2O-RL) has emerged as a promising paradigm for safe and efficient robotic policy deployment but suffers from two 2 fundamental challenges: limited coverage of multimodal behaviors and distribu-3 tional shifts during online adaptation. We propose UEPO, a unified generative framework inspired by large language model pretraining and fine-tuning strategies. 5 Our contributions are threefold: (1) a multi-seed dynamics-aware diffusion policy 6 that efficiently captures diverse modalities without training multiple models; (2) a dynamic divergence regularization mechanism that enforces physically meaningful 8 policy diversity; and (3) a diffusion-based data augmentation module that enhances 9 dynamics model generalization. On the D4RL benchmark, UEPO achieves +5.9% 10 absolute improvement over Uni-O4 on locomotion tasks and +12.4% on dexterous 11 12 manipulation, demonstrating strong generalization and scalability.

1 INTRODUCTION

Offline-to-Online Reinforcement Learning (O2O-RL) has emerged as a key paradigm for safe and 14 efficient robot deployment. It leverages static offline datasets to pretrain base policies, so as to more 16 accurately capture physical dynamics, mitigating real world trial and error risks, and further fine-tunes policies via environmental interaction to adapt to dynamic scenarios, forming a complete "offline 17 initialization to online fine-tuning" framework. However, existing methods still face significant 18 challenges, including inefficient offline initialization and a weak interface between generative models 19 (Zhang et al. [2024]) and online adaptation (Laria et al. [2024]). Traditional Behavior Cloning (BC) 20 (Bai et al. [2025]) relies heavily on large amounts of expert data and struggles to cover multi-modal 21 action distributions. While mainstream generative models such as Diffusion Policy (Chi et al. [2024]) 22 excel at offline modeling, their fixed noise schedules and lack of environmental feedback often lead 23 24 to policy degradation and distribution shift during online fine-tuning (Ma et al. [2025]).

Recent frameworks such as Off2on (Hong et al. [2022]), BPPO (Zhuang et al. [2023]), and Uni-O4 (Lei et al. [2024]) have made notable progress in integrating offline and online learning by jointly optimizing objectives without additional regularization. However, Uni-O4 (Lei et al. [2024]) exhibits limitations in offline pre-training, generative model adaptation, and scalability, leading to high computational costs for the integrated strategy, insufficient diversity at the physical execution level, and poor data efficiency and generalization. These shortcomings render the algorithm unsuitable for high-dimensional dynamics and scenarios with scarce real-world data.

To address these issues, we propose a unified generative O2O-RL framework. Our approach includes a data-efficient generative offline module that: (1) employs a dynamics-aware diffusion policy combining U-Net (Ronneberger et al. [2015]) and Transformer (Vaswani et al. [2017]) to model long-horizon action sequences, while using different noise seeds to generate diverse sub-policies without training multiple models, significantly reducing the need for expert demonstrations; (2) integrates divergence regularization with diffusion sampling diversity to enhance behavioral differences among sub-policies Submitted to 39th Conference on Neural Information Processing Systems (NeurIPS 2025). Do not distribute.

- through dynamic discrepancy measurement, noise perturbation, and sequence-level constraints; (3)
- 39 expands training data by synthesizing trajectories through diffusion, and then combines them with
- 40 real data to train dynamics models. This effectively bridges offline generative strategies with online
- 41 fine-tuning.
- 42 Our framework enhances policy representation, diversity, and generalization, improving O2O-RL for
- 43 complex robotic tasks. On D4RL benchmark, it surpasses state-of-the-art baselines, especially in
- 44 dexterous manipulation and quadruped locomotion, showing strong stability and adaptability.

45 2 METHOD

In this section, we present our method, UEPO, as shown in Fig. 1. The three core innovations of this framework are seamlessly integrated into the learning pipeline spanning the offline and online phases.

