Offline Constrained Multi-Objective Reinforcement Learning via Pessimistic Dual Value Iteration

Abstract

In constrained multi-objective RL, the goal is to learn a policy that achieves the best performance specified by a multi-objective preference function under a constraint. We focus on the offline setting where the RL agent aims to learn the optimal policy from a given dataset. This scenario is common in real-world applications where interactions with the environment are expensive and the constraint violation is dangerous. For such a setting, we transform the original constrained problem into a primal-dual formulation, which is solved via dual gradient ascent. Moreover, we propose to combine such an approach with pessimism to overcome the uncertainty in offline data, which leads to our Pessimistic Dual Iteration (PEDI). We establish upper bounds on both the suboptimality and constraint violation for the policy learned by PEDI based on an arbitrary dataset, which proves that PEDI is provably sample efficient. We also specialize PEDI to the setting with linear function approximation. To the best of our knowledge, we propose the first provably efficient constrained multi-objective RL algorithm with offline data without any assumption on the coverage of the dataset.

1 Introduction

There has been increased interest in multi-objective RL in recent years. Compared with traditional single-objective RL, the goal of the multi-objective one depends on a preference function, which takes as input the multiple objectives and outputs a scalar. The multi-objective optimization problems are usually constrained, as otherwise, it may cause danger or malfunction in applications. For example, consider a home automation system that helps humans monitor and control home attributes which can be regarded as multi-objectives. Users at different times may value different aspects of its services. Some may think highly of lighting at night, while others may concern the climate. We can formulate the users' preference as a preference function on the multiple objectives. Therefore, the system is dealing with a multi-objective optimization problem. However, the system cannot optimize this problem without any constraints, which might go against human's will, such as generating extreme climate inside a house or performing unacceptably energy-consuming operations.

We formulate the constrained multi-objective Markov decision process (CMOMDP), which is similar to the constrained Markov decision process (CMDP) (Altman, 1999). The difference is that the objectives are multiple and constraints can be nonlinear. We aim to minimize the value of a preference function, which takes multiple objectives as input and outputs a scalar.

Most existing RL methods assume full accessibility of the environment for the agent, which tends to be impractical as the exploration could be expensive (Gottesman et al., 2019) and dangerous (Shalev-Shwartz et al., 2016). Hence, we consider the offline case where the agent has only a historical dataset collected a priori and has no further interactions with the environment. This setting is common and embodied in various scenarios such as healthcare (Chakraborty and Murphy, 2014) and auto-driving

37 (Sun et al., 2020). However, offline RL is less understood theoretically (Levine et al., 2020) than
38 online RL, and how to maximally exploit the dataset remains unclear.

39 In this paper, we study the offline CMOMDP. The challenges are threefold:

(i) Different from CMDPs, the nonlinearity of the preference function and constraints of
CMOMDPs makes the analysis challenging. Moreover, constraints can be neither convex
nor concave in the policy, which means the optimization problems are usually non-convex. It
brings great difficulty to designing a provably efficient algorithm.

(ii) Since further interaction with the environment is prohibited, the dataset's quality is not guaran-
teed. The data collected by the experimenter may not sufficiently cover the trajectories induced
by the optimal policy. Therefore, the information of the optimal policy could be limited, which
probably makes the suboptimality and constraint violation arbitrarily large.

(iii) As the CMOMDP can be considered a generalization of CMDP (see the reduction in Appendix
C), any difficulties emerging in the CMDP will arise here too. For example, due to constraints,
the Bellman optimality equation may not hold anymore. Therefore, most existing offline RL
algorithms based on dynamic programming are inapplicable.

52 Challenge (i) is inherent in CMOMDPs, and certain requirements on the preference function and
53 constraints are inevitable. Hence, We suppose they meet some conditions. For instance, a geometric
54 analog of Slater's condition, which is usually assumed in CMDPs, is introduced. To tackle challenge
55 (ii), existing works have put a great effort. One possible principle is pessimism, which applies
56 penalties to ensure pessimistic estimation. This method is successful in ordinary RL, and we extend
57 it to CMOMDPs. We also note that we only impose a minimal assumption on the offline dataset's
58 compliance in our analysis. For challenge (iii), we apply the convex conjugate and Fenchel's duality
59 to transform the problem into its primal-dual formulation.

60 In summary, our work answers the following question:

Is it possible to develop a provably efficient offline algorithm for constrained multi-objective
reinforcement learning with minimal assumptions on the dataset?

63 We propose the Pessimistic Dual Iteration (PEDI) algorithm, and the theoretical contributions are as
64 follows:

(i) By transforming the original constrained optimization problem of CMOMDPs into a primal-dual
formulation via convex conjugate and duality, we develop the algorithm for general CMOMDPs,
which iterates in a dual gradient ascent manner. Then, we instantiate the algorithm for linear
kernel CMOMDPs, which is a large class of CMOMDPs that includes the tabular case.

(ii) We show in Appendix F the significance of pessimism in offline CMOMDPs. To summarize,
we decompose the discrepancy between a value function and the optimal one into spurious
correlation, intrinsic uncertainty, and optimization error, among which the spurious correlation
is the most difficult to control. However, by maintaining pessimistic estimates of the value
functions, PEDI eliminates the spurious correlation.

(iii) We establish the theoretical guarantees for PEDI. Specifically, we demonstrate that two metrics,
the suboptimality and the constraint violation, can be bounded from above by the optimization
error of $\mathcal{O}(1/\sqrt{K})$ and the intrinsic uncertainty, where K is the number of iterations. When
specialized to linear kernel CMOMDPs, the upper bound matches the information-theoretic
lower bound up to multiplicative factors of constants related to the underlying CMOMDP, which
suggests the minimax optimality of PEDI.

(iv) We show that the error of PEDI is data-dependent, i.e., it depends on how well the dataset covers
the trajectories induced by the optimal policy. When the trajectories are sufficiently covered,
the suboptimality and constraint violation are $\widetilde{\mathcal{O}}(1/\sqrt{N})$ where N is the number of trajectories.

83 To the best of our knowledge, we are the first to propose a provably efficient offline algorithm that
84 considers the constrained multi-objective RL without any assumptions on the coverage of the dataset.
85 As a by-product, our method can be viewed as a highly generalized one as it can easily reduce to
86 certain simpler cases such as CMDPs, which is discussed in Appendix C.

