

# COVARIATE SHIFT OF LATENT CONFOUNDERS IN IMITATION AND REINFORCEMENT LEARNING

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Paper under double-blind review

## ABSTRACT

We consider the problem of using expert data with unobserved confounders for imitation and reinforcement learning. We begin by defining the problem of learning from confounded expert data in a contextual MDP setup. We analyze the limitations of learning from such data with and without external reward and propose an adjustment of standard imitation learning algorithms to fit this setup. In addition, we discuss the problem of distribution shift between the expert data and the online environment when partial observability is present in the data. We prove possibility and impossibility results for imitation learning under arbitrary distribution shift of the missing covariates. When additional external reward is provided, we propose a sampling procedure that addresses the unknown shift and prove convergence to an optimal solution. Finally, we validate our claims empirically on challenging assistive healthcare and recommender system simulation tasks.

## 1 INTRODUCTION

Reinforcement Learning (RL) is increasingly used across fields to derive agents learning via interaction and reward feedback (Vinyals et al., 2019; Tessler et al., 2021; Mandel et al., 2014). Often, we rely on experts to perform certain tasks, integrating their knowledge to improve learning efficiency and overall performance. Imitation Learning (IL, Hussein et al. (2017)) is concerned with learning via expert demonstrations without access to a reward function. Similarly, RL settings often utilize expert data to boost performance, eliminating the need to learn from scratch. In this work we consider both paradigms in the presence of partially observable expert data.

While expert demonstration data is useful, in many realistic settings such data may be prone to hidden confounding (Gottesman et al., 2019), i.e., there may be features used by the expert which are unobserved to the learning agent. This can occur due to, e.g., privacy constraints, continually changing features in ongoing production pipelines, or when not all information available to the human expert was recorded. As we show in our work, covariate shift of unobserved factors between the expert data and the real world may lead to significant negative impact on performance, frequently rendering the data useless for imitation (see Figure 1 and Theorem 2). We discuss two concrete examples from the assistive healthcare and recommender system domains below.

**Assistive Healthcare.** Consider the important challenge of providing versatile physical assistance to disabled persons. Typical duties of a caregiver might include taking care of someone who has a chronic illness or disease, helping them bathe, eat, or get dressed. Demonstrations from human caregivers can help develop assistive autonomous robots to serve as versatile caregivers (Erickson et al., 2020). Nevertheless, not all information on the patient’s state may be provided in the data (e.g., age, gender, disabilities, and personal preferences of the person receiving care). Moreover, covariate shift in the unobserved information may be present due to geographic changes or distribution drifts in time. In our experiments (see Section 5), we demonstrate the usage of such data in a simulative assistive-healthcare environment.

**Recommender Systems.** In practical recommender systems, sequential interaction with users presents a great challenge for optimizing users’ long-term engagement and overall satisfaction (Le et al., 2019). Leveraging expert data collected using, e.g., surveys to users, may greatly benefit future solutions. As features are repeatedly added to these systems, information in the data is naturally absent. Moreover, these confounding factors may contain shifted distributions, bringing about arbi-

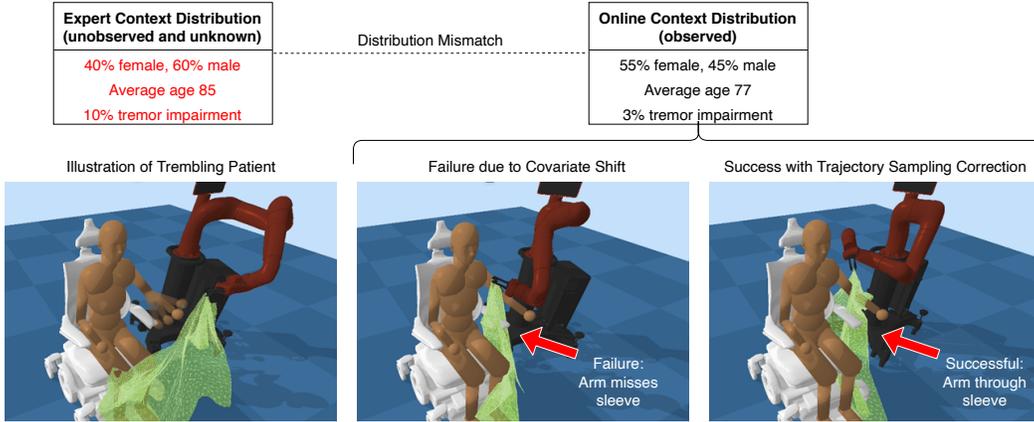


Figure 1: Failure of using confounded expert data under context distribution mismatch between online environment and expert data. Caregiver does not learn to perform well in a dressing task when covariate shift of hidden confounders is present but not accounted for.

trary errors if not carefully controlled. In this work, we demonstrate these limitations through a user interaction model with a slate-based recommender system (see experiments in Section 5).

In this paper we define the tasks of imitation and reinforcement learning using expert data with unobserved confounders in a contextual MDP setup (Hallak et al., 2015). In this setting, a context is sampled at every episode from some distribution, affecting both the reward and the transition between states. We assume additional access to expert data generated by an optimal policy, and focus on a case in which the expert’s sampled context is unobserved or unknown, i.e., missing from the data. Nevertheless, this context *is observed* in the online environment. Such a situation may occur, e.g., in the assistive healthcare setting, where the expert does not provide information on specific preferences of the patient, yet this information is available (for new patients) when interacting in the real-world.

We begin by analyzing the imitation learning problem (i.e., without access to reward) in Section 3. Under no covariate shift in the unobserved context, we characterize a sufficient and necessary set of optimal policies. In contrast, we prove that when covariate shift is present, if the true reward is dependent on the context then the imitation learning problem is non-identifiable and prone to catastrophic errors (see Section 3.2 and Theorem 2).

We continue and analyze the RL setting (i.e., with access to reward and confounded expert data) in Section 4. Figure 1 depicts a possible failure case of using confounded expert data with unknown covariate shift in a dressing assistive-healthcare environment. In contrast to the imitation setting, we show that optimality can still be achieved using confounded expert data with arbitrary covariate shift. We use a corrective data sampling procedure and prove convergence to an optimal policy.

Finally, in Section 5, we conduct extensive experiments on the RecSim (Ie et al., 2019) and Assistive-gym (Erickson et al., 2020) environments, demonstrating our theoretical results, and suggesting that confounded expert data can be used in a controlled manner to improve the efficiency and performance of RL agents.

## 2 PRELIMINARIES

We consider a contextual MDP (Hallak et al., 2015) defined by the tuple  $\mathcal{M} = (\mathcal{S}, \mathcal{X}, \mathcal{A}, P, r, \rho_o, \nu, \gamma)$ , where  $\mathcal{S}$  is the state space,  $\mathcal{X}$  is the context space,  $\mathcal{A}$  is the action space,  $P : \mathcal{S} \times \mathcal{S} \times \mathcal{A} \times \mathcal{X} \mapsto [0, 1]$  is the context dependent transition kernel,  $r : \mathcal{S} \times \mathcal{A} \times \mathcal{X} \mapsto [0, 1]$  is the context dependent reward function, and  $\gamma \in (0, 1)$  is the discount factor. We assume an initial distribution over contexts  $\rho_o : \mathcal{X} \mapsto [0, 1]$  and an initial state distribution  $\nu : \mathcal{S} \times \mathcal{X} \mapsto [0, 1]$ .

The environment initializes at some context  $x \sim \rho_o(\cdot)$ , and state  $s_0 \sim \nu(\cdot|x)$ . At time  $t$  the environment is at state  $s_t \in \mathcal{S}$  and an agent selects an action  $a_t \in \mathcal{A}$ . The agent receives a reward  $r_t = r(s_t, a_t, x)$  and the environment then transitions to state  $s_{t+1} \sim P(\cdot|s_t, a_t, x)$ .

We define a Markovian stationary policy  $\pi$  as a mapping  $\pi : \mathcal{S} \times \mathcal{X} \times \mathcal{A} \mapsto [0, 1]$ , such that  $\pi(\cdot | s, x)$  is the action sampling probability. We define the value of a policy  $\pi$  by  $v_{\mathcal{M}}(\pi) = \mathbb{E}_{\pi}[(1 - \gamma) \sum_{t=0}^{\infty} \gamma^t r(s_t, a_t, x) | x \sim \rho_o, s_0 \sim \nu(\cdot | x)]$ , where  $\mathbb{E}_{\pi}$  denotes the expectation induced by the policy  $\pi$ . We denote by  $\Pi$  the set of all Markovian policies and  $\Pi_{\text{det}}$  the set of deterministic Markovian policies. We define the optimal value and policy by  $v_{\mathcal{M}}^* = \max_{\pi \in \Pi} v_{\mathcal{M}}(\pi)$ , and  $\pi_{\mathcal{M}}^* \in \arg \max_{\pi \in \Pi} v_{\mathcal{M}}(\pi)$ , respectively. Whenever appropriate, we simplify notation and write  $v^*, \pi^*$ . We use  $\Pi_{\mathcal{M}}^*$  to denote the set of optimal policies in  $\mathcal{M}$ , i.e.,  $\Pi_{\mathcal{M}}^* = \arg \max_{\pi \in \Pi} v_{\mathcal{M}}(\pi)$ . We also define the set of catastrophic policies  $\Pi_{\mathcal{M}}^{\dagger}$  as the set

$$\Pi_{\mathcal{M}}^{\dagger} = \arg \min_{\pi \in \Pi} v_{\mathcal{M}}(\pi). \quad (1)$$

We will later use this set to show impossibility of imitation under arbitrary covariate shift and a context-independent transition function.

**Expert Data with Unobserved Confounders.** We assume additional access to a confounded dataset consisting of expert trajectories  $\mathcal{D}^* = \{(s_0^i, a_0^i, s_1^i, a_1^i, \dots, s_H^i, a_H^i)\}_{i=1}^n$ , where  $a_j^i \sim \pi^* \in \Pi_{\mathcal{M}}^*$ . The trajectories in the dataset were sampled i.i.d. from the marginalized expert distribution (under possible context covariate shift)  $P^*(s_0, a_0, s_1, a_1, \dots, s_H) = \sum_x \rho_e(x) \nu(s_0 | x) \prod_{t=0}^{H-1} P(s_{t+1} | s_t, a_t, x) \pi^*(a_t | s_t, x)$ , where  $\rho_e$  is some distribution over contexts. Importantly,  $\rho_e$  does not necessarily equal  $\rho_o$  – the distribution of contexts in the online environment. Notice that it is assumed that  $\pi^*$  that generated the data had access to the context  $x^i$  (i.e.,  $\pi^*$  is context-dependent), though it is missing in the data.

In this work we consider two settings:

1. Confounded Imitation Learning (Section 3): access to confounded expert data (with context distribution  $\rho_e$ ) as well as real environment  $(\mathcal{S}, \mathcal{X}, \mathcal{A}, P, \rho_o, \nu, \gamma)$ , *without* access to reward.
2. Reinforcement Learning with Confounded Expert Data (Section 4): access to confounded expert data (with context distribution  $\rho_e$ ) as well as  $\mathcal{M}$  (with context distribution  $\rho_o$ ), i.e., *with* access to reward.

In both settings we aim to find a context-dependent policy which maximizes the cumulative reward.

**Marginalized Stationary Distribution.** We denote the stationary distribution of a policy  $\pi \in \Pi$  given context  $x \in \mathcal{X}$  by  $d^{\pi}(s, a | x) = (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t P^{\pi}(s_t = s, a_t = a | x, s_0 \sim \nu(\cdot | x))$ , where  $P^{\pi}$  denotes the probability measure induced by  $\pi$ . Similarly, given a distribution over contexts, we define the marginalized stationary distribution of a policy  $\pi$  under the corresponding context distribution by

$$\begin{aligned} d_{\rho_o}^{\pi}(s, a) &= \mathbb{E}_{x \sim \rho_o} [d^{\pi}(s, a | x)] && \text{(online environment),} \\ d_{\rho_e}^{\pi^*}(s, a) &= \mathbb{E}_{x \sim \rho_e} [d^{\pi^*}(s, a | x)] && \text{(offline expert data).} \end{aligned}$$

### 3 IMITATION LEARNING WITH UNOBSERVED CONFOUNDERS

In this section we analyze the confounded imitation learning problem, i.e., learning from expert trajectories with hidden confounders and without reward. Similar to previous work, we consider the task of imitation learning from expert data in the setting where the agent is allowed to interact with the environment Ho & Ermon (2016); Fu et al. (2017); Kostrikov et al. (2019); Brantley et al. (2019). In the first part of this section, we assume no covariate shift between the online environment and the data is present, i.e.,  $\rho_e = \rho_o$ . To solve this setup, we define an ambiguity set of candidate optimal policies and prove its sufficiency for characterizing this set. For completeness, we also provide an algorithm in Appendix B which calculates the ambiguity set and selects a robust policy.

