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# A Multi-agent Reinforcement Learning Study of Evolution of Communication and Teaching under Libertarian and Utilitarian Governing Systems

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## Abstract

1 Laboratory experiments have shown that communication plays an important role in  
2 solving social dilemmas. Here, by extending the AI-Economist, a mixed motive  
3 multi-agent reinforcement learning environment, we intend to find an answer to  
4 the following descriptive question: which governing system does facilitate the  
5 emergence and evolution of communication and teaching among agents? To  
6 answer this question, the AI-Economist is extended by a voting mechanism to  
7 simulate three different governing systems across individualistic-collectivistic  
8 axis, from Full-Libertarian to Full-Utilitarian governing systems. In the original  
9 framework of the AI-Economist, agents are able to build houses individually by  
10 collecting material resources from their environment. Here, the AI-Economist is  
11 further extended to include communication with possible misalignment –a variant  
12 of signalling game –by letting agents to build houses together if they are able  
13 to name mutually complement material resources by the same letter. Moreover,  
14 another extension is made to the AI-Economist to include teaching with possible  
15 misalignment –again a variant of signalling game –by letting half the agents as  
16 teachers who know how to use mutually complement material resources to build  
17 houses but are not capable of building actual houses, and the other half as students  
18 who do not have this information but are able to actually build those houses if  
19 teachers teach them. The result shows that collectivistic environment such as Full-  
20 Utilitarian system is more favourable for the emergence of communication and  
21 teaching, or more precisely, evolution of language alignment. Finally, a discussion  
22 is provided to justify this result in the simulation environment of this paper.

## 23 1 Introduction

24 Multi-agent reinforcement learning (MARL) comprised of multiple decision making units each one is  
25 able to observe the state of and act upon environment to achieve its goal. An agent changes the state  
26 of the environment by taking an action and then receives a reward and a new observation. This loop  
27 continues until the agent achieves its goal or the time-step of the environment reaches to its maximum  
28 limit (Albrecht et al. (2023)). The AI-Economist is a two-level MARL framework (Zheng et al.  
29 (2022)), comprised of one single agent as a rational social planner who designs a particular mechanism  
30 or policy generally having a goal of optimising a particular kind of social welfare functions in the  
31 society. The other agents are a set of rational economic mobile agents who behave in response to  
32 the implemented mechanism or policy generally following their own self-interests. This framework  
33 has been used to model the tax-gaming behaviour of agents - optimising their labours, trading, and  
34 building, while the central social planner maximises productivity or equality in the society (Zheng  
35 et al. (2022)). More precisely, the agents in the Gather-Trade-Build environment of the AI-Economist

36 make efforts to move, gather wood and stone from the environment, trade them with each other  
37 via double-auctions using coins as a mean of exchange, and finally –contingent on their build-skill  
38 –build houses to earn incomes. On the other hand, the social planner aims to find an optimised taxing  
39 schedule to increase productivity or equality in the society (Zheng et al. (2022)). The agenda of this  
40 framework is descriptive meaning that the goal is to simulate the actual behaviour of a population of  
41 humans. The number of mobile agents is between 2 and 10 which is a reasonable choice in MARL.  
42 The game is a mixed motive partially observable stochastic game with simultaneous cooperation  
43 and competition. As a result, there are two challenges of heterogeneous incentives and the difficulty  
44 of defining a suitable collective reward function (Du et al. (2023)). The agents share their weights  
45 in a centralised training and decentralised execution by having their own set of observations. The  
46 non-stationary of the multiple learning agents is partially overcome by curriculum learning and  
47 entropy regularisation, while the optimality of the final selected equilibrium is partially confirmed  
48 by letting the environment to go through a very large number of time-steps. Due to complexity  
49 of the environment, a two-level Proximal Policy Optimisation (PPO) gradient method as a deep  
50 reinforcement learning technique is used to solve the equations.

51 The main question of this paper is that which governing system is more favourable for the evolution of  
52 communication and teaching through language alignment. To this end, we extend the AI-Economist  
53 to model a governing system along individualistic-collectivistic axis –from Full-Libertarian to Full-  
54 Utilitarian governing systems –through a voting mechanism. Previously, in MARL literature, it has  
55 been shown that communication can enhance exploration, maximise reward, and diversify solutions  
56 in complex optimisation simulations (Du et al. (2023)). Also, human experiments show that the  
57 essence of communication even without any enforcement is more effective than the content of the  
58 communication in facilitating cooperation in social dilemmas. Several possible mechanisms have  
59 been proposed including communication might allow coordination among participants, thus they  
60 might develop trust relationships, and communication might express social pressure (Hertz et al.  
61 (2023)). Here, in this project, communication and teaching are modelled through two simple variants  
62 of signalling game, a game which was originally devised to simulate the emergence of convention  
63 (Karch (2023); Ohmer et al. (2022)). In game theoretic words, a convention is a system of arbitrary  
64 rules that enables two players to share meaningful information. In the Modified AI-Economist  
65 with Communication, it is assumed that the agents beside being able to build two types of houses  
66 individually, they are able to build the same types of houses with another agent if they communicate  
67 with each other and their communication is aligned. In the Modified AI-Economist with Teaching,  
68 the agents are divided to two groups, teachers and students. The teachers know how to combine two  
69 complementary natural resources to build a house type but they are not capable of, while the students  
70 do not know which complementary natural resources to use to build a house, but if a teacher tell them,  
71 they are capable of building. Thus if they communicate with each other and their communication  
72 is aligned, they would be able to build houses together. The final results show that collectivistic  
73 environment such as Full-Utilitarian system is more favourable for the emergence of communication  
74 and teaching, or more precisely, evolution of language alignment. One possible reason behind this  
75 observed phenomena is briefly discussed in the results section of the paper. Overall, these two  
76 extensions of the AI-Economist are another manifestation of the power of multi-agent reinforcement  
77 learning to model social and economical phenomena (Trott et al. (2021); Zheng et al. (2022); Zhang  
78 et al. (2022); Leibo et al. (2019, 2021); Johanson et al. (2022)).