1.1 Related works

Constrained RL. Our work is closely related to CMDPs. Several recent works (Efroni et al., 2020; Ding et al., 2021; Qiu et al., 2020; Brantley et al., 2020) have studied the MDP with linear constraints and provided algorithms with both regret and total constraint violation guarantees. However, while these approaches are successful in CMDPs, they cannot be applied to CMOMDPs where objectives are multiple and constraints can be nonlinear. The difference between their methods and ours are (i) they usually assume the Slater's condition, while we consider its geometric analog, and (ii) most works utilize the Lagrangian multiplier to handle constraints, while in our method, we obtain a primal-dual formulation via conjugate.

Multi-objective RL. Existing studies on multi-objective RL can be divided into two groups: the first maintains a set of Pareto-optimal policies (Barrett and Narayanan, 2008; Castelletti et al., 2011, 2012; Wang and Sebag, 2013), and the second collapses multi-objective vector into a scalar and then apply a standard RL method (Barrett and Narayanan, 2008; Natarajan and Tadepalli, 2005; Van Moffaert et al., 2013; Cheung, 2019). However, these methods are available in unconstrained multi-objective RL but unsuitable for constrained cases. The difficulty is that the constraints invalidate the Bellman optimality principle, which is the theoretical foundation of these works.

Offline RL. Recent successful offline RL methods (Fujimoto et al., 2019; Laroche et al., 2019; Jaques et al., 2019; Wu et al., 2019; Kumar et al., 2019, 2020; Agarwal et al., 2020; Yu et al., 2020; Kidambi et al., 2020; Wang et al., 2020b; Siegel et al., 2020; Nair et al., 2020; Liu et al., 2020) fall into two categories (Buckman et al., 2020): (i) uncertainty-aware pessimistic algorithms and (ii) proximal pessimistic algorithms. (i) gives a lower estimate for states and actions less covered by the dataset, while (ii) avoids visiting these less visited states and actions by regularization. However, existing methods are largely based on approximate dynamic programming and do not take constraints into account, thus failing to apply. Our proposed method generalizes the ordinary pessimistic algorithm so that it is compatible with multiple objectives and constraints.

In the analysis, we only assume the compliance of the dataset. In comparison with existing works, which assume the sufficient coverage of the dataset such as the finite concentrability coefficients (Chen and Jiang, 2019) and uniformly lower bounded densities of visitation measures (Yin et al., 2021), we require no assumptions as they often fail to hold in practice. Moreover, we do not impose any constraints on the affinity of the behavior policy and the learned policy (Liu et al., 2020).

1.2 Notations

For simplicity, we write $\langle f, g \rangle_{\mathcal{X}} = \int_{\mathcal{X}} f(x)g(x)\,\mathrm{d}x$ as the inner product on space $\mathcal{X}$ for functions $f, g : \mathcal{X} \to \mathbb{R}$. We also define the norms $\|f\|_{2,\mathcal{X}} = \sqrt{\langle f, f \rangle_{\mathcal{X}}}$ and $\|f\|_{\infty,\mathcal{X}} = \sup_{x \in \mathcal{X}} |f(x)|$. We denote by $[a : b]$ the integers between a and b, i.e., $[a : b] = \{i \in \mathbb{Z} \,|\, a \leq i \leq b\}$ and define $[n] = [1 : n]$. For two vectors $\boldsymbol{x}, \boldsymbol{x}' \in \mathbb{R}^D$, we write $\boldsymbol{x} \geq \boldsymbol{x}'$ (or $\boldsymbol{x} \leq \boldsymbol{x}'$) if $\boldsymbol{x}$ is not smaller (or larger) than $\boldsymbol{x}'$ in an elementwise manner. We set $|\boldsymbol{x}| = (|x_1|, |x_2|, \ldots, |x_D|)^{\top}$ and $\boldsymbol{x}_+ = (\max\{x_1, 0\}, \max\{x_2, 0\}, \ldots, \max\{x_D, 0\})^{\top}$. We denote by $\mathcal{B}^D$ the D-dimensional unit Euclidean ball, i.e., $\mathcal{B}^D = \{\boldsymbol{x} \in \mathbb{R}^D : \|\boldsymbol{x}\|_2 \leq 1\}$. The set of probability distributions on a set $\mathcal{X}$ is denoted by $\Delta(\mathcal{X})$.

2 Preliminaries

2.1 Constrained multi-objective Markov decision process (CMOMDP)

We consider an episodic CMOMDP given by $\mathcal{M} = (\mathcal{S}, \mathcal{A}, H, \mathcal{P}, \boldsymbol{c})$ where $\mathcal{S}$ is a state space, $\mathcal{A}$ is an action space, $H \in \mathbb{N}_+$ is the horizon, $\mathcal{P} = \{\mathcal{P}_h\}_{h=1}^H$ is a collection of transition kernels $\mathcal{P}_h : \mathcal{S} \times \mathcal{A} \to \Delta(\mathcal{S})$, and $\boldsymbol{c} = \{\boldsymbol{c}_h\}_{h=1}^H$ is a collection of cost functions $\boldsymbol{c}_h : \mathcal{S} \times \mathcal{A} \to [0, 1]^D$. Note that by $\mathcal{P}$ we mean both the probability density function and the probability mass function, as they can be unified (see Appendix A for details). We suppose a fixed initial state $\underline{s} \in \mathcal{S}$ for simplicity. However, a stochastic initial state poses no extra difficulty to our analysis. In each episode, given a policy $\pi = \{\pi_h\}_{h=1}^H$ where $\pi_h : \mathcal{S} \to \Delta(\mathcal{A})$, the agent interacts with the environment as follows. At state s_h, the agent takes action $a_h \in \mathcal{A}$ according to $\pi_h(\cdot \,|\, s_h)$, and then receives a stochastic cost $\boldsymbol{c}_h \in [0, 1]^D$, for which we assume $\mathbb{E}[\boldsymbol{c}_h | s_h, a_h] = \boldsymbol{c}_h(s, a)$. The system then transits to the next

state s_{h+1} according to $\mathcal{P}_h(\cdot \mid s_h, a_h)$. The episode terminates at state s_{H+1} where no action is taken and the cost is zero.

