STEBEN: STEINER TREE PROBLEM BENCHMARK FOR NEURAL COMBINATORIAL OPTIMIZATION ON GRAPHS

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ABSTRACT

The Steiner Tree Problem (STP) is an NP-hard combinatorial optimization problem with applications in areas like network design and facility location. Despite its importance, learning-based solvers for STP have been hindered by the lack of largescale, diverse datasets necessary to train and evaluate advanced neural models. To address this limitation, we introduce a standardized dataset comprising over a million high-quality instances with optimal solutions, spanning various problem sizes and graph structures. Our dataset enables benchmarking of neural combinatorial optimization methods across both supervised and reinforcement learning paradigms, encompassing autoregressive and non-autoregressive inference approaches. Our experiments show that supervised learning excels in in-distribution settings, while reinforcement learning generalizes better to unseen problem sizes, highlighting a trade-off between solution quality and generalization. We compare NCO methods across different STP scales and graph types, and demonstrate that solvers trained on our datasets generalize well to real-world instances without fine-tuning, proving its practical utility. We hope this benchmark promotes further STP research and advances NCO techniques for broader combinatorial optimization challenges.

1 INTRODUCTION

The Steiner Tree Problem (STP) is an NP-hard combinatorial optimization challenge focused on finding the minimum-cost tree spanning a set of nodes (terminals) in a weighted graph. Solving the STP is essential for optimizing connections between multiple objects or locations while minimizing costs or resources. It has diverse applications, including circuit (MacGregor Smith and LIEBMAN, 1979) and network design (Gouveia and Magnanti, 2003), facility location (Ljubić, 2007), phylogenetics (Lu et al., 2003), and image processing (Russakovsky and Ng, 2010). The STP has many variant extensions with unique characteristics such as the number of nodes, edge weight distribution, graph structure, and other specific constraints.

Due to its significance, there are many algorithms for the STP, which can be broadly categorized into 040 two types: classical rule-based heuristics (Esbensen, 1995) and those solved using Mixed Integer 041 Linear Programming (MILP) (Gamrath et al., 2017). Rule-based heuristics tend to be specialized for 042 specific scenarios, and designing such heuristics is highly non-trivial. Exact MILP solvers are more 043 versatile but generally suffer from poor scalability. These challenges of the classical algorithms are not 044 unique to STP but are common in general combinatorial optimization (CO) domains. To address these challenges, recent research has focused on Neural Combinatorial Optimization (NCO), leveraging neural networks to enhance solution methods. However, NCO research has mainly concentrated on a 046 few CO tasks, such as the Traveling Salesman Problem (TSP), Capacitated Vehicle Routing Problem 047 (CVRP), and Maximum Independent Set (MIS). 048

Learning-based solvers for combinatorial optimization problems can generally be classified by their
 solution generation approach and learning paradigm. Constructive solvers generate a single solution in
 one pass, while improvement solvers iteratively refine solutions through local search techniques (Chen
 and Tian, 2019; Li et al., 2021; d O Costa et al., 2020; Wu et al., 2021; Hou et al., 2022). Given the
 importance of generating solutions efficiently with minimal prior knowledge, our benchmark focuses
 on constructive solvers. These methods have shown promise for various CO problems, efficiently

generating solutions in a single forward pass and minimizing the need for extensive human expertise.
However, research for the STP has been limited due to the lack of large-scale, high-quality datasets
required for training sophisticated models. Existing benchmarks, such as SteinLib (Koch et al., 2001),
provide only a few dozen instances per scenario, which are insufficient for advancing state-of-the-art
machine learning methods. In contrast, problems like the vehicle routing problems have benefited
from vast, well-organized datasets, enabling more effective training and evaluation.

060 To address the limitations in STP research due to the lack of large-scale datasets, we introduce 061 Steiner Tree Problem Benchmark (SteBen), a standardized dataset containing over a million STP 062 instances with exact solutions across various scenarios. Our dataset covers a wide range of graph 063 types, including variations in terminal node counts, data sizes, and edge distributions, making 064 it compatible with existing STP libraries. Our dataset supports the evaluation of NCO methods under both supervised and reinforcement learning frameworks, covering both autoregressive and 065 non-autoregressive methods. To facilitate this, we provide a dataset for supervised learning and a 066 specialized reinforcement learning environment tailored for STP, where agents can interact and learn 067 within the same problem scenarios. 068

Using SteBen, we conducted a comprehensive comparison of NCO methods and classical algorithms,
focusing on four distinct NCO groups: (1) autoregressive supervised learning, (2) non-autoregressive
supervised learning, (3) autoregressive reinforcement learning, and (4) non-autoregressive reinforcement learning. Since there has been limited research on learning-based solvers specifically for the STP,
we aimed to evaluate broad methodological categories rather than specific state-of-the-art (SOTA)
solvers, to reveal which approaches show the most promise for solving the STP.

075 Our contributions can be summarized as follows:

- We provide a benchmark dataset and implemented baselines for STP to evaluate a comprehensive range of NCO methods.
- We compare NCO methods, highlighting their strengths and weaknesses on the STP across different scales and graph types.
- NCO solvers trained on **SteBen** generalize well to real-world instances without additional fine-tuning, demonstrating its practical utility.

We hope SteBen will drive further research into NCO methods for STP and foster the development
of robust, generalizable techniques for broader combinatorial optimization challenges. By offering a
comprehensive benchmark, SteBen aims to be a key resource for the CO community.

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2 RELATED WORK

2.1 CLASSIFICATION OF CONSTRUCTIVE SOLVERS

Machine-learning based constructive solvers can be divided into autoregressive, which incrementally
 extend partial solutions, and non-autoregressive, which generate solutions in a single step. They
 can also be classified by their learning approach: supervised learning, which uses labeled data, and
 reinforcement learning, which explores the solution space without labels.

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2.1.1 AUTOREGRESSIVE SOLVERS

098 Autoregressive supervised learning methods predict the next sequence value based on the current 099 one. Pointer Networks (Meire et al., 2015) introduced this idea, predicting sequences step-by-step. 100 Later improvements include dividing problems into subproblems (Nowak et al., 2018) and using a 101 variational autoencoder to solve them in a compressed latent space (Hottung et al., 2020). Recently, 102 Drakulic et al. (2024) applied imitation learning techniques for enhanced performance on supervised 103 datasets. Autoregressive reinforcement learning methods also extend partial solutions iteratively. 104 This approach, which efficiently handles large combinatorial action spaces, is widely adopted in 105 RL-based solvers. Bello et al. (2016) applied reinforcement learning to Pointer Networks, while graph embedding networks (Khalil et al., 2017) and attention modules (Kool et al., 2018) further 106 refined this idea, leading to improved methods like POMO (Kwon et al., 2020) and Sym-NCO (Kim 107 et al., 2022).

108 2.1.2 NON-AUTOREGRESSIVE SOLVERS

110 Non-autoregressive methods generate solutions in a single step, avoiding the error accumulation seen in autoregressive methods. Several studies have taken a traditional supervised learning approach 111 (Li et al., 2018; Joshi et al., 2019; Fu et al., 2021; Geisler et al., 2021), while advanced generative 112 models like VAEs (Hottung et al., 2020), GANs (Cheng et al., 2022; Li et al., 2022), and GFlowNets 113 (Zhang et al., 2023) have gained traction. DIFUSCO (Sun and Yang, 2023), a GNN-based diffusion 114 model, has shown promising results, further enhanced by cost-guided search (Li et al., 2024). Non-115 autoregressive reinforcement learning is less common due to the complexity of large action spaces, 116 though Qiu et al. (2022) introduced a scalable approach using parameterization and the REINFORCE 117 algorithm.

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2.2 STEINER TREE PROBLEM SOLVERS

121 As mentioned in Section 1, the STP has been relatively less explored within the NCO domain. 122 (Yan et al., 2021) utilized the Double Deep Q Network (DDQN) approach to tackle the STP in an 123 end-to-end manner. (Zhang and Ajwani, 2022) introduced an algorithm for the STP that generates 124 near-optimal solutions by relaxing the constraints for the Mixed Integer Linear Programming (MILP) 125 of the STP. (Ko et al., 2023) addressed the Steiner Tree Packing Problem (STPP), which is an extended 126 version of the STP where multiple Steiner tree problems are grouped together. Additionally, several 127 works have focused on a variant of the STP called the Euclidean Steiner Tree Problem, in which the points are scattered on the Euclidean space, and the solution ensures that no two edges intersect (Ras 128 et al., 2017; Wang et al., 2022; Hsu et al., 2022; Brazil et al., 2024). 129

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2.3 STEINER TREE PROBLEM DATASETS

(Koch et al., 2001) generated a STP benchmark dataset. Their dataset consists of various STP instances
with different levels of difficulty and their corresponding solutions. On the other hand, there was a
challenge for solving STP on undirected edge-weighted graphs (Bonnet and Sikora, 2018). However,
the numbers of instances in both datasets are limited to a few dozens, which is insufficient to be used
to train a sophisticated neural network. There are also datasets for variant versions of STPs. Pedersen
et al. (2024) published a dataset for the Quato Steiner tree problem, which additionally considers
edge capacities when finding the Steiner tree. Lee et al. (2022) published Respack dataset for the
STPP.