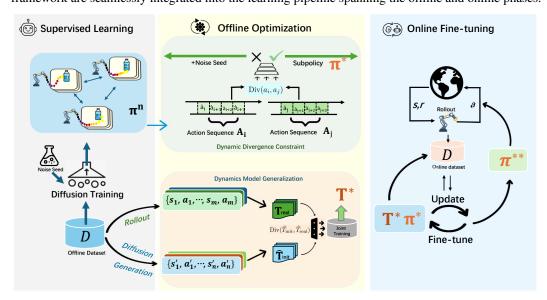


Figure 1: UEPO employs a multi-seed diffusion sampling strategy to initialize components for the subsequent phase. During the offline optimization stage (middle), the strategy enhances diversity through a regularization mechanism that amplifies policy divergence, whilst simultaneously training the dynamics model \hat{T} using a joint approach of real data and synthetic trajectories to improve its generalization capability. Finally, a qualifying policy is selected as the initialization for online fine-tuning.

2.1 Conditional Action Sequence Generation via Diffusion Model

- 49 To address limitations of BC, we adopt a state-conditional diffusion policy to model the entire action
- sequence distribution $p(a_{1:T} \mid s_{1:T})$, capturing long-horizon dependencies and multi-modal behaviors
- 51 in offline data. We then construct an ensemble policy via multi-seed sampling to enhance sequence
- 52 rationality and behavioral diversity.
- 53 Traditional ensemble methods incur high computational costs due to the training of multiple inde-
- 54 pendent models. Instead, we construct an ensemble of n sub-policies $\{\pi_{\theta}^i\}_{i=1}^n$ from a single trained
- 55 diffusion model by varying initial noise seeds during reverse sampling. For each sub-policy π_{θ}^{i} , we
- condition on the same state sequence $s_{1:T}$ but initialize the reverse process with a distinct random
- seed $\epsilon_i \sim \mathcal{N}(0, \mathbf{I})$. Each unique seed generates an action sequence $a_{1:T}^i$ corresponding to a distinct
- behavioral modality, thus reducing training costs while naturally promoting sub-policy diversity.

59 2.2 Divergence Regularization Enhancement Guided by Diffusion Sampling

- 60 The ensemble policy constructed in Section 2.1 provides initial diversity. However, to ensure sub-
- 61 policies exhibit divergence during dynamic execution, we introduce dynamic divergence constraints
- directly into the diffusion sampling process. This contrasts with Uni-O4's (Lei et al. [2024]) approach,

which applies a KL divergence penalty to the distribution of single-step actions and may result in policies that are statically distinct but dynamically similar or mutually conflicting.

65 2.2.1 Dynamic Divergence Constraint

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When generating action sequence a_i for the *i*-th sub-policy, we measure its divergence from other sub-policies $\{a_j \mid j < i\}$ that have already been generated within the same sampling round. We introduce a *divergence reward* based on dynamics-level discrepancies to adjust the sampling path.

• **Dynamic Divergence Metric:** We define the divergence between two action sequences a_i and a_j by measuring the dynamics difference between first-order (velocity) and second-order (acceleration):

$$\operatorname{div}(a_i, a_j) = \frac{1}{T} \sum_{t=1}^{T} (\|\dot{a}_{i,t} - \dot{a}_{j,t}\|_2 + (1 - \cos(\ddot{a}_{i,t}, \ddot{a}_{j,t})))$$

where velocity $\dot{a}_t = a_t - a_{t-1}$ and acceleration $\ddot{a}_t = \dot{a}_t - \dot{a}_{t-1}$, to ensure that discrepancies are meaningful at the level of physical execution.

• Adaptive Perturbation: If the divergence $div(a_i, a_j)$ falls below a threshold τ , we interpret the paths as being too similar. To encourage exploration, we perturb the current denoised estimate a_t^i in the reverse process:

$$a_t^i \leftarrow a_t^i + \delta, \quad \delta \sim \mathcal{N}(0, \sigma_{\text{div}}^2 \mathbf{I}), \quad \text{where } \sigma_{\text{div}} = \eta \cdot \frac{\tau - \text{div}(a_i, a_j)}{\tau}$$

The scaling factor $\sigma_{\rm div}$ increases as the divergence decreases, and η is a hyperparameter controlling the perturbation strength. This adaptive noise injection forces the sub-policy to explore distinct dynamic modes.