Given a policy π, the state-value function $\boldsymbol{V}_h^\pi : \mathcal{S} \to [0, H]^D$ and the action-value function $\boldsymbol{Q}_h^\pi : \mathcal{S} \times \mathcal{A} \to [0, H]^D$ at the h-th step are defined as $\boldsymbol{V}_h^\pi(s) = \mathbb{E}_\pi[\sum_{i=h}^H \boldsymbol{c}_i(s_i, a_i) \mid s_h = s]$ and $\boldsymbol{Q}_h^\pi(s, a) = \mathbb{E}_\pi[\sum_{i=h}^H \boldsymbol{c}_i(s_i, a_i) \mid s_h = s, a_h = a]$ where the expectation $\mathbb{E}_\pi$ is taken with respect to $a_i \sim \pi_i(\cdot \mid s_i)$ and $s_{i+1} \sim \mathcal{P}(\cdot \mid s_i, a_i)$ for $i \in [h : H]$. Note that those value functions are D-dimensional vector-valued, and we use bold letters to represent vectors. We denote their i-th scalar components by $V_h^{i,\pi}$ and $Q_h^{i,\pi}$ respectively. For notational simplicity, we write: $\mathbb{P}_h[\boldsymbol{V}](s, a) = \mathbb{E}_{s' \sim \mathcal{P}_h(\cdot \mid s, a)}[\boldsymbol{V}(s')]$, $\mathbb{B}_h[\boldsymbol{V}](s, a) = \boldsymbol{c}_h(s, a) + \mathbb{P}_h[\boldsymbol{V}](s, a)$, and $\mathbb{D}_\pi[\boldsymbol{Q}](s) = \mathbb{E}_{a \sim \pi(\cdot \mid s)}[\boldsymbol{Q}(s, a)]$. Thereby, the Bellman equation for any $(s, a) \in \mathcal{S} \times \mathcal{A}$ and $h \in [H]$ can be written as $\boldsymbol{Q}_h^\pi(s, a) = \mathbb{B}_h[\boldsymbol{V}_h^\pi](s, a)$, and $\boldsymbol{V}_h^\pi(s) = \mathbb{D}_\pi[\boldsymbol{Q}_h^\pi](s)$. Our goal is to minimize the value of a preference function subject to some constraints. Formally, we define $g : \mathbb{R}^D \to \mathbb{R}$ as the preference function and assume that g is 1-Lipschitz and convex and that $g(\boldsymbol{x}) \geq g(\boldsymbol{x}')$ holds as long as $\boldsymbol{x} \geq \boldsymbol{x}'$. For example, $g(\boldsymbol{x})$ can be the summation over $\{x_i\}_{i=1}^n$ or the maximum among $\{x_i\}_{i=1}^n$. We aim to find the optimal policy π^* of the following constrained optimization problem,

$$\min_{\pi \in \Delta(\mathcal{A} \mid \mathcal{S}, H)} g\big(\boldsymbol{V}_1^\pi(\underline{s})\big) \quad \text{s.t.} \quad \boldsymbol{V}_1^\pi(\underline{s}) \in \mathcal{W}^*, \tag{1}$$

where $\mathcal{W}^* \subseteq [0, H]^D$ is a target set. We use $\boldsymbol{V}_1^*(\underline{s}) = \boldsymbol{V}_1^{\pi^*}(\underline{s})$ to denote the state-value function of the optimal policy of (1) for simplicity.

Solving (1) is impossible when we have no geometric requirements on the target set $\mathcal{W}^*$. Inspired by Slater's condition commonly imposed in CMDPs, we propose its geometric analogue for CMOMDPs (Yu et al., 2021). Let $\mathcal{V}$ be the set of achievable values, i.e., $\mathcal{V} = \{\boldsymbol{V}_1^\pi(\underline{s}) : \text{any policy } \pi\}$, and $\mathcal{W} = \mathcal{V} \cap \mathcal{W}^*$ be the achievable values within the target set. We suppose $\mathcal{W}$ is nonempty. We denote by $\partial \mathcal{W}^*$ and $\partial \mathcal{V}$ the boundaries of $\mathcal{W}^*$ and $\mathcal{V}$, respectively. With a little abuse of notations, we set $\partial \mathcal{W} = \partial \mathcal{W}^* \cap \partial \mathcal{V}$ as the intersection of boundaries. If $\partial \mathcal{W}$ is nonempty, then for each $\boldsymbol{W} \in \partial \mathcal{W}$, we define the angle between support vectors[1] at $\boldsymbol{W}$ as

$$\gamma(\boldsymbol{W}) = \min \big\{ \angle(\boldsymbol{a}, \boldsymbol{b}) \mid \boldsymbol{a}, \boldsymbol{b} \text{ are support vectors of } \mathcal{W}^* \text{ and } \mathcal{V} \text{ at } \boldsymbol{W}, \text{ respectively} \big\}$$

where $\angle(\boldsymbol{a}, \boldsymbol{b})$ denotes the angle between $\boldsymbol{a}$ and $\boldsymbol{b}$. We impose geometric requirements on the target set $\mathcal{W}^*$ as stated below.

Assumption 1. *We assume the target set $\mathcal{W}^*$ is closed and convex, and there exists an upper bound $\gamma_{\max} \in \left[\frac{\pi}{2}, \pi\right)$ such that $\max_{\boldsymbol{W} \in \partial \mathcal{W}} \gamma(\boldsymbol{W}) < \gamma_{\max}$. Moreover, we assume $\mathcal{W}^*$ is a lower set, i.e., for any $\boldsymbol{W} \in \mathcal{W}^*$, it holds that $\boldsymbol{W}' \in \mathcal{W}^*$ for any $\boldsymbol{0} \leq \boldsymbol{W}' \leq \boldsymbol{W}$.*

We write $\rho = 2/\sin(\gamma_{\max})$ for notational simplicity. Explanations and justifications of Assumption 1 are provided in Appendix B where we show that this assumption is reasonable and closely related to Slater's condition.

However, the optimization problem (1) is still hard even with these assumptions. Instead, we solve it by considering the suboptimality and constraint violation as performance metrics, which are defined as

$$\text{SubOpt}(\pi) = g\big(\boldsymbol{V}_1^\pi(\underline{s})\big) - g\big(\boldsymbol{V}_1^*(\underline{s})\big), \quad \text{Violation}(\pi) = \text{dist}\big(\boldsymbol{V}_1^\pi(\underline{s}), \mathcal{W}^*\big), \tag{2}$$

where we define $\text{dist}(\boldsymbol{V}_1^\pi(\underline{s}), \mathcal{W}^*) = \min_{\boldsymbol{W} \in \mathcal{W}^*} \|\boldsymbol{V}_1^\pi(\underline{s}) - \boldsymbol{W}\|_2$.

To show that the formulation of CMOMDPs is reasonable, we state the relationship between CMOMDPs and CMDPs in the following proposition. It suggests that the CMOMDP is a generalization of the CMDP.