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3 PRELIMINARIES

3.1 LEARNING-BASED COMBINATORIAL OPTIMIZATION SOLVERS

Let \mathcal{F}_s be the set of feasible solutions for a combinatorial optimization problem (COP) instance $s \in S$, where S is the space of all instances associated with a cost function $c_s : \mathcal{F}_s \to \mathbb{R}$. The objective is to find the optimal solution f_s^* that minimizes the cost for a given instance s:

$$f_s^{\star} = \operatorname*{arg\,min}_{f \in \mathcal{F}_s} c_s(f). \tag{1}$$

A learning-based combinatorial optimization solver is a parameterized algorithm \hat{f}_{θ} that aims to approximate the optimal solution for any given instance s. The goal is to learn parameters $\theta \in \Theta$ such that $\hat{f}_{\theta}(s) \approx f_s^*$ for all $s \in S$.

Learning-based solvers are categorized according to their learning paradigm, with detailed explanations of each approach provided in Appendix B. To tackle the challenges in complex combinatorial optimization problems, it is essential to have access to high-quality datasets and environments that capture the diverse and intricate nature of these instances. A standardized, large-scale dataset with exact solutions enables the training and evaluation of advanced neural models under both supervised and reinforcement learning paradigms. Additionally, providing specialized environments for reinforcement learning facilitates the development of algorithms capable of handling the intricacies of such problems.

162 3.2 THE STEINER TREE PROBLEM 163

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164 An instance of the Steiner Tree Problem (STP) can be defined within this framework. The STP instance is given as an undirected graph s = (V, E), where V is the set of vertices and E is the set of 165 edges, along with a subset of vertices $T \subseteq V$ called *terminals*. Each edge $e \in E$ has an associated 166 non-negative cost $c_s(e)$. 167

168 The goal is to find a tree $f = (V', E') \in \mathcal{F}_s$ that spans all the terminals in T, where $V' \subseteq V$ and 169 $E' \subseteq E$, such that the sum of the edge costs is minimized: 170

$$f_s^{\star} = \underset{f \in \mathcal{F}_s}{\operatorname{arg\,min}} \sum_{e \in E'} c_s(e).$$
⁽²⁾

173 We remark that the STP is NP-hard, making it infeasible to find exact solutions for large instances. 174 Therefore, heuristic and approximation algorithms are usually employed to solve the STP, as in other 175 combinatorial optimization problems.

176 As illustrated in Figure 1, we compare the STP with the Traveling Salesman Problem (TSP), a 177 well-known combinatorial optimization problem, using a toy instance. While relocating a node in 178 the TSP leads to minor changes in the optimal tour, adjusting the position of a terminal in the STP 179 significantly impacts the selected edges and can even alter the total number of edges in the optimal 180 Steiner tree. This demonstrates that dependencies in the STP may extend over relatively distant 181 regions, and small perturbations can lead to substantial variations in the solution space. 182



Figure 1: Comparing (a) TSP and (b) STP: A toy example illustrating the change in solution distribution due to a small perturbation (Yellow nodes: terminals; Bold edges: unchanged solution edges; Red edges: changed solution edges).

Effectively applying learning-based solvers to the STP requires addressing its unique challenges, such as the significant impact of small perturbations on the solution space and the complex dependencies across the graph.

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4.1 DATASET

203 To address the challenges in complex combinatorial optimization problems, it is crucial to have access 204 to high-quality datasets that capture the diverse and intricate nature of the STP. SteBen provides a 205 standardized, large-scale dataset with exact solutions, enabling the training and evaluation of advanced 206 neural models under both supervised and reinforcement learning paradigms. Our dataset includes 1.28 million optimally solved samples from various graph models i.e., Erdős-Rényi (ER), Watts-Strogatz 207 (WS), Random Regular (RR), and Grid. Node sizes for training include 10, 20, 30, 50, and 100, while 208 the test datasets cover not only these sizes but also larger instances of 200, 500, and 1000 nodes to test 209 the generalization capabilities of models. Additionally, SteBen offers a specialized environment for 210 reinforcement learning, facilitating the development of algorithms capable of handling the intricacies 211 of the STP across diverse problem scales and structures. 212

213 In generating the STP instances, we followed the procedures outlined in previous works (Yan et al., 2021; Ko et al., 2023). Graphs were sampled from ER, WS, RR, and grid models. For grid-based 214 instances, nodes have 2-dimensional location features, making them analogous to Euclidean-space 215 combinatorial optimization problems like TSP and VRPs. In each graph, terminals were randomly

selected with a 0.2 probability, and edge costs were assigned as random integers from a truncated Gaussian distribution over $[1, 2^{16}]$. We ensured that all graphs were connected by repeating the generation process if isolated nodes were present. The complete dataset generation process is detailed in Algorithm 1 and Appendix C.

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Algorithm 1 Dataset Generation for STP Instances

Require: Number of instances N, number of nodes n, terminal probability $p_t = 0.2$, graph type $G \in \{\text{ER}, \text{RR}, \text{WS}, \text{Grid}\}$

1: Initialize an empty dataset \mathcal{D}

- 225 2: for i = 1 to N do 226 2: while C is diag
 - 3: while G is disconnected do
 - 4: Generate graph G(V, E) based on graph type G and parameters
 - 5: end while
 - 6: Assign each vertex $v \in V$ to be a terminal with probability p_t
 - 7: Assign edge costs c(e) from a truncated Gaussian distribution $\mathcal{N}(\mu, \sigma^2)$, truncated to $[1, 2^{16}]$
 - 8: Add the generated graph G to dataset \mathcal{D}
 - 9: end for
 - 10: **return** dataset \mathcal{D}
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4.2 BENCHMARKING BASELINES

SteBen offers a carefully curated set of diverse construction heuristic methods to evaluate their performance on STP. The baselines are classified into four combinations based on two characteristics: SL against RL, and Autoregressive versus Non-autoregressive. All models were trained on our benchmark and evaluated under the same computational budget, using identical feature embedding techniques and decoding strategy which is proposed by (Yan et al., 2021) to ensure feasible STP solutions (*see* Appendix K.2). We ensured a fair comparison by excluding transductive learning techniques *i.e.* active search and Monte Carlo Tree Search (MCTS).

This chapter provides a brief summary of the baselines and outlines any required modifications to implement in STP when the baseline was not initially intended for STP.

Autogressive model and supervised learning. Autoregressive and supervised learning approaches, such as LEHD (Luo et al., 2024) and BQ-NCO (Drakulic et al., 2024), have recently concentrated on exploiting the symmetries present in COPs. These methods reconstruct the problem by excluding selected nodes and recursively considering the remaining nodes, relying on the tail-recursive property of routing problems to enhance generalization. However, STP lacks this tail-recursive property, as the selection of remaining edges and Steiner vertices depends heavily on partial solutions, making it difficult to apply these methods.

To address the challenges posed by the STP and leverage the benefits of autoregressive and supervised learning, we propose adapting PtrNet, an autoregressive, supervised learning model. To adapt PtrNet for **SteBen**, we made several key modifications: (1) representing the tree solution sequentially using level-order tree traversal, (2) prioritizing nodes based on their minimum distance to terminals rather than lexicographic order, and (3) incorporating GNN embeddings into node features to account for missing edge cost information and better capture graph topology. Further details and ablation studies on these modifications are provided in Appendix G.

260 Autoregressive Model and Reinforcement Learning. Cherrypick (Yan et al., 2021) solves the STP 261 using an autoregressive RL model that leverages graph embedding and deep Q-learning, optimizing a 262 reward function to minimize tree length and favor terminal selection. Similarly, the Attention Model 263 (AM) (Kool et al., 2018) is a neural construction heuristic for routing problems that employs an 264 autoregressive model within a reinforcement learning framework. It uses a sequence-to-sequence 265 architecture with an attention mechanism to construct solutions by focusing on context vectors derived 266 from previously selected nodes and their positional embeddings. To adapt the AM for the STP, the 267 context embedding needs to be modified to reflect the specific requirements of the STP, with details provided in Appendix H. Although recent methods like POMO (Kwon et al., 2020) and Sym-NCO 268 (Kim et al., 2022) leverage the symmetricity of COPs based on AM, applying them to the STP is not 269 trivial because they do not account for the symmetricity in tree-structured solutions.

