
Offline Primal-Dual Reinforcement Learning for Linear MDPs

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Abstract

1 Offline Reinforcement Learning (RL) aims to learn a near-optimal policy from
2 a fixed dataset of transitions collected by another policy. This problem has at-
3 tracted a lot of attention recently, but most existing methods with strong theoretical
4 guarantees are restricted to finite-horizon or tabular settings. In contrast, few
5 algorithms for infinite-horizon settings with function approximation and minimal
6 assumptions on the dataset are both sample and computationally efficient. Another
7 gap in the current literature is the lack of theoretical analysis for the average-reward
8 setting, which is more challenging than the discounted setting. In this paper, we
9 address both of these issues by proposing a primal-dual optimization method based
10 on the linear programming formulation of RL. Our key contribution is a new
11 reparametrization that allows us to derive low-variance gradient estimators that can
12 be used in a stochastic optimization scheme using only samples from the behavior
13 policy. Our method finds an ε -optimal policy with $O(\varepsilon^{-4})$ samples, improving
14 on the previous $O(\varepsilon^{-5})$, while being computationally efficient for infinite-horizon
15 discounted and average-reward MDPs with realizable linear function approxima-
16 tion and partial coverage. Moreover, to the best of our knowledge, this is the first
17 theoretical result for average-reward offline RL.

18 1 Introduction

19 We study the setting of Offline Reinforcement Learning (RL), where the goal is to learn an ε -optimal
20 policy without being able to interact with the environment, but only using a fixed dataset of transitions
21 collected by a *behavior policy*. Learning from offline data proves to be useful especially when
22 interacting with the environment can be costly or dangerous [16].

23 In this setting, the quality of the best policy learnable by any algorithm is constrained by the quality
24 of the data, implying that finding an optimal policy without further assumptions on the data is not
25 feasible. Therefore, many methods [23, 33] make a *uniform coverage* assumption, requiring that the
26 behavior policy explores sufficiently well the whole state-action space. However, recent work [17, 31]
27 demonstrated that *partial coverage* of the state-action space is sufficient. In particular, this means that
28 the behavior policy needs only to sufficiently explore the state-actions visited by the optimal policy.

29 Moreover, like its online counterpart, modern offline RL faces the problem of learning efficiently in
30 environments with very large state spaces, where function approximation is necessary to compactly
31 represent policies and value functions. Although function approximation, especially with neural
32 networks, is widely used in practice, its theoretical understanding in the context of decision-making
33 is still rather limited, even when considering *linear* function approximation.

34 In fact, most existing sample complexity results for offline RL algorithms are limited either to the
35 tabular and finite horizon setting, by the uniform coverage assumption, or by lack of computational
36 efficiency — see the top section of Table 1 for a summary. Notable exceptions are the recent works of

Algorithm	Partial Coverage	Polynomial Sample Complexity	Polynomial Computational Complexity	Function Approximation	Infinite Horizon	
					Discounted	Average-Reward
FQI [23]	✗	✓	✓	✓	✓	✗
Rashidinejad et al. [31]	✓	✓	✓	✗	✓	✗
Jin et al. [14]	✓	✓	✓	✓	✗	✗
Zanette et al. [38]	✓	✓	✓	✓	✓	✗
Uehara & Sun [32]	✓	✓	✗	✓	✓	✗
Cheng et al. [9]	✓	$O(\varepsilon^{-5})$	superlinear	✓	✓	✗
Xie et al. [36]	✓	$O(\varepsilon^{-5})$	$O(n^{7/5})$	✓	✓	✗
Ours	✓	$O(\varepsilon^{-4})$	$O(n)$	✓	✓	✓

Table 1: Comparison of existing offline RL algorithms. The table is divided horizontally in two sections. The upper section qualitatively compares algorithms for easier settings, that is, methods for the tabular or finite-horizon settings or methods which require uniform coverage. The lower section focuses on the setting considered in this paper, that is computationally efficient methods for the infinite horizon setting with function approximation and partial coverage.

37 Xie et al. [36] and Cheng et al. [9] who provide computationally efficient methods for infinite-horizon
38 discounted MDPs under realizable linear function approximation and partial coverage. Despite
39 being some of the first implementable algorithms, their methods work only with discounted rewards,
40 have superlinear computational complexity and find an ε -optimal policy with $O(\varepsilon^{-5})$ samples – see
41 the bottom section of Table 1 for more details. Therefore, this work is motivated by the following
42 research question:

43 *Can we design a linear-time algorithm with polynomial sample complexity for the discounted and*
44 *average-reward infinite-horizon settings, in large state spaces under a partial-coverage assumption?*
45

46 We answer this question positively by designing a method based on the linear-programming (LP)
47 formulation of sequential decision making [20]. Albeit less known than the dynamic-programming
48 formulation [3] that is ubiquitous in RL, it allows us to tackle this problem with the powerful tools
49 of convex optimization. We turn in particular to a relaxed version of the LP formulation [21, 2]
50 that considers action-value functions that are linear in known state-action features. This allows to
51 reduce the dimensionality of the problem from the cardinality of the state space to the number of
52 features. This relaxation still allows to recover optimal policies in *linear MDPs* [37, 13], a structural
53 assumption that is widely employed in the theoretical study of RL with linear function approximation.

54 Our algorithm for learning near-optimal policies from offline data is based on primal-dual optimization
55 of the Lagrangian of the relaxed LP. The use of saddle-point optimization in MDPs was first proposed
56 by Wang & Chen [34] for *planning* in small state spaces, and was extended to linear function
57 approximation by Chen et al. [8], Bas-Serrano & Neu [1], and Neu & Okolo [26]. We largely take
58 inspiration from this latter work, which was the first to apply saddle-point optimization to the *relaxed*
59 LP. However, primal-dual planning algorithms assume oracle access to a transition model, whose
60 samples are used to estimate gradients. In our offline setting, we only assume access to i.i.d. samples
61 generated by a possibly unknown behavior policy. To adapt the primal-dual optimization strategy
62 to this setting we employ a change of variable, inspired by Nachum & Dai [24], which allows easy
63 computation of unbiased gradient estimates.