Proposition 1. *The CMDP is a special case of the CMOMDP, and the Slater's condition assumed in CMDPs corresponds to the existence of $\gamma_{\max}$ in Assumption 1 in CMOMDPs.*

Proof. See Appendix C.1 for a detailed proof. $\square$

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[1]The support vectors at a point are normals to the support hyperplanes at this point.

2.2 Offline learning

We consider the offline setting where we only have access to a dataset $\mathcal{D} = \{(s_h^\tau, a_h^\tau, \boldsymbol{c}_h^\tau)\}_{h,\tau=1}^{H,N}$ with N trajectories collected a priori by an experimentor. We only make the following assumption on the data collecting process.

Assumption 2 (Compliance of dataset)**.** *We assume that the dataset $\mathcal{D}$ is compliant with the underlying CMOMDP $\mathcal{M}$, i.e., for any $\boldsymbol{c} \in [0,1]^D, s' \in \mathcal{S}, h \in [H]$, and $\tau \in [N]$,*

$$\mathrm{Pr}_{\mathcal{D}}(s_{h+1}^\tau = s', \boldsymbol{c}_h^\tau = \boldsymbol{c} \,|\, \mathcal{F}_h^\tau) = \mathrm{Pr}(s_{h+1} = s', \boldsymbol{c}_h = \boldsymbol{c} \,|\, s_h = s_h^\tau, a_h = a_h^\tau), \tag{3}$$

where $\mathcal{F}_h^\tau$ is the σ-algebra defined as $\mathcal{F}_h^\tau = \sigma(\{(s_i^n, a_i^n, c_i^n) \,|\, (n-1)H + i \le (\tau-1)H + h\})$. The probability on the left-hand side of (3) is with respect to the joint distribution of the data collecting process, and that of the right-hand side is with respect to the underlying CMOMDP.

Assumption 2 is adapted from Jin et al. (2020b). It implies that the dataset $\mathcal{D}$ is generated from the underlying CMOMDP and possesses the Markov property. Such an assumption holds when the experimenter collects the dataset by interacting with the underlying CMOMDP. In particular, we do not require that the data collecting process well explores the state-action space. In other words, we do not impose any assumption on the coverage of the dataset.

3 Pessimistic Dual Iteration (PEDI)

In this section, we first motivate our method to solve CMOMDPs in Section 3.1. Then, we develop our algorithm, Pessimistic Dual Iteration (PEDI), for general CMOMDPs in Section 3.2 and introduce an instantiation for linear kernel CMOMDPs in Section 3.3.

3.1 Primal-dual formulation

To solve problems like (1), recent works usually apply Lagrangian multipliers to handle the constraints. However, we seek to use another dual method. Specifically, we consider the following problem:

$$\mathsf{p}^* = \min_\pi \big(\mathrm{SubOpt}(\pi) + \nu \, \mathrm{Violation}(\pi) \big), \tag{4}$$

where ν is a scaling constant that serves as a trade-off between suboptimality and constraint violation. In Appendix D, we show that when $\nu > 1$, (1) and (4) share the same solution, and thus they are equivalent. We note that the formulation of (4) is different from existing works on CMDPs where ν usually plays the role of the Lagrangian multiplier. Intuitively, a large ν lies more emphasis on satisfying the constraints, while a small ν focus on reducing the suboptimality.

However, p^* is hard to solve in (4), since the relationship between the objective and the policy π is complex. Therefore, we substitute the policy π with the state-value function in the following way,

$$\begin{aligned} \mathsf{p}^* &= \min_\pi \Big(g\big(\boldsymbol{V}_1^\pi(\underline{s})\big) - g\big(\boldsymbol{V}_1^*(\underline{s})\big) + \nu \, \mathrm{dist}\big(\boldsymbol{V}_1^\pi(\underline{s}), \mathcal{W}^*\big) \Big) \\ &= \min_{\boldsymbol{V} \in \mathcal{V}} \big(g(\boldsymbol{V}) - g\big(\boldsymbol{V}_1^*(\underline{s})\big) + \nu \, \mathrm{dist}(\boldsymbol{V}, \mathcal{W}^*) \big) \end{aligned} \tag{5}$$

Nevertheless, solving this problem is still hard since the objective is nonlinear in $\boldsymbol{V}$ and thus standard RL cannot apply. Therefore, we utilize the convex conjugate to "linearize" the objective. Specifically, we have

$$g(\boldsymbol{V}) = \max_{\boldsymbol{\beta} \in \mathcal{B}^D} \big(\boldsymbol{\beta}^\top \boldsymbol{V} - g^*(\boldsymbol{\beta}) \big), \quad \mathrm{dist}(\boldsymbol{V}, \mathcal{W}^*) = \max_{\boldsymbol{\alpha} \in \mathcal{B}^D} \big(\boldsymbol{\alpha}^\top \boldsymbol{V} - \max_{\boldsymbol{x} \in \mathcal{W}^*} \boldsymbol{\alpha}^\top \boldsymbol{x} \big) \tag{6}$$

for any $\boldsymbol{V} \in \mathcal{V}$. The effective domains, $\mathcal{B}^D$, of both $\boldsymbol{\alpha}$ and $\boldsymbol{\beta}$ are obtained by the 1-Lipschitzness and Corollary 13.3.3 in Rockafellar (1970). To see why the second equality of (6) holds, we notice that

$$\mathrm{dist}(\boldsymbol{V}, \mathcal{W}^*) = \max_{\boldsymbol{\alpha} \in \mathcal{B}^D} \Big(\boldsymbol{\alpha}^\top \boldsymbol{V} - \underbrace{\max_{\boldsymbol{x} \in \mathbb{R}^D} \big(\boldsymbol{\alpha}^\top \boldsymbol{x} - \mathrm{dist}(\boldsymbol{x}, \mathcal{W}^*) \big)}_{(*)} \Big),$$

and $(*)$ attains the maximum when $\boldsymbol{x} \in \mathcal{W}^*$ since $\boldsymbol{\alpha} \in \mathcal{B}^D$. We call $\boldsymbol{\alpha}$ and $\boldsymbol{\beta}$ the dual variables throughout this paper. By plugging (6) into (5), we have

$$\mathsf{p}^* = \min_{\boldsymbol{V} \in \mathcal{V}} \max_{\boldsymbol{\alpha}, \boldsymbol{\beta} \in \mathcal{B}^D} \mathcal{L}(\boldsymbol{V}; \boldsymbol{\alpha}, \boldsymbol{\beta}) = \boldsymbol{\beta}^\top \boldsymbol{V} - g^*(\boldsymbol{\beta}) - g\big(\boldsymbol{V}_1^*(\underline{s})\big) + \nu \boldsymbol{\alpha}^\top \boldsymbol{V} - \nu \max_{\boldsymbol{x} \in \mathcal{W}^*} \boldsymbol{\alpha}^\top \boldsymbol{x}. \tag{7}$$