Non-autogressive model and supervised learning. DIFUSCO (Sun and Yang, 2023) is a novel graph-based diffusion framework for solving combinatorial optimization problems. They formulate NP-complete problem as {0, 1}-vector optimization problem and leverage graph-based denoising diffusion model to generate high-quality solutions.

To incorporate additional details regarding edge cost and terminal information, we modify the initialization of edge features in the Anisotropic Graph Neural Networks of DIFUSCO's Graph-based denoising network as follows:

$$\mathbf{e}_{ij}^{0} = \mathbf{W}^{0}[f_{\theta}(\mathbf{x}_{t}), \mathbf{W}^{c}\mathbf{x}_{cost}, \mathbf{W}^{i}\mathbf{x}_{ind}]$$
(3)

where f_{θ} is the embedding function in DIFUSCO and \mathbf{W}^{0} , \mathbf{W}^{c} , \mathbf{W}^{i} are the learnable parameters. Furthermore, decoding strategy for STP is required to get high-quality feasible solution from generated heatmap. To maintain consistency with other baselines, we incorporate the Cherrypick decoding method used by other baselines.

Non-autogressive model and reinforcement learning. The Differentiable Meta Solver (DIMES) 285 algorithm (Qiu et al., 2022) is a novel approach for tackling the scalability issues in extensive COPs. 286 In contrast to conventional DRL techniques, which suffer from by costly autoregressive decoding 287 and repetitive refinements, DIMES use a compact continuous space to represent the underlying 288 distribution of potential solutions. Massively parallel sampling enables stable training and fine-tuning 289 using the REINFORCE method, resulting in a substantial reduction in gradient variance. DIMES 290 utilizes a meta-learning framework to initialize model parameters effectively during the fine-tuning 291 stage. This allows it to outperform current DRL-based methods on benchmark datasets for the TSP 292 and MIS. For adaptation into the STP domain, DIMES employs a embedding technique and decoding 293 strategy utilized across all learning-based baselines.

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5 BENCHMARKING EVALUATION

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5.1 EXPERIMENTAL SETUP

The baselines are trained and evaluated on the Intel Xeon Gold 6240 CPU and 8 NVidia 3090 GPUs. The accuracy of the model is measured by validating its performance on 10,000 test samples for the in-distribution results and 500 for the out-distribution results. The networks are tested once per instance during the greedy decoding process, and the best result is selected among 32 samples in each instance for the sampling metric. The training samples are split into a 1 million training set and a 280,000 validation set for supervised learning methods.¹

In addition to the NCO approaches, we evaluate the performance of the classical solvers. Specifically, we include the MILP-based solver SCIP-Jack(Gamrath et al., 2017) and the classical heuristic 2approximation algorithm(Kou et al., 1981) as baselines for comparison. The evaluation metrics include the average *Gap* of the predicted solutions and the computation *Time*. The inference time is calculated as the duration spent to process all the test samples for each algorithm. Additional hyperparameters and experimental details specific to each approach are presented in the Appendix.

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312 5.2 RESULTS

RQ1: Which of the four NCO methods shows the most promise for solving the STP in indistribution evaluations?

To address RQ1, we performed an in-distribution evaluation of four representative NCO methods: supervised autoregressive (PtrNet), supervised non-autoregressive (DIFUSCO), reinforcement learning autoregressive (AM and CherryPick), and reinforcement learning non-autoregressive (DIMES). Our goal was to determine which of these approaches shows the most promise for solving the STP, rather than focusing solely on achieving state-of-the-art performance.

As shown in Table 1, DIFUSCO (non-AR, SL) consistently outperformed the others, particularly on larger graphs, suggesting that non-autoregressive, supervised models handle complex graph

¹For the STP100, the PtrNet utilized 100,000 samples; it is robust even with the smaller number of samples

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324 structures more effectively. However, DIFUSCO's large model size resulted in longer inference 325 times, highlighting a trade-off between accuracy and efficiency. PtrNet (AR, SL) also performed 326 well, especially on smaller graphs, offering faster training and inference times than DIFUSCO. This 327 indicates that autoregressive models are efficient for smaller instances. In contrast, reinforcement 328 learning-based methods (AM, CherryPick, DIMES) generally underperformed, likely due to their reliance on exploration, which may be less suitable for the structured nature of the STP. In conclusion, supervised models, particularly DIFUSCO and PtrNet, show the most promise for solving the STP 330 in in-distribution settings, with DIFUSCO excelling in solution quality and PtrNet offering a faster 331 alternative for smaller graphs. 332

Table 1: **In-Distribution Performance on STP in Erdős-Rényi Graph.** Both training and testing are performed on datasets generated from the same graph model and problem size. Results report the gap (%) relative to SCIP-Jack's optimal solution, and the total runtime required to solve 10,000 test samples.

Algorithm Type		STP10		STP20		STP30		STP50		STP100	
0	51	Gap (%)	Time	Gap (%)	Time	Gap (%)	Time	Gap (%)	Time	Gap (%)	Time
SCIP-Jack 2-Approx	Exact Heuristics	$\begin{array}{c} 0.00 \pm 0.00 \\ 0.41 \pm 2.24 \end{array}$	3m 6s	$\begin{array}{c} 0.00 \pm 0.00 \\ 1.84 \pm 4.13 \end{array}$	3m 8s	$\begin{array}{c} 0.00 \pm 0.00 \\ 2.98 \pm 4.50 \end{array}$	3m 11s	$\begin{array}{c} 0.00 \pm 0.00 \\ 3.84 \pm 3.93 \end{array}$	5m 23s	$\begin{array}{c} 0.00 \pm 0.00 \\ 17.29 \pm 60.48 \end{array}$	1h 82s
PtrNet AM CherryPick DIMES DIFUSCO	AR, SL, greedy AR, RL, greedy AR, RL, greedy nAR, RL, greedy nAR, SL, greedy	$\begin{array}{c} \underline{0.75 \pm 5.04} \\ \underline{2.54 \pm 9.06} \\ 8.42 \pm 23.53 \\ 3.99 \pm 11.41 \\ \textbf{0.43 \pm 4.91} \end{array}$	6s 7s 13m 2s 1.2h	$\begin{array}{c} \underline{3.75 \pm 8.23} \\ 9.13 \pm 18.69 \\ 21.19 \pm 20.34 \\ 6.86 \pm 14.10 \\ \textbf{0.64 \pm 4.47} \end{array}$	12s 11s 40m 4s 1.4h	$7.61 \pm 10.12 \\ 13.93 \pm 21.25 \\ 20.50 \pm 19.74 \\ \underline{5.66 \pm 8.39} \\ \mathbf{1.11 \pm 6.42}$	13s 14s 52m 8s 1.6h	$\begin{array}{c} 14.73 \pm 11.63 \\ 17.23 \pm 14.57 \\ 29.22 \pm 17.69 \\ \underline{11.17 \pm 10.11} \\ \textbf{0.74 \pm 2.70} \end{array}$	27s 28s 1.5h 21s 1.8h	$\begin{array}{c} 25.72 \pm 13.28 \\ 22.22 \pm 9.56 \\ 62.17 \pm 25.39 \\ \underline{11.13 \pm 7.00} \\ \textbf{0.25 \pm 0.96} \end{array}$	2m 1m 3h 2m 2.4ł
PtrNet AM CherryPick DIMES DIFUSCO	AR, SL, sampling AR, RL, sampling AR, RL, sampling nAR, RL, sampling nAR, SL, sampling	$\begin{array}{c} \textbf{0.03} \pm \textbf{0.51} \\ 3.11 \pm 10.67 \\ 1.12 \pm 0.05 \\ 0.71 \pm 3.49 \\ \underline{0.22 \pm 3.15} \end{array}$	43s 2m 30m 1m 7.6h	$\begin{array}{c} \underline{0.36 \pm 1.53} \\ 12.12 \pm 22.32 \\ 6.73 \pm 13.30 \\ 1.09 \pm 2.86 \\ \textbf{0.31 \pm 3.28} \end{array}$	1m 3m 1h 2m 8h	$\begin{array}{c} \underline{1.15 \pm 2.50} \\ 14.41 \pm 17.80 \\ 8.18 \pm 9.78 \\ 2.33 \pm 3.77 \\ \textbf{0.58} \pm \textbf{3.45} \end{array}$	2m 9m 1.3h 4m 9.6h	$\begin{array}{c} \underline{5.17 \pm 5.15} \\ 18.36 \pm 15.83 \\ 15.05 \pm 12.03 \\ 8.05 \pm 6.62 \\ \textbf{0.31 \pm 1.65} \end{array}$	3m 17m 3h 11m 11h	$\begin{array}{c} 17.29 \pm 8.71 \\ 22.73 \pm 10.17 \\ 58.13 \pm 23.75 \\ \underline{11.77 \pm 6.30} \\ \textbf{0.21 \pm 0.19} \end{array}$	13m 40m 7h 64m 14.2

350 RQ2: How well do these NCO methods solve problems of unseen sizes, and which are the most 351 robust?

In exploring RQ2, we evaluated the generalization capabilities of the models by testing them on STP
 instances of varying sizes that differ from those seen during training. This evaluation is crucial for
 learning-based solvers, as their practical utility depends on their ability to solve problems at test time
 that are at different scales than those encountered during training.