64 **Notation.** We denote vectors with bold letters, such as $\mathbf{x} \doteq [x_1, \dots, x_d]^\top \in \mathbb{R}^d$, and use e_i to
65 denote the i -th standard basis vector. We interchangeably denote functions $f : \mathcal{X} \rightarrow \mathbb{R}$ over a finite
66 set \mathcal{X} , as vectors $\mathbf{f} \in \mathbb{R}^{|\mathcal{X}|}$ with components $f(x)$, and use \geq to denote element-wise comparison. We
67 denote the set of probability distributions over a measurable set \mathcal{S} as $\Delta_{\mathcal{S}}$, and the probability simplex
68 in \mathbb{R}^d as Δ_d . We use $\sigma : \mathbb{R}^d \rightarrow \Delta_d$ to denote the softmax function defined as $\sigma_i(\mathbf{x}) \doteq e^{x_i} / \sum_{j=1}^d e^{x_j}$.
69 We use upper-case letters for random variables, such as S , and denote the uniform distribution over a
70 finite set of n elements as $\mathcal{U}(n)$. In the context of iterative algorithms, we use \mathcal{F}_{t-1} to denote the
71 sigma-algebra generated by all events up to the end of iteration $t-1$, and use the shorthand notation
72 $\mathbb{E}_t[\cdot] = \mathbb{E}[\cdot | \mathcal{F}_{t-1}]$ to denote expectation conditional on the history. For nested-loop algorithms, we
73 write $\mathcal{F}_{t,i-1}$ for the sigma-algebra generated by all events up to the end of iteration $i-1$ of round t ,
74 and $\mathbb{E}_{t,i}[\cdot] = \mathbb{E}[\cdot | \mathcal{F}_{t,i-1}]$ for the corresponding conditional expectation.

75 **2 Preliminaries**

76 We study discounted Markov decision processes [MDP, 29] denoted as $(\mathcal{X}, \mathcal{A}, p, r, \gamma)$, with discount
 77 factor $\gamma \in [0, 1]$ and finite, but potentially very large, state space \mathcal{X} and action space \mathcal{A} . For
 78 every state-action pair (x, a) , we denote as $p(\cdot | x, a) \in \Delta_{\mathcal{X}}$ the next-state distribution, and as
 79 $r(x, a) \in [0, 1]$ the reward, which is assumed to be deterministic and bounded for simplicity. The
 80 transition function p is also denoted as the matrix $\mathbf{P} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times |\mathcal{X}|}$ and the reward as the vector
 81 $\mathbf{r} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}|}$. The objective is to find an *optimal policy* $\pi^* : \mathcal{X} \rightarrow \Delta_{\mathcal{A}}$. That is, a stationary
 82 policy that maximizes the normalized expected return $\rho(\pi^*) \doteq (1 - \gamma)\mathbb{E}_{\pi^*}[\sum_{t=0}^{\infty} r(X_t, A_t)]$, where
 83 the initial state X_0 is sampled from the initial state distribution ν_0 , the other states according to
 84 $X_{t+1} \sim p(\cdot | X_t, A_t)$ and where the notation $\mathbb{E}_{\pi}[\cdot]$ is used to denote that the actions are sampled
 85 from policy π as $A_t \sim \pi(\cdot | X_t)$. Moreover, we define the following quantities for each policy π : its
 86 state-action value function $q^{\pi}(x, a) \doteq \mathbb{E}_{\pi}[\sum_{t=0}^{\infty} \gamma^t r(X_t, A_t) | X_0 = x, A_0 = a]$, its value function
 87 $v^{\pi}(x) \doteq \mathbb{E}_{\pi}[q^{\pi}(x, A_0)]$, its state occupancy measure $\nu^{\pi}(x) \doteq (1 - \gamma)\mathbb{E}_{\pi}[\sum_{t=0}^{\infty} \mathbb{1}\{X_t = x\}]$, and
 88 its state-action occupancy measure $\mu^{\pi}(x, a) \doteq \pi(a|x)\nu^{\pi}(x)$. These quantities are known to satisfy
 89 the following useful relations, more commonly known respectively as Bellman’s equation and flow
 90 constraint for policy π [4]:

$$q^{\pi} = \mathbf{r} + \gamma \mathbf{P} \mathbf{v}^{\pi} \quad \nu^{\pi} = (1 - \gamma)\nu_0 + \gamma \mathbf{P}^{\top} \mu^{\pi} \quad (1)$$

91 Given this notation, we can also rewrite the normalized expected return in vector form as $\rho(\pi) =$
 92 $(1 - \gamma)\langle \nu_0, \mathbf{v}^{\pi} \rangle$ or equivalently as $\rho(\pi) = \langle \mathbf{r}, \mu^{\pi} \rangle$.

93 Our work is based on the linear programming formulation due to Manne [19] (see also 29) which
 94 transforms the reinforcement learning problem into the search for an optimal state-action occupancy
 95 measure, obtained by solving the following Linear Program (LP):

$$\begin{aligned} & \text{maximize} && \langle \mathbf{r}, \boldsymbol{\mu} \rangle \\ & \text{subject to} && \mathbf{E}^{\top} \boldsymbol{\mu} = (1 - \gamma)\nu_0 + \gamma \mathbf{P}^{\top} \boldsymbol{\mu} \\ & && \boldsymbol{\mu} \geq 0 \end{aligned} \quad (2)$$

96 where $\mathbf{E} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times |\mathcal{X}|}$ denotes the matrix with components $\mathbf{E}_{(x,a),x'} \doteq \mathbb{1}\{x = x'\}$. The constraints
 97 of this LP are known to characterize the set of valid state-action occupancy measures. Therefore,
 98 an optimal solution $\boldsymbol{\mu}^*$ of the LP corresponds to the state-action occupancy measure associated to a
 99 policy π^* maximizing the expected return, and which is therefore optimal in the MDP. This policy
 100 can be extracted as $\pi^*(a|x) \doteq \mu^*(x, a) / \sum_{\bar{a} \in \mathcal{A}} \mu^*(x, \bar{a})$. However, this linear program cannot be
 101 directly solved in an efficient way in large MDPs due to the number of constraints and dimensions
 102 of the variables scaling with the size of the state space \mathcal{X} . Therefore, taking inspiration from the
 103 previous works of Bas-Serrano et al. [2], Neu & Okolo [26] we assume the knowledge of a *feature*
 104 *map* φ , which we then use to reduce the dimension of the problem. More specifically we consider the
 105 setting of Linear MDPs [13, 37].