214 Its dual problem can be written as $\mathsf{d}^* = \max_{\boldsymbol{\alpha},\boldsymbol{\beta}\in\mathcal{B}^D} \mathsf{D}(\boldsymbol{\alpha},\boldsymbol{\beta})$, where $\mathsf{D}(\boldsymbol{\alpha},\boldsymbol{\beta})$ is the dual function
215 defined as $\mathsf{D}(\boldsymbol{\alpha},\boldsymbol{\beta}) = \min_{\boldsymbol{V}\in\mathcal{V}} \mathcal{L}(\boldsymbol{V};\boldsymbol{\alpha},\boldsymbol{\beta})$. We notice that $\mathcal{L}(\boldsymbol{V};\boldsymbol{\alpha},\boldsymbol{\beta})$ is convex in $\boldsymbol{V}\in\mathcal{V}$ and
216 concave in $\boldsymbol{\alpha},\boldsymbol{\beta}\in\mathcal{B}^D$, which implies the strong duality, $\mathsf{p}^* = \mathsf{d}^*$. Hence, dual methods can apply.

217 When $\boldsymbol{\alpha}$ and $\boldsymbol{\beta}$ are fixed, solving $\mathsf{D}(\boldsymbol{\alpha},\boldsymbol{\beta})$ is a planning problem. When the model is known, it
218 suffices to conduct value iteration on the model. However, what we have is a dataset collected a priori
219 in offline RL. Therefore, we develop the offline planning algorithm that is a pessimistic variant of
220 the value iteration (Jin et al., 2020b), which applies penalties to ensure pessimism. We explain why
221 pessimism is crucial to offline CMOMDP in Appendix F. We now describe the high-level intuition of
222 our approach. Consider a meta-algorithm that constructs the empirical transition kernel $\widehat{\mathcal{P}}$ and the
223 empirical cost function $\widehat{c}$ based on the dataset $\mathcal{D}$. As defined below, we introduce the uncertainty
224 quantifier that bounds the estimation error from above with a confidence parameter $\xi \in (0,1)$.

225 **Definition 1** (ξ-uncertainty quantifier). *We call $\{(\Gamma_h^{\mathcal{P}}, \Gamma_h^{\boldsymbol{c}})\}_{h=1}^H$ a ξ-uncertainty quantifier if the*
226 *following event*

$$\mathcal{E} = \left\{ \left|\widehat{\mathcal{P}}_h(s'|s,a) - \mathcal{P}_h(s'|s,a)\right| \leq \Gamma_h^{\mathcal{P}}(s,a,s'), \ \left|\widehat{c}_h^i(s,a) - c_h^i(s,a)\right| \leq \Gamma_h^{c^i}(s,a) \right.$$
$$\left. \textit{for all } (s,a,s') \in \mathcal{S}\times\mathcal{A}\times\mathcal{S}, h\in[H], i\in[D] \right\} \tag{8}$$

227 *holds with probability at least $1-\xi$. Here we write $\Gamma_h^{\boldsymbol{c}} = (\Gamma_h^{c^1}, \Gamma_h^{c^2}, \ldots, \Gamma_h^{c^D})$.*

228 Then, we can construct the empirical counterparts of $\mathbb{P}_h$ and $\mathbb{B}_h$ by $\widehat{\mathbb{P}}_h[\boldsymbol{V}](s,a) =$
229 $\langle \boldsymbol{V}(\cdot), \widehat{\mathcal{P}}_h(\cdot\,|\,s,a)\rangle_{\mathcal{S}}$ and $\widehat{\mathbb{B}}_h[\boldsymbol{V}](s,a) = \widehat{\boldsymbol{c}}_h(s,a) + \widehat{\mathbb{P}}_h[\boldsymbol{V}](s,a)$. Note that for any function
230 $V : \mathcal{S} \to [0,H]$, under the event $\mathcal{E}$, it holds for any $(s,a)\in\mathcal{S}\times\mathcal{A}$ and any $h\in[H]$ that

$$\left|(\widehat{\mathbb{P}}_h - \mathbb{P}_h)[V](s,a)\right| = \left|\int_{\mathcal{S}} \left(\widehat{\mathcal{P}}_h(s'|s,a) - \mathcal{P}_h(s'|s,a)\right)V(s')\,\mathrm{d}s'\right| \leq H\int_{\mathcal{S}} \Gamma_h^{\mathcal{P}}(s,a,s')\,\mathrm{d}s'.$$

231 Therefore, we define $\Gamma_h(s,a) = H\int_{\mathcal{S}} \Gamma_h^{\mathcal{P}}(s,a,s')\,\mathrm{d}s'$, which quantifies the uncertainty arising from
232 the transition kernel. We use the ξ-uncertainty quantifier as the penalty function for pessimistic
233 planning, which leads to a conservative estimation of the value function. We formally describe our
234 planning method in Algorithm 1, where $\boldsymbol{\theta}$ denotes a projection vector to be specified later. By adding
235 the pessimistic penalty $\Gamma_h \cdot \mathbf{1} + \Gamma_h^{\boldsymbol{c}}$ to the estimated value, we ensure a conservative estimation. We
     also truncate $\boldsymbol{Q}_h^k$ and $\boldsymbol{V}_h^k$ in $[0, H-h+1]^D$ to improve the estimation.

Algorithm 1 Pessimistic planning.