As shown in Table 2, we observed that DIFUSCO, despite its strong in-distribution performance, experienced a significant drop in performance when tested on out-of-distribution data with different problem sizes. In contrast, the reinforcement learning autoregressive models, specifically AM and CherryPick, demonstrated more robust performance across different scales, maintaining a relatively stable performance relative to their in-distribution results. DIMES (reinforcement learning, nonautoregressive) also showed consistent performance across different scales, although it did not fully align with the trend observed for the other models.

These findings suggest that while supervised learning methods like DIFUSCO are effective within
 the distribution they were trained on, reinforcement learning approaches, particularly autoregressive
 models, may offer greater robustness and generalization to problem sizes not seen during training.
 This highlights the importance of considering the scalability and generalization capabilities of NCO
 methods when applying them to practical problems.

RQ3: Can models trained on our synthetic STP data effectively solve real-world cases and prove more practical than classical heuristics?

To address RQ3, we evaluated the models on real-world instances from the SteinLib benchmark (Koch et al., 2001), which are derived from practical scenarios such as network design and VLSI design.
 This experiment aimed to determine whether models trained on our synthetic data can effectively solve real-world problems without any fine-tuning, thereby validating their practical utility.

The results, presented in Table 3, show that the models trained on STP50 significantly outperform the baseline heuristic (2-approximation algorithm). Notably, non-autoregressive methods like DIFUSCO (supervised learning) and DIMES (reinforcement learning) achieved superior performance compared to other baselines. This indicates that models trained on synthetic data can generalize to real-world Table 2: Out-of-distribution Generalization Performance Measured in Relative Gap. This table reports the relative performance degradation of trained solvers when tested on graphs with node sizes different from the training distribution, where in-distribution performance is normalized to 1. Darker shades represent greater relative performance degradation.

Algo.	Train	Test Nodes						
6	Nodes	STP10	STP20	STP30	STP50	STP100	STP200	
	10	1(0.75)	61.85 (46.39)	93.05 (69.79)	128.41 (96.31)	131.33 (98.5)	147.45 (110.5	
PtrNet	30	0.48 (3.71)	1.04 (8.12)	1 (7.80)	8.40 (65.52)	11.95 (93.18)	15.98 (124.6)	
	50	0.19 (2.80)	0.67 (9.91)	1.85 (27.29)	1 (14.74)	4.22 (63.3)	8.44 (124.31	
	10	1 (2.15)	2.88 (66.20)	4.31 (9.26)	6.55 (14.08)	9.90 (21.29)	14.27 (60.69	
AM	30	0.55 (6.45)	0.94 (10.95)	1(11.71)	1.28 (14.98)	1.80 (21.10)	2.65 (31.06	
	50	0.42 (6.85)	0.60 (9.84)	0.78 (12.72)	1(16.38)	1.29 (21.12)	1.95 (31.96	
	10	1 (8.42)	2.46 (20.75)	4.88 (41.12)	5.45 (45.89)	6.15 (51.80)	6.88 (57.91	
CherryPick	30	0.23 (4.78)	0.87 (17.79)	1.00 (20.50)	1.27 (26.00)	2.10 (42.95)	2.45 (50.13	
	50	0.20 (5.75)	0.59 (17.15)	0.76 (22.21)	1.00 (29.22)	1.31 (38.21)	1.52 (44.42	
	10	1 (0.59)	19.81 (11.69)	31.34 (18.49)	27.80 (16.40)	23.71 (13.99)	43.00 (25.3	
DIFUSCO	30	11.26 (8.78)	3.01 (2.35)	1 (0.78)	1.81 (1.41)	20.53 (16.01)	21.00 (16.3	
	50	10.31 (8.66)	4.51 (3.79)	1.74 (1.46)	1 (0.84)	2.90 (2.44)	7.24 (6.08	
	10	1 (3.99)	2.87 (11.45)	4.20 (16.75)	5.36 (21.39)	6.39 (25.50)	8.46 (33.75	
DIMES	30	1.01 (5.70)	0.98 (5.56)	1 (5.66)	1.36 (7.70)	2.18 (12.33)	3.61 (20.43	
	50	0.58 (6.51)	0.74 (8.27)	0.86 (9.59)	1(11.17)	1.45 (16.21)	2.13 (23.80	

instances, and non-autoregressive approaches, in particular, demonstrate strong practical applicability.

Table 3: Real-world Generalization Performance of Learning-based Solvers This table shows the performance of models trained on synthetic Erdős–Rényi graphs with 50 nodes when tested on real-world instances from the SteinLib benchmark, grouped by test node sizes. Neural solvers trained on synthetic data show competitive results, highlighting their potential for real-world applications.

Algorithm	Type	Test Nodes						
	- 5 F -	0 - 100	100 - 200	200 - 500	500 - 1000			
2-approx.	Heuristic	17.79 ± 18.38	22.87 ± 21.19	43.22 ± 27.22	48.06 ± 23.00			
Pointer Network	AR, SL	53.78 ± 27.01	19.10 ± 13.01	33.42 ± 25.01	35.87 ± 11.65			
DIFUSCO	nAR, SL	$\textbf{5.59} \pm \textbf{8.81}$	18.5 ± 28.4	$\textbf{5.02} \pm \textbf{8.84}$	56.53 ± 100.48			
Cherrypick	AR, RL	13.72 ± 30.42	49.98 ± 98.75	8.70 ± 11.20	43.34 ± 56.24			
AM	AR, RL	17.51 ± 15.21	19.67 ± 15.78	30.09 ± 13.47	27.55 ± 13.39			
DIMES	nAR, RL	12.56 ± 14.39	$\textbf{17.45} \pm \textbf{15.53}$	19.31 ± 27.33	$\textbf{15.92} \pm \textbf{19.51}$			

DISCUSSION

Discussion about nAR settings and AR settings. As shown in Table 1, non-autoregressive models outperform autoregressive models in solving the STP. This can be attributed to the fact that STP heavily relies on the information of the currently selected partial solution, whereas AR models may suffer from a smoothing problem when aggregating partial solution information during the sequential node selection process. Especially, the smoothing of the embedding becomes more prominent when the number of terminals is large or the solution sequence is long, leading to a decrease in representation power. This explains the more significant performance degradation of AR models on larger-scale instances. Therefore, one potential direction for improving the performance of AR models is to enhance their representation power for partial solutions.

Training sample efficiency in supervised setting. In NCO, SL benefits from its ability to learn quickly and reliably from high-quality labeled solutions. However, obtaining a sufficient training dataset with high-quality solutions is typically very expensive in large-scale combinatorial optimiza-tion domains due to their NP-hardness. If the dataset quantity is insufficient which means the model is trained on a limited number of instances, leading to reduced generalization for unseen instances.



Figure 2: Degradation of SL with respect to number of training sample in STP50

To show the impact of training samples size on the performance gap of SL methods, we train the SL method with varying numbers of training samples. Figure 2 (a) shows the relative performance degradation of each method when using reduced training samples, compared to their respective performance with the full training set (1 million samples). As expected, the performance of both methods deteriorates as the training sample size reduces. Concretely, DIFUSCO demonstrates higher robustness and effectiveness in low-sample regimes, maintaining a smaller performance gap than the Pointer Network. However, it is noteworthy that the rate of performance with 1 million samples. This figure highlights the importance of considering sample efficiency and the trade-offs between different supervised learning methods when dealing with limited training data.

Limitations. State-of-the-art NCO methods require large datasets, making computational efficiency crucial for reasonable training times. Unlike Euclidean-space routing problems like TSP, efficiently supplying training data for STP on graphs poses significant engineering challenges in terms of providing data in the training loop, making it difficult to train on very large-scale problems. In addition, our STP instances do not cover the full distribution of all possible STP problems, potentially affecting performance on different distributions. Additionally, while real-world STP problems often have practical constraints, our study focuses on the unconstrained version, leaving constrained versions for future work.

7 CONCLUSION

In this paper, we introduced **SteBen**, a comprehensive benchmark for evaluating neural combina-torial optimization (NCO) methods on the Steiner Tree Problem (STP). Our benchmark provides extensive datasets and environments for training state-of-the-art NCO methods with exact solutions. Additionally, we have implemented various NCO algorithms and a classical heuristic, providing code that allows practical experimentation across diverse scenarios. We reported the results of applying a wide range of NCO construction heuristic methods for the STP, offering detailed comparisons and analyses of their characteristics. Our comprehensive evaluation not only highlighted the strengths and limitations of existing methods but also provided valuable insights for future research. We believe that SteBen will serve as a stepping stone for researchers, facilitating the development of more effective NCO methods and driving further advancements in solving complex combinatorial optimization problems.