79 2.2.2 Synergy with Sequence-Level KL Regularization

We retain the KL divergence penalty from Uni-O4 (Lei et al. [2024]) to ensure distributional diversity at a global level. However, we redefine its application from the single-step action distribution to the entire action-sequence distribution, which aligns naturally with our sequence-based diffusion policy.

The overall objective for each sub-policy $\hat{\pi}^i$ is:

$$J(\hat{\pi}^i) = \mathbb{E}_{(s,a) \sim \mathcal{D}} \left[\log p_{\theta}(a \mid s) \right] + \alpha \, \mathbb{E}_{(s,a) \sim \mathcal{D}} \left[\log \left(\frac{p_{\theta}(a \mid s)}{\max_j p_{\theta}(a \mid s)} \right) \right]$$

Here, $p_{\theta}(a \mid s)$ represents the probability of generating the entire action sequence a given state s, approximated by the product of Markov transition probabilities in the reverse diffusion process. This combination of a local dynamic constraint and a global sequence-level regularizer effectively enhances sub-policy diversity.

88 2.3 Enhancing Dynamics Model Generalization with Diffusion

A common challenge in model-based RL (Jiang and Li [2016]) is the limited generalization of the learned dynamics model $\hat{T}(s'\mid s,a)$ when the offline data set \mathcal{D} does not adequately cover the state-action space. To mitigate Uni-O4 (Lei et al. [2024])'s potential overfitting to limited transitions, we use our diffusion policy to generate physically plausible trajectories for augmenting the training data of the dynamics model, thereby enhancing its generalization and the sample efficiency of online learning. This procedure generates virtual trajectories consistent with real dynamics, as shown in Algorithm 1, thereby providing reliable augmented data for joint model training.

Joint Training of Dynamics Models

The original maximum likelihood objective of the dynamics model is updated to incorporate the filtered virtual trajectories $\mathcal{D}_{\text{diff}}$, creating a joint training dataset:

$$\mathcal{L}(\hat{T}) = -\mathbb{E}_{(s,a,s') \sim \mathcal{D} \cup \mathcal{D}_{\text{diff}}} \left[\log \hat{T}(s' \mid s, a) \right]$$

The size of $\mathcal{D}_{\text{diff}}$ is controlled to be 2–3 times that of \mathcal{D} ($|\mathcal{D}_{\text{diff}}| \approx 2|\mathcal{D}|$), striking a balance between augmenting data volume and maintaining the fidelity of the real data distribution. This process significantly improves the model's ability to generalize to unseen regions of the state–action space.

Algorithm 1: Virtual Trajectory Generation and Filtering

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Input: Initial state s_0 \sim \rho_D; pre-trained diffusion policy \pi_{\text{diff}}; real transition dynamics T_{\text{real}};
              initial dynamics model T_{\text{init}}; threshold \epsilon = 0.05
   Output: Filtered trajectory dataset \mathcal{D}_{diff}
 1 Initialize \mathcal{D}_{\text{diff}} \leftarrow \emptyset
2 Generate multi-step action sequence a_{0:T-1} using \pi_{\text{diff}} conditioned on s_0
3 Initialize trajectory \tau \leftarrow \emptyset
4 for t = 0 to T - 1 do
        Sample s_{t+1} \sim T_{\text{real}}(\cdot \mid s_t, a_t)
     Add (s_t, a_t, s_{t+1}) to \tau
7 Trajectory \tau = \{(s_0, a_0, s_1), (s_1, a_1, s_2), \dots, (s_{T-1}, a_{T-1}, s_T)\}
8 Compute D_{\mathrm{KL}}(T_{\mathrm{real}}(s'|s,a) \parallel T_{\mathrm{init}}(s'|s,a))
9 if D_{\mathrm{KL}} < \epsilon
                                                                                                // Filtering criterion
10 then
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    Add \tau to \mathcal{D}_{\text{diff}}
   // Ensures augmented data remains consistent with the underlying physics
12 return \mathcal{D}_{diff}
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2 3 EXPERIMENTS

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We evaluate our proposed algorithm across extensive offline RL benchmarks to investigate two aspects: (i) its performance compared to state-of-the-art baselines and (ii) its capability to model the multimodal nature of offline datasets by integrating multiple sub-diffusion policies.