In the second part of this section, we discuss the imitation learning problem under context-distribution mismatch between the data and the online environment, i.e.,  $\rho_e \neq \rho_o$ . We prove that when the state transition function is independent of the unobserved context (even with access to the true transition function) the imitation learning problem is in general unsolvable, rendering the data useless of imitation. In contrast, we show that when the reward function is independent of the unobserved context, the optimal policy is indeed identifiable from the expert demonstrations.

### 3.1 NO HIDDEN COVARIATE SHIFT: $\rho_o = \rho_e$

We first consider the scenario in which no covariate shift is present between the offline data and the online environment, i.e.,  $\rho_o = \rho_e$ . We begin by defining the marginalized ambiguity set, a central component of our work.

**Definition 1** (Ambiguity Set). *For a policy  $\pi \in \Pi$ , we define the set of all deterministic policies that match the marginalized stationary distributions of  $\pi$  by*

$$\Upsilon_\pi = \left\{ \pi' \in \Pi_{det} : d_{\rho_o}^{\pi'}(s, a) = d_{\rho_e}^\pi(s, a), s \in \mathcal{S}, a \in \mathcal{A} \right\}.$$

Recall that, in general,  $\pi^* \in \Pi_{\mathcal{M}}^*$  may depend on the context  $x \in \mathcal{X}$ . Therefore, the set  $\Upsilon_{\pi^*}$  corresponds to all deterministic policies that cannot be distinguished from  $\pi^*$  based on the expert data. The following theorem shows that for any policy  $\pi^* \in \Pi_{\mathcal{M}}^*$  and any policy  $\pi_0 \in \Upsilon_{\pi^*}$ , one could design a reward function  $r_0$ , for which  $\pi_0$  is optimal, while the set  $\Upsilon_{\pi^*}$  is indiscernible from  $\Upsilon_{\pi_0}$ , i.e.,  $\Upsilon_{\pi^*} = \Upsilon_{\pi_0}$  (see Appendix G for proof). In other words,  $\Upsilon_{\pi^*}$  is the smallest set of candidate optimal policies, and if  $|\Upsilon_{\pi^*}| > |\Pi_{\mathcal{M}}^*|$  then the imitation problem is underdetermined.

**Theorem 1.** [Sufficiency and Necessity of  $\Upsilon_{\pi^*}$ ] *Assume  $\rho_e \equiv \rho_o$ . Let  $\pi^* \in \Pi_{\mathcal{M}}^*$  and let  $\pi_0 \in \Upsilon_{\pi^*}$ . Then,  $\Upsilon_{\pi^*} = \Upsilon_{\pi_0}$ . Moreover, if  $\pi_0 \neq \pi^*$ , then there exists  $r_0$  such that  $\pi_0 \in \Pi_{\mathcal{M}_0}^*$  but  $\pi^* \notin \Pi_{\mathcal{M}_0}^*$ , where  $\mathcal{M}_0 = (\mathcal{S}, \mathcal{A}, \mathcal{X}, P, r_0, \rho_o, \nu, \gamma)$ .*

The above theorem shows that any policy in  $\Upsilon_{\pi^*}$  is a candidate optimal policy, yet without knowing the context the expert used, no policy in  $\Upsilon_{\pi^*}$  can be ruled out (as they all have identical marginalized stationary distributions). Hence, the imitation solution is uniquely defined by the set  $\Upsilon_{\pi^*}$ . Such ambiguity can result in selection of a suboptimal or even catastrophic policy. Nevertheless, as we show in the following proposition, acting uniformly w.r.t.  $\Upsilon_{\pi^*}$  is better than the worst policy in the set, i.e., robust to the ambiguity set (see Appendix G for proof).

**Proposition 1.** *Define the mean policy  $\bar{\pi}(a|s, x) = \frac{\sum_{\pi \in \Upsilon_{\pi^*}} d^\pi(s, a, x)}{\sum_{\pi \in \Upsilon_{\pi^*}} \sum_{a'} d^\pi(s, a', x)}$ , and denote  $\alpha^* = \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \in [0, 1]$ . Then,  $v_{\mathcal{M}}(\bar{\pi}) \geq \alpha^* v^* + (1 - \alpha^*) \min_{\pi \in \Upsilon_{\pi^*}} v_{\mathcal{M}}(\pi)$ .*

**Remark 1.** *Note that  $\bar{\pi}$  is generally not the average policy  $\frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Upsilon_{\pi^*}} \pi(a|s, x)$ .*

**Remark 2.** *In an episodic setting,  $\bar{\pi}$  can be estimated by uniformly sampling a policy  $\pi \in \Upsilon_{\pi^*}$  and playing it until the environment terminates per episode.*

We provide a practical algorithm in Appendix B (Algorithm 3) which calculates the ambiguity set  $\Upsilon_{\pi^*}$ , and returns  $\bar{\pi}$  of Proposition 1, with computational guarantees, showing that  $\bar{\pi}$  is returned after exactly  $|\Upsilon_{\pi^*}|$  iterations. In the next subsection we analyze a more challenging scenario, for which  $\rho_o \neq \rho_e$ . In this case  $\Upsilon_{\pi^*}$  may not be sufficient for the imitation problem.

### 3.2 HIDDEN COVARIATE SHIFT: $\rho_o \neq \rho_e$

Next, we assume covariate shift exists between the online environment and the expert data, i.e.,  $\rho_o \neq \rho_e$ . Particularly, without further assumptions on the extent of covariate shift, we show two extremes of the problem. In Theorem 2 we prove that whenever the transitions are independent of the context, the data cannot in general be used for imitation. In contrast, in Theorem 3 we prove that, whenever the reward is independent of the context, the imitation problem can be efficiently solved.

Clearly, if  $\text{Supp}(\rho_o) \not\subseteq \text{Supp}(\rho_e)$ <sup>1</sup> then there exists  $x \in \text{Supp}(\rho_o)$  for which  $\pi^*$  is not identifiable from the expert data<sup>2</sup>. We therefore assume throughout that  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ . We begin by defining the set of non-identifiable policies as those that cannot be distinguished from their respective stationary distributions without information on  $\rho_e$ .

**Definition 2.** *We say that  $\{\pi_i\}_{i=1}^k$  are non-identifiable policies if there exist  $\{\rho_i\}_{i=1}^k$  such that  $d_{\rho_i}^{\pi_i}(s, a) = d_{\rho_j}^{\pi_j}(s, a)$  for all  $i \neq j$ .*

<sup>1</sup>For a distribution  $\mathbb{P}$  we denote by  $\text{Supp}(\mathbb{P})$  the support of  $\mathbb{P}$ .

<sup>2</sup>We use the notion of identifiability as defined in Definition 2 of Pearl (2009)

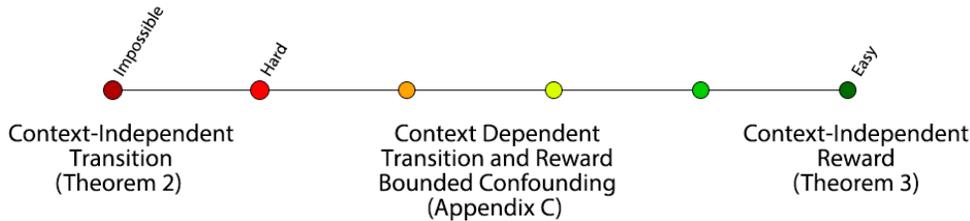


Figure 2: A spectrum for the difficulty of confounded imitation with covariate shift.

Next, focusing on catastrophic policies (recall Equation (1)), we define catastrophic expert policies as those which could be either optimal or catastrophic under  $\rho_o$  for different reward functions.

**Definition 3.** We say that  $\{\pi_i\}_{i=1}^k$  are catastrophic expert policies for the tuple  $(\mathcal{S}, \mathcal{X}, \mathcal{A}, P, \rho_o, \nu, \gamma)$ , if there exist  $\{r_i\}_{i=1}^k$  such that for all  $i$ ,  $\pi_i \in \Pi_{\mathcal{M}_i}^*$ , and  $\exists j \neq i$  such that  $\pi_i \in \Pi_{\mathcal{M}_j}^\dagger$ , where  $\mathcal{M}_j = (\mathcal{S}, \mathcal{X}, \mathcal{A}, P, r_j, \rho_o, \nu, \gamma)$ .

Using the fact that both  $\rho_e$  and  $r$  are unknown, the following theorem shows that whenever  $P(s'|s, a, x)$  is independent of  $x$ , one could find two policies which are non-identifiable, catastrophic expert policies (see Appendix G for proof). In other words, in the case of context-independent transitions, without further information on  $\rho_e$  or  $r$  the expert data is useless for imitation. Furthermore, attempting to imitate the policy using the expert data could result in a catastrophic policy.

**Theorem 2. [Catastrophic Imitation]** Assume  $|\mathcal{X}| \geq |\mathcal{A}|$ , and  $P(s'|s, a, x) = P(s'|s, a, x')$  for all  $x, x' \in \mathcal{X}$ . Then  $\exists \pi_{e,1}, \pi_{e,2}$  s.t.  $\{\pi_{e,1}, \pi_{e,2}\}$  are non-identifiable, catastrophic expert policies.

While Theorem 2 shows the impossibility of imitation for context-free transitions, whenever the reward is independent of the context, the imitation problem becomes feasible. In fact, as we show in the following theorem, for context-free rewards, any policy in  $\Upsilon_{\pi^*}$  is an optimal policy.

**Theorem 3. [Sufficiency of Context-Free Reward]** Assume  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$  and  $r(s, a, x) = r(s, a, x')$  for all  $x, x' \in \mathcal{X}$ . Then  $\Upsilon_{\pi^*} \subseteq \Pi_{\mathcal{M}}^*$ .

Theorems 2 and 3 suggest that the hardness of the imitation problem under covariate shift lies on a wide spectrum (as depicted in Figure 2). While dependence of the transition  $P(s'|s, a, x)$  on  $x$  provides us with information to identify  $x$  in the expert data, the dependence of the reward  $r(s, a, x)$  on  $x$  increases the degree of confounding in the imitation problem. Both of these results are concerned with arbitrary confounding. For the interested reader, we further analyze the case of bounded confounding in Appendix C. We also demonstrate the effect of bounded confounding in Section 5.

In the following section, we show that, while arbitrary confounding may result in catastrophic results for the imitation learning problem, when coupled with reward, one can still utilize the expert data.

## 4 USING EXPERT DATA WITH UNOBSERVED CONFOUNDERS FOR RL

In the previous section we showed sufficient conditions under which imitation is possible, with and without covariate shift. When covariate shift is present, but unknown, the imitation learning problem may be hard, or even impossible (see Theorem 2, catastrophic imitation). We ask, had we had access to the reward function, would the expert data be useful under arbitrary covariate shift? In this section we show that expert data with unobserved confounders can be used to converge to an expert policy, even when arbitrary covariate shift is present. In our experiments (Section 5) we empirically show that using our method can also improve overall performance.