106 **Definition 2.1** (Linear MDP). An MDP is called linear if both the transition and reward functions
 107 can be expressed as a linear function of a given feature map $\varphi : \mathcal{X} \times \mathcal{A} \rightarrow \mathbb{R}^d$. That is, there exist
 108 $\psi : \mathcal{X} \rightarrow \mathbb{R}^d$ and $\boldsymbol{\omega} \in \mathbb{R}^d$ such that, for every $x, x' \in \mathcal{X}$ and $a \in \mathcal{A}$:

$$r(x, a) = \langle \varphi(x, a), \boldsymbol{\omega} \rangle, \quad p(x' | x, a) = \langle \varphi(x, a), \boldsymbol{\psi}(x') \rangle.$$

109 We assume that for all x, a , the norms of all relevant vectors are bounded by known constants as
 110 $\|\varphi(x, a)\|_2 \leq D_{\varphi}$, $\|\sum_{x'} \boldsymbol{\psi}(x')\|_2 \leq D_{\psi}$, and $\|\boldsymbol{\omega}\|_2 \leq D_{\omega}$. Moreover, we represent the feature map
 111 with the matrix $\boldsymbol{\Phi} \in \mathbb{R}^{|\mathcal{X} \times \mathcal{A}| \times d}$ with rows given by $\varphi(x, a)^{\top}$, and similarly we define $\boldsymbol{\Psi} \in \mathbb{R}^{d \times |\mathcal{X}|}$
 112 as the matrix with columns given by $\boldsymbol{\psi}(x)$.

113 With this notation we can rewrite the transition matrix as $\mathbf{P} = \boldsymbol{\Phi} \boldsymbol{\Psi}$. Furthermore, it is convenient
 114 to assume that the dimension d of the feature map cannot be trivially reduced, and therefore that
 115 the matrix $\boldsymbol{\Phi}$ is full-rank. An easily verifiable consequence of the Linear MDP assumption is that
 116 state-action value functions can be represented as a linear combinations of φ . That is, there exist
 117 $\boldsymbol{\theta}^{\pi} \in \mathbb{R}^d$ such that:

$$q^{\pi} = \mathbf{r} + \gamma \mathbf{P} \mathbf{v}^{\pi} = \boldsymbol{\Phi}(\boldsymbol{\omega} + \boldsymbol{\Psi} \mathbf{v}^{\pi}) = \boldsymbol{\Phi} \boldsymbol{\theta}^{\pi}. \quad (3)$$

118 It can be shown that for all policies π , the norm of $\boldsymbol{\theta}^{\pi}$ is at most $D_{\theta} = D_{\omega} + \frac{D_{\psi}}{1-\gamma}$ (cf. Lemma B.1
 119 in 13). We then translate the linear program (2) to our setting, with the addition of the new variable
 120 $\boldsymbol{\lambda} \in \mathbb{R}^d$, resulting in the following new LP and its corresponding dual:

$$\begin{array}{ll}
\text{maximize} & \langle \boldsymbol{\omega}, \boldsymbol{\lambda} \rangle \\
\text{subject to} & \mathbf{E}^\top \boldsymbol{\mu} = (1 - \gamma)\boldsymbol{\nu}_0 + \gamma \boldsymbol{\Psi}^\top \boldsymbol{\lambda} \\
& \boldsymbol{\lambda} = \boldsymbol{\Phi}^\top \boldsymbol{\mu} \\
& \boldsymbol{\mu} \geq 0.
\end{array} \quad (4)
\qquad
\begin{array}{ll}
\text{minimize} & (1 - \gamma)\langle \boldsymbol{\nu}_0, \mathbf{v} \rangle \\
\text{subject to} & \boldsymbol{\theta} = \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} \\
& \mathbf{E} \mathbf{v} \geq \boldsymbol{\Phi} \boldsymbol{\theta}
\end{array} \quad (5)$$

121 It can be immediately noticed how the introduction of $\boldsymbol{\lambda}$ did not change neither the set of admissible
122 $\boldsymbol{\mu}$ s nor the objective, and therefore did not alter the optimal solution. The Lagrangian associated to
123 this set of linear programs is the function:

$$\begin{aligned}
\mathcal{L}(\mathbf{v}, \boldsymbol{\theta}, \boldsymbol{\lambda}, \boldsymbol{\mu}) &= (1 - \gamma)\langle \boldsymbol{\nu}_0, \mathbf{v} \rangle + \langle \boldsymbol{\lambda}, \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} - \boldsymbol{\theta} \rangle + \langle \boldsymbol{\mu}, \boldsymbol{\Phi} \boldsymbol{\theta} - \mathbf{E} \mathbf{v} \rangle \\
&= \langle \boldsymbol{\lambda}, \boldsymbol{\omega} \rangle + \langle \mathbf{v}, (1 - \gamma)\boldsymbol{\nu}_0 + \gamma \boldsymbol{\Psi}^\top \boldsymbol{\lambda} - \mathbf{E}^\top \boldsymbol{\mu} \rangle + \langle \boldsymbol{\theta}, \boldsymbol{\Phi}^\top \boldsymbol{\mu} - \boldsymbol{\lambda} \rangle.
\end{aligned} \quad (6)$$

124 It is known that finding optimal solutions $(\boldsymbol{\lambda}^*, \boldsymbol{\mu}^*)$ and $(\mathbf{v}^*, \boldsymbol{\theta}^*)$ for the primal and dual LPs is
125 equivalent to finding a saddle point $(\mathbf{v}^*, \boldsymbol{\theta}^*, \boldsymbol{\lambda}^*, \boldsymbol{\mu}^*)$ of the Lagrangian function [5]. In the next
126 section, we will develop primal-dual methods that aim to find approximate solutions to the above
127 saddle-point problem, and convert these solutions to policies with near-optimality guarantees.

128 3 Algorithm and Main Results

129 This section introduces the concrete setting we study in this paper, and presents our main contributions.

130 We consider the offline-learning scenario where the agent has access to a dataset $\mathcal{D} = (W_t)_{t=1}^n$,
131 collected by a behavior policy π_B , and composed of n random observations of the form $W_t =$
132 $(X_t^0, X_t, A_t, R_t, X_t')$. The random variables X_t^0 , (X_t, A_t) and X_t' are sampled, respectively, from
133 the initial-state distribution ν_0 , the discounted occupancy measure of the behavior policy, denoted as
134 μ_B , and from $p(\cdot | X_t, A_t)$. Finally, R_t denotes the reward $r(X_t, A_t)$. We assume that all observations
135 W_t are generated independently of each other, and will often use the notation $\varphi_t = \varphi(X_t, A_t)$.