1: **function** PESSPLANNING($\boldsymbol{\theta}, \mathcal{D}, \{(\Gamma_h^{\mathcal{P}}, \Gamma_h^{\boldsymbol{c}})\}_{h=1}^H$)
2:     **for** step $h = H, H-1, \ldots, 1$ **do**
3:         $\overline{\boldsymbol{Q}}_h(\cdot,\cdot) \leftarrow \widehat{\boldsymbol{c}}_h(\cdot,\cdot) + \widehat{\mathbb{P}}_h[\boldsymbol{V}_{h+1}](\cdot,\cdot) + \Gamma_h\cdot\mathbf{1} + \Gamma_h^{\boldsymbol{c}}$
4:         $\boldsymbol{Q}_h(\cdot,\cdot) \leftarrow \min\{\overline{\boldsymbol{Q}}_h(\cdot,\cdot), (H-h+1)\cdot\mathbf{1}\}_+$
5:         $\pi_h(\cdot) \leftarrow \arg\min_{a\in\mathcal{A}} \boldsymbol{Q}_h(\cdot,\cdot)\cdot\boldsymbol{\theta}$
6:         $\boldsymbol{V}_h(\cdot) \leftarrow \mathbb{D}_{\pi_h}[\boldsymbol{Q}_h](\cdot)$
7:     **end for**
8:     **return** $\pi = \{\pi_h\}_{h=1}^H, \boldsymbol{Q} = \{\boldsymbol{Q}_h\}_{h=1}^H, \boldsymbol{V} = \{\boldsymbol{V}_h\}_{h=1}^H$
9: **end function**

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237 It remains to solve $\max_{\boldsymbol{\alpha},\boldsymbol{\beta}\in\mathcal{B}^D} \mathsf{D}(\boldsymbol{\alpha},\boldsymbol{\beta})$. We utilize the projected subgradient method which produces
238 a sequence of dual variables $\{\boldsymbol{\alpha}^k\}_{k=1}^K$ and $\{\boldsymbol{\beta}^k\}_{k=1}^K$ that approximately solves the dual problem.
239 A detailed description of projected subgradient method is provided in Appendix H.6.2. For a brief
240 description, we update the dual variables via

$$\boldsymbol{\alpha}^{k+1} \leftarrow \Pi_{\mathcal{B}^D}\left\{\boldsymbol{\alpha}^k + \eta^k\big(\boldsymbol{V}^k - \arg\max_{\boldsymbol{x}\in\mathcal{W}^*}(\boldsymbol{\alpha}^k)^\top\boldsymbol{x}\big)\right\},$$
$$\boldsymbol{\beta}^{k+1} \leftarrow \Pi_{\mathcal{B}^D}\left\{\boldsymbol{\beta}^k + \eta^k\big(\boldsymbol{V}^k - \partial g^*(\boldsymbol{\beta}^k)\big)\right\}. \tag{9}$$

241 where $\boldsymbol{V}^k \in \arg\min_{\boldsymbol{V}\in\mathcal{V}} \mathcal{L}(\boldsymbol{V};\boldsymbol{\alpha}^k,\boldsymbol{\beta}^k)$ and η^k is the step length at the k-th iteration.

242 As proposed in Proposition 1, the CMDP is a special case of the CMOMDP. Furthermore, in Appendix
243 C.2, we show that when reducing to the CMDP, the objective (7) reduces to the Lagrangian formulation
244 of the CMDP optimization problem. Hence, our proposed method has good generalization ability.

3.2 General CMOMDPs

Based on the above analysis, we now develop the Pessimistic Dual Iteration (PEDI) (Algorithm 2) for general CMOMDPs, which is motivated by the dual gradient method in solving the minimax optimization problem. Specifically, PEDI solves $D(\boldsymbol{\alpha}, \boldsymbol{\beta})$ via PESSPLANNING (Algorithm 1) and updates dual variables via (9), alternately. The output policy $\widehat{\pi}$ is a mixed policy executed by randomly selecting a policy π^k from $\{\pi^k\}_{k=1}^{K}$ with equal probability beforehand and then exclusively following π^k thereafter. Hence, it holds that, for the mixed policy $\widehat{\pi}$, $V_1^{\widehat{\pi}}(\underline{s}) = \frac{1}{K}\sum_{k=1}^{K}V_1^{\pi^k}(\underline{s})$. Note that the mixed policy may not be a Markov policy (Altman, 1999). However, it would be useful to extend the definition of a policy $\pi = \{\pi_h\}_{h=1}^{H}$ so as to allow π_h to depend not only on h but also on some initial randomizing mechanism. That is, we may have a set of policies $\mathcal{U}$ and a distribution $q \in \Delta(\mathcal{U})$. Then we define the mixed policy of $\mathcal{U}$, $\pi_{\mathcal{U}}$, as a policy to be executed by first using q to choose some policy $\pi \in \mathcal{U}$ and then proceeding with only that policy. The optima of (1) over the mixed policy is still attained by the Markov policy π^*. Thus, $\mathrm{SubOpt}(\widehat{\pi})$ remains a reasonable performance metric of our algorithm.

Algorithm 2 Pessimistic Dual Iteration (PEDI).

Input: offline dataset $\mathcal{D}$, step length $\{\eta^k\}_{k=1}^{K}$, scaling parameter ν
Output: the mixed policy $\widehat{\pi} = \{\widehat{\pi}_h\}_{h=1}^{H}$ of $\{\pi^k\}_{k=1}^{K}$

1: randomly initialize dual variables $\boldsymbol{\alpha}^1, \boldsymbol{\beta}^1 \in \mathcal{B}^D$, and set $\boldsymbol{\theta}^1 = \nu\boldsymbol{\alpha}^1 + \boldsymbol{\beta}^1$
2: construct $\{\widehat{\boldsymbol{c}}_h\}_{h=1}^{H}$ and $\{\widehat{\mathcal{P}}_h\}_{h=1}^{H}$ based on $\mathcal{D}$
3: construct the ξ-uncertainty quantifier $\{(\Gamma_h^{\mathcal{P}}, \Gamma_h^{\boldsymbol{c}})\}_{h=1}^{H}$ based on $\mathcal{D}$
4: **for** iteration $k = 1, 2, \ldots, K$ **do**
5:      $\pi^k, \boldsymbol{Q}^k, \boldsymbol{V}^k \leftarrow \text{PESSPLANNING}\left(\boldsymbol{\theta}^k, \mathcal{D}, \{(\Gamma_h^{\mathcal{P}}, \Gamma_h^{\boldsymbol{c}})\}_{h=1}^{H}\right)$
6:      update $\boldsymbol{\alpha}^k, \boldsymbol{\beta}^k$ to $\boldsymbol{\alpha}^{k+1}, \boldsymbol{\beta}^{k+1}$ via (9)
7:      $\boldsymbol{\theta}^{k+1} \leftarrow \nu\boldsymbol{\alpha}^{k+1} + \boldsymbol{\beta}^{k+1}$
8: **end for**

3.3 Linear kernel CMOMDPs

In this section, we study PEDI on settings with linear function approximation such as linear kernel CMOMDPs. To that end, we first introduce the linear kernel CMOMDP, which is a generalization of the linear kernel MDP (Yang and Wang, 2019; Jin et al., 2020a; Cai et al., 2020). Then, we propose an instantiation of Algorithm 2 for linear kernel CMOMDPs.