## 79 **2 The Modified AI-Economist with Communication/Teaching**

80 For a complete description of the AI-Economist, please refer to Appendix (A). Here, three major  
81 modifications to the original framework of the AI-Economist are described.

82 First, two new resource materials –iron and soil –are added to the environment, and now with four  
83 building materials, the number of possible house types is diversified to two: a red house is exclusively  
84 can be built from wood and stone, and a blue house is exclusively can be built from iron and soil.  
85 Also, each one of these house types can be built via two means: individually by each single agent, or  
86 together with two agents. Moreover, there are two kinds of build skills for each agent: the required  
87 skill for building alone and the required skill for building together which is higher than the former.  
88 Furthermore, the required labour for building a house type alone or together is also different: the  
89 latter is higher than the former.

90 Second, the agents are equipped with a voting mechanism and each one of them will have twenty  
91 four extra actions to rank the four material resources considering twenty four ranking possibilities.  
92 Additionally, all four materials are placed, planted, or extracted randomly in a uniform environment.  
93 The agents are initially placed randomly in the environment too. Also, in the modified version of  
94 the AI-Economist, the social planner is able to observe the complete public map of the environment  
95 (Appendix (B) Figs. 2 and 5). Based on this voting mechanism, across individualistic-collectivistic  
96 axis, three different governing systems are introduced. In the Full-Libertarian system, the social  
97 planner determines the tax rates considering a particular social welfare function –such as inverse  
98 income weighted utility or the multiplication of equality and productivity –and the policy network  
99 of the agents now produces an action ranking four different resources. Then, the agents can invest  
100 individually their taxes on planting or extraction rates of each one of the four material resources  
101 considering how they rank them. In the Semi-Libertarian/Utilitarian system, the tax rates are optimised  
102 by the social planner again considering a particular social welfare function. Moreover, the policy  
103 network of the agents, as before, produces an action ranking the four material resources. However, the  
104 social planner in this case uses the Borda vote counting method to rank the four material types based  
105 on the votes of all agents. Then the social planner invests the collected taxes on planting or extraction  
106 of the four resources based on the counted votes of all agents. Finally, in the Full-Utilitarian system,  
107 the social planner simultaneously optimises the tax rates and the ranking order of all four materials  
108 considering again a suitable social welfare function. Then, it invests the collected taxes accordingly  
109 on the planting or extraction rates of all four materials.

110 Third, communication and teaching capabilities are added to the environment through two variants of  
111 signalling game with possible misalignment. When agents decide to build each one of two house  
112 types together, they need to communicate the kind of required materials that they have to build that  
113 specific house type via four alphabetic letters: [a, b, c, d]. [a, b] refer to the materials required for  
114 building a red house type such as wood and stone, while [c, d] refer to the materials required for  
115 building a blue house type such as iron and soil. In the Modified AI-Economist with Communication,  
116 they are six agents and their language is maximally misaligned in the beginning of each simulation  
117 ([a, b, c, d], [d, a, b, c], [c, d, a, b], [b, c, d, a], [d, c, b, a], and [b, a, d, c]). Here, if the agents both use  
118 the same kind of letters for both required material resources, they are able to build a house and obtain  
119 a large reward. Otherwise, they correct one misaligned letter and obtain a small reward. This process  
120 continues until the language of all agents are aligned together, or an episode is ended. In the Modified  
121 AI-Economist with Teaching, three agents are teachers and three agents are students. The language  
122 of teachers is fixed across training to [a, b, c, d], while again initially the language of students are  
123 set to be maximally misaligned ([d, a, b, c], [c, d, a, b], and [b, c, d, a]). Here, a teacher decides to  
124 teach building a house type to a student so they both would be able to build a house and share a large  
125 reward. In this case, the language of teachers is a reference language which the language of students  
126 is compared against. If a pair of teacher and student use the same set of two letters for the required  
127 two material resources, they would be able to build that kind of house type. Otherwise, one letter of  
128 the language of the student is modified to match the language of the teacher and they obtain a small  
129 reward. This process continues until the language of all students are matched to the language of the  
130 teachers, or an episode is ended. Finally, the language alignment of agents are calculated across an  
131 episode as the average letter alignment of two sequence of language letters among all possible pairs  
132 of agents.

### 133 3 Results

134 Fig. 1 panel (A) shows the language alignment across three governing systems –Full-Libertarian, Semi-  
135 Libertarian/Utilitarian, and Full-Utilitarian –for the Modified AI-Economist with Communication.  
136 This figure shows that the rate of language alignment under a collectivistic governing system such  
137 as Full-Utilitarian government is higher than the rate of language alignment under an individualistic  
138 governing system such as Full-Libertarian government. However, full-alignment never happens  
139 under all three governing systems. Moreover, Fig. 1 panel (B) shows the language alignment across  
140 three governing systems –Full-Libertarian, Semi-Libertarian/Utilitarian, and Full-Utilitarian –for the  
141 Modified AI-Economist with Teaching. This figure again shows that the rate of language alignment  
142 under a collectivistic governing system such as Full-Utilitarian government is higher than the rate of  
143 language alignment under an individualistic governing system such as Full-Libertarian government.  
144 In this case, full-alignment happens under all three governing systems, but happens faster under more  
145 collectivistic government.