136 Our strategy consists in finding approximately good solutions for the LPs (4) and (5) using stochastic
137 optimization methods, which require access to unbiased gradient estimates of the Lagrangian (Equation
138 6). The main challenge we need to overcome is constructing suitable estimators based only on
139 observations drawn from the behavior policy. We address this challenge by introducing the matrix
140 $\boldsymbol{\Lambda} = \mathbb{E}_{X, A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top]$ (supposed to be invertible for the sake of argument for now),
141 and rewriting the gradient with respect to $\boldsymbol{\lambda}$ as

$$\begin{aligned}
\nabla_{\boldsymbol{\lambda}} \mathcal{L}(\boldsymbol{\lambda}, \boldsymbol{\mu}; \mathbf{v}, \boldsymbol{\theta}) &= \boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} - \boldsymbol{\theta} = \boldsymbol{\Lambda}^{-1} \boldsymbol{\Lambda} (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} - \boldsymbol{\theta}) \\
&= \boldsymbol{\Lambda}^{-1} \mathbb{E} [\varphi(X_t, A_t) \varphi(X_t, A_t)^\top (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} - \boldsymbol{\theta})] \\
&= \boldsymbol{\Lambda}^{-1} \mathbb{E} [\varphi(X_t, A_t) (R_t + \gamma \mathbf{v}(X_t') - \langle \boldsymbol{\theta}, \varphi(X_t, A_t) \rangle)].
\end{aligned}$$

142 This suggests that the vector within the expectation can be used to build an unbiased estimator of the
143 desired gradient. A downside of using this estimator is that it requires knowledge of $\boldsymbol{\Lambda}$. However,
144 this can be sidestepped by a reparametrization trick inspired by Nachum & Dai [24]: introducing the
145 parametrization $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-1} \boldsymbol{\lambda}$, the objective can be rewritten as

$$\mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \mathbf{v}, \boldsymbol{\theta}) = (1 - \gamma)\langle \boldsymbol{\nu}_0, \mathbf{v} \rangle + \langle \boldsymbol{\beta}, \boldsymbol{\Lambda} (\boldsymbol{\omega} + \gamma \boldsymbol{\Psi} \mathbf{v} - \boldsymbol{\theta}) \rangle + \langle \boldsymbol{\mu}, \boldsymbol{\Phi} \boldsymbol{\theta} - \mathbf{E} \mathbf{v} \rangle.$$

146 This can be indeed seen to generalize the tabular reparametrization of Nachum & Dai [24] to the case
147 of linear function approximation. Notably, our linear reparametrization does not change the structure
148 of the saddle-point problem, but allows building an unbiased estimator of $\nabla_{\boldsymbol{\beta}} \mathcal{L}(\boldsymbol{\beta}, \boldsymbol{\mu}; \mathbf{v}, \boldsymbol{\theta})$ without
149 knowledge of $\boldsymbol{\Lambda}$ as

$$\tilde{g}_{\boldsymbol{\beta}} = \varphi(X_t, A_t) (R_t + \gamma \mathbf{v}(X_t') - \langle \boldsymbol{\theta}, \varphi(X_t, A_t) \rangle).$$

150 In what follows, we will use the more general parametrization $\boldsymbol{\beta} = \boldsymbol{\Lambda}^{-c} \boldsymbol{\lambda}$, with $c \in \{1/2, 1\}$, and
151 construct a primal-dual stochastic optimization method that can be implemented efficiently in the
152 offline setting based on the observations above. Using $c = 1$ allows to run our algorithm without
153 knowledge of $\boldsymbol{\Lambda}$, that is, without knowing the behavior policy that generated the dataset, while using
154 $c = 1/2$ results in a tighter bound, at the price of having to assume knowledge of $\boldsymbol{\Lambda}$.

155 Our algorithm (presented as Algorithm 1) is inspired by the method of Neu & Okolo [26], originally
156 designed for planning with a generative model. The algorithm has a double-loop structure, where

Algorithm 1 Offline Primal-Dual RL

Input: Learning rates α, ζ, η , initial points $\theta_0 \in \mathbb{B}(D_\theta), \beta_1 \in \mathbb{B}(D_\beta), \pi_1$, and data $\mathcal{D} = (W_t)_{t=1}^n$
for $t = 1$ **to** T **do**
 Initialize $\theta_{t,1} = \theta_{t-1}$
 for $k = 1$ **to** $K - 1$ **do**
 Obtain sample $W_{t,k} = (X_{t,k}^0, X_{t,k}, A_{t,k}, X'_{t,k})$
 $\mu_{t,k} = \pi_t \circ [(1 - \gamma)e_{X_{t,k}^0} + \gamma \langle \varphi(X_{t,k}, A_{t,k}), \Lambda^{c-1} \beta_t \rangle e_{X'_{t,k}}]$
 $\tilde{g}_{\theta,t,i} = \Phi^\top \mu_{t,k} - \Lambda^{c-1} \varphi(X_{t,k}, A_{t,k}) \langle \varphi(X_{t,k}, A_{t,k}), \beta_t \rangle$
 $\theta_{t,k+1} = \Pi_{\mathbb{B}(D_\theta)}(\theta_{t,k} - \eta \tilde{g}_{\theta,t,i})$ // Stochastic gradient descent
 end for
 $\theta_t = \frac{1}{K} \sum_{k=1}^K \theta_{t,k}$

 Obtain sample $W_t = (X_t^0, X_t, A_t, X'_t)$
 $v_t = E^\top(\pi_t \circ \Phi \theta_t)$
 $\tilde{g}_{\beta,t} = \varphi(X_t, A_t)(R_t + \gamma v_t(X'_t) - \langle \varphi(X_t, A_t), \theta_t \rangle)$
 $\beta_{t+1} = \Pi_{\mathbb{B}(D_\beta)}(\beta_t + \zeta \tilde{g}_{\beta,t})$ // Stochastic gradient ascent

 $\pi_{t+1} = \sigma(\alpha \sum_{i=1}^t \Phi \theta_i)$ // Policy update
end for
return π_J with $J \sim \mathcal{U}(T)$.