Definition 2 (Linear kernel CMOMDP). *The CMOMDP $(\mathcal{S}, \mathcal{A}, H, \mathcal{P}, \boldsymbol{c}, g)$ is a linear kernel CMOMDP with a kernel feature map $\psi : \mathcal{S} \times \mathcal{A} \times \mathcal{S} \to \mathbb{R}^{d_1}$ and a value feature map $\varphi : \mathcal{S} \times \mathcal{A} \to \mathbb{R}^{d_2}$, if for any $h \in [H]$ there exist $\theta_h \in \mathbb{R}^{d_1}$ and $\theta_h^{c^i} \in \mathbb{R}^{d_2}$ for any $i \in [D]$ such that for any $(s, a, s') \in \mathcal{S} \times \mathcal{A} \times \mathcal{S}$,*

$$\mathcal{P}_h(s' \mid s, a) = \psi(s, a, s')^{\top}\theta_h, \quad c_h^i(s, a) = \varphi(s, a)^{\top}\theta_h^{c^i}.$$

Let $d = \max\{d_1, d_2\}$. We assume there exists a constant $R > 0$ such that

$$R^{-2}\max_{s' \in \mathcal{S}}\left(y^{\top}\psi(s, a, s')\right)^2 \leq \int_{\mathcal{S}}\left(y^{\top}\psi(s, a, s')\right)^2 \mathrm{d}s' \leq d$$

for any $(s, a) \in \mathcal{S} \times \mathcal{A}$ and $y : \|y\|_2 \leq 1$. In addition, we assume that $\|\theta_h\|_2 \leq \sqrt{d}$ and $\|\theta_h^{c^i}\|_2 \leq \sqrt{d}$ for $i \in [d]$.

The existence of constant R naturally holds when $\psi(s, a, \cdot)$ is upper bounded and Lipschitz continuous for all $(s, a) \in \mathcal{S} \times \mathcal{A}$. Note that the tabular CMOMDP is a special case of the linear kernel CMOMDP with $R = 1$ (see Appendix G for a detailed discussion).

An instantiation of PEDI for linear kernel CMOMDPs is deferred to Appendix E where we propose a method to estimate the empirical transition kernel $\widehat{\mathcal{P}}$ and cost function $\widehat{\boldsymbol{c}}$ and thereby construct a ξ-uncertainty quantifier.

4 Theoretical results

In this section, we first show upper bounds for suboptimality and constraint violation for PEDI on general CMOMDPs in Section 4.1. In Section 4.2, we show that PEDI achieves the minimax optimality up to multiplicative factors of constants related to the underlying CMOMDP when specified to linear kernel CMOMDPs. Moreover, when the dataset has sufficient coverage over the trajectories induced by the optimal policy, the intrinsic uncertainty is guaranteed to be $\widetilde{\mathcal{O}}(1/\sqrt{N})$ where N is the number of trajectories in the dataset.

4.1 Results of general CMOMDPs

By using pessimistic planning (Algorithm 1), we ensure a pessimistic policy $\widehat{\pi}$. We formally state it in the following lemma.

Lemma 1 (Pessimism). *Suppose that Assumptions 1 and 2 hold. By Algorithm 2, under event $\mathcal{E}$ defined in (8), for any $(s,a) \in \mathcal{S} \times \mathcal{A}$ and $h \in [H]$, it holds that $V_h^k(s) \geq V_h^{\pi^k}(s)$, $Q_h^k(s,a) \geq Q_h^{\pi^k}(s,a)$, and $\mathrm{dist}\left(V_1^k(\underline{s}), \mathcal{W}^*\right) \geq \mathrm{dist}\left(V_1^{\pi^k}(\underline{s}), \mathcal{W}^*\right)$. Furthermore, it holds that*

$$g\left(\widehat{V}_1(\underline{s})\right) \geq g\left(V_1^{\widehat{\pi}}(\underline{s})\right) \quad \text{and} \quad \mathrm{dist}\left(\widehat{V}_1(\underline{s}), \mathcal{W}^*\right) \geq \mathrm{dist}\left(V_1^*(\underline{s}), \mathcal{W}^*\right),$$

where $\widehat{V}_1(\underline{s}) = \frac{1}{K}\sum_{k=1}^K V_1^k(\underline{s})$ and $\widehat{\pi}$ is the output of Algorithm 2.

Proof of Lemma 1. See Appendix H.1 for a detailed proof. □

We are now ready to establish the following theorem, which characterizes the suboptimality and constraint violation of PEDI for general offline CMOMDPs.

Theorem 1 (Suboptimality and constraint violation for general CMOMDPs). *Suppose that Assumptions 1 and 2 hold. Under event $\mathcal{E}$ defined in (8), for the output policy $\widehat{\pi}$ of Algorithm 2, when we set $\nu = \rho$ and $\eta^k = 2G^{-1}\sqrt{D/k}$ (or $2G^{-1}\sqrt{D/K}$ if K is predefined), where $G = 2(1+\nu)H\sqrt{D}$, it holds that*

$$\mathrm{SubOpt}(\widehat{\pi}) \leq \epsilon_K + \mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}, \quad \mathrm{Violation}(\widehat{\pi}) \leq \frac{2}{\rho}(\epsilon_K + \mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}), \tag{10}$$

where we let C denote an absolute constant and define

$$\epsilon_K = C(1+\rho)\sqrt{\frac{DH^2}{K}}, \quad \mathrm{IntUncert}_{\mathcal{D}}^{\pi^*} = 2(1+\rho)\sqrt{D}\sum_{h=1}^H \mathbb{E}_{\pi^*}\left[\Gamma_h(s,a) + \|\Gamma_h^c(s,a)\|_\infty \mid s_1 = \underline{s}\right].$$

Proof of Theorem 1. See Appendix H.2 for a detailed proof. □

As shown in Theorem 1, our pessimistic algorithm bounds the suboptimality and constraint violation from above by the sum of the optimization error $\epsilon_K \in \mathcal{O}(1/\sqrt{K})$ and the intrinsic uncertainty $\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}$. The optimization error ϵ_K vanishes as K goes into infinity. Later, we will show that the intrinsic uncertainty, $\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}$, is impossible to eliminate through an analysis of PEDI on linear kernel CMOMDPs in Section 4.2.