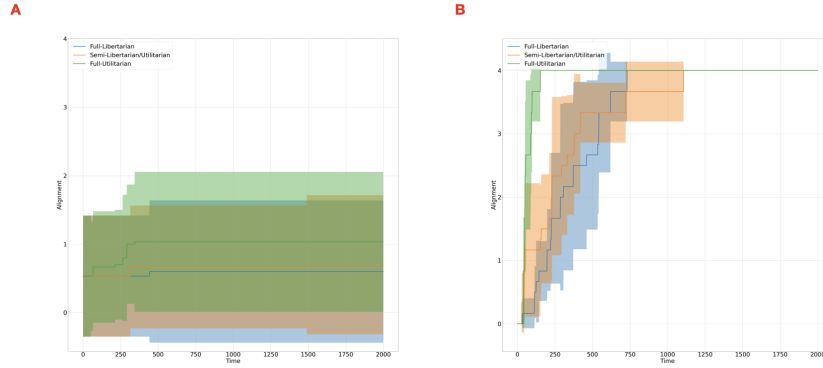


Figure 1: The language alignment across an episode for three governing systems of the Modified AI-Economist with Communication (A) and with Teaching (B). As it is clear from panel (A), a collectivistic government such as Full-Utilitarian governing system is more favourable for the evolution of language alignment compared to an individualistic government such as Full-Libertarian governing system. However, full alignment –which is equal to 4 –does not happen under any of these governing systems, thus none of the agents can build houses together. Moreover, panel (B) shows that a collectivistic government such as Full-Utilitarian governing system is more favourable for the evolution of language alignment compared to an individualistic government such as Full-Libertarian governing system. In this case, full alignment –which is equal to 4 –happens under all three governing systems, thus the agents can build houses together under all these governing systems.

146 While there are limitations in the current study, it is worthwhile to ponder about the reasons behind  
 147 more favourable conditions of Full-Utilitarian government for the evolution of language alignment  
 148 compared to the Full-Libertarian government in the way that they are modelled in this work. One  
 149 speculation is that basically among Full-Libertarian, Semi-Libertarian/Utilitarian, and Full-Utilitarian  
 150 governments as they are modelled in this study, the Full-Utilitarian governing system lacks any  
 151 individual voting mechanism. If we consider individual voting as a mean of communication and  
 152 coordination among agents, this lack of individual voting in the Full-Utilitarian government might be  
 153 the reason behind fast emergence and evolution of language alignment under this type of governing  
 154 system. Basically, in the current modelling, the agents under Full-Utilitarian society without any  
 155 means of communication or coordination are motivated to incur high costs and simultaneously gain  
 156 large rewards by selecting the action to build houses together compared to the societies which have a  
 157 voting mechanism as a mean of communication and coordination.

#### 158 4 Current Limitations

159 There are at least two limitations to the current tentative study. The first limitation comes from the  
 160 fact that for each set of input parameters of the Modified AI-Economist with Communication or  
 161 Teaching, only one simulation has been run to generate one set of results. Then a pair of similar runs  
 162 have been pooled together to have average results across different conditions (Appendix (B) Fig. 7).  
 163 Thus it is reasonable to increase the number of simulations per condition. The second limitation is the  
 164 number of episodes each training has been run which is equal to 5000 (this is still a reasonable choice  
 165 in MARL experiments (Albrecht et al. (2023))). The only way to make sure that the final results are  
 166 optimal is to let the training of MARL runs for very large number of time-steps if computational  
 167 resources are available. Figs. 8 and 9 in Appendix (B) show that even with this choice almost all  
 168 simulations have been converged, while the training of the Modified AI-Economist with Teaching is  
 169 more stable than the training of the Modified AI-Economist with Communication.

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## 204 5 Appendix A: The AI-Economist