157 at each iteration t we run one step of stochastic gradient ascent for β , and also an inner loop
 158 which runs K iterations of stochastic gradient descent on θ making sure that $\langle \varphi(x, a), \theta_t \rangle$ is a
 159 good approximation of the true action-value function of π_t . Iterations of the inner loop are indexed
 160 by k . The main idea of the algorithm is to compute the unbiased estimators $\tilde{g}_{\theta,t,k}$ and $\tilde{g}_{\beta,t}$ of
 161 the gradients $\nabla_{\theta} \mathcal{L}(\beta_t, \mu_t; \cdot, \theta_{t,k})$ and $\nabla_{\beta} \mathcal{L}(\beta_t, \cdot; v_t, \theta_t)$, and use them to update the respective
 162 variables iteratively. We then define a softmax policy π_t at each iteration t using the θ parameters as
 163 $\pi_t(a|x) = \sigma\left(\alpha \sum_{i=1}^{t-1} \langle \varphi(x, a), \theta_i \rangle\right)$. The other higher-dimensional variables (μ_t, v_t) are defined
 164 symbolically in terms of β_t, θ_t and π_t , and used only as auxiliary variables for computing the
 165 estimates $\tilde{g}_{\theta,t,k}$ and $\tilde{g}_{\beta,t}$. Specifically, we set these variables as

$$v_t(x) = \sum_a \pi_t(a|x) \langle \varphi(x, a), \theta_t \rangle, \quad (7)$$

$$\mu_{t,k}(x, a) = \pi_t(a|x) ((1 - \gamma) \mathbb{1}\{X_{t,k}^0 = x\} + \gamma \langle \varphi_{t,k}, \Lambda^{c-1} \beta_t \rangle \mathbb{1}\{X'_{t,k} = x\}). \quad (8)$$

166 Finally, the gradient estimates can be defined as

$$\tilde{g}_{\beta,t} = \Lambda^{c-1} \varphi_t (R_t + \gamma v_t(X'_t) - \langle \varphi_t, \theta_t \rangle), \quad (9)$$

$$\tilde{g}_{\theta,t,k} = \Phi^\top \mu_{t,k} - \Lambda^{c-1} \varphi_{t,k} \langle \varphi_{t,k}, \beta_t \rangle. \quad (10)$$

167 These gradient estimates are then used in a projected gradient ascent/descent scheme, with the ℓ_2
 168 projection operator denoted by Π . The feasible sets of the two parameter vectors are chosen as ℓ_2
 169 balls of radii D_θ and D_β , denoted respectively as $\mathbb{B}(D_\theta)$ and $\mathbb{B}(D_\beta)$. Notably, the algorithm does not
 170 need to compute $v_t(x), \mu_{t,k}(x, a)$, or $\pi_t(a|x)$ for all states x , but only for the states that are accessed
 171 during the execution of the method. In particular, π_t does not need to be computed explicitly, and it
 172 can be efficiently represented by the single d -dimensional parameter vector $\sum_{i=1}^t \theta_i$.

173 Due to the double-loop structure, each iteration t uses K samples from the dataset \mathcal{D} , adding up to
 174 a total of $n = KT$ samples over the course of T iterations. Each gradient update calculated by the
 175 method uses a constant number of elementary vector operations, resulting in a total computational
 176 complexity of $O(|\mathcal{A}|dn)$ elementary operations. At the end, our algorithm outputs a policy selected
 177 uniformly at random from the T iterations.

178 3.1 Main result

179 We are now almost ready to state our main result. Before doing so, we first need to discuss the
 180 quantities appearing in the guarantee, and provide an intuitive explanation for them.

181 Similarly to previous work, we capture the partial coverage assumption by expressing the rate of
 182 convergence to the optimal policy in terms of a *coverage ratio* that measures the mismatch between
 183 the behavior and the optimal policy. Several definitions of coverage ratio are surveyed by Uehara &
 184 Sun [32]. In this work, we employ a notion of *feature coverage ratio* for linear MDPs that defines
 185 coverage in feature space rather than in state-action space, similarly to Jin et al. [14], but with a
 186 smaller ratio.

187 **Definition 3.1.** Let $c \in \{1/2, 1\}$. We define the generalized coverage ratio as

$$C_{\varphi,c}(\pi^*; \pi_B) = \mathbb{E}_{(X^*, A^*) \sim \mu^{\pi^*}} [\varphi(X^*, A^*)]^\top \Lambda^{-2c} \mathbb{E}[\varphi(X^*, A^*)].$$

188 We defer a detailed discussion of this ratio to Section 6, where we compare it with similar notions in
 189 the literature. We are now ready to state our main result.

190 **Theorem 3.2.** *Given a linear MDP (Definition 2.1) such that $\theta^\pi \in \mathbb{B}(D_\theta)$ for any policy π . Assume
 191 that the coverage ratio is bounded $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$. Then, for any comparator policy π^* , the
 192 policy output by an appropriately tuned instance of Algorithm 1 satisfies $\mathbb{E}[\langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle] \leq \varepsilon$
 193 with a number of samples n_ε that is $O\left(\varepsilon^{-4} D_\theta^4 D_\varphi^{8c} D_\beta^4 d^{2-2c} \log |\mathcal{A}|\right)$.*

194 The concrete parameter choices are detailed in the full version of the theorem in Appendix A. The
 195 main theorem can be simplified by making some standard assumptions, formalized by the following
 196 corollary.

197 **Corollary 3.3.** *Assume that the bound of the feature vectors D_φ is of order $O(1)$, that $D_\omega = D_\psi =$
 198 \sqrt{d} and that $D_\beta = c \cdot C_{\varphi,c}(\pi^*; \pi_B)$ for some positive universal constant c . Then, under the same
 199 assumptions of Theorem 3.2, n_ε is of order $O\left(\frac{d^4 C_{\varphi,c}(\pi^*; \pi_B)^2 \log |\mathcal{A}|}{d^{2c} (1-\gamma)^4 \varepsilon^4}\right)$.*

200 4 Analysis

201 This section explains the rationale behind some of the technical choices of our algorithm, and sketches
 202 the proof of our main result.