We view the confounded expert data as side information to the reinforcement learning problem. Specifically, we assume access to the true reward signal in the online environment and wish to leverage the offline expert data to aid the agent in converging to an optimal policy. To do this, we define an optimization problem that maximizes the cumulative reward, while minimizing an  $f$ -divergence (e.g., KL-divergence, TV-distance,  $\chi^2$ -divergence) of stationary distributions in  $\Upsilon_{\pi^*}$ ,

$$\max_{\pi \in \Pi} \mathbb{E}_{x \sim \rho_o, s, a \sim d^\pi(s, a|x)} [r(s, a, x)] - \lambda D_f(d_{\rho_o}^\pi(s, a) \| d_{\rho_e}^{\pi^*}(s, a)). \quad (\text{P1})$$

**Algorithm 1** RL using Expert Data with Unobserved Confounders (Follow the Leader)

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1: input: Expert data with missing context  $\mathcal{D}^*$ ,  $\lambda > 0$ , policy optimization algorithm ALG-RL
2: init: Policy  $\pi^0$ 
3: for  $k = 1, \dots$  do
4:    $\rho_s \leftarrow \arg \min_{\rho} D_{KL}(d_{\rho_o}^{\pi^{k-1}}(s, a) || d_{\rho}^{\pi^*}(s, a))$ 
5:    $g^k \leftarrow \frac{1}{k} \left( g^{k-1} + \mathbb{E}_{s, a \sim d_{\rho_o}^{\pi^{k-1}}} \left[ \frac{1}{d_{\rho_s}^{\pi^*}(s, a)} \right] \right)$  (FTL Cost Player)
6:    $\pi^k \leftarrow \text{ALG-RL}(r(s, a, x) - \lambda g^k(s, a))$ 
7: end for

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Here,  $\lambda > 0$  and  $D_f$  is the  $f$ -divergence, where  $f$  is a convex function  $f : (0, \infty) \mapsto \mathbb{R}$ . The solution to Problem (P1) is an optimal policy  $\pi^* \in \Pi_{\mathcal{M}}^*$  as long as  $\rho_o \equiv \rho_e$ . Rewriting  $D_f$  using its variational form (see Appendix A for background on the variational form of  $f$ -divergences) we get the following equivalent optimization problem (motivated by Nachum et al. (2019)),

$$\max_{\pi \in \Pi} \min_{g: \mathcal{S} \times \mathcal{A} \mapsto \mathbb{R}} \mathbb{E}_{x \sim \rho_o, s, a \sim d^{\pi}(s, a | x)} [r(s, a, x) + \lambda g(s, a)] - \lambda \mathbb{E}_{s, a \sim d_{\rho_e}^{\pi^*}(s, a)} [f^*(g(s, a))], \quad (\text{P1b})$$

where  $f^*$  is the convex conjugate of  $f$ , i.e.,  $f^*(y) = \sup_x xy - f(y)$ .

Unfortunately, when covariate shift exists (i.e.,  $\rho_o \neq \rho_e$ ), Problems (P1) and (P1b) are not ensured to converge to an optimal policy (Theorem 2). Instead, we propose to reformulate Problem (P1b) using a distribution  $\rho_s$  which minimizes the  $f$ -divergence, as follows,

$$\max_{\pi \in \Pi} \min_{\substack{g: \mathcal{S} \times \mathcal{A} \mapsto \mathbb{R} \\ \rho_s \in \mathcal{B}(\mathcal{X})}} \mathbb{E}_{x \sim \rho_o, s, a \sim d^{\pi}(s, a | x)} [r(s, a, x) + \lambda g(s, a)] - \lambda \mathbb{E}_{s, a \sim d_{\rho_s}^{\pi^*}(s, a)} [f^*(g(s, a))]. \quad (\text{P2})$$

Here,  $\mathcal{B}(\mathcal{X})$  denotes the set of probability measures on the Borel sets of  $\mathcal{X}$ , and  $d_{\rho_s}^{\pi^*}(s, a) = \mathbb{E}_{x \sim \rho_s} [d^{\pi^*}(s, a | x)]$ . Indeed, whenever  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ , we have that  $(\pi, \rho_s) = (\pi^*, \rho_o)$  is an optimal solution to Problem (P2).

**Corrective Trajectory Sampling (CTS).** Solving Problem (P2) involves an expectation over an unknown distribution,  $d_{\rho_s}^{\pi^*}(s, a)$ . Fortunately,  $d_{\rho_s}^{\pi^*}(s, a)$  can be equivalently written as an expectation over trajectories in  $\mathcal{D}^*$ , rather than expectation over unobserved contexts, as shown by the following proposition (see Appendix G for proof).

**Proposition 2.** [Trajectory Sampling Equivalence] *Let  $\rho_s^*$  which minimizes Problem (P2) for some  $\pi \in \Pi, g : \mathcal{S} \times \mathcal{A} \mapsto \mathbb{R}$ , and assume  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ . Then, there exists  $p^n \in \Delta_n$  such that  $d_{\rho_s^*}^{\pi^*}(s, a) = \lim_{n \rightarrow \infty} \mathbb{E}_{i \sim p^n} [(1 - \gamma) \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{(s_t^i, a_t^i) = (s, a)\}]$ .*

Proposition 2 allows us to estimate the inner minimization problem over  $\rho_s$  in Problem (P2) using trajectory samples. Particularly, we uniformly sample  $k$  distributions  $p_1^n, \dots, p_k^n$ , where  $p_j^n \in \Delta_n$ , and then estimate

$$\min_{\rho_s} D_f(d_{\rho_o}^{\pi} || d_{\rho_s}^{\pi^*}) \approx \min_{j \in \{1, \dots, k\}} \left\{ D_f \left( d_{\rho_o}^{\pi}(s, a) \left\| \mathbb{E}_{i \sim p_j^n} \left[ \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{(s_t^i, a_t^i) = (s, a)\} \right] \right. \right) \right\}, \quad (2)$$

which can be estimated equivalently by the variational form of  $D_f$  (see Appendix A). We call this procedure Corrective Trajectory Sampling (CTS), as it uses complete trajectory samples to account for the unknown context distribution  $\rho_e$ .

**Solving Problem (P2).** Algorithm 1 provides an iterative procedure for solving the optimization problem in Problem (P2). It uses alternative updates of a cost player (line 5) and policy player (line 6). In line 5 the gradient of  $D_{KL}$  w.r.t.  $d^{\pi}$  is taken using a Follow the Leader (FTL) cost player to estimate the next bonus iterate. Finally, in line 6, an efficient, approximate policy optimization algorithm ALG-RL is executed using an augmented reward. The following theorem, provides convergence guarantees for Algorithm 1 with an approximate best response RL-algorithm (see Appendix G for proof based on Zahavy et al. (2021)).

**Theorem 4.** *Let ALG-RL be an approximate best response player that solves the RL problem in iteration  $k$  to accuracy  $\epsilon_k = \frac{1}{\sqrt{k}}$ . Then, Algorithm 1 will converge to an  $\epsilon$ -optimal solution to Problem (P2) in  $\mathcal{O}(\frac{1}{\epsilon^4})$  samples.*