205 Here is a detailed description of the original AI-Economist (Zheng et al. (2022)):

- 206 1. The AI-Economist is a two-level deep RL framework for policy design in which agents and  
207 a social planner co-adapt. In particular, the AI-Economist uses structured curriculum learn-  
208 ing to stabilise the challenging two-level, co-adaptive learning problem. This framework  
209 has been validated in the domain of taxation. In two-level spatiotemporal economies, the  
210 AI-Economist has substantially improved both utilitarian social welfare and the trade-off be-  
211 tween equality and productivity over baselines. It was successful to do this despite emergent  
212 tax-gaming strategies, accounting the emergent labor specialisation, agent interactions, and  
213 behavioural changes.
- 214 2. Stabilising the training process in two-level RL is difficult. To overcome, the training  
215 procedure in the AI-Economist has two important features - curriculum learning and entropy-  
216 based regularisation. Both of them encourage the agents and the social planner to co-adopt  
217 gradually and not stopping exploration too early during training and getting trapped in local  
218 minima. Furthermore, the AI-Economist is a game of imperfect (the agents and the social  
219 planner do not have access to the perfect state of the world) but complete (the agents and the  
220 social planner know the exact rules of the game) information.
- 221 3. The Gather-Trade-Build economy of the AI-Economist is a two-dimensional spatiotemporal  
222 economy with agents who move, gather resources (stone and wood), trade them, and build  
223 houses. Each agent has a varied house build-skill which sets how much income an agent  
224 receives from building a house. Build-skill is distributed according to a Pareto distribution.  
225 As a result, the utility-maximising agents learn to specialise their behaviours based on their  
226 build-skill. Agents with low build-skill become gatherers: they earn income by gathering  
227 and selling resources. Agents with high build-skill become builders: they learn that it is  
228 more profitable to buy resources and then build houses.
- 229 4. The Open-Quadrant environment of the Gather-Trade-Build economy has four regions  
230 delineated by impassable water with passageways connecting each quadrant. Quadrants  
231 contain different combinations of resources: both stone and wood, only stone, only wood,  
232 or nothing. Agents can freely access all quadrants, if not blocked by objects or other  
233 agents. This scenario uses a fixed set of build-skill based on a clipped Pareto distribution  
234 and determine each agent’s starting location based on its assigned build-skill. The Open-  
235 Quadrant scenario assigns agents to a particular corner of the map, with similarly skilled  
236 agents being placed in the same starting quadrant (Agents in the lowest build-skill quartile  
237 start in the wood quadrant; those in the second quartile start in the stone quadrant; those  
238 in the third quartile start in the quadrant with both resources; and agents in the highest  
239 build-skill quartile start in the empty quadrant).
- 240 5. The state of the world is represented as an  $n_h \times n_w \times n_c$  tensor, where  $n_h$  and  $n_w$  are  
241 the size of the world and  $n_c$  is the number of unique entities that may occupy a cell, and  
242 the value of a given element indicates which entity is occupying the associated location.  
243 The action space of the agents includes four movement actions: up, down, left, and right.  
244 Agents are restricted from moving onto cells that are occupied by another agent, a water  
245 tile, or another agent’s house. Stone and wood stochastically spawn on special resource  
246 regeneration cells. Agents can gather these resources by moving to populated resource  
247 cells. After harvesting, resource cells remain empty until new resources spawn. By default,  
248 agents collect one resource unit, with the possibility of a bonus unit also being collected,  
249 the probability of which is determined by the agent’s gather-skill. Resources and coins are  
250 accounted for in each agent’s endowment  $x$ , which represents how many coins, stone, and  
251 wood each agent owns.
- 252 6. Agent’s observations include the state of their own endowment (wood, stone, and coin),  
253 their own build-skill level, and a view of the world state tensor within an egocentric spatial  
254 window. The experiment use a world of 25 by 25 for 4-agent and 40 by 40 for 10-agent  
255 environments, where agent spatial observations have size 11 by 11 and are padded as needed  
256 when the observation window extends beyond the world grid. The planner observations  
257 include each agent’s endowment but not build-skill level. The planner does not observe the  
258 spatial state of the world.

- 259 7. Agents can buy and sell resources from one another through a continuous double-auction.  
260 Agents can submit asks (the number of coins they are willing to accept) or bids (how much  
261 they are willing to pay) in exchange for one unit of wood or stone. The action space of the  
262 agents includes 44 actions for trading, representing the combination of 11 price levels (0, ...,  
263 10 coins), 2 directions (bids and asks), and 2 resources (wood and stone). Each trade action  
264 maps to a single order (i.e., bid three coins for one wood, ask for five coins in exchange  
265 for one stone, etc.). Once an order is submitted, it remains open until either it is matched  
266 (in which case a trade occurs) or it expires (after 50 time steps). Agents are restricted from  
267 having more than five open orders for each resource and are restricted from placing orders  
268 that they cannot complete (they cannot bid with more coins than they have and cannot submit  
269 asks for resources that they do not have). A bid/ask pair forms a valid trade if they are for  
270 the same resource and the bid price matches or exceeds the ask price. When a new order  
271 is received, it is compared against complementary orders to identify potential valid trades.  
272 When a single bid (ask) could be paired with multiple existing asks (bids), priority is given  
273 to the ask (bid) with the lowest (highest) price; in the event of ties, priority then is given to  
274 the earliest order and then at random. Once a match is identified, the trade is executed using  
275 the price of whichever order was placed first. For example, if the market receives a new bid  
276 that offers eight coins for one stone and the market has two open asks offering one stone for  
277 three coins and one stone for seven coins, received in that order, the market would pair the  
278 bid with the first ask and a trade would be executed for one stone at a price of three coins.  
279 The bidder loses three coins and gains one stone; the asker loses one stone and gains three  
280 coins. Once a bid and ask are paired and the trade is executed, both orders are removed.  
281 The state of the market is captured by the number of outstanding bids and asks at each price  
282 level for each resource. Agents observe these counts for both their own bids/asks and the  
283 cumulative bids/asks of other agents. The planner observes the cumulative bids/asks of all  
284 agents. In addition, both the agents and the planner observe historical information from the  
285 market: the average trading price for each resource, as well as the number of trades at each  
286 price level.
- 287 8. Agents can choose to spend one unit of wood and one unit of stone to build a house, and  
288 this places a house tile at the agent’s current location and earns the agent some number  
289 of coins. Agents are restricted from building on source cells as well as locations where  
290 a house already exists. The number of coins earned per house is identical to an agent’s  
291 build-skill, a numeric value between 10 and 30. Hence, agents can earn between 10 and 30  
292 coins per house built. Build-skill is heterogeneous across agents and does not change during  
293 an episode. Each agent’s action space includes one action for building. Over the course of  
294 an episode of 1000 time steps, agents accumulate labor cost, which reflects the amount of  
295 effort associated with their actions. Each type of action (moving, gathering, trading, and  
296 building) is associated with a specific labor cost. All agents experience the same labor costs.
- 297 9. Simulations are run in episodes of 1000 time steps, which is subdivided into 10 tax periods  
298 or tax years, each lasting 100 time steps. Taxation is implemented using income brackets  
299 and bracket tax rates. All taxation is anonymous: Tax rates and brackets do not depend  
300 on the identity of taxpayers. On the first time step of each tax year, the marginal tax rates  
301 are set that will be used to collect taxes when the tax year ends. For taxes controlled by  
302 the deep neural network of the social planner, the action space of the planner is divided  
303 into 7 action subspaces, one for each tax bracket:  $(0, 0.05, 0.10, \dots, 1.0)^7$ . Each subspace  
304 denotes the set of discretised marginal tax rates available to the planner. Discretisation of  
305 tax rates only applies to deep learning networks, enabling standard techniques for RL with  
306 discrete actions. The income bracket cutoffs are fixed. Each agent observes the current  
307 tax rates, indicators of the temporal progress of the current tax year, and the set of sorted  
308 and anonymised incomes the agents reported in the previous tax year. In addition to this  
309 global tax information, each agent also observes the marginal rate at the level of income  
310 it has earned within the current tax year so far. The planner also observes this global tax  
311 information, as well as the non-anonymised incomes and marginal tax rate (at these incomes)  
312 of each agent in the previous tax year.
- 313 10. The payable tax for income  $z$  is computed as follows:

$$T(z) = \sum_{j=1}^B \tau_j \cdot ((b_{j+1} - b_j)\mathbf{1}[z > b_{j+1}] + (z - b_j)\mathbf{1}[b_j < z \leq b_{j+1}]) \quad (1)$$

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where  $B$  is the number of brackets, and  $\tau_j$  and  $b_j$  are marginal tax rates and income boundaries of the brackets, respectively.

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11. An agent’s pretax income  $z_i$  for a given tax year is defined simply as the change in its coin endowment  $C_i$  since the start of the year. Accordingly, taxes are collected at the end of each tax year by subtracting  $T(z_i)$  from  $C_i$ . Taxes are used to redistribute wealth: the total tax revenue is evenly redistributed back to the agents. In total, at the end of each tax year, the coin endowment for agent  $i$  changes according to  $\Delta C_i = -T(z_i) + \frac{1}{N} \sum_{j=1}^N T(z_j)$ , where  $N$  is the number of agents. Through this mechanism, agents may gain coin when they receive more through redistribution than they pay in taxes. Following optimal taxation theory, agent utilities depend positively on accumulated coin  $C_{i,t}$ , which only depends on post-tax income  $\tilde{z} = z - T(z)$ . In contrast, the utility for agent  $i$  depends negatively on accumulated labor  $L_{i,t} = \sum_{k=0}^t l_{i,k}$  at time step  $t$ . The utility for an agent  $i$  is:

$$u_{i,t} = \frac{C_{i,t}^{1-\eta} - 1}{1-\eta} - L_{i,t}, \eta > 0 \quad (2)$$

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12. Agents learn behaviours that maximise their expected total discounted utility for an episode. It is found that build-skill is a substantial determinant of behaviour; agents’ gather-skill empirically does not affect optimal behaviours in our settings. All of the experiments use a fixed set of build-skills, which, along with labor costs, are roughly calibrated so that (i) agents need to be strategic in how they choose to earn income and (ii) the shape of the resulting income distribution roughly matches that of the 2018 U.S. economy with trained optimal agent behaviours.

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13. RL provides a flexible way to simultaneously optimise and model the behavioural effects of tax policies. RL is instantiated at two levels, that is, for two types of actors: training agent behavioural policy models and a taxation policy model for the social planner. Each actor’s behavioural policy is trained using deep RL, which learns the weights  $\theta_i$  of a neural network  $\pi(a_{i,t}|o_{i,t}; \theta_i)$  that maps an actor’s observations to actions. Network weights are trained to maximise the expected total discounted reward of the output actions. Specifically, for an agent  $i$  using a behavioural policy  $\pi_i(a_t|o_t; \theta_i)$ , the RL training objective is (omitting the tax policy  $\pi_p$ ):

$$\max_{\pi_i} E_{a_1 \sim \pi_1, \dots, a_N \sim \pi_N, s' \sim P} \left[ \sum_{t=0}^H \gamma^t r_t \right] \quad (3)$$

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where  $s'$  is the next state and  $P$  denotes the dynamics of the environment. The objective for the planner policy  $\pi_p$  is similar. Standard model-free policy gradient methods update the policy weights  $\theta_i$  using (variations of):

$$\Delta \theta_i \propto E_{a_1 \sim \pi_1, \dots, a_N \sim \pi_N, s' \sim P} \left[ \sum_{t=0}^H \gamma^t r_t \nabla_{\theta_i} \log \pi_i(a_{i,t}|o_{i,t}; \theta_i) \right] \quad (4)$$

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14. In this work, the proximal policy gradients (PPO) is used to train all actors (both agents and planner). To improve learning efficiency, a single-agent policy network  $\pi(a_{i,t}|o_{i,t}; \theta)$  is trained whose weights are shared by all agents, that is,  $\theta_i = \theta$ . This network is still able to embed diverse, agent-specific behaviours by conditioning on agent-specific observations.

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15. At each time step  $t$ , each agent observes the following: its nearby spatial surroundings; its current endowment (stone, wood, and coin); private characteristics, such as its building skill; the state of the markets for trading resources; and a description of the current tax rates. These observations form the inputs to the policy network, which uses a combination of convolutional, fully connected, and recurrent layers to represent spatial, non-spatial, and historical information, respectively. For recurrent components, each agent maintains its own hidden state. The policy network for the social planner follows a similar construction but differs somewhat in the information it observes. Specifically, at each time step, the planner policy observes the following: the current inventories of each agent, the state of the resource markets, and a description of the current tax rates. The planner cannot directly observe private information such as an agent’s skill level.