203 First, we explicitly rewrite the expression of the Lagrangian (6), after performing the change of
 204 variable $\lambda = \Lambda^c \beta$:

$$\mathcal{L}(\beta, \mu; \mathbf{v}, \theta) = (1 - \gamma) \langle \nu_0, \mathbf{v} \rangle + \langle \beta, \Lambda^c (\omega + \gamma \Psi \mathbf{v} - \theta) \rangle + \langle \mu, \Phi \theta - E \mathbf{v} \rangle \quad (11)$$

$$= \langle \beta, \Lambda^c \omega \rangle + \langle \mathbf{v}, (1 - \gamma) \nu_0 + \gamma \Psi^\top \Lambda^c \beta - E^\top \mu \rangle + \langle \theta, \Phi^\top \mu - \Lambda^c \beta \rangle. \quad (12)$$

205 We aim to find an approximate saddle-point of the above convex-concave objective function. One
 206 challenge that we need to face is that the variables \mathbf{v} and μ have dimension proportional to the size of
 207 the state space $|\mathcal{X}|$, so making explicit updates to these parameters would be prohibitively expensive
 208 in MDPs with large state spaces. To address this challenge, we choose to parametrize μ in terms of a
 209 policy π and β through the symbolic assignment $\mu = \mu_{\beta,\pi}$, where

$$\mu_{\beta,\pi}(x, a) \doteq \pi(a|x) \left[(1 - \gamma) \nu_0(x) + \gamma \langle \psi(x), \Lambda^c \beta \rangle \right]. \quad (13)$$

210 This choice can be seen to satisfy the first constraint of the primal LP (4), and thus the gradient of the
 211 Lagrangian (12) evaluated at $\mu_{\beta,\pi}$ with respect to \mathbf{v} can be verified to be 0. This parametrization
 212 makes it possible to express the Lagrangian as a function of only θ, β and π as

$$f(\theta, \beta, \pi) \doteq \mathcal{L}(\beta, \mu_{\beta,\pi}; \mathbf{v}, \theta) = \langle \beta, \Lambda^c \omega \rangle + \langle \theta, \Phi^\top \mu_{\beta,\pi} - \Lambda^c \beta \rangle. \quad (14)$$

213 For convenience, we also define the quantities $\nu_\beta = E^\top \mu_{\beta,\pi}$ and $v_{\theta,\pi}(s) \doteq \sum_a \pi(a|s) \langle \theta, \varphi(x, a) \rangle$,
 214 which enables us to rewrite f as

$$f(\theta, \beta, \pi) = \langle \Lambda^c \beta, \omega - \theta \rangle + \langle v_{\theta,\pi}, \nu_\beta \rangle = (1 - \gamma) \langle \nu_0, v_{\theta,\pi} \rangle + \langle \Lambda^c \beta, \omega + \gamma \Psi v_{\theta,\pi} - \theta \rangle. \quad (15)$$

215 The above choices allow us to perform stochastic gradient / ascent over the low-dimensional param-
 216 eters θ and β and the policy π . In order to calculate an unbiased estimator of the gradients, we first

217 observe that the choice of $\mu_{t,k}$ in Algorithm 1 is an unbiased estimator of μ_{β_t, π_t} :

$$\begin{aligned} \mathbb{E}_{t,k} [\mu_{t,k}(x, a)] &= \pi_t(a|x) \left((1-\gamma) \mathbb{P}(X_{t,k}^0 = x) + \mathbb{E}_{t,k} [\mathbb{1}\{X'_{t,k} = x\} \langle \varphi_t, \Lambda^{c-1} \beta_t \rangle] \right) \\ &= \pi_t(a|x) \left((1-\gamma) \nu_0(x) + \gamma \sum_{\bar{x}, \bar{a}} \mu_B(\bar{x}, \bar{a}) p(x|\bar{x}, \bar{a}) \varphi(\bar{x}, \bar{a})^\top \Lambda^{c-1} \beta_t \right) \\ &= \pi_t(a|x) \left((1-\gamma) \nu_0(x) + \gamma \psi(x)^\top \Lambda \Lambda^{c-1} \beta_t \right) = \mu_{\beta_t, \pi_t}(x, a), \end{aligned}$$

218 where we used the fact that $p(x|\bar{x}, \bar{a}) = \langle \psi(x), \varphi(\bar{x}, \bar{a}) \rangle$, and the definition of Λ . This in turn
219 facilitates proving that the gradient estimate $\tilde{g}_{\theta_t, k}$, defined in Equation 10, is indeed unbiased:

$$\mathbb{E}_{t,k} [\tilde{g}_{\theta_t, k}] = \Phi^\top \mathbb{E}_{t,k} [\mu_{t,k}] - \Lambda^{c-1} \mathbb{E}_{t,k} [\varphi_{t,k} \varphi_{t,k}^\top] \beta_t = \Phi^\top \mu_{\beta_t, \pi_t} - \Lambda^c \beta_t = \nabla_{\theta} \mathcal{L}(\beta_t, \mu_t; \mathbf{v}_t, \cdot).$$

220 A similar proof is used for $\tilde{g}_{\beta, t}$ and is detailed in Appendix B.3.

221 Our analysis is based on arguments by Neu & Okolo [26], carefully adapted to the reparametrized
222 version of the Lagrangian presented above. The proof studies the following central quantity that we
223 refer to as *dynamic duality gap*:

$$\mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*) \doteq \frac{1}{T} \sum_{t=1}^T (f(\beta^*, \pi^*; \theta_t) - f(\beta_t, \pi_t; \theta_t^*)). \quad (16)$$

224 Here, $(\theta_t, \beta_t, \pi_t)$ are the iterates of the algorithm, $\theta_{1:T}^* = (\theta_t^*)_{t=1}^T$ a sequence of comparators for θ ,
225 and finally β^* and π^* are fixed comparators for β and π , respectively. Our first key lemma relates
226 the suboptimality of the output policy to \mathcal{G}_T for a specific choice of comparators.

227 **Lemma 4.1.** *Let $\theta_t^* \doteq \theta^{\pi_t}$, π^* be any policy, and $\beta^* = \Lambda^{-c} \Phi^\top \mu^{\pi^*}$. Then, $\mathbb{E} [\langle \mu^{\pi^*} - \mu^{\pi_{out}}, \mathbf{r} \rangle] =$
228 $\mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*)$.*

229 The proof is relegated to Appendix B.1. Our second key lemma rewrites the gap \mathcal{G}_T for any choice of
230 comparators as the sum of three regret terms:

231 **Lemma 4.2.** *With the choice of comparators of Lemma 4.1*

$$\begin{aligned} \mathcal{G}_T(\beta^*, \pi^*; \theta_{1:T}^*) &= \frac{1}{T} \sum_{t=1}^T \langle \theta_t - \theta_t^*, g_{\theta, t} \rangle + \frac{1}{T} \sum_{t=1}^T \langle \beta^* - \beta_t, g_{\beta, t} \rangle \\ &\quad + \frac{1}{T} \sum_{t=1}^T \sum_s \nu^{\pi^*}(s) \sum_a (\pi^*(a|s) - \pi_t(a|s)) \langle \theta_t, \varphi(x, a) \rangle, \end{aligned}$$

232 where $g_{\theta, t} = \Phi^\top \mu_{\beta_t, \pi_t} - \Lambda^c \beta_t$ and $g_{\beta, t} = \Lambda^c (\omega + \gamma \Psi v_{\theta_t, \pi_t} - \theta_t)$.