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⁶⁴⁸ A DATASETS & SOURCE FOR BENCHMARK EXPERIMENTS

We provide the following link to download the training and test data ². The datasets are stored as pickle files based on networkx³ graph format, and for larger node sizes, the data is divided into multiple pickle files. The source code for all the baseline methods we experimented with can be found in the following GitHub repository ⁴. These are distributed under an MIT license.

B BACKGROUND ON LEARNING-BASED SOLVERS

B.1 SUPERVISED LEARNING AND REINFORCEMENT LEARNING IN NCO

In **supervised learning**, a model is trained on a dataset $\{(s, f_s^*)\}_{s \in D}$ where each instance s is paired with a label f_s^* representing the known optimal or high-quality solution. The model aims to imitate the optimal solution by minimizing the difference $\|\hat{f}_{\theta}(s) - f_s^*\|$ under an appropriate metric $\|\cdot\|$. The training objective is to minimize the loss function:

$$\mathcal{L}(\theta) = \sum_{s \in D} \|f_s^{\star} - \hat{f}_{\theta}(s)\|.$$
(4)

In **reinforcement learning**, the solver learns autonomously using feedback from the cost function $c_s(\cdot)$, without relying on labeled data. The solver $\hat{f}_{\theta}(\cdot)$ is considered a policy where the instance s is regarded as the state and the output $\hat{f}_{\theta}(s)$ as the action. After selecting an action, the solver receives a reward $-c_s(\hat{f}_{\theta}(s))$. The training objective is to minimize the expected cost over the distribution $\mathbb{P}(S)$ of instances:

$$R(\theta) = \mathbb{E}_{s \sim \mathbb{P}(S)}[c_s(\hat{f}_{\theta}(s))].$$
(5)

B.2 AUTOREGRESSIVE AND NON-AUTOREGRESSIVE SOLVERS

Autoregressive solvers generate a sequence of partial solutions incrementally, conditioned on previous solutions, until a feasible solution is reached. This step-by-step approach simplifies the learning process by breaking it down into manageable stages. In the context of reinforcement learning, the advantage of reducing the action space has made autoregressive methods the predominant choice.

Non-autoregressive solvers generate the complete solution $\hat{f}_{\theta}(s)$ for a given problem instance *s* in a single step. With recent progress in deep learning, particularly in models such as diffusion models that excel in high-dimensional spaces, these solvers have become increasingly popular for tackling large-scale combinatorial optimization problems. They avoid the error accumulation issue inherent in sequential generation.

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C STP DATASET GENERATION

690 C.1 INSTANCE GENERATION

To cover a diverse range of problem instances for the Steiner Tree Problem (STP), we generated graphs using four common models: Erdős-Rényi (ER), Random-Regular (RR), Watts-Strogatz (WS), and grid graphs. Each model introduces unique graph structures, allowing us to evaluate the performance of neural combinatorial optimization methods across various topologies. Additionally, we applied specific generation techniques to ensure that all graphs are connected, feasible, and suitable for training NCO models. Below, we describe the generation process for each graph type.

700 ³https://networkx.org

^{698 &}lt;sup>2</sup>https://drive.google.com/drive/folders/1j_vuK-Mhv0mGoAXgF8FNVn1onONX-34T? 699 usp=drive_link

^{701 &}lt;sup>4</sup>https://anonymous.4open.science/r/steben-1471

Find the probability for edge creation from a uniform distribution and used this value as the parameter for the ER model.

RR To generate RR graphs, we ensured that each node had the same number of neighbors by sampling the degree of the graph from a $Uniform(\{3, 4, 5\})$ and using this degree value as the parameter for the RR model.

WS To generate WS graphs, we sampled the mean node degree $k \sim \text{Uniform}(\{3, 4, 5, 6\})$ and the rewiring probability $\beta \sim \text{Uniform}(0, 1)$ for generating random graphs.

Grid When generating grid graphs, given the number of nodes n, we determine the grid's dimensions by sampling combinations of width and height such that their product equals n. For example, if n is 20, we randomly sample between combinations like 4x5 or 5x4. Additionally, we ensure that at least one dimension is greater than 4. In contrast to the other graph types, for grid-based instances, we fixed all edge costs to 1. This design choice was made to ensure that the instances exhibit properties more akin to those found in Euclidean space.

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717 C.2 SOLVER FOR OPTIMAL SOLUTION

To facilitate supervised training, we provide both training and test sets with optimal solutions and costs to measure performance gaps against these optimal benchmarks. For this purpose, we employed the MILP-based SCIP-Jack⁵ solver to compute optimal solutions for the STP instances we cover. This solver is used under the ZIB license, which allows usage by members of non-commercial and academic institutions.

C.3 STATISTICS

The following tables describe the statistics of the training and test datasets from ER graphs. We
generated 10,000 test samples for instances with fewer than 200 nodes and 1,000 samples for instances
with 200 nodes or more, due to the exponentially increasing time required to find the optimal cost
using MILP-based solvers as the problem scale grows. While the training data includes solutions for
supervised learning, the test data only contains the optimal costs, not the solutions.

Table 4: Data statistics of training data

Туре	STP10	STP20	STP30	STP50	STP100
# of terminals	2.48 ± 0.81	4.13 ± 1.70	6.02 ± 2.15	9.99 ± 2.81	19.97 ± 4.00
# of optimal edges	2.04 ± 1.10	4.12 ± 2.05	6.60 ± 2.62	11.94 ± 3.49	26.27 ± 5.23
# of total edges	30.06 ± 8.89	115.98 ± 43.35	253.28 ± 104.82	686.01 ± 312.42	2663.71 ± 1323.96
Optimal value	53240.31 ± 28970.65	88300.01 ± 44448.35	125144.12 ± 53819.80	188669.69 ± 67699.81	310943.73 ± 109333.33
Avg. edge cost	32779.54 ± 2088.35	32750.46 ± 1111.49	32765.40 ± 762.07	32766.97 ± 484.33	32769.43 ± 264.28

Table 5: Data sta	tistics of test data	a (from STP10 to	o STP50)
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Туре	STP10	STP20	STP30	STP50
# of terminals	2.50 ± 0.84	4.07 ± 1.67	6.00 ± 2.17	10.07 ± 2.85
# of optimal edges	N/A	N/A	N/A	N/A
# of total edges	27.96 ± 9.98	109.24 ± 46.57	241.80 ± 111.13	660.25 ± 328.60
Optimal value	56502.76 ± 32505.02	92096.61 ± 48963.88	130576.33 ± 60079.15	196755.18 ± 76570.06
Avg. edge cost	32756.82 ± 2236.76	32793.21 ± 1171.90	32774.25 ± 823.30	32760.07 ± 520.62

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D PERFORMANCE VS RUNTIME ANALYSIS

Figure 3 illustrates the tradeoff between runtime and performance (Gap %) for various algorithms,
 including SCIP-Jack and learning-based approaches, across different STP sizes. SCIP-Jack achieves
 near-optimal solutions for smaller graphs within reasonable runtime but struggles to scale efficiently

⁵https://scipjack.zib.de

Table 6: Data statistics of test data (from STP100 to STP1000)

Туре	STP100	STP200	STP500	STP1000
# of terminals	20.00 ± 3.95	39.94 ± 5.70	99.70 ± 8.98	198.80 ± 12.51
# of optimal edges	N/A	N/A	N/A	N/A
# of total edges	2560.04 ± 1366.75	9954.42 ± 5610.50	63167.71 ± 34243.41	264444.55 ± 136561.18
Optimal value	322868.13 ± 122637.03	503077.40 ± 227663.14	736329.24 ± 464148.09	796172.63 ± 785896.22
Avg. edge cost	32767.29 ± 278.63	32762.68 ± 147.72	32769.35 ± 61.90	32771.98 ± 39.88

as graph sizes increase, with its runtime growing exponentially. In contrast, learning-based approaches such as DIFUSCO and PtrNet demonstrate better scalability to larger graphs. DIFUSCO achieves the smallest gaps consistently, albeit with higher computational cost, while PtrNet offers a balance of runtime efficiency and solution quality for smaller STPs. Reinforcement learning methods, including AM and DIMES, show moderate performance with varying tradeoffs across sizes. This analysis highlights the complementary strengths of classical and neural solvers, suggesting that the choice of algorithm depends on the runtime constraints and the scale of problems.