**Algorithm 2** RL using Expert Data with Unobserved Confounders (Online Gradient Descent)

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1: input: Expert data with missing context,  $\lambda, B, N > 0$ , policy optimization algorithm ALG-RL
2: init: Policy  $\pi^0$ , bonus reward network  $g_\theta$ 
3: for  $k = 1, \dots$  do
4:    $\rho_s \leftarrow \arg \min_\rho D_f(d_{\rho_o}^{\pi^{k-1}}(s, a) || d_\rho^{\pi^*}(s, a))$ 
5:   for  $e = 1, \dots N$  do
6:     Sample batch  $\{s_i, a_i\}_{i=1}^B \sim d_{\rho_o}^{\pi^{k-1}}(s, a)$ 
7:     Sample batch  $\{s_i^e, a_i^e\}_{i=1}^B \sim d_{\rho_s}^{\pi^*}(s, a)$ 
8:     Update  $g_\theta$  according to  $\nabla_\theta L(\theta) = \frac{1}{B} \sum_{i=1}^B \nabla_\theta [f^*(g_\theta(s_i^e, a_i^e)) - g_\theta(s_i, a_i)]$ 
9:   end for
10:   $\pi^k \leftarrow \text{ALG-RL}(r(s, a, x) - \lambda g_\theta(s, a))$ 
11: end for

```

---

Notice that, while Theorem 4 shows Algorithm 1 converges to an optimal policy, it does not determine whether the expert data improves overall learning efficiency. We leave this theoretical question for future work. Nevertheless, in the following section we conduct extensive experiments to show that such data can indeed improve overall performance on various tasks.

A drawback of Algorithm 1 is that it needs to estimate the stationary distributions instead of only sample from it. A practical implementation of this approach using online gradient descent (OGD) is provided in Algorithm 2. Similar to Algorithm 1, we use CTS (see Equation (2)) to estimate  $\rho_s$  in line 4 according to some  $f$ -divergence. Here, samples are drawn from the current policy as well as samples from  $\mathcal{D}^*$  (with CTS). We write  $D_f$  in its variational form, and use a neural network representation for  $g_\theta$ . We then use the aforementioned samples to minimize the  $f$ -divergence using OGD. Finally, the policy is updated using ALG-RL and an augmented reward.

## 5 EXPERIMENTS

We tested the effects of hidden confounding on expert data using our approach in recommender-system and assistive-healthcare environments.

**Experimental setup.** In both environments we used a default context distribution  $\rho_e$  for the expert data. The shift strength in distribution for the online environment was calculated by a distance measure between the expert and online distribution. We compared confounded imitation and RL results on both environments, with increasing covariate shift strength (i.e., increasing distance from default distribution  $\rho_e$ ). We use  $\beta \in [0, 1]$  to denote this normalized distance, where  $\beta = 0$  corresponds to no covariate shift, and  $\beta = 1$  corresponds to strong covariate shift. For all our experiments we used  $\chi^2$ -divergence as our choice of  $f$ -divergence, as we found it to work best. Comparison to other divergences is provided in Figure 4 (left) and Appendix D. We used PPO (Schulman et al., 2017) implemented in RLlib (Liang et al., 2018) for both the imitation as well as reinforcement learning settings. We include specific choice of hyperparameters and an exhaustive overview of further implementation details in Appendix F.

**Assistive Healthcare.** A recently proposed set of tasks for assistive-healthcare simulate autonomous robots as versatile caregivers (Erickson et al., 2020). Each task has a unique goal, affected by both the physical world as well as the patient’s specific preferences and disabilities. We tested our algorithm on four tasks: feeding, dressing, bathing, and drinking. In these, we used the following features to define the user’s context: gender, mass, radius, height, patient impairment, and patient preferences. The patient’s mass, radius, and height distributions were dependent on gender. The patient’s impairment was given by either limited movement, weakness, or tremor (with sporadic movement). Finally, the patient’s preferences were affected by the velocity and pressure of touch forces applied by the robot. For further information, we refer the reader to Appendix F.

Figure 3 depicts results for executing Algorithm 2 on four assistive-gym environments with various covariate shift strengths. As evident in most of the environments, covariate shift strongly affected overall performance. Particularly in the feeding, drinking, and dressing environments, the success of reaching the goal (i.e., spoon to mouth, cup to mouth, and sleeve to hand) was highly affected by the degree of covariate shift. This is due to the changing distribution of size, movement, and preferences of the patient, and thus of the goal. Nevertheless, in all environments, using the expert data (with

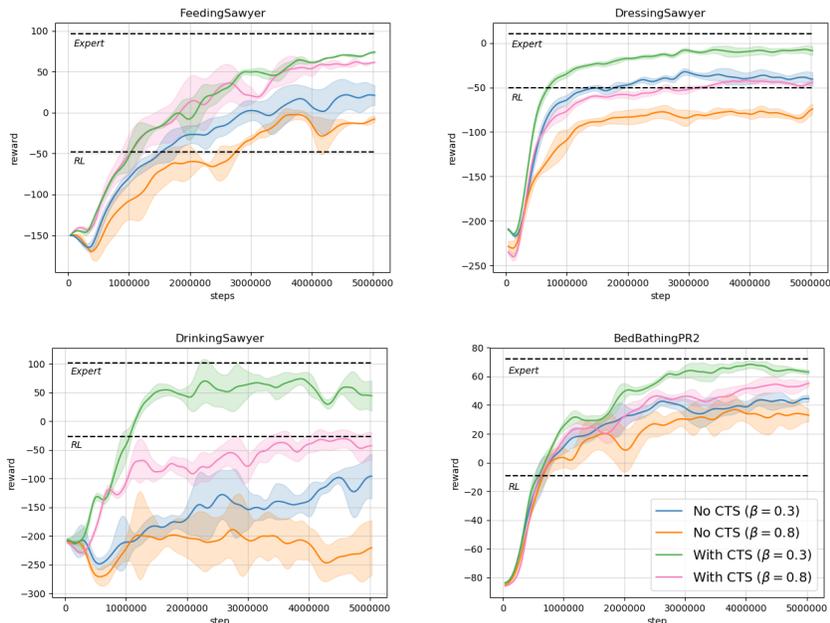


Figure 3: Plots compare training curves of using CTS vs. normal sampling of expert data for small ( $\beta = 0.3$ ) and large ( $\beta = 0.8$ ) covariate shift bias in four assistive-healthcare tasks. Dashed black lines show expert and RL (without data) scores. Runs were averaged over 5 seeds. Legend is shared across all plots.

and without CTS) was found to help induce better policies than executing the same RL algorithm without expert data. This suggests that expert data can assist in improving overall RL performance, yet correcting for covariate shift may significantly improve it in these domains.

**Recommender Systems.** We used the recently proposed RecSim Interest Evolution environment (Ie et al., 2019), simulating sequential user interaction with a slate-based recommender system. The environment consists of a document model for sampling documents, a user model for defining a distribution over user context features, and a user choice model, which defines the intent of the user based on observable document features and the user’s sampled context (e.g., personality, satisfaction, interests, demographics, and other behavioral features such as session length or visit frequency).

We used a slate of 10 documents and a user context of dimension 20. To test the severity of the implications of Theorem 2 in the confounded imitation setting, we used a user-model sampled from a Beta-distribution. Particularly, for the expert data the user context features  $x = (x_0, \dots, x_{19})$  were sampled from a Beta-distribution, where  $x_i \sim \text{Beta}(\alpha_i, 4)$ , and  $\alpha_i = 1.5 + \frac{8.5}{19}i$ . In contrast, the online environment features were sampled from a shifted Beta-distribution with  $\alpha_i = (1 - \beta)(1.5 + \frac{8.5}{19}i) + \beta(10 - \frac{8.5}{19}i)$ , where  $\beta \in [0, 1]$  defined the shift strength.

Figure 4(a) depicts the effect of increased covariate shift on imitation in the RecSim environment with a dataset of 100 expert trajectories (generated by an optimal policy that had access to the full context). Without covariate shift ( $\beta = 0$ ) an optimal score is achieved, and as  $\beta$  increases, performance decreases. Particularly, as the mirrored distribution is reached ( $\beta = 1$ ), a catastrophic policy is reached. While the imitator “believes” to have reached an optimal policy, it has in fact reached a catastrophic one, as shown by the orange plot. Conversely, Figure 4(b) depicts the benefit of using confounded expert data in the RL setting, i.e. when an online reward signal is available. Though strong confounding is present, the agent is capable of leveraging the data to improve overall learning performance.

## 6 RELATED WORK

**Imitation Learning.** The imitation learning problem has been extensively studied in both the fully offline (Pomerleau, 1989; Bratko et al., 1995) as well as online setting (Ho & Ermon, 2016; Fu

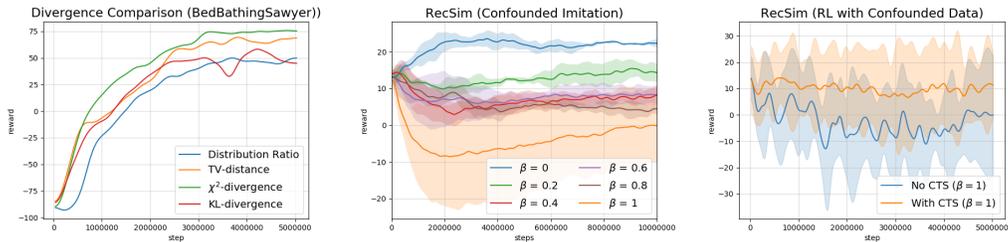


Figure 4: Left plot shows comparison of different choices of  $f$ -divergences for pure imitation (without reward and without covariate shift) on the BedBathing environment. Middle plot depicts execution of imitation with hidden confounding (without reward) for different levels of covariate shift. Right plot compares our CTS correction on the RecSim environment with strong covariate shift bias. All runs were averaged over 5 seeds.

et al., 2018; Kim & Park, 2018; Brantley et al., 2019). Specific to our work are GAIL (Ho & Ermon, 2016), AIRL (Fu et al., 2017), and DICE (Kostrikov et al., 2019), which use distribution matching methods. Our work generalizes these settings to imitation with hidden confounders.

**Reinforcement Learning with Expert Data.** Much work has revolved on leveraging offline data for RL. Recently, offline RL (Levine et al., 2020) has shown great improvement over regular offline imitation techniques (Kumar et al., 2020; Kostrikov et al., 2021; Tennenholtz et al., 2021a; Fujimoto & Gu, 2021). In the online RL setting, the combination of offline data to improve RL efficiency has shown great success (Nair et al., 2020). KL-regularized techniques (Peng et al., 2019; Siegel et al., 2019) as well as DICE-based algorithms (Nachum et al., 2019) have also shown efficient utilization of offline data. Our work generalizes the latter to the confounded setting.

**Intersection of Causal Inference and Imitation Learning.** Closely related to our work is that of Zhang et al. (2020). There, the authors suggest a notion of imitability, showing when observational data can help identify a policy under some partially observed structural causal model. Our work provides an alternative perspective on the problem. In contrast to their work, we rely on concurrent imitation approaches and allow access to the online environment. Furthermore, we provide guarantees and practical algorithms for both the imitation as well as reinforcement learning settings.

Another intersection with causal inference discusses the problem of causal confusion in imitation (de Haan et al., 2019). causal confusion is concerned with the problem of nuisances in *observed* confounded data due to an unknown causal structure. These “causal misidentifications” can lead to spurious correlations and catastrophic failures in generalization. In contrast, our work discusses the orthogonal problem of hidden confounders with possible covariate shift.