233 The proof is presented in Appendix B.2. To conclude the proof we bound the three terms appearing
234 in Lemma 4.2. The first two of those are bounded using standard gradient descent/ascent analysis
235 (Lemmas B.1 and B.2), while for the latter we use mirror descent analysis (Lemma B.3). The details
236 of these steps are reported in Appendix B.3.

237 5 Extension to Average-Reward MDPs

238 In this section, we briefly explain how to extend our approach to offline learning in *average reward*
239 *MDPs*, establishing the first sample complexity result for this setting. After introducing the setup, we
240 outline a remarkably simple adaptation of our algorithm along with its performance guarantees for
241 this setting. The reader is referred to Appendix C for the full details, and to Chapter 8 of Puterman
242 [29] for a more thorough discussion of average-reward MDPs.

243 In the average reward setting we aim to optimize the objective $\rho^\pi(x) =$
244 $\liminf_{T \rightarrow \infty} \frac{1}{T} \mathbb{E}_\pi [\sum_{t=1}^T r(x_t, a_t) \mid x_1 = x]$, representing the long-term average reward of
245 policy π when started from state $x \in \mathcal{X}$. Unlike the discounted setting, the average reward criterion
246 prioritizes long-term frequency over proximity of good rewards due to the absence of discounting
247 which expresses a preference for earlier rewards. As is standard in the related literature, we will
248 assume that ρ^π is well-defined for any policy and is independent of the start state, and thus will

249 use the same notation to represent the scalar average reward of policy π . Due to the boundedness
 250 of the rewards, we clearly have $\rho^\pi \in [0, 1]$. Similarly to the discounted setting, it is possible
 251 to define quantities analogous to the value and action value functions as the solutions to the
 252 Bellman equations $q^\pi = r - \rho^\pi \mathbf{1} + P v^\pi$, where v^π is related to the action-value function as
 253 $v^\pi(x) = \sum_a \pi(a|x) q^\pi(x, a)$. We will make the following standard assumption about the MDP (see,
 254 e.g., Section 17.4 of Meyn & Tweedie [22]):

255 **Assumption 5.1.** For all stationary policies π , the Bellman equations have a solution q^π satisfying
 256 $\sup_{x,a} q^\pi(x, a) - \inf_{x,a} q^\pi(x, a) < D_q$.

257 Furthermore, we will continue to work with the linear MDP assumption of Definition 2.1, and will
 258 additionally make the following minor assumption:

259 **Assumption 5.2.** The all ones vector $\mathbf{1}$ is contained in the column span of the feature matrix Φ .
 260 Furthermore, let $\rho \in \mathbb{R}^d$ such that for all $(x, a) \in \mathcal{Z}$, $\langle \varphi(x, a), \rho \rangle = 1$.

261 Using these insights, it is straightforward to derive a linear program akin to (2) that characterize the
 262 optimal occupancy measure and thus an optimal policy in average-reward MDPs. Starting from this
 263 formulation and proceeding as in Sections 2 and 4, we equivalently restate this optimization problem
 264 as finding the saddle-point of the reparametrized Lagrangian defined as follows:

$$\mathcal{L}(\beta, \mu; \rho, v, \theta) = \rho + \langle \beta, \Lambda^c[\omega + \Psi v - \theta - \rho \rho] \rangle + \langle \mu, \Phi \theta - E v \rangle.$$

265 As previously, the saddle point can be shown to be equivalent to an optimal occupancy measure under
 266 the assumption that the MDP is linear in the sense of Definition 2.1. Notice that the above Lagrangian
 267 slightly differs from that of the discounted setting in Equation (11) due to the additional optimization
 268 parameter ρ , but otherwise our main algorithm can be directly generalized to this objective. We
 269 present details of the derivations and the resulting algorithm in Appendix C. The following theorem
 270 states the performance guarantees for this method.

271 **Theorem 5.3.** *Given a linear MDP (Definition 2.1) satisfying Assumption 5.2 and such that $\theta^\pi \in$
 272 $\mathbb{B}(D_\theta)$ for any policy π . Assume that the coverage ratio is bounded $C_{\varphi,c}(\pi^*; \pi_B) \leq D_\beta$. Then, for
 273 any comparator policy π^* , the policy output by an appropriately tuned instance of Algorithm 2 satisfies
 274 $\mathbb{E}[\langle \mu^{\pi^*} - \mu^{\pi_{out}}, r \rangle] \leq \varepsilon$ with a number of samples n_ε that is $O\left(\varepsilon^{-4} D_\theta^4 D_\varphi^{12c-2} D_\beta^4 d^{2-2c} \log |A|\right)$.*

275 As compared to the discounted case, this additional dependence of the sample complexity on D_φ
 276 is due to the extra optimization variable ρ . We provide the full proof of this theorem along with further
 277 discussion in Appendix C.

278 6 Discussion and Final Remarks

279 In this section, we compare our results with the most relevant ones from the literature. Our Table 1 can
 280 be used as a reference. As a complement to this section, we refer the interested reader to the recent
 281 work by Uehara & Sun [32], which provides a survey of offline RL methods with their coverage and
 282 structural assumptions. Detailed computations can be found in Appendix E.

283 An important property of our method is that it only requires partial coverage. This sets it apart from
 284 classic batch RL methods like FQI [11, 23], which require a stronger uniform-coverage assumption.
 285 Algorithms working under partial coverage are mostly based on the principle of pessimism. However,
 286 our algorithm does not implement any form of explicit pessimism. We recall that, as shown by Xiao
 287 et al. [35], pessimism is just one of many ways to achieve minimax-optimal sample efficiency.

288 Let us now compare our notion of coverage ratio to the existing notions previously used in the
 289 literature. Jin et al. [14] (Theorem 4.4) rely on a *feature* coverage ratio which can be written as

$$C^\circ(\pi^*; \pi_B) = \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A)^\top \Lambda^{-1} \varphi(X, A)]. \quad (17)$$

290 By Jensen's inequality, our $C_{\varphi,1/2}$ (Definition 3.1) is never larger than C° . Indeed, notice how
 291 the random features in Equation (17) are coupled, introducing an extra variance term w.r.t. $C_{\varphi,1/2}$.
 292 Specifically, we can show that $C_{\varphi,1/2}(\pi^*; \pi_B) = C^\circ(\pi^*; \pi_B) - \mathbb{V}_{X,A \sim \mu^*} [\Lambda^{-1/2} \varphi(X, A)]$, where
 293 $\mathbb{V}[Z] = \mathbb{E}[\|Z - \mathbb{E}[Z]\|^2]$ for a random vector Z . So, besides fine comparisons with existing notions
 294 of coverage ratios, we can regard $C_{\varphi,1/2}$ as a low-variance version of the standard feature coverage
 295 ratio. However, our sample complexity bounds do not fully take advantage of this low-variance

296 property, since they scale quadratically with the ratio itself, rather than linearly, as is more common
 297 in previous work.