Figure 3: Gap vs. Runtime Across STP Sizes for Different Solvers DIFUSCO consistently achieves the smallest gaps, while PtrNet balances efficiency and quality. SCIP-Jack performs well for small graphs but struggles with scalability, and reinforcement learning methods like DIMES maintain steady performance across scales.

EVALUATION ON OTHER GRAPH MODELS E

Table 7 presents the evaluation results of various algorithms on different types of graphs, specifically Random-Regular (RR), Watts-Strogatz (WS), and grid graphs. The table shows the performance of each algorithm in terms of the gap (%) between the algorithm's cost and the optimal cost for different test node sizes. For grid graphs, experiments with node size 10 were excluded due to the lack of diversity in grid shapes. These experiments were conducted by training the models on instances with 50 nodes and then evaluating their performance on instances of varying scales. In the same manner as the out-of-distribution generalization evalutions in the main paper, each test instance set contained 500 samples. The results highlight interesting patterns, with NCO baselines generally exhibiting smaller gaps compared to ER graph problems. Notably, DIFUSCO consistently outperforms the heuristic solver, demonstrating superior overall performance. However, consistent with the characteristics of non-autoregressive models, both DIFUSCO and DIMES show significant performance degradation on STP10 compared to STP50, indicating weaker generalization capabilities. CherryPick displays substantial performance variation depending on the graph type, while Pointer

Network's performance sharply declines as the problem scale increases. In contrast, AM maintains
 a more consistent performance degradation across increasing problem scales, suggesting a more
 stable solution quality as the problem size grows. These results provide valuable insights into the
 generalization capabilities and robustness of the algorithms when applied to diverse graph structures.

Table 7: Performance Evaluation of Baseline Methods on Diverse Graph Types and Node Scales

17	Algorithm	Graph Type			Test I	Nodes		
18	7 Hgoriunii	Graph Type	STP10	STP20	STP30	STP50	STP100	STP200
19		RR	0.43 ± 1.78	4.06 ± 2.14	3.14 ± 4.44	3.98 ± 3.78	5.25 ± 3.07	5.42 ± 2.14
20 21	2-Approx	WS Grid	0.36 ± 2.14	$\begin{array}{c} 1.47 \pm 3.49 \\ 2.05 \pm 4.91 \end{array}$	$\begin{array}{c} 2.77 \pm 4.33 \\ 3.24 \pm 5.27 \end{array}$	$3.60 \pm 4.45 \\ 3.39 \pm 3.83$	$3.82 \pm 3.70 \\ 3.58 \pm 2.55$	$\begin{array}{c} 4.19 \pm 3.59 \\ 4.04 \pm 1.90 \end{array}$
22		RR	3.51 ± 10.58	3.84 ± 7.80	4.06 ± 5.68	5.74 ± 5.17	96.58 ± 25.03	83.88 ± 22.39
3	PtrNet	WS Grid	2.55 ± 9.09	$\begin{array}{c} 4.37 \pm 8.92 \\ 7.87 \pm 13.00 \end{array}$	$\begin{array}{c} 5.55 \pm 8.69 \\ 6.37 \pm 8.62 \end{array}$	$\begin{array}{c} 5.74 \pm 9.88 \\ 8.07 \pm 7.16 \end{array}$	$\begin{array}{c} 26.23 \pm 24.36 \\ 76.28 \pm 19.65 \end{array}$	$\begin{array}{r} 49.90 \pm 37.08 \\ 79.84 \pm 16.20 \end{array}$
5		RR	6.06 ± 15.00	6.44 ± 10.80	7.75 ± 11.03	8.05 ± 6.41	8.33 ± 4.93	8.55 ± 3.63
26	AM	WS Grid	1.44 ± 6.58	2.34 ± 5.67 2.12 ± 5.33	3.36 ± 5.81 2.65 ± 4.79	$3.98 \pm 4.61 \\ 3.74 \pm 4.39$	$3.96 \pm 3.74 \\ 5.20 \pm 3.92$	$\begin{array}{c} 4.27 \pm 3.59 \\ 6.95 \pm 3.27 \end{array}$
7 8 9	CherryPick	RR WS Grid	$\begin{array}{c} 10.80 \pm 24.35 \\ 27.09 \pm 48.50 \\ - \end{array}$	$\begin{array}{c} 13.80 \pm 21.20 \\ 39.79 \pm 56.46 \\ 6.02 \pm 11.79 \end{array}$	$\begin{array}{c} 15.48 \pm 16.75 \\ 40.01 \pm 42.65 \\ 6.74 \pm 8.64 \end{array}$	$\begin{array}{c} 16.08 \pm 12.47 \\ 41.94 \pm 32.79 \\ 8.51 \pm 6.81 \end{array}$	$\begin{array}{c} 17.65 \pm 10.28 \\ 39.56 \pm 31.00 \\ 7.78 \pm 4.71 \end{array}$	$\begin{array}{c} 16.63 \pm 7.64 \\ 39.27 \pm 30.45 \\ 8.34 \pm 3.27 \end{array}$
) 	DIFUSCO	RR WS Grid	4.38 ± 14.38 4.43 ± 15.55	$\begin{array}{c} 1.80 \pm 5.74 \\ 2.53 \pm 10.28 \\ 0.06 \pm 1.48 \end{array}$	$\begin{array}{c} 0.42 \pm 1.49 \\ 2.21 \pm 9.04 \\ 0.00 \pm 0.00 \end{array}$	$\begin{array}{c} 0.17 \pm 0.74 \\ 1.63 \pm 7.13 \\ 0.00 \pm 0.00 \end{array}$	$\begin{array}{c} 0.71 \pm 3.09 \\ 1.41 \pm 3.65 \\ 2.10 \pm 3.93 \end{array}$	$\begin{array}{c} 2.23 \pm 4.34 \\ 3.15 \pm 4.85 \\ 2.93 \pm 2.98 \end{array}$
2 3 4	DIMES	RR WS Grid	5.60 ± 16.51 10.21 ± 30.00	3.38 ± 7.884 4.18 ± 17.44 4.05 ± 15.39	3.50 ± 13.39 2.91 ± 9.45 2.83 ± 8.44	2.96 ± 3.34 2.56 ± 3.75 3.78 ± 2.79	3.96 ± 2.78 2.85 ± 3.18 3.02 ± 3.74	4.60 ± 2.11 3.86 ± 3.36 4.96 ± 2.19
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F CHERRYPICK

F.1 EXPERIMENTAL DETAILS

842 We reimplemented the CherryPick algorithm following the original paper's description. We contacted 843 the authors and received a portion of the code, but fully reproducing the experiments was impossible 844 due to missing parts for the STP environment. Nevertheless, this enabled us to incorporate minor 845 details not explicitly mentioned in the paper into our implementation. However, reproducing the 846 bonus term for terminal selection in the reward function exactly as described in the paper and the 847 received code was not possible. During each state transition, CherryPick updates its features, which involves calculating the shortest paths from every node to all terminal nodes that need to be connected. 848 This process makes it challenging to efficiently train on large-scale problems due to the computational 849 overhead. 850

For training CherryPick, we increased the number of STP instances used compared to the original
paper, utilizing up to 100,000 instances. Due to the computational demands, only 6,000 instances
were used for training on STP100. Among the hyperparameters, we used a discount factor of 0.99
instead of the 0.2 specified in the original paper, as it shows better performance.

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F.2 COMPARISON TO ORIGINAL PAPER

To validate the implementation of CherryPick, we compared our results on STP50 (fixed weight)
instances with ER graphs against those reported in the original paper (show Table 8). In this setting,
evaluated using the same methodology as the original paper, the gap was calculated based on the
2-approximation algorithm. Our implemented version achieved slightly lower performance compared
to the original. This discrepancy can be attributed to the aforementioned challenges in perfectly
replicating the reward function, as well as potential differences in the parameters that define the graph characteristics during the generation process.

Problem	Implemented (ours)	Original (Yan et. al., 2021)
STP50 (Fixed Weight)	-0.29 ± 3.38	-2.5

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F.3 REWARD FUNCTIONS OF STP ENVIRONMENT

Table 9 demonstrates the impact of including a terminal selection bonus in the reward function for CherryPick. The results indicate that incorporating a bias towards selecting terminal nodes, in addition to minimizing tree length, significantly improves performance. Specifically, the reward function with the terminal bonus consistently outperforms the one without it across all test node sizes.

Table 8: Comparison Gap with Original Paper on ER Graph

Table 9: Comparison Reward Functions for Cherrypick

Problem	Test Nodes				
	w/ terminal bonus (original)	w/o terminal bonus			
STP10	8.42 ± 23.53	20.70 ± 38.41			
STP20	21.19 ± 20.34	29.65 ± 36.45			
STP30	20.50 ± 19.74	64.78 ± 49.23			
STP50	29.22 ± 17.69	64.00 ± 35.71			

G POINTER NETWORKS

G.1 EXPERIMENTAL DETAILS

We reused to the most of experimental settings as described in the original publications, including a single-layer LSTM with 512 embedding, weight initialization ranging from -0.08 to 0.08, and gradient clipping. The model was trained 300 epochs using Adam optimizer, and the best model was selected based on 1K validation set. We used 1M training instances with a learning rate of 1e-4 and and the maximum batch size allowed by the graph size. Additionally, we utilized teacher forcing, a classic technique for stable training during the early stage.