4.2 Results of linear kernel CMOMDPs

The following theorem characterizes the suboptimality and constraint violation of PEDI for linear kernel CMOMDPs. Recall that we instantiate PEDI to linear kernel CMOMDPs in Appendix E.

Theorem 2 (Suboptimality and constraint violation for linear kernel CMOMDPs). *We set $\lambda = 1$ and $\kappa = CR\sqrt{d\log(dN) + \log(DH/\xi)}$ where $C > 0$ is an absolute constant. Then, under Assumptions 1 and 2, $\{\Gamma_h^{\mathcal{P}}, \Gamma_h^r\}_{h=1}^H$ defined in (24) (Appendix E) is a ξ-uncertainty quantifier. Hence, under the same settings of ν and η^k in Theorem 1, (10) holds with probability at least $1 - \xi$ for the output $\widehat{\pi}$, and the intrinsic uncertainty is specified to*

$$\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*} = 2(1+\rho)\sqrt{D}\sum_{h=1}^H \mathbb{E}_{\pi^*}\left[H\int_{\mathcal{S}}\kappa\cdot\|\psi(s_h,a_h,s')\|_{\Lambda_h^{-1}}\,\mathrm{d}s' + \kappa\cdot\|\varphi(s,a)\|_{\Lambda_{\varphi,h}^{-1}} \mid s_1 = \underline{s}\right].$$

313 *Proof of Theorem 2.* See Appendix H.3 for a detailed proof. □

314 In what follows, we show that when the dataset sufficiently covers the trajectories of the optimal
315 policy, the intrinsic uncertainty is $\mathcal{O}(1/\sqrt{N})$ where N is the number of trajectories.

316 **Corollary 1** (Dataset with sufficient coverage). *Suppose that the τ-th trajectory $\left\{ (s_h^\tau, a_h^\tau, \boldsymbol{c}_h^\tau) \right\}_{h=1}^H$*
317 *of the dataset $\mathcal{D}$ is generated by a behavior policy $\pi^{\mathrm{b},\tau}$ for $\tau \in [N]$. Meanwhile, we assume that*
318 *there exists a constant $\varsigma > 0$ such that $\mu_h^*(s,a)/\mu_h^{\mathrm{b},\tau}(s,a) \le \varsigma$ for any $h \in [H], \tau \in [N]$, and*
319 *$(s,a) \in \mathcal{S} \times \mathcal{A}$. Here $\{\mu_h^*\}_{h=1}^H$ and $\{\mu_h^{\mathrm{b},\tau}\}_{h=1}^H$ are the visitation measures of π^* and $\pi^{\mathrm{b},\tau}$. Then, we*
320 *have with probability at least $1 - \xi$ that*

$$\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*} \in \widetilde{\mathcal{O}}\big(C \varsigma \kappa (1 + \rho) H^2 \sqrt{d|\mathcal{S}|/N} \big).$$

321 *Proof of Corollary 1.* See Appendix H.5 for a detailed proof. □

322 Here $|\mathcal{S}|$ denotes a certain measure on $\mathcal{S}$. For instance, when $\mathcal{S} = [0, 1]$ and we take the Lebesgue
323 measure, we have $|\mathcal{S}| = 1$. Note that Corollary 1 holds under a weaker condition than the uniform
324 coverage (Wang et al., 2020a; Rashidinejad et al., 2021), where the condition is $\max_\pi \mu^\pi/\mu^{\mathrm{b}} \le C$
325 for a certain constant C. However, our algorithm is still able to achieve the intrinsic uncertainty of
326 $\widetilde{O}(\sqrt{1/N})$. In particular, our condition, $\mu^*/\mu^{\mathrm{b}} \le \varsigma$, can hold when we have expert demonstration in
327 the dataset $\mathcal{D}$ (Buckman et al., 2020).

328 In Theorem 2, we notice that when the number of iteration K goes into infinity, the optimization
329 error ϵ_K vanishes, and the suboptimality and constraint violation are bounded from above by the
330 intrinsic uncertainty $\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}$ only. However, this is the best effort that we can put. The following
331 theorem indicates that the term $\mathrm{IntUncert}_{\mathcal{D}}^{\pi^*}$ is impossible to eliminate since it arises from the
332 information-theoretic lower bound.

333 **Theorem 3** (Information-theoretic lower bound). *For the output $\widehat{\pi}$ of any algorithm of offline*
334 *CMOMDPs, there exists a linear kernel CMOMDP $\mathcal{M}$ with initial state $\underline{s} \in \mathcal{S}$ and a dataset $\mathcal{D}$*
335 *compliant with $\mathcal{M}$, such that*

$$\mathbb{E}_{\mathcal{D}} \left[\frac{\mathrm{SubOpt}(\widehat{\pi})}{\sum_{h=1}^H \mathbb{E}_{\pi^*} \left[\|\varphi(s_h, a_h)\|_{\Lambda_{\varphi,h}^{-1}} + |\mathcal{S}|^{-1} \int_{\mathcal{S}} \|\psi(s_h, a_h, s')\|_{\Lambda_h^{-1}} \,\mathrm{d}s' \,\middle|\, s_1 = \underline{s} \right]} \right] \ge c,$$

336 *where the expectation is taken with respect to the data collecting process, and $c > 0$ is an absolute*
337 *constant.*

338 *Proof of Theorem 3.* See Appendix H.4 for a detailed proof. □

339 By Theorem 2 and Theorem 3, we find that the upper bounds of suboptimality and constraint violation
340 obtained from Algorithm 2 for linear kernel CMOMDP match the information-theoretic lower bound
341 up to the optimization error $\mathcal{O}(1/\sqrt{K})$ and some multiplicative factors of horizons, dimensions, and
342 geometric properties of the target set, which means that PEDI achieves the minimax optimal for linear
343 kernel CMOMDP up to those factors.

5 Conclusion

345 In this paper, we propose a general algorithm, Pessimistic Dual Iteration (PEDI), for constrained
346 multi-objective reinforcement learning with offline data. We show our algorithm delivers a data-
347 dependent upper bound for suboptimality and constraint violation. The upper bound is composed of
348 the optimization error and the intrinsic uncertainty. Moreover, we show that this bound is minimax
349 optimal for linear kernel CMOMDPs up to the optimization error and multiplicative factors of
350 constants related to the underlying CMOMDP. When the trajectories of optimal policy are sufficiently
351 covered, the intrinsic uncertainty is proved to be $\widetilde{\mathcal{O}}(1/\sqrt{N})$ where N is the number of trajectories in
352 the dataset.

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