298 To scale with $C_{\varphi,1/2}$, our algorithm requires knowledge of Λ , hence of the behavior policy. However,
 299 so does the algorithm from Jin et al. [14]. Zanette et al. [38] remove this requirement at the price of a
 300 computationally heavier algorithm. However, both are limited to the finite-horizon setting.

301 Uehara & Sun [32] and Zhang et al. [39] use a coverage ratio that is conceptually similar to Equa-
 302 tion (17),

$$C^\dagger(\pi^*; \pi_B) = \sup_{y \in \mathbb{R}^d} \frac{y^\top \mathbb{E}_{X,A \sim \mu^*} [\varphi(X, A) \varphi(X, A)^\top] y}{y^\top \mathbb{E}_{X,A \sim \mu_B} [\varphi(X, A) \varphi(X, A)^\top] y}. \quad (18)$$

303 Some linear algebra shows that $C^\dagger \leq C^\circ \leq dC^\dagger$. Therefore, chaining the previous inequalities
 304 we know that $C_{\varphi,1/2} \leq C^\circ \leq dC^\dagger$. It should be noted that the algorithm from Uehara & Sun [32]
 305 also works in the representation-learning setting, that is, with unknown features. However, it is far
 306 from being efficiently implementable. The algorithm from Zhang et al. [39] instead is limited to the
 307 finite-horizon setting.

308 In the special case of tabular MDPs, it is hard to compare our ratio with existing ones, because in
 309 this setting, error bounds are commonly stated in terms of $\sup_{x,a} \mu^*(x,a)/\mu_B(x,a)$, often introducing
 310 an explicit dependency on the number of states [e.g., 17], which is something we carefully avoided.
 311 However, looking at how the coverage ratio specializes to the tabular setting can still provide
 312 some insight. With known behavior policy, $C_{\varphi,1/2}(\pi^*; \pi_B) = \sum_{x,a} \mu^*(x,a)^2 / \mu_B(x,a)$ is smaller than
 313 the more standard $C^\circ(\pi^*; \pi_B) = \sum_{x,a} \mu^*(x,a) / \mu_B(x,a)$. With unknown behavior, $C_{\varphi,1}(\pi^*; \pi_B) =$
 314 $\sum_{x,a} (\mu^*(x,a) / \mu_B(x,a))^2$ is non-comparable with C° in general, but larger than $C_{\varphi,1/2}$. Interestingly,
 315 $C_{\varphi,1}(\pi^*; \pi_B)$ is also equal to $1 + \mathcal{X}^2(\mu^* \parallel \mu_B)$, where \mathcal{X}^2 denotes the chi-square divergence, a crucial
 316 quantity in off-distribution learning based on importance sampling [10]. Moreover, a similar quantity
 317 to $C_{\varphi,1}$ was used by Lykouris et al. [18] in the context of (online) RL with adversarial corruptions.

318 We now turn to the works of Xie et al. [36] and Cheng et al. [9], which are the only practical
 319 methods to consider function approximation in the infinite horizon setting, with minimal assumption
 320 on the dataset, and thus the only directly comparable to our work. They both use the coverage
 321 ratio $C_{\mathcal{F}}(\pi^*; \pi_B) = \max_{f \in \mathcal{F}} \|f - \mathcal{T}f\|_{\mu^*}^2 / \|f - \mathcal{T}f\|_{\mu_B}^2$, where \mathcal{F} is a function class and \mathcal{T} is Bellman's
 322 operator. This can be shown to reduce to Equation (18) for linear MDPs. However, the specialized
 323 bound of Xie et al. [36] (Theorem 3.2) scales with the potentially larger ratio from Equation (17).
 324 Both their algorithms have superlinear computational complexity and a sample complexity of $O(\varepsilon^{-5})$.
 325 Hence, in the linear MDP setting, our algorithm is a strict improvement both for its $O(\varepsilon^{-4})$ sample
 326 complexity and its $O(n)$ computational complexity. However, It is very important to notice that no
 327 practical algorithm for this setting so far, including ours, can match the minimax optimal sample
 328 complexity rate of $O(\varepsilon^2)$ [35, 31]. This leaves space for future work in this area. In particular, by
 329 inspecting our proofs, it should be clear the the extra $O(\varepsilon^{-2})$ factor is due to the nested-loop structure
 330 of the algorithm. Therefore, we find it likely that our result can be improved using optimistic descent
 331 methods [6] or a two-timescale approach [15, 30].

332 As a final remark, we remind that when Λ is unknown, our error bounds scales with $C_{\varphi,1}$, instead of
 333 the smaller $C_{\varphi,1/2}$. However, we find it plausible that one can replace the Λ with an estimate that is
 334 built using some fraction of the overall sample budget. In particular, in the tabular case, we could
 335 simply use all data to estimate the visitation probabilities of each-state action pairs and use them to
 336 build an estimator of Λ . Details of a similar approach have been worked out by Gabbianelli et al.
 337 [12]. Nonetheless, we designed our algorithm to be flexible and work in both cases.

338 To summarize, our method is one of the few not to assume the state space to be finite, or the dataset
 339 to have global coverage, while also being computationally feasible. Moreover, it offers a significant
 340 advantage, both in terms of sample and computational complexity, over the two existing polynomial-
 341 time algorithms for discounted linear MDPs with partial coverage [36, 9]; it extends to the challenging
 342 average-reward setting with minor modifications; and has error bounds that scale with a low-variance
 343 version of the typical coverage ratio. These results were made possible by employing algorithmic
 344 principles, based on the linear programming formulation of sequential decision making, that are new
 345 in offline RL. Finally, the main direction for future work is to develop a single-loop algorithm to
 346 achieve the optimal rate of ε^{-2} , which should also improve the dependence on the coverage ratio
 347 from $C_{\varphi,c}(\pi^*; \pi_B)^2$ to $C_{\varphi,c}(\pi^*; \pi_B)$.

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