359 16. Rational economic agents train their policy  $\pi_i$  to optimise their total discounted utility  
 360 over time while experiencing tax rates  $\tau$  set by the planner's policy  $\pi_p$ . The agent training  
 361 objective is:

$$\forall i : \max_{\pi_i} E_{\tau \sim \pi_p, a_i \sim \pi_i, \mathbf{a}_{-i} \sim \pi_{-i}, s' \sim P} \left[ \sum_{t=1}^H \gamma^t r_{i,t} + u_{i,0} \right], r_{i,t} = u_{i,t} - u_{i,t-1} \quad (5)$$

362 where the instantaneous reward  $r_{i,t}$  is the marginal utility for agent  $i$  at time step  $t$ . Bold-  
 363 faced quantities denote vectors, and the subscript  $-i$  denotes quantities for all agents except  
 364 for  $i$ .

365 17. For an agent population with monetary endowments  $\mathbf{C}_t = (C_{1,t}, \dots, C_{N,t})$ , the equality  
 366  $eq(\mathbf{C}_t)$  is defined as:

$$eq(\mathbf{C}_t) = 1 - \frac{N}{N-1} gini(\mathbf{C}_t), 0 \leq eq(\mathbf{C}_t) \leq 1 \quad (6)$$

367 where the Gini index is defined as:

$$gini(\mathbf{C}_t) = \frac{\sum_{i=1}^N \sum_{j=1}^N |C_{i,t} - C_{j,t}|}{2N \sum_{i=1}^N C_{i,t}}, 0 \leq gini(\mathbf{C}_t) \leq \frac{N-1}{N} \quad (7)$$

368 18. The productivity is defined as the sum of all incomes:

$$prod(\mathbf{C}_t) = \sum_i C_{i,t} \quad (8)$$

369 The economy is closed: subsidies are always redistributed evenly among agents, and no tax  
 370 money leaves the system. Hence, the sum of pretax and post-tax incomes is the same. The  
 371 planner trains its policy  $\pi_p$  to optimise social welfare:

$$\max_{\pi_p} E_{\tau \sim \pi_p, \mathbf{a} \sim \pi, s' \sim P} \left[ \sum_{t=1}^H \gamma^t r_{p,t} + swf_0 \right], r_{p,t} = swf_t - swf_{t-1} \quad (9)$$

372 19. The utilitarian social welfare objective is the family of linear-weighted sums of agent utilities,  
 373 defined for weights  $\omega_i \geq 0$ :

$$swf_t = \sum_{i=1}^N \omega_i \cdot \mathbf{u}_{i,t} \quad (10)$$

374 Inverse-income is used as the weights:  $\omega_i \propto \frac{1}{C_i}$ , normalised to sum to one. An objective  
 375 function is defined that optimises a trade-off between equality and productivity, defined as  
 376 the product of equality and productivity:

$$swf_t = eq(\mathbf{C}_t) \cdot prod(\mathbf{C}_t) \quad (11)$$

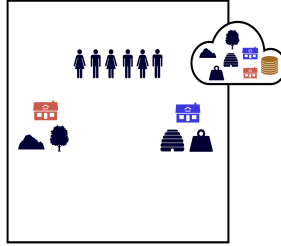


Figure 2: A schematic figure showing the environment of the Modified AI-Economist with Communication/Teaching used in this paper. In all simulations of this paper, there are 6 agents in the environment which simultaneously cooperate and compete to gather and trade four natural resources, using them to build houses alone or together –via communication or teaching –and earn incomes, and at the end of each tax period, pay their taxes to the central planner. The central planner optimises its own reward function which could be a combination of equality and productivity in the society, and returns an equal division of the total collected taxes to the mobile agents.

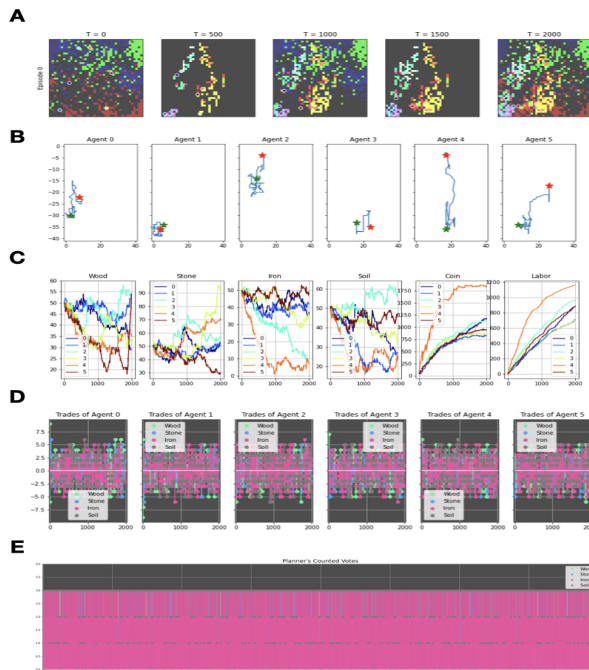


Figure 3: Sample plots obtained from running the Modified AI-Economist with Communication under Semi-Libertarian/Utilitarian governing system with equality times productivity as the objective function of the central planner. (A) The environment across five time-points of an episode, (B) the movement of the agents across an episode, (C) the budgets of four resources plus coin and labor of the agents across an episode, (D) the trades of four resources of the agents across an episode, (E) the counted votes of the agents across an episode.