G.2 LABEL GENERATION

To serialize nodes of the STP solution tree, we compared tree traversal methods. A general tree, where 901 the number of children is not limited to two can be reordered using level-order, pre-order, and post-902 order traversal. Level-order traversal, also known as breadth-first search (BFS), prioritizes visiting 903 all the children of a node before proceeding to the nodes at the next level. **Pre-order Traversal**, or 904 depth-first search, is a method where the traversal goes deeper recursively and then visits the siblings' 905 subtrees. Pre-order traversal prioritizes visiting the root before its children. In contrast to other two 906 methods, **Post-order Traversal** visits all the children nodes before their respective parent node. We 907 constructed the tree based on node indices, designating the root as the last-ordered terminal point and 908 sorting the children in descending order. This allows us to fix the position of terminals as the latest 909 embedding and assign consistent labels to aid in learning.

911 G.3 EDGE EMBEDDINGS

To compensate for missing edge cost information, we added a GNN embedding to node embedding.
The embedding of node *i* is embedded as follows:

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$$\mathbf{h}_{i} = \mathbf{h}_{i} + \frac{1}{|\mathcal{N}_{i}|} \sum_{j \in \mathcal{N}_{i}} \hat{\mathbf{c}}_{j} \mathbf{h}_{j}$$
(6)

where \mathbf{h}_i is a node embedding of node i, \mathcal{N}_i is a neighbor of node i, and $\hat{\mathbf{c}}_j$ is a normalized edge cost $(1 - \frac{\mathbf{c}_j}{\max_{i \in E} \mathbf{c}_i})$.

G.4 ABLATION STUDIES

Table 10: PtrNet ablation experiment.

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926	Туре	Gap (%)
927	PtrNet w/ Level (default.)	0.75 ± 5.04
928	PtrNet w/ Pre	0.80 ± 5.54
929	PtrNet w/ Post	4.72 ± 12.74
930	PtrNet w/ Random	1.35 ± 5.98
931	PtrNet w/ Inv. sort	0.83 ± 6.06
932	PtrNet w/o Edge Emb.	1.13 ± 8.28
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In Table 10, we represent the Gap in Erdős-Rényi graph ablation study to show the importance of each elements.

First, we explored various tree traversal methods, including Level, Pre, Post, and Random. The
performance of node traversal strategies exhibits significant variance depending on the traversal
method employed. The level traversal method demonstrated superior performance, while the post
traversal method exhibited a notable decrease in performance compared to random ordering. In
our experimental setup, where slight changes in node coordinates could lead to minor variations in
indices, the post traversal method proved particularly sensitive due to its exhaustive exploration of
leaf nodes, rendering the capture of such variations challenging.

 Secondly, we examined the influence of node encoding order. Interestingly, encoding nodes in proximity to terminals towards the end of the sequence yielded improved performance. This observation suggests that providing crucial information about terminal-adjacent nodes just prior to the decoding phase contributes slightly to enhanced model performance.

Lastly, regarding edge embedding, despite the small node size of 10 used in this experiment, we
 observed a performance drop without it. These results imply that edge embedding contributes to
 finding the optimal solution for the STP. Therefore, advanced node embedding approaches could
 potentially lead to substantial performance improvements.

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H AM

H.1 EXPERIMENTAL DETAILS

We implemented AM for the STP based on the RL4CO⁶ library, because the original author's 957 repository notes limited maintenance and suggests more recent implementations. We trained our 958 model on 1.28 million instances per epoch, as in the original study. Unlike the routing problems in 959 the original paper, generating the STP dataset was time-consuming, resulting in a drop in training 960 efficiency. To calculate the advantage, we initially used the rollout baseline from the original paper, 961 but it led to policy collapse. Therefore, we employed the mean baseline, which provided more robust 962 training. Additionally, similar to the CherryPick paper, we used the distances to the top-K nearest 963 terminals as node features. To reflect the problem's edge costs, we modified the AM by incorporating 964 a process where the node embedding vectors are calculated by taking the weighted sum of the 965 embeddings of neighboring nodes, using the edge costs as weights.

967 H.2 CONTEXT EMBEDDING FOR STP

In the AM for STP, the problem state is represented using context embedding vectors from previously selected nodes and their positional encodings, guiding the next node selection based on attention

⁶https://github.com/ai4co/rl4co

scores. Specifically, at time t, the input for TSP consists of the embedding of the graph, the previous (last) node π_{t-1} , and the first node π_1 . For STP, we modify this as follows:

$$h_{(c)}^{(N)} = \begin{cases} \begin{bmatrix} h^{(N)}, h_{\pi_{t-1}}, h_{\pi_1} \end{bmatrix} & t > 1\\ \begin{bmatrix} h^{(N)}, \mathbf{v}^l, \mathbf{v}^f \end{bmatrix} & t = 1 \end{cases}$$
(7)

where \mathcal{P}_t is the sequence of previously selected nodes up to time t. The embedding $h_{\pi_{t-1}}$ is the average of the embedding vectors of these nodes, providing a summary of the partial solution:

$$h_{\pi_{t-1}} = \frac{1}{|\mathcal{P}_t|} \sum_{i \in \mathcal{P}_t} h_i^{(N)}$$

Similarly, T_t represents the set of remaining terminals. The embedding h_{π_1} is the average of the embedding vectors of these terminals, summarizing the remaining objectives:

$$h_{\pi_1} = \frac{1}{|\mathcal{T}_t|} \sum_{j \in \mathcal{T}_t} h_j^{(N)}$$

By adjusting the context embedding in this way, the AM can effectively handle the STP, ensuring that the embeddings reflect the current partial solution and the remaining terminals to be connected. This modification allows the model to focus on the key aspects of the STP during the construction process, leveraging similar principles to those used in solving the TSP.

I DIFUSCO

998 I.1 EXPERIMENTAL DETAILS

In DIFUSCO, we primarily followed the experimental settings described in the official code, including a 12 GNN layers with 256 hidden dimension, 1000/50 for diffusion steps, 0.0002 for learning rate and 0.0001 for weight decay. We utilize the node embeddings as the distance to the terminal from each nodes, which is the method from CherryPick. The main differences are that we changed the default decoding scheme from the original Greedy decoding + 2-opt scheme to the decoding scheme used in CherryPick. Since discrete diffusion consistently outperformed continuous diffusion on the TSP and MIS datasets (Sun and Yang, 2023), we used the discrete diffusion approach in Table 1. Additionally, we employed the 10 diffusion steps for sampling.

I.2 EDGE EMBEDDING FOR STP

As mentioned in 4.2, we propose a modification to the edge embedding initialization process in the
 Graph-based denoising network to address the limitations of the DIFUSCO approach in solving STP,
 where edge costs and terminal node information are crucial.

$$\mathbf{e}_{ij}^{0} = \mathbf{W}^{0}[f_{\theta}(\mathbf{x}_{t}), \mathbf{W}^{c}\mathbf{x}_{cost}, \mathbf{W}^{i}\mathbf{x}_{ind}]$$
(8)

where \mathbf{x}_{cost} is edge cost matrix and \mathbf{x}_{ind} is indicator matrix consisting of 1's for existing edges and 0's for non-existing edges. By directly incorporating edge cost information and terminal node indicators into the edge embedding vectors, we enable DIFUSCO to effectively capture the unique characteristics of the STP and generate more accurate and cost-effective solutions.

1020 I.3 ABLATION STUDIES

In this section, we conduct experiments with varying the settings of DIFUSCO. We investigate the impact of edge embeddings, diffusion model variants, and the number of GNN layers on the performance of DIFUSCO. The basic experiment setup is same as Table 2.