**Intersection of Causal Inference and Reinforcement Learning.** Previous work has analyzed the problem of optimal control from logged data with unobserved confounders (Lattimore et al., 2016), as well as utilizing (non-expert) confounded data for online interactions (Tennenholtz et al., 2021b). Much work has revolved around the reinforcement learning setup with access to (non-expert) confounded data (Zhang & Bareinboim, 2019; Wang et al., 2020). Other work has considered the problem of off-policy evaluation from confounded data (Tennenholtz et al., 2020; Oberst & Sontag, 2019; Kallus & Zhou, 2020). Our work is focused on leveraging *expert* data with hidden confounders and possible covariate shift in both the imitation and the RL settings.

## 7 CONCLUSION

This work presented and analyzed the problem of using expert data with hidden confounders for both the imitation and RL settings. We showed that covariate shift of hidden confounders between the expert data and the online environment can result in learning catastrophic policies, rendering the imitation learning hard or even impossible (Theorem 2). In addition, we showed that when a reward is provided, using the expert data is still possible under arbitrary hidden covariate shift (Theorem 4). We proposed new algorithms for tackling this problem using corrective trajectory sampling (CTS). Our empirical demonstrate our results and suggest that taking hidden covariate shift into account may significantly improve overall performance.

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Distribution Matching	Equivalent Representation	Comments
Distribution Ratio	$\sup_{g: \mathcal{S} \times \mathcal{A} \rightarrow (0,1)} \mathbb{E}_{s,a \sim d_{\rho_e}^{\pi'}} [\log(g(s,a))] + \mathbb{E}_{s,a \sim d_{\rho_o}^{\pi}} [\log(1 - g(s,a))]$	GAIL (Ho & Ermon, 2016)
KL-divergence	$\sup_{g: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}} \mathbb{E}_{s,a \sim d_{\rho_o}^{\pi}} [g(s,a)] - \log \mathbb{E}_{s,a \sim d_{\rho_e}^{\pi'}} [e^{g(s,a)}]$	Donsker-Varadhan Representation (Kostrikov et al., 2019)
$\chi^2$ -divergence	$\sup_{g: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}} 2\mathbb{E}_{s,a \sim d_{\rho_o}^{\pi}} [g(s,a)] - \mathbb{E}_{s,a \sim d_{\rho_e}^{\pi'}} [g^2(s,a)]$	Variational Representation of $f$ -Divergence
TV Distance	$\sup_{ g  \leq \frac{1}{2}} \mathbb{E}_{s,a \sim d_{\rho_o}^{\pi}} [g(s,a)] - \mathbb{E}_{s,a \sim d_{\rho_e}^{\pi'}} [g(s,a)]$	Variational Representation of $f$ -Divergence

Table 1: Different distribution matching techniques and their equivalent representations.

## APPENDIX

## A BACKGROUND: DISTRIBUTION MATCHING FOR IMITATION LEARNING

A common approach used in (non-confounded) imitation learning is matching the policy’s stationary distribution  $d_{\rho_o}^{\pi}$  to the offline target distribution  $d_{\rho_e}^{\pi^*}$ . Consider a source distribution  $p \in \Delta_N$  and target distribution  $q \in \Delta_N$ . GAIL (Ho & Ermon, 2016) uses the distribution ratio objective  $\log(p/q)$ , which can be estimated using a GAN-like objective  $D_R(p||q) = \sup_{g: \mathcal{Z} \rightarrow (0,1)} \mathbb{E}_p[\log(g(z))] + \mathbb{E}_q[\log(1 - g(z))]$ , to match the distribution  $p$  to  $q$ .

This technique can be generalized to  $f$ -divergences (Csiszár & Shields, 2004; Liese & Vajda, 2006; Kostrikov et al., 2019; Ke et al., 2020). Specifically, we wish to minimize a discrepancy measure from  $p$  to  $q$ , namely  $\min_{p \in \mathcal{K}} D(p||q)$ . For a convex function  $f: [0: \infty) \mapsto \mathbb{R}$ , the  $f$ -divergence of  $p$  from  $q$  is defined by  $D_f(p||q) = \mathbb{E}_q \left[ f \left( \frac{p}{q} \right) \right]$ . DICE (Kostrikov et al., 2019) uses the variational representation of the  $f$ -divergence,

$$D_f(p||q) = \sup_{g: \mathcal{Z} \rightarrow \mathbb{R}} \mathbb{E}_p[g(z)] - \mathbb{E}_q[f^*(g(z))],$$

where  $f^*$  is the Fenchel conjugate of  $f$  defined by  $f^*(y) = \sup_x xy - f(x)$ . The convex conjugate has closed form solutions for the total variation distance, KL-divergence,  $\chi^2$ -divergence, Squared Hellinger distance, Le Cam distance, and Jensen-Shannon divergence. Using the variational representation of the  $f$ -divergence we can estimate  $D_f$  using samples from  $p$  and  $q$ . We refer the reader to the appendix for details on optimizing the  $f$ -divergence.

## B CONFOUNDED IMITATION - ALGORITHM AND CONVERGENCE GUARANTEES

## B.1 A TOY EXAMPLE

To gain intuition, we start with a simple toy example. Consider the three-state example depicted in Figure 5. Here, the environment initiates at state  $A$  w.p. 1, after which the agent can choose to (deterministically) transition to state  $B$  or  $C$ . The agent then receives a reward depending on the context. The optimal policy is given by  $\pi^*(a|s, x) = \mathbf{1}\{a = a_B, x = x_1\} + \mathbf{1}\{a = a_C, x = x_2\}$  for  $s = A$ , and any action is optimal for  $s \neq A$ . Without loss of generality we assume  $\pi^*(a_B|B, x) = \pi^*(a_C|C, x) = 1$ . We turn to analyze the marginalized stationary distribution, which uniquely defines the set of optimal policies (Puterman, 2014). Denoting  $\rho_e(x_1) = \rho$ , we have that  $d_{\rho_e}^{\pi^*}(s, a) = \rho d^{\pi^*}(s, a|x_1) + (1 - \rho) d^{\pi^*}(s, a|x_2)$ . Then,  $d_{\rho_e}^{\pi^*}(s, a) = (1 - \gamma)\mathbf{1}\{s = A\} + \rho\gamma\mathbf{1}\{s = B, a = a_B\} + (1 - \rho)\gamma\mathbf{1}\{s = C, a = a_C\}$ .

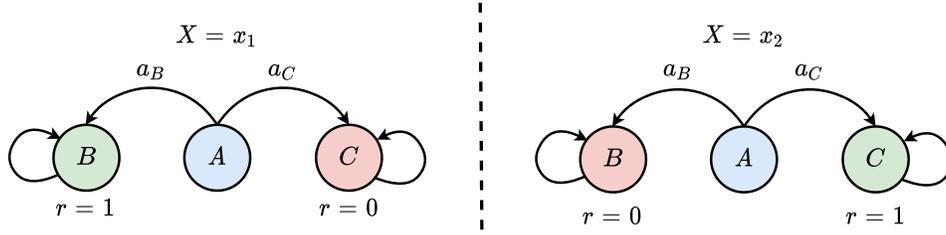


Figure 5: A contextual MDP with state space  $\mathcal{S} = \{A, B, C\}$ , action space  $\mathcal{A} = \{a_B, a_C\}$  and context space  $\mathcal{X} = \{x_1, x_2\}$ . We assume  $\nu(A|x) = 1$  for all  $x \in \mathcal{X}$ . The actions  $a_B, a_C$  transition the agent to states  $B, C$ , respectively, after which the agent receives a reward  $r \in \{0, 1\}$  depending on the context. We assume  $B, C$  are sink states.

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**Algorithm 3** Confounded Imitation
 

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- 1: **input:** Expert data with missing context  $\mathcal{D}^* \sim d_{\rho_e}^*$ ,  $\lambda > 0$ , sensitivity bound  $\delta \geq 0$ .
- 2: **init:**  $\Upsilon = \emptyset$
- 3: **for**  $n = 1, \dots$  **do**
- 4:   Sample  $u(s, a) \sim U[0, \delta], \forall s, a$
- 5:    $L^*(\pi; g_0) := \mathbb{E}_{s, a \sim d_{\rho_o}^\pi(s, a)}[g_0(s, a)] - \mathbb{E}_{s, a \sim d_{\rho_e}^{\pi^*}(s, a) + u(s, a)}[g_0(s, a)]$
- 6:    $L_i(\pi; g_i) := \mathbb{E}_{x \sim \rho_o, s, a \sim d^\pi(s, a|x)}[g_i(s, a, x)] - \mathbb{E}_{x \sim \rho_o, s, a \sim d^{\pi^*}(s, a|x)}[g_i(s, a, x)]$  ,  $i \geq 1$
- 7:   Compute  $\pi_n$  by solving

$$\min_{\pi \in \Pi_{\text{det}}} \max_{|g_0| \leq \frac{1}{2}, |g_i| \leq \frac{1}{2}} \left\{ L^*(\pi; g_0(s, a)) - \lambda \min_i L_i(\pi; g_i(s, a, x)) \right\} \quad (4)$$

- 8:   **if**  $\pi_n \in \Upsilon$  **then**
  - 9:     Terminate and return  $\bar{\pi}(a|s, x) = \frac{\sum_{i=1}^{n-1} d^{\pi_i}(s, a, x)}{\sum_{i=1}^{n-1} \sum_{a'} d^{\pi_i}(s, a', x)}$
  - 10:   **else**
  - 11:      $\Upsilon = \Upsilon \cup \{\pi_n\}$
  - 12:   **end if**
  - 13: **end for**
- 

**No Covariate Shift.** Suppose  $\rho_o = \rho_e$ , and  $\rho = \frac{1}{2}$ . Trivially  $d_{\rho_e}^{\pi^*}(s, a) = d_{\rho_o}^{\pi^*}(s, a)$ . We define the (suboptimal) policy

$$\pi_0(a|A, x) = 1 - \pi^*(a|A, x) \quad , a \in \mathcal{A}, x \in \mathcal{X}. \quad (3)$$

It can be verified that  $d_{\rho_e}^{\pi^*}(s, a) = d_{\rho_o}^{\pi^*}(s, a)$  still holds, yet  $\pi_0$  is catastrophic (Equation (1)) with value zero. A question arises: can we show that  $\pi_0$  is a suboptimal policy given access to the expert data (i.e., access to  $d_{\rho_e}^{\pi^*}(s, a)$ ) and a forward model  $P(s'|s, a, x)$ ?

Unfortunately, one cannot prove that  $\pi_0$  is suboptimal. Informally, notice that  $\pi_0$  is an optimal policy for an alternative reward function,  $r_0(s, a, x) = 1 - r(s, a, x)$ , yet is catastrophic w.r.t. the true reward  $r$ . Indeed, since  $r$  is unknown and  $d_{\rho_o}^{\pi_0}(s, a) = d_{\rho_o}^{\pi^*}(s, a)$ , we cannot reject  $r_0$  (i.e., we cannot conclude that  $r_0$  is not the true reward). In other words, one cannot use the data to differentiate which of  $\{\pi_0, \pi^*\}$  is the optimal policy.

**With Covariate Shift.** Next, assume  $\rho_o \neq \rho_e$ , and define  $\pi_0$  as in Equation (3). Let  $\tilde{\rho}_e = 1 - \rho_e$  and recall that  $\rho_e(x_1) = \rho$ . Then, we have that

$$d_{\rho_e}^{\pi_0}(s, a) = (1 - \rho)d^{\pi_0}(s, a|x_1) + \rho d^{\pi_0}(s, a|x_2) = (1 - \rho)d^{\pi^*}(s, a|x_2) + \rho d^{\pi^*}(s, a|x_1) = d_{\rho_e}^{\pi^*}(s, a).$$

Indeed, the expert data is incapable of distinguishing  $\pi_0$  and  $\pi^*$ , since  $d_{\rho_e}^{\pi_0} = d_{\rho_e}^{\pi^*}$ , and  $\rho_e$  is unknown. Unfortunately, as we've shown previously,  $\pi_0$  achieves value zero. Notice that, unlike the previous section, one cannot distinguish  $\pi^*$  from the catastrophic policy  $\pi_0$  for *any choice* of  $\rho_o$ .

## B.2 A PRACTICAL ALGORITHM

Algorithm 3 describes our method for calculating the ambiguity set of Theorem 1, and returns  $\bar{\pi}$  of Proposition 1. At every iteration of the algorithm, we find a new policy in the set by minimizing the total variation distance (written in variational form) between  $d_{\rho_o}^{\pi^*}(s, a)$  and  $d_{\rho_o}^{\pi}(s, a)$ , while regularizing it with the distance between  $\pi$  and all previously collected  $\pi_i \in \Upsilon$ . Algorithm 3 also uses a sensitivity parameter  $\delta \geq 0$  (defined formally in Appendix C) whenever bounded covariate shift is present. For this section we assume  $\delta = 0$ .