377 **6 Appendix B: Supplemental Figures**

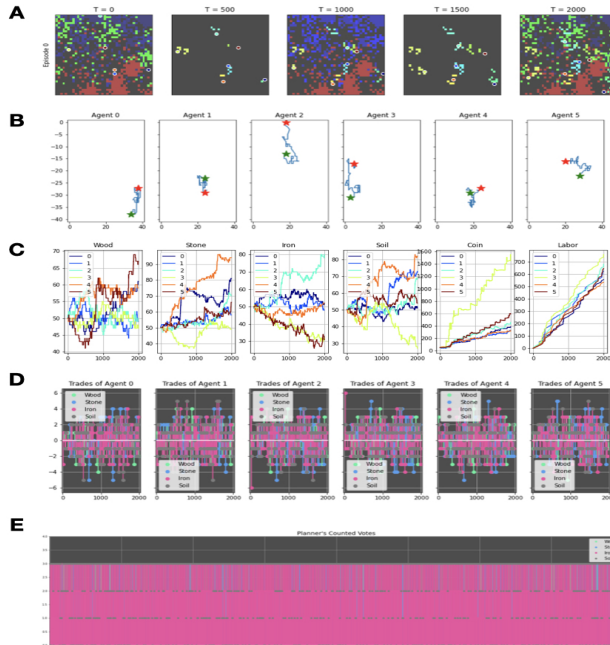


Figure 4: Sample plots obtained from running the Modified AI-Economist with Teaching under Semi-Libertarian/Utilitarian governing system with equality times productivity as the objective function of the central planner. (A) The environment across five time-points of an episode, (B) the movement of the agents across an episode, (C) the budgets of four resources plus coin and labor of the agents across an episode, (D) the trades of four resources of the agents across an episode, (E) the counted votes of the agents across an episode.

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399 Guidelines:

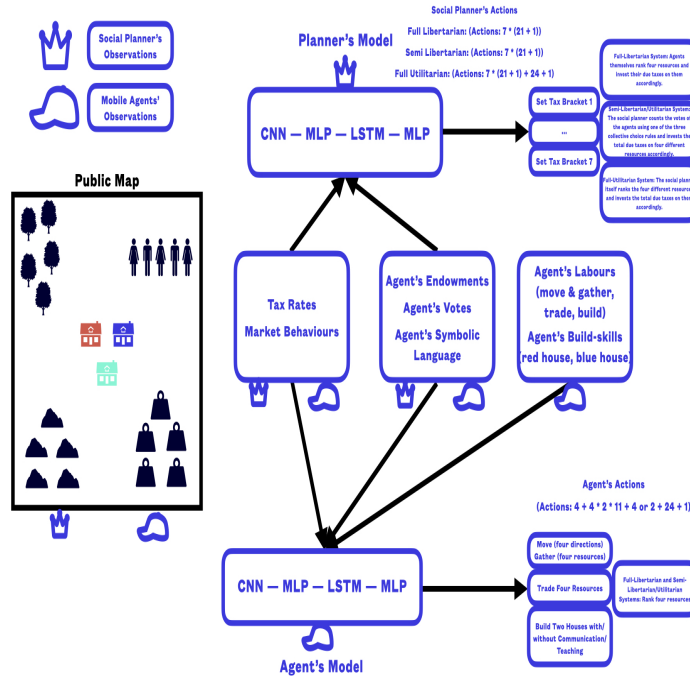


Figure 5: Observation and action spaces for economic agents and the social planner. The agents and the planner observe different subsets of the world state. Agents observe their spatial neighbourhood, market prices, tax rates, inventories, votes, symbolic language, labor, and skill level. Agents can decide to move (and therefore gather if moving onto a resource), buy, sell, build, vote, or communicate. There are maximum 121 (communication) and 119 (teaching) unique actions available to the agents. The planner observes the public spatial map, market prices, tax rates, agent inventories, votes, and symbolic language. The social planner in both environments decides how to set tax rates, choosing one of 22 settings for each of the 7 tax brackets. MLP: multi-layer perceptron, LSTM: long short-term memory, CNN: convolutional neural network. This figure should be compared to Fig. 9 of the original AI-Economist paper (Zheng et al. (2022)).

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  - While the authors might fear that complete honesty about limitations might be used by reviewers as grounds for rejection, a worse outcome might be that reviewers discover

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A ##### SCENARIO CLASS #####
'scenario_name': 'uniform_scenario_for_vote_and_invest',
##### COMPONENTS #####
'components': [
# (1) Communicating/Teaching and building houses
('Communicate/Build/Teach/Build': {
'payment': 10,
'payment_max_skill_multiplier': np.array([5, 5, 10, 10])hp.array([10, 10])
'skill_dist': 'pareto',
'build_labor': np.array([10.0, 10.0, 20.0, 20.0])hp.array([20.0, 20.0])
}),
# (2) Trading collectible resources
('ContinuousDoubleAuction': {
'max_bid_ask': 10,
'order_labor': 0.25,
'order_duration': 50,
'max_num_orders': 5,
}),
# (3) Moving and gathering resources
('gather': {
'move_labor': 1,
'collect_labor': 1,
'skill_dist': 'none',
}),
# (4) Voting and investing resources
('AgentVotesPlannerInvestsResources': {
'agent_votes_agent_invests_resources':
'PlannerVotesPlannerInvestsResources': {
'vote_count_method': 'Borda',
'institution_type': 'Inclusive',
}
}
# Similar to components/redistribution/PeriodicBracketTax
'variable_taxes': False
'tax_model': 'model_wrapper',
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'rate_dist': 0.05,
'bracket': 1,
'top_bracket_cutoff': 100,
'used_scaling': 1000.0,
'bracket_spacing': 'us-federal',
'fixed_bracket_rates': None,
'pareto_weight_type': 'inverse_income',
'tax_fixed_val': None,
'tax_unequal_schedule': None,
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],
]