Environment	CQL	TD3+BC	Onestep RL	IQL	COMBO	BPPO	ATAC	BC	UNI-O4	Ours
halfcheetah-medium-v2	44.0	48.3	48.4	47.4	54.2	44.0	54.3	42.1	52.6	57±0.8
hopper-medium-v2	58.5	59.3	59.6	66.3	97.2	93.9	102.8	52.8	104.4	108 ± 0.5
walker2d-medium-v2	72.5	83.7	81.8	78.3	81.9	83.6	91.0	74.0	90.2	91 ± 1.4
halfcheetah-medium-replay	45.5	44.6	38.1	44.2	55.1	41.0	49.5	34.9	44.3	58.2 ± 0.7
hopper-medium-replay	95.0	60.9	97.5	97.7	89.5	92.5	102.8	25.7	103.2	112.0 ± 2.3
walker2d-medium-replay	77.2	81.8	49.5	73.9	96.0	77.6	94.1	54.9	98.4	103.8 ± 1.7
halfcheetah-medium-expert	91.6	90.7	93.4	89.7	90.0	92.6	95.5	52.9	93.8	94.3 ± 0.6
hopper-medium-expert	105.4	98.0	103.3	91.7	111.1	112.8	112.6	18.6	111.4	118.6 ± 0.2
walker2d-medium-expert	108.8	110.1	113.0	109.6	103.3	113.1	116.3	107.7	118.1	120.7 ± 0.3
locomotion total	698.5	677.4	684.6	692.4	738.3	751.0	818.9	463.5	816.4	864.6±8.5
pen-human	37.5	8.4	90.7	71.5	41.3	117.8	79.3	65.8	116.2*	122.8±5.8
hammer-human	4.4	2.0	0.2	1.4	9.6	14.9	6.7	2.6	247.1	30.2 ± 3.3
door-human	9.9	0.5	-0.1	4.3	5.2	25.8	8.7	4.3	17.3*	29.3 ± 0.7
relocate-human	0.2	-0.3	2.1	0.1	0.4	4.8	0.3	0.2	27.1*	2.9 ± 0.7
pen-cloned	39.2	41.5	60.0	37.3	24.6	110.8	73.9	60.7	101.4*	118.4 ± 12.4
hammer-cloned	2.1	0.8	2.0	2.1	3.3	8.9	2.3	0.4	7.3*	9.7 ± 0.8
door-cloned	-0.1	-0.4	-0.4	-1.6	0.2	6.2	8.2	0.9	10.2*	9.8 ± 2.4
relocate-cloned	0.4	-0.3	0.1	0.2	0.7	1.9	0.8	0.1	1.4*	1.3 ± 0.4
Adroit total	93.6	52.2	155.2	118.1	84.2	291.4	180.2	135.0	288.6	324.4±26.5
kitchen-complete	43.8	0.0	2.0	62.5	3.5	91.5	2.0	68.3	93.6	102.6±3.6
kitchen-partial	49.8	22.5	35.5	46.3	1.2	57.0	0.0	32.5	58.3	57.6 ± 2.8
kitchen-mixed	51.0	25.0	28.0	51.0	1.4	62.5	1.0	47.5	65.0	70.3 ± 5.6
S kitchen total	144.6	47.5	65.5	159.8	6.1	211.0	3.0	148.3	216.9	230.5 ± 12.0
Total	936.7	777.1	905.3	970.3	828.6	1253.4	1002.1	746.8	1322.0	1419.5±47.0

Table 1: Most of the results are extracted from the original papers, and *indicates that the results are reproduced by running the provided source code.

4 CONCLUSION

In this work, we propose UEPO, a unified generative offline-to-online reinforcement learning framework that effectively addresses key limitations in existing O2O-RL approaches. Our approach
integrates a dynamics-aware diffusion policy for efficient offline initialization and a differentialenhanced regularization mechanism to enhance policy diversity. Our approach mitigates distribution
shifts, reduces reliance on expert data, and demonstrates strong generalization capabilities across
complex, high-dimensional tasks. Experiments on the D4RL benchmark reveal that UEPO achieves
state-of-the-art performance.

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