In practice, the functions  $L^*$  and  $L_i$  in lines 4 and 5 are estimated using samples from trajectories of  $\pi$ ,  $\pi_i$ , and  $\mathcal{D}^*$ . We then solve the min-max problem of Equation (4) using a parametric representations of  $g_i$  and online gradient decent. The following proposition states that Algorithm 3 indeed retrieves the set  $\Upsilon_{\pi^*}$ .

**Proposition 3.** *Assume  $\rho_e \equiv \rho_o$  and  $|\Upsilon_{\pi^*}| < \infty$ . Then there exists  $\lambda^* > 0$  such that for any  $\lambda \in (0, \lambda^*)$ , Algorithm 3 (with  $\delta = 0$  sensitivity) will return  $\bar{\pi}$  of Proposition 1 after exactly  $|\Upsilon_{\pi^*}|$  iterations.*

## C BOUNDED HIDDEN CONFOUNDING

In this section we discuss the imitation learning problem under bounded hidden confounders. There are several ways to define boundness of unobserved confounders. In Section 3 we showed that, under *arbitrary* covariate shift and context-free transitions, the imitation learning problem is impossible, i.e., one cannot rule out a catastrophic policy. We begin by considering the effect of bounded covariate shift, i.e.,  $\frac{\rho_o}{\rho_e} \leq C$ . We then consider almost-context-free rewards, showing a tradeoff w.r.t. the hardness of the imitation problem.

**A Sensitivity Perspective.** A common approach in causal inference is to bound the bias of unobserved confounding through sensitivity analysis (Hsu & Small, 2013; Namkoong et al., 2020; Kallus & Zhou, 2021). In our setting, this confounding bias occurs due to a covariate shift of the unobserved covariates. As we’ve shown in Theorem 2, though these covariates are observed in the online environment, their shifted and unobserved distribution in the offline data can render catastrophic results. Therefore, we consider the odds-ratio bounds of the sensitivity in distribution between the online environment and the expert data, as stated formally below.

**Assumption 1** (Bounded Sensitivity). *We assume that  $\text{Supp}(\rho_e) \subseteq \text{Supp}(\rho_o)$  and that there exists some  $\Gamma \geq 1$  such that for all  $x \in \text{Supp}(\rho_e)$*

$$\Gamma^{-1} \leq \frac{\rho_o(x)(1 - \rho_e(x))}{\rho_e(x)(1 - \rho_o(x))} \leq \Gamma.$$

Next, we define the notion of  $\delta$ -ambiguity, a generalization of the ambiguity set in Definition 1.

**Definition 4** ( $\delta$ -Ambiguity Set). *For a policy  $\pi \in \Pi$ , we define the set of all deterministic policies that are  $\delta$ -close to  $\pi$  by*

$$\Upsilon_{\pi}^{\delta} = \left\{ \pi' \in \Pi_{det} : \left| d_{\rho_o}^{\pi'}(s, a) - d_{\rho_e}^{\pi}(s, a) \right| < \delta, s \in \mathcal{S}, a \in \mathcal{A} \right\}.$$

Similar to Definition 1, the  $\delta$ -ambiguity set considers all deterministic policies with a marginalized stationary distribution of distance at most  $\delta$  from  $\pi$ . The following results shows that  $\Upsilon_{\pi^*}^{\Gamma-1}$  is a sufficient set of candidate optimal policies, as long as Assumption 1 holds for some  $\Gamma \geq 1$ .

**Theorem 5.** *[Sufficiency of  $\Upsilon_{\pi^*}^{\Gamma-1}$ ] Let Assumption 1 hold for some  $\Gamma \geq 1$ . Then  $\pi^* \in \Upsilon_{\pi^*}^{\Gamma-1}$ .*

The above result suggests that Algorithm 3 can be executed over  $\Upsilon_{\pi^*}^{\Gamma-1}$  by adding  $\delta = \Gamma - 1$  additive uniform noise to  $d_{\rho_e}^{\pi^*}(s, a)$  (see Line 4 of Algorithm 3), and executing the algorithm for a finite number of iterations, finally selecting a robust policy from the approximate set.

**Context Reconstruction.** When bounded covariate shift is present, one might attempt to learn an inverse mapping of contexts from observed trajectories in the data.

We denote by  $P_\rho^\pi$  the probability measure over contexts  $x \in \mathcal{X}$  and trajectories  $\tau = (s_0, a_0, s_1, a_1, \dots, s_H)$  as induced by the policy  $\pi$  and context distribution  $\rho$ . That is,

$$P_\rho^\pi(x, \tau) = \rho(x) \nu(s_0|x) \prod_{t=0}^{H-1} P(s_{t+1}|s_t, a_t, x) \pi(a_t|s_t, x).$$

As the true context is observed in the online environment, we can calculate for any  $\pi$  the quantity  $P_{\rho_o}^\pi(x, \tau)$ . As the expert data distribution was generated by the marginalized distribution  $P_{\rho_o}^{\pi^*}(\tau) = \sum_{x \in \mathcal{X}} P_{\rho_o}^{\pi^*}(x, \tau)$ , it is unclear if knowledge of  $P_{\rho_o}^\pi(x, \tau)$  is beneficial.

Fortunately, whenever Assumption 1 holds, a high probability of a context in the online environment induces a high probability in the expert data. To see this, assume that there exists  $\delta \in [0, 1]$  such that for all  $\pi \in \Upsilon_{\pi^*}^{\Gamma-1}$ ,  $\tau \in \text{Supp}(P_{\rho_e}^\pi(\tau))$ , there exists  $x \in \mathcal{X}$  such that

$$P_{\rho_o}^\pi(x|\tau) \geq \min\{(1 - \delta)(\rho_o(x) + \Gamma(1 - \rho_o(x))), 1\}. \quad (5)$$

That is, we assume that for any policy that  $\delta$ -ambiguous to  $\pi^*$ , and any induced trajectory of  $x \in \mathcal{X}$ , one can with high probability identify  $x$  in the online environment. Importantly, this property can be verified in the online environment. When Assumption 1 and 5 hold, we get that

$$P_{\rho_e}^\pi(x|\tau) = \frac{P_{\rho_e}^\pi(\tau|x)\rho_e(x)}{P_{\rho_e}^\pi(\tau)} \geq \frac{P_{\rho_e}^\pi(\tau|x)}{P_{\rho_e}^\pi(\tau)} \frac{\rho_o(x)}{\rho_o(x) + \Gamma(1 - \rho_o(x))} = \frac{P_{\rho_o}^\pi(x|\tau)}{\rho_o(x) + \Gamma(1 - \rho_o(x))} \geq 1 - \delta.$$

In other words, we can reconstruct  $x$  with probability  $1 - \delta$  for any trajectory  $\tau$  which satisfies the above. This may allow us to deconfound essential parts of the expert data, rendering it useful for the imitation problem, even when reward is not provided. We leave this direction of research for future work.

**Context-Dependent Reward.** We are still in progress of completing the information of this section.

## D FURTHER EXPERIMENTS

We are still in progress of completing the information of this section.

## E RELATION TO CAUSAL INFERENCE

We are still in progress of completing the information of this section.

## F IMPLEMENTATION DETAILS

We are still in progress of completing the information of this section.

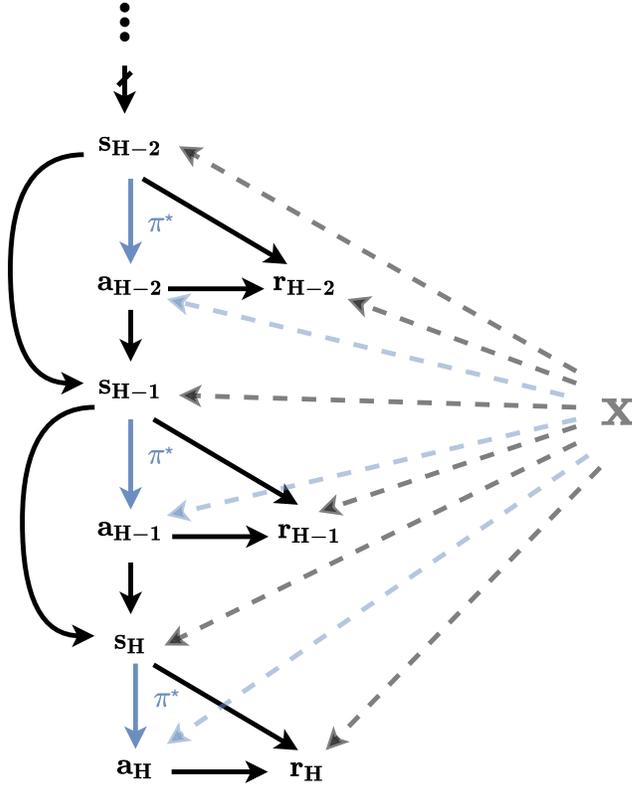


Figure 6: A Causal Diagram.

## G MISSING PROOFS

### G.1 PROOFS OF MAIN RESULTS

We begin by proving two auxiliary lemmas.

**Lemma 1.** *Let  $\pi_2 \in \Upsilon_{\pi_1}$ . Then,  $\Upsilon_{\pi_1} = \Upsilon_{\pi_2}$ .*

*Proof.* We show that  $\Upsilon_{\pi_1} \subseteq \Upsilon_{\pi_2}$  and  $\Upsilon_{\pi_2} \subseteq \Upsilon_{\pi_1}$ .

Let  $\pi \in \Upsilon_{\pi_1}$ , then  $d^\pi(s, a) = d^{\pi_1}(s, a)$ . By our assumption,  $\pi_2 \in \Upsilon_{\pi_1}$ , then  $d^{\pi_2}(s, a) = d^{\pi_1}(s, a)$ . Hence,  $d^\pi(s, a) = d^{\pi_2}(s, a)$ . That is,  $\pi \in \Upsilon_{\pi_2}$ . This proves  $\Upsilon_{\pi_1} \subseteq \Upsilon_{\pi_2}$ .

Similarly, let  $\pi \in \Upsilon_{\pi_2}$ , then  $d^\pi(s, a) = d^{\pi_2}(s, a)$ . By our assumption,  $\pi_2 \in \Upsilon_{\pi_1}$ , then  $d^{\pi_2}(s, a) = d^{\pi_1}(s, a)$ . Hence,  $d^\pi(s, a) = d^{\pi_1}(s, a)$ . That is,  $\pi \in \Upsilon_{\pi_1}$ . This proves  $\Upsilon_{\pi_2} \subseteq \Upsilon_{\pi_1}$ , completing the proof.  $\square$

**Lemma 2.** *Let  $\pi_0$  be a deterministic policy and let  $\mathcal{M}_0 = (\mathcal{S}, \mathcal{A}, \mathcal{X}, P, r_0, \gamma)$  such that  $r_0(s, a, x) = \mathbf{1}\{a = \pi_0(s, x)\}$ . Then  $\pi_0$  is the unique, optimal policy in  $\mathcal{M}_0$ .*

*Proof.* By definition of  $\pi_0$  and  $r_0$ ,

$$r_0(s, \pi_0(s, x), x) = 1, \forall s \in \mathcal{S}, x \in \mathcal{X}.$$

In particular,  $\mathbb{E}_{\pi_0}[r_0(s_t, a_t, x)] = 1$ . Then

$$V_{\mathcal{M}_0}^* \leq (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t = \mathbb{E}_{\pi_0} \left[ (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t r_0(s_t, a_t, x) \right] = V_{\mathcal{M}_0}^{\pi_0}.$$

This proves  $\pi_0$  is an optimal policy. To prove uniqueness, assume by contradiction there exists an optimal policy  $\pi_1 \neq \pi_0$ . Then,

$$V^{\pi_1} = \mathbb{E}_{s,a,x \sim d^{\pi_1}(s,a,x)}[\mathbf{1}\{a = \pi_0(s,x)\}] = \mathbb{E}_{s,x \sim d^{\pi_1}(s,x)}[\mathbb{E}_{a \sim \pi_1(\cdot|s,x)}[\mathbf{1}\{a = \pi_0(s,x)\}]] < 1 = V_{\mathcal{M}_0}^{\pi_0}.$$

In contradiction to  $\pi_1$  is optimal. Then,  $\pi_0$  is a unique optimal policy.  $\square$

We are now ready to prove Theorem 1.

**Theorem 1.** [Sufficiency and Necessity of  $\Upsilon_{\pi^*}$ ] Assume  $\rho_e \equiv \rho_o$ . Let  $\pi^* \in \Pi_{\mathcal{M}}^*$  and let  $\pi_0 \in \Upsilon_{\pi^*}$ . Then,  $\Upsilon_{\pi^*} = \Upsilon_{\pi_0}$ . Moreover, if  $\pi_0 \neq \pi^*$ , then there exists  $r_0$  such that  $\pi_0 \in \hat{\Pi}_{\mathcal{M}_0}^*$  but  $\pi^* \notin \hat{\Pi}_{\mathcal{M}_0}^*$ , where  $\mathcal{M}_0 = (\mathcal{S}, \mathcal{A}, \mathcal{X}, P, r_0, \rho_o, \nu, \gamma)$ .

*Proof.* Let  $\pi^* \in \Pi_{\mathcal{M}}^*$  and let  $\pi_0 \in \Upsilon_{\pi^*}$ . By Lemma 1, as  $\pi_0 \in \Upsilon_{\pi^*}$ , it holds that  $\Upsilon_{\pi^*} = \Upsilon_{\pi_0}$ . Next, choosing  $r_0(s, a, x) = \mathbf{1}\{a = \pi_0(s, x)\}$ , by Lemma 2 we get that  $\pi_0$  is an optimal policy in  $\mathcal{M}_0$ . This proves  $\pi_0 \in \hat{\Pi}_{\mathcal{M}_0}^*$ . Finally, by Lemma 2,  $\hat{\Pi}_{\mathcal{M}_0}^* = \{\pi_0\}$ , proving  $\pi^* \notin \hat{\Pi}_{\mathcal{M}_0}^*$  if and only if  $\pi^* \neq \pi_0$ .  $\square$

**Proposition 1.** Define the mean policy  $\bar{\pi}(a|s, x) = \frac{\sum_{\pi \in \Upsilon_{\pi^*}} d^\pi(s, a, x)}{\sum_{\pi \in \Upsilon_{\pi^*}} \sum_{a'} d^\pi(s, a', x)}$ , and denote  $\alpha^* = \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \in [0, 1]$ . Then,  $v_{\mathcal{M}}(\bar{\pi}) \geq \alpha^* v^* + (1 - \alpha^*) \min_{\pi \in \Upsilon_{\pi^*}} v_{\mathcal{M}}(\pi)$ .

*Proof.* Let  $\bar{\pi}$  as defined. Then by linearity of expectation

$$V_{\mathcal{M}}^{\bar{\pi}} = \mathbb{E}_{s,a,x \sim d^{\bar{\pi}}}[r(s, a, x)] = \frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Upsilon_{\pi^*}} \mathbb{E}_{s,a,x \sim d^\pi}[r(s, a, x)] = \frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Upsilon_{\pi^*}} V_{\mathcal{M}}^\pi.$$