¹⁰²⁵ First, we examine the importance of edge embeddings by training a model that excludes them and only uses the node features. As expected, the results demonstrate that incorporating the actual edge

	Setting	Test Nodes					
	Setting	STP10	STP20	STP30	STP50	STP100	STP200
	DIFUSCO w/o edge embedding	39.1 ± 62.74	63.11 ± 52.16	86.29 ± 57.29	102.34 ± 49.82	133.78 ± 50.02	190.22 ± 76.73
]	DIFUSCO w/ Continuous Diffusion	5.68 ± 15.87	3.01 ± 8.65	1.06 ± 4.97	2.50 ± 15.72	11.86 ± 25.60	28.97 ± 30.83
	DIFUSCO w/ GNN 3-layers	2.76 ± 7.12	2.74 ± 6.15	2.39 ± 5.14	2.28 ± 3.57	2.89 ± 2.33	8.71 ± 7.48
	DIFUSCO w/ GNN 6-layers	2.59 ± 7.72	2.13 ± 6.00	1.35 ± 4.78	0.92 ± 3.09	1.56 ± 5.61	6.99 ± 7.27
	DIFUSCO w/ GNN 9-layers	4.33 ± 10.95	1.83 ± 5.24	0.68 ± 2.67	0.43 ± 3.49	1.01 ± 3.54	7.97 ± 12.02
	DIFUSCO	8.66 ± 18.5	3.79 ± 11.31	1.46 ± 5.24	0.84 ± 2.75	2.44 ± 4.48	6.08 ± 5.69

Table 11: Ablation study for DIFUSCO

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costs and indicator matrix is crucial for the model's preformance. This also suggests that the features 1038 from CherryPick alone may not provide significant benefits to DIFUSCO. 1039

1040 Next, we compare the performance of discrete and continuous diffusion models. The experimental results align with the finding mentioned in the (Sun and Yang, 2023), indicating that discrete diffusion 1041 models generally outperform their continuous counterparts in STP, similar to TSP and MIS. The 1042 performance gap becomes more pronounced as the size of the STP instances increases. 1043

1044 Lastly, we investigate the impact of varying the number of GNN layers. While our model achieves 1045 good results using 12 GNN layers, consistent with (Sun and Yang, 2023), we observe an interesting 1046 phenomenon. In certain cases, models with fewer layers exhibit better performance. Specifically, 1047 reducing the number of layers leads to a decrease in overall performance but an increase in generalization power. However, as the problem size grows, models with more layers tend to perform better. 1048 This highlights the importance of selecting an appropriate number of layers based on the size or 1049 complexity of the problem. 1050

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DIMES J

1054 J.1 EXPERIMENTAL DETAILS 1055

1056 In DIMES, we reduced the size of the network to 6 GNN layers with 16 hidden dimensions, with an outer learning rate of 0.0005 and an inner learning rate of 0.005 to ensure the stability of the training 1057 process. The remaining hyperparameters are unchanged, including the outside steps of 120, an inner 1058 sample size of 100, and the inner steps of 15. These values remain constant regardless of the number 1059 of nodes.

1061 The main differences are in the node embedding and decoding algorithm. The initial node embedding 1062 in the TSP consists of (x, y) vectors representing all of the points. Nevertheless, we utilize the node embedding from the CherryPick approach, which utilizes the distance to the terminals. Similar to in 1063 DIFUSCO, we utilize the decoding scheme from CherryPick. 1064

J.2 ABLATION STUDIES

1067 As the dimes only utilized a total of 360 instances, the initial concern is whether this quantity is 1068 enough to solve the problem. We conduct a more extended training involving 1920 iterations, with 1069 5760 data instances, in 20 and 50 nodes. Table 12 shows the result of the extended training. The 1070 extended training leads to superior in-distribution results in both 20 and 50 nodes. The out-distribution 1071 results show contrasting patterns in the two settings, with superior performance shown in smaller 1072 nodes for STP20 and in bigger nodes for STP50.

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DECODING STRATEGIES IN THE STEINER TREE PROBLEM Κ

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- K.1 FEASIBLE SOLUTIONS IN THE STP 1077
- In neural network models for combinatorial optimization (CO) problems, a technique is needed to 1079 decode the neural network's raw output $G_{\theta}(s)$ into a feasible solution $f_{\theta}(s) \in \mathcal{F}_s$ that meets the

Train	Train	Test Nodes					
Nodes	Instances	STP10	STP20	STP30	STP50	STP100	STP200
STP20	360	5.16 ± 14.06	6.86 ± 14.10	$\textbf{6.60} \pm \textbf{10.27}$	$\textbf{7.49} \pm \textbf{8.26}$	$\textbf{9.28} \pm \textbf{5.06}$	$\textbf{12.46} \pm \textbf{5.00}$
	5760	$\textbf{2.96} \pm \textbf{8.96}$	$\textbf{4.90} \pm \textbf{16.10}$	7.08 ± 9.32	11.70 ± 9.51	20.06 ± 11.52	40.66 ± 25.44
STP50	360	$\textbf{6.51} \pm \textbf{17.09}$	$\textbf{8.27} \pm \textbf{16.81}$	$\textbf{9.59} \pm \textbf{13.63}$	11.17 ± 10.11	16.21 ± 8.01	23.80 ± 11.01
	5760	15.36 ± 30.81	16.52 ± 33.21	12.43 ± 21.50	$\textbf{5.45} \pm \textbf{8.09}$	$\textbf{10.75} \pm \textbf{8.42}$	$\textbf{9.46} \pm \textbf{4.05}$
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Table 12: In- and Out-distribution Result on STP20 and STP50 for Extended Training

specified constraints of CO problems. Unlike general large language models (LLMs), the constraints in CO problems are explicit and strict, defining feasible solutions for a given CO task. For example, in the Traveling Salesman Problem (TSP), a cycle that visits all nodes exactly once is considered feasible. In the Maximum Independent Set (MIS) problem, a solution must ensure no two selected nodes are adjacent. In the Steiner Tree Problem (STP), the solver must meet the following constraints:

1. All terminal nodes must be connected.

2. The selected edge set must not form any cycles to maintain a tree structure.

3. Redundant edges to connect the terminals must be excluded.

1099 K.2 GREEDY DECODING ALGORITHM IN THE STP 1100

Various decoding strategies can satisfy the specified constraints, each influencing the performance of neural combinatorial optimization (NCO). To ensure a fair evaluation of the baselines in this study, we adapted a greedy decoding algorithm, similar to CherryPick (Yan et al., 2021), for the Steiner Tree Problem (STP) that adheres to the three constraints mentioned above. This algorithm is applied consistently across all baselines. The detailed pseudo-code for this algorithm is provided in Algorithm 2.

Our adapted greedy decoding approach for solving the STP is analogous to greedy decoding in LLMs, where edges are iteratively selected based on previously chosen edges. Initially, we select an arbitrary terminal and define a partial solution as a graph containing only this terminal. Subsequently, we define a candidate edge set as the edges adjacent to the current partial solution. Among these candidates, edges are selected based on scores derived from the raw output of the neural network, denoted as $G_{\theta}(s)$.

The decoding strategies slightly differ between autoregressive (AR) approaches, such as PtrNet (Meire 1113 et al., 2015), CherryPick (Yan et al., 2021), and AM (Kool et al., 2018), and non-autoregressive 1114 (nAR) approaches, such as DIFUSCO (Sun and Yang, 2023) and Dimes (Qiu et al., 2022). In nAR 1115 approaches, the values of $G_{\theta}(s)$ for the initial state s are precomputed and are not be changed during 1116 the decoding process, and the edge scores are calculated from these values. Alternatively, in AR 1117 approaches, at each step of edge selection, the neural network receives the current partial solution as 1118 input, performs a forward pass to recalculate the node scores instead of directly computing the edge 1119 weights, and then selects the minimum weight edge that connects the partial solution graph to the 1120 remaining graph. To remove the redundant edges, we adapt the algorithm in (Kou et al., 1981). 1121

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1153	Algorithm 2 Decoding Algorithm for the STP
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1155	1: Initialize partial tree solution $G_p = \{V_p, E_p\}$ with the node set $V_p = \{v_t\}$ where $v_t \in T$ is a randomly selected terminal and the condidets adds set $F_{-} = \{(u, v'_t) \mid (u, v'_t) \in F_t, v \in V_t\}$
1156	randomly selected terminal and the candidate edge set $E_p = \{(v, v) \mid (v, v) \in E, v \in v_p, v \in V = V \}$
1157	2. while $T \not\subset V$ do
1158	3: if non-autoregressive approaches then
1159	4: Choose the highest scored edge $(v_{\star}, v'_{\star}) := \arg \max_{e \in E} G_{\theta}(s, e)$ for $e \in E_n$
1160	5: end if
1161	6: if autoregressive approaches then
1162	7: Choose the highest scored node $v'_{\star} := \arg \max_{v' \in V - V_p} G_{\theta}(s, V_p, v)$
1163	8: Select the minimum weighted edge $(v_{\star}, v'_{\star}) = \arg\min_{e \in E_n} c_s(e)$
1164	9: end if
1165	10: Update the partial graph set G_p with the selected node v'_{\star} in V_p , i.e., $V_p = V_p \cup \{v'_{\star}\}$
1166	11: Update the selected edge (v_{\star}, v_{\star}') in the edge set E_p , i.e., $E_p = E_p \cup \{(v_{\star}, v_{\star}')\}$
1167	12: end while 12: Identify and remove redundant addres to enhance the efficiency of the network
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