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B ##### STANDARD ARGUMENTS #####
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'world_size': [40, 40],
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'multi_action_mode_agents': False,
'multi_action_mode_planner': True,
'flatten_observations': True,
'flatten_mask': True,
'allow_observation_scaling': True,
'dense_log_frequency': 20,
'world_dense_log_frequency': 50,
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'seed': None,

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C ##### SCENARIO CLASS ARGUMENTS #####
# Similar to scenarios/simple_wood_and_stone_and_iron_and_soil/dynamic_layout/Uniform
'planner_gets_spatial_info': True,
'full_observability': False,
'mobile_agent_observation_range': 5,
'starting_wood_coverage': 0.10,
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'wood_clumpiness': 0.25,
'starting_stone_coverage': 0.10,
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'inv_income_weighted_utility':
'missing_weight_min_vs_coins': 0.0,
'missing_weight_max_min_vs_coins': 0.0,

```

Figure 6: (A)(B)(C) Different features and input parameters of the Modified AI-Economist with Communication and with Teaching which are tested and their aggregated plots are brought and discussed in the main text. The orange texts indicate various parts of the input structure. The green texts show the alternative parameters which are tested in this paper.

Number	Experiment	Governing System	Reward Function
1	Communication	Full-Libertarian	Equality * Productivity
2	Communication	Full-Libertarian	Inverse Income Weighted Utility
3	Communication	Semi-Libertarian/Utilitarian	Equality * Productivity
4	Communication	Semi-Libertarian/Utilitarian	Inverse Income Weighted Utility
5	Communication	Full-Utilitarian	Equality * Productivity
6	Communication	Full-Utilitarian	Inverse Income Weighted Utility
7	Teaching	Full-Libertarian	Equality * Productivity
8	Teaching	Full-Libertarian	Inverse Income Weighted Utility
9	Teaching	Semi-Libertarian/Utilitarian	Equality * Productivity
10	Teaching	Semi-Libertarian/Utilitarian	Inverse Income Weighted Utility
11	Teaching	Full-Utilitarian	Equality * Productivity
12	Teaching	Full-Utilitarian	Inverse Income Weighted Utility

Figure 7: A figure showing all different runs of the Modified AI-Economist with Communication and with Teaching with different values as input parameters. The *Reward Function* refers to the reward function of the central planner. To generate the plots in the main text, the generated results of a pair of consecutive simulations belonging to one kind of experiment and one governing system are pooled together.

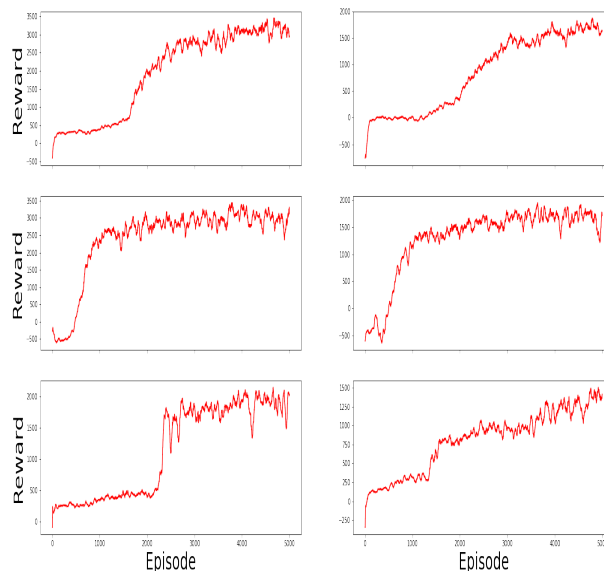


Figure 8: Average episode reward across training - 5000 episodes - for all runs of the Modified AI-Economist with Communication. The plots of the 6 runs 1-6 of Fig. 7 are brought in the order from left-to-right and top-to-bottom. It is worthwhile to mention that the training of two-level RL is particularly unstable, but it seems that almost all the simulations have been converged, but they are less stable than the plots of Fig. 9.

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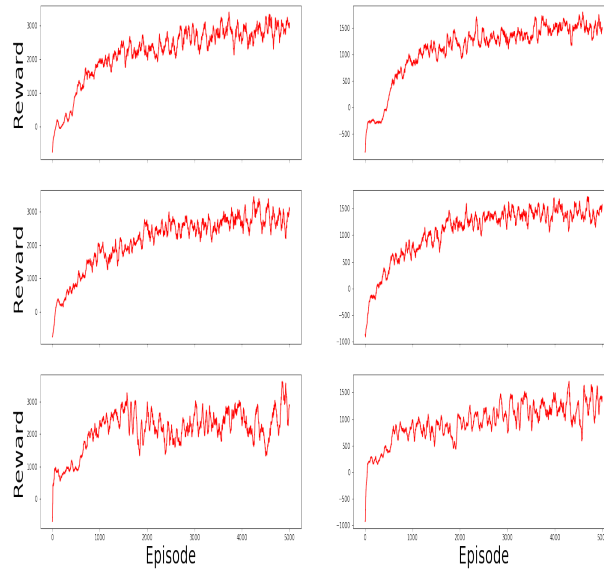


Figure 9: Average episode reward across training - 5000 episodes - for all runs of the Modified AI-Economist with Teaching. The plots of 6 runs 7-12 of Fig. 7 are brought in the order from left-to-right and top-to-bottom. It is worthwhile to mention that the training of two-level RL is particularly unstable, but it seems that almost all the simulations have been converged, and they are more stable than the plots of Fig. 8.

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Answer: [No]

Justification: In this paper, for each set of parameters, one experiment has been done once.

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