Then

$$\begin{aligned} V_{\mathcal{M}}^{\bar{\pi}} &= \frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi + \frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi \\ &= \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} V_{\mathcal{M}}^* + \frac{1}{|\Upsilon_{\pi^*}|} \sum_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi \\ &\geq \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} V_{\mathcal{M}}^* + \frac{|\Upsilon_{\pi^*}| - |\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \min_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi. \end{aligned}$$

We see that if  $|\Upsilon_{\pi^*}| = |\Pi_{\mathcal{M}}^*|$ , then  $V_{\mathcal{M}}^{\bar{\pi}} \geq V_{\mathcal{M}}^*$ . Otherwise,

$$\begin{aligned} V_{\mathcal{M}}^{\bar{\pi}} &\geq \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} V_{\mathcal{M}}^* + \frac{|\Upsilon_{\pi^*}| - |\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \min_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi \\ &> \frac{|\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \max_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi + \frac{|\Upsilon_{\pi^*}| - |\Pi_{\mathcal{M}}^*|}{|\Upsilon_{\pi^*}|} \min_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi \\ &\geq \min_{\pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*} V_{\mathcal{M}}^\pi \\ &= \min_{\pi \in \Upsilon_{\pi^*}} V_{\mathcal{M}}^\pi, \end{aligned}$$

where the strict inequality follows since  $\forall \pi \in \Upsilon_{\pi^*} \setminus \Pi_{\mathcal{M}}^*, V_{\mathcal{M}}^\pi < V_{\mathcal{M}}^*$ , and the last equality holds by definition of  $\Pi^*$ .  $\square$

**Theorem 2.** [Catastrophic Imitation] Assume  $|\mathcal{X}| \geq |\mathcal{A}|$ , and  $P(s'|s, a, x) = P(s'|s, a, x')$  for all  $x, x' \in \mathcal{X}$ . Then  $\exists \pi_{e,1}, \pi_{e,2}$  s.t.  $\{\pi_{e,1}, \pi_{e,2}\}$  are non-identifiable, catastrophic expert policies.

*Proof.* Let  $\rho_o, d^*(a)$ . Without loss of generality, let  $\mathcal{X} = \{x_0, \dots, x_m\}$ ,  $\mathcal{A} = \{a_0, \dots, a_k\}$  with  $m \geq k$ , and denote  $\mathcal{X}_k = \{x_1, \dots, x_k\} \subseteq \mathcal{X}$ . By definition there exists an injective function from  $\mathcal{A}$  into  $\mathcal{X}$ .

Define

$$f(x) = \begin{cases} a_i & , x = x_i, i = 0, \dots, k \\ a_0 & , \text{o.w.} \end{cases}$$

$$g(x) = \begin{cases} a_{i+1 \pmod k} & , x = x_i, i = 0, \dots, k \\ a_0 & , \text{o.w.} \end{cases}$$

Then we can select  $\pi_1, \pi_2, \rho_e, \tilde{\rho}_e$  as follows

$$\pi_1(a|x) = \mathbf{1}\{a = f(x), x \in \mathcal{X}_k\} + \frac{1}{k+1} \mathbf{1}\{x \notin \mathcal{X}_k\}$$

$$\pi_2(a|x) = \mathbf{1}\{a = g(x), x \in \mathcal{X}_k\} + \frac{1}{k+1} \mathbf{1}\{x \notin \mathcal{X}_k\},$$

and

$$\rho_e(x) = d^*(f(x)) \mathbf{1}\{x \in \mathcal{X}_k\},$$

$$\tilde{\rho}_e(x) = d^*(g(x)) \mathbf{1}\{x \in \mathcal{X}_k\}.$$

We get that

$$\begin{aligned} d_{\rho_e}^{\pi_1}(a) &= \sum_{i=1}^m \rho_e(x_i) \pi_1(a|x_i) \\ &= \sum_{i=1}^k d^*(f(x_i)) \mathbf{1}\{a = f(x_i)\} \\ &= \sum_{i=1}^k d^*(a_i) \mathbf{1}\{a_i = a\} = d^*(a). \end{aligned}$$

Similarly,

$$\begin{aligned} d_{\tilde{\rho}_e}^{\pi_2}(a) &= \sum_{i=1}^k d^*(g(x_i)) \mathbf{1}\{a = g(x_i)\} \\ &= \sum_{i=1}^k d^*(a_{i+1 \pmod k}) \mathbf{1}\{a_{i+1 \pmod k} = a\} \\ &= \sum_{i=1}^k d^*(a_i) \mathbf{1}\{a_i = a\} = d^*(a). \end{aligned}$$

This proves the first part of the theorem. For the other parts, choose  $r_1, r_2$  as follows

$$r_1(a, x) = \mathbf{1}\{x = x_i, a = a_i, 0 \leq i \leq k\}$$

$$r_2(a, x) = \mathbf{1}\{x = x_i, a = a_{i+1 \pmod k}, 0 \leq i \leq k\}.$$

Then, by definition, for any  $P(x)$  such that  $\text{Supp}(P) \cap \mathcal{X}_k \neq \emptyset$ ,

$$\mathbb{E}_{x \sim P(x), a \sim \pi_1(\cdot|x)}[r_1(a, x)] = 1 = \max_{\pi \in \Pi} \mathbb{E}_{x \sim P(x), a \sim \pi(\cdot|x)}[r_1(a, x)],$$

$$\mathbb{E}_{x \sim P(x), a \sim \pi_1(\cdot|x)}[r_2(a, x)] = 0 = \min_{\pi \in \Pi} \mathbb{E}_{x \sim P(x), a \sim \pi(\cdot|x)}[r_2(a, x)].$$

And similarly,

$$\mathbb{E}_{x \sim P(x), a \sim \pi_2(\cdot|x)}[r_1(a, x)] = 0 = \min_{\pi \in \Pi} \mathbb{E}_{x \sim P(x), a \sim \pi(\cdot|x)}[r_1(a, x)],$$

$$\mathbb{E}_{x \sim P(x), a \sim \pi_2(\cdot|x)}[r_2(a, x)] = 1 = \max_{\pi \in \Pi} \mathbb{E}_{x \sim P(x), a \sim \pi(\cdot|x)}[r_2(a, x)].$$

The condition on the support holds for  $\rho_e, \tilde{\rho}_e$  by definition. If,  $\text{Supp}(\rho_o) \cap \mathcal{X}_k = \emptyset$ , then the result holds trivially as  $\mathbb{E}_{x \sim \rho_o(x), a \sim \pi(\cdot|x)}[r_1(a, x)] = \mathbb{E}_{x \sim \rho_o(x), a \sim \pi(\cdot|x)}[r_2(a, x)] = 0$  for all  $\pi \in \Pi$ . This completes the proof.  $\square$

**Lemma 3.** *Assume  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ . Then*

$$\arg \max_{\pi} \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)] \subseteq \arg \max_{\pi} \mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)]$$

*Proof.* For clarity we denote

$$\begin{aligned} \Pi_{\rho_e}^* &= \arg \max_{\pi} \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)] \\ \Pi_{\rho_o}^* &= \arg \max_{\pi} \mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)] \\ \Pi_{\text{Supp}(\rho_e)}^* &= \bigtimes_{x \in \text{Supp}(\rho_e)} \arg \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)]. \end{aligned}$$

To prove the lemma, we will show  $\Pi_{\rho_e}^* = \Pi_{\text{Supp}(\rho_e)}^* \subseteq \Pi_{\rho_o}^*$ .

We begin by proving  $\Pi_{\rho_e}^* = \Pi_{\text{Supp}(\rho_e)}^*$ . Indeed, let  $\pi^* \in \Pi_{\text{Supp}(\rho_e)}^*$ . Then, for any  $x \in \text{Supp}(\rho_e)$

$$\mathbb{E}_{s, a \sim d^{\pi^*}(s, a|x)} [r(s, a, x)] = \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)].$$

In particular,

$$\mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi^*}(s, a|x)} [r(s, a, x)] = \mathbb{E}_{x \sim \rho_e(x)} \left[ \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)] \right] \geq \max_{\pi} \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi^*}(s, a|x)} [r(s, a, x)],$$

where we used Jensen's inequality. This proves  $\Pi_{\text{Supp}(\rho_e)}^* \subseteq \Pi_{\rho_e}^*$ .

To see the other direction, let  $\pi_e \in \Pi_{\rho_e}^*$  and assume by contradiction that  $\pi_e \notin \Pi_{\text{Supp}(\rho_e)}^*$ . Then, there exists  $\tilde{x} \in \text{Supp}(\rho_e)$  such that

$$\mathbb{E}_{s, a \sim d^{\pi_e}(s, a|\tilde{x})} [r(s, a, \tilde{x})] < \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|\tilde{x})} [r(s, a, \tilde{x})].$$

Define

$$\tilde{\pi}(\cdot | s, x) = \mathbf{1}\{x = \tilde{x}\} \pi_{\tilde{x}}(\cdot | s, \tilde{x}) + \mathbf{1}\{x \neq \tilde{x}\} \pi_e(\cdot | s, x),$$

where  $\pi_{\tilde{x}} \in \arg \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|\tilde{x})} [r(s, a, \tilde{x})]$ . Then,

$$\begin{aligned} v(\pi_e) &= P(x = \tilde{x}) \mathbb{E}_{s, a \sim d^{\pi_e}(s, a|\tilde{x})} [r(s, a, \tilde{x})] + \sum_{x \in \text{Supp}(\rho_e) \setminus \{\tilde{x}\}} P(x) \mathbb{E}_{s, a \sim d^{\pi_e}(s, a|x)} [r(s, a, x)] \\ &< P(x = \tilde{x}) \mathbb{E}_{s, a \sim d^{\tilde{\pi}}(s, a|\tilde{x})} [r(s, a, \tilde{x})] + \sum_{x \in \text{Supp}(\rho_e) \setminus \{\tilde{x}\}} P(x) \mathbb{E}_{s, a \sim d^{\pi_e}(s, a|x)} [r(s, a, x)] = v(\tilde{\pi}), \end{aligned}$$

in contradiction to  $\pi_e \in \Pi_{\rho_e}^*$ . This proves  $\Pi_{\rho_e}^* \subseteq \Pi_{\text{Supp}(\rho_e)}^*$ . We have thus shown that  $\Pi_{\rho_e}^* = \Pi_{\text{Supp}(\rho_e)}^*$ .

Finally, it is left to show that  $\Pi_{\text{Supp}(\rho_e)}^* \subseteq \Pi_{\rho_o}^*$ . Similar to before, let  $\pi^* \in \Pi_{\text{Supp}(\rho_e)}^*$ . Then, for any  $x \in \text{Supp}(\rho_e)$ , by Jensen's inequality

$$\mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi^*}(s, a|x)} [r(s, a, x)] = \mathbb{E}_{x \sim \rho_o(x)} \left[ \max_{\pi} \mathbb{E}_{s, a \sim d^{\pi}(s, a|x)} [r(s, a, x)] \right] \geq \max_{\pi} \mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi^*}(s, a|x)} [r(s, a, x)].$$

This completes the proof.  $\square$

**Theorem 3.** *[Sufficiency of Context-Free Reward] Assume  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$  and  $r(s, a, x) = r(s, a, x')$  for all  $x, x' \in \mathcal{X}$ . Then  $\Upsilon_{\pi^*} \subseteq \Pi_{\mathcal{M}}^*$ .*

*Proof.* Let  $\pi_0 \in \Upsilon_{\pi^*}$ , we will show  $\pi_0 \in \Pi_{\mathcal{M}}^*$ . Since  $r(s, a, x) = r(s, a, x')$  for all  $x \in \mathcal{X}$  we denote  $r(s, a) = r(s, a, x)$ . By definition of  $\Upsilon_{\pi^*}$  we have that.

$$d_{\rho_o}^{\pi_0}(s, a) = d_{\rho_e}^{\pi^*}(s, a)$$

Then,

$$\begin{aligned}
v(\pi_0) &= \mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi_0}(s, a | x)} [r(s, a)] \\
&= \mathbb{E}_{x \sim \rho_o(x)} \left[ \sum_{s \in \mathcal{S}, a \in \mathcal{A}} d^{\pi_0}(s, a | x) r(s, a) \right] \\
&= \sum_{s \in \mathcal{S}, a \in \mathcal{A}} r(s, a) \mathbb{E}_{x \sim \rho_o(x)} [d^{\pi_0}(s, a | x)] \\
&= \mathbb{E}_{s, a \sim d_{\rho_o}^{\pi_0}(s, a)} [r(s, a)] \\
&= \mathbb{E}_{s, a \sim d_{\rho_e}^{\pi^*}(s, a)} [r(s, a)] \\
&= \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi^*}(s, a | x)} [r(s, a)] \\
&= \max_{\pi} \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi}(s, a | x)} [r(s, a)]
\end{aligned}$$

Then,  $\pi_0 \in \arg \max_{\pi} \mathbb{E}_{x \sim \rho_e(x), s, a \sim d^{\pi}(s, a | x)} [r(s, a)]$ . Applying Lemma 3

$$\pi_0 \in \arg \max_{\pi} \mathbb{E}_{x \sim \rho_o(x), s, a \sim d^{\pi}(s, a | x)} [r(s, a)] = \Pi_{\mathcal{M}}^*,$$

completing the proof.  $\square$

**Proposition 2.** [Trajectory Sampling Equivalence] Let  $\rho_s^*$  which minimizes Problem (P2) for some  $\pi \in \Pi, g : \mathcal{S} \times \mathcal{A} \mapsto \mathbb{R}$ , and assume  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ . Then, there exists  $p^n \in \Delta_n$  such that  $d_{\rho_s^*}^{\pi^*}(s, a) = \lim_{n \rightarrow \infty} \mathbb{E}_{i \sim p^n} [(1 - \gamma) \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{(s_t^i, a_t^i) = (s, a)\}]$ .

*Proof.* We can write

$$\begin{aligned}
d^{\pi}(s, a | x) &= (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t P(s_t = s, a_t = a | x) \\
&= (1 - \gamma) \sum_{\tau} \sum_{t=0}^{\infty} \gamma^t P(s_t = s, a_t = a | x, \tau) P(\tau | x) \\
&= (1 - \gamma) \sum_{\tau} \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{\tau_t = (s, a)\} P(\tau | x).
\end{aligned}$$

Then, denoting  $P_{\rho_s^*}^{\pi}(\tau) = \mathbb{E}_{x \sim \rho_s^*} [P(\tau | x)]$ , we get that

$$\begin{aligned}
d_{\rho_s^*}^{\pi}(s, a) &= (1 - \gamma) \sum_{\tau} \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{\tau_t = (s, a)\} P_{\rho_s^*}^{\pi}(\tau) \\
&= \mathbb{E}_{\tau \sim P_{\rho_s^*}^{\pi}} \left[ (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{\tau_t = (s, a)\} \right].
\end{aligned}$$

Since,  $\text{Supp}(\rho_o) \subseteq \text{Supp}(\rho_e)$ , there exists  $p^n \in \Delta_n$  such that  $\mathbb{E}_{i \sim p^n} [(1 - \gamma) \sum_{t=0}^{\infty} \gamma^t \mathbf{1}\{s_t^i, a_t^i = (s, a)\}]$  is an unbiased estimator of  $d_{\rho_s^*}^{\pi}(s, a)$ . The result follows by the law of large numbers.  $\square$

**Theorem 4.** Let ALG-RL be an approximate best response player that solves the RL problem in iteration  $k$  to accuracy  $\epsilon_k = \frac{1}{\sqrt{k}}$ . Then, Algorithm 1 will converge to an  $\epsilon$ -optimal solution to Problem (P2) in  $\mathcal{O}(\frac{1}{\epsilon^4})$  samples.

*Proof.* We begin by showing that  $h(P) = \min_{x \in \Delta_n} D_f(P || \mathbb{E}_x[Q_x])$  is convex in  $P$ . We can write  $D_f$  in its variational form, rewriting  $h(P)$  as

$$h(P) = \min_{x \in \Delta_n} \max_{g: \mathcal{Z} \rightarrow \mathbb{R}} \mathbb{E}_{z \sim P} [g(z)] - \mathbb{E}_{x, z \sim Q_x} [f^*(g(z))],$$

where

$$f^*(w) = \sup_y \{yw - f(y)\}.$$

We have that  $\mathbb{E}_{z \sim P}[g(z)] - \mathbb{E}_{x, z \sim Q_x}[f^*(g(z))]$  is affine in  $g$  and  $x$ . Therefore, strong duality holds, yielding

$$\begin{aligned} h(P) &= \max_{g: \mathcal{Z} \rightarrow \mathbb{R}} \min_{x \in \Delta_n} \mathbb{E}_{z \sim P}[g(z)] - \mathbb{E}_{x, z \sim Q_x}[f^*(g(z))] \\ &= \max_{g: \mathcal{Z} \rightarrow \mathbb{R}} \left\{ \mathbb{E}_{z \sim P}[g(z)] + \left( \max_{x \in \Delta_n} \mathbb{E}_{x, z \sim Q_x}[f^*(g(z))] \right) \right\} \end{aligned}$$

We have that  $\max_{x \in \Delta_n} \mathbb{E}_{x, z \sim Q_x}[f^*(g(z))]$  is convex in  $g$  as a maximum over convex (affine) functions in a compact set. Therefore  $h(P)$  is also convex as a maximum over convex functions.

Then, the objective in *Problem (P2)* is convex in  $d_{\rho_o}^\pi$ . Following the meta algorithm framework for convex RL in Zahavy et al. (2021), we write the gradient of  $D_f(d_{\rho_o}^\pi(s, a) || d_{\rho_e}^{\pi^*}(s, a))$ . Notice that for any general  $f$ -divergence  $D_f(x_i || y_i) = \mathbb{E}_{y_i} \left[ f\left(\frac{x_i}{y_i}\right) \right]$  it holds that

$$\nabla_{x_j} D_f(x_i || y_i) = 0, j \neq i,$$

and

$$\nabla_{x_i} D_f(x_i || y_i) = \nabla_{x_i} \mathbb{E}_{y_i} \left[ f\left(\frac{x_i}{y_i}\right) \right] = \mathbb{E}_{y_i} \left[ \frac{1}{y_i} \nabla_z f(z) \Big|_{z=\frac{x_i}{y_i}} \right].$$

Specifically, for the  $KL$ -divergence,  $D_{KL}(p_i || q_i) = -\mathbb{E}_{q_i} \left[ \log\left(\frac{p_i}{q_i}\right) \right]$ . Then,

$$\nabla_{p_i} D_{KL}(p_i || q_i) = \mathbb{E}_{q_i} \left[ \frac{1}{p_i} \right].$$

Applying Lemma 2 of Zahavy et al. (2021) with a Follow the Leader (FTL) cost player completes the proof.  $\square$

## G.2 PROOFS OF RESULTS IN APPENDIX

**Proposition 3.** *Assume  $\rho_e \equiv \rho_o$  and  $|\Upsilon_{\pi^*}| < \infty$ . Then there exists  $\lambda^* > 0$  such that for any  $\lambda \in (0, \lambda^*)$ , Algorithm 3 (with  $\delta = 0$  sensitivity) will return  $\bar{\pi}$  of Proposition 1 after exactly  $|\Upsilon_{\pi^*}|$  iterations.*

*Proof.* Denote

$$\begin{aligned} \lambda_1^* &= \max_{\pi \in \Pi_{\det}, \pi \notin \Upsilon_{\pi^*}, \pi' \in \Upsilon_{\pi^*}} d_{TV} \left( d_{\rho_o}^\pi(s, a, x), d_{\rho_o}^{\pi'}(s, a, x) \right), \\ \lambda_2^* &= \min_{\pi \in \Pi_{\det}, \pi \notin \Upsilon_{\pi^*}} d_{TV} \left( d_{\rho_o}^\pi(s, a), d_{\rho_e}^{\pi^*}(s, a) \right), \end{aligned}$$

where  $d_{TV}$  is the total variation distance. Let  $\lambda^* = \frac{\lambda_2^*}{\lambda_1^*}$  and  $\lambda \in (0, \lambda^*)$  and notice that  $\lambda^* > 0$ .

To prove the result., we will show that at iteration  $n$  of the algorithm  $\pi_n \in \Upsilon_{\pi^*}$  and that either  $\pi_n \notin \Upsilon_{n-1} := \{\pi_j\}_{j=1}^{n-1}$  or  $\Upsilon_{n-1} = \Upsilon_{\pi^*}$ .

**Base case ( $n = 1$ ).** By the variational representation of the  $f$ -divergence,

$$\max_{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}} \mathbb{E}_{s, a \sim d_{\rho_o}^\pi(s, a)} [g_0(s, a)] - \mathbb{E}_{s, a \sim d_{\rho_e}^{\pi^*}(s, a)} [f^*(g_0(s, a))] = d_{TV} \left( d_{\rho_o}^\pi(s, a), d_{\rho_e}^{\pi^*}(s, a) \right).$$

By definition  $\Upsilon_{\pi^*} = \arg \min_{\pi \in \Pi_{\det}} d_{TV} \left( d_{\rho_o}^\pi(s, a) || d_{\rho_e}^{\pi^*}(s, a) \right)$ . Then,  $\pi_1 \in \Upsilon_{\pi^*}$ . Finally since  $\Upsilon_0 = \emptyset$ , we have that  $\pi_1 \notin \Upsilon_0$ .

**Induction step.** Suppose the claim holds for some  $n = k$ . We will show it holds for  $n = k + 1$ .

We begin by showing that  $\pi_{k+1} \in \Upsilon_{\pi^*}$ . Assume by contradiction that  $\pi_{k+1} \in \Pi_{\text{det}}, \pi_{k+1} \notin \Upsilon_{\pi^*}$ . Using the variational form of the  $f$ -divergence,

$$\begin{aligned} \max_{g_i: \mathcal{S} \times \mathcal{A} \times \mathcal{X}} L_i(\pi_{k+1}; g_i) &= d_{TV}(d_{\rho_o}^{\pi_{k+1}}(s, a, x), d_{\rho_o}^{\pi^*}(s, a, x)) \leq \lambda_1^*, \\ \max_{g_0: \mathcal{S} \times \mathcal{A}} L^*(\pi_{k+1}; g_0) &= d_{TV}(d_{\rho_o}^{\pi_{k+1}}(s, a), d_{\rho_e}^{\pi^*}(s, a)) \geq \lambda_2^*. \end{aligned}$$

We have that

$$\max_{\substack{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}, \\ g_i: \mathcal{S} \times \mathcal{A} \times \mathcal{X} \rightarrow \mathbb{R}}} L^*(\pi_{k+1}; g_0) - \lambda \min_i L_i(\pi_{k+1}; g_i) \geq \lambda_2^* - \lambda \lambda_1^* > \lambda_2^* - \lambda^* \lambda_1^* = 0.$$

Next, let  $\tilde{\pi}_{k+1} \in \Upsilon_{\pi^*}$ , then

$$\max_{\substack{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}, \\ g_i: \mathcal{S} \times \mathcal{A} \times \mathcal{X} \rightarrow \mathbb{R}}} L^*(\tilde{\pi}_{k+1}; g_0) - \lambda \min_i L_i(\tilde{\pi}_{k+1}; g_i) \leq 0,$$

where we used the fact that  $L^*(\tilde{\pi}_{k+1}; g_0) = 0$  by definition of  $\Upsilon_{\pi^*}$ , and  $L_i \geq 0$ . We have reached a contradiction to  $\pi_{k+1}$  being a solution to Equation (4). This proves that  $\pi_{k+1} \in \Upsilon_{\pi^*}$ .

Finally, we show that  $\pi_{k+1} \notin \Upsilon_k$  if and only if  $\Upsilon_k \neq \Upsilon_{\pi^*}$ . First, notice that if  $\Upsilon_k = \Upsilon_{\pi^*}$  then Equation (4) will return  $\pi_{k+1} \in \Upsilon_k$  by definition of the total variation distance. Next, assume  $\Upsilon_k \neq \Upsilon_{\pi^*}$  and assume by contradiction  $\pi_{k+1} \in \Upsilon_k$ . Then,  $\exists i: \max_{g_i} L_i(\pi_{k+1}; g_i) = 0$ , and  $\max_{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}} L^*(\pi_{k+1}; g_0) = 0$ , by definition of  $\Upsilon_{\pi^*}$ . Hence,

$$\max_{\substack{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}, \\ g_i: \mathcal{S} \times \mathcal{A} \times \mathcal{X} \rightarrow \mathbb{R}}} L^*(\pi_{k+1}; g_0) - \lambda \min_i L_i(\pi_{k+1}; g_i) = 0.$$

In contrast, since  $\Upsilon_k \neq \Upsilon_{\pi^*}$ , there exists  $\tilde{\pi} \in \Upsilon_{\pi^*}$  such that  $\tilde{\pi} \notin \Upsilon_k$ , and

$$\max_{\substack{g_0: \mathcal{S} \times \mathcal{A} \rightarrow \mathbb{R}, \\ g_i: \mathcal{S} \times \mathcal{A} \times \mathcal{X} \rightarrow \mathbb{R}}} L^*(\tilde{\pi}; g_0) - \lambda \min_i L_i(\tilde{\pi}; g_i) \leq \lambda_1^* < 0,$$

in contradiction to  $\pi_{k+1}$  being a solution Equation (4). This completes the proof.  $\square$

**Theorem 5.** [Sufficiency of  $\Upsilon_{\pi^*}^{\Gamma-1}$ ] Let Assumption 1 hold for some  $\Gamma \geq 1$ . Then  $\pi^* \in \Upsilon_{\pi^*}^{\Gamma-1}$ .

*Proof.* Let  $\pi \in \Pi$ . We will show that  $\pi \in \Upsilon_{\pi^*}^{\Gamma-1}$ . By elementary algebra, we have that, under Assumption 1,

$$\rho_o(x)(1 - \Gamma^{-1}) + \Gamma^{-1} \leq \frac{\rho_o(x)}{\rho_e(x)} \leq \rho_o(x)(1 - \Gamma) + \Gamma.$$

Since  $\text{Supp}(\rho_e) \subseteq \text{Supp}(\rho_o)$ ,

$$\begin{aligned} d_{\rho_o}^{\pi}(s, a) &= \mathbb{E}_{x \sim \rho_o(x)}[d^{\pi}(s, a | x)] \\ &= \mathbb{E}_{x \sim \rho_e(x)} \left[ \frac{\rho_o(x)}{\rho_e(x)} d^{\pi}(s, a | x) \right] \\ &\leq \mathbb{E}_{x \sim \rho_e(x)} [(\rho_o(x)(1 - \Gamma) + \Gamma) d^{\pi}(s, a | x)]. \end{aligned}$$

Subtracting  $d_{\rho_e}^{\pi}$  from both sides we get that

$$\begin{aligned} d_{\rho_o}^{\pi}(s, a) - d_{\rho_e}^{\pi}(s, a) &\leq \mathbb{E}_{x \sim \rho_e(x)} [(\rho_o(x)(1 - \Gamma) + \Gamma - 1) d^{\pi}(s, a | x)] \\ &= (\Gamma - 1) \mathbb{E}_{x \sim \rho_e(x)} [(1 - \rho_o(x)) d^{\pi}(s, a | x)] \\ &\leq \Gamma - 1. \end{aligned}$$

Similarly,

$$d_{\rho_o}^{\pi} \geq \mathbb{E}_{x \sim \rho_e(x)} [(\rho_o(x)(1 - \Gamma^{-1}) + \Gamma^{-1}) d^{\pi}(s, a | x)].$$

Hence,

$$\begin{aligned}
 d_{\rho_o}^\pi(s, a) - d_{\rho_e}^\pi(s, a) &\geq \mathbb{E}_{x \sim \rho_e(x)} [(\rho_o(x)(1 - \Gamma^{-1}) + \Gamma^{-1} - 1)d^\pi(s, a | x)] \\
 &= (\Gamma^{-1} - 1)\mathbb{E}_{x \sim \rho_e(x)} [(1 - \rho_o(x))d^\pi(s, a | x)] \\
 &\geq -(1 - \Gamma^{-1}) \\
 &\geq -(\Gamma - 1)
 \end{aligned}$$

where the last two transitions hold since  $\Gamma \geq 1$ . Then, we have that

$$|d_{\rho_o}^\pi(s, a) - d_{\rho_e}^\pi(s, a)| \leq \Gamma - 1.$$

This completes